



ONTARIO ENERGY BOARD

FILE NO.: EB-2016-0231 Five Nations Energy Inc.

VOLUME: 2

DATE: July 7, 2017

BEFORE: Allison Duff Presiding Member
Christine Long Member
Ellen Fry Member

THE ONTARIO ENERGY BOARD

Five Nations Energy Inc.

Application for changes
to its electricity transmission revenue requirement
effective January 1, 2016

Hearing held at 2300 Yonge Street,
25th Floor, Toronto, Ontario,
on Friday, July 7, 2017,
commencing at 9:40 a.m.

VOLUME 2

BEFORE:

ALLISON DUFF	Presiding Member
CHRISTINE LONG	Member
ELLEN FRY	Member

A P P E A R A N C E S

JAMES SIDLOFSKY

Board Counsel

LAWRIE GLUCK

Board Staff

RICHARD KING

Five Nations Energy Inc. (FNEI)

JEFF ST. AUBIN

BRADY YAUCH

Energy Probe Research Foundation

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1 Friday, July 7, 2017

2 --- On commencing at 9:40 a.m.

3 MS. DUFF: Please be seated. Good morning, everybody.
4 So this is day two of our oral hearing in hearing Five
5 Nation Energy Inc.'s application to change their
6 transmission revenue requirement.

7 Are there any preliminary matters that we need to deal
8 with, Mr. King?

9 **PRELIMINARY MATTERS:**

10 MR. KING: None from me.

11 MR. SIDLOFSKY: I have one item, Ms. Duff, and it has
12 to do with the transcript. In the transcript that was
13 produced yesterday evening, I note that the comment here
14 about Undertaking J1.6 is that that number wasn't used. In
15 fact, it was. The request was for a breakdown of the cost
16 of Five Nations' bus isolation project. That -- I believe
17 that would have been Undertaking J1.6. There was a bit of
18 discussion afterwards about whether that was already in
19 Five Nations' evidence, and it became clear from the
20 exchange that it wasn't, so my understanding is that that
21 undertaking would still stand.

22 MS. DUFF: Is that agreeable to the applicant?

23 MR. KING: Yes.

24 MS. DUFF: Okay, thank you very much.

25 The other preliminary matter -- and Mr. Yauch,
26 anything? All right. The other preliminary matter,
27 turning our minds to this being the final day, would be
28 timing of undertaking responses and then argument-in-chief

1 to follow that.

2 So I have asked Mr. Sidlofsky and -- to confer with
3 the legal counsel regarding potential dates for that. I
4 understand there's vacation considerations from the
5 witnesses, so we want to make sure that they have
6 sufficient time to do the work involved in answering these
7 and then perhaps set a date by which they would be filed,
8 okay? So I will leave that with you, and perhaps during
9 the break -- is there any comments on that initially?

10 MR. SIDLOFSKY: Initially, no, but I do understand
11 that Mr. Reimer's vacation plans cover the 12th to 19th of
12 this month.

13 MS. DUFF: Well deserved. Okay, thank you very much.

14 Then Mr. Sidlofsky, if you could proceed with your
15 cross-examination.

16 **FIRST NATIONS ENERGY INC. - PANEL 1, RESUMED**

17 **Patrick Chilton, Previously Sworn**

18 **Rod Reimer, Previously Sworn**

19 **CONTINUED CROSS-EXAMINATION BY MR. SIDLOFSKY:**

20 MR. SIDLOFSKY: Thank you, and thank you for coming
21 back this morning, panel. I am going to continue with a
22 few questions about energy conservation, and I will begin
23 by taking you to page 130 of the OEB Staff compendium.

24 At part B to your response to interrogatory 6-Staff-25
25 you provided a detailed breakdown of your proposed 2016
26 OM&A spending, and \$30,000 was included for energy
27 conservation, and that reflected \$10,000 for each community
28 served by Five Nations; is that correct?

1 MR. REIMER: That is correct.

2 MR. SIDLOFSKY: And in various places in the evidence
3 and interrogatory responses you discussed what that budget
4 is used for, but Staff would like to better understand your
5 role in energy conservation in the communities that -- or
6 with the distributors that you serve.

7 First of all, why did Five Nations apply for the IESO-
8 funded Aboriginal Community Energy Program on behalf of
9 Attawapiskat, Kashechewan, and Fort Albany?

10 MR. REIMER: This came from the original Ontario Power
11 Authority conservation pilot project that FNEI work closely
12 with. This was before CDM became mandated province-wide,
13 so they wanted to determine what could work, come up with
14 some draft guidelines and draft programs.

15 When that kind of began to wind down, the opportunity
16 came for this Aboriginal Community Energy Plan. And so the
17 people that were involved realized that this is something
18 that the three -- those three communities could really make
19 use of and that FNEI was in a good position to kind of
20 coordinate this funding request and coordinate that work
21 using the same people that had worked on the pilot project.

22 MR. SIDLOFSKY: Sorry, so you considered Five Nations
23 as being in a better position to do that work than the
24 individual distributors; was that it?

25 MR. REIMER: We are in a better position to coordinate
26 that work and assist them in the development of this plan.

27 MR. SIDLOFSKY: And how much funding was received
28 through the IESO program?

1 MR. REIMER: I believe it's in the evidence. Bear
2 with me one second.

3 MR. SIDLOFSKY: Sure.

4 MR. REIMER: I don't have all the numbers memorized.

5 MS. DUFF: Please remind me, what is materiality for
6 this utility? Is it 50,000?

7 MR. SIDLOFSKY: 50,000.

8 MS. DUFF: So this amount has been -- this amount is
9 below that. Is there some other issue just in terms of the
10 proper entity to deal with the IESO?

11 MR. SIDLOFSKY: It's really more to the policy
12 question of whether it should be the transmitter or the
13 distributor dealing with the conservation programs.

14 MS. DUFF: Okay. Well, then that question remains
15 regardless of the dollar amount, so rather than spend time
16 him finding the exact dollar...

17 MR. SIDLOFSKY: We can move on from that.

18 Perhaps I could take you to page 135 of the
19 compendium. You explain there that Five Nations received a
20 trueup payment from the IESO of \$25,000 to cover
21 overspending on conservation programs during the 2011 to
22 '16 period. Do you expect that the IESO will cover any
23 incremental costs in the future?

24 MR. REIMER: The ACEP program is just winding down as
25 we speak. We don't anticipate there to be any over-
26 expenditures, so we won't be asking the IESO to cover
27 anything.

28 MR. SIDLOFSKY: And are you aware of whether the OEB

1 has previously approved amounts for energy conservation in
2 Five Nations revenue requirement?

3 MR. REIMER: Yes.

4 MR. SIDLOFSKY: Yes, it has?

5 MR. REIMER: Yes, it has.

6 MR. SIDLOFSKY: I am going to move on to a couple of
7 questions on unplanned maintenance. And I will take you to
8 page 134 of the compendium. Part I of your response to
9 Staff -- 6-Staff-25 includes a statement that you record
10 your maintenance activities as planned or unplanned, and in
11 your last rate proceeding Five Nations included amounts of
12 90,000, or \$30,000 per station for unplanned maintenance.

13 Now, in the current proceeding you have included
14 135,000, or \$45,000 per station for unplanned maintenance,
15 and you stated that the additional increase between 2015
16 actual and 2016 proposed is related to ongoing maintenance
17 activities planned for 2016 and subsequent periods; is that
18 correct?

19 MR. REIMER: That's correct.

20 MR. SIDLOFSKY: Are you able to provide your actual
21 unplanned maintenance costs for the 2010 to 2016 period?

22 MR. REIMER: Yes.

23 MR. SIDLOFSKY: And that's not in your evidence at
24 this point; is it?

25 MR. REIMER: It would have been in aggregate in the
26 OM&A schedules.

27 MR. SIDLOFSKY: But you are able to break that out?

28 MR. REIMER: Yes.

1 MR. SIDLOFSKY: Would you mind undertaking to provide
2 that, please?

3 MR. REIMER: Would you like me to read out the
4 amounts?

5 MR. SIDLOFSKY: If you have them available, that would
6 be great.

7 MR. REIMER: We have broken down our unplanned
8 maintenance by station, whether at station or whether at
9 transmission line. So I will start first with the
10 unplanned station maintenance. 2016 actual was 11,417;
11 2015, 19,940; there was nothing in 2014; 2013 had 12,650;
12 nothing in 2012; 2011, we had \$2,307. In 2010, we had
13 approximately \$10,000 -- around \$10,000 in unplanned
14 station maintenance. For unplanned line maintenance, it
15 was \$2,800 in 2016. In 2015, it was \$53,000. 2014 was
16 \$49,000. Nothing in 2012; 2011 had just over \$17,000, and
17 2010 had just over \$66,000.

18 MR. SIDLOFSKY: Okay, thank you for that. I am just a
19 little confused by one statement in your response to the
20 that part of the interrogatory. And specifically at the
21 end, you said:

22 "The additional increase between annual 2015 and
23 proposed 2016 is related to ongoing maintenance
24 activities planned for 2016 and subsequent
25 periods."

26 And what I am not clear on is how you would describe
27 ongoing maintenance activities planned for 2016 and
28 subsequent years as unplanned maintenance.

1 MR. REIMER: If you look at the first sentence, FNEI
2 records its maintenance activities either as planned or
3 unplanned. So the last line refers to the general increase
4 in OM&A. It has to do with more planned maintenance
5 procedures.

6 MR. SIDLOFSKY: And those ongoing maintenance
7 activities that you refer to there, what are those? What
8 are the incremental items? Sorry, I should have been
9 clearer on that.

10 MR. REIMER: As discussed yesterday, as recorded in
11 evidence, it would include things like preventive
12 maintenance, testing procedure, oil testing, normal station
13 maintenance as we discussed yesterday.

14 MS. DUFF: Sorry, Mr. Sidlofsky, could I interrupt?

15 MR. SIDLOFSKY: Yes.

16 MS. DUFF: Just getting back to the conservation and
17 demand management, I knew that -- it just triggered a
18 thought. In 2014, you had a balance; it was a liability of
19 \$746,000. So clearly in excess of your \$50,000
20 requirement. And I am looking at the notes to the
21 financial statement. It was there in 2014, but then it was
22 gone in 2015.

23 I am just reading the notes, it was that you had not
24 expended this money, so it was \$746,000. Could you explain
25 that in the context of what you are doing going forward?

26 MR. REIMER: One of the things that FNEI has always --
27 or one of the situations that FNEI has always found itself
28 in -- from the community level, we are perceived to be kind

1 of the leader when it comes to anything energy-related.

2 In this case, what came from the original pilot
3 project with the OPA was an actual CDM program that's now
4 referred to as conservation on the coast. It's an actual
5 IESO-funded CDM program for each of the three distributors.

6 The thinking at the time was that neither one of them
7 had the management capacity to role out these programs
8 individually, but that if they would pool their money, hire
9 one coordinator, that it would be much more effective.
10 There would be economies of scale. All the materials could
11 be ordered, sent up in the winter, stuff like that.

12 Initially, the Mushkegowuk tribal council had been in
13 place to do the financial administration of this, so that
14 the funds would be sent to the individual distributors as
15 per the IESO agreement, the conservation demand management,
16 those programs. They in turn would then forward the funds
17 to Mushkegowuk, and Mushkegowuk would pay the coordinator,
18 arrange for purchase and delivery all of the materials,
19 kind of administrate that program.

20 That didn't work out very well and so the communities,
21 the three LDCs, asked if FNEI could administrate that on
22 their behalf. So we did this completely separate from any
23 of our regular regulated activities.

24 MS. DUFF: Yes, okay, thank you for that.

25 MR. REIMER: So none of those expenses show up on our
26 -- the only thing that shows up is that particular balance
27 sheet item.

28 MS. DUFF: Okay, thank you.

1 MR. REIMER: I hope I have made myself clear.

2 MS. DUFF: So with respect to the 746,000, you never
3 spent it. So that's why it was a liability to you?

4 MR. REIMER: It became very much -- it become very
5 much a timing issue. There were funds that were forwarded
6 to FNEI for this program at that year end that had yet to
7 be expensed. So we were sitting on this money. It was
8 payable to the program, and then in subsequent periods, we
9 actually disbursed those funds.

10 MS. DUFF: So your plans going forward, would you ever
11 been dealing with dollar amounts in that magnitude,
12 \$746,000 versus the \$30,000 that we were discussing a
13 moment ago?

14 MR. REIMER: Well, that's -- you are kind of comparing
15 apples an oranges. The actual CDM program is in the
16 magnitude of about \$7-800,000 per year for all three
17 communities. This 10,000 per community is just for minor
18 things like, you know, back in the day we would buy the CFL
19 light-bulbs? and hand them out at community fairs, stuff
20 like that. Just minor. It wasn't really part of any
21 formal official program.

22 We had asked for this money just in case there were
23 cost overruns in the ACEP program. We felt that the budget
24 that had been submitted to the IESO was fairly light on
25 travel. There was a lot of assumptions that travel could
26 be provided free, which usually doesn't happen. So we just
27 wanted a bit of a buffer.

28 It turns out they managed to -- the program managed

1 completely within the budget provided, and so, you know, we
2 don't anticipate having to cover any over-expenditures.

3 MS. DUFF: I am sorry, Mr. Sidlofsky, for intervening,
4 but thank you very much.

5 MR. SIDLOFSKY: Just to follow-up on Ms. Duff's
6 questions, did you say you weren't planning on needing the
7 \$30,000 going forward, then?

8 MR. REIMER: No, not to cover the over-expenditures in
9 the ACEP program, no.

10 MR. SIDLOFSKY: But you're still planning it for other
11 -- sorry, so what is that money for going forward?

12 MR. REIMER: That would be, like I say, for minor
13 conservation materials, stuff just to -- there is, like I
14 said, there is no real formal plan.

15 MR. SIDLOFSKY: Okay. So is that going back to things
16 like CFLs and that sort of thing, what you were doing
17 before --

18 MR. REIMER: Yes, something like that.

19 MR. SIDLOFSKY: -- or you just haven't figured
20 anything out for that yet?

21 MR. REIMER: No. We wanted to see what was going to
22 happen with the ACEP program. Like I said, that's just
23 winding down now.

24 MR. SIDLOFSKY: Thank you. I am now going to take you
25 to some questions about maintenance, specifically for
26 poles, towers and fixtures, and even more specifically for
27 account number 4930.

28 At pages 129 and 130, I am going to take you to your

1 response to part B of interrogatory 6-Staff-25. And in
2 that response, you noted that the proposed spending on
3 maintenance, that is for poles, towers and fixtures for
4 2016, is \$545,000 and it's made up of \$45,000 for unplanned
5 line maintenance, \$50,000 for fibre line planned
6 maintenance, 200,000 for planned maintenance of the
7 transmission line, and 250,000 for right of way clearance.
8 Now at -- and I believe you answered some questions about
9 that yesterday as well.

10 But at part K of the same response, and that's at page
11 135 of the compendium, you stated that \$450,000 is for the
12 right of way program, and \$95,000 is for the other
13 maintenance activities. Now, they total the same amount in
14 both places, but the activities seem to be different.

15 Could you explain the discrepancy there?

16 MR. REIMER: I wouldn't call it a discrepancy, I would
17 just say the 200,000 and the 250 equal the 450. The sub-
18 account 5137, planned maintenance transmission line of
19 \$200,000, together with the sub-account 5140, right of way
20 maintenance, \$250,000, those total -- those total 450.

21 MR. SIDLOFSKY: I realize the math works, but are you
22 saying that your response in part K, when you refer to the
23 right of way program or right of way brushing activities of
24 \$450,000, is that actually a combination of the maintenance
25 of the transmission line and the right of way clearance?

26 MR. REIMER: Yes, there are some years where we will
27 focus on the right of way clearing where we will use up the
28 full 450. There are other years where we'll most likely

1 have to do as we have in the past do a program of
2 maintaining the anchors, and so we will cut back, we will
3 cut back on the right of way maintenance -- most likely I
4 imagine we will cut back on the right of way maintenance
5 those years in order to free up the funds to do the
6 retentioning of the anchors, the guide wires.

7 MR. SIDLOFSKY: Okay. Thank you. And --

8 MR. REIMER: It's more of an -- I would say more of an
9 envelope. This is what we plan to spend on transmission-
10 line maintenance activities.

11 MR. SIDLOFSKY: But in a given year the priorities
12 could shift?

13 MR. REIMER: Yes.

14 MR. SIDLOFSKY: At page 134 of the compendium at part
15 J of the same response, you provided a breakdown of actual
16 spending related to poles, towers, and fixture maintenance
17 for 2010 to 2016, and for 2016 your actual spending was
18 597,000, approximately 50,000 more than you had proposed.
19 And 560,000 of that was spent on the right of way program.
20 And we are just trying to determine whether you anticipate
21 that the spending in that category is going to stay as high
22 in 2016 over the IR -- excuse me, as high as in 2016 over
23 the IRM term.

24 So as part of part J, Staff asked that you show both
25 the historical actual and the forecasted spending in the
26 category, but only the historical values were provided.
27 Are you able to provide the forecasts for 2017 to '20 for
28 spending in that category?

1 And just as a second part to that question, can you
2 provide it at the same level of detail as you gave for the
3 historical period in response to part J?

4 MR. REIMER: We forecast needing \$450,000 going
5 forward, plus those two other items. We are not able to
6 forecast in any more detail. This is the envelope that we
7 are requesting, and we have determined to work as closely
8 as possible within that envelope.

9 MR. SIDLOFSKY: So just going back to my earlier
10 question, that would be a total of 545,000 then, right?

11 MR. REIMER: That's correct.

12 MR. SIDLOFSKY: Okay. Just a question about your
13 regulatory costs. At page 152 of the compendium, in parts
14 A and B to your responses -- to your response to
15 interrogatory 6-Staff-29, Five Nations provided a breakdown
16 of its regulatory costs in each year between 2011 and 2016.
17 Legal fees clearly make up the largest portions of those
18 regulatory costs in each year.

19 I am just wondering what activities were occurring in
20 those years that required legal fees at those levels?

21 MR. REIMER: Which years specifically are you
22 referring to?

23 MR. SIDLOFSKY: Well, really all the years. Your last
24 revenue-requirement application was in 2009 and 2010. I am
25 just interested in what was going on that required legal
26 fees ranging from, I guess, 220,000 in 2015 up to 369,000
27 in 2016.

28 MR. REIMER: There is always day-to-day legal matters.

1 The wrongful-dismissal lawsuit that we have been working on
2 for the last couple of years is kind of bizarre. It's one
3 of the... There's some significant work that was done in
4 acquiring the 80 kilometres, the line assets, legal work
5 regarding achieving financing for the new building.

6 MR. SIDLOFSKY: So then it's fair to say the
7 activities would have varied each year, but in each of
8 those years it seemed like you had a number of items that
9 would require legal assistance going on; is that fair to
10 say?

11 MR. REIMER: That's correct.

12 MR. SIDLOFSKY: Now, given that you've acquired the
13 line and given that this application will deal with your
14 revenue requirement for a five-year period, do you
15 anticipate similar levels of legal fees going forward?

16 MR. REIMER: Historically that's -- this is a good
17 estimate of what we will require going forward.

18 MR. SIDLOFSKY: I am just going to ask you a follow-up
19 question on that, though. The items that you mentioned
20 related to litigation related to an employment matter --
21 and I don't want to go into any detail on that. But
22 litigation related to an employment matter, work related to
23 the acquisition of the 80 kilometres of line, this
24 application, those are -- you wouldn't characterize those
25 as ongoing regulatory matters; would you?

26 MR. REIMER: No, the point I am making is that FNEI
27 consistently needs approximately this amount, incurs
28 approximately this amount of costs for various legal

1 matters that arise from time to time. Will these specific
2 matters continue indefinitely? I really hope not.
3 However, something new will come up tomorrow which we can't
4 anticipate. But historically this is the level of
5 expenditure that we have had in those accounts.

6 MR. SIDLOFSKY: Okay. I am going to move on to some
7 questions about your depreciation expense. And I will take
8 you to page 163 of the compendium. In attachment C to your
9 response to interrogatory 6-Staff-30, you provided your
10 actual 2016 depreciation expense of \$1.45 million, which is
11 about \$160,000 higher than the proposed depreciation
12 expense of 1.29 million. Sorry, your proposed depreciation
13 expense.

14 Can you confirm that the increase in depreciation
15 expense between actual and proposed was caused by greater
16 than forecast assets being placed in-service on an actual
17 basis?

18 MR. REIMER: That is correct.

19 MR. SIDLOFSKY: And do you believe that your actual
20 depreciation expense should be included as part of the
21 proposed revenue requirement? Is that your position, that
22 you are looking to recover the actual 2016 depreciation
23 expense or proposed?

24 MR. REIMER: Proposed.

25 MR. SIDLOFSKY: And using that attachment, attachment
26 C, as an example -- and Staff have found that this is the
27 same for all of the depreciation schedules provided -- the
28 depreciation line doesn't actually represent the

1 depreciation rate applied to the assets; is that correct?

2 MR. REIMER: That is correct.

3 MR. SIDLOFSKY: Can you explain that?

4 MR. REIMER: Prior to IFRS and asset componentization,
5 a specific asset code, whatever assets were recorded, for
6 example, station equipment, were all depreciated at one
7 rate. So a schedule like this, you could actually do the
8 math, this times this, this times the percentage equals
9 your depreciation expense.

10 After IFRS, after componentization, the assets that
11 were, for example, recorded in station equipment had
12 varying useful lives, and so it became a much more detailed
13 calculation to determine the actual depreciation expense.

14 I left these percentages in more as a -- kind of to
15 denote this is the general range. Probably in retrospect, I
16 should have just removed that column; it would have been
17 less confusing. But this is generally the amortization
18 rates that apply to that, to that class of assets.

19 It does cause some confusion, but generally, these are
20 the rates that that asset -- that specific account would
21 have attracted. These are depreciation rates that would
22 have been used for that specific account prior to IFRS.

23 MR. SIDLOFSKY: I assume you would have used some more
24 detailed worksheets to prepare the actual depreciation
25 calculations. Is that right?

26 MR. REIMER: That's one thing we work closely with our
27 auditing firm.

28 MR. SIDLOFSKY: And do you have those worksheets?

1 MR. REIMER: No.

2 MR. SIDLOFSKY: Are you able to provide them?

3 MR. REIMER: Those spreadsheets? Those spreadsheets
4 are with our auditing firm.

5 MR. SIDLOFSKY: And sorry, are you able to get them or
6 not?

7 MS. DUFF: Well, I guess it stands that your auditor
8 has done the review process and are they aware of, you
9 know, the Board's uniform system of accounts and the rules
10 and accounting procedures that are expected for the
11 regulatory accounting? Can we have some assurance of that?

12 MR. REIMER: Yes, as noted in the evidence, all of
13 these assets are being amortized as per the Kinectrics
14 study and that should -- that should be in the evidence.
15 It should also be in the notes to the financial statements
16 as to the amortization rates that are being used.

17 MS. DUFF: Thank you.

18 MR. SIDLOFSKY: I won't ask you anything further on
19 that. I think the Panel appears to be satisfied with that
20 as well, so I won't ask you for the detailed worksheets.

21 But I do have a question about one element of this
22 summary, and that's the account 1908, buildings and
23 fixtures, and it relates to your new head office building.
24 I would ask you to confirm that the value of that building
25 is found in account 1908. Is that correct?

26 MR. REIMER: That is correct.

27 MR. SIDLOFSKY: Does that mean you are applying a
28 4 percent depreciation rate to that building?

1 MR. REIMER: That is not correct.

2 MR. SIDLOFSKY: Okay. What rate are you applying --
3 and I understand, based on your answer before, that with
4 componentization things may have changed. But we would
5 like to know what rate you are applying to that building
6 because 4 percent, frankly, seem as little high. It
7 suggests that your building is only going to be used and
8 useful for 25 years.

9 MR. REIMER: Some of the arguments that we have made
10 in prior cases for buildings in remote locations, 25 years
11 is actually fairly reasonable estimate. In this case,
12 there is a range of amortization rates that are used for
13 the building. I believe the bulk of it would be -- and
14 again, this should be in the notes to the financial
15 statements. I believe the estimated useful life of that
16 building is more than 25 years.

17 MR. SIDLOFSKY: So while the building is in that
18 account, it's not a 4 percent rate that's been applied to
19 it?

20 MR. REIMER: That is correct.

21 MR. SIDLOFSKY: Can I just take you to your response
22 to -- actually, I will take you to page 160 of the
23 compendium. And you say in part N to your response that
24 account 1908, buildings and fixtures, contains buildings
25 and fixtures not part of the station, such as garages,
26 office building, et cetera. This account 1908 does have a
27 rate of 4 percent shown on the schedules. But you are also
28 looking at any way of 20 to 40 years of amortization

1 because of componentization; is that right?

2 MR. REIMER: That is correct. I should just clarify
3 that there's two building accounts, 1708 as well as 1908.
4 1708 would refer to the buildings actually at the stations.

5 MR. SIDLOFSKY: And that's where you are using 40
6 years, or a 2 and a half percent rate?

7 MR. REIMER: It's a range, yes.

8 MR. SIDLOFSKY: Again because of componentization?

9 MR. REIMER: That is correct.

10 MR. SIDLOFSKY: Do you have any way of providing the
11 rates for the various components of the building, the
12 office building?

13 MR. REIMER: Yes.

14 MR. SIDLOFSKY: Could you undertake to provide those,
15 please? I assume you don't have them on hand.

16 MR. REIMER: No.

17 MS. DUFF: Just on that before we take this, how does
18 this relate -- and if not, let me know -- to undertaking
19 J1.4, where they have agreed to advise the depreciation
20 rates they will be using for the components of the -- oh,
21 sorry, that's the line.

22 MR. SIDLOFSKY: Yes.

23 MS. DUFF: So similar to that capital expenditure,
24 which was the transmission line, the 80 kilometres, you
25 would like a similar analysis on the same basis for the
26 building?

27 MR. SIDLOFSKY: That's correct.

28 MS. DUFF: Okay, thank you. I am just catching up.

1 MR. REIMER: Yeah, the notes in our financial
2 statements -- for example, buildings are 20 to 40 years, so
3 some components we estimated the life to be. And again, I
4 can give solid assurances that all of our depreciation
5 rates are -- align as close as possible to what the Board
6 has published.

7 MR. SIDLOFSKY: But I assume you are prepared to give
8 that undertaking to provide the rates?

9 MR. REIMER: Yes.

10 MR. SIDLOFSKY: Thank you. So that will be
11 undertaking 2.1, thank you.

12 **UNDERTAKING NO. J2.1: TO PROVIDE THE DEPRECIATION**
13 **RATES FOR THE CAPITAL PROJECTS**

14 MR. SIDLOFSKY: I have some questions on your cost of
15 capital, and specifically on your capital structure and
16 debt rates.

17 First I will start by taking you to page 180 of the
18 compendium, and that's an extract from your application,
19 specifically Exhibit 7, tab 1, schedule 1, page 2. And at
20 that, page you provided a table highlighting your long-term
21 debt that you held at the end of 2015. And the weighted
22 average long-term debt rate on an actual basis is 5.11
23 percent, and that's what you applied in your calculation to
24 the cost of capital using the OEB's deemed capital
25 structure; is that correct?

26 MR. REIMER: Yes.

27 MR. SIDLOFSKY: Would you be able to provide an update
28 to that Table 771A showing the actual long-term debt held

1 at the end of 2016?

2 MR. REIMER: Sure.

3 MR. SIDLOFSKY: I assume it's changed compared to
4 what's shown in the table, is that right?

5 MR. REIMER: The only thing that would change would be
6 the outstanding principal as at year end 2016; everything
7 else stayed the same.

8 MR. SIDLOFSKY: And you don't have those figures on
9 hand, do you?

10 MR. REIMER: I most likely do, but --

11 MR. SIDLOFSKY: It's okay. I am just trying to help
12 you avoid an undertaking. But if you can provide it, I
13 would like you to undertake to do that.

14 MR. REIMER: I can give you an undertaking for that.
15 You do have the 2016 audited statements in the evidence
16 that would have these amounts. They just would not have
17 the interest payments broken down by facility. The
18 outstanding loan amounts would be in the statements.

19 MR. SIDLOFSKY: I think I would like the breakdown,
20 please.

21 MR. REIMER: Okay.

22 MR. SIDLOFSKY: Thank you. That will be undertaking
23 J2.2.

24 **UNDERTAKING NO. J2.2: TO PROVIDE AN UPDATE TO TABLE**
25 **771A SHOWING THE ACTUAL LONG-TERM DEBT HELD AT THE END**
26 **OF 2016**

27 MR. SIDLOFSKY: And would you happen to know, or can
28 you provide Five Nations' actual debt to equity ratios for

1 each year of 2010 to 2016, and your current debt to equity
2 ratio?

3 MR. REIMER: It's contained in the evidence, the
4 proposed scorecard.

5 MR. SIDLOFSKY: Okay, thank you for that. Your actual
6 long-term debt rate at 5.11 percent is higher than the
7 OEB's 2016 deemed debt rate of 4.54 percent and the 2017
8 deemed debt rate of 3.72 percent.

9 Could you provide some explanation as to why your
10 interest rates are significantly higher than the Board's
11 deemed debt rates?

12 MR. REIMER: I can only speak to the financing that
13 FNEI was able to achieve, and these are the best rates that
14 we were able to acquire when we went out to market looking
15 for financing.

16 MR. SIDLOFSKY: Did you go do multiple lenders when
17 you were looking for financing?

18 MR. REIMER: Yes.

19 MR. SIDLOFSKY: Have you made any attempt to
20 renegotiate your long-term debt with your lenders?

21 MR. REIMER: No.

22 MR. SIDLOFSKY: Any reason for that given that rates
23 are -- market rates are significantly lower at this point?

24 MR. REIMER: We don't anticipate because of the small
25 amounts relative to the size of the -- the -- for example,
26 Manulife, the relatively small amount of financing that we
27 have in place, we don't anticipate them renegotiating the
28 rate down.

1 MS. DUFF: I just have a question, Mr. Sidlofsky.
2 With respect to the debt equity ratios that are on the
3 scorecard, have Board Staff verified that those numbers
4 correspond -- well, I should ask you. Those numbers, do
5 they correspond to your financial statements, your audited
6 financial statements, those ratios? I am just looking at
7 2011, '12, and '13.

8 MR. REIMER: To the best of my knowledge, yes.

9 MS. DUFF: So you are taking current -- oh, just long-
10 term liabilities divided by your equity? I didn't get
11 those numbers, so I just -- if you have done the math I
12 trust that's correct.

13 MR. REIMER: Yes, it's based on the spreadsheet that
14 has all the actual -- the actual audited numbers in it.

15 MS. DUFF: Okay, thank you very much. Sorry to
16 interrupt.

17 MS. FRY: Let me interrupt for a second. So your
18 long-term debt rates, are those fixed rates or are they
19 floating prime plus X?

20 MR. REIMER: They are fixed. The only one -- they're
21 fixed over the term of the loan with the exception of the
22 Bank of Montreal, the mortgage. There we renew every five
23 years. So there is a possibility of the interest rate
24 fluctuating at renewal. But the two other facilities are
25 fixed for the entire term.

26 MS. FRY: Fixed, okay. So it's not a prime plus so
27 many percent.

28 MR. REIMER: No, no.

1 MS. FRY: Okay.

2 MR. SIDLOFSKY: Thank you. I am going to move on now
3 to a few questions about your position on the right to earn
4 an ROE in the same manner as a for-profit utility. And I
5 am going to try to stay away from issues that are really
6 more suited to argument. I am sure Mr. King will have some
7 comment on this in his submissions, and I imagine Staff
8 will as well.

9 But I am going to go through a few facts or a few
10 assertions that you have made in your application, and I
11 have a few questions about those. Five Nations was
12 incorporated as a not-for-profit corporation without share
13 capital under the Canada Corporations Act, and you recently
14 continued it under the Canada Not-For-Profit Corporations
15 Act; correct?

16 MR. REIMER: That is correct.

17 MR. SIDLOFSKY: And your overall position on this
18 issue is that although Five Nations is a not-for-profit
19 corporation it should earn a regulated return in the same
20 manner as for-profit regulated utilities.

21 MR. REIMER: That's correct.

22 MR. SIDLOFSKY: And as we have discussed previously,
23 in the most recent decision for Five Nations, which is in
24 2010, the OEB applied a reserve fund framework; correct?

25 MR. REIMER: That is correct.

26 MR. SIDLOFSKY: And if I take you back to page 40 of
27 the compendium -- I will just give you a moment to get
28 there. In the last paragraph on that page -- and this is

1 from the Board's previous decision, the 2010 decision on
2 your revenue-requirement application. The OEB noted that a
3 similar reserve fund approach was applied to Attawapiskat
4 Power Corporation; correct?

5 MR. REIMER: That is correct.

6 MR. SIDLOFSKY: And are you aware of whether a similar
7 reserve fund framework applies to Kashechewan and Fort
8 Albany Power Corporations?

9 MR. REIMER: Not at this time.

10 MR. SIDLOFSKY: Okay. And for Five Nations and
11 Attawapiskat the OEB has previously decided that it's not
12 appropriate for a not-for-profit company to earn a return
13 in excess of amounts necessary to fund established
14 reserves. I just have a few questions in that area.

15 There's no parent company that owns shares in Five
16 Nations.

17 MR. REIMER: No.

18 MR. SIDLOFSKY: The three LDCs, Attawapiskat, Fort
19 Albany, and Kashechewan, are the members of that
20 corporation.

21 MR. REIMER: That is correct.

22 MR. SIDLOFSKY: And there is no actual shareholder
23 equity; correct?

24 MR. REIMER: Technically that's correct.

25 MR. SIDLOFSKY: And the equity that's shown in Five
26 Nations' financial statements has been generated through
27 retained earnings; correct?

28 MR. REIMER: That is correct.

1 MR. SIDLOFSKY: And has any of the equity been
2 generated in any other manner, grants or any other way?

3 MR. REIMER: No.

4 MR. SIDLOFSKY: And would you agree that an ROE is
5 granted to utilities to ensure the financial viability of
6 the utility and to ensure necessary capital is being
7 attracted to and maintained within the utility?

8 MR. REIMER: Actually, can I add to my -- the answer I
9 just gave about no?

10 MR. SIDLOFSKY: Absolutely.

11 MR. REIMER: When you refer to equity, as I mentioned
12 several times yesterday, those three First Nations did work
13 with the federal government to provide \$33 million that
14 went to purchase assets. So while technically it's not
15 shown as equity, this is not contributed capital from a
16 customer, this was actually an investment in FNEI. So I
17 just want to make that technicality clear.

18 So technically it doesn't show up as equity. However,
19 it was an investment from the communities in the company.

20 MR. SIDLOFSKY: And that's part of your rate base,
21 though, isn't it?

22 MR. REIMER: No.

23 MR. SIDLOFSKY: It's not part of your rate base.

24 MR. REIMER: It's not part of rate base.

25 MS. DUFF: So the assets -- so the use of the
26 33 million, when you received that money or the company
27 received that money and made purchases with that money,
28 both are excluded from your financial statements.

1 MR. REIMER: That is correct.

2 MS. DUFF: Thank you.

3 MR. SIDLOFSKY: So if we -- I am sorry, Ms. Duff, was
4 that it?

5 MS. DUFF: No, thank you very much.

6 MR. SIDLOFSKY: So going back to my subsequent
7 question -- and I can ask you again if you'd like -- does
8 Five Nations agree that an ROE is granted to utilities to
9 ensure the financial viability of the utility and to ensure
10 necessary capital is being attracted to and maintained
11 within the utility?

12 MR. REIMER: To ensure the financial viability, yes, I
13 agree with that statement.

14 MR. SIDLOFSKY: Both parts of it? Financial viability
15 and attraction of capital -- attraction and maintenance of
16 capital?

17 MR. REIMER: Yes.

18 MR. SIDLOFSKY: I am going to take you to page 209 of
19 the compendium. And in this part of the compendium at tab
20 28, Staff included a copy of the Board's 2009 report on
21 cost of capital for Ontario's regulated utilities. And at
22 the page I have taken you to, the OEB sets out a discussion
23 of the fair return standard and sets out three components
24 that a fair return must meet or a fair and reasonable
25 return on capital should meet.

26 First, it should be comparable to the return available
27 from the application of invested capital to other
28 enterprises of like risk. That's the comparable investment

1 standard. It should enable the financial integrity of the
2 regulated enterprise to be maintained. That's the
3 financial integrity standard. And it should permit
4 incremental capital to be attracted to the enterprise on
5 reasonable terms and conditions; that's the capital
6 attraction standard. Do you agree, first of all, that the
7 fair return standard is the principle used in setting cost
8 of capital for rate-regulated utilities in Ontario?

9 MR. REIMER: Yes.

10 MR. SIDLOFSKY: Now, one of the matters that you
11 discuss in detail in your application is that not-for-
12 profit corporations are allowed to earn revenues in excess
13 of costs. And while they can't earn profit for
14 distribution to members, they're permitted under law to
15 earn revenues in excess of costs without breaching
16 corporate or tax law principles or losing their tax-exempt
17 status. The main obligation of a not-for-profit is that it
18 operates in a manner that's consistent with their corporate
19 objects and use any funds generated to further their
20 purposes.

21 Would you agree that that's a fair summary of your
22 position?

23 MR. REIMER: Yes, that's a fair summary. I would also
24 add that we have always operated as any other regulated
25 utility in the province. We expect to be treated no
26 different.

27 MR. SIDLOFSKY: Can you advise whether there have been
28 any challenges to Five Nations' not-for-profit status in

1 the past that you are aware of?

2 MR. REIMER: There are been none.

3 MR. SIDLOFSKY: And that's throughout the time when
4 you have been earning revenues in excess of costs?

5 MR. REIMER: That is correct.

6 MR. SIDLOFSKY: Now, you also suggested that U.S.-
7 based non-profit regulated utilities earn a reasonable
8 return, largely calculated based on the times interest
9 earned ratio, or the TIER method, in addition to the costs
10 incurred to provide services. And you've stated that this
11 is instructive in determining the approach to cost of
12 capital under Canadian law.

13 The evidence you provided is largely related to non-
14 profit co-operatives, and I am going to preface my
15 questions by saying if you feel that this is more a matter
16 for argument and that you are not in a position to answer
17 these questions, I am happy to leave it to argument. But
18 it is part of your evidence, so I would like to ask you the
19 questions in any event.

20 MR. REIMER: Go ahead.

21 MR. SIDLOFSKY: As an example, I am going to take you
22 to -- sorry, I am actually going to just refer you to
23 Exhibit 7, tab 2, schedule 1 of your evidence. I don't
24 think I need to take you there. I am hoping my question
25 will give you enough context. But you referenced the
26 Southern Maryland Electric Co-operative Inc. in your
27 evidence -- and again that was at page 13 of Exhibit 7,
28 tab 2, schedule 1. And Staff were able to find a more

1 recent rate filing for that co-op.

2 We've reproduced testimony related to that rate case,
3 and I will take you to page 229 of the compendium for that.
4 And specifically -- sorry, if you can bear with me for just
5 a moment.

6 I am going to read you an extract from that, just a
7 little up the page, if I can just ask Staff to scroll up a
8 little bit on the screen, thank you.

9 There's a statement in that testimony that says this:
10 "In a co-operative utility, each member belongs to the co-
11 operative for the primary purpose of receiving electric
12 service. Each member contributes to the capital structure
13 through retained patronage capital. In a co-operative
14 utility, each member has an equal interest in the co-
15 operative. Also, in the event that revenues received for
16 service to members is above the cost of providing service,
17 this revenue is returned to the members as capital credits.
18 There are no non-member investors seeking profit or
19 control. In fact, there is no profit, as is the case with
20 investor-owned utilities."

21 Is that your understanding of a typical arrangement
22 for a co-operative utility?

23 MR. REIMER: That's what the testimony states.

24 MR. SIDLOFSKY: And my understanding from that is that
25 for U.S. co-operatives, revenues in excess of costs are
26 returned directly to the customers that are paying those
27 costs, and those are the co-operative members. Is that
28 your understanding as well?

1 MR. REIMER: If I could, I would like to direct you to
2 the bottom of the page.

3 MR. SIDLOFSKY: Certainly.

4 MR. REIMER: It's sort of cut off. And this, I think,
5 is key to what FNEI has been trying over the past seven
6 years to correct, the 2010 with respect to mistakes that
7 were made in that order.

8 Expectations of co-operative members can be considered
9 to be the same as the expectations of investors. The
10 expectations of our individual community residents are that
11 they receive some benefit from Five Nations Energy. We
12 have held back on doing anything with our corporate social
13 objectives precisely because we wanted to follow the
14 regulators. So what we did instead is we invested all of
15 our earnings back into plant property and equipment, hoping
16 that at some point the Board could be able to understand
17 that just because we have a certain capital structure does
18 not mean we don't have other objectives, we don't have
19 other issues that we would like to do with this company.

20 So that's I found this -- the expectations of our
21 community residents, which through the chain of electing
22 chief and council who elect, you know, select the board of
23 directors for the LDCs, the board of directors then in turn
24 select our directors, through that chain right from the
25 start, FNEI has always been to provide for the needs of
26 individual customers.

27 MR. SIDLOFSKY: Perhaps we could step back for a
28 minute, though. The members of the co-operatives are the

1 consumers who are actually paying for electricity service,
2 is that correct? Is that your understanding of the co-op
3 structure?

4 MR. REIMER: I grew up in Manitoba and we bought all
5 our groceries at a local co-op, so yes.

6 MR. SIDLOFSKY: And when this proceeding is finished,
7 eventually Five Nations' revenue requirement will be built
8 into the uniform transmission rate, correct?

9 MR. REIMER: That is correct.

10 MR. SIDLOFSKY: So that you aren't actually recovering
11 your revenue requirement from the members of your
12 corporation.

13 MR. REIMER: With respect to the shareholders of Hydro
14 One prior to its sale, the individual taxpayers of the
15 province, whether or not they were serviced by Hydro One,
16 they were still paid a return on equity. Why is it any
17 different for Five Nations?

18 MR. SIDLOFSKY: But maintaining your parallel with the
19 -- or your analogy, sorry, with the co-op structure, if the
20 members of the co-op, that is the consumers who use that
21 system, have paid too much at the end of the year for their
22 electricity service, they get some of that money back.

23 In Five Nations' case, all electricity consumers in
24 the province are effectively paying -- including your
25 members as transmission customers of Five Nations are
26 paying for Five Nations' revenue requirement, correct?

27 MR. REIMER: That is correct, as with any other
28 transmitter that's part of the transmission system pool.

1 Why are you making a distinction for Five Nations? Sorry,
2 I am not sure if I can ask questions.

3 MR. SIDLOFSKY: I certainly sense -- I am well aware
4 of your position on this. But my question is simply
5 related to your use of the co-op structure as an analogy to
6 Five Nations' objectives here.

7 MR. KING: I think I can be of help. At tab 27, the
8 long excerpt from our evidence on non-profit corporations,
9 if it looks like an original tax opinion that has been
10 converted into evidence, it's because that's what it is.
11 We did, through the past history of Five Nations, look for
12 how non-profit corporations were treated from a rate-
13 setting perspective, and this goes back to, you know,
14 embarking on finding a utility that -- a non-profit utility
15 that was rate-regulated, we started that even before the
16 line was constructed. It goes back to our very first rate
17 case, and we filed evidence on the tier methodology there.

18 The utilities, the non-profit utilities that we came
19 up with that we were able to find, were in the U.S., and
20 they were cooperative models, and that is sort of the best
21 we could come up with. We are not a co-op, obviously,
22 right, and it's not a perfect analogy, because we also
23 serve a diamond mine, right? You wouldn't normally see a
24 U.S. cooperative serving a diamond mine in addition to
25 their members.

26 So it's simply the best sort of proxy we came up with
27 in terms of finding an analogy for how a non-profit utility
28 might be treated from a rate-setting perspective.

1 MR. SIDLOFSKY: Thanks for that, Mr. King. And this
2 might actually be the time when I suggest that we can deal
3 with other issues related to that in argument. I am not
4 sure that the witness panel would have much more to add on
5 that, so I am going to move on to another area, if you
6 don't mind, Panel.

7 MS. LONG: Just before you do, Mr. Sidlofsky -- am I
8 on? The question, Mr. Reimer, you had mentioned that you
9 wanted to further some objectives. Are you able to
10 elaborate on what you meant by that?

11 MR. REIMER: If you refer to the presentation that I
12 made yesterday, as well as on the bottom of page 183 in the
13 compendium, tab 27, these are the objectives that we are
14 referring to. The social, economic, civic welfare
15 development, we have yet to come up with any formal plans
16 or any process. We have been trying to, for lack of a
17 better word, correct the 2010 decision.

18 MS. LONG: Well, I am trying to understand what you
19 mean by that, so some examples would be helpful for this
20 Panel. I mean, I understand the concept, I think, of what
21 you are saying, but I would like to understand some
22 concrete examples of what that would translate into.

23 MR. REIMER: The only thing I can say is that -- and I
24 say this with deep respect and humility -- is that I don't
25 find the OEB asking any of other utilities -- other market
26 participant shareholders what they plan on doing with their
27 dividends. So I could give you all sorts of examples, but
28 at the end of the day that, again, with respect, should not

1 be the purview of this tribunal. What any other
2 shareholder does with his or her dividends is entirely up
3 to that particular shareholder. So I am not sure how to
4 answer that question.

5 MS. LONG: Well, I think you have. You have said your
6 position is that I guess what your position is is with
7 respect to dividend creation. This Board is to look at
8 what your revenue requirement is. If there are dividends
9 falling out of that, that's within your purview and nothing
10 that the OEB should be concerned about; am I characterizing
11 that properly?

12 MR. REIMER: Yes, and I don't want to appear rude or
13 disrespectful. What we will be constrained by, however, is
14 that in the objects it states specifically "for the general
15 benefit and for the purpose of providing electrical power
16 and other utilities to the communities of Attawapiskat",
17 our communities, so it is going to be narrowly focused on
18 assisting with the infrastructure of these communities.
19 You know, that's the restriction within our objects. And
20 so that is one assurance that we can give: We will hold to
21 these objects. Specifically, you know, we haven't really
22 considered what we will do.

23 MS. LONG: Thank you.

24 MS. DUFF: If I could just ask one more question
25 before -- you said, Mr. Sidlofsky, you were going on to a
26 different topic. What was that topic?

27 MR. SIDLOFSKY: Well, no, it's in a related area.
28 It's still part of the ROE. It's just a separate line of

1 questions. I had actually planned to ask the panel about
2 proposed uses for revenues in excess of cost, so I am glad
3 Ms. Long shortened my cross-examination there.

4 But, no, if you have a question that you'd like to go
5 ahead with now...

6 MS. DUFF: I will let you proceed.

7 MR. SIDLOFSKY: Okay.

8 MR. REIMER: With respect to the non-profit, there is
9 one thing that we -- I have touched on briefly in the
10 opening presentation, and it's one thing that it's
11 difficult to put into evidence. It's not a mechanistic or
12 a formulaic -- it's just the reality of the environment,
13 the social, the political, the day-to-day people's
14 expectation and environment that we work in.

15 And if I could beg your indulgence, I will ask my
16 colleague Pat here to speak just on some of the underlying
17 reasons why FNEI is so determined to maintain its non-
18 profit status.

19 MR. CHILTON: If you bear with me just -- I want to
20 explain a few things. Well, I am originally from Moose
21 Factory, but my membership is actually from Kashechewan, so
22 I have a lot of relations up there. I have been travelling
23 up and down the James Bay coast and the Hudson Bay coast
24 since 1981. I have worked there in various capacities as
25 the district superintendent of band for Indian Affairs and
26 for the -- as district manager for Indian Affairs. I was
27 the executive director for the tribal council. I was the
28 hospital and zone director for the federal government,

1 Health Canada, dealing with a lot of the issues up there.

2 And when we started talking about transmission on the
3 coast in 1981 when I joined Indian Affairs and reading
4 through the files a lot of the issues there were to deal
5 with hydro development or any type of provision of
6 electricity up there. It talked a lot about -- back in the
7 files when I was reading them I remember when I joined
8 Indian Affairs and reading those files late at night, just
9 to bring myself up to speed just like I am trying to do
10 with energy, trying to bring myself up to speed with what
11 the issues were up there, a lot of the issues stem from the
12 lack of reliable electricity.

13 Indian Affairs at that time, through some of their
14 engineers, said it wasn't possible to put a line --
15 transmission line up there. Along comes my brother Ed, who
16 is -- engineering background -- says it is possible. It
17 has been done before. It can be done.

18 So they looked at different ways of doing that, right,
19 and Rod provided some of that in his presentation
20 yesterday. A lot of the issues up there. But doing that,
21 there was a lot of -- there was a lot of other issues that
22 had to be dealt with, and that was basically the capacity
23 of the First Nations actually govern, manage, manage, and
24 including their finances.

25 A lot of the issues stem to this day on their ability
26 to do that, because what you find with the First Nations,
27 especially remote isolated communities, a lot of the people
28 that go out for education do not return. And when they

1 don't return to become chiefs, they don't return to become
2 counsellors, they don't return to become the accountants,
3 so they rely basically on outside help.

4 But at the same time what you find is that a lot of
5 the people in these communities depend a lot on the
6 outsiders at high cost, at very, very high cost, whether it
7 be in economic development, being technical, being
8 financial, and for just basically -- so their inability to
9 attract people and retain them is basically -- you know,
10 all those people are in urban centres. A lot of those
11 people are non-Native people. People like myself, for
12 instance, who was born in Moose Factory, I left Moose
13 Factory in 1995 specifically for the reasons for better
14 education for my kids, my boys. I have five sons. They
15 all are doing well, but a lot of the people that remain in
16 the communities, grade eight, grade ten, grade 11, and some
17 -- and they stay there. A lot of the people that do leave
18 don't come back.

19 Now, when it comes down to things like the management
20 or the expectations of an organization like the Five
21 Nations Energy, who has been very successful over the last
22 20 years-plus, even selling the idea of transmission line,
23 even when you are dealing with people who expect that their
24 treaty rights will be protected by the federal government
25 and also by the province, the treaty -- because every time
26 you talk to them it will be, how is this affecting my
27 treaty?

28 Even the crossing of the land for the transmission

1 line, that was a major issue, and Rod gave a good
2 indication of where that came from, you know, and how the
3 women actually took charge of that and saying we need this,
4 we need this.

5 The other thing that really, really affects it is the
6 fact that their inability to manage -- I am sorry, not
7 inability, but their lack of funding, the way they spend
8 their funds and where they direct their funds, it becomes
9 really an issue with First Nations and their organizations.

10 The big issue is creating corporations. When we set
11 up the founding executive director of the tribal council in
12 1985, one of the things for that was to transfer the
13 Services that the Department of Indian Affairs and Health
14 Canada provided up there managed to be transferred to First
15 Nation control.

16 The other things we set up there was a for-profit
17 corporation called Pasico Development Corporation. We set
18 up a number of other not-for-profits. The not-for-profits
19 still exist; the for-profits don't exist any more. What
20 happened there was and a good example of Pasico Development
21 Corporation, which is a regional economic development
22 corporation, they started up some projects, and because of
23 the lack of management, the financial management, and also
24 because of the political instability, it failed.

25 There is another one that just started up just
26 recently, three years ago, Mushkegowuk Development
27 Corporation. There is no investment whatsoever. Although
28 it allows for investment from First Nations, there is no

1 investment because First Nations don't have their money, or
2 they don't trust the company if it's for profit. What is
3 going to happen with their dividends.

4 I sat on a board called Cree West. Cree West was set
5 up because of the joint ventures that came out of the
6 DeBeers diamond mine. What happened there was we joint-
7 ventured with Air Creebec to provide transportation from
8 Timmins and Moosonee and Attawapiskat into DeBeers on a
9 regular basis, almost on a daily basis. That's how we made
10 our money by our money, by joint-venturing with them. I was
11 also employed full time, but I was on the board doing this.

12 What happened there was, as soon as First Nations run
13 into difficulty, they needed money -- because some of those
14 First Nations are in 10, 11, \$12 million in debt. They
15 need money like cash, a real good cash flow right up front.
16 They saw money, for instance -- in one particular case,
17 they saw money sitting there, just under \$110,000. They
18 demanded that money. Rather than Cree West reinvesting it
19 into its business, they wanted that money like right away.
20 Basically forced into a position where Cree West eventually
21 had to do it, and ran into some very severe cash flow
22 issues because of that.

23 Then what happened after that, as soon as the contract
24 came up for Cree West and Air Creebec, instead of allowing
25 Cree West -- who they owned -- to submit another proposal
26 for -- you know, just to renew the contract, two of the
27 First Nations that owned Cree West actually found another
28 airline because they saw money in it, right; they saw

1 money. They partnered up with another -- with two
2 airlines. One community partnered up with a firm from
3 Sioux Lookout, and another one partnered up with a firm
4 from Montreal to bid against their own -- to submit a
5 proposal against their own company.

6 And what happened was, of course, it drove the -- it
7 allowed DeBeers to really nickel and dime everything, and
8 eventually we wound up with getting the contract, but at
9 the same time it was \$450,000 less than the previous
10 contract. The revenue and everything changed.

11 So we have those issues with for-profit companies,
12 when they see instant access money, instant money to
13 access, right.

14 In Five Nations' case, we have a request on file from
15 one of the First Nations where they are requesting one-
16 third of the assets of Five Nations Energy. If it was a
17 for-profit -- and we also have some people knocking on the
18 doors back even before I came, looking to buy Five Nations
19 Energy. You see, if we are for-profit and the First
20 Nations were able to see that they are able to make quick
21 money, basically it would be sold off. Either communities
22 will sell off their share, or the First Nations themselves
23 in total, or a company would come in and just basically
24 come over.

25 We have to protect Five Nations Energy, and we will --
26 and there is no doubt in my mind, given my experience up
27 there and given the experience of many others that I have
28 spoke to about this particular issue since I came do Five

1 Nations Energy, that we will lose Five Nations Energy. We
2 will lose any type of control.

3 The only way we can maintain reliable services up
4 there that are owned by First Nations is to remain not-for-
5 profit. If we go for profit, we could say good-bye
6 basically in a few years, maybe even sooner, to Five
7 Nations Energy as it exists now.

8 So these are major issues that we face, and real
9 issues. I know that there are legal issues, legal
10 arguments that we can make as well. But the real issues
11 that -- even my brother that I talked to about this, he
12 worried about this from the very beginning to two or three
13 days before he passed away. And two or three days before
14 he passed away, he was still concerned about Five Nations
15 Energy remaining in the hands of the First Nations as a
16 not-for-profit. He was barely audible when he was talking
17 that we had to protect it.

18 And when the job came open for Five Nations Energy as
19 CEO, I saw it as a way to maintain that legacy that he had.
20 I had an opportunity to apply for the job back in 2010, '9,
21 and I did apply. But I withdrew my application because it
22 conflicted, I thought, with my brother's existence there as
23 a project manager; I didn't want to see that.

24 But once he passed away and this came open, my job --
25 one of my main jobs -- and I have been told this by many,
26 many people, particularly people from in political
27 positions and from legal people, they are saying, number
28 one, OEB has no business doing that. It's intrusive and

1 very paternalistic; as a matter of fact, they even said
2 racist. We have to protect as it is.

3 So I guess what I am trying to do is protect Five
4 Nations Energy. We have all the legal arguments. We can
5 be able to manage the services, provide reliable service,
6 and even grow and provide better services. We should be
7 able to do that.

8 I guess what I am -- you know, what we are looking for
9 is a way to do that, to maintain reliable services, have it
10 remain as a not-for-profit, and continue providing the
11 services and go from there.

12 We have another arm -- back in back in March 31st,
13 2000 -- in 2000, the First Nations -- well, Five Nations
14 Energy at the time saw that there was going to be in need
15 for some for-profit. So they created a shell company in
16 2000, and it's Five Nations Development Inc. So we see
17 that and we kept that as a shell for all of these years and
18 we are ready to activate it for other matters, because Five
19 Nations Energy is viewed as many, many corporations, they
20 see Five Nations as a very well run, very well managed,
21 very well governed entity that can be trusted with the
22 experience that they have, because no other First Nations
23 organization in the northeast, probably in Northern
24 Ontario, is as well run and well managed as Five Nations
25 Energy.

26 We get the best people. You can see from this person
27 who is two-thirds time to handling all of the finances and
28 all of the corporate issues for the last 20-some years. We

1 have other people like Vladimir, who is our operations
2 manager and who is very good technically. We have very
3 good people within, and there is only right now nine of us;
4 it will be ten as of next week.

5 We are a very, very small organization trying to
6 provide services. As soon as we become for-profit, you are
7 putting us in danger of losing that. How do we manage
8 that, I guess? Where does that put us?

9 MS. DUFF: Can I ask you just two questions on that?
10 The Board, in establishing your revenue requirement, it is
11 -- understand, we would never -- it's not within our
12 purview to tell you what form your corporation is. So just
13 when you -- the way you were talking there, it was implying
14 that the Board would with tell you to go for-profit; is
15 that a concern of yours?

16 MR. CHILTON: Yes.

17 MS. DUFF: Okay. All right, thank you for explaining
18 that. And I want -- I was interested in your governance
19 structure. Is this an appropriate time I can ask you?

20 MR. CHILTON: Sure.

21 MS. DUFF: I look at -- the basis is your financial
22 statements, which they have these funds. You have already
23 got a general fund, and a capital fund, and I can see, you
24 know, over the years, money moving in and money moving out
25 of those.

26 When decisions are made -- if you want, I can pull up
27 a reference, but we are just having a conversation here.
28 When decisions are made to repay debt or to make certain

1 investments, does that go to your board and then you vote
2 on how you move money out of your general fund into perhaps
3 your capital fund and make the expenditures on the property
4 plant and equipment that you just referred to.

5 MR. CHILTON: The recommendation, it comes basically
6 from our finance person --

7 MS. DUFF: Yes.

8 MR. CHILTON: -- from our auditor. It goes to the --
9 that we take to the finance and human resource committee,
10 which -- and then take it to the board for approval.

11 MS. DUFF: You do. So those transactions, prior to
12 them being authorized or part of the requirement to make
13 the transaction is approval of your board. And the
14 transactions you have been making for the last five years
15 since the last rates case, I would agree. I see them as
16 being heavily capital-intensive property plant and
17 equipment, but that you were saying -- that was an
18 objective decision of yours. You wanted to do that. Could
19 you explain that a little bit more? And then just that
20 that was -- it's not just by chance. That was something
21 that you wanted to do, and how you would see that changing,
22 you know, going forward.

23 MR. CHILTON: I am going to pass this question on to
24 Rod.

25 MS. DUFF: Well, I mean, but you are a voting member
26 of that board of directors, though, are you not?

27 MR. CHILTON: No, I am not.

28 MS. DUFF: Okay.

1 MR. CHILTON: I am the chief executive officer. We
2 have a president, vice-president, secretary, treasurer. I
3 am the chief executive officer. And eight directors, yeah.

4 MS. DUFF: Yeah. Okay, so going forward, how would
5 those decisions -- is there any change to how you would
6 approach decisions of monies moving in and out of that
7 general fund and capital fund? Would you need another
8 fund? Would you have another fund called, you know,
9 community fund? I am just trying to picture how this
10 governance structure is going to work going forward.

11 MR. REIMER: As Pat said, everything would ultimately
12 be a decision of the board. We have yet to work out the
13 mechanism. I can anticipate there would be a separate
14 fund, you know, that the board would at the end of --

15 MS. DUFF: Your board. I think we need a little bit
16 of clarification on words here, yes, please.

17 MR. REIMER: That the FNEI directors -- I will refer
18 to the FNEI directors -- the FNEI directors would then make
19 a decision based on the previous year's financial
20 performance, the proposed -- the upcoming capital
21 investment recommendations, and then -- like, in all
22 honesty we have yet to really wrap our heads around how we
23 would begin to go forward with the objectives. Some
24 communities would most likely want to invest their portion
25 in more infrastructure.

26 MS. DUFF: So when I look at your equity right now,
27 the equity section of your financial statements, you seem
28 to have five funds. You have a funding structure. And two

1 of those funds were the funds established directed by this
2 Ontario Energy Board, although there is no money in them,
3 because they are the shells of that decision. And then you
4 have three other funds that you are using, the general
5 fund, the capital fund, and then this insurance, which I
6 take it kind of is collateral for your loan.

7 But -- so those two funds that were not being used,
8 your board of directors of Five Nations is very aware of
9 the existence of those, that they are not funded, and they
10 look to those other -- could you characterize how they look
11 to the characterization of the remaining three funds and
12 the money that's there? How do they view that money?

13 MR. REIMER: Perhaps I could draw your attention to
14 note -- I am looking at the --

15 MS. DUFF: Let's do the 2014/'15, because that's the
16 most recent financial statements.

17 MR. REIMER: Okay. The note should be identical to
18 what I have here.

19 MS. DUFF: Okay.

20 MR. REIMER: It's part of significant accounting
21 policies, Note Number 2.

22 MS. DUFF: Okay.

23 MR. REIMER: And just under D there is Note E, fund
24 accounting.

25 MS. DUFF: Yes, I have read all of this, yes.

26 MR. REIMER: Yeah, so it's more of an accounting
27 exercise.

28 MS. DUFF: Yes.

1 MR. REIMER: And then that gets reported to the board,
2 and the accounting exercise is based on decisions that the
3 board has made during the course of the year. And this is
4 -- just kind of reports the activity as of that fiscal
5 period ending. This is part of the non-profit, like,
6 financial statements for non-profits.

7 MS. DUFF: And that's where Mr. Chilton provided the
8 extra information regarding, it's not just an accounting
9 exercise. In fact, I was asking questions about the
10 governance regarding the decisions that lead to those
11 accounting entries, and I think he explained that well.

12 I did have a question, one more, while we are looking
13 at this. If you go to utility equity within any financial
14 statement, and I was looking at the last one, and in here
15 it's stated, you know, clearly stating that pursuant to
16 this OEB decision you have got these two other funds, and
17 you're indicating that -- the dollar amount that was
18 approved. However, in there, and I will read this:

19 "The policies for funding and accessing these
20 reserves have been established and approved by
21 the company and are subject to OEB approval.
22 Application of the policies will commence upon
23 approval of the OEB, and once fully funded..."

24 Now, I am referring to the two accounts that the Board
25 directed:

26 "...once fully funded transmission rates will be
27 reduced by approximately \$1 million annually."

28 So your board of directors, Five Nations, is aware of

1 those statements and that those two funds right now are not
2 being utilized, have not been funded; is that correct?

3 MR. REIMER: That is correct. And as any accounting
4 firm will tell you, these statements need to reflect fairly
5 and materially. There is a decision on the books, right?
6 The 2010 order that states precisely that. This is what he
7 has to -- this is what the auditor needs to put in the
8 statement.

9 MS. DUFF: I am not -- that's a fair comment.

10 MR. REIMER: Yeah.

11 MS. DUFF: It's just to go back to -- but so your
12 board is fully aware of these statements, they are -- you
13 have your audit committee or -- reviewing. I just wanted
14 to get a better sense of, you know, they are reviewing
15 these statements and approving, you do have -- and
16 especially, I guess, another OEB decision, I take it, would
17 be reviewed at one of these meetings; is that correct?

18 MR. REIMER: Yes. We actually, from the time that the
19 first construction loans were entered into, we have
20 actually prepared quarterly reviewed statements. So they
21 are not just reviewed on an annual basis, they are reviewed
22 on a quarterly basis and approved by the -- first, like Pat
23 said, it goes to the finance and HR committee, which acts
24 in effect as the audit committee, and then goes to the full
25 board of directors. So these are reviewed and discussed on
26 a quarterly basis.

27 MS. DUFF: And sitting on your books right now is, you
28 know, about \$25 million that are -- that's in these funds

1 that you have to access; is that -- how would you
2 characterize the balances in those funds that are on your
3 statements? I don't want to put words in your mouth, so I
4 just wanted to hear how your board of directors considers,
5 you know, how they could access and use the money that's
6 currently in your utility equity section.

7 MR. REIMER: I guess we should make the distinction
8 between fund accounting for balance sheet for the equity
9 portion versus actual funded accounts. The only -- in that
10 fund accounting note, the only actual reserve that is
11 funded is the insurance reserve. So this basically kind of
12 reflects the activity over the preceding years.

13 There is no really -- there are no funds that are
14 available for the board to -- for the FNEI directors to
15 disburse. It's merely -- it's showing over time we have
16 invested this much in capital assets, we have put this much
17 aside for insurance reserve.

18 So it's more of a -- it's more of a reporting
19 mechanism. The actual day-to-day decisioning (sic) are
20 more on when we look at our cash-flow forecast or we look
21 at -- or, like, the annual budget, looking forward to the
22 following year, and the operation maintenance requirements,
23 the capital investments that are being recommended.

24 MS. DUFF: I am going to repeat what I think I just
25 heard you say. The insurance reserve fund, the one of
26 \$4 million, that is the only amount that's truly set aside
27 in --

28 MR. REIMER: In cash.

1 MS. DUFF: In cash.

2 MR. REIMER: Yes.

3 MS. DUFF: The other accounts are not viewed that way.

4 MR. REIMER: No.

5 MS. DUFF: Okay, thank you very much. Those are -- I
6 hope that wasn't disruptive to your cross-examination, but
7 I did really want to understand the governance and
8 following up on the information that Mr. Chilton provided.

9 MR. SIDLOFSKY: Thank you. Ms. Duff, I am about to
10 move into some questions about debt coverage ratios. I
11 wonder if this is a good time for the morning break.

12 MS. DUFF: Oh, yes, please, I -- that would be a very
13 good suggestion. So it's ten after now. At 25 after we
14 will return, thank you very much.

15 --- Recess taken at 11:11 a.m.

16 --- On resuming at 11:37 a.m.

17 MS. DUFF: Please be seated, I apologize for the
18 delay; the Panel was conferring.

19 Mr. Sidlofsky, if you could please proceed with your
20 cross-examination.

21 MR. SIDLOFSKY: Thank you. As I said before the
22 break, I am moving on to some questions about debt coverage
23 ratios. So I am going to take you to page 204 of the Staff
24 compendium.

25 You said there that -- sorry, this is an extract from
26 Exhibit 7, tab 2, schedule 1, specifically page 21 and --
27 sorry, 22 of that exhibit. You stated that if you were no
28 longer entitled to earn revenues in excess of costs, you

1 would be immediately offside your debt coverage ratios on
2 your credit agreement and subject to repayment obligations
3 that are greater than your interest costs.

4 Now, I understand your general position on the reserve
5 approach, but I would like to ask you a few questions about
6 your ratios, if you don't mind.

7 The ratio of earnings before interest, tax,
8 depreciation and amortization to debt service, as set out
9 in your credit agreement, is to be no less than 1.2; is
10 that correct?

11 MR. REIMER: Yes, that is correct.

12 MR. SIDLOFSKY: And in your evidence, you originally
13 stated that if the ROE were to be eliminated from your
14 revenue requirement, your debt coverage ratio would fall to
15 0.81, is that right?

16 MR. REIMER: That's correct.

17 MR. SIDLOFSKY: And that evidence -- my understanding
18 is that that evidence was with respect to Five Nations'
19 situation after its last rates proceeding in 2010; is that
20 right?

21 MR. REIMER: That is correct.

22 MR. SIDLOFSKY: And in your response to part E2 of
23 interrogatory 7-Staff-33, and that's at page 218 of the
24 Staff compendium, you discussed your current situation.
25 And in that discussion, you said that it's -- that your
26 current debt to coverage ratio is 1.68, correct?

27 MR. REIMER: That is correct.

28 MR. SIDLOFSKY: And if the application is approved as

1 filed, it rises to 2.42 percent, is that right?

2 MR. REIMER: 2.42 to 1 --

3 MR. SIDLOFSKY: I'm sorry, not percent; 2.42 to 1,
4 thank you. And if no ROE is approved as part of the
5 current proceeding, your ratio would be 1.54 to 1?

6 MR. REIMER: That is correct.

7 MR. SIDLOFSKY: You recently filed an update to your
8 response to interrogatory 7-Staff-33, and in part E3 of
9 that response, you stated that if the return component is
10 removed, the debt coverage ratio would be 1.48 to 1; is
11 that correct?

12 MR. REIMER: For what time period?

13 MR. SIDLOFSKY: Sorry, just for the Panel's benefit,
14 that was Exhibit K1.2.

15 That would be -- well, your statement here is, for
16 example, using the application information for the --

17 MR. REIMER: Okay, yes.

18 MR. SIDLOFSKY: -- for 2017 test year.

19 MR. REIMER: Yes, that is correct.

20 MR. SIDLOFSKY: So your debt ratio would be 1.48 to 1.
21 I would just ask you to confirm, first of all, which debt
22 coverage ratio is correct in the situation where no return
23 component of the requested revenue requirement is granted,
24 would it be 1.54 to 1 or 1.48?

25 MR. REIMER: 1.48.

26 MR. SIDLOFSKY: Thank you. And whether we are
27 speaking of 1.54, 1.48, in all of those -- in both of those
28 circumstances, your debt to coverage ratio is still higher

1 than the minimum required in the credit agreement; correct?

2 MR. REIMER: That is correct.

3 MR. SIDLOFSKY: And in your response to interrogatory
4 7-Staff-33, part E3, you noted that the debt coverage ratio
5 is a snapshot in time, correct?

6 MR. REIMER: Yes.

7 MR. SIDLOFSKY: So using the forecasts in the
8 application and assuming everything remains equal, if we
9 were to remove the \$1.315 million return component from
10 Five Nations' revenue requirement, will FNEI be offside of
11 its debt coverage ratio by 2021? Is that what you are
12 anticipating, according to your response?

13 MR. REIMER: Yes. This particular ratio is very
14 dependent on the ratio of principal payment versus
15 interest, the principal portion versus the interest portion
16 of our long-term debt monthly payments. As long as those
17 -- as long as the relation to the principal and the
18 interest is pretty well the same, net income has less of an
19 effect on this ratio. As soon as the principal amount, the
20 principal portion of the debt repayment starts to exceed
21 the interest, then it has a much, much greater impact on
22 this particular ratio.

23 We should keep in mind, however, that a company's risk
24 profile, when viewed through the lens of a Manulife, this
25 is only one specific metric. Not having an ROE would have
26 significant effect, a significant impact on the overall
27 comfort that our senior lenders have with FNEI, regardless
28 of what this specific ratio is.

1 MR. SIDLOFSKY: When you talk about comfort levels,
2 are you referring to specific contractual obligations, or
3 are you just concerned that your lenders would -- I don't
4 know, would have some sort of vague concerns that you may
5 not be able to meet your obligations?

6 MR. REIMER: We would become a going concern. The
7 connection between losing an ROE to FNEI's ability to
8 operate would put FNEI in a situation where we would feel
9 compelled to change our capital structure. While it might
10 not -- it might not be a direct order from the Board, it
11 would put FNEI in a situation where we really would not
12 have any other choice.

13 If we wanted to continue operating, we would then have
14 to change our corporate structure into a for-profit capital
15 in order to -- in order to continue receiving an ROE.

16 MR. SIDLOFSKY: But to be clear, you haven't really
17 been receiving an ROE up to now. At least as a regulatory
18 matter, you haven't been receiving an ROE. What you have
19 been allowed to recover in the past, let's say on the basis
20 of the 2010 revenue requirement decision, is an amount
21 equivalent to an ROE representing earnings in excess of
22 costs that in the last decision, the Board clearly expected
23 you to be applying to your reserve funds, to capital and
24 operating reserve funds. And once those were topped up,
25 the expectation was that you would return to the Board to
26 have that permitted -- those permitted earnings in excess
27 of costs removed from your revenue requirement.

28 That's a very long preamble, I guess, to this

1 question, which is: Have your lenders been concerned to
2 this point that you are not -- that you haven't formally
3 been allowed a return on equity? Because my understanding
4 is that you haven't; am I wrong?

5 MR. REIMER: If it looks like a duck and quacks like a
6 duck, it's an ROE. From the lender's perspective, it's a
7 return on equity. If you look at our ratios, you look at
8 the evidence we filed in the financial model, the deemed
9 equity, the 60-40, that split, that is what the lenders
10 were looking at. They are very well aware of the 2010
11 order. They are watching this proceeding, keeping an eye
12 on it. They are expecting me to keep them updated on what
13 the results are of this going forward. They have concerns.
14 In their mind it's an ROE regardless of what the specific
15 wording of the 2010 order calls it.

16 MR. SIDLOFSKY: So even if there is a note in your
17 financial statements or something to highlight the fact
18 that this isn't an ROE, they were still satisfied up to now
19 without the board -- with the board not having granted you
20 a formal ROE.

21 MR. REIMER: Like I said in my opening, in the opening
22 presentation, FNEI has always been able to work very
23 closely with its lenders to provide a very good level of
24 comfort. They have always had -- how should I put this?
25 We sat down with them and said, "Look, we are working very
26 closely on trying to amend this decision. We will keep you
27 posted. If this does, in fact, become enforced that we
28 will have to do this then we will need to sit down with you

1 and determine what the steps will be going forward."

2 They have full confidence -- they have always had full
3 confidence in the management and the governance of FNEI to
4 meet FNEI's obligations.

5 MR. SIDLOFSKY: Even if your debt-to-coverage ratio
6 were to fall in the future, my understanding from your
7 evidence is that the fact is that your lenders have
8 accepted restricted cash deposits as an alternative in the
9 past. I think you mentioned restricted cash -- you
10 discussed restricted cash yesterday.

11 MR. REIMER: Yes. There was a point in time, as I was
12 trying to explain, as the principal portion of a debt
13 payment greatly exceeds the interest portion, we ran into
14 that shortly after the 2010 decision with respect to the
15 Northern Ontario Heritage Fund. We were nearing the end of
16 the term, the amortization of that facility, and so it was
17 predominantly just principal that we were -- principal of
18 the loan repayment, there was only -- there was a very
19 small percentage of interest. That had a huge impact on
20 this particular ratio.

21 Your net income already takes into consideration
22 interest expense. However, it doesn't take into
23 consideration the cash that you need to generate in order
24 to make the principal portion of your loan payments. So
25 that had a huge impact on those ratios.

26 We explained to them that this was a temporary. They
27 understood this was a temporary situation. So to mitigate
28 their risk or to grant them a better comfort level, the

1 covenants did allow for \$500,000 to be set aside up until
2 such time that I think there was three consecutive quarters
3 where the ratio went up to 1.9, just going from memory
4 here.

5 MR. SIDLOFSKY: So that was the \$500,000 in secured
6 funds.

7 MR. REIMER: Yes, they took advantage of this
8 provision in the covenants with the understanding that this
9 was a temporary. What their response would be when they --
10 when it became a permanent situation, I have no idea.

11 MR. SIDLOFSKY: Well, I am not sure anyone's
12 suggesting here that that would be a permanent situation.
13 I think you confirmed that you anticipated that you would
14 be offside of your debt coverage ratio by 2021. That also
15 would be the time that you'd be coming back to the Board to
16 rebase based on a 2016 test year; correct?

17 MR. REIMER: Yes.

18 MR. SIDLOFSKY: So your IRM period would be 2017 to
19 2020. Presumably -- I mean, I realize that we are now into
20 2017, but presumably you would be back to the Board for
21 2021 or 2022 revenue requirement; correct?

22 MR. REIMER: That would be my understanding, yes.

23 MR. SIDLOFSKY: At part -- excuse me, part 4 to your
24 response to 7-Staff-33E -- and it's on the same page --
25 Staff had asked if a reserve fund designed to hold
26 sufficient funds to make loan repayments in the situation
27 where FNEI is having cash-flow issues would satisfy your
28 lender.

1 You said, and you actually reiterated, that you don't
2 know if that kind of fund would satisfy your lender?

3 MR. REIMER: We don't know.

4 MR. SIDLOFSKY: And I assume you've never asked.

5 MR. REIMER: No.

6 MR. SIDLOFSKY: Is that something you could make an
7 inquiry about?

8 MR. REIMER: No.

9 MR. SIDLOFSKY: Because?

10 MR. REIMER: As stated yesterday, we have no intention
11 of implementing any kind of reserve funds.

12 MR. SIDLOFSKY: So you are simply not prepared to make
13 the inquiry.

14 MR. REIMER: No.

15 MR. SIDLOFSKY: Well, I understand your answer. I am
16 going to ask you a couple of questions, and Ms. Long has
17 actually touched on a couple things that I was going to be
18 mentioning, but this is on the use of returns to address
19 other corporate objects of Five Nations. And it seemed
20 clear to me from your responses to Ms. Long that you really
21 don't have a plan at this point for the use of any funds in
22 excess of your costs; is that correct?

23 MR. REIMER: That's correct.

24 MR. SIDLOFSKY: And you also were very clear with me
25 earlier today that your not-for-profit status has never
26 been challenged to date.

27 MR. REIMER: That is correct.

28 MR. SIDLOFSKY: And when I look at part of your

1 evidence -- it's actually at page 184 of the compendium.
2 That's at Exhibit 7, tab 2, schedule 1, page 2. I will
3 just wait until that comes up on the screen.

4 At line 11 of that page, you've said that:

5 "FNEI has operated for over a decade as a not-
6 for-profit corporation on a tax-exempt basis
7 without any challenge by the Canada Revenue
8 Agency."

9 Now, up to now, Five Nations hasn't been allowed --
10 formally allowed a commercial return on equity; correct?

11 MR. REIMER: We have earned surplus earnings
12 regardless of what the Board has designated those as, but,
13 yes, technically you are correct.

14 MR. SIDLOFSKY: With respect, that's two different
15 things. You have earned amounts in excess of your costs,
16 absolutely. Up until now, however, the OEB has not granted
17 you an ROE. Am I right?

18 MR. REIMER: That is correct.

19 MR. SIDLOFSKY: Okay. And do you anticipate -- what
20 you are asking the Board for right now in addition,
21 obviously, to approval of your revenue requirement is the
22 approval of a commercial rate of return similar to other
23 rate-regulated utilities.

24 MR. REIMER: That is correct.

25 MR. SIDLOFSKY: That kind of sums it up in a nutshell;
26 right?

27 MR. REIMER: Yes.

28 MR. SIDLOFSKY: And you haven't had that to this

1 point. I understand what you have actually earned. I
2 completely understand that you have actually earned
3 revenues in excess of your costs, but to this point through
4 two decisions from the Board in 2000 and -- excuse me, of
5 the OEB, just to make it clear, in 2000 and 2010, you have
6 not been granted an ROE.

7 MR. REIMER: All the calculations to determine what
8 surplus FNEI has been allowed to return have been
9 calculated on the basis of a typical utility ROE, the
10 Board-approved ROE rates. While technically in the
11 regulator's documentation it is not called an ROE, yes, you
12 are correct.

13 MR. SIDLOFSKY: Well, sir, with respect, not only is
14 it not called an ROE, but the regulator's expectation was
15 that you would come back to the OEB to remove that amount
16 that was the equivalent of the ROE, but was referred to as
17 earnings in excess of costs or by other terms.

18 The expectation was that you would be back to the OEB
19 asking the OEB to remove that element of your revenue
20 requirement, once the reserves were topped up.

21 MR. REIMER: Yes.

22 MR. SIDLOFSKY: Okay. So now you're back at the OEB
23 and your request is that you be granted a return on equity;
24 no other name for it, no other restrictions on it, no
25 requirement to come back at a certain time when certain
26 accounts are topped up. You are asking the OEB to grant
27 you a return on equity?

28 MR. REIMER: That is correct.

1 MR. SIDLOFSKY: Okay, do you -- first of all, your
2 evidence suggests that that won't put you offside of your
3 obligations as a not-for-profit corporation.

4 MR. REIMER: That is correct.

5 MR. SIDLOFSKY: So your evidence is that if you were
6 to earn a return on equity, or if the Board were to grant
7 you a return on equity in the same manner as any other
8 rate-regulated utility, then that would not put you offside
9 of your obligations as -- sorry, it would not affect,
10 adversely affect your not-for-profit status.

11 MR. REIMER: That is correct.

12 MR. SIDLOFSKY: Given that you haven't been in -- to
13 date, you haven't been in the position that you are asking
14 the OEB to place you in now, what would your response be if
15 the granting of an ROE were to adversely affect your status
16 as a not-for-profit corporation?

17 And sorry, before you answer that, let me just say
18 that at this point, the Board has in front of it your
19 evidence, which amounts to your assertion that that status
20 won't be affected by the granting of an ROE.

21 So what I am asking is what you would do if you're
22 wrong, and if the ROE jeopardizes your status as a not-for-
23 profit corporation, what would you do about that?

24 MR. REIMER: That a very difficult question to answer
25 because I don't work for CRA, neither am I a tax lawyer.
26 However, we've surmounted innumerable obstacles in the
27 development and ongoing operations of FNEI. We would take
28 whatever avenues are available to us to challenge this with

1 the CRA. It's a hypothetical situation, and that's the
2 best answer I can give you.

3 I can tell you we are an HST registrant. They see on
4 a monthly basis what our revenue for that month is. We
5 have consistently filed our non-profit, NPO annual returns
6 on a regular basis. There's never been any concerns, never
7 raised any red flags, nothing. We have a spotless record
8 with CRA. That's why we put into evidence what we did. We
9 don't anticipate any issues whatsoever.

10 MS. LONG: Sorry, just on that point, Mr. Reimer, did
11 you seek, or Mr. King, an advance tax ruling from CRA or
12 have any conversations with them?

13 MR. KING: No, but we have provided tax legal advice.
14 Our view is, from a legal perspective, from a tax legal
15 perspective, CRA has no interest in how you characterize
16 the amount. And if the Board were to characterize the
17 amount of revenues in excess of costs that FNEI were
18 entitled to earn as an ROE, that wouldn't jeopardize their
19 non-profit status.

20 MS. LONG: I am asking this question because Mr.
21 Chilton gave a very impassioned description of how he did
22 not want FNEI to become a for-profit corporation, and I
23 guess I am just concerned if there was some adverse impact
24 with CRA taking a different view, obviously that would not
25 be palatable to FNEI. They'd be upset about that. And I
26 guess I am just wondering what would happen if there was an
27 unforeseen consequence.

28 MR. KING: And again, we didn't seek an advance tax

1 ruling, but in part because we got the tax advice that it
2 doesn't matter how you characterize this amount.

3 MS. LONG: Would FNEI come back to the Board?

4 MR. REIMER: Are you asking if we would come back to
5 the Board if CRA would -- the Canada Revenue Agency would
6 take issue with our surplus now being designated as an ROE?

7 MS. LONG: Yes.

8 MR. REIMER: Like I said in my response before, we
9 would take whatever avenues would be available to us to
10 challenge that. I mean, as our regulator, at some point
11 you would be privy to -- we would -- I can't really answer
12 that question, if we would come back.

13 MS. LONG: I guess I am just thinking if your tax
14 status changed, obviously that would be a material impact
15 on your revenue requirement.

16 MR. KING: At a minimum, there would be a requirement
17 to pay income tax, which wouldn't have -- there is no
18 income tax component in our revenue requirement.

19 MS. LONG: Exactly.

20 MR. KING: So it would be -- it wouldn't be long
21 before we would have to come back in.

22 MR. REIMER: We are confident in our relationship with
23 CRA, and the historical tax returns that we have filed and
24 in the tax advice that we have gotten.

25 MS. LONG: We are just trying to get the best
26 information that we can to understand what your position
27 is.

28 MR. REIMER: I understand.

1 MS. LONG: And what the implications of any decision
2 that we may come up with would be, and to have a discussion
3 in this room about possible consequences. That's the
4 reason that I wanted to ask just the further question, Mr.
5 Sidlofsky, but feel free to continue.

6 MR. REIMER: CRA's response is not nearly as
7 significant as some of the issues that Pat raised, but,
8 yeah.

9 MR. SIDLOFSKY: Would it be fair to characterize your
10 position that Five Nations is asking the OEB to directly
11 use amounts that are generated through the return component
12 of that revenue requirement and that stay within the
13 utility in order to fund non-utility activities? Is that?
14 Feel free to correct me, but my sense is that you are
15 proposing to take money that's included in your revenue
16 requirement and use it for non-utility activities.

17 MR. REIMER: Over the course of the past day and a
18 half, we have had some discussions about what FNEI would
19 plan to do with this ROE portion of its revenue
20 requirement. When you -- the way your question comes
21 across, "use revenue requirement for non-utility", I think
22 we need to make that distinction that as any regulated
23 market participant, our cost of service envelope includes
24 four different amounts. If we were to take the amount set
25 aside for OM&A, you know, and start buying personal
26 vehicles for all our friends, stuff like that, non-utility,
27 definitely there would be an issue with that, using that as
28 an example.

1 However, if we were to take our ROE, set it aside
2 whether we use a separate fund whether, whatever mechanism
3 that management and the governance of FNEI come up with,
4 that relates to the, you know, my very respectful response
5 earlier where it's akin to a shareholder using his or her
6 dividend payment for whatever he or she determines is most
7 important.

8 So if we look on the previous order, it's page 43 of
9 the compendium, page 23 of the order. For a long time we
10 have taken grave offence to this, to the wording of this,
11 the third paragraph:

12 "It is important to address the point that FNEI's
13 proposal to use the reserves or excess earning to
14 support the social, economic, and civic welfare
15 and development activities in the three First
16 Nations. The Board rejects this proposal."

17 We have always made that distinction that our
18 operating activities are completely separate from any
19 social or corporate objectives that we have as a
20 corporation.

21 I am not sure if I am answering your question, but I
22 want to make sure that you understand the delineation
23 between our day-to-day operations as a transmitter versus
24 our corporate objects. We are not going to -- we are not
25 -- there won't be a blurring or a commingling of those kind
26 of activities. Never has been.

27 MR. SIDLOFSKY: If I look a little further down in
28 that paragraph, actually, to the last sentence in that

1 paragraph that you were quoting from, the OEB in that
2 decision said:

3 "There are certain Board-approved charitable
4 programs and the utility should inquire as to how
5 they may be accommodated by the utility going
6 forward."

7 Your application was prepared on the basis of the
8 filing requirements for transmission revenue requirement
9 applications; correct?

10 MR. REIMER: Substantially, yes.

11 MR. SIDLOFSKY: Okay. And that wasn't meant as a
12 critique of the application or anything, it's simply did
13 you file on the basis of your -- did you use the filing
14 requirements in preparing your application?

15 MR. REIMER: Yes.

16 MR. SIDLOFSKY: Okay. And I don't have this in the
17 compendium, but I am hoping you will trust me when I read
18 it from the filing requirements. This is section 2.8.9,
19 and it relates to charitable and political donations. And
20 what it says is -- and to be very specific, this is from
21 the Board's filing requirements for electricity
22 transmission applications, and specifically it's from
23 Chapter 2, which does relate to revenue-requirement
24 applications.

25 So section 2.8.9 says:

26 "The applicant must file the amounts paid in
27 charitable donations per year from the last OEB-
28 approved rebasing application up to and including

1 the test year or test years. The recovery of
2 charitable donations will generally not be
3 allowed for the purpose of setting revenue
4 requirement. If the applicant wishes to recover
5 such contributions it must provide detailed
6 information for such claims. The applicant must
7 review the amounts filed to ensure that all other
8 non-recoverable contributions are identified,
9 disclosed, and removed from the revenue-
10 requirement calculation. The applicant must also
11 confirm that no political contributions have been
12 included for recovery."

13 Would you agree with me that the OEB has certain
14 restrictions regarding the funding of charitable donations
15 through the revenue requirement?

16 MR. REIMER: Our understanding of this and the
17 discussion that I had with that particular Board Staff
18 member at the time was that this is specific to the cost
19 envelope for your OM&A. We had previously included
20 community engagement, community support-type activities,
21 such as grade-eight school trips. We provided some
22 scholarship funds. We contributed \$10,000 a year to a
23 regional gathering, those type of actives. We had
24 extensive discussions saying that those aren't appropriate.
25 For this application we have taken -- those don't -- we
26 haven't requested any funds for that.

27 So again I would make the delineation between OM&A
28 regular day-to-day business expenses versus what FNEI, akin

1 to dividend payments, wishes to invest in its community and
2 social objectives. I would make that distinction. I
3 understand the Board's concern with taking -- using these
4 type of charitable or political donations. FNEI hasn't
5 asked for any of that in its rate application.

6 MR. SIDLOFSKY: So I think, just to summarize your
7 approach here, the ROE component of your revenue
8 requirement would be seen as similar to a dividend -- an
9 amount available for dividend payments; is that right?

10 MR. REIMER: Yes, correct.

11 MR. SIDLOFSKY: And I think your position, just to
12 move one step beyond that, is that your view is that it
13 shouldn't matter to the OEB what's done with that
14 equivalent to a dividend?

15 MR. REIMER: That's what I have respectfully
16 submitted, yes.

17 MR. SIDLOFSKY: Okay, and --

18 MS. DUFF: Just one more question on that --

19 MR. SIDLOFSKY: I'm sorry.

20 MS. DUFF: -- because it is a decision whether there
21 is a dividend or whether you retain it for the company, you
22 know, because you think you have got a capital project
23 that's on the horizon. I just want to take that one step
24 further. Could you answer that? How you make a decision.
25 Like, there seems to be a grey area here where we are
26 talking about dividends and that characterization, but
27 there is always an objective decision of a board of
28 directors. Do I retain it or do I pay it out, and that was

1 why I was asking about your governance structure.

2 MR. REIMER: Yes, yes, absolutely. Like any other
3 company, you would make -- you would make this
4 determination based on what are the future cash-flow needs,
5 what are the capital investments. Like, when Pat was
6 referring to the Cree West example, Cree West desperately
7 needed this cash to fund ongoing development of its
8 company, but the shareholder said, "No, we need our cash
9 more than you need it."

10 So that's -- that will always be the discussion at the
11 governance level: How much do we need, how much of this
12 ROE amount do we need to keep within the company, how much
13 can we set aside for these corporate social objectives.

14 MS. DUFF: Thank you.

15 MR. SIDLOFSKY: I am going to take you to page 217 of
16 the compendium, and specifically to part A of your response
17 to interrogatory 7-Staff-33. In that response you said
18 that if the OEB doesn't grant it the approval that it seeks
19 it will become a for-profit entity and pay dividends to its
20 shareholder.

21 Are there any legislative restrictions, regulatory
22 restrictions, to Five Nations converting to a for-profit
23 entity at this time?

24 MR. REIMER: Not to the best of my knowledge.

25 MR. SIDLOFSKY: Would you require any approval from
26 any government agencies, ministries to make that change?

27 MR. REIMER: Not to my knowledge.

28 MR. SIDLOFSKY: And if you were to become a for-profit

1 entity, would the OEB expect you to come back with an
2 application for a new revenue requirement as a result?

3 MR. REIMER: The only reason we would make the change
4 to a for-profit would be as the result of an unfavourable
5 OEB decision forbidding us from -- or not enabling us to
6 earn an ROE. Yes, we would, and then immediately come
7 back. We would have significant development expenses to
8 try to draft an appropriate shareholders agreement. I have
9 worked with companies that have spent in excess of \$300,000
10 just to hammer out a shareholders agreement.

11 Given the scope and the numbers and the issues that
12 Pat has referred to, I can see us easily exceeding that
13 amount. We would then also immediately have income-tax
14 expense that we would then need to put into our cost-of-
15 service application. I fail to see how that change would
16 be of benefit to the ratepayers of the province.

17 MR. SIDLOFSKY: And I can only assume that the income-
18 tax impact is going to be material for you.

19 MR. REIMER: That would be my understanding.

20 MR. SIDLOFSKY: And you would expect that recovered
21 through the uniform transmission rates then, right --
22 correct, as part of your revenue requirement?

23 MR. REIMER: As is my understanding for all other
24 market participants, including partnerships.

25 MR. SIDLOFSKY: I have a few questions for you on
26 establishing a revised reserve fund framework. And again,
27 I will say I understand your position on the reserve funds,
28 but Staff would like to ask a few questions about that in

1 the event that we need to think about how the reserve
2 approach might continue to be workable, or more workable
3 for Five Nations.

4 In your response to interrogatory 7-Staff-33 F, and
5 that was in Exhibit K1.2, you provided an updated version
6 of the reserves policy and I note that the -- that a policy
7 was originally filed with Staff, a draft policy was
8 originally filed with Staff after the 2010 decision on your
9 revenue requirement. And with respect to the operating
10 reserve, Five Nations had revised the amount to
11 2.58 million for the operating reserve, and previously that
12 was 1.75 million, correct?

13 MR. REIMER: That is correct, yes.

14 MR. SIDLOFSKY: And the \$2.58 million reserve is now
15 based on the highest six months of actual OM&A in the
16 preceding two years, correct?

17 MR. REIMER: Yes. March 31st.

18 MR. SIDLOFSKY: I'm sorry?

19 MR. REIMER: The quarter ending March 31st, the two
20 years prior to that.

21 MR. SIDLOFSKY: Okay. And you have indicated in that
22 response that you would update that amount every year. Is
23 that correct?

24 MR. REIMER: For the record, I should note that we
25 responded to interrogatory 33 out of our desire to work
26 through this process.

27 MR. SIDLOFSKY: I understand that this doesn't
28 represent your position, it's not something you are

1 advocating. And I do understand that you have provided the
2 updated policy in order to respond to the interrogatory.
3 Does that help you going forward in your answers?

4 MR. REIMER: Okay.

5 MR. SIDLOFSKY: Okay. So take my questions as
6 assuming that you don't agree with this approach, and I
7 will take your answers as assuming that you don't agree
8 with the approach.

9 MR. REIMER: Okay.

10 MR. SIDLOFSKY: Why would you suggest that the reserve
11 cap be updated every year?

12 MR. REIMER: Our understanding of what the operating
13 reserve was supposed to be a proxy for was to meet the
14 normal day-to-day requirements of a utility, and the normal
15 day-to-day requirements of a utility change over time. So
16 there should be some mechanism, hypothetically speaking, to
17 allow for a review of the cap amounts.

18 MR. SIDLOFSKY: And you have a section on the role of
19 the board of directors and management, just a little
20 further down on page 3 of that draft policy. What you have
21 stated there is that the fund would be used to deal with
22 common and frequent OM&A expenses as they arise, correct?

23 MR. REIMER: Yes.

24 MR. SIDLOFSKY: But elsewhere you have stated that
25 accessing the reserve would only occur to deal with cash
26 flow issues and the event of material unplanned OM&A
27 expenses.

28 I am just wondering if you could clarify those

1 statements or reconcile them and advise -- sorry, just to
2 get the second part of my question in, if you could advise
3 how often Five Nations thinks it would actually need to
4 access the operating reserves in a given year.

5 MR. REIMER: As noted in our evidence, and just a
6 little while ago we talked about transmission line
7 maintenance, given that we have a \$450,000 envelope, the
8 bulk of that money gets spent within two to three months.
9 That hypothetically could be a situation where we are
10 spending our entire -- the entire annual amount within two
11 to three months. That would not be unplanned or
12 catastrophic. That would refer to the cash flow issues.

13 Does that answer your question?

14 MR. SIDLOFSKY: Yeah, that's helpful, thank you. And
15 would there be any limitations on accessing the operating
16 reserve depending on the amount available or forecast to be
17 available in your general bank account?

18 To give you a bit of context, in your previous draft
19 policy, \$500,000 was shown as the threshold for that.

20 MR. REIMER: Yes, the finance controller starts
21 sweating when the balance in that bank account dips below
22 500.

23 MR. SIDLOFSKY: So is that -- would that be the
24 threshold here as well then?

25 MR. REIMER: Hypothetically speaking, it could be.

26 MR. SIDLOFSKY: Sure. With respect to the capital
27 reserve fund, it was initially, based on the 2010 decision,
28 \$275,000 and you have updated that to 1.795 million,

1 correct?

2 MR. REIMER: That's correct.

3 MR. SIDLOFSKY: And you also said that as with the
4 OM&A, the operating reserve, you said that you'd update the
5 reserve amount annually based on the forecasted capital
6 expenditures for the upcoming year, correct?

7 MR. REIMER: That's correct.

8 MR. SIDLOFSKY: And the capital reserve would be used
9 to fund capital expenditures that are part of your capital
10 plan, and unplanned capital expenditures that aren't
11 covered by insurance. Is that accurate?

12 MR. REIMER: That's correct, yes.

13 MR. SIDLOFSKY: You went on to say that after each
14 quarterly financial statement is approved by your board of
15 directors, you would transfer an amount from the capital
16 reserve to an operating bank account that's equal to the
17 actual amount of capital expenditures in the previous
18 quarter, correct?

19 MR. REIMER: Yes.

20 MR. SIDLOFSKY: And could I just ask you to confirm
21 that the capital reserve amount of \$1.795 million
22 represents your forecasted 2017 capital expenditures?

23 MR. REIMER: That's correct.

24 MR. SIDLOFSKY: And in the draft reserves policy that
25 was previously filed as part of the 2010 revenue
26 requirement proceeding, Five Nations stated that amounts
27 would only be withdrawn when Five Nations' account was
28 forecast to fall below \$500,000 and you needed funds to

1 make unanticipated capital expenditures that were not part
2 of your capital plan and not funded by the insurance
3 reserve fund.

4 Could you explain why there aren't any conditions for
5 withdrawal from the capital reserve in your updated reserve
6 policy?

7 MR. REIMER: Again, hypothetically speaking?

8 MR. SIDLOFSKY: Yes.

9 MR. REIMER: We were trying -- we are merely making
10 this policy as simple as possible to administrate and, in
11 this case, whatever was required for capital expenditures
12 would need to come from the capital reserve fund. So it
13 would be just a simple transfer at the end of every
14 quarter.

15 MR. SIDLOFSKY: And in your -- thank you for that
16 answer. In the updated draft policy, you seem to have
17 designed the capital reserve fund so that it would
18 basically be fully funded each year with all the money
19 necessary expected to pay for all expected capital
20 expenditures for that year, is that correct?

21 MR. REIMER: That's correct.

22 MR. SIDLOFSKY: And could you explain how that's
23 appropriate, given that you'll already be receiving
24 revenues through your revenue requirement that are -- that
25 have been granted to cover things like depreciation of
26 assets and reinvestment in those assets?

27 MR. REIMER: This policy attempts to answer, in a
28 hypothetical manner, how we would envision this working.

1 The assumption was that there would be very limited, very
2 limited -- like our cost of service revenue would be, how
3 would I say, would be limited. And so the amortization
4 that's built into that does not necessarily always equal
5 the amount of capital investment.

6 MR. SIDLOFSKY: Sorry, but your revenue requirement
7 would allow you a certain amount for depreciation.

8 MR. REIMER: That's correct, yes.

9 MR. SIDLOFSKY: So -- and I don't think there has been
10 a suggestion in my discussion with you about the ROE that
11 there wouldn't be a component of your revenue requirement
12 related to depreciation.

13 MR. REIMER: Understood.

14 MR. SIDLOFSKY: Is it possible that -- and
15 acknowledging that this is simply a draft and your attempt
16 to establish a policy on a theoretical basis, is there a
17 possibility of double recovery of capital costs over time
18 if you were to have a policy that allowed for application
19 of some of those capital funds to things like depreciation
20 when depreciation is already in your revenue requirement?

21 MR. REIMER: Our understanding based on what was
22 written in a 2010 decision was that every quarter we would
23 submit reports to the OEB that would then, if we are over-
24 earning, would reduce our revenue requirement. So I don't
25 -- I don't -- again, hypothetically speaking,
26 theoretically, I don't anticipate there would be the
27 opportunity to double-earn capital amounts.

28 MR. SIDLOFSKY: Okay. And you suggested, just going

1 back to the operating reserve fund, you suggested a three-
2 year funding time frame? That's in part G of your response
3 to 7-Staff-33. I am just wondering if you could give us a
4 rationale for that suggested funding term.

5 MR. REIMER: I -- again, it's a hypothetical, umm...
6 It was just a -- I can't really answer that question. It's
7 just we assumed that we couldn't -- we assumed that this
8 wouldn't -- you know, we wouldn't have surplus to be able
9 to fund it quicker. Three years was just a best estimate.
10 There really is no -- I can't say -- can't point to any
11 specific rationale for three years.

12 MR. SIDLOFSKY: Okay. If I take you --

13 MR. REIMER: It seemed reasonable.

14 MR. SIDLOFSKY: I am sorry?

15 MR. REIMER: It just seemed to be a reasonable length
16 of time to fund this.

17 MR. SIDLOFSKY: Okay. If I take you to page 63 of the
18 compendium and we go to part K of your response to
19 interrogatory 1-Staff-12. As of March of 2017, you had
20 \$1.7 million in cash; correct?

21 MR. REIMER: That is correct.

22 MR. SIDLOFSKY: Could that cash net of the \$500,000
23 balance that you maintain in your operating account be used
24 to begin the funding of those reserve funds?

25 MR. REIMER: Hypothetically speaking?

26 MR. SIDLOFSKY: Yes.

27 MR. REIMER: It could also be used to start funding
28 our corporate objectives, so, yes.

1 MR. SIDLOFSKY: Once again, I understand your position
2 on the reserve funds.

3 And that's the -- I believe that's the last of my
4 questions on the reserve funds. So moving to deferral and
5 variance accounts, I just have --

6 MS. DUFF: Can we do a time check? How much longer do
7 you have in your cross-examination? I want to see if we
8 can keep going.

9 MR. SIDLOFSKY: No more than a half hour.

10 MS. DUFF: And Mr. King, have you an assessment of
11 your redirect? I am just wondering.

12 MR. KING: Little to none.

13 MS. DUFF: Oh, I like that answer. But you have every
14 right to take as much time as you want. If it's okay with
15 the witnesses and the court reporter I say we just -- full
16 steam ahead. Is that all right? Please let me know if
17 anybody needs a break. Continue, please.

18 MR. SIDLOFSKY: Thank you. Just a question about
19 deferral and variance accounts. Page 235 of the compendium.
20 And I suppose the good news is that we are almost at the
21 end of the Staff compendium.

22 Five Nations stated that it would file a draft
23 accounting order for the proposed forgone revenue account
24 at a later date. Staff would like an opportunity to review
25 and provide some comments on that draft accounting order as
26 part of the submission process if at all possible.

27 Would you be able to undertake to provide a draft
28 accounting order for the proposed forgone revenue deferral

1 account?

2 MR. REIMER: Yes, we have no problem. Whatever is the
3 most expedient way of dealing with that, yes.

4 MR. SIDLOFSKY: Thank you. Perhaps we could mark that
5 as Undertaking J2.3.

6 **UNDERTAKING NO. J2.3: TO PROVIDE A DRAFT ACCOUNTING**
7 **ORDER FOR THE PROPOSED FORGONE REVENUE DEFERRAL**
8 **ACCOUNT.**

9 MR. SIDLOFSKY: Just a few questions about your
10 proposed stretch factor. At page 237 of the compendium,
11 we've reproduced part of your application, Exhibit 10,
12 tab 1, schedule 1. And in that schedule you proposed a
13 revenue cap IR plan that adjusts the base transmission
14 revenue requirement each calendar year for the period of
15 January 1st, 2017 to December 31st, 2020 based on inflation
16 minus a productivity and stretch factor. And specifically,
17 you propose to use the same productivity factor as
18 established by the OEB for electricity distributor IRM
19 adjustments, which is zero, and a 0.3 percent stretch
20 factor, which is the mid-range for electricity
21 distributors; correct?

22 MR. REIMER: That's correct.

23 MR. SIDLOFSKY: And your view was that using the mid-
24 range stretch factor is appropriate in the absence of
25 benchmarking because most LDCs fall within the mid-range.

26 MR. REIMER: That was the rationale, yes.

27 MR. SIDLOFSKY: Right. And I know that -- I believe
28 it was Mr. Yauch who had some questions for you about this

1 as well. I will try not to repeat those, but I just have a
2 couple.

3 First of all, are you assuming that Five Nations would
4 fall into the mid-range of transmitters if benchmarking had
5 been performed?

6 MR. REIMER: That's a very difficult question to
7 answer, because there are no comparable transmitters. For
8 the purpose of this application we used the mid-range
9 thinking that that was the most reasonable approach, given
10 the lack of any other rationale.

11 MR. SIDLOFSKY: Maybe I could try to restate my
12 question a bit. Was it an arbitrary decision to use .3
13 because that's the mid-range, or was the decision to use .3
14 based at least in part on the notion that that's where you
15 should fall in terms of your efficiency?

16 MR. REIMER: It was entirely arbitrary.

17 MR. SIDLOFSKY: Okay. One question about your charge
18 determinant forecast. Page 241 of the compendium -- and
19 this is in your response to interrogatory 5-Energy Probe-9.
20 You stated that you don't plan on updating your charge
21 determinant forecast with your annual filings given your
22 small size as a utility.

23 Would it also be the case that annual updates to the
24 charge determinants won't be required because there is
25 really no expectation that your load forecast is going to
26 change materially over the IRM term?

27 MR. REIMER: Yeah, I would tend to -- yeah, I would
28 tend to agree with that.

1 MR. SIDLOFSKY: And I think we spoke yesterday about
2 the fact that you don't anticipate load growth over that
3 period, over the IRM period.

4 MR. REIMER: Not significant, no.

5 MR. SIDLOFSKY: Would --

6 MS. DUFF: But you expect load deterioration.

7 MR. SIDLOFSKY: Right.

8 MS. DUFF: I thought we -- sorry --

9 MR. SIDLOFSKY: No, I'm sorry, go ahead.

10 MS. DUFF: I mean, the one good thing about me jumping
11 in is that we don't have a half an hour of Panel questions
12 at the end, but I am sorry, Mr. Sidlofsky. I should be
13 more patient. Please continue.

14 MR. SIDLOFSKY: No, no, please ask your question,
15 because I was going to ask about that.

16 MR. REIMER: Yes.

17 MS. DUFF: So there is a risk? Do you agree that
18 there is a risk to Five Nations associated with DeBeers'
19 operations and their demand?

20 MR. REIMER: Yes, what they have publicly released
21 shows them significant reduction in load coming 2019.

22 MR. SIDLOFSKY: Just to follow-up on Ms. Duff's
23 question, if that happens, if that does take place, what do
24 you anticipate doing about that in terms of your revenue
25 requirement or your annual updates?

26 MR. REIMER: We are hoping that it doesn't happen.
27 Right now, FNEI has a connection cost recovery agreement
28 with DeBeers. It's approximately \$400,000 a year that they

1 reimburse us for maintenance activities on their
2 constructed assets that we operate.

3 We imagine if they -- by virtue of closing down, if
4 they no longer -- if that agreement ends, at some point we
5 would have to do an analysis to see if that materially
6 effects, and it most likely would, our OM&A costs. So
7 those are questions that we would have to sit down -- one
8 of the impacts definitely would be these charge
9 determinants.

10 It would -- I imagine it would in effect be a material
11 change, and we would let the Board know.

12 MR. SIDLOFSKY: Okay, thank you for that. And the
13 last area I am going to be asking about is your proposal on
14 Z-factors.

15 Originally, you had proposed a \$100,000 materiality
16 threshold for Z-factor events. And at page 243 of the
17 compendium, we have reproduced your response to
18 interrogatory 10, Energy Probe 14. You've stated there that
19 you're amenable to a higher threshold of \$400,000 due to
20 your unique circumstances. First of all, are the
21 materiality thresholds you are proposing, whether it's
22 \$100,000 or \$400,000, are those on a revenue requirement
23 basis, or an actual capital expenditure basis?

24 MR. REIMER: We haven't spent a whole lot of time
25 discussing the whole IRM concept and how it would impact
26 the day-to-day operations of FNEI. I anticipate that would
27 be on an actual expenditure basis.

28 MR. SIDLOFSKY: So that if an event took place and you

1 had to invest say \$400,000 in capital, your thinking is
2 that you would recover the full \$400,000?

3 MR. REIMER: Yes, I see what you mean. We would, we
4 would most -- again, we haven't spent a whole lot of time
5 on this IRM plan and how it would impact our day-to-day
6 operations.

7 With respect to capital expenditures, I imagine it
8 would be more appropriate to look at this from a revenue
9 requirement -- the capital expense would, of course, be
10 added into rate base, so on and so forth. So it might be
11 more accurate to say that we would look at this from a
12 revenue requirement rather than a cost recovery.

13 For OM&A, of course it would be cost recovery direct
14 costs, but for capital expenditures, there would be the
15 addition to rate base, the cost of capital -- and I won't
16 say ROE, no.

17 MR. SIDLOFSKY: So then a capital investment that you
18 need to make in the context of a Z-factor event would be
19 treated the same way as a capital investment that you would
20 make in your system in the normal course of -- you know, in
21 the normal course of working through your capital plan?

22 MR. REIMER: Again, I have difficulty answering this
23 question because we haven't really spent a whole lot of
24 time discussing how this IRM would work on a day to the day
25 basis for FNEI.

26 MR. SIDLOFSKY: Okay.

27 MR. REIMER: I imagine that, yes, my response would be
28 yes.

1 MR. SIDLOFSKY: I will leave that there for now, but I
2 also just wanted to touch on the unique circumstances that
3 you discuss in your response to 10-Energy Probe-14. Is
4 that -- are the unique circumstances that you are referring
5 to the availability of the insurance reserve, and that's
6 fully funded at \$4 million?

7 MR. REIMER: I am sorry, where do you see the text
8 "unique circumstances"?

9 MR. SIDLOFSKY: Sorry, yes, it is right in their
10 question, part B.

11 MR. REIMER: Oh, their question, okay. I would just
12 go with the response as it's stated. Anything less than
13 400,000 we can manage in the normal course of business.

14 Yes, we do in fact have money set aside to respond to
15 significant events that would normally trigger an insurance
16 claim.

17 MR. SIDLOFSKY: And what's the purpose of the
18 insurance reserve?

19 MR. REIMER: Going back when FNEI first started
20 putting this project together, there was a significant ice
21 storm that some of you may recall, which basically
22 destroyed the transmission distribution line insurance
23 market. So we were unable to get any -- there was not any
24 commercially-available insurance for transmission line
25 assets.

26 So the lenders requested -- at the time, Bank of
27 Montreal and Pacific Western requested that we set aside
28 4 million. Actually, it was 5 million initially; we

1 managed to bring it down to 4 million, just so they had
2 some comfort level that the assets that they were lending
3 money to construct could be replaced without insurance
4 being available.

5 MR. SIDLOFSKY: So essentially you are self-insuring
6 then, right?

7 MR. REIMER: Yes.

8 MR. SIDLOFSKY: So how do you see the Z-factor
9 availability meshing with the fact that you do have this
10 \$4 million insurance reserve? Would a Z-factor essentially
11 serve the same purpose as the insurance reserve?

12 MR. REIMER: At some point we would -- immediately, we
13 would need to then bring the insurance reserve back up to
14 the \$4 million.

15 MR. SIDLOFSKY: But would a Z-factor -- would the
16 availability of a Z-factor be limited then to costs that
17 are outside of the scope of the insurance reserve, or that
18 -- or for amounts that exceed the amount of your reserve?

19 MR. REIMER: My understanding is that these Z-factor
20 amounts would be to cover unanticipated costs. Whether the
21 initial cash would come from insurance reserve or whether
22 the operating account, at some point FNEI would need to
23 recover these funds, would need to recover these costs.

24 MR. SIDLOFSKY: Have you had to use the reserve fund
25 in the past?

26 MR. REIMER: No.

27 MR. SIDLOFSKY: Then it's probably a hypothetical
28 question, but how would you go about re-funding that

1 reserve if you do have to make use of it?

2 MR. REIMER: We would of course work very closely with
3 our senior lenders to keep them informed as to the repair
4 and replacement of the assets that were damaged. We would
5 then, I would imagine, put together some cash flow
6 forecasts that would see what we -- what type of funds we
7 would see available to then allow us to replenish that
8 insurance reserve to bring it back up to the \$4 million.

9 That would be done on a very high priority, I
10 anticipate. Like we haven't been in that situation.

11 MR. SIDLOFSKY: Would you -- sorry, would you
12 anticipate using a Z-factor application as a way of topping
13 up the insurance reserve?

14 MR. REIMER: My understanding, again, my understanding
15 of the Z-factor is to allow for a utility to recover
16 unanticipated expenses. The timing of that may or may not
17 necessarily coincide with the re-funding, so to speak, of
18 the insurance reserve.

19 MR. SIDLOFSKY: I have one more question. And it's
20 probably just going to be dealt with by way of an
21 undertaking. In the same way that you agreed to provide a
22 draft accounting order for the forgone revenue deferral
23 account, we are hoping that you could also provide a draft
24 accounting order for the Z-factor deferral account. That
25 will just give Staff a chance to review it and provide
26 comments on it at the submission stage. Would you be
27 willing to do that?

28 MR. REIMER: Sure.

1 MR. SIDLOFSKY: Thank you. Panel, those are my
2 questions, and thank you very much to the witness panel as
3 well for your patience.

4 MS. DUFF: Did you want an undertaking number for
5 that?

6 MR. SIDLOFSKY: I am sorry, yes. And I was --

7 MS. DUFF: A very helpful suggestion from the court
8 reporter.

9 MR. SIDLOFSKY: Thank you to our reporter. That would
10 be Undertaking J2.4. Here I was so excited about getting
11 to my last question I totally missed the undertaking
12 number. But thank you. Those are my questions, Panel.

13 **UNDERTAKING NO. J2.4: TO PROVIDE A DRAFT ACCOUNTING**
14 **ORDER FOR THE Z-FACTOR DEFERRAL ACCOUNT.**

15 **QUESTIONS BY THE BOARD:**

16 MS. DUFF: At this point I just have one question.
17 Then Ms. Long will go first, please.

18 MS. LONG: I just have one question, and Mr. King, I
19 think it's to you. You had mentioned that Exhibit 7,
20 tab 2, schedule 1, which is a discussion of not-for-profit
21 corporations, was I guess excerpt from a legal opinion
22 provided to the applicants, and I am just going to ask you
23 to consider after having a discussion with your clients, of
24 course out of the context of this room, whether or not you
25 think that would be helpful for the Board to review,
26 whether that would provide us any additional information
27 that we might find helpful as we review this issue, which
28 is obviously quite important in this hearing. I just ask

1 you to take that away and have a conversation with your
2 client. If there are solicitor-client implications that
3 you don't want to file it, I would understand that. But if
4 you think it would provide any additional information for
5 us as we consider this issue, I would invite you to
6 consider that.

7 MR. KING: Is that for a filing of the original legal
8 opinion that formed the basis of that evidence or an
9 opinion specifically with respect to just whether calling
10 the excess revenues, let's call them that, an ROE would
11 jeopardize the non-profit status or either?

12 MS. LONG: Well, I am interested in both. I mean,
13 obviously it's an issue for us, and if you have done
14 additional work to what's contained in here I think we
15 would benefit from reading it. It's obviously up to you
16 whether or not you want to file it, but I just ask you to
17 perhaps consider whether or not you think that would be
18 helpful for us.

19 MR. KING: Okay.

20 MS. LONG: Thank you.

21 MS. DUFF: I had one question, and it was just getting
22 back to the undertaking I asked yesterday. It was the very
23 first one, J1.1. And actually, I think Ms. Long asked for
24 it first. It was regarding a capital expenditure forecast
25 for 2018 to 2020.

26 And before, you know, we end this oral hearing and you
27 go off and, you know, put that together, I am just
28 questioning the value. Have -- I understood the

1 conversation. I just went back to the transcript -- was,
2 Five Nations hadn't put together a capital expenditure
3 budget for 2018 to 2020, like, as we are sitting here
4 today; is that correct?

5 MR. REIMER: We put together very briefly some rough
6 numbers what we anticipate. But it's not something that we
7 would be comfortable filing. We'd rather take the time,
8 really sit down, sit down with our operations manager, see
9 what kind of assets are nearing, you know, specific assets
10 are nearing the end of useful life, and we have, you know,
11 we had put some rough numbers together, but it's -- I
12 wouldn't be comfortable sharing that.

13 MS. DUFF: Anticipating that was going to be your
14 answer, I think the Board is prepared not to -- we are
15 going to strike J1.1. I mean, we are trying to get these
16 undertaking responses back in a timely fashion to help. If
17 there is new information in that or information that you
18 haven't properly vetted through your, you know, your board
19 of directors, I don't know what value that would be to the
20 Board, our Board, the Ontario Energy Board, so we are going
21 to eliminate that as a requirement.

22 MR. REIMER: Thank you.

23 MS. DUFF: Now, looking at the list of other
24 undertakings, if there is any subsequent updates or you
25 have any issues regarding they are going to take a lot
26 longer -- because the last thing we are going to do is set
27 a schedule, so I just, I invite you, if there is
28 information subsequent to you looking at this, going, wow,

1 this is not going to be in short order, this is going to
2 take a lot of time, I think you need to inform the Board of
3 that, okay?

4 Any redirect, Mr. King?

5 **RE-EXAMINATION BY MR. KING:**

6 MR. KING: There is now, and it's just dealing with
7 the questioning close to the end around the DeBeers risk.
8 Mr. Reimer, it's to you. You had mentioned -- and I
9 obviously don't have the transcript in front of me yet --
10 that in terms of the risk as a result of DeBeers' load
11 disappearing there would be an OM&A risk.

12 Is that OM&A that is recovered through your revenue
13 requirement or OM&A recovered through the cost recovery
14 agreement you have with DeBeers?

15 MR. REIMER: Currently right now we recover those
16 costs directly from DeBeers.

17 MR. KING: And so the loss of any customers such as
18 DeBeers or in fact any of the other three wouldn't have a
19 material impact on your revenue requirement; would it?

20 MR. REIMER: Not necessarily.

21 MR. KING: Can you sort of elaborate on why that is?

22 MR. REIMER: I think, as I stated before, the annual
23 amount between FNEI and DeBeers is approximately \$400,000.
24 It includes some regular maintenance, helicopter patrol,
25 some right of way clearing costs. If we are working on
26 their section, it's all spelled out in the original, the
27 original agreement, what expenses we can attribute to them.

28 Some of those expenses may fall away, some of those

1 expenses we may choose not to incur. It's difficult to at
2 this point, without sitting down and -- sitting down with
3 our operations manager, determining just exactly what the
4 scope will be, it's tough to give a definite answer.

5 MR. KING: But you will agree that your revenues
6 aren't tied to the number of customers you have or the
7 loads of those customers.

8 MR. REIMER: I misunderstood the question. No, there
9 is no -- there is no -- our -- ultimately our revenue forms
10 a fraction of a percent of the total transmission system
11 pool, which is based on the overall electricity consumption
12 in the province. The reduction of one mine would have
13 negligible, if any, impact on our overall revenue.

14 MR. KING: So even if DeBeers' load doubled in the
15 next five years it probably wouldn't materially change your
16 revenue requirement.

17 MR. REIMER: Not from that perspective, no.

18 MR. KING: Okay, that's all.

19 MS. DUFF: Okay, thank you very much.

20 **PROCEDURAL MATTERS:**

21 Procedurally, the Board will establish a procedural
22 order after today, but I wanted to just discuss potential
23 dates and deadlines. The first order would be the
24 undertaking responses. It's been proposed to me that
25 perhaps Friday, July the 28th would provide some time for
26 the witnesses and the company to respond; is that
27 acceptable, Mr. King?

28 MR. KING: I think that's agreeable.

1 MR. SIDLOFSKY: That's fine.

2 MS. DUFF: And how much time for argument-in-chief,
3 one week after that?

4 MR. KING: That's correct, yeah.

5 MS. DUFF: All right. Parties, I guess the Board
6 usually establishes one to two weeks after that for written
7 submissions. Oh, just to confirm, argument-in-chief is
8 written form; correct?

9 MR. KING: Whatever you wish.

10 MS. DUFF: Well, I mean, the Board was not
11 anticipating gathering together. It's from a logistics
12 perspective a bit more complicated to deliver it orally.

13 MR. KING: That's fine.

14 MS. DUFF: Well, I will leave it -- Mr. Sidlofsky, I
15 will leave it with you, because Mr. Yauch is not in the
16 room, so perhaps you could confer.

17 MR. SIDLOFSKY: I should check with him in terms of
18 his timing. Maybe I will do that before I give a
19 suggestion from Staff as well.

20 MS. DUFF: Okay, great. Well, then we will take that
21 into consideration in establishing the procedural order.
22 Great.

23 Anyhow, thank you very much, the court reporter and
24 the witnesses. Two long days, a lot of information, but I
25 think we had a good discussion and exchange of information.
26 Thank you. And this hearing is adjourned.

27 --- Whereupon the hearing adjourned at 12:58 p.m.

28