

May 26, 2009

Ms. Kirsten Walli Board Secretary Ontario Energy Board 2300 Yonge Street, 27<sup>th</sup> Floor Toronto, ON M4P 1E4

Dear Ms. Walli:

Re: Union's 2009 DSM Input Assumptions Reply - EB-2009-0102

Attached please find Union's submission with regard to the above.

Should you have any questions, please contact me at 519-436-5476.

Sincerely,

[original signed by]

Chris Ripley Manager, Regulatory Applications

cc: All EB-2009-0102 Intervenors



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Ontario Energy Board 2300 Yonge Street, Suite 2700 Toronto, Ontario M4P 1E4

Attention: Ms. Kirsten Walli, Board Secretary

Dear Ms. Walli:

Re: Demand Side Management ("DSM") 2009 Input Assumptions -EB-2009-0102

We are the solicitors for Union Gas Limited ("Union"). On March 31, 2009, Union filed an application with the Board for approval of Union's 2009 DSM input assumptions. Subsequently, by Procedural Order dated May 4, 2009, the Board invited comments on Union's application and afforded Union an opportunity to respond to those comments. This is Union's response.

#### Response to Comments

Union's 2009 input assumptions were prepared jointly with Enbridge and were filed with the Board pursuant to Chapter 5 of the Board's Decision with Reasons in EB-2006-0021 (the "Generic Proceeding"). The input assumptions were largely based on the draft Navigant report of measures and inputs for 2010.

A number of intervenors have commented on Union's input assumptions. Almost without exception, their comments are procedural, rather than substantive. More particularly, intervenors criticize Union for failing to provide its 2009 input assumptions to Union's Evaluation and Audit Committee ("EAC") prior to filing. This criticism is unwarranted.

In order to best design and manage conservation programs, Union requires Board approved input assumptions early in the program year. All parties accept this need for early approval. Union and the EAC recognized that the process in respect of Union's 2008 input assumptions took too long. In 2008, Union conducted extensive discussions with the EAC. While these discussions resulted in EAC acceptance of Union's 2008 input assumptions, this did not occur until November. Board approval of the 2008 input assumptions was received in January 2009, following a Board process which provided for a further period of intervenor commentary.

As a result of the 2008 process, the parties agreed that Union would provide its 2009 assumptions to the Board by the end of March, 2009. Union met this deadline and should not be criticized for doing so. As explained in Union's application, as a result of the release in early February 2009 of the draft Navigant report, and Union's subsequent focus on responding to that

report and on incorporating the report's conclusions into the 2009 input assumptions, Union was not able to provide these assumptions to the EAC any earlier. Further, while Union did not review the input assumptions with the EAC prior to filing, having regard to the process followed by the Board in respect of Union's 2008 assumptions - a written hearing - and the significant process associated with the 2010 input assumptions, it was Union's view that intervenor concerns regarding procedural and substantive fairness would be satisfied.

In addition, in order to provide assistance to the EAC in understanding Union's 2009 input assumptions, Union provided parties with a "continuance" schedule showing the changes between Union's 2008 Board approved assumptions and its 2009 application. This schedule was provided on April 16, 2009.

In their submissions, IGUA, CME and SEC suggest that the Board should defer approval of Union's 2009 input assumptions until the filing of Union's 2009 DSM audit. Further, they suggest that the results of this audit should be used to calculate Union's 2009 SSM. In Union's view, there is no merit to this suggestion; it is contrary to the Board's decision in the Generic Proceeding. As the Board concluded in that case, input assumptions should be "locked in" for the purposes of calculating SSM. The Board's decision confirmed the terms of a Partial Settlement Agreement which had received broad intervenor support, including from IGUA and SEC. The decision states:

**SSM.** Assumptions used from the beginning of any year will be those assumptions in existence in the immediately prior year, adjusted for any changes in the audit of that prior year. By way of example, if in June of 2008 the audit of the 2007 programs demonstrates a change in assumptions, that change shall apply for SSM purposes from the beginning of 2008 onwards until changed again.

#### **Proposed Resolution**

Union recognizes the difficult position all parties, and the Board, are faced with having regard to the fact that Union (and Enbridge) are in a period between the existing Generic DSM Framework and the Next Generation Framework currently under development. In order to address this position, and to continue to work positively and constructively with members of the EAC as it has in the past several years, Union suggests the following. For 2009 Union will use the Board approved 2010 input assumptions. With respect to free rider rates, which were not contained in the Navigant report, Union will use its previously submitted 2009 rates. Union will not pursue a spillover for 2009 (just as it did not for 2008). Union has added two measures that were not mentioned in the final Navigant report for which substantiation documents are available. The measures include the 1.0GPM faucet aerator (bathroom and kitchen), and the 0.64GPM pre-rinse spray nozzle.

Union submits that the Board approved 2010 assumptions represent the best available information at this time, were developed by a disinterested third party, i.e. Navigant, and have been the subject of extensive written comments from all parties and, therefore, should be acceptable to all parties. For clarity, a summary table of all measures and related inputs for use in determining Union's 2009 SSM as per the outline above are provided in Appendix A. Substantiation documents for the two added measures are provided in Appendix B. In addition, the substantiation documents for high efficiency furnaces have been included in Appendix B as

the code change reflected in the Board approved 2010 input assumptions for this measure will not take effect until the end of 2009.

In making the above suggestion, Union has sought to address intervenor comments, provide the Board with comfort regarding the 2009 input assumptions and remain consistent with the Generic Proceeding.

As a final matter, Union notes that a decision in respect of its 2009 input assumptions by June 20, 2009 would significantly aid in the finalization of Union's 2008 DSM audit filing.

Crawford Smith

CS/tm

Tel 416.865.8209 csmith@torys.com

cc: Chris Ripley

# Appendix A

# Appendix A -2009 Input Assumptions

36	35	34	33	32	31	30	29				25a	24	23	22	21		20	19				15a		13	12	11		9	∞	7			
Commercial	Commercial	Commercial	Commercial	Commercial	Commercial	Commercial	Commercial	Commercial Space Heating	Low Income	Low Income	Low Income	Low Income	Low Income	Low Income	Low Income	Low Income Water Heating	Low Income	Low Income	Low Income Space Heating	Residential	Residential	Residential	Residential	Residential	Residential	Residential	Residential Water Heating	Residential	Residential	Residential	Residential Space Heating	Sector	Targe
Existing	New/Existing	New/Existing 3	New/Existing 3	New/Existing 3	Existing	Existing	Existing	Heating	Existing	Existing	Existing	Existing	Existing	Existing	Existing	r Heating	Existing	Existing	e Heating	Existing	Existing	Existing	Existing	Existing	Existing	Existing	Heating	Existing	Existing	Existing	Heating	New/Existing	Farget Market
Energy Recovery Ventilator	Destratification Fans	1	Demand Control Kitchen Ventilation	Demand Control Kitchen Ventilation	Condensing Boilers	Air Curtains	Air Curtains		Pipe insulation for DHW outlet pipe R-4 insulation	Low-flow showerhead (Enbridge TAPS)	Low-flow showerhead (Enbridge TAPS)	Low-flow showerhead (Union Gas ESK)	Low-flow showerhead (Union Gas ESK)	Faucet Aerator	Faucet Aerator		Weatherization	Programmable Thermostat		Pipe Wrap (R-4)	Low-flow showerhead (Enbridge TAPS)	Low-flow showerhead (Endbridge TAPS)	Low-flow showerhead (Union Gas ESK)	Low flow showerhead (Union Gas ESK)	Faucet Aerator	Faucet Aerator		Programmable Thermostat	High Efficiency (Condensing) Furnace <sup>2</sup>	Reflector Panels		Efficient Equipment	
		10,000 - 15,000 CFM	5,000 - 9,999 CFM		88% seasonal efficiency ( est.)	Double door	Single door			1.25 GPM	1.25 GPM	1.25 GPM	1.5 GPM	Kitchen, 1.5GPM	Bathroom, 1.5GPM		full weatherization			Insulation for DWH outlet pipe	1.25 GPM	1.25 GPM	1.25 GPM	1.5 GPM	Kitchen, 1.5 GPM	Bathroom, 1.5 GPM						Details of efficient equipment	Equipment Details
Ventilation without ERV	No destratification fans	Kitchen ventilation without DCKV	Kitchen ventilation without DCKV	Kitchen ventilation without DCKV	Non-condensing boiler	Non-air curtain doors	Non-air curtain doors		Uninsulated DHW outlet pipes (R-1)	Average existing stock	Average existing stock	Average existing stock	Average existing stock	Average existing stock	Average existing stock		No Weatherization	Standard manual thermostat		Uninsulated DHW outlet pipes	Average existing stock	Average existing stock	Average existing stock	Average existing stock	Average existing stock	Average existing stock		Standard Thermostat	Mid-Efficiency Furnace	No reflector panels		Base Equipment	etails
					76% estimated seasonal efficiency				R-1	3.0 GPM	2.25 GPM	2.2 GPM	2.2 GPM	2.5 GPM	2.2 GPM					R-1	3.0 GPM	2.25 GPM	2.2 GPM	2.2 GPM	2.5 GPM	2.2 GPM						Details of base equipment	
1.84 - 5.14/CFM**	0.5/ft <sup>2</sup>	18,924	11,486	4,801	0.0104 / Btu/hr	1,529	667		18	116	66	63	46	23	6		1,134	53		18	116	66	63	46	23	6		53	385	143		Natural Gas (m3)	Α
	(-)0.0034 /ft <sup>2</sup>	49,102	30,901	13,521	0	1,023	172		0	0	0	0	0	0	0		165	54		0	0	0	0	0	0	0		54	0	0		Electricity (kWh	Annual Resource Savings
0	0	0	0	0	0	0	0		0	17,168	10,886	10,570	6,334	7,797	2,004		0	0		0	17,168	10,886	10,570	6,334	7,797	2,004		0	0	0		) Water (L)	vings
20	15	15	15	15	25	15	15		10	10	10	10	10	10	10		23	15		10	10	10	10	10	10	10		15	18	18		EUL	
\$3/CFM	\$7,021	\$20,000	\$15,000	\$10,000	\$12/Kbtu/hr	\$2,500	\$1,650		\$2	\$13	\$13	\$13	\$6	\$2	\$2		\$2,284	\$25		\$2	\$13	\$13	\$13	\$6	\$2	\$2		\$25	\$650	\$229		Incrementa Cost (\$)	Other
5%	10%	5%	5%	5%	5%	5%	5%		1%	5%	5%	1%	1%	1%	1%		0%	1%		4%	10%	10%	10%	10%	33%	33%		43%	90%	0%		Cost (\$) (%)	

Equipment Details of efficient equipment  Ventilation with  Ventilation with	Equipment Details       Existing     Efficient Equipment     Details of efficient equipment     Base Equipment     Details of base equipment     Natural Gas (m3)       Energy Recovery Ventilation     Ventilation with teat Recovery Ventilation     Ventilation with tentilation without ERV     1.75 - 4.89/CFM*       Heat Recovery Ventilation     Ventilation with tentilation without HRV     1.75 - 4.90/CFM*	Existing   Efficient Equipment   Details of Efficient   Details of Efficient   Base Equipment   Equi
Equipment Details   Equipment	Details of Pase	Details of Equipment   Details of base   Details of base   Paguipment   Details of efficient   Base Equipment
Equipment Details  Is of efficient Unipment Ventilation without ERV  Ventilation without HRV  Ventilation with Heater  Segular Unit Heater  1-150,999  Regular Unit Heater  1-200,000  Regular Unit Heater  1-300,000  Regular Unit Heater  1-400,000  Regular Unit Heater  1-500,000  Regular Unit Heater	Equipment   Details   Details of base	Equipment Details         Annual Resource Salus of efficienty         Annual Resource Salus of base           ls of efficient         Base Equipment         equipment         Natural Gas (m3)         Electricity (kW)           uipment         Ventilation without HRV         1.75 - 4.89/CFM**         0           uition with         Ventilation without HRV         1.75 - 4.90/CFM**         0           ventilation without HRV         1.62 - 4.55/CFM**         0           Mid-Efficiency Furnace         5.1 /kBtu/hr         245           ps9 BTUH         Regular Unit Heater         0.015 /Btu/hr         245           -150.999         Regular Unit Heater         0.015 /Btu/hr         559           0 - 300.000         Regular Unit Heater         0.015 /Btu/hr         870           age rooftop         Single stage rooftop unit         225         0           Single stage rooftop unit boiler with 80%-         82 - 538**         63 - 266**           ic boiler with bytonic boiler with Single with 80%-         10,830         0
Base Equipment llation without ERV llation without HRV llation with Heater lar Unit Heater	Details of base   Base Equipment   Equipment   Patural Gas (m3	Base Equipment   Company   Company
Details of base equipment equipment 90% efficiency, 90% efficiency, 80% efficiency	hase ent Natural Gas (m3  1.75 - 4.89/CFM**  1.75 - 4.90/CFM**  1.62 - 4.55/CFM**  5.1 //Bru/hr  0.015 //Bru/hr  0.015 //Bru/hr  0.015 //Bru/hr  0.015 //Bru/hr  255  82 - 538***  10.830  43.859	Annual Resource Sa
		Annual Resource Sa FM** 0 FM** 0 FM** 0 245 559 63 - 266** 0 0
Descricity (kWh)   Water (L)		
Electricity (kWh)   Water (L)	Water (L) 20 20 20 20 20 20 20 20 20 25 25 25 25 25	
Page   Page	Water (L) EUL  20 20 20 20 20 20 20 20 20 20 20 20 25 15	EUL

Union Gas Commercia	al/Industrial Custom Projects
Sector	Free Rider (%)*
Agriculture	0%
Industrial	56%
Commercial	59%
Multi-Residential	42%
New Construction	33%

<sup>\*</sup>As per EB 2008-0385

# Appendix B

# **Appendix B – Substantiation Documents**

RESIDENTIAL EXISTING HOMES	
HIGH EFFICIENCY FURNACE	-1
COMMERCIAL EXISTING BUILDINGS	
HIGH EFFICIENCY FURNACE (UP TO 299 MBTU/H)	2
0.64 GPM PRE-RINSE SPRAY NOZZLE	-3
1.0 FAUCET AERATOR (BATHROOM)	- 4
1 O FALICET A FRATOR (KITCHEN)	_ 5

#### 1. HIGH EFFICIENCY FURNACE

Residential Existing Homes

Efficient Technology & Equipment Description
High efficiency furnace
Dans Tarker I am 0 Emineral Dansie dies
Base Technology & Equipment Description
Mid-efficiency furnace

#### **Resource Savings Assumptions**

Natural Gas	385 m <sup>3</sup>
Natural gas savings are based on Enbridge resconsumption for a mid-efficiency furnace is 2,430 m <sup>3</sup> furnace, suggesting annual savings of 385 m <sup>3</sup> as Enbridge 2006 DSM Plan (EB2005-0001).	and 2,045 m3 for a high efficiency
Electricity	n/a kWh
Water	n/a L

## **Other Input Assumptions**

Equipment Life	18 years						
High efficiency furnaces have an estimated service life	e of 18 years.						
Incremental Cost (Contractor Install)	\$650						
The incremental cost is based on a pricing survey of 15 contractors in the Union Gas franchise area. The single incremental cost number is weighted average of Union Gas South (70%) and Union Gas North (30%) average incremental costs.							
Free Ridership (Updated)	90 %						
Free Ridership rate recommended by Summit Blue Consulting <sup>3</sup> , excluding spillover.							

ASHRAE Applications Handbook – 2003, Chapter 36 – Owning and Operating Costs, Table 3

Approved in EB 2008-0384 & 0385

<sup>&</sup>quot;Residential Measure Free Ridership And Inside Spillover Study - Final Report", Summit Blue Consulting, June 2008

# 2. HIGH EFFICIENCY FURNACE (UP TO 299 MBTU/H)

Commercial - Existing Buildings

Efficient Technology & Equipment Description
High efficiency furnace
Base Technology & Equipment Description
Mid-efficiency furnace

## **Resource Savings Assumptions**

Natural Gas	5.1 m <sup>3</sup> / 1000 Btu/h
Based on residential high-efficiency gas savings of 385 m3 (see Furnace) and a typical residential furnace input of 75,000 Btu/h fBtu/h.	
Electricity	n/a kWh
Water	n/a L

# **Other Input Assumptions**

Equipment Ene	Equipment Life 18 years
---------------	-------------------------

High efficiency furnaces have an estimated service life of 18 years. <sup>4</sup>							
<b>Incremental Cost (Contractor Install)</b>	650 \$						
The incremental cost is based on a pricing survey of 1 franchise area. The single incremental cost number is South (70%) and Union Gas North (30%) average incremental cost number is South (70%).	weighted average of Union Gas						
Free Ridership	17.5 %						
As per EB-2006-0021							

 $<sup>^4</sup>$  ASHRAE Applications Handbook – 2003, Chapter 36 – Owning and Operating Costs, Table 3

#### 3. PRE-RINSE SPRAY NOZZLE (0.64 GPM)

Commercial, Existing

# **Efficient Technology & Equipment Description**

Low-flow pre-rinse spray nozzle/valve (0.64 GPM)

#### **Base Technology & Equipment Description**

Standard pre-rinse spray nozzle/valve (3.0 GPM)

#### **Resource Savings Assumptions**

Natural Gas		See b	pelow m <sup>3</sup>
		Natural Gas	
	Market Segment	$(m^3/yr)$	
	Full Dining Establishments	1,286	
	Limited Service Establishments	339	
	Other Establishments	318	

A field study was undertaken at 37 sites across 4 regions in Union Gas territory. Measurements of water pressure, incoming and leaving (at both burner On and Off setpoints) water temperature at the water heater and supplied to the pre-rinse spray valve, details of the make, model and type of water heater, and type of food service establishment, were collected at each site.

Flow rate vs. pressure curves for high-flow and nominal 0.64 USgpm pre-rinse spray valves (PRSV) were developed from the Veritec studies in Waterloo<sup>5</sup> and Calgary<sup>6</sup>. An average flow rate vs pressure curve for high-flow PRSVs was developed from the Veritec Waterloo study.

Water savings were evaluated for each region based on the difference between the flow rates of the highflow and low-flow PRSV at the average measured water pressure, and the average usage of the PRSV for each of 3 food service establishment types from the Veritec studies in Waterloo and Calgary.

Natural gas savings were determined using the US-DOE WHAM<sup>7</sup> model to establish water heater efficiency. Inputs to the model from site measurements included the average cold water and hot water setpoint temperatures for each region. Additional inputs to the model included water heater energy factor and rated water heater input (both average for the region), ambient air temperature (assumed at 70°F), and average daily volume of hot water. This last item was determined from a combination of research undertaken by FSTC<sup>8</sup>, and ASHRAE<sup>9</sup> recommendations, for each food service establishment type. The proportion of hot water delivered to the PRSV was determined from the average measured mixed water temperature for each region. Operating times are not

expected to be different between 1.24 & 0.64 (Bricor model B064) USgpm models based on cleanability times of 20-21 seconds according to the FTSC<sup>10</sup>.

<sup>&</sup>lt;sup>5</sup> "Region of Waterloo – Pre-Rinse Spray Valve Pilot Study – Final Report", Veritec Consulting Inc., January 2005

<sup>&</sup>lt;sup>6</sup> "City of Calgary" – Pre-Rinse Spray Valve Pilot Study – Final Report", Veritec Consulting Inc., December 2005.

<sup>&</sup>lt;sup>7</sup> Appendix D-2. Water Heater Analysis Model. Water Heater Rulemaking Technical Support Documents. <a href="http://www1.eere.energy.gov/buildings/appliance\_standards/residential/waterheat\_0300\_r.html">http://www1.eere.energy.gov/buildings/appliance\_standards/residential/waterheat\_0300\_r.html</a>

<sup>&</sup>lt;sup>8</sup> Charles Wallace and Don Fisher Energy Efficiency Potential of Gas-Fired Commercial Hot Water Heating Systems in Restaurants. FSTC April 2007

<sup>&</sup>lt;sup>9</sup> ASHRAE Handbook 2007HVAC Applications. Chapter 49

pg 32 & 37 "Deemed Savings for (Low Flow) Pre-Rinse Spray Nozzles" by Energy Profiles, January 30, 2009.

Electricity	0 kWh
Water	See below L

Market Segment	$-\frac{ extbf{Water}}{ ext{(L)}^{10}}$
Full Dining Establishments	252,000
Limited Service Establishments	66,400
Other Establishments	62,200

Assumptions and inputs:

- Water savings were evaluated for 3 food service establishment types: Full Service Restaurants, Limited Service Restaurants, and Other
- The PRSV water usage was based on the 2 Veritec studies, and incorporated the measured differences in usage time for the high-flow and low-flow PRSVs.

## **Other Input Assumptions**

Equipment Life	5 years
This is consistent with other studies <sup>11,12</sup>	
Incremental Cost (Cust. / Contr. Install)	\$88
\$88 = (\$50/pc* + \$1/pc* shipping USD) x 1.28901** exchange r *estimated by Bricor, March 2, 2009 **Exchange rate from March 2, 2009 - http://www.xe.co ***estimated installation from Seattle Utilities (\$21-2 March 2, 2009	om/ucc/convert.cgi
Free Ridership 0 %	
Relatively new product; currently only aware one manufacturer. Propose 0% free ridership.	

 $<sup>^{11}</sup>$  CEE Commercial Kitchens Initiative - Program Guidance on Pre-Rinse Spray Valves  $^{12}$  Enbridge market survey of average usage

# 4. 1.0 GAL/MIN FAUCET AERATOR (BATHROOM)

 $Commercial\ Building\ Retrofit\ (Installed)\ -\ Multi-Residential$ 

Efficient Technology & Equipment Description	
1.0 GPM Faucet Aerator	
Base Technology & Equipment Description	
Base Technology & Equipment Description  Average existing stock / 2.2 GPM Faucet Aerator	

# 1.1.1 Resource Savings Assumptions

Natural Gas (Updated)	11	m <sup>3</sup>
Based on Navigant savings calculation adjusted for a 1.0 GPM unit.		
Electricity	n/a	kWh
Water (Updated)	2,371	L
Based on Navigant savings calculation adjusted for a 1.0 GPM unit.		

## 1.1.2 Other Input Assumptions

<b>Equipment Life</b>	10 years
As recommended by Navigant.	
Incremental Cost (Contractor Install)	\$1.50
As per utility program costs.	· ·
Free Ridership (Updated)	10 %
Free ridership – EB 2008-0384 & 0385	

# 5. 1.0 GAL/MIN FAUCET AERATOR (KITCHEN)

 $Commercial\ Building\ Retrofit\ (Installed)-Multi-Residential$ 

Efficient Technology & Equipment Description
1.0 GPM Faucet Aerator
Base Technology & Equipment Description
Base Technology & Equipment Description  Average existing stock / 2.5 GPM Faucet Aerator

## **Resource Savings Assumptions**

Natural Gas (Updated)	39	$m^3$
Based on Navigant savings calculation adjusted for a 1.0 GPM unit.		
Electricity	n/a	kWh
Water (Updated)	8,072	L
Based on Navigant savings calculation adjusted for a 1.0 GPM unit.		

# **Other Input Assumptions**

<b>Equipment Life</b>	10 years
As recommended by Navigant.	
Incremental Cost (Contractor Install)	\$2
As per utility program costs.	-
Free Ridership (Updated)	10 %
Free ridership – EB 2008-0384 & 0385	