







# Renewed Regulatory Framework for Electricity Distribution Network Investment Planning

Bill Impact Estimation Model

**Staff Information Session** 

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## **Background and Model Objectives**

- Model Development is part of the Distribution Network Investment Planning Initiative
- Estimate bill impacts to reflect as one of the criteria used in network planning decisions e.g., pacing of investments
- Ontario's Electric distributors invest to:
  - Comply with the Green Energy Act
  - Meet anticipated load growth
  - o Replace aging infrastructure
  - Maintain reliability and power quality
- OEB retained Power Advisory to develop a relatively powerful but easy-to-use spreadsheet model for estimating the impact of infrastructure projects on all relevant elements of distributor customer bills:
  - distribution component based on COS principles
  - potential impacts on the Global Adjustment (GA) and Wholesale Market Service Charges (WMSC) from investments that enable the expansion of renewable energy.
- The model can be used to estimate the impacts of a single project or combinations of projects that comprise a network investment plan.
- Many tradeoffs are reflected in model design



## **Model Structure: Four Elements**

1. <u>User Inputs</u> (**Tabs 4 and 5**): rate class definitions and typical bill usage levels, project definitions and costs, renewable capacity added by technology, financial cost assumptions (e.g., cost of capital, tax rates), cost allocation and rate design assumptions, and assumptions necessary to estimate the impact on customer bills from the ability to connect new renewable supplies (e.g., contract prices, capacity factors, transmission network service and connection service charges);

The user inputs financial data for potential investment projects including how much the project costs, any increase in operations & maintenance (O&M) expenses or ability to generate "other income" that are attributable to the project. The user also inputs existing charges in order to calculate bill impacts.

- 2. <u>Model Set-Up and Investment Plan Scenarios</u> (**Tab 3**): specifying which projects are to be included in a specific network investment plan;
- 3. <u>Calculations</u> (Approximately 25 tabs): calculations of the incremental cost-of-service, cost-of-service to be paid for by provincial ratepayers, WMSC impacts, GA impacts, cost allocation and rate design, and bill impacts;
- 4. Reports: print pre-defined summary reports (**Tab 3**).



## **Design Considerations – High Level Tradeoffs**

- Key Tradeoff: accuracy of bill impacts vs. data requirements
  - Amount of data inputs
  - Availability of data
- It is anticipated that most of the data required to set-up the model is already available or easily compiled from one of two sources: (1) project information that must already be compiled by distribution planners in order to develop a network investment plan, and (2) a recent rate order or ongoing effort to prepare a rate case filing.
- Focus on <u>bill impacts</u> required a streamlined approach to revenue requirements, cost allocation and rate design
- Allow distributor to specify up to five rate classes and three usage levels for class for purposes of calculating bill impacts most flexible approach
- ➤ It is a screening tool to support planning and not a model relied upon to calculate the rates that customers will pay where accuracy is paramount → streamlined approach to certain calculations (e.g., payment in lieu of taxes calculations)
- An example of the tradeoff between data inputs and accuracy is cost allocation where we assume that cost allocation can be reasonably performed by specifying less than a dozen primary allocation factors and by holding those factors constant over the study period.
- Estimation of Direct Benefits impacts on WSMC and the potential impact on GA of renewable capacity does require a detailed set of input assumptions and calculations



## 1. Cost of Service Impacts of Network Investment Plan

## A. Calculate Existing Rates and Typical Bills

#### **ASSUMPTIONS**

- Identify 5 rate classes and whether they have a demand charge
- Specify 3 consumption levels for bill impacts
- Specify Year 1 Rates and IRM Assumptions
- Specify T&D Adders for five years

#### **CALCULATIONS**

- Existing Customer, Demand & Volumetric Rates by Year, including T&D Adders
- Typical Monthly Bills

### **B.** Calculate Incremental COS and Bill Impacts

- Specify annual CAPEX, O&M and other income for up to 25 projects (5 categories)
- Specify "% Direct Benefits" for Category 1
   projects (Enabling Renewable Energy)
- Specify Classification (C, D, or V) and Allocation Methods (3 load forecast and 7 fixed options, e.g., 1CP, 1NCP)
- Specify Amortization and CCA rates
- Specify Cost of Capital, Working Capital, and Tax Rate Assumptions

- Incremental Plant, Net Plant, Working Capital and Rate Base
- Incremental O&M expenses, Other Income (a deduction to COS), return, depreciation expense, and taxes
- Cost of Service allocated between the distributor ("Direct Benefits") and the other Provincial Ratepayers (pursuant to 330/09)
- All of this classified to C, D, and V and allocated to customer classes to calculate incremental rate and bill impacts



## 2. <u>Direct Benefits and GA Impacts</u> of Network Investment Plan

## C. Direct Benefits: Avoided Transmission Network and Connection and WSMC (Tab 10)

### **ASSUMPTIONS**

- Annual capacity added by resource type for each project and % exceeding 2 MW in size
- Year 1 Transmission Network and Connection Service Rates and Real Escalation Rates
- Year 1 Average HOEP, GA, and WMSC and Real Escalation Rates
- Capacity and Diversity (CP and NCP) Factors for each of 18 Technologies

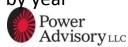
### **CALCULATIONS**

- Annual and cumulative capacity qualifying for network and connection service benefits
  - by resource type
- Annual energy production by resource type
- Network, Connection, and WMS benefits
- Total Direct Benefits
- WSMC Impact (\$/MWh)

## D. Global Adjustment Impact (Tab 9)

- Year 1 Contract Prices and proportion to be escalated by inflation – by resource type
- Proportion of Realized HOEP by resource type

- Year 1 AQEW and annual growth rate
- Annual Average HOEP and Contract Prices
- Annual and cumulative capacity by resource type
- Annual energy production by resource type
- Annual Weighted Contract Prices
- Residual Contract Price and GA Impact by resource type by year
- Total GA Impact by resource type by year



## Inputs: Run Definition, Customer Classes and Bill Impact Levels

Organization	Ontario Utilities Limited
Initial Year	2012
Run Title	Rate Model 01

#### **Customer Rate Classes**

CI	as	S
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Class A
Class B
Class C
Class D
Class E

#### Name

Residential
Small GS (<50 kW)
Large GS
Large Users 1
Large Users 2

#### **Demand Charge**

No No Yes Yes Yes

#### **Monthly Bill Impact Level**

$\sim$	
	1266
u	1000

Residential Small GS (<50 kW) Large GS Large Users 1 Large Users 2

Level 1	Level 2	Level 3
500	800	1,500
2,000	5,000	10,000
100	500	1,000
1,500	3,000	5,000
6,000	8,000	10,000

<u>Measure</u>
kWh
kWh
kW
kW
kW

#### Cell

#### **Explanation**



Yellow shaded cells represent manual data inputs. Blue shaded cells represent drop down selection inputs.



Some data input cells have default values. These cells are shaded purple. Some data input cells are locked and cannot be edited. These cells are not shaded.



## **Potential Network Investment Projects**

Plai	nt In	vest	men
ı ıaı	16 111	100	

Investment 1.1.a Investment 1.1.b Investment 1.1.c Total

2012	2013	2014	2015	2016
1,000,000	500,000	400,000		
1,500,000	350,000	200,000		
100,000	30,000			
2 600 000	880 000	600 000	0	0

## Classificati

Demand
Demand
Customer

### Allocation Amortizatio

40 Years 25 Years 20 Years

# 8.0% 8.0%

8.0%

### O & M Expenses

Fixed 1.1 Variable 1.1 Total

2012	2013	2014	2015	2016
200,000	210,000	220,000	200,000	200,000
20,000	25,000	30,000	35,000	40,000
220 000	235 000	250 000	235 000	240 000

## Classificati

Demand Volumetric

### **Allocation**

1 CP

4 CP

Customers

1 CP Energy

### Other Income

Income 1.1 Total

2012	2013	2014	2015	2016
0	0	0	0	0
0	0	0	0	0

### Classificati

Volumetric

#### **Allocation**

Energy

#### Capacity (kW)

Capacity 1.1.a
Capacity 1.1.b
Capacity 1.1.c
Capacity 1.1.d
Capacity 1.1.e
Capacity 1.1.f
Capacity 1.1.g
Capacity 1.1.h
Capacity 1.1.h
Total

2012	2013	2014	2015	2016
1,000				
	2,000			
		3,000		
			1,000	
				1,500
			800	
600				500
1,600	2,000	3,000	1,800	2,000

#### Renewable Resource (MW)

Onshore Wind (All Sizes)
Biogas (≤ 0.5)
Biomass (≤ 10)
Waterpower (≤ 10)
Landfill Gas (≤ 10)
Solar Rooftop (≤ 0.01)
Solar Ground (≤ 0.01)

	> 2 MW (%)
	0.0%
ĺ	0.0%
	33.3%
	0.0%
ĺ	0.0%
	0.0%
	0.0%
Ī	



# Selecting Network Investment Projects to Include in Model Run

ategory 1	Expansion and Reinforcement for Renewable Resource	26	
ategory i	Expansion and Nemior Cement for Nemewable Resource	-3	
<b>Project</b>	<u>Name</u>	Include	Direct Benefit
Project 1	.1 Protection and Control Upgrades	Yes	25.0%
Project 1	.2 New Feeder	Yes	20.0%
Project 1	.3	No	50.0%
Project 1	.4	No	100.0%
Project 1 Project 1 Project 1 Project 1 Project 1	.5	No	100.0%
ategory 2	Smart Grid	········	
<u>Project</u>	Name Name	Include	
Project 2 Project 2 Project 2 Project 2 Project 2	.1 New Meters and Software	Yes	
Project 2	.2	No	
Project 2	.3	No	
Project 2	.4	No	
Project 2	.5	No	
itegory 3	Replace Infrastructure		
Project	Name	Include	
Project 3	.1 • • • • • • • • • • • • • • • • • • •	No	
Project 3	2	No	
Project 3	3	No	
Project 3	.o	No	
Project 3 Project 3 Project 3 Project 3 Project 3	5	No	
itegory 4	<sup>™</sup> Meet Load Growth		
<u>Project</u>	<u>Name</u>	Include	
Project 4 Project 4	.1	No	
Project 4	.2	No	
Project 4	.3	No	
Project 4	.4	No	
Project 4 Project 4 Project 4	.5	No	
tegory 5	Enhance Reliability and Service Quality		
<u>Project</u>	Name Name	Include	
Project 5 Project 5 Project 5	.1	No	
Project 5	.2 <u> </u>	No	
Project 5	.3	No	
FIOJECES			
Project 5 Project 5	.4	No	



# Global Adjustment and O. Reg. 330/09 Assumptions

#### Contract Price (\$/kWh)

Resource (MW)	2012	Portion Esc	2012	Portion Esc.	<b>Proportion</b>
Biogas (≤ 0.5)	0.1600	20.0%	0.1600	20.0%	100.0%
Biogas (> 0.5 ≤ 10)	0.1470	20.0%	0.1470	20.0%	100.0%
Biogas (> 10)	0.1040	20.0%	0.1040	20.0%	100.0%
Biogas (On-Farm ≤ 0.1)	0.1950	20.0%	0.1950	20.0%	100.0%
Biogas (On-Farm > 0.1 ≤ 0.25)	0.1850	20.0%	0.1850	20.0%	100.0%
Biomass (≤ 10)	0.1380	20.0%	0.1380	20.0%	100.0%
Biomass (> 10)	0.1300	20.0%	0.1300	20.0%	100.0%
Landfill Gas (≤ 10)	0.1110	20.0%	0.1110	20.0%	100.0%
Landfill Gas (> 10)	0.1030	20.0%	0.1030	20.0%	100.0%
Onshore Wind (All Sizes)	0.1350	20.0%	0.1350	20.0%	100.0%
Solar Ground (≤ 0.01)	0.6420	0.0%	0.6420	0.0%	110.0%
Solar Ground (> 0.01 ≤ 10)	0.4430	0.0%	0.4430	0.0%	110.0%
Solar Rooftop (≤ 0.01)	0.8020	0.0%	0.8020	0.0%	110.0%
Solar Rooftop (> 0.01 ≤ 0.25)	0.7130	0.0%	0.7130	0.0%	110.0%
Solar Rooftop (> 0.25 ≤ 0.5)	0.6350	0.0%	0.6350	0.0%	110.0%
Solar Rooftop (> 0.5)	0.5390	0.0%	0.5390	0.0%	110.0%
Waterpower (≤ 10)	0.1310	20.0%	0.1310	20.0%	98.0%
Waterpower (> 10 ≤ 50)	0.1310	20.0%	0.1310	20.0%	98.0%



# Calculation of Indirect Benefits - Reg. 330/09

#### **AQEW Projection (MWh)**

Projection	2012	CAGR
AQEW	139.708.079	0.10%

#### Transmission Rates (\$/kW/Mo)

<u>Charge</u>	2012	Real Esc.
Network Service	3.22	0.50%
Connection Service	0.79	0.50%

#### Energy Charges (\$/MWh)

<u>Charge</u>	2012	Real Esc.
Average HOEP	37.85	0.50%
Global Adjustment	27.18	0.50%
Wholesale Market Service	5.45	0.50%

#### **Capacity & Diversity Factors**

Resource (MW)	Capacity		CP	NCP
Biogas (≤ 0.5)	75.0%	80.0%		75.0%
Biogas (> 0.5 ≤ 10)	75.0%		80.0%	75.0%
Biogas (> 10)	75.0%		80.0%	75.0%
Biogas (On-Farm ≤ 0.1)	75.0%		80.0%	75.0%
Biogas (On-Farm > 0.1 ≤ 0.25)	75.0%		80.0%	75.0%
Biomass (≤ 10)	85.0%		90.0%	85.0%
Biomass (> 10)	85.0%		90.0%	85.0%
Landfill Gas (≤ 10)	84.0%		84.0%	84.0%
Landfill Gas (> 10)	84.0%		84.0%	84.0%
Onshore Wind (All Sizes)	30.0%		10.0%	22.0%
Solar Ground (≤ 0.01)	14.0%		90.0%	80.0%
Solar Ground (> 0.01 ≤ 10)	14.0%		90.0%	80.0%
Solar Rooftop (≤ 0.01)	13.0%		90.0%	35.0%
Solar Rooftop (> 0.01 ≤ 0.25)	13.0%		90.0%	35.0%
Solar Rooftop (> 0.25 ≤ 0.5)	13.0%		90.0%	35.0%
Solar Rooftop (> 0.5)	13.0%		90.0%	35.0%
Waterpower (≤ 10)	52.0%		50.0%	50.0%
Waterpower (> 10 ≤ 50)	52.0%		50.0%	50.0%



## **Financial Assumptions**

### **Cost of Capital**

Component

Return on Equity Long-Term Debt Short-Term Debt Total Cost

9.58% 5.32% 2.46% Weight

40.00% 56.00% 4.00% 100.00%

### **Working Capital & Taxes**

Component

Working Capital Total Tax Rate

Rate

15.00% 25.00%

### **Inflation Rate**

**Component**Inflation Rate

Rate

2.50%



## **Rate Assumptions**

#### **Distribution Charges**

Customer (\$/Mo)	2012	
Residential	14.00	
Small GS (<50 kW) 22.00		
Large GS 300.0		
Large Users 1 4,500.0		
Large Users 2 6.00		

Demand (\$/kW)	2012
Residential	0.00
Small GS (<50 kW)	0.00
Large GS	2.25
Large Users 1	0.80
Large Users 2	0.00

Volumetric (\$/kWh)	2012
Residential	0.0130
Small GS (<50 kW)	0.0180
Large GS	0.0000
Large Users 1	0.0000
Large Users 2	0.0130

#### **IRM Formula**

Component	<u>Rate</u>
Inflation Factor	2.50%
Productivity Offset	0.72%
Stretch Factor	0.50%
<b>Double Counting Offset</b>	0.00%

The IRM formula has been adjusted to include a "double-counting offset". This is intended to represent the fact that application of the current IRM formula already provides some ability for distributors to fund capital investments, including infrastructure replacement. However, the Board recognized that it may not provide adequate revenues to support extraordinary increases in capital expenditures as it approved an "Incremental Capital Module" as part of the 3<sup>rd</sup> generation incentive regulation mechanism.



# **Rate Adders for Calculating Bill Impacts**

#### T & D Adders

Customer (\$/Mo)	2012	2013	2014	2015	2016
Residential	1.55	1.55	1.55	1.55	1.55
Small GS (<50 kW)	1.55	1.55	1.55	1.55	1.55
Large GS	1.55	1.55	1.55	1.55	1.55
Large Users 1	1.55	1.55	1.55	1.55	1.55
Large Users 2	1.55	1.55	1.55	1.55	1.55
Demand (\$/kW)	2012	2013	2014	2015	2016
Residential	0.00	0.00	0.00	0.00	0.00
Small GS (<50 kW)	0.00	0.00	0.00	0.00	0.00
Large GS	4.00	4.00	4.00	4.00	4.00
Large Users 1	3.50	3.50	3.50	3.50	3.50
Large Users 2	0.00	0.00	0.00	0.00	0.00
Volumetric (\$/kWh)	2012	2013	2014	2015	2016
Residential	0.0150	0.0150	0.0150	0.0150	0.0150
Small GS (<50 kW)	0.0140	0.0140	0.0140	0.0140	0.0140
Large GS	0.0550	0.0550	0.0550	0.0550	0.0550
Large Users 1	0.0075	0.0075	0.0075	0.0075	0.0075
Large Users 2	0.0150	0.0150	0.0150	0.0150	0.0150



# **Load Forecast & Allocation Factor Assumptions**

#### Load Forecast & Cost Allocation Factors

#### Customers

<u>Class</u>
Residential
Small GS (<50 kW)
Large GS
Large Users 1
Large Users 2
Other Classes
Total

2012	Annual Esc.		2013	2014	2015	2016
25,000	1.0%					
10,000	1.0%					
500	1.0%	OD				
0	1.0%					
100	1.0%					
600	1.0%					
36,200			0	0	0	0

#### Demand (MW)

Class
Residential
Small GS (<50 kW)
Large GS
Large Users 1
Large Users 2
Other Classes
Total

2012	Annual Esc.		2013	2014	2015	2016
68.5	1.0%					
51.9	1.0%					
9.5	1.0%	OR				
0.0	1.0%					
81.5	1.0%					
0.7	1.0%					
212.1			0.0	0.0	0.0	0.0

#### Energy (MWh)

<u>C</u>	las	s		
R	esi	d	ent	ial

Small GS (<50 kW) Large GS Large Users 1 Large Users 2 Other Classes Total

•	2012	Annual Esc.		2013	2014	2015	2016
	300,000	1.0%					
	250,000	1.0%					
	50,000	1.0%	OR				
	0	1.0%					
	500,000	1.0%					
	2,400	1.0%					
	1,102,400			0	0	0	0

#### **Cost Allocation Factors**

C	s	S
_	-	_

Residential Small GS (<50 kW) Large GS Large Users 1 Large Users 2 Other Classes Total

1 CP	4 CP	12 CP	1 NCP	4 NCP	12 NCP	Bills
350	350	1,000	120	450	1,100	25,000
599	599	1,712	205	719	2,055	10,000
959	959	2,740	329	1,151	3,288	500
2,800	2,800	8,000	960	3,360	9,600	0
3,150	3,150	9,000	1,080	3,780	10,800	100
70	70	200	24	84	240	600
7,928	7,928	22,652	2,718	9,544	27,082	36,200



# **Model Capabilities and Related Input Requirements**

	Capability	Description	Related Input Requirements
1	Incremental Revenue Requirements	Incremental cost-of-service for a multi-project network investment plan (vs. revenue requirements to be borne by provincial ratepayers)	<ul> <li>Direct Benefits % for renewable projects</li> <li>Annual capital and O&amp;M costs by project</li> <li>Amortization term &amp; CCA rate by project component</li> <li>Capital structure, cost of capital and tax rate</li> </ul>
2	Typical Bill Impacts by Class with Rate Design	Calculates incremental rates by class (chosen by user) and rate component for investment plan; adds these to existing rates; calculates bill impacts at user-specified usage levels	<ul> <li>Identify costs as service, demand or volumetric</li> <li>Specify customer classes, typical bill usage levels, and existence of a demand charge</li> <li>Load forecast by customer class</li> <li>Other allocation factors (e.g., NCP: Year 1 only)</li> <li>Existing rates with IRM formula inputs if applicable</li> </ul>
3	WMSC Impact	Calculates avoided transmission network service, transmission connection service, and WMSC due to renewable projects	<ul> <li>Annual MW added by technology/size with percentage by under 2 MW (same for all years)</li> <li>Capacity factor and CP and NCP diversity factors by technology/size</li> <li>Current network &amp; connection charges with escalation rates</li> <li>AQEW forecast</li> <li>% of expansion projects that provide direct benefits</li> </ul>
4	GA Impact	Calculates impact of renewable projects on the Global Adjustment	<ul> <li>Contract Prices by technology/size</li> <li>Realized HOEP % by technology/size</li> </ul>

