

500 Consumers Road North York, Ontario M2J 1P8 PO Box 650 Scarborough ON M1K 5E3 **Shari Lynn Spratt**

Supervisor Regulatory Proceedings

phone: (416) 495-5499 fax: (416) 495-6072

Email: EGDRegulatoryProceedings@enbridge.com

VIA RESS, EMAIL and COURIER

April 25, 2012

Ms. Kirsten Walli Board Secretary Ontario Energy Board 2300 Yonge Street, 27th Floor Toronto, Ontario M4P 1E4

Dear Ms. Walli:

Re: Enbridge Gas Distribution Inc. ("Enbridge") - Argument-in-chief

Application for Authority to Expropriate Certain

Board File Number: EB-2011-0391

Procedural Order No. 2, dated April 16, 2012, cancels the originally scheduled oral hearing for this proceeding and directs the parties to proceed by way of a written hearing.

Attached please find the argument-in-chief of Enbridge. A redacted version of the argument has been provided and filed on the RESS as well as on Enbridge's website at www.enbridgegas.com/ratecase under the "Other Regulatory Proceedings" tab.

Please contact the undersigned if you have any questions.

Sincerely,

Shari Lynn Spratt

Supervisor Regulatory Proceedings

Attachment

cc: Mr. Scott Stoll, Aird & Berlis LLP

EB-2011-0391 Intervenor and Affected Landowners

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ONTARIO ENERGY BOARD

IN THE MATTER OF the Ontario Energy Board Act, 1998, S.O. 1998, c. 15 (Schedule B);

AND IN THE MATTER OF the *Public Utilities Act*, R.S.O. 1990, c.P-52.

AND IN THE MATTER OF the *Expropriations Act*, R.S.O. 1990, c. E-26;

AND IN THE MATTER OF an application by Enbridge Gas Distribution Inc. for a declaration and order for the authority to expropriate land for the purposes of a natural gas distribution main in the City of Welland in the Region of Niagara;

ENBRIDGE GAS DISTRIBUTION INC. ARGUMENT IN CHIEF

- 1. Enbridge Gas Distribution Inc. ("Enbridge") has requested the Board grant the right to expropriate an approximately 3 metre wide easement as shown on R-Plan 59R-14643 (Exhibit C., Tab 1, Schedule 3, page 3) and an approximately 4.57 metre wide easement as shown on Plan 59R-14636 (Exhibit C., Tab1, Schedule 3, page 4), centred on an NPS 12 steel pipeline (the "NPS 12 Pipeline") in Welland, Ontario.
- 2. Currently, there are two property owners, Party A and Party C that are directly impacted by this proceeding. Both property owners have acknowledged the jurisdiction of the Board to make such an order and have not questioned Enbridge's evidence nor have

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they opposed the issuance of the order. As such, Enbridge understands the primary

outstanding issue for the property owners is the compensation to be paid in respect of

the easement. As the Board is aware, compensation in respect of an expropriation is

not an issue for the Board, but rather, is to be dealt with by the Ontario Municipal Board

("OMB").

3. Enbridge recognizes the unique factual circumstances that have resulted in this

proceeding and therefore will provide a summary of the context.

Background and the Lands

4. This proceeding at the Board was initiated by Enbridge in response to a court application

brought by one of the impacted parties, Party A, in which it was alleged the presence of

the NPS 12 Pipeline across their property constituted a trespass. A claim for \$1,000,000

was made by Party A against Enbridge in respect of the alleged trespass. Enbridge

denied the trespass and brought a motion in the court rejecting the court's jurisdiction

and asserting the jurisdiction of the Board. The court action was eventually withdrawn

by Party A who have now conceded to the Board's jurisdiction.

5. The Application, when filed on November 29, 2011, concerned three property owners

and two pipelines. The first pipeline is an NPS 12 Pipeline that crosses under the

Welland Canal and the second is an NPS 8 Pipeline that connects to the NPS 12

pipeline and generally runs parallel to the Welland Canal.

6. Enbridge reached a settlement with Party B, one of the property owners. Both the NPS

12 and the NPS 8 pipeline are located on the Party B property that was the subject of

the settlement agreement.

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7. The two remaining property owners, Party C and Party A are only impacted by the NPS 12 pipeline

8. Enbridge has continued to dialogue with Party C and Party A.

Party	Description of Impacted Lands
Party A	PIN#64129-0121(LT)
	Part of Lot 16, Concession 5, (formerly geographic Township of Humberstone) now in the City of Welland, Regional Municipality of Niagara, designated as Part 3 on Reference Plan 59R-12761.
	(Also see Exhibit B, Tab 1, Schedule 2, Area #5)
Party C	PIN: 64127-0529(LT)
	Part Lots 17, 18 and 19, Concession 5, and part of the Road Allowance between Lots 18 and 19 (closed by By-law 4350 Inst. R0185603), Concession 5 formerly Geographic Township of Humberstone now in the City of Welland, Regional Municipality of Niagara designated as Part 1 on Reference Plan 59R-12761.
	(Also see Exhibit B, Tab 1, Schedule 2, Area #3)
	PIN: 64129-0119(LT)
	Part of Lots 16 and 17, Concession 5, and part of the Road Allowance between Lots 16 and 17 (closed by By-law 4350 Inst. R0185603), Concession 5 formerly Geographic Township of Humberstone now in the City of Welland, Regional Municipality of Niagara designated as Part 2 on Reference Plan 59R-12761.
	(Also see Exhibit B, Tab 1, Schedule 2, Area #4)

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History of the Enbridge Land Rights

9. The Pipelines have been the subject of a series of License Agreements over the last five decades. Copies of the license agreements for the Pipelines may be found at Exhibit C, Tab 4, Schedules 1 to 6. The use of a license agreement, rather than an easement, is common when dealing with the St. Lawrence Seaway Authority and other federal government organizations.

- 10. On or about November 23, 2005 Enbridge received a letter dated November 21, 2005 from Peter McLean, the Real Property Management Officer of The St. Lawrence Seaway Management Corp., as The St. Lawrence Seaway Authority is now known, which letter explained that it was necessary to separate the license agreement covering the majority of the NPS 12 Pipeline into two license agreements. The NPS 12 Pipeline is also subject to a third license agreement. Copies of the license agreements for the NPS 12 Pipeline may be found at Exhibit C, Tab 4, Schedules 1 to 4.
- 11. It is not certain whether The St. Lawrence Seaway Management Corp. made potential purchasers aware of the existing license agreements.
- 12. A registered plan, 59R-12761, which shows the pipeline and pipeline markers was received and deposited by the Land Registrar on May 17, 2005. As such potential purchasers should have been aware of the NPS 12 Pipeline.
- 13. Subsequent to the original sale of lands by The St. Lawrence Seaway Management Corp. the lands were purchased by the current landowners. A detailed list of the sales of the lands is provided at Exhibit B, Tab 2, Schedule 1.

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Right to be on the Property

14. Prior to the disposal of the property by The St. Lawrence Seaway Management Corp. there was absolutely no controversy surrounding the legality of the Pipelines to be present on the property as Enbridge had entered into multiple license agreements.

- 15. Enbridge submits the NPS 12 Pipeline is permitted to be on Party C and Party A's property by virtue of the rights provided by the license agreements and section 58 of the Public Utilities Act ("PUA") which is reproduced below.
 - 58. (1) The company shall not exercise any of its powers within a municipality unless a by-law of the council of the municipality has been passed with the assent of the municipal electors where such assent is required by the *Municipal Franchises Act* authorizing the company to exercise the power and the company when so authorized may exercise any of the powers of expropriation conferred on a municipal corporation with respect to the public utility the company is supplying, if the power to expropriate is conferred on it by its instrument of incorporation or by any amendments to the instrument of incorporation.
 - (2) Subject to subsection (1), a company may conduct any of its pipes or carry any of its works through the land of any person lying within ten miles of the municipality for supplying which the company was incorporated.
 - (3) The Expropriations Act applies to an expropriation under this section.
 - (4) Subsection (1) applies to a gas distributor as defined in the *Ontario Energy Board Act*, 1998 but does not apply to other companies supplying natural gas.
- 16. While this section has not been judicially considered, Enbridge submits it meets the requirements to gain the benefit of 58(2).
 - (i) This section applies to Enbridge who is a "gas distributor" as defined in the Ontario Energy Board Act, 1998.
 - (ii) Enbridge has franchise agreements with the relevant municipalities. The various franchise agreements were filed at Exhibit C, Tab 2, Schedules 1, 2 and 3.

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17. As such, pursuant to s.58(2) of the PUA, Enbridge may conduct any of its pipes and

works through the land of any person. This does not restrict the type of person against

whom the utility may exercise this right. It is Enbridge's position that this right

recognizes the public interest being served by the utility.

18. Enbridge constructed and operated the Pipeline under the authority of the license

agreements.

19. Trespass is an unlawful invasion of a person's property. Enbridge had a right pursuant

to the license agreements and section 58 of the PUA to be on the property. Further, the

existence of the NPS 12 Pipeline should have been known to the property owners as

there were pipeline markers on the property and the registered plan filed with the

Registry office clearly showed the presence of the pipeline.

20. As such there was no trespass.

Public Interest.

21. The Board is to be guided by the public interest in determining whether or not it should

issue an order of expropriation.

22. Neither of the directly impacted landowners posed any questions during the interrogatory

phase of the proceeding, filed evidence or indicated that it would cross-examine any

Enbridge witness. As such, there is no concern regarding the evidence or opposition to

the request.

23. Enbridge submits the granting of the order is in the public interest for the following

reasons:

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(i) The pipeline is required to serve more than 5,600 customers and a further

1,400 customers rely on the NPS 12 Pipeline for security of supply;¹

(ii) The pipeline was installed and operated for several decades prior to the

current owners acquiring the lands;

(iii) The directly impacted landowners are not opposing the issuance of the

order;

(iv) The issuance of the expropriation order will provide a mechanism to

establish compensation for the directly impacted landowners that is

consistent with the OEB Act and the Expropriation Act; and

(v) The expropriation order is the least costly method of providing evidence

of Enbridge's rights and maintaining the supply of natural gas to its

customers without the need to construct new facilities.

Conclusion:

24. Enbridge requests the Board issue an Order(s):

(a) For a declaration that Enbridge has certain rights and interests in the lands upon

which the Pipelines are located;

(b) For a declaration that Enbridge is not trespassing on the properties;

(c) Expropriating an easement, the rights of which are described in paragraph 26

below, the following:

(i) Part Lots 16, 17, 18 and 19, Concession 5, and part of the Road

Allowance between Lots 16 and 17, Concession 5 and Part of the Road

Allowance between lots 18 and 19 (closed by By-law 4350 Inst.

R0185603), Concession 5, formerly Geographic Township of

¹ Exhibit B, Tab 2, Schedule 1, page 3, para. 9.

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Humberstone now in the City of Welland, Regional Municipality of Niagara designated as Parts 1 and 2 on Plan 59R-14643; and

- (ii) Part of Lot 16, Concession 5, (formerly the geographic Township of Humberstone) now in the City of Welland in the Regional Municipality of Niagara being Part 1 of Plan 59R-14636.
- 25. The rights to be expropriated in respect of each of the properties identified are the following:
 - (i) An easement in favour of Enbridge Gas Distribution Inc. and any successors, assigns, servants or agents thereof, in perpetuity to enter upon the lands to survey, remove trees, clear, lay, construct, install, operate, use, inspect, remove, renew, replace, alter, enlarge, reconstruct, repair, expand, maintain pipelines and all works, appurtenances, attachments, apparatus, appliances, markers, fixtures and equipment.
- 26. The requested relief is in the public interest.

DATED April 25, 2012 at Toronto, Ontario.

ENBRIDGE GAS DISTRIBUTION INC.By its counsel

AIRD & BERLIS LLP

Scott Stoll