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ONTARIO ENERGY BOARD

Volume: 4

8 NOVEMBER 2004

BEFORE:

G. KAISER
PRESIDING MEMBER AND VICE
CHAIR

P. SOMMERVILLE
MEMBER

C. CHAPLIN
MEMBER

RP-2003-0249

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2

IN THE MATTER OF a hearing held on Monday, 8 November 2004, in Toronto, Ontario; IN THE MATTER OF the Ontario Energy Board Act, 1998, S.O. 1998, c.15 (Schedule B); AND IN THE MATTER OF an Application pursuant to section 74 of the Ontario Energy Board Act, 1998 by the Canadian Cable Television Association for an Order or Orders to amend the licences of electricity distributors.

3

RP-2003-0249

8 NOVEMBER 2004

HEARING HELD AT TORONTO, ONTARIO

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14
--- Upon commencing at 9:30 a.m.

15
MR. KAISER: Please be seated.

16
This is a continuation of the Board's hearing with respect to the application of
the Canadian Cable
Television Association to amend the licences of electric distributors in the
province with respect to
charges for pole access.

17
Today we are scheduled to hear the evidence of MTS Allstream. Ms. Crowe?

18
MS. CROWE: Thank you. I'll just introduce the witnesses and then
perhaps they can be sworn.

19
Closest to me is Teresa Griffin-Muir. She's vice-president, Regulatory Affairs for
MTS Allstream. And
next to her is Bill Kriski, who's an outside plant technology specialist in Network
Services at MTS
Allstream, from our Winnipeg office.

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MTS ALLSTREAM PANEL 1 - GRIFFIN-MUIR,
KRISKI:

21
T. GRIFFIN-MUIR; Sworn.

22
B. KRISKI; Sworn.

23
EXAMINATION BY MS. CROWE:

24
MS. CROWE: Ms. Muir, I'll start with you. How long have you been
with MTS Allstream?

25

MS. CROWE: And could you please describe your responsibilities. 26

MS. GRIFFIN-MUIR: I'm responsible for the development and implementation of MTS Allstream's regulatory strategy, and for ensuring compliance thereto. 27

MS. CROWE: And are you familiar with the issues surrounding access to support structures, such as the hydro distribution poles? 28

MS. GRIFFIN-MUIR: Yes. 29

MS. CROWE: Thank you. 30

Ms. Muir, the pre-filed evidence that was submitted by MTS Allstream in this proceeding was prepared under your direction? 31

MS. GRIFFIN-MUIR: Yes, it was. 32

MS. CROWE: And do you adopt this evidence as your evidence in this proceeding? 33

MS. GRIFFIN-MUIR: Yes, I do, subject to a couple of clarifications. 34

MS. CROWE: Could you explain those for us. 35

MS. GRIFFIN-MUIR: Certainly. In interrogatory response to OEB Staff question number 2, filed on 13 September, 2004, in the second paragraph of the answer, second sentence, it states: 36

"For example, as noted in attachment 1, in one instance that is still the subject of negotiation, the electricity distributor is demanding a 35 percent increase in pole rental charge, while in another instance, the electricity distributor is demanding an increase of close to 50 percent." 37

Those percentages were calculated incorrectly. The sentence should read: 38

"For example, as noted in attachment 1, in one instance that is still the subject of negotiation, the electricity distributor is demanding a 116 percent increase in the pole rental charge, while in another instance the electricity distributor is demanding an increase of 181 percent." 39

40
Also, in the MTS submission dated 13 August, 2004, the table at page 11, paragraph 32, identifying pole access rates across the country, there is an update to the first set of rates identified in that table, the rates charged by Manitoba Hydro, as the arbitrator has rendered a decision and determined the rates that MTS Allstream is to pay Manitoba Hydro for pole access as follows: The 2002 rate is now \$16.35, the 2003 rate is now \$18, and the 2004 rate is now \$19.84.

41
arbitrator? MS. CROWE: And that's contained in the decision of the

42
MS. GRIFFIN-MUIR: Yes, it is.

43
MS. CROWE: And do you have a copy of that?

44
MS. GRIFFIN-MUIR: Yes, I do.

45
MS. CROWE: And just for -- oh, there was a mistake?

46
MS. GRIFFIN-MUIR: Yeah, I did. There is a mistake. Sorry.
Sorry. Actually, the 2003 rate is \$17.15
and the 2004 rate is \$18.

47
MS. CROWE: Perhaps, so that it's more clear, we'll enter a copy
of the decision as an exhibit.

48
MR. KAISER: Any objection to that?

49
MR. RUBY: Yes, Mr. Chair. Since the last day, it's been -- and again, I'm
reporting to what Manitoba Hydro's reported to me, is that apparently they've agreed that the
arbitrator's decision is not confidential, but I have two objections to it nevertheless.

50
The first is that this is a private arbitration, and in my respectful submission,
that being the case, it's not relevant and adds nothing probative to this hearing. It's a private dispute. The
parties set their own grounds of arbitration. It's not a policy decision. It's not a decision of another
public utilities board, the same way, for example, the Nova Scotia board's decision and the Alberta board's
decision were.

51
And my second objection is, of course, this evidence is being filed late. As this
Panel knows, we agreed to rejig the order of the witnesses. Usually, the Manitoba witnesses would have
gone before the responding witnesses, that is, the witness from Manitoba Hydro, who then would have

had a chance to respond to explain the decision to the extent that it was necessary. We haven't had any notice that this is going in. So we're in a position where there's now no opportunity for us to respond to it.

52
MR. KAISER: Well, in terms of responding to it, Mr. Ruby, let me understand. We have all kinds of evidence as to rates in this hearing; you would agree to that?

53
MR. RUBY: Yes, and I'm quite content my friend has put in the rates. So the Board has the rates, and I have no objection to that. But to put in the decision without any context and without any opportunity to deal with it, in my submission, it is not appropriate.

54
MR. KAISER: Now, is your client a party to the decision?

55
MR. RUBY: My client is the CEA. The CEA was not.

56
MR. KAISER: Ms. Crowe, can you help us as to why you need the decision in? The rates are in. Is there something in this decision you think that is -- we understand now, unlike the discussion last day, that this is not confidential. Can you help us as to how you'll be relying on the decision, if at all?

57
MS. CROWE: Well, I would say that it's relevant to this proceeding in the same way that the CRTC and AUB and Nova Scotia regulator decisions are, in that it provides an example of how these issues were resolved in another context, and, I would say, gives the necessary context to the rates that we have now entered and that the arbitrator determined were appropriate.

58
I note that the arbitration proceeding has come up a few times already in this proceeding, and it would be useful to have the final decision there to clarify the record.

59
The CEA has already raised the arbitration proceeding between MTS Allstream and Manitoba Hydro. For instance, they sent a letter to the Board on October 21st, introducing an analysis of the information that Manitoba Hydro prepared for the arbitration proceeding in respect of productivity and administration costs. This decision is what was ultimately decided in that respect.

60
In addition, in Mr. Ruby's cross-examination of the CCTA panel, he asked that panel on a couple of occasions for clarification of what was going on in Manitoba, indicating that it was his understanding

there was no agreement, and asked them whether they knew about that. I would say that this arbitration is, therefore, relevant to this proceeding and has been already raised.

61

MR. KAISER: In the event, and I say "in the event," we allow it in, and in the event Mr. Ruby has any questions, are your witnesses familiar with the proceeding?

62

MS. CROWE: Yes, they are.

63

MR. KAISER: Mr. Mark, do you have anything on this?

64

MR. MARK: Good morning, Mr. Chair.

65

I support Mr. Ruby's objection. The decision is problematic in a few ways. Its lateness creates an obvious problem, but the fact that it was an arbitration decision as opposed to a regulatory board decision adds to the problems. And there's been, as I understand it, considerable discussion in the proceeding about particular regulatory decisions that have been decided elsewhere, and my clients, and the utilities, have had the opportunity to respond to those reasons and the principles articulated on the record, and to deal with them in evidence. We don't have this opportunity.

66

So, in all the circumstances, we support Mr. Ruby's position, that it ought not to be part of the record.

67

MR. KAISER: Thank you.

68

Who's here for the cable association today? Oh, sorry Mr. Brett.

69

MR. BRETT: Mr. Chairman, Panel, good morning.

70

I would support Allstream in this. The decision of the arbitrator -- the arbitrator, first of all, is the current chairman of the Manitoba Public Utilities Board. I assume that arbitration was done pursuant to arrangements, or a contract, between Allstream and the hydro people. It's very analogous to a proceeding by a tribunal. He took into account many of the very same issues; he went through much of the same analysis. We have the rates already. And, from that point of view, I think it does make sense to have it as a back drop.

71

In addition, Mr. Ruby has already submitted a bunch of material from that arbitration, as we've heard, selective material to bolster something -- a point he was trying to make. And, in terms of lateness, I would -- I have some -- if there's a -- these people understand it here, so perhaps

there's a chance that --
everybody's read this decision, I take it. Mr. Ruby's probably read it more than
once, so if he has
questions he could ask them, perhaps with some kind of a delay or something.

72

So I don't see, on the overall scheme of things, why it shouldn't go in. The Board
has traditionally been, I
think, reasonably liberal in what they let in, and then they decide the weight of
what it's going to be once
it's in there. But, from our point of view, it should go in.

73

Thank you.

74

MR. KAISER: Thank you.

75

Mr. Dingwall, any submissions on this?

76

MR. DINGWALL: Yes. Up until quite recently, the Manitoba proceeding
has been -- turned around
the guise of confidentiality, which, as it turns out, doesn't
actually apply to it.
Mr. Ruby opened the door to looking at Manitoba in terms of the loss
of
productivity costs and administrative costs in his October 21st
filing with the
Board, which provided material that was in context of that
arbitration.

77

I haven't read the decision. I'd like to read the decision. And I'd like to have
the opportunity to derive
whatever argument or relevance to this proceeding might flow from reading that
decision.

78

MR. KAISER: Thank you.

79

Any other submissions?

80

Mr. Ruby, a response?

81

MR. RUBY: If I may, just on two points.

82

The first is that the productivity information that the CEA submitted was in
response to a question, or
request, that the Board made at the Motions Day. And -- I should be clear: What was
submitted was not
what was put into the arbitrator. It was the same information, that is, the figures
and facts, but not the
form. It was -- we didn't take evidence from another proceeding and merely put it
in here. We answered
the Board's question with that information.

83

The second point is that it strikes me that we've had the experts in this proceeding, particularly the economic experts, provide, in both written form and in oral testimony, quite a bit of analysis of the other regulatory decisions in North America, not just Canada. And they have not had an opportunity to address this and to figure out how -- if this arbitration decision has any meaning at all for this proceeding, how it fits in this piece.

84

Now, I note that the arbitrator's decision was made before the experts testified in this matter, so that if MTS Allstream had wanted to put it in, it could have been put in before the experts testified, and they would have had an opportunity to assist the Board with their views on how it fits in this proceeding. But that wasn't done.

85

MR. KAISER: Thank you.

86

MS. CROWE: Can I make a couple of more comments?

87

MR. KAISER: Well, Mr. Ruby, I appreciate your objection, but this record is full of decisions from around North America, of various stripes and descriptions, and full of rates. And the Board has decided we'll allow this in.

88

Mr. Miller, can we give this an exhibit number, please?

89

MR. MILLER: Mr. Chair, if I could just interject very quickly.

90

For those who don't know me, my name is Michael Miller. I'm here for the Board today. Mr. Lyle is not available today.

91

I understand there's a new exhibit. Ms. Crowe was kind enough to provide, I guess you would call them brief CVs for the two witnesses today, and I think they should be entered as exhibits.

92

MR. KAISER: Thank you.

93

MR. MILLER: And I think we're at Exhibit E.4.1.

94

MR. KAISER: That's correct. Were we going to distribute copies of this to the parties?

95

MR. MILLER: Yes, I believe so.

96

GRIFFIN-MUIR AND

BILL KRISKI

97

MR. KAISER: And do we also have copies of the arbitration decision for the parties?

98

MS. CROWE: Yes. I've handed out some. If there aren't enough, we can make more copies. Oh -- Judith has extra.

99

MR. MILLER: Mr. Chair, I think that would be Exhibit E. 4. 2.

100

MR. KAISER: Thank you.

101

BETWEEN MTS EXHIBIT NO. E. 4. 2: COPY OF ARBITRATION DECISION IN A MATTER
ALLSTREAM AND MANITOBA HYDRO

102

MR. KAISER: Please proceed.

103

MS. CROWE: Thank you, Mr. Chair.

104

Ms. Muir, to begin with, would you please state for the Board a summary overview of MTS Allstream's pre-filed evidence.

105

MS. GRIFFIN-MUIR: Yes. Thank you.

106

Mr. Chairman, Board Members and Staff, on behalf of MTS Allstream, I would like to thank you for this opportunity to appear today. MTS is participating in this proceeding in order to support the position put forward in the CCTA's application to the Board to fix a standard province-wide rate for access to poles owned by LDCs in Ontario.

107

In Ontario, MTS Allstream operates as a new entrant in the business telecommunications market, and offers a full portfolio of business communications solutions, including data and voice connectivity, infrastructure management and information technology services, to business customers.

108

Like the cable companies represented by the CCTA, MTS must, in many instances, attach equipment to poles owned by LDCs in order to connect to customers. As such, the poles are essential facilities to which MTS Allstream requires access in order to serve its customers.

109

At the same time, the poles are a monopoly asset controlled by the LDCs. There is no free market in which MTS Allstream can select its pole access.

110

As a result of this uneven negotiating position, many LDCs have been demanding, in some cases successfully, rates for access to their poles in the range of \$40 to \$45. These are rates that are significantly higher than those charged in the past, and which far exceed the costs that the LDCs incur as a result of providing access to their poles.

111

In short, a rate of \$40 per pole far exceeds what MTS Allstream would submit is reasonable access to this essential facility.

112

As a result, MTS Allstream submits that it is appropriate, indeed necessary, for the Board to set a standard rate for the use by communications companies of the LDC poles. MTS supports the CCTA's proposal in this proceeding that a pole-user charge \$15.65 per pole per year would be an appropriate standard rate. The recurring charge is based on the incremental costs incurred by an LDC as a result of a communications company attaching to the pole, plus a reasonable contribution to fixed common costs associated with the pole.

113

MTS Allstream also supports the CCTA's proposal that the reasonable contribution to the fixed costs associated with the pole should be determined as a usage-based allocation of fixed costs, measured on an embedded basis. The usage-based allocation should reflect the actual usage of the communication space on the pole plus a proportional share of the neutral separation space. MTS Allstream agrees with the CCTA's assumption, for the purposes of calculating a standard rate, that there will be two users of the communication space on joint-use poles, and that it is appropriate for the same standard rate to apply across the province.

114

MTS Allstream is fully prepared to pay a reasonable amount to access the LDC poles, and is of the view that the rate proposed by the CCTA would ensure that the LDCs are fully compensated for providing access to their poles. Not only would the \$15.65 per-pole rate cover a distributor's actual direct costs of making the communication space on its poles available for joint use by communications company, but it would also provide a generous contribution to the distributor's fixed pole costs. Such a rate would be in keeping with the rates set in other jurisdictions in Canada.

115

Finally, without a standard rate set by the Board, the uneven bargaining position of the LDCs and the communications companies will persist, and the LDCs will likely continue to charge

rates that far exceed their costs in providing access to their poles. These poles are a monopoly asset and should be regulated.

116

MS. CROWE: Thank you, Ms. Muir.

117

On October 26, during this hearing, the Board requested that MTS Allstream comment and provide evidence on issue number 5 before the Board in this proceeding, that is, on the issue of whether, and to what extent, any new licence conditions set by the Board as a result of this proceeding should impact existing contracts.

118

Ms. Muir, would you please summarize MTS Allstream's position for the Board on this issue, on whether or not -- and more specifically, in regards to whether or not any rate set by the Board should apply to existing contracts.

119

MS. GRIFFIN-MUIR: Yes. It is MTS Allstream's position that, should the Board set rates for access by communications companies to the poles owned by LDCs in Ontario, such rates should apply uniformly, including in those instances in which there is an existing contract in place between an LDC and a communications company for the pole access.

120

To put it simply, where regulation is warranted, it is MTS Allstream's view that the regulation should be applied consistently. MTS Allstream submits that the same underlying market conditions that make it vital for the Board to set licence conditions in this monopoly control over pole access where parties have been unable to conclude a contract for pole use, make it equally vital that any rates set by the Board be applied where there is an existing contract, immediately upon the Board rendering a decision as to what that rate should be.

121

On Motions Day, the Board already made note of the fact that the poles owned by the LDCs are both monopoly assets and essential facilities. These poles are essential facilities for both LDCs and communications companies. In many instances, communications companies, like MTS Allstream, must have access to the poles in order to deliver services to their customers. And as the poles are monopoly assets, there is no free market in which MTS can select its pole access.

122

Consequently, in certain circumstances where MTS Allstream needed access to the pole owned by an LDC in order to deliver service to a customer, MTS was faced with two choices: Either deliver service to

the customer and enter into an agreement with an LDC for pole access at very high rates, or lose the customer's business. In other words, in order to deliver service to a customer, a communications company, such as MTS Allstream, may have had no real choice but to enter into a contract for access to poles owned by an LDC at rates that far exceeded what the communications company considered to be just and reasonable.

123

Accordingly, MTS Allstream submits that it is necessary that any rates set by the Board apply to situations where a contract was entered into, in addition to situations where parties have not been able to negotiate a new agreement for pole access, or the renewal of an old agreement.

124

If the Board sets rates for pole access and does not apply such rates where there is an existing contract, there is the potential for discriminatory access and undue preference in respect of competing entities, in terms of both communications companies and LDCs. If the pole sets a pole access rate that is lower than the rates paid under contract, and the Board fails to apply that rate to all pole access situations, then communications companies that do not have a current contract or whose contract explicitly contemplates the possibility that the Board will set a standard rate, would benefit from the new rates, while those communication companies that had no choice but to enter into a contract would have to continue to pay higher rates for a period of time.

125

Similarly, the Board would be favouring certain LDCs. An LDC with more favourable contracted rates would be permitted to generate greater revenue than the LDCs that have not entered into agreements with communications companies seeking access to their poles. If the Board sets a rate that is higher than a contracted pole access rate, then the inequities would be reversed.

126

To conclude, MTS is of the position that regulation of pole access rates is required to ensure that parties requiring access are provided such access on fair, equitable, and timely terms. The rates, terms and conditions determined by the Board should apply to all parties as soon as these come into effect. Consistency in the application of any regulation is required, both for reasons of administrative simplicity and, more importantly, to avoid discriminatory access or undue preference in access to LDC poles.

127

MS. CROWE: Ms. Muir, the CCTA has indicated that a large majority of the agreements that CCTA members have in place contain a retroactivity clause that would enable the agreement to reach back in time and adjust the pole rental rate to match the rate that the Board might set as a result of this proceeding. Does MTS Allstream have any

contracts that contain a retroactivity clause like the one that the CCTA has described?

128

MS. GRIFFIN-MUIR: Yes. I believe that of our current agreements there is one contract, that I am aware of, with such a retroactivity clause. MTS also has one other current contract for pole access that contemplates that the rates set out in that contract may be replaced by any rate agreed to by the MEA and the CCTA, if both parties to the contract agree. It does not contemplate that there would be a retroactive adjustment if the Board were to set a rate for pole access.

129

MS. CROWE: And can you describe the situation with the remainder of MTS Allstream's contracts that it has entered into with the LDCs in Ontario for pole access.

130

MS. GRIFFIN-MUIR: The other current contracts that MTS Allstream has with LDCs in Ontario for pole access do not contemplate the possibility that the Board will set a rate for access to these poles. In some instances, MTS Allstream is also on poles where a former agreement with the LDC has expired and parties have been unable to conclude a new contract.

131

MS. CROWE: Thank you, Ms. Muir.

132

I'll just turn to Mr. Kriski, briefly, now. Mr. Kriski, how long have you been with MTS Allstream?

133

MR. KRISKI: Good morning, everyone. I've been with MTS Allstream for 30 years.

134

MS. CROWE: And can you describe your responsibilities there.

135

MR. KRISKI: My current responsibilities are outside plant standards and methods, which includes policies, procedures and guidelines, and also administering certain outside plant agreements. The agreement that I'm responsible for is the support structure agreement, both for MTS as a licensee and as an owner.

136

MS. CROWE: Thank you. Now, there seems to have been some confusion in this proceeding about the communications space on a distribution pole, in terms of how big that space is and the number of poles -- of attachments that can be made in a 2-foot communication space. Could you please comment briefly on what the communication space

Looks like.

137

MR. KRISKI: In Manitoba, the communication space consists of a space that is 2 feet for a maximum of three attachments, and an additional 3 feet, 3 and a quarter feet for separation between the communication carriers and the power company.

138

Now, in our own agreement with Manitoba Hydro, we are allowed a maximum of three attachments. The bottom, or the lowest, attachment could be as low as 17 and a quarter feet from the ground. And it could also sag lower than that in mid-span. Providing we meet the CSA standards for clearances over the ground, that 17.25 feet, in many cases, would allow us to make those three attachments.

139

But if, in some cases, we couldn't make or couldn't clear the -- make the CSA standard for clearances, then we would have to pay make-ready costs, which would give us an extra 5 feet on the pole.

140

Now, when this occurs, that doesn't necessarily mean that that 2-foot space stretches out to become a 5-foot space or a 4-foot space. What that actually means is, the pole will use a 5-foot higher pole, and that 2-foot space would actually move 5 feet up the pole, giving us more clearance at ground level.

141

MS. CROWE: Thank you.

142

I just have one more question. During this proceeding, our attention has been drawn a couple of times to page 3 of Mr. Ford's evidence for the CCTA. There is a paragraph there that talks about the incumbent's use -- the incumbent telephone company's use, in Manitoba, of Manitoba Hydro poles.

143

For the purposes of clarifying the record, could you please comment on that paragraph, and describe what the situation is in Manitoba.

144

MR. KRISKI: And I assume that you're referring to the second paragraph here?

145

MS. CROWE: Oh, yes.

146

MR. KRISKI: Historically speaking, that paragraph would be true. However, today, in some cases, MTS no longer controls the communication space for some of the poles in Manitoba, although we do control a number of poles inside Winnipeg, point of communications space.

147

Where we control the space, we would then sublease that area back to the cable operators at a rate of -- regulated CRTC rate of \$9.60. Where we don't control the space, then we would pay Manitoba Hydro the rate that was just mentioned here, with the -- during the arbitration case. As well, the cable operators also have an agreement that they would have to pay Manitoba Hydro.

148

Our rates and the cable operator rates are very, very close in -- very close. They're not identical, but they're very similar to the rates that, I've noticed, have been put forward here by the CCTA.

149

MS. CROWE: Thank you. Those are all of my questions.

150

MR. KAISER: Thank you.

151

PROCEDURAL MATTERS:

152

MR. BRETT: Mr. Brett, before you -- before we proceed, your clients and the LDCs have agreed in the settlement agreement that the Board's decision would not apply to existing contracts; correct?

153

MR. BRETT: Yes. That's correct, as I recall, yes. That's right.

154

MR. KAISER: Now, we've heard - and we all understand this issue about retroactivity - we heard evidence about how many of your clients had contracts that provided for an adjustment to the access charge in the event that the Board ruled on that matter.

155

Would you have any objection if the ruling was that existing contracts were exempt, unless they had no provision for a retroactive adjustment of access charges, in which case it would come under the Board's ruling?

156

MR. BRETT: Let me just understand that. Unless they had --

157

MR. KAISER: No provision for retroactive adjustment.

158

MR. BRETT: Many of our contracts - I just want to make sure I have this straight - many of our contracts have this, as you know, this retroactivity provision in them. So they would be --

saying, those types they would trigger -- by their very terms, they do this. So you're
would be --

MR. KAISER: Exempt. 159

MR. BRETT: -- exempt. But the type that ... 160

MR. KAISER: Well, the MTS-type contracts that apparently don't
have that provision. 161

MR. BRETT: Yeah. I guess what I'm a little bit stuck on is the
fact that we agreed with our -- we agreed with the LDCs in the settlement conference on this point. And
I don't know whether I can re -- I don't know whether it's appropriate that we be
-- 162

MR. KAISER: Well, I'm going to ask them next. I'm just trying to
get your position as to whether you would object to that. I'm not asking you to agree, or not agree, but
would it cause you any harm -- your client any harm? 163

MR. BRETT: No, I don't think it would -- I'm sorry. These would
be not exempt. In other words, the Board's decision -- what you're saying is, if there's a contract out
there that's signed without a retroactivity provision in it -- 164

MR. KAISER: It would not be exempt. 165

MR. BRETT: -- the Board's decision would supersede whatever
rate's in that contract. 166

No, I don't think it would cause us any harm -- I don't think it would. I'd be a
little more comfortable if I could check with my client before I gave -- 167

MR. KAISER: Okay. 168

Mr. Mark, can you help me? 169

MR. MARK: Yes, Mr. Chairman. 170

I suppose -- I apologize, I should have introduced myself for the record when I
spoke earlier. I'll do so now. My name is Alan Mark. I appear this morning in place of Ms. Friedman for the
Electricity Distributors Association. 171

172

Mr. Chair, there's clearly an agreement. There's a settlement agreement between Mr. Brett's clients and the LDCs regarding existing contracts, and that agreement, by its terms, deals with contracts which don't have retroactivity adjustment clauses. We didn't need a settlement agreement to deal with contracts which, by their terms, provided for what would happen in the event of a ruling -- regulatory ruling.

173

So, by its terms, the settlement agreement is an understanding between Mr. Brett's clients and the LDCs that this ruling won't affect those contracts. So, in my respectful submission, the Board ought to let that settlement agreement stand, and should not apply this ruling to contracts which don't have re-openers in them. That's just, essentially, taking the settlement agreement and throwing it out the window. And Mr. Brett's clients have agreed to this.

174

If the Board is disposed to make some other disposition with respect to MTS Allstream, the Board can do that. We'll make submissions on that at the relevant time. But it ought not to do that with respect to the members of the CCTA who have, by settlement agreement, agreed that -- how this Board's ruling will be applied to contracts which don't have retroactivity adjustment provisions. And we would object to any disposition which didn't incorporate that settlement agreement.

175

MR. KAISER: No, I understand there's a settlement agreement, and it is what it is.

176

What I'm trying to find out is, how would it harm your client? If the Board --

177

MR. MARK: Other than -- other than --

178

MR. KAISER: If the Board made such a ruling, that the grandfathering, as you have agreed with the cable association, was in place, unless there were no retroactivity clauses, would that impact adversely on your client in some respect?

179

MR. MARK: And I take it by "adverse impact" you mean other than losing the benefit of the contracts they have in the first place, and then secondly, the settlement agreement they have?

180

MR. KAISER: Well, you clearly wouldn't lose the benefit of the contracts that had a retroactivity clause.

181

MR. MARK: No question. We're agreed on that. But the settlement didn't deal with those contracts, the

were not settlement agreement only dealt with the contracts which, by their terms, re-opened.

182

MR. KAISER: No, I think it dealt with all contracts -- dealt with all existing agreements.

183

MR. MARK: Well, but there was no need, Mr. Chair, to have --

184

MR. KAISER: There may have been no need, but it did deal with all existing agreements. There are other clauses in the agreements other than the price clause.

185

MR. MARK: Yes; that's correct.

186

MR. KAISER: And my assumption was that maybe your clients and the cable people didn't want to renegotiate the whole ball of wax and said, Let's just exempt everything that exists, because the price will get adjusted retroactively anyway.

187

Let me ask you this: Are there a significant body of contracts out there in place, existing contracts, without retroactivity clauses that you're somehow trying to --

188

MR. MARK: I don't know the answer to that question, and in view of the settlement agreement. We haven't explored that issue with our clients, which is another reason why, in my respectful submission, it's inappropriate for the Board to enter into that now. We haven't, in view of the settlement agreement, haven't dealt with that issue in our evidence, either the lay evidence or the expert evidence. In my submission, the Board doesn't have the information it requires to consider that issue.

189

MR. KAISER: Well, do you think you could provide that information? Could you tell us if, in the contracts that you have with the cable companies, your clients, are all of them subject to retroactivity clauses or is there any significant portion that does not have retroactivity clauses?

190

MR. MARK: Just a moment, Mr. Chair.

191

Mr. Chair, we don't have that information, in terms of number of contracts, which we can provide to the Board. And unfortunately, that information was not part of the interrogatory request information which the Board instructed us to direct to the LDCs. So that information has not been gathered.

192

I can only tell the Panel that my understanding is there are a material number of contracts which don't have the re-openers in them. So it's not, as I understand, a trivial issue. And because the information request was not included in the Board mandated information requests, we simply don't have that data to provide to the Board.

193

MR. KAISER: Right. I understand. Did you have any questions, Mr. Mark, of this panel?

194

MR. MARK: No, I don't, Mr. Chair.

195

MR. KAISER: Mr. Ruby?

196

MR. RUBY: Yes, Mr. Chair, though I would appreciate the Board's direction on one point. The Board accepted the arbitration decision. In a sense, that takes me a bit by surprise. I'm not sure that I would have any questions on it, but what I would have to do is go back to Manitoba Hydro to try and, if necessary, provide the Board with more fulsome information. What I propose to do is cross-examine on issues today not related to the arbitration agreement, and if necessary, in writing, propose back to the Board if I find there is a reason to revisit the arbitration agreement. The arbitration agreement is being put in for the first time today.

197

MR. KAISER: I understand.

198

MR. RUBY: And I may be able to contribute in response -- Mr. Chair and Panel, it may be helpful to note, there is at least one agreement on the record of this proceeding that does not have a retroactivity clause, that is the Hydro One agreement.

199

MR. KAISER: Is that the one with the OCTA?

200

MR. RUBY: It has since been renegotiated. In fact, it's a current agreement that's in force. And in that case, it would be my submission that what the parties do when it comes to retroactivity or not, it's a risk mitigation exercise. Some of them decide to mitigate the risk of uncertainty by putting in a retroactivity clause, and some decide that they're going to have a fixed price and that if, for example, this Board sets a lower price, well one party will suffer the consequences. And if the Board imposes a higher price then, for at least

the term of the agreement, the other party will suffer the consequences.
And it's my submission that the Board should leave that to the parties.

201

That said, I note that in the settlement agreement, what the parties -- not to put too fine a point on it, have said is that when the existing terms of these agreements come to an end, whatever the Board's ruling is will apply. So that would deal with, what I think has been called, an "evergreen provision," that is, automatic renewals of the agreement won't happen. So that the Board's ruling in this matter will apply within the terms of those agreements, or at the end of the term, I should say.

202

MR. KAISER: Now, you're sure about that with respect to the Hydro One agreement? I thought Mr. O'Brien gave us some evidence that he negotiated that on behalf of the OCTA with Hydro One and it had a retroactivity clause. Mr. Brett, can you help me?

203

MR. BRETT: I notice that Ms. Pantusa is reaching for the mike, Mr. Chair. She might be able to give us a view on that.

204

MS. PANTUSA: Thank you, Mr. Brett.

205

None of Hydro One's agreements have a retroactivity provision, Mr. Chair, and they do have renewal clauses, which is the clause that Mr. Ruby was referring to. So if the Board decided to regulate, then that decision would come into effect at the beginning of that renewal clause. So the existing term would continue to be governed by the existing terms and conditions and the existing rate, and then the new rate would kick in, if there was a new rate set by the Board.

206

MR. KAISER: Right. And how long does that contract go? When does it terminate?

207

MS. PANTUSA: It terminates, I guess, this year? December 31st of this year. Yeah.

208

MR. KAISER: So it's not going to be in force much longer anyway.

209

MS. PANTUSA: No, that's right. That's right.

210

MR. KAISER: We won't stay awake worrying about the Hydro One contract.

211

Coming back to the arbitration decision, Mr. Ruby, we had some evidence from Manitoba Hydro. We'd

like you to try and deal with this, if you can, today. If you need a break to read it -- you must have read this decision.

212

MR. RUBY: I had, very briefly, but until very recently, I was told the same way the Board was that it was confidential.

213

MR. KAISER: Well, I think there was a debate on that, as I recall the discussion last day.

214

MR. RUBY: There was. Since it's not my agreement, I wasn't in a position to do anything but do what I was told, to a certain extent.

215

MR. KAISER: Well, do your best today. Try, if you can, to deal with it in the course of your examination today, if you can. If you have to come back, we'll here submissions on that, but our preference is we get on with this.

216

MR. RUBY: Thank you.

217

MTS ALLSTREAM PANEL 1 - GRIFFIN-MUIR, KRISKI; RESUMED:

218

T. GRIFFIN-MUIR; Previously sworn.

219

B. KRISKI; Previously sworn.

220

CROSS-EXAMINATION BY MR. RUBY:

221

MR. RUBY: Ms. Griffin-Muir, one of the answers to interrogatories given by MTS Allstream was an answer to Interrogatory No. 3 of the CEA. I don't propose to take you to it, but there was a footnote referring to a pole access dispute that proceeded in front of the CRTC involving a company called ENMAX. Are you familiar with that proceeding?

222

MS. GRIFFIN-MUIR: Yes, I am.

223

MR. RUBY: Okay. And I take it you know ENMAX is the electricity distributor for the City of Calgary.

224

MS. GRIFFIN-MUIR: Yes, I am aware of that.

225
MR. RUBY: Okay. I've already provided a copy of this to Ms. Crowe, but I
take it that that proceeding
in front of the CRTC involving ENMAX has come to an end?

226
MS. GRIFFIN-MUIR: Yes, it has, I guess as a result of the
Supreme Court decision. And the
Commission subsequently sent a letter to a representative for
Bell West. A letter
was sent, basically, outlining that those two parties had come
to terms.

227
MR. RUBY: Thank you. If I may, Mr. Chair, I have a copy of the letter
from the CRTC for the record.

228
MR. KAISER: Thank you. Mr. Miller, should we mark that?

229
MR. MILLER: Yes, Mr. Chair. That's -- I've lost track of where we
are. E. 2. 5.

230
EXHIBIT E. 4. 3: LETTER FROM CRTC TO A REPRESENTATIVE FOR BELL WEST
REGARDING THE ENMAX HEARING

231
MR. MILLER: E. 4. 3, I'm sorry.

232
MR. KAISER: Mr. Ruby?

233
MR. RUBY: Thank you.

234
Now, Ms. Griffin-Muir, MTS Allstream's position is, as we've heard, that the
Board's ruling should apply
to existing agreements. Can you tell me what a municipal access agreement is?

235
MS. GRIFFIN-MUIR: That would be an agreement that you would
have with a municipality for rights
of way.

236
MR. RUBY: And I take it that MTS Allstream has been involved in
proceedings before the CRTC
with respect to municipal access agreements and access to municipal
rights of way.

237
MS. GRIFFIN-MUIR: Yes, they have.

238
MR. RUBY: And some of those proceedings have involved MTS Allstream
seeking access to
municipal lands.

239
MS. GRIFFIN-MUIR: That's correct; yes.

240
MR. RUBY: MTS Allstream's position, is it fair to say, is that some municipalities are demanding unreasonable municipal access agreements in return for access to the rights of way.

241
MS. GRIFFIN-MUIR: Yes, that would certainly be our position, that some of the terms -- I guess our position would be similar to the position we've taken in this proceeding, that some of the terms demanded by a monopoly access supplier are unreasonable.

242
MR. RUBY: Now, we've already heard in this proceeding about what's been, I think, called the Leducor case. This is the case -- I take it you're familiar with it, first of all?

243
MS. GRIFFIN-MUIR: Decision 2000-0123.

244
MR. RUBY: Right. This is the decision where the CRTC allowed the access to the city streets in Vancouver?

245
MS. GRIFFIN-MUIR: Yes. This is the decision where the Commission set the terms of access between the City of Vancouver and Leducor -- I don't know their full name, Leducor. And also established guidelines for determining the terms, the rates, terms and conditions of access to municipal rights of ways for carriers and municipalities.

246
MR. RUBY: Now, the Leducor case was a case where no municipal access agreement was in place; is that right?

247
MS. GRIFFIN-MUIR: In the case of Leducor and the City of Vancouver, that was the case, yes.

248
MR. RUBY: Thank you. Now maybe we can switch over to talk about the situation where a telecom company, like MTS Allstream, has signed a municipal access agreement before the Leducor decision was handed down. I take it MTS Allstream's position is that that municipal access agreement should be overturned; is that right?

249
MS. GRIFFIN-MUIR: Our position is actually similar to the position that we've taken here, in that, once the expert tribunal has established what the appropriate rates, terms and conditions should be, they should be replaced in the existing

contract.

250
MR. RUBY: And I take it you wouldn't want to take a conflicting position
in this proceeding versus
what you're doing at the CRTC?

251
MS. GRIFFIN-MUIR: Well, I wouldn't want to take a conflicting
position simply because, I think, once
regulation is warranted and once it's clear that there is no
negotiating power or
it's uneven, then an expert tribunal is referred to and that
tribunal establishes the
rates, terms and conditions of access, they should be applied
uniformly.

252
MR. RUBY: If we can turn to the Manitoba arbitration decision, please. I
take it that this arbitration
grew out of failed negotiations over the price of pole access between MTS
Allstream and
Manitoba Hydro; is that right?

253
MS. GRIFFIN-MUIR: Yes, that's correct.

254
MR. RUBY: It was just the price, though, that was at issue?

255
MR. KRISKI: It was just the rates, correct.

256
MR. RUBY: Just the rates. And I gather there had been extensive
negotiations started in 2000 or 2001
between those two companies.

257
MR. KRISKI: I believe the negotiations started, approximately,
September 2001.

258
MR. RUBY: Okay. And prior to that, Manitoba Hydro and MTS Allstream were
both Crown
corporations; is that right?

259
MR. KRISKI: Some time prior to that, correct.

260
MR. RUBY: And they didn't have any trouble with the rates back then?

261
MR. KRISKI: I wouldn't say that's entirely true. During the
arbitration case I did review a lot of
documentation regarding previous negotiations, and it seemed that
every time I picked up
a new negotiation document there always seemed to be a difficulty in
reaching rates. It
would always seem to be a contentious issue. It seemed to get more
difficult as years
went on, right up until this past agreement when it was impossible

to reach a rate with
Manitoba Hydro.

262

MR. RUBY: Well, until this agreement, is it fair to say that a negotiated solution was always reached?

263

MR. KRISKI: Before this rate.

264

MR. RUBY: Right. Okay. And when negotiations started -- let me even jump to the chase. Reading, as I did briefly, this agreement, tell me if this is fair, it struck me that the real dispute in this particular arbitration was whether MTS Allstream would have to pay a one-tenant charge for all joint-use poles or -- sorry, a one-tenant charge for some joint-use poles and a two-tenant charge where there were two tenants, versus a two-tenant charge on all poles. Is that fair that that was really the essence of the dispute here?

265

MR. KRISKI: Yes, that was the essence. Basically, what it was is that when we were in the negotiation -- or in the arbitration, they used the CRTC 9913 formula. Only instead of applying it the way CRTC did, they misapplied it and built one rate for one pole, as opposed to the CRTC ruling where it said they were going to establish a rate for a tenant on a pole, knowing that the pole may accommodate two users.

266

MR. RUBY: And the figures, you mentioned the CRTC decision, the figures that were used in the arbitration in Manitoba, those were the Manitoba data; is that right?

267

MR. KRISKI: Correct.

268

MR. RUBY: Okay. Those are my questions, Mr. Chair.

269

MR. KAISER: Thank you, Mr. Ruby.

270

Any other parties wish to question this panel? Mr. Dingwall?

271

CROSS-EXAMINATION BY MR. DINGWALL:

272

MR. DINGWALL: I have one question. Can you give me an indication of what the annual amount of pole rental fees that MTS Allstream would incur in the Province of Ontario would be?

273

MS. GRIFFIN-MUIR: I'm afraid I'd have to undertake to give

you that information. I don't know it off hand.

274
MR. DINGWALL: What I'm trying to get to, Mr. Chairman, is the materiality of any variation from the retroactivity provisions. So I'm going to request a best-efforts undertaking, if that information is available within the very near future.

275
MR. KAISER: Ms. Crowe, would you have any problem with that?

276
MS. CROWE: No, we have no problem. We'll undertake to do that.

277
MR. KAISER: All right. Mr. Miller, can we reserve a number for that?

278
MR. MILLER: That would be Undertaking F.4.1.

279
POLE RENT FEES UNDERTAKING NO. F.4.1: TO PROVIDE THE ANNUAL AMOUNT OF
INCURRED BY MTS ALLSTREAM IN THE PROVINCE OF
ONTARIO

280
MR. KAISER: Anything further, Mr. Dingwall?

281
MR. DINGWALL: No, sir. Thank you, panel. That was my question.

282
MR. KAISER: I just have one question. Mr. Miller, did you have any questions?

283
MR. MILLER: Perhaps, Mr. Chair, just very briefly one or two questions.

284
CROSS-EXAMINATION BY MR. MILLER:

285
MR. MILLER: Ms. Griffin-Muir mentioned that she was -- I believe she mentioned that one of the contracts MTS has a retroactivity clause.

286
MS. GRIFFIN-MUIR: That's correct, yes.

287
MR. MILLER: And how many contracts are there in total? I guess the question would be, how many do not have the retroactivity clause?

288
MS. GRIFFIN-MUIR: Of the existing contracts, there are five.

289

MR. MILLER: There are five. And what is the term of those contracts, as in, when do they expire?

290

MS. GRIFFIN-MUIR: Two appear to expire at the end of this year. One more at the end of next year -- sorry, three appear to expire at the end of this year, another at the end of next year, and then there's a number of contracts where I'm not clear.

291

MR. MILLER: I'm sorry, you said there were five.

292

MS. GRIFFIN-MUIR: Five. Yes, there are five.

293

MR. MILLER: Okay and you've mentioned --

294

MS. GRIFFIN-MUIR: Four.

295

MR. MILLER: -- four of them now, and you're not certain when the other --

296

MS. GRIFFIN-MUIR: No. No, I'm not.

297

MR. MILLER: Those are my questions, thank you.

298

QUESTIONS FROM THE BOARD:

299

MR. KAISER: Ms. Griffin-Muir, one question, if I can. When you come to attach to a hydro pole, an LDC pole in Ontario, is it likely there's already two attachments there, a telco and a cable company? Or do you know?

300

MS. GRIFFIN-MUIR: I don't know off hand. I would say that it's likely there are at least one of those two attachments, and I would say likely two, but I couldn't tell you definitively if that's the case.

301

MR. KAISER: All right. Thank you.

302

That completes the evidence for today, Mr. Miller, I believe?

303

MR. MILLER: That's right.

304

PROCEDURAL MATTERS:

305

MR. KAISER: Are we scheduled to come back?

306

MR. MILLER: We're scheduled to appear again on Wednesday. There was some question as to whether or not it would be necessary to sit on Wednesday. Perhaps I could ask Mr. Dingwall to -- I believe he has a few questions, but there may be a chance that they can be done by -- I'll let Mr. Dingwall address this.

307

MR. KAISER: It was Mr. Marks' panel, was it, that was coming back?

308

MR. MARK: Yes, sir, the CCTA, as you know, has indicated that they don't have questions. Mr. Dingwall has submitted a list of four questions that he would have for our panel. He gave them in advance because they are accounting questions, which our panel would not be able to answer without some preparation. Having looked at the questions, we're content to take those as written questions and give written replies. All the panel can do is gather the information. It wouldn't be equipped to answer further cross-examination questions on them in any event. So that may be the appropriate way to proceed, if Mr. Dingwall is agreeable.

309

MR. DINGWALL: I would be content with that. I note that this panel was originally comprised to speak to the issue of the negotiations, and given the Board's comments on the first day of this matter, I did not have any questions with respect to those negotiations.

310

However, I did have some questions with regard to the regulatory treatment and accounting treatment of a number of the costs that make up some of the costs that are trying to be determined as rental costs. And I've provided those to counsel for the EDA with the view that they can hopefully respond to those. And as they may not be questions to which the specific panel members might have an expertise, nevertheless, this is the only opportunity to ask those questions of that party. So I'm content that Mr. Mark would provide those responses in writing at an identified time frame.

311

MR. MARK: Yeah, and we're content to make the inquiries where they have to be made to get those answers.

312

MR. KAISER: Thank you very much, Mr. Dingwall. We appreciate that

cooperation. Mr. Mark, we appreciate that cooperation. We won't need to hear from your witnesses on Wednesday, in that event.

313

MR. MARK: Thank you, Mr. Chair.

314

MR. KAISER: Mr. Miller?

315

MR. MILLER: I'm wondering, Mr. Chair, if we should deal with the issue of final argument, then.

316

MR. KAISER: Yes. I think we had put that over today.

317

Mr. Brett, do you have any comments?

318

MR. BRETT: Well, Mr. Chairman, we normally would have -- as you know, we've agreed, I think at the settlement conference, I've suggested to the Board that we would proceed by way of argument in writing. And you have also asked us whether we would, having filed argument in writing, whether we would be available to answer questions on those arguments. And I believe the answer we gave you was, yes. So that's one piece of background.

319

The other is that typically, as you know, we would have that argument -- first an argument in-chief come in fairly soon after the end of the evidentiary portion of the hearing, maybe something like five or six days, followed by intervenors' arguments about ten days later, followed by a reply argument. So I'm really in your hands on this. I think we would be prepared to file an initial argument early next week.

320

MR. KAISER: Thank you.

321

Mr. Mark, how long would it take you to reply?

322

MR. MARK: The schedule Mr. Brett has proposed would be satisfactory. I'll just add, Mr. Chairman, I'm in a bit of an awkward position. I'm here this morning because Ms. Friedman, unfortunately, had a mishap which has taken her out of work, and she will be out of commission, I suspect, for some time. And while I have been generally apprised of what's gone on in the proceeding, it will take me some time to do what's necessary to prepare final argument, but I believe we can accommodate the schedule that Mr. Brett

mentioned. If there was submissions in-chief next week, ours to follow in ten days, I believe we could do that.

MR. KAISER: Mr. Ruby? 323

MR. RUBY: That's fine, Mr. Chair. 324

MR. KAISER: Ms. Crowe? 325

MS. CROWE: That's fine with us. 326

MR. KAISER: Mr. Dingwall? 327

MR. DINGWALL: That's fine, sir. 328

MR. KAISER: Any other parties wishing to comment on the procedure for argument? 329

All right. Well, this completes, Mr. Miller, I believe, you'll correct me if I am wrong, the evidentiary portion. 330

MR. MILLER: That's right. 331

MR. KAISER: Having heard the submissions of counsel, I think this would be acceptable to the Board. I suppose we can advise them in writing, just to confirm what we've discussed here today, or unless you want to do it on the record now? 332

MR. MILLER: Perhaps, we could do it on the record, Mr. Chair. Is that acceptable? 333

MR. KAISER: All right. So, Mr. Brett, your argument will be filed when? What day? 334

MR. BRETT: I was going to suggest next Tuesday, sir. 335

MR. KAISER: All right. So what's the date of that? 336

MR. MILLER: That's November 16th. 337

MR. KAISER: And then the response from Mr. Mark and Mr. Ruby, I guess all of the other parties, will be filed, what, ten days later? Is that what we said? 338

339
MR. MARK: Yeah, I would have thought MTS should go -- should also be on
the same schedule as
Mr. Brett.

340
MR. KAISER: Yes, I guess we should. Ms. Crowe, if you can file at
the same time as Mr. Brett.

341
MS. CROWE: That's all right. Do we also get a right of reply
then?

342
MR. KAISER: Yes, you get another kick at the can at the end.

343
MS. CROWE: Thank you.

344
MR. KAISER: So then, ten days after that Mr. Mark and Mr. Ruby
and Mr. Dingwall and anyone else.
And then, Mr. Brett, how long do you need to file a reply? Is five
days enough?

345
MR. BRETT: That's enough, sir, yes.

346
MR. KAISER: Yes. You have those date, Mr. Miller.

347
MR. MILLER: Yes. Ten days after the 16th would be Friday, the
26th of November.

348
MR. KAISER: Right. Five days after that is when?

349
MR. MILLER: Would that be business days or calendar days?

350
MR. KAISER: Let's call it business days.

351
MR. MILLER: So I guess it would be the following Friday, then,
which would be December the third.

352
MR. MARK: Mr. Chairman, business days would, with respect, take us to
Monday the 29th, I think.

353
MR. MILLER: Oh, I'm sorry.

354
MR. MARK: For ours. So I think that's the schedule we should be working
towards.

355
MR. KAISER: And then the five days after that, Mr. Miller, is
when?

356

MR. MILLER: December the 6th.

357

MR. KAISER: December the 6th, for reply? Is that acceptable to everyone?

358

Thank you very much. We appreciate the cooperation in the course of this hearing, and we'll endeavour to get our decision out as quickly as we can, once we have had an opportunity. We will come back to you, incidentally, at some point in this process if we wish to convene a hearing to ask questions. I think we'll do it all in one day, so it would be following submission of all arguments, and we'll let you know whether that's necessary or not. Thank you very much.

359

--- Whereupon the hearing adjourned at 10:36 a.m.