

**Hydro One Networks Inc.**

8<sup>th</sup> Floor, South Tower  
483 Bay Street  
Toronto, Ontario M5G 2P5  
www.HydroOne.com

Tel: (416) 345-5700  
Fax: (416) 345-5870  
Susan.E.Frank@HydroOne.com



**Susan Frank**

Vice-President and Chief Regulatory Officer  
Regulatory Affairs

BY COURIER

October 15, 2012

Ms. Kirsten Walli  
Board Secretary  
Ontario Energy Board  
Suite 2700,  
2300 Yonge Street  
Toronto, ON M4P 1E4

Dear Ms. Walli:

**EB-2012-0082 – Hydro One Networks' Section 92 – Lambton to Longwood Transmission Upgrade Project– Hydro One Networks Responses to Interrogatory Questions**

Please find attached two (2) hard copies of responses provided by Hydro One Networks to Interrogatory questions from Haudenosaunee Development Institute.

An electronic copy of these responses have been filed using the Board's Regulatory Electronic Submission System and the confirmation slip is also enclosed.

Sincerely,

ORIGINAL SIGNED BY SUSAN FRANK

Susan Frank

c. Intervenors (electronic only)

**Haudenosaunee Development Institute (HDI) INTERROGATORY #1 List 1**

**Interrogatory**

Has HONI received any delegation of authority, either specific or general, from the Province of Ontario in relation to engagement dealing with Haudenosaunee treaty rights on this Project?

- a. If HONI has received any delegation of authority from the Province of Ontario please provide any supporting documentation including emails, letters, meeting notes, daytimer schedules, computer records, etc?
- b. If HONI has supporting documentation over which it may claim privilege will HONI please provide a list of the documents and a description of the document sufficient to identify.
- c. If HONI has not received any delegation of authority from the Province of Ontario does HONI take the position that HONI, as a private company, can undertake an engagement process which upholds the fiduciary relationship established by the 1701 treaty?

**Response**

As noted in Hydro One's prefiled evidence (Exhibit B, Tab 6, Schedule 5), Hydro One received a letter dated August 12, 2011 from the Ontario Ministry of Energy listing First Nations in the proposed project area.

The August 12, 2011 letter from the Ministry of Energy to Hydro One reflects the relationship between the Province and Hydro One under which Hydro One has been delegated the procedural aspects of Crown consultation on this project.

- a. Please see the August 12, 2011 letter from the Ministry of Energy filed as Attachment 1. Hydro One has redacted privileged information.
- b. Please see the response to part a.
- c. Not applicable.

Ministry of Energy  
Regulatory Affairs and Strategic Policy  
Division  
First Nation and Métis Policy and  
Partnerships Office

680 Bay Street  
3rd Floor  
Toronto ON M7A 2C1  
Tel.: 416 212-1157  
Fax: 416 325-6961

Ministère de l'Énergie  
Division de la réglementation et des politiques  
stratégiques  
Bureau des politiques et des partenariats liés aux  
Premières nations et aux Métis

680, rue Bay  
3<sup>e</sup> étage  
Toronto ON M7A 2C1  
Tél.: 416 212-1157  
Téléc.: 416 325-6961



August 12, 2011

Lee Anne Cameron  
Director, First Nation and Métis Relations  
Hydro One Networks Inc.  
483 Bay Street  
TCT5, South Tower  
Toronto, Ontario, M5G 2P5

Re: West of London – First Nations and Métis Inquiry

Dear Ms. Cameron:

I am writing in relation to your July 27, 2011 letter requesting input on Aboriginal communities with potential interests in the proposed transmission upgrades on the L24 and L26 lines from Lambton to Longwood.

With respect to the above proposed transmission upgrades, we can advise that the following First Nation communities have known or asserted Aboriginal or Treaty rights:

- o Chippewas of Kettle and Stony Point
- o Aamjiwnaang (Chippewas of Sarnia)
- o Oneida Nation of the Thames
- o Chippewas of the Thames First Nation
- o Moravian of the Thames
- o Munsee-Delaware First Nation
- o Bkejwanong (Walpole Island First Nation)
- o Caldwell First Nations

The Ministry of Energy is not aware of any Métis communities with established or credibly asserted Aboriginal or Treaty rights in the areas relevant to these projects.



If you have any questions or concerns regarding this matter, please contact me at (416) 327-2116.

Sincerely,

A handwritten signature in black ink, appearing to read "Amy Gibson", with a stylized, flowing script.

Amy Gibson  
Manager, First Nation and Métis Policy and Partnerships

Cc: Jonathan Norman, Director, Transmission and Distribution Policy, ENERGY



1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #2 List 1**

2  
3                    **Interrogatory**

4  
5                    Does HONI agree that the Province of Ontario is obligated to uphold the highest  
6                    standards of conduct in the interpretation and implementation of Haudenosaunee treaties  
7                    including the 1701 treaty?

8  
9                    **Response**

10  
11                    Hydro One is of the view that the interpretation of treaties, and the standards of conduct  
12                    required of the parties to them, is subject to applicable law.

1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #3 List 1**

2  
3                    **Interrogatory**

4  
5                    Does HONI recognize that the 1701 Treaty provides Haudenosaunee with treaty rights  
6                    over that area of land contemplated by the Project?

7  
8                    **Response**

9  
10                  Hydro One relies on the Crown to determine which Aboriginal communities, if any, have  
11                  or may have Aboriginal or treaty rights and to which communities the Crown owes a duty  
12                  to consult.

**Haudenosaunee Development Institute (HDI) INTERROGATORY #4 List 1**

**Interrogatory**

Does HONI have any knowledge information or belief in relation to the content of the Treaty of 1701 and/or the geographical extent of the Treaty of 1701 and if so please provide any and all documents in the power possession or control of HONI which touch upon, deal with or mention the Treaty of 1701?

**Response**

Hydro One is aware of the existence of the 1701 Treaty and judicial decisions discussing the content and the geographical extent of the Treaty of 1701, all of which are within the public realm.

Hydro One has the following documents pertaining to the Treaty of 1701:

Attachment 1- September 30, 2011 Letter from Six Nations Iroquois Confederacy to Ministry of the Environment

Attachment 2- Land Rights: A Global Solution for the Six Nations of the Grand River

Attachment 3- Ontario Court of Justice – R. v. Ireland

Attachment 4- Six Nations of the Grand River Land Use Consultation & Accommodation Policy.

Hydro One is aware of the existence of the 1701 Treaty and judicial decisions in relation to the content of the Treaty of 1701 and/or the geographical extent of the Treaty of 1701 all of which are public documents.



Six Nations "Iroquois" Confederacy  
GRAND RIVER COUNTRY

P.O. Box 449 Ohsweken, Ontario. N0A 1M0

September 30, 2011

Ms. Doris Dumais, Director –Approvals Program  
Ministry of the Environment  
Environmental Assessment and  
Approvals Branch  
2 St. Clair Avenue West  
Toronto, ON  
M4V 1L5

Dear Ms. Dumais:

**Re: Ministry of Environment ('MOE')  
Renewable Energy Projects**

Thank you for your correspondence of June 22, 2011.

The Haudenosaunee Confederacy Chiefs Council ('HCCC') has legislated the Haudenosaunee Development Institute ('HDI') to represent HCCC interests in the development of lands over which the Haudenosaunee have rights, including but not limited to, the land prescribed by the Haldimand Proclamation and the 1701 Treaty Lands.

Please accept this letter as confirmation that the HDI is our duly authorized representative to engage in consultation activities in relation to renewable energy projects.

Should you require anything further from this office, please do not hesitate to contact me.

In Peace & Friendship,

*Hohahes, Leroy Hill*  
Hohahes, Leroy Hill

Secretary  
Six Nations Iroquois Confederacy



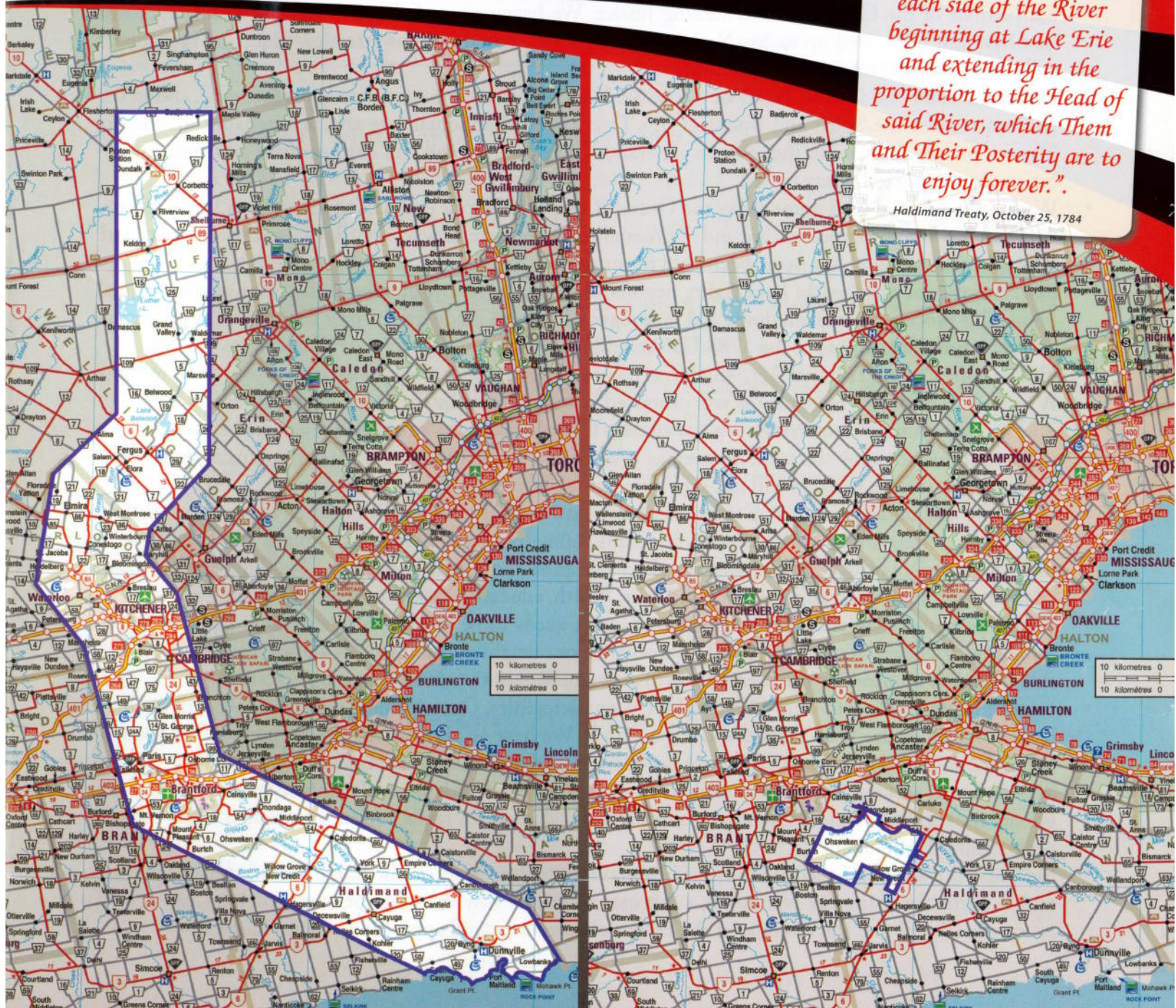
# LAND RIGHTS

# A GLOBAL SOLUTION

## FOR THE SIX NATIONS OF THE GRAND RIVER

... "Six Miles deep from  
each side of the River  
beginning at Lake Erie  
and extending in the  
proportion to the Head of  
said River, which Them  
and Their Posterity are to  
enjoy forever."

Haldimand Treaty, October 25, 1784



1784

2010



## **SUMMARY - SIX NATIONS LAND RIGHTS ISSUES - JUNE 2010**

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- Six Nations of the Grand River is the largest First Nation community in Canada with some 24,000 citizens living on approximately 46,000 acres in Southern Ontario. Less than 5% is all that remains from our original 950,000 acre land grant from our 1784 Haldimand Treaty.
- We returned to Canada and settled along the Grand River as a result of our 1784 Haldimand Treaty with the British Crown in recognition of our role as allies during the American Revolution. We were again called upon to defend Upper Canada when Americans invaded during the War of 1812.
- Our title to this land is an area 6 miles wide on each side of the Grand River for a distance of 186 miles (2,232 square miles), which we call Six Nations of the Grand River Territory. The unresolved land rights throughout our Territory impedes the governance of 38 municipalities and 900,000 persons within the Grand River watershed.
- Our 1701 Fort Albany (Nanfan) Treaty with the Crown also recognized our rights to the natural resources throughout a large area of land in southern and central Ontario.
- Six Nations of the Grand River is seeking Justice. We have pre-confederation treaties with the Crown that have not been lived up to. Six Nations land rights are based on those treaties, which are recognized and protected by Canada's Constitution.
- Under the 1784 Haldimand Treaty of ... the Six Nations and their posterity to enjoy forever... and in the modern context the Spirit and Intent of this Treaty is our "perpetual care and maintenance" of the Six Nations people now and to the seventh generation. We can not, and will not negotiate away our constitutionally recognized treaty rights.
- Within the original land grant along the Grand River, Six Nations entered into long term leases to provide income for our perpetual care and maintenance. There were very few outright legal sales of our land. 90% of the leased land has never been paid for or paid to Six Nations.
- Six Nations was engaged in land rights negotiations for the return of substantial parts of our original grant. This process has broken down and no progress has been made for the past four years the resolution of Six Nations land rights in the 1784 Haldimand Treaty Lands.
- The Specific Claims Tribunal Act, which was passed in 2008 does not deal with claims over \$150 million. A process to deal with large claims was promised but withdrawn by the federal government.
- The "extinguishment" requirement in the current federal approach, "to achieve certainty," does not allow us to continue to enjoy the same forever, as provided in the Treaty and is therefore unacceptable. We reiterate that we can not and will not sign away our children's future.
- We know and understand that Canada does not have enough money (Billions) to bring these historic land issues to resolution under the existing land claims policies. However, a continual yearly flow of financial transfers to the Six Nations, based on the spirit and intent of the 1784 Haldimand Treaty will allow the community to enjoy these benefits i.e. health, education, social well being, housing etc.
- A new perpetual care and maintenance mechanism needs to be established that allows us to share the economic privileges of our lands and resources with our neighbours and which allows for certainty on all sides. There is no need for the prerequisite of extinguishment to achieve certainty.
- Joint venturing and partnering with developers, municipalities, Ontario and Canada will allow us to share in the benefits of the 1784 Haldimand Treaty lands. We have an alternative "global approach" to a settlement of our land rights issues, which we need the federal government to sign on to.
- Six Nations is seeking fair and just settlement including return of lands and compensation for loss of use of our lands and resources including resource revenue sharing for lands within the original treaty lands – Treaty Land Entitlement.
- Six Nations is seeking a special House of Commons or Senate study on the Large Specific Claims process and in particular using Six Nations as a test case to review why there has been no federal Large Claim process produced and the reasons for the failure of current federal approach to large claims.

# **LAND RIGHTS** **A GLOBAL SOLUTION** **FOR THE SIX NATIONS OF THE GRAND RIVER**

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# SIX NATIONS LAND RIGHTS SUMMARY

## "Perpetual Care and Maintenance"

June 2010

### THE BIG PICTURE

In 1983, the Six Nations Elected Council appeared before the Parliamentary Task Force on Indian Self-Government. We then stated self-determination, Indian Government, and special relationships are empty words unless there are the resources to make them real. The resources of which we speak are those to which we are legally entitled. Revenue sharing and resolving our land rights issues are major components for us to perpetually resource our government.

In 1996, a Royal Commission on Aboriginal Peoples reported to the Federal Government and proposed solutions for a new and better relationship between Aboriginal peoples and the Canadian Government including the recognition of the right to Self-Government. The Royal Commission recognized the inherent right to Self-Government as an "existing" Aboriginal and treaty right as recognized and affirmed by *Section 35(1) of Canada's Constitution Act, 1982*.

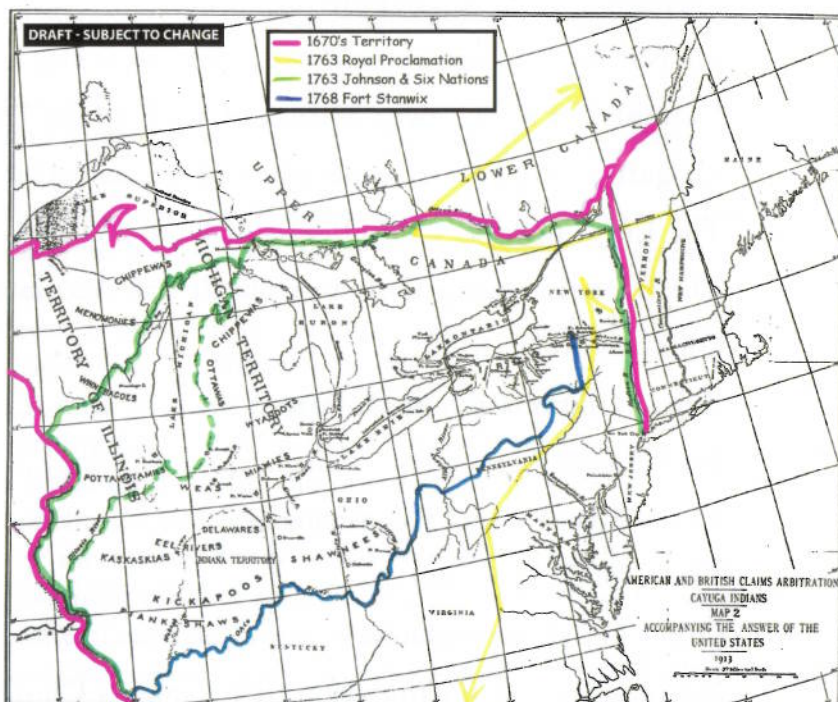
The Federal Government has since recognized the right of self-government as an existing inherent Aboriginal and treaty right within *Section 35 of Constitution Act, 1982*.

### THE 1701 FORT ALBANY (NANFAN) TREATY LANDS

In 1701, the Imperial Crown entered into treaty with Five Nations (later became the Six Nations) in which the Crown undertook to protect from disturbance or interference a large portion of lands the Six Nations had obtained from the Huron by conquest. This Treaty would ensure Six Nations' right to exercise freely the right to pursue their economic livelihood utilizing the natural resources contained in the said Treaty Lands throughout central and southwestern Ontario.

Our Treaty Rights as affirmed by the 1701 Fort Albany Treaty are protected under *Section 35(1) of Canada's Constitution Act, 1982* and as such are subject to the Crowns' (Canada and Ontario)

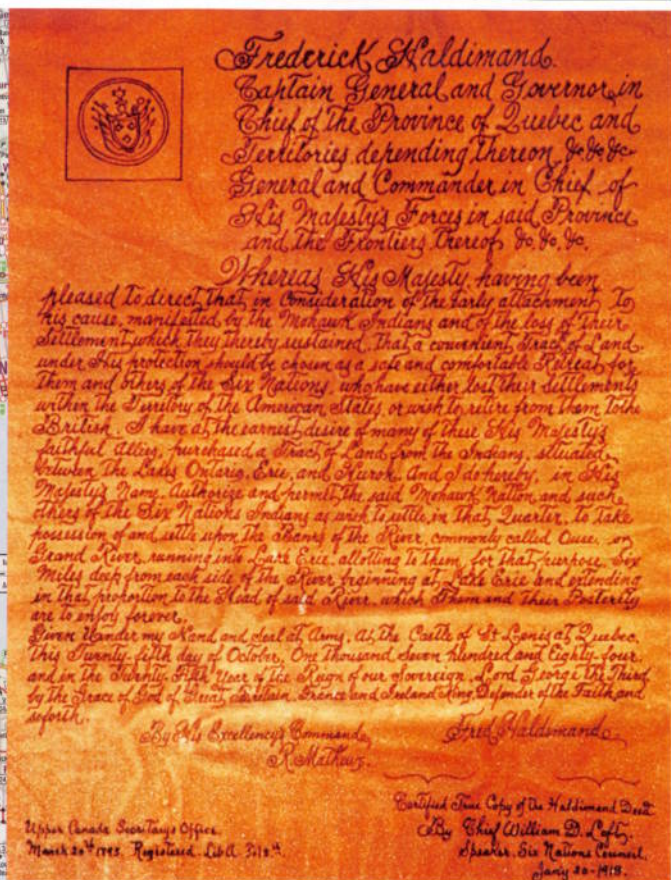
duty to consult and accommodate our broad range of interests. In addition to our undisturbed right to hunting and fishing, that consultation and accommodation includes Six Nations participation in environmental monitoring and revenue sharing by others intending to develop on and exploit any resources from within our 1701 Fort Albany Treaty lands.



*Six Nations interpretation of their Traditional Hunting Territory of North America*



## THE SIX NATIONS 1784 HALDIMAND TREATY

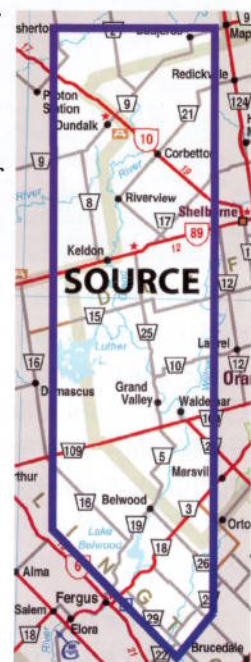


(l) Lands granted by Haldimand Treaty and (r) Copy of Haldimand Treaty of October 25, 1784

The Haldimand Treaty of October 25, 1784, promised a tract consisting of approximately 950,000 acres within their Beaver Hunting Grounds along the Grand River to the "Mohawk Nation and such others of the Six Nations Indians as wish to settle in that Quarter" in appreciation of their allegiance to the King and for the loss of their settlements in the American States. They were "to take possession of and settle upon the Banks of the River, commonly called Ouse or Grand River, running into Lake Erie, allotting to them for that purpose Six Miles deep from each side of the River beginning at Lake Erie and extending in that proportion to the Head of said River, which Them and Their Posterity are to enjoy forever".

From 1784 to the present date, 275,000 acres of lands up to the source of the Grand River remains an outstanding treaty land entitlement to the Six Nations people. In addition, compensation for the 225-year loss of use and enjoyment of these lands require redress.

The 1784 Haldimand Treaty unequivocally promised that a tract of land six miles deep on each side of the Grand River from the rivers mouth to its source was to be laid out for Six Nations and their posterity to enjoy forever. However, the Six Nations Tract as laid out is only 960 chains (12 miles) in total width with the area of the Grand River meandering between its outer limits. The area equal to the area of the Grand River remains an outstanding treaty land entitlement to the Six Nations people.



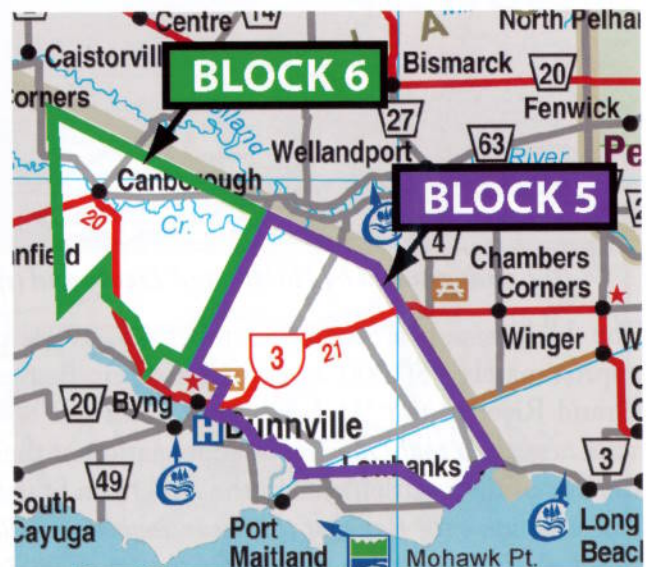
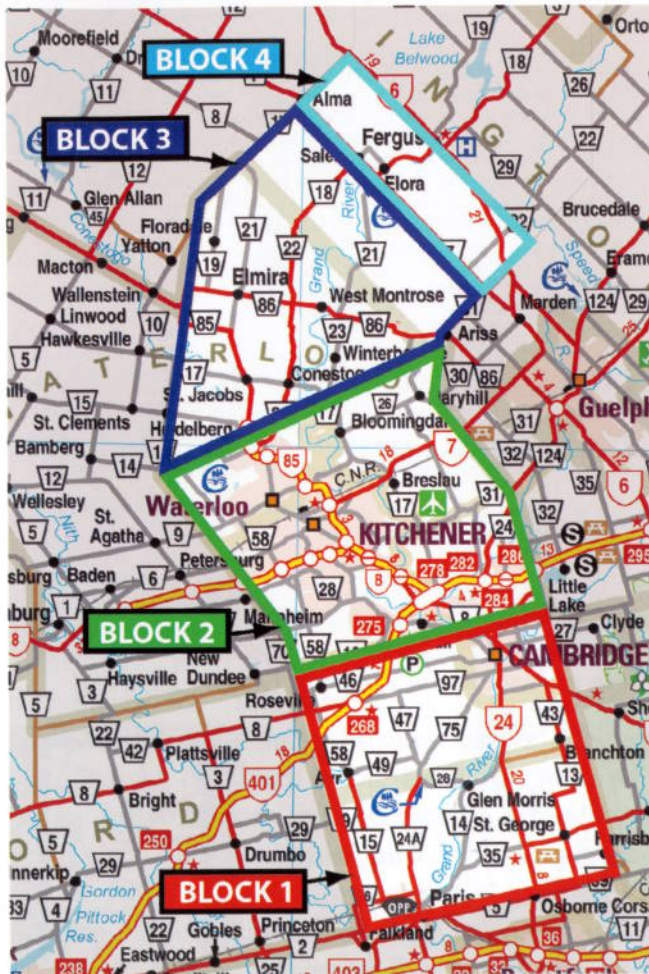
275,000 acres outstanding treaty entitlement



On February 26, 1787 the Six Nations agreed to allow farms to be used by certain individuals in parts of Seneca and Cayuga Townships and never to be transferred to any other whomsoever. Between 1835 and 1852, twenty-one Crown Letters Patent were issued to third parties without the lands being duly surrendered or any compensation being paid.

In 1796, Six Nations agreed to share 302,907 acres (Blocks 1, 2, 3 and 4) with settlers on condition that a continual revenue stream be derived from these lands for 999 years to be dedicated for Six Nations

“perpetual care and maintenance”. Records show the Crown used those revenues to finance operations in developing Canada with little or no return to Six Nations. For those agreements to be honoured, Canada must restore with interest the monies it used for purposes other than Six Nations perpetual use and benefit for the past 214 years. We must also define the terms by which Six Nations will continue to allow persons to share these lands for the next 786 years.

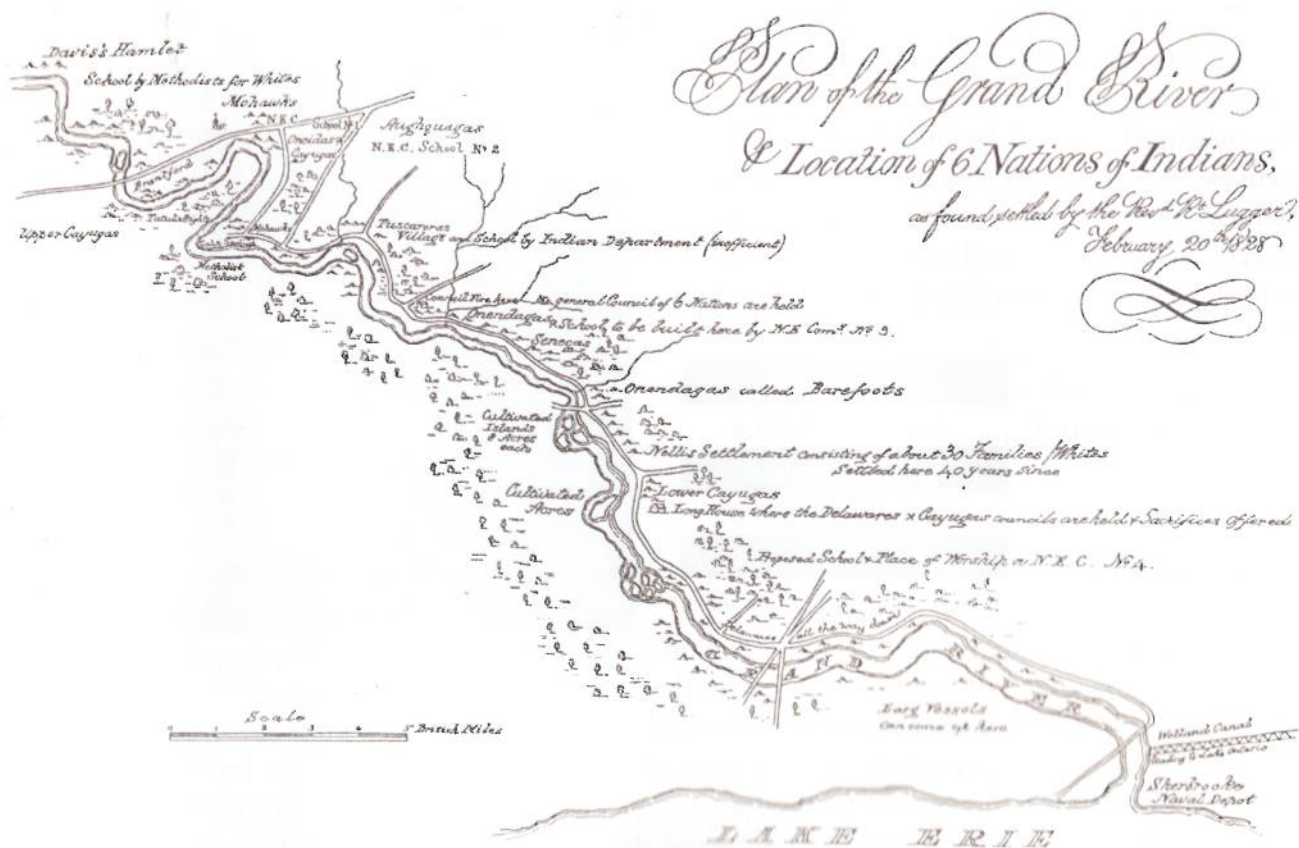


Two other tracts of land, Block 5 (30,800 acres) and Block 6 (19,000 acres) must either be returned to Six Nations and compensation commensurate to our loss of use or perpetual care and maintenance agreements need to be honoured similar to satisfactory arrangements for Blocks 1-4. In June 2007, Canada concludes lands in Etobicoke were used to secure the block 5 mortgage.

*Etobicoke sites (l) area of Jane Street and Finch Avenue intersection, (r) Islington Avenue and Albion Road intersection*







*Locations of Six Nations Settlements along Grand River, 1828*

By Statute of January 19, 1824, the Welland Canal Company was incorporated to construct the Welland Canal. The Statute provided that Six Nations was to be compensated if any part of the Welland Canal passed through Six Nations lands or damaged the property or possessions of Six Nations. It was determined that 2,500 acres of Six Nations lands were flooded between 1829 and 1830 with no compensation being paid for the flooded lands to date. Government records also reveal that Six Nations funds were used to finance operations of the Welland Canal Company.

William Claus was Deputy Superintendent for Six Nations at Fort George from October 1796 to September 30, 1800. He then was appointed Deputy Superintendent General for Indian Affairs for Upper Canada a post that he held until his death on November 11, 1826. His son John Claus was then appointed a Trustee for Six Nations by the Lieutenant Governor. On May 14, 1830, the Executive Council of Upper Canada determined a debt of about £5,000 was owed Six Nations from the Claus Estate. In 1831, 900 acres in Innisfil Township and 4,000 acres in East Hawkesbury Township were set aside for the use and benefit of Six Nations to satisfy the debt of the Claus estate. The heirs of William Claus fought against this settlement by the Crown. The Crown used Six Nations funds to pay for its endeavours to obtain a settlement with the Claus heirs; legal fees, court costs, land taxes and a cash settlement. In addition, Six Nations unfettered use of these lands has been outstanding since 1831.

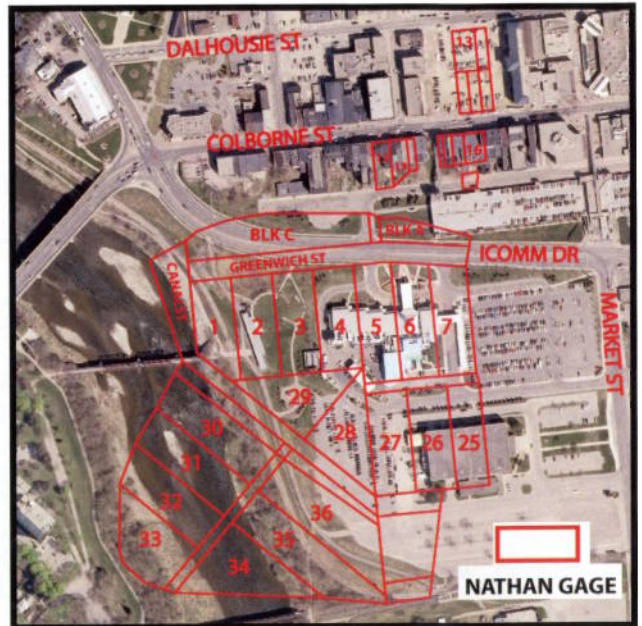
The purported land alienations of the Town Plot of Brantford (April 19, 1830) and part of the Township of Brantford (April 2, 1835) to resolve the problem of squatters on Six Nations lands are deemed by Six Nations as void as their purpose was never fulfilled. Failure to have the alienations deemed as



invalid will result in a lot-by-lot analysis having to be done to determine if full and fair compensation was paid for each transaction and held in trust for the continued use and benefit of the Six Nations Indians. On February 25, 2009, Canada agreed with Six Nations that the 20 acres of the Nathan Gage Lands within the Town Plot of Brantford, were intended for leasing purposes and have never been paid for.

Approx. current  
value w/interest

6 % Compound
\$96,214,013.74
8 % Compound
\$2,308,233,130.03
10 % Compound
\$52,239,343,959.40



*Nathan Gage Lands (20 acres) within Townplot of Brantford.*

By agreement on September 28, 1831, Six Nations would consent to a land transaction to allow for the construction of the Talbot Road from Canborough Township to Rainham Township (North Cayuga Township) upon condition an Indian Reservation would be made for Six Nations of two miles back on each side of the Grand River where the Talbot Road would cross the Grand River. The terms of this condition was not honoured in the purported surrender for the area.

By Statute of January 28, 1832, the Grand River Navigation Company was incorporated to make the Grand River more navigable from the works of the Welland Canal to Brantford. Between March 10, 1834 and 1847 recorded transfers show more than £44,292 (\$177,168.00) was taken from Six Nations Trust Funds by Crown Agents and invested in the Grand River Navigation Company through stock purchases; contrary to protests of Six Nations. An additional amount yet to be determined was collected from the Government controlled sale of Six Nations lands and used to pay the day-to-day operating and maintenance expenses of the Grand River Navigation Company without being deposited into the Six Nations Trust. In addition, free Crown Grants were issued to the Grand River Navigation Company for 368 7/10 acres in 1837 as well as for lands elsewhere and at various periods of time.

Against the wishes of Six Nations, the Crown constructed the Hamilton/Port Dover Plank Road through the Townships of Seneca and Oneida. A leasing arrangement for one half mile on each side of the road was sanctioned by the Chiefs in 1835. Lease rentals remain in arrears since 1835 for the leasing of 7,680 acres crossing these townships. In addition, payment for the Hamilton/Port Dover Plank Road remain in arrears since March 1834.

To further augment a continual source of revenue for Six Nations, agreements were confirmed and ratified by the Crown in 1843 that 11,500 acres in four separate locations in and around the City of Brantford would be let at short term leases renewable every 21 years. Six Nations does not receive rental monies from these lands nor have we enjoyed the unfettered use of these lands.

Samuel P. Jarvis, the Chief Superintendent of Indian Affairs, again attempted to address the issue of squatters throughout our lands and the failure by the Crown to legally protect our interests by land relocation. All lands on the south side of the Grand River (Burtch Tract, Tuscarora Township, Oneida



Township, and parts of North and South Cayuga Townships) from Brantford Township to Dunn Township were assured to Six Nations for their future residence. Six Nations unfettered use of all these lands remains outstanding. The said lands need to be restored to us in addition to our present day land holdings in Onondaga, Tuscarora and Oneida Townships. Failing that, the entire Townships of Onondaga and Seneca need to be restored to Six Nations as the conditions of the promises made for the relocation of our people was not adhered with.

Thousands of acres of Six Nations land leases have expired with no compensation being collected. Financial compensation and/or the return of these lands to Six Nations must be acted on.

Thousands of acres of Six Nations lands legislated away, expropriated, flooded and used by the Crown require to be returned, replacement lands provided, or satisfactory compensation made to Six Nations.

Lands that have been excluded from purported surrenders, lands that have no payments being made and lands that have "free" Crown Letters Patents issued need to be returned to Six Nations or alternative forms of just compensation made.

Compensation for all natural resources on lands throughout the Six Nations 1784 Haldimand Treaty and the 1701 Fort Albany lands must be addressed to Six Nations satisfaction.

## **PURPORTED LAND ALIENATIONS**

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A complete determination on the validity of all purported surrenders must be made.

- Did all 50 Chiefs of the day understand the written and spoken English language,
- Did all 50 Chiefs willingly consent and actually sign the purported surrender documents at a public council;
- Were the required descriptive plans attached to the surrender document;
- Were all the terms and conditions fulfilled (including inducing promises) of surrenders determined valid;
- Was full, fair, and complete compensation properly obtained and used for the sole use and benefit of the Six Nations Indians;
- Was complete and just compensation received for all the natural resources upon and under the lands at issue; and
- Were protests made against such arbitrary actions of the Crown properly resolved to Six Nations understanding and satisfaction.

More than 10,000 land transactions on a lot-by-lot basis will have to be analyzed to determine whether complete and just compensation was received for lawfully surrendered lands and all natural resources and whether all the proceeds were properly credited and used for Six Nations continual care and benefit.

## **SIX NATIONS MONIES**

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Our research has revealed that the Crown's management of the Six Nations Trust or permitting it to be managed was inconsistent with the standards of conduct required by the Crown's fiduciary obligations to the Six Nations.

Six Nations funds intended for Six Nations perpetual care and maintenance were invested in financial institutions in London, England and Scotland without an accounting. Banks here in York, Gore and elsewhere held Six Nations monies without an accounting to Six Nations. Crown appointed Indian



Agents were dismissed for negligence and theft of Six Nations funds without the trust being made whole. Government inquiries reveal that funds intended to be paid remain outstanding and/or are missing from the Six Nations Trust.

A complete analysis and audit of all Six Nations Trust funds is required to determine if all funds from proper land sales were for full and fair compensation and were properly used for the continual care and benefit of the Six Nations Indians.

### **EXAMPLES OF THE CROWNS MISUSE OF SIX NATIONS TRUST MONIES**

In 1820, £187.10.0 (\$750.00) of Six Nations monies was invested in Upper Canada Bank Stock. This was increased in 1859 to £200 (\$800.00).

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$48,214,277.56	\$1,681,027,452.67	\$54,912,528,724.94

In 1834, £1,000 (\$4,000.00) of Six Nations monies was used to offset the Governments debt with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$113,734,514.46	\$3,052,396,571.18	\$77,120,987,020.04

In 1835, £300 (\$1,200.00) of Six Nations monies was loaned to the Brantford Episcopal Church with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$32,189,013.53	\$847,887,936.44	\$21,032,996,460.01

In 1836, £600 (\$2,400.00) of Six Nations monies was used by the Cayuga Bridge Company with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$60,733,987.79	\$1,570,162,845.26	\$38,241,811,745.48

In 1845, £3,679.7.9 (\$14,717.58) of Six Nations monies was used to cover the Governments debt with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$220,446,990.28	\$4,816,771,677.01	\$99,455,649,125.37

Between, 1845-1847, £4,200 (\$16,800.00) of Six Nations monies was used to cover the Country's war loss debt with no record of repayment.

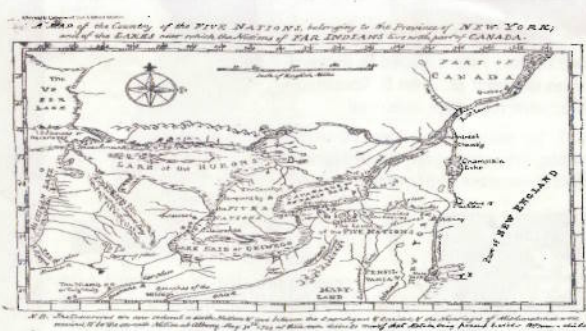
Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$223,957,349.93	\$4,713,911,514.90	\$93,824,652,053.34

In 1846, £200 (\$800.00) of Six Nations monies was used by the Desjardin Canal Company with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$11,304,513.85	\$242,429,735.05	\$4,914,624,631.37

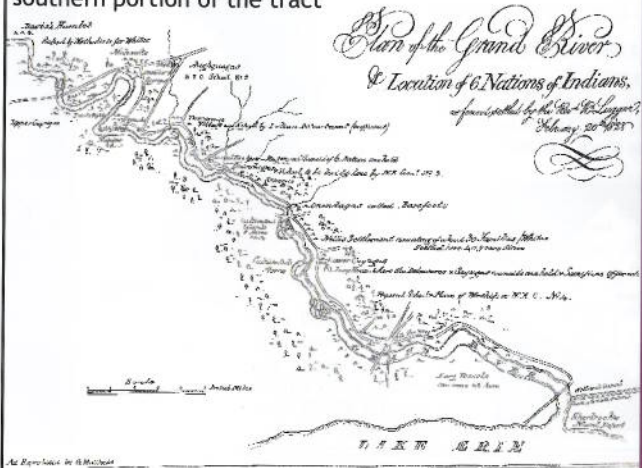


## 1701 ALBANY (NANFAN) TREATY LANDS



July 19, 1701 Deed, Five Nations transferred in trust their beaver hunting grounds (800 x 400 miles) to King William III on condition the Five Nations and their descendants be allowed to hunt freely and the Crown of England protect these lands from disturbances

Six Nations established their villages throughout the southern portion of the tract



## SOURCE OF GRAND RIVER

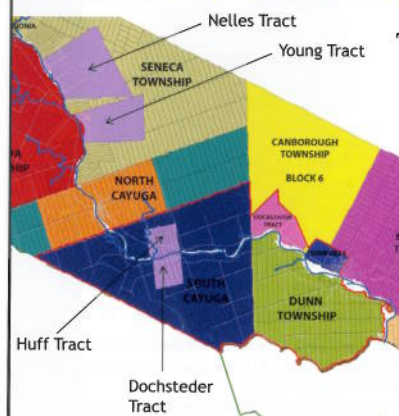
"Northern portion of Haldimand Proclamation Lands promised"



April 2, 1993, Six Nations filed claim with Canada & Ontario

Six Nations did not receive approximately 275,000 acres from the Source of the Grand River to Block 4 Nichol Township as proclaimed

## LIFE LEASES - 1787 (Cayuga & Seneca Twps.)



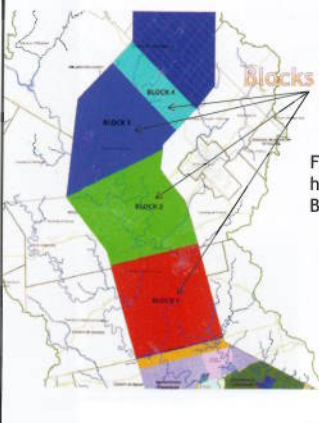
"Conditional Life Leases" (Mohawk Deed Lands)

Feb. 26, 1787 Deed, "never to be granted to anyone else whomsoever"

1836-1851 Letters Patent issued

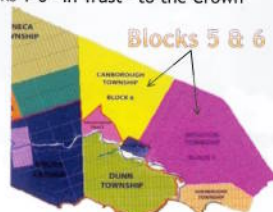
No surrender for sale; Crown gave free grants; no payments were credited to Six Nations Trust Accounts

## BLOCKS 1 - 6



Nov. 2, 1796, Joseph Brant was given a Power of Attorney to surrender "In Trust" to the Crown, Blocks 1, 2, 3 and 4 to secure 999 yearly payments for Six Nations perpetual care and maintenance

Feb. 5, 1798, Joseph Brant exceeds his Power of Attorney & surrenders Blocks 1-6 "In Trust" to the Crown



## BLOCK 4 NICHOL TWP. 28,512 acres

"Nov. 2, 1796, Brant Power of Attorney"

April 17, 1807, Letters Patent issued to Thomas Clark & on June 18, 1807 mortgage executed



All the required principal and interest for Block 4 was not credited to Six Nations Trust Accounts



## BLOCK 3, WOOLWICH & PILKINGTON TWP.

86,078 acres

"Nov. 2, 1796, Brant Power of Attorney"

Feb. 5, 1798, Letters Patent issued to Wm. Wallace & no mortgage executed  
Sept. 23, 1806, Six Nations induced to subdivide Block 3 as Wallace could not pay



Subdivisions - 7,000 acres not returned to Six Nations as requested; all the principal and interest allegedly paid for 16,000 acres not credited to Six Nations; no record of any payments for 45,185 acres; 3,000 acres and 15,000 acres not fully accounted for

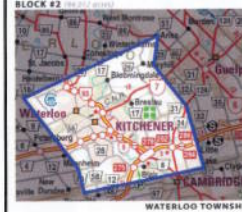
## BLOCK 2 WATERLOO TWP.

94,012 acres

"Nov. 2, 1796, Brant Power of Attorney"

Feb. 5, 1798, Letters Patent issued to Richard Beasley, James Wilson & St. John B. Rousseau  
May 10, 1798, joint mortgage executed

Aug. 12, 1802, Six Nations were induced to release Beasley & Assoc. from mortgage & the block was to be subdivided & separate mortgages executed

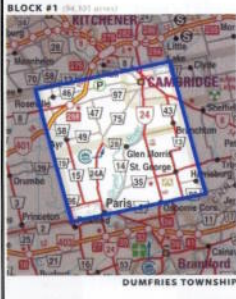


All the required principal and interest paid by the purchasers of Block 2 was not credited to Six Nations Trust Accounts and no discharge of mortgages can be located  
Also, the proceeds from Block 2 were used to run Canada

## BLOCK 1 DUMFRIES TWP. 94,305 acres

"Nov. 2, 1796, Brant Power of Attorney"

Feb. 5, 1798, Letters Patent issued to Philip Stedman & he died insolvent shortly after patent issued



Mar. 1, 1809, Six Nations requested return of Block 1, but it was never returned

Aug. 31, 1811, land mortgaged to Thomas Clark  
All the principal and interest allegedly paid by the purchaser of Block 1 was not credited to Six Nations Trust Accounts

## BLOCK 5, MOULTON TWP. (PT.) 30,800 acres

"Unauthorized surrender by Joseph Brant"

Feb. 5, 1798, block sold to Wm. Jarvis  
June 24, 1803, Crown ordered Block 5 returned to Six Nations as Jarvis could not pay

June 25, 1807, block sold to Earl of Selkirk

Oct. 16, 1909, Finance Dept. reported nothing paid on Block 5 since Feb. 1853

Oct. 18, 1984, Six Nations filed claim with Canada & Ontario  
Nov. 19, 1993, Canada validated claim  
May 30, 2007, Canada included Block 5 in \$126 million settlement offer in negotiations with Haudenosaunee Six Nations



## 2ND MORTGAGE ON BLOCK 5 90 acres in Etobicoke Twp.



Alexander Card - Lot 36, Con. A (2 acres)



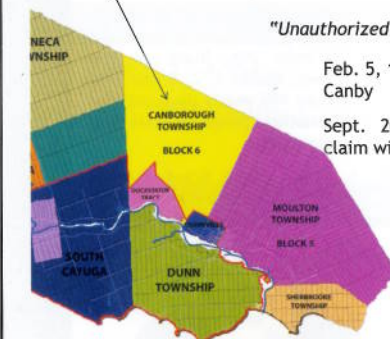
Boulton - Lot 33, Con. B (88 acres)

## BLOCK 6, CANBOROUGH TWP. (PT.) 19,000 acres

"Unauthorized surrender by Joseph Brant"

Feb. 5, 1798, block sold to Benjamin Canby

Sept. 20, 1988, Six Nations filed claim with Canada & Ontario



No mortgage was executed for Block 6 and no payments were credited to Six Nations Trust Accounts



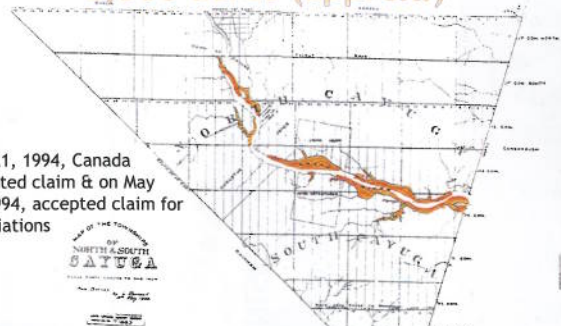


## WELLAND CANAL FLOODING (Dunn & Cayuga Twps.) 2,500 acres (approx.)



Jan. 19, 1824 Statute, provided that the Welland Canal Company was to pay for any lands it damaged or passed through  
Jan. 21, 1888, Six Nations filed claims with Canada & Ontario for compensation for Six Nations lands that were flooded & never paid for  
July 14, 1993, A.J. Clarke & Associates in a report commissioned by Canada concluded that 2,478.30 acres of Six Nations lands was flooded

## WELLAND CANAL FLOODING (Dunn & Cayuga Twps.) 2,500 acres (approx.)



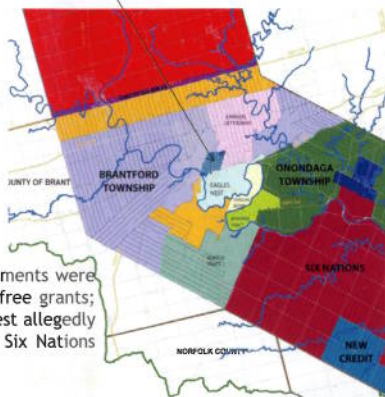
Jan. 21, 1994, Canada validated claim & on May 13, 1994, accepted claim for negotiations

May 30, 2007, Canada included the Welland Canal in its \$126 million settlement offer in negotiations with Haudenosaunee Six Nations & on Dec. 7, 2007, Canada again offered \$26 million for the Welland Canal flooding

## BRANTFORD TOWN PLOT 807 acres

April 19, 1830 Purported Surrender #30, "in Trust" to the Crown on condition the land would be sold for Six Nations use and benefit and squatters removed from their lands

All land alienation requirements were not met; some lots were free grants; all the principal and interest allegedly paid was not credited to Six Nations Trust Accounts



## BRANTFORD TOWN PLOT DRAFT SAMPLE LOT SALES



Brantford Township  
AREA SOLD  
Paid & Patented  
Paid & Patented (with Discrepancy)  
Paid & Unpatented  
Balance Owning, Patented  
Balance Owning, Unpatented  
AREA UNPAID  
Unpaid, Patented  
Unpaid, Patented (Patent Fees Paid Only)  
Unpaid, Unpatented  
Unpaid, Unpatented (Strut/Road Allowances)

## NATHAN GAGE LANDS Brantford Area



NATHAN GAGE  
BRANTFORD TOWNPLOT

Feb. 19, 1823, Six Nations granted conditional lease for 20 acres

Feb. 25, 1840, Letters Patent issued

Feb. 27, 1995, Six Nations filed claim with Canada & Ontario specifically for Park Lots 1-7, pt. Lot 25 & Lots 26-36

Feb. 25, 2009, Canada confirmed Six Nations' interests in Gage Lands in Brantford area are valid in negotiations with Haudenosaunee Six Nations

## INNISFIL TWP. 900 acres & E. HAWKESBURY TWP. 4,000 acres



In 1831, Deputy Supt. William Claus was found liable for £5,641.14 ½ (\$22,564.21) which he held "in trust" for Six Nations

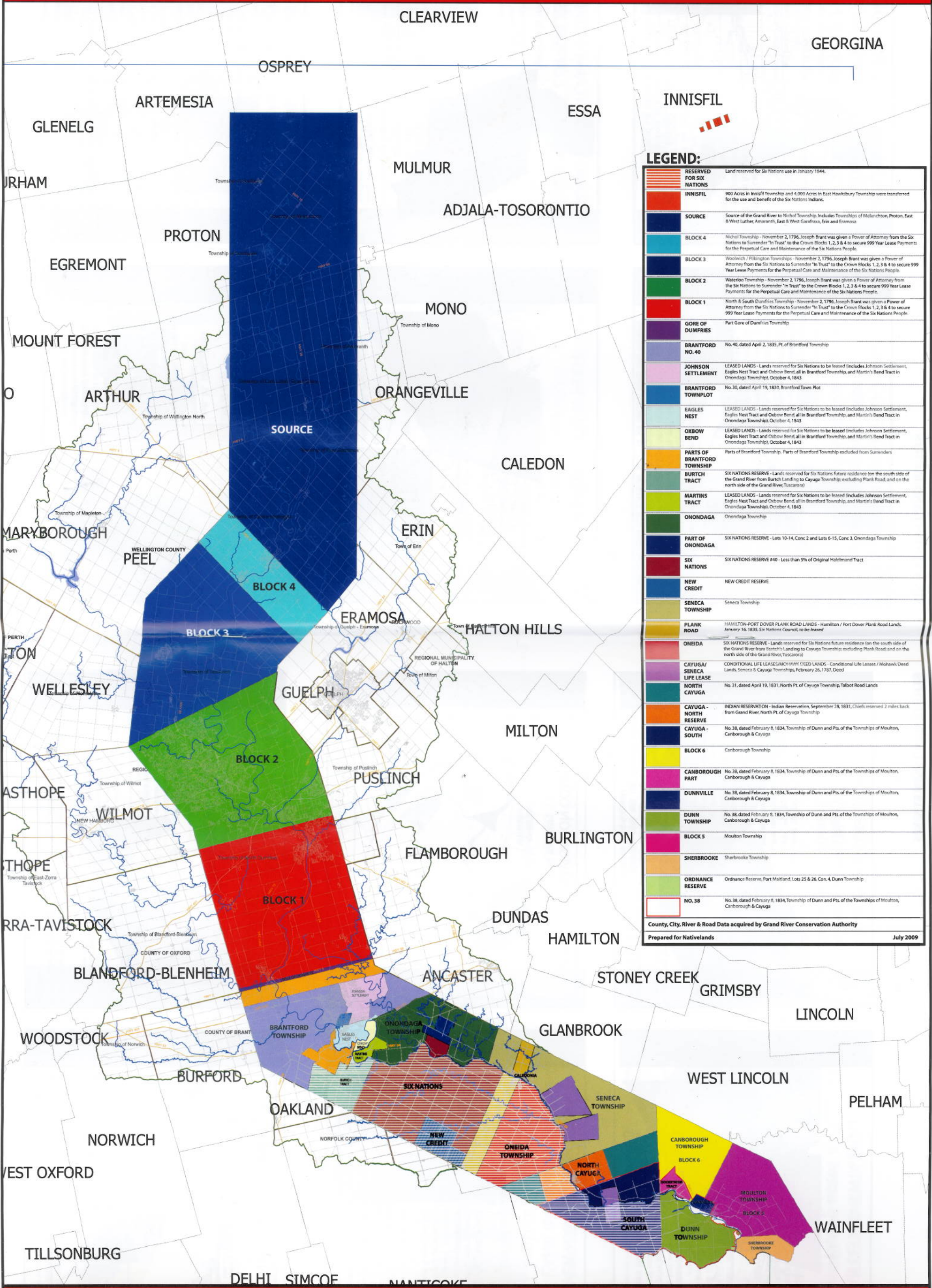
June 6, 1831, Claus lands in Innisfil & East Hawkesbury were transferred to Six Nations to satisfy this debt

Six Nations filed claims with Canada & Ontario for Innisfil on Jan. 21, 1982 & for East Hawkesbury on Oct. 18, 1984

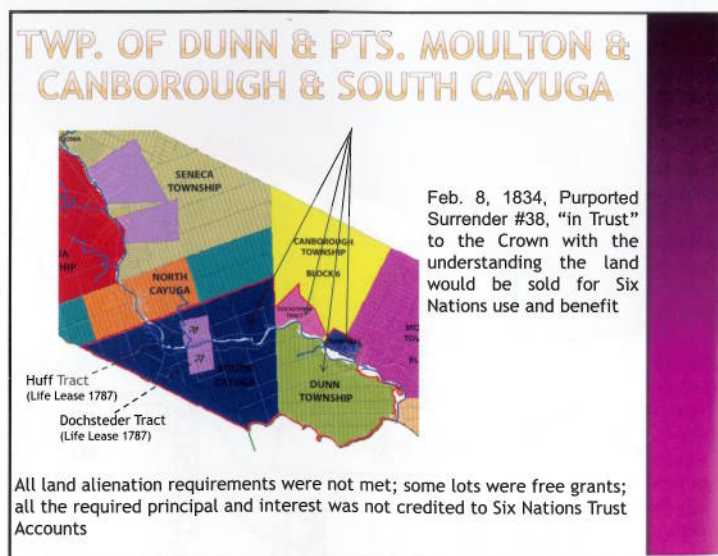
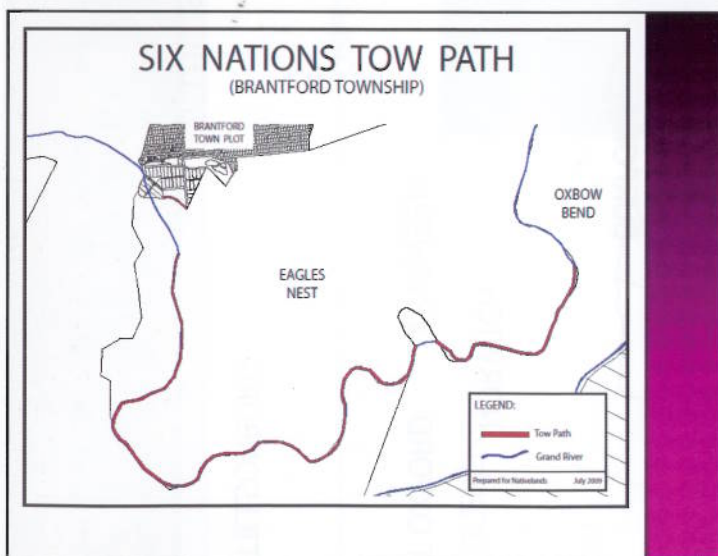
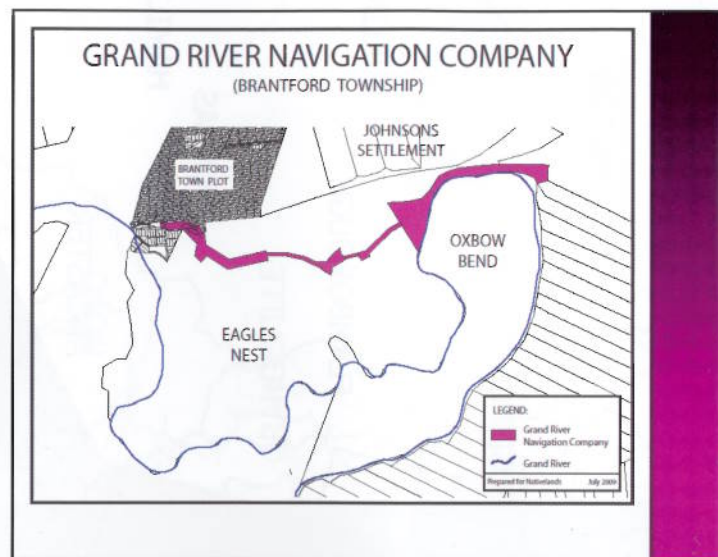
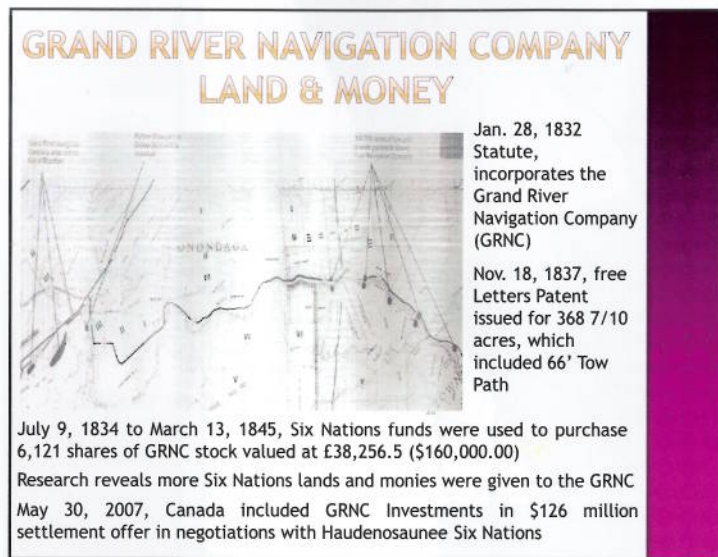
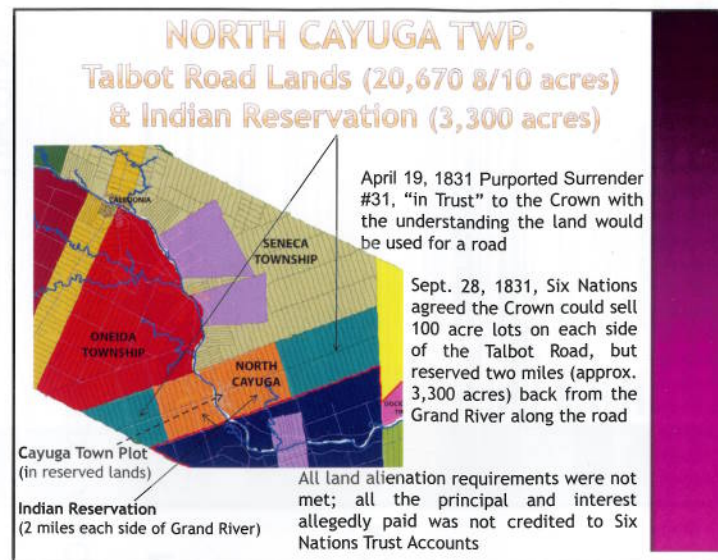
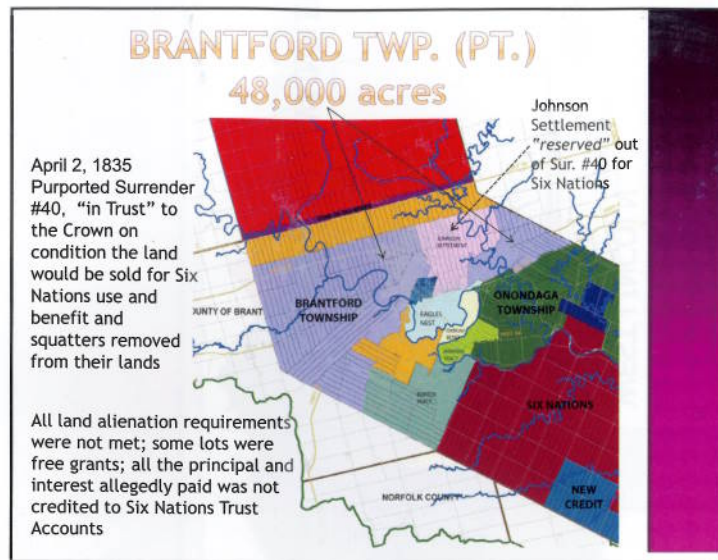
May 31, 1993, Canada validated both claims for negotiations  
No settlement has been reached to date



# SIX NATIONS HALDIMAND TRACT

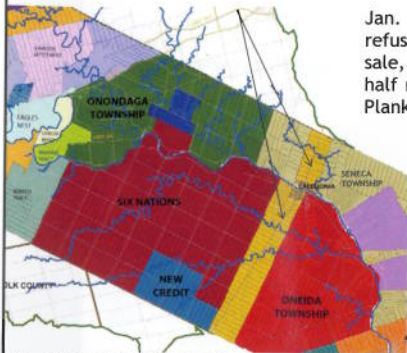








## PLANK ROAD TIER LOTS (Seneca & Oneida Twp.)



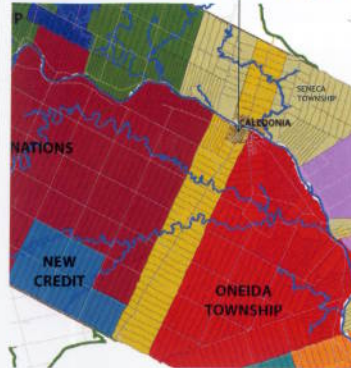
Jan. 16, 1835, Six Nations refused to surrender land for sale, but permitted leases for half mile on each side of the Plank Road

1837-1953, Letters Patent issued

June 18, 1987, Six Nations filed claim with Canada & Ontario

No surrender for sale; Crown sold tract depriving Six Nations of continual rental income; all the principal and interest allegedly paid was not credited to Six Nations Trust Accounts

## CALEDONIA TOWN PLOT (Seneca & Oneida Twp., along Plank Rd.)

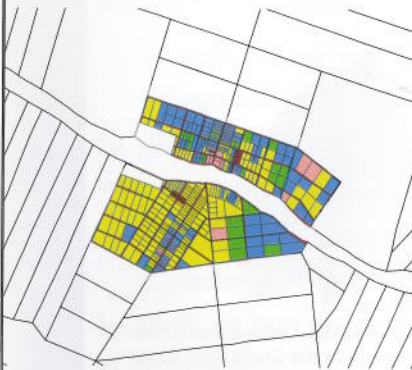


Oct. 4, 1843, Six Nations protested laying out of town plots. Contrary to Six Nations' wishes the Town Plot of Caledonia was laid out and to be sold

Feb. 20, 2008, Canada acknowledged Six Nations did not benefit from all the sales of Caledonia Town Plot in negotiations with Haudenosaunee Six Nations

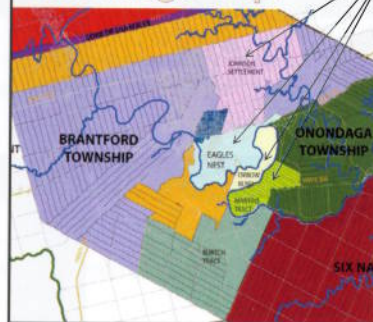
No surrender; Crown sold land; all the principal and interest allegedly paid was not credited to Six Nations Trust Accounts

## CALEDONIA TOWN PLOT DRAFT SAMPLE LOT SALES (Seneca & Oneida Twp., along Plank Rd.)



Caledonia-Tier Lots  
AREA SOLD  
Pat & Patented  
Pat & Patented (with Discrepancy)  
Pat & Unpatented  
Balance Claim, Patented  
Balance Claim, Unpatented  
AREA UNPAID  
Unpaid, Patented  
Unpaid, Patented (Patent Fees Paid Only)  
Unpaid, Unpatented  
Unpaid, Unpatented (Street/Road Allowance)

## JOHNSON SETTLEMENT (7,000 acres), EAGLES NEST (1,800 acres) & OXBOW BEND (1,200 acres) in Brantford Twp. & MARTINS TRACT (1,500 acres) in Onondaga Twp.



Oct. 4, 1843 Order in Council, the Crown reserved for Six Nations for "leasing purposes" the Johnsons Settlement, Eagles Nest, Oxbow Bend & Martins Tract

No surrender for sale; Crown sold tracts depriving Six Nations of continual rental income; all the principal and interest allegedly paid was not credited to Six Nations Trust Accounts

## PUBLIC NOTICE.

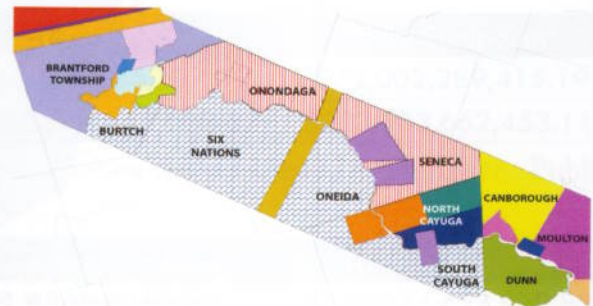
IT having been represented to His Excellency the GOVERNOR-GENERAL, that a number of persons have intruded themselves upon the Lands on the South Side of the Grand River, between the Townships of Brantford and Dunn, exclusively appropriated to the use of the Six Nation Indians, to the serious injury and great inconvenience and annoyance of the said Indians; such persons are hereby required forthwith to remove from the said Tract.

And Public Notice is hereby given, that all persons holding unauthorised possession of any part or parts of the said Reserve, whether on the North or South side of the said River, after the first day of April, now next ensuing, will be prosecuted with the utmost rigour of the Law.

SAMUEL P. JARVIS,  
Chief S. I. Affairs.

Indian Office, Kingston,  
22nd January, 1844.

## LANDS RESERVED FOR SIX NATIONS FUTURE RESIDENCE South Side of the Grand River



Jan. 22, 1844 Public Notice, Governor General ordered squatters off the Lands on the south side of the Grand River between Brantford and Dunn Townships as they were "exclusively appropriated" for the use of Six Nations



## BURTCH TRACT 5,223 acres (Brantford Twp.)

"Reserved for Six Nations future residence"

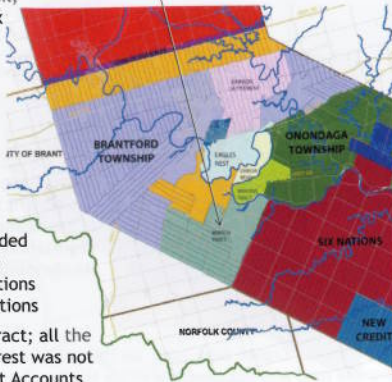
Oct. 4, 1843 Order in Council, Crown reserved tract for Six Nations future residence on south side of Grand River

1844-1848, Six Nations repeatedly reserved Burtch Tract for their own use

April 20, 1989, Six Nations filed claim with Canada & Ontario

May 30, 2007, Canada included Burtch Tract in \$126 million settlement offer in negotiations with Haudenosaunee Six Nations

No surrender; Crown sold tract; all the required principal and interest was not credited to Six Nations Trust Accounts



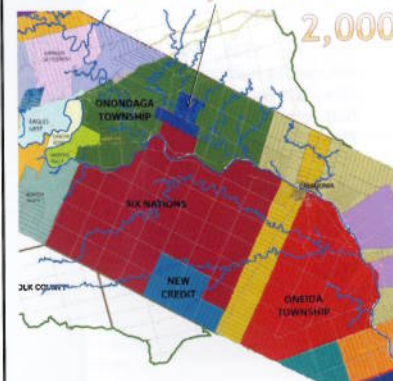
## ONONDAGA TWP.

Lots 10-14, Con. 2 & 6-15, Con. 3  
2,000 acres

"Reserved for Six Nations future residence"

April 2, 1844, Six Nations agree to reduce holdings on N. side of Grand River to 4,000 acres on condition lands on S. side from Brantford to Dunn Twp. be exclusively theirs

March 15, 1990, Six Nations filed claim with Canada & Ontario



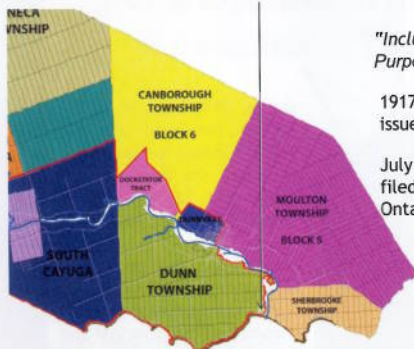
No surrender; Crown sold tract; all the required principal and interest was not credited to Six Nations Trust Accounts

## ORDNANCE RESERVE, DUNN TWP. Lots 25 & 26, Con. 4, 75 acres

"Included in Feb. 8, 1834, Purported Surrender #38"

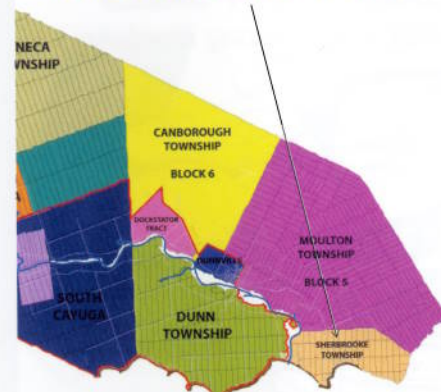
1917-1940, Letters Patent issued

July 21, 1989, Six Nations filed claim with Canada & Ontario



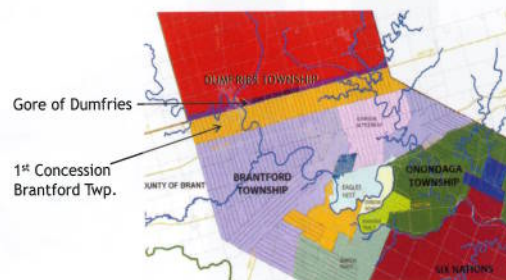
Free grants were issued and no payments received for Six Nations use and benefit

## SHERBROOKE TWP.



March 13, 1809 Purported Surrender, Six Nations surrendered to the Crown "in trust" 4,000 acres at the mouth of the Grand River to be granted to William Dickson for legal and other professional services

## EXCLUDED FROM PURPORTED SURRENDERS



Gore of Dumfries Jan. 14, 1812, Executive Council informed that Block 1 Dumfries Twp. does not come to within 4-5,000 paces of Dundas Street (Governors Road). By Statute of 1821, the Gore between Dumfries and Dundas Street was attached to Dumfries Twp.

1st Concession Brantford Twp. April 2, 1835 Purported Surrender #40, describes the bounds on the south side of the allowance for a road between the first and second concession of Brantford Twp.



In 1846, £2,000 (\$8,000.00) of Six Nations monies was used by the Erie & Ontario Railroad Company with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$113,045,138.54	\$2,424,297,350.52	\$49,146,246,313.65

In 1846, £200 (\$800.00) of Six Nations monies was transferred to the Simcoe District with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$11,304,513.85	\$242,429,735.05	\$4,914,624,631.37

In 1846, £4,412.10.0 (\$17,650.00) of Six Nations monies was transferred to the City of Toronto with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$249,405,836.90	\$5,348,606,029.59	\$108,428,905,929.50

In 1846 and 1847, £2,900 (\$13,100.00) of Six Nations monies was used to build roads in York with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$174,633,409.77	\$3,675,728,621.74	\$73,160,889,398.73

In 1847, £2,250 (\$9,000.00) of Six Nations monies was used by the Welland Canal Company with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$119,977,151.75	\$2,525,309,740.13	\$50,263,206,457.14

In 1847, £250 (\$1,000.00) of Six Nations monies was transferred to the Law Society of Upper Canada with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$13,330,794.64	\$280,589,971.13	\$5,584,800,717.46

In 1847, £2,000 (\$8,000.00) of Six Nations monies was transferred to McGill College with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$106,646,357.11	\$2,244,719,769.00	\$44,678,405,739.68

In 1849, £3,900 (\$15,600.00) of Six Nations monies was transferred for the debts of Public Works again in 1858; £11,000 (\$44,000.00) was transferred to Public Works with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
\$15,600 (1849)	\$185,084,012.43	\$3,752,746,527.39	\$72,002,389,415.19
\$44,000 (1858)	\$522,031,829.93	\$10,584,669,692.65	\$203,083,662,453.11

Between 1849-1851, £15,600 (\$62,400.00) of Six Nations monies was transferred to address the Public Debt with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$658,896,448.66	\$12,869,501,122.75	\$238,024,427,818.82



In 1851, £2,000 (\$8,000.00) of Six Nations monies was used by the Municipal Council of Haldimand with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$84,473,903.67	\$1,649,936,041.38	\$30,515,952,284.46

In 1852, £7,000 (\$28,800.00) of Six Nations monies was invested in the Upper Canada Building Fund with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$286,892,503.05	\$5,499,786,804.59	\$99,870,389,294.61

Between 1853 and 1857, £77,531.13.4 (\$310,124.68) of Six Nations monies was used to operate Upper Canada. This debt was assumed by the Province in 1861 with no record of repayment to Six Nations.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$2,308,520,389.24	\$40,306,113,049.92	\$667,755,015,006.17

In 1854, £28,400 (\$113,600.00) of Six Nations monies was invested in Montreal Turnpike Trust Bonds with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$1,007,148,041.82	\$18,598,768,438.79	\$325,564,629,931.93

In 1861, £1,782 (\$7,128.00) of Six Nations monies was used by the District of Niagara with no record of repayment.

Approx. current value w/interest	6 % Compound	8 % Compound	10 % Compound
	\$42,028,279.86	\$680,937,510.44	\$10,482,811,575.83

### **Total of the above examples of the 'Crowns Misuse of Six Nations Trust Monies'.**

Present Day - 2010

6 % Compound	8 % Compound	10 % Compound
\$6,593,999,258.61	\$127,608,728,137.58	\$2,372,979,606,728.20

Recalculated as of 1994 (filing of Notice of Action against Crown in right of Canada and the Crown in the Right of Ontario seeking a full accounting of Six Nations lands and monies.)

6 % Compound	8 % Compound	10 % Compound
\$2,595,703,302.96	\$37,247,771,320.95	\$516,429,501,059.91

Recalculated as of 2020

6 % Compound	8 % Compound	10 % Compound
\$11,808,848,383.29	\$275,497,673,046.42	\$6,154,897,962,922.35

With these examples of Six Nations funds being misappropriated are legal debts against the treasury of Canada until resolved and the compounding cost of further delaying settlements makes Canada's one time payment policy unattainable. So why does Canada continue to mask negotiations using a redundant settlement and extinguishment policy knowing that it will not work?



## **LITIGATION DRIVEN BY DESPERATION**

It was evident that through twenty years of research, Six Nations was merely stockpiling validated "Land Claims" under Canada's Specific Claims Policy. Canada's arbitrary and undefined discount factors were unacceptable not only to the Six Nations Elected Council (SNEC) but to many First Nations across Canada. The most offensive term was the prerequisite for extinguishment of our children's rights to the lands at issue.

Enough was enough. The Six Nations of the Grand River as represented by the SNEC filed a Statement of Claim on March 7, 1995 against Canada and Ontario (Court File 406/95) regarding the Crown's handling of Six Nations' property before and after Confederation. Six Nations is seeking from the Crown a comprehensive general accounting for all money, all property under the 1784 Haldimand Treaty and for other assets belonging to the Six Nations and the manner in which the Crown managed or disposed of such assets. Six Nations is further seeking an order that the Crown must replace all assets or value thereof, which ought to have been received or held by the Crown, plus compound interest on all sums, which the Crown should have received but failed to receive or hold for the benefit of the Six Nations.

In 2004, the SNEC of the day placed this litigation in abeyance with hopes that exploratory discussions with Canada would prove successful. Those discussions have gone nowhere. Consequently, on April 27, 2009, the SNEC gave notice to Canada and Ontario that the 1995 litigation would be taken out of abeyance as of August 4, 2009.

## **THE LEGAL DUTY TO CONSULT AND ACCOMMODATE SIX NATIONS**

The legal duty for the Crown to consult with First Nations arises from the protection of Aboriginal and treaty rights set out in *Section 35(1) of the Constitution Act, 1982*. The purpose of such protection has been interpreted by the Supreme Court of Canada as "the reconciliation of the pre-existence of Aboriginal societies with the sovereignty of the Crown". Accordingly, the duty to consult is an aspect of the reconciliation process, which flows from the historical relationship between the Crown and Aboriginal people and is "grounded in the honour of the Crown".

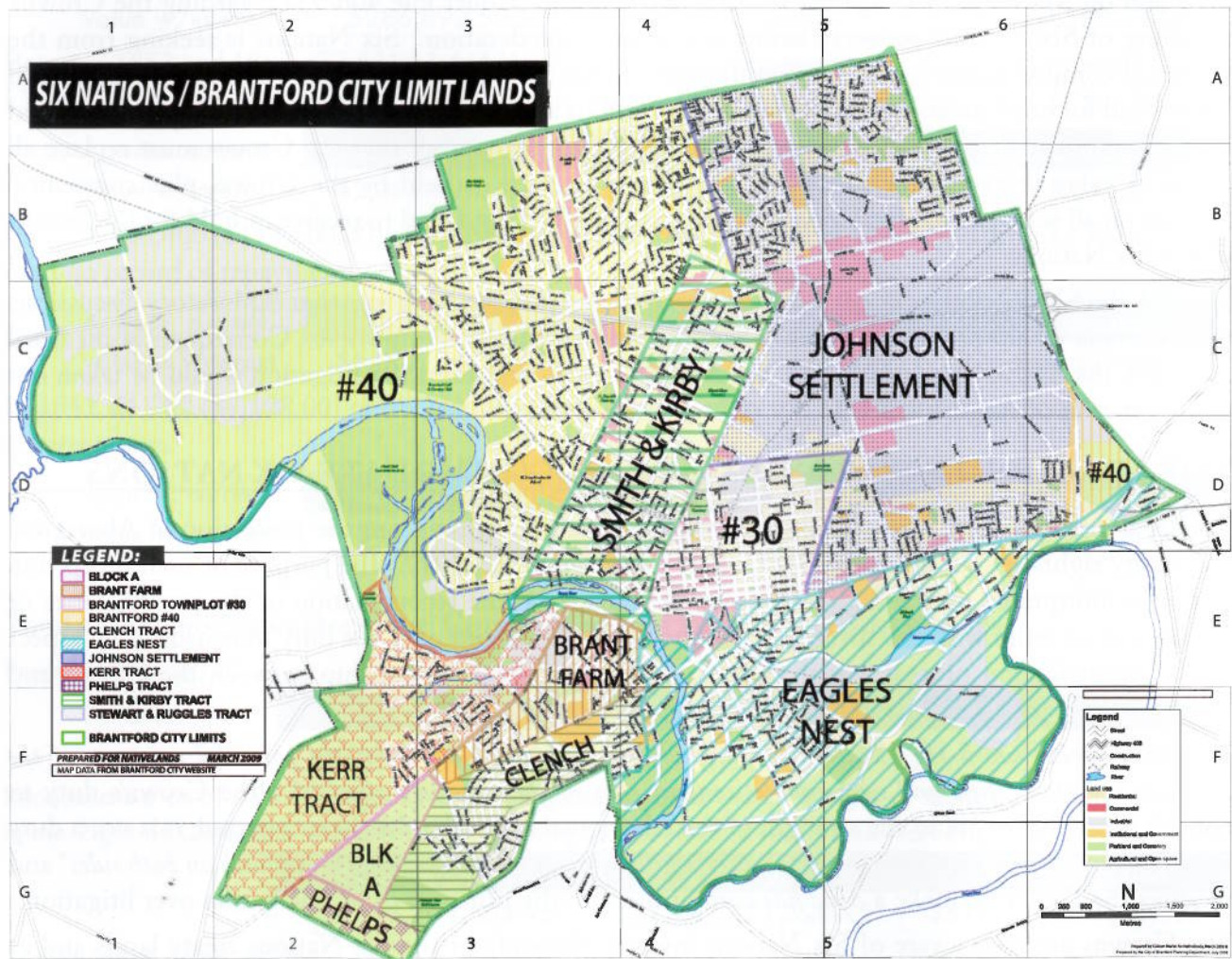
The duty "*arises when the Crown has knowledge, real or constructive, of the potential existence of the Aboriginal right or title and contemplates conduct that might adversely affect it*". The Crown's duty to consult is proportionate to the strength of the Aboriginal claim that has been asserted; it is not a duty to agree, nor does it give First Nations a right to veto, but rather requires "*good faith on both sides*" and requires the Crown to make a *bona fide* commitment to the principle of reconciliation over litigation.

The Crowns are fully aware of Six Nations interests throughout the Six Nations treaty lands and as a result the SNEC has established a policy for obtaining free, prior, and informed consent from Six Nations. SNEC requires that the Crown, all proponents, and municipalities consult with SNEC in good faith in order to obtain its free and informed consent on behalf of the Six Nations of the Grand River prior to SNEC approval of any project potentially affecting Six Nations' interest. SNEC expects that effective mechanisms shall be provided by the Crown and/or proponents for just and fair redress for any significant development activities and all parties shall take appropriate measures to mitigate adverse environmental, economical, social, cultural, or spiritual impacts.

SNEC supports development that benefits the people of Six Nations and is conducted in a manner that is cognizant and respectful of the water, air, land rights, and interests of the people of Six Nations. SNEC fully expects all proponents, municipalities, and the Crown to respect this policy.



On August 27, 2009, SNEC commenced legal proceedings (Court File No. CV-08-361454) seeking a declaration against the Corporation of the City of Brantford and the Crown in Right of Ontario. As a result of the Province's delegated statutory authority, it has a constitutional duty to engage in meaningful good faith consultation with the Six Nations of the Grand River. Including, where appropriate, to negotiate satisfactory interim accommodation before considering or undertaking any material exercise or purported exercise of any statutory powers of decision by Brantford, the Province, or any of their delegates, which potentially affect the *bona fide* interests of the Six Nations of the Grand River. This matter continues to be before the courts.



### *Nature of Six Nations Rights within the city of Brantford*

In the meantime, risk-taking development continues on lands where Six Nations rights are unresolved with little or no meaningful consultation and accommodation taking place. Land Protectors from Six Nations continue to stop development throughout the Haldimand Tract pressing for justice and continue to be arrested for their actions.



## **THE UNITED NATIONS DUTY TO CONSULT AND ACCOMMODATE**

On September 13, 2007, the United Nations General Assembly adopted the *United Nations Declaration on the Rights of Indigenous Peoples*. This followed more than twenty years of discussions with Indigenous representatives and Countries within the UN system.

The relevant articles of Convention 169 on the duty to consult with Indigenous Peoples are:

### **Article 26**

1. Indigenous peoples have the right to the lands, territories, and resource which they have traditionally owned, occupied or otherwise used or acquired.
2. Indigenous peoples have the right to own, use, develop and control the lands, territories and resources that they possess by reason of traditional occupation or use, as well as those which they have otherwise acquired.
3. States shall give legal recognition and protection to these lands, territories and resources. Such recognition shall be conducted with due respect to the customs, traditions and land tenure systems of the indigenous peoples concerned.

### **Article 27**

States shall establish and implement, in conjunction with indigenous peoples concerned, a fair, independent, impartial, open and transparent process, giving due recognition to indigenous people's laws, traditions, customs and land tenure systems, to recognize and adjudicate the rights of indigenous peoples pertaining to their lands, territories and resources, including those which were traditionally owned or otherwise occupied or used. Indigenous peoples shall have the right to participate in this process.

### **Article 32**

1. Indigenous peoples have the right to determine and develop priorities and strategies for the development or use of their lands or territories and other resources.
2. States shall consult and cooperate in good faith with the indigenous peoples concerned through their own representative institutions in order to obtain their free and informed consent prior to approval of any project affecting their lands or territories and other resources, particularly in connection with the development, utilization or exploitation of mineral, water or other resources.

States shall provide effective mechanisms for just and fair redress for any such activities, and appropriate measures shall be taken to mitigate adverse environmental, economic, social, cultural or spiritual impact.

## **ONTARIO'S ROLE**

On Thursday, February 21, 1991, Elected Chief William K. Montour appeared before the Standing Committee on Aboriginal Affairs in hearings on the Oka Crisis and stated our position concerning Ontario's participation:

*"With the Provincial Government's tax and land base, and populace having benefited most from these transactions, Provinces must be more active in claims resolutions. The "Ontario Supports Native Land Claims Settlements in Ontario as long as the Federal Government pays" attitude contributes nothing to the process."*

Throughout the discussions over the last FOUR YEARS, the Province of Ontario adamantly states its position of standing behind their land registry system to protect the land interests of the Ontario Populace. We understand that position albeit in many cases we know that title has evolved from the "proceeds of crime".

And all the while Six Nations Land Rights remain unresolved the Crown in Right of Ontario and municipalities profit at not having justice served to the Six Nations Peoples via the following examples;

#### **Monies collected by Municipalities Entirely within the Haldimand Tract**

2006 population of municipalities:

659,076 (2006 Statistics Canada)

Property taxes (including grants in lieu) of municipalities entirely within Tract:

\$526,045,536.00

#### **Estimates of Provincial Revenues within Haldimand Tract**

1. Land Transfer Tax .....	\$ 68,000,000.00
2. Gasoline Tax .....	\$118,000,000.00
3. Fuel Tax .....	\$ 36,000,000.00
4. Retail Sales tax .....	\$848,000,000.00
5. Tobacco Tax .....	\$ 56,000,000.00
<b>Estimated Total.....</b>	<b>\$1,126,000.000.00</b>

The estimates for provincial personal and corporate income taxes are \$1.225 billion, and \$848 million respectively.

The total estimated annual return to municipalities and provincial coffers is \$3,725,045,536.00 from the Haldimand Tract lands were Six Nations interests remain outstanding.

Six Nations must also remind Ontario that our interest in these outstanding lands and resources do not transfer free and clear to Ontario.

#### **Section 109 of the Constitution Act, 1982**

*"All Lands, Mines, Minerals, and Royalties belonging to the several Provinces of Canada ..... at the Union.... shall belong to the several Provinces.... subject to any Trusts existing in respect thereof, and to any Interest other than that of the Province in the same".*

Therefore, any interest Ontario purports to have over the lands in the 1784 Haldimand Treaty Lands or throughout our 1701 Fort Albany lands are subject to Six Nations unresolved land rights being resolved first. Therefore, it is Six Nations position that if meaningful consultation and accommodation is to take place, Ontario must be an active participant and a signatory to all accommodation agreements.

#### **INDIAN COMMISSION OF ONTARIO**

In 1978, the Indian Commission of Ontario was created by the Governments of Canada and Ontario and the First Nations Chiefs within Ontario. It was an independent neutral authority to assist all parties to negotiate solutions to issues of concern. One of the key elements of this commission was successfully addressing and settling land claims issues where Canada, Ontario and one or more First Nations shared an interest.



Due to petty and political differences between Canada and Ontario, the Order's in Council required to continue the Indian Commission of Ontario after March 31, 2000 were not renewed and the Indian Commission of Ontario was dissolved.

## **1986 LANDS AGREEMENT**

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The 1986 Indian Lands Agreement Legislation was created through the facilitation of the Indian Claims Commission of Ontario. The 1986 Indian Lands Agreement was and is still a valuable piece of legislation that can be used today to put in place agreements required to achieve a *"global settlement"* with Six Nations.

## **THE WELLAND CANAL EXPERIENCE**

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- If Six Nations had agreed to allow their lands to be flooded by the works of the Welland Canal;
- If Six Nations had received full and fair compensation for the 2,500 acres;
- If the full and fair compensation was deposited to the Six Nations Trust Account for the sole use and benefit of the Six Nations of the Grand River;
- If the Crown managed the financial assets from the Welland Canal flooding in a manner consistent with standards of conduct required by the Crown's fiduciary obligations to Six Nations and to the satisfaction of Six Nations;
- If the Crown can account to Six Nations where the assets from this investment are today; and
- If all of these things happened (which the Crown failed to do), the flooding of 2,500 acres of Six Nations lands by the Welland Canal Company would not be an issue today.

The "what ifs" aside, the Welland Canal flooding of 2,500 acres of Six Nations lands is a legal liability against the Crown. Bringing this issue forward 178 years later for Six Nations to receive true justice without arbitrary discount factors, etc., independent experts verified an amount of \$1.2 billion; a sum we all know Canada and Ontario cannot afford. Being restricted by a one time extinguishment cash out settlement offer make this less appealing for us and insurmountable for Crown negotiators. So why continue down this path when we all know the Welland Canal flooding was deemed by Canada as one of their easier breaches to redress? For the above reasons we cannot.

## **THE GLOBAL APPROACH**

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Over the past four years, basic issues remain unsolved and frustration is growing in the Six Nations community and our neighbouring municipalities.

While government communications state that respectful negotiations and just solutions are roads to settlements, the Crowns only apparent mandate is to keep the situation calm and keep hope alive.

With no foreseeable breakthrough in the future and with more claims being validated, the Six Nations of the Grand River will take initiatives to put some strong new proposals before Canada and Ontario.

SNEC proposes that:

- Until claims are resolved between Six Nations and Canada, partnerships and resource sharing agreements with corporations, interest groups and Ontario must be utilized as an interim measure;
- Increased Six Nations Land Base;
- Entitlements promised in the 1784 Haldimand Treaty be honoured;

- Conditions by which Six Nations agreed to share the use of our land be honoured;
- Inclusion of Six Nations in the sharing of resources and economic partnering within our traditional lands;
- Agreements securing Six Nations perpetual care and maintenance to our standard commensurate with Six Nations ongoing needs must be protected by Section 35 of Canada's Constitution; and
- With 950,000 acres at issue and tens of thousands of land and financial transactions requiring redress, a much more efficient resolution process is required. A process that will require a global approach if justice is going to be properly served.

The premise for this to work would require:

- The removal of Canada's underlying conflict of interest through a truly independent mechanism, which would report directly to Parliament;
- Mediators to ensure good faith negotiations by providing appropriate mechanisms for dispute resolution; and
- Establishment of a neutral tribunal to resolve legal disputes if negotiations have reached an impasse. The neutral tribunal will have the authority to make binding decisions on the validity of grievances, compensation criteria and innovative means of resolving outstanding grievances.

## **OTHER FISCAL ARRANGEMENTS**

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In 1983, Six Nations proposed for the financial stability of our Government new fiscal arrangements needed to be established, such as:

- Income tax now paid by our citizens should be earmarked for our Haudenosaunee Six Nations Government. The same would hold true for Native owned businesses in our territory presently paying taxes to Canada and/or Ontario. These funds need to be earmarked for our Government;
- A return to us of all Provincial GST/PST (HST) paid by our membership or better guaranteeing our exemption;
- A percentage of the General Resource Development;
- A percentage of the Gross National Product; and
- A percentage of funds currently supporting Indian and Northern Affairs Canada.

Six Nations is further proposing that a sustainable guaranteed share of the resources within the Haldimand Tract and 1701 Lands also be a part of our Governments' economic stability with Section 35 of Canada's Constitution guarantee and protection.

It is proposed that an analysis be undertaken to determine and identify:

- All licenses, permits, fees, fines, leases, and other government's revenue;
- Municipal Property Tax Revenues;
- Municipal Grants in Lieu of Taxes;
- All Development Charges (Residential and non-Residential);
- Taxes - Personal Income, Federal and Provincial Retail Sales, Corporations, Employer Health, Gasoline, Land Transfer, Tobacco, Fuel and other taxes;
- Ontario Health Premiums;
- Electricity Payments;



- Stumpage Fees;
- Border Crossing Rights;
- Mining and gravel royalty fees; and
- Federal and Provincial Transfer Payments and Grants.

Other Government infrastructures in the Haldimand Tract requiring analysis:

- All provincial and municipal roads and highways;
- Railway rights of way;
- Hydro and distribution line rights of way and hydro stations;
- Oil and gas line rights of way;
- Telephone and cable line rights of way;
- Water pipelines and water management works;
- Sewage pipelines and sewage management works;
- Land fill sites;
- Parks and recreation works; and
- Armories, post offices, and other federal properties.

## NEGOTIATION OR CONFRONTATION: IT'S CANADA'S CHOICE

Oka, Ipperwash, Caledonia.

Blockades, masked warriors, police snipers.

Why?

Canada's failure to address and resolve the legitimate claims of First Nations.

Imagine your new neighbour comes into your backyard and fences off half of it. Then he sells it to someone down the street. This new neighbour tells you he got a good deal but he won't say how much he got. Then, he says that he'll take care of the cash – on your behalf, of course.

Maybe he even spends a little on himself.

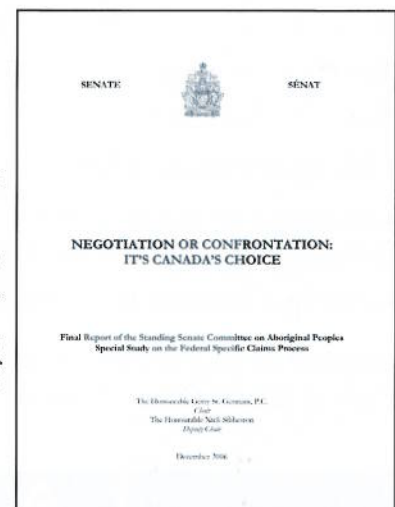
You complain. He denies he did anything wrong.

What would you do? Go to the proper authorities? Turns out that the authorities and their agencies work for him.

Sue him? He tells you that none of the lawyers can work for you – he's got every one in town working for him. When he finally lets a lawyer work for you – it turns out that he can afford five of them for every one you can afford.

Finally he says: Okay, I'm willing to discuss it. But first you have to prove I did something wrong. Oh, and I get to be the judge of whether you've proved it. And, if you do prove it, I get to set the rules about how we'll negotiate. I'll decide when we've reached a deal and I'll even get to determine how I'll pay the settlement out to you. Oh, and I hope you're in no rush because this is going to take about twenty or thirty years to settle.

Sounds crazy?



Welcome to the world of Indian Specific Claims. Specific Claims arose when Canada and its agents failed to live up to Canada's responsibilities in connection with First Nations' lands, monies and assets. In some cases Canada didn't give them the land they were promised in the treaties. In some cases, they got the land only to have it taken away again – in a way that violated Canada's own rules. In other cases, federal employees actually stole Indian land, money or other assets.

Until the 1950s, First Nations were prohibited by law from hiring lawyers to pursue these claims – many of which date back 70, 100 or 200 years. Since then impoverished Indian communities have had to fight the federal government in court or else persuade it to acknowledge the claim and negotiate a settlement. Currently, everything is done on Canada's terms and the government is both defendant and judge.

With few resources allocated to find solutions, it can often take twenty or more years from the time a First Nation comes forward with a claim to finally reaching a settlement.

Despite the amazing hurdles, almost 300 claims have been settled. In every case where they have been settled, it has meant an immediate improvement in the lives of First Nations people. It has also strengthened relations between Canada and those First Nations and between those First Nations and the communities that surround them. Settling outstanding claims is not only the just thing to do, it is the smart thing.

Close to 900 claims sit in the backlog. Things are getting worse rather than better. First Nations have been patient – incredibly patient – but their patience is wearing thin.

The choice is clear.

Justice, respect, honour.

Oka, Ipperwash, Caledonia.

Canada is a great nation in the world but Canada will only achieve true greatness when it has fulfilled its legal obligations to First Nations.

Gerry St. Germain, P.C. (*Chair*)      Nick G. Sibbeston (*Deputy Chair*)

(Excerpt from *Final Report of the Standing Senate Committee on Aboriginal Peoples – Special Study on the Federal Specific Claims Process – December 2006*)

# LAND RIGHTS

# A GLOBAL SOLUTION

## FOR THE SIX NATIONS OF THE GRAND RIVER

### CONTACT INFORMATION

Six Nations Lands & Resources Department  
2498 Chiefswood Road, P.O. Box 5000 · Ohsweken, ON N0A 1M0

Ph. : 519-753-0665 · Fax : 519-753-3449 · Web: [www.sixnations.ca](http://www.sixnations.ca) · Email: [info\\_lands@sixnations.ca](mailto:info_lands@sixnations.ca)

*Indexed as:*  
**R. v. Ireland**

**Her Majesty the Queen (Appellant)**  
**v.**  
**Jesse Hiram Ireland and David Jamieson (Respondents)**

**[1991] 2 C.N.L.R. 120**

Ontario Court of Justice (General Division)

**Gautreau J.**

November 7, 1990

L.C. McCaffrey, Q.C., for the appellant Crown.  
P. Williams, for the respondents.

The respondent Oneida Indians were acquitted of hunting without a license and hunting in the closed season, contrary to the provincial Game and Fish Act, R.S.O. 1980, c.182. It was admitted that the elements of the offence were made out and that the hunting took place off reserve in part of the territory ceded under the Treaty of 1701, signed at Albany, New York. By that treaty, to which the Oneidas were a party, the Iroquois Confederacy ceded all of the territory which is now southwestern Ontario to the British in return for a guarantee of free and undisturbed hunting rights over the ceded territory forever. It was further admitted that the treaty was validly created by competent parties; it is a treaty within the meaning of s.88 of the Indian Act, R.S.C. 1985, c.I-5; and it applies to the respondents.

Held: Appeal dismissed.

1. Treaties with Indians should be given a liberal interpretation in favour of the Indians. A treaty must not be interpreted in isolation but must be looked at in its historical context. Judicial notice can be taken of the historical facts surrounding it. If there is evidence of how the parties



understood the terms of the treaty, it may be used to give meaning to its terms.

2. The effect of s.88 of the Indian Act is to exempt Indians from provincial legislation which conflicts with their treaty rights, even if the provincial legislation is of general application.
3. The hunting rights guaranteed by the treaty were neither contingent on the re-conquest of the territory nor limited to protection from interference by other tribes.
4. The Crown argued that the Five Nations, which included the Oneidas, abandoned the territory in the late 1690s and took up residence in New York state. The Oneidas only returned to Canada in 1840 when they purchased the lands where they now live. The Crown argued that this constituted an extinguishment of any treaty rights which they may have had. Treaty rights are not extinguished by mere non-use; there must be other clear and unequivocal evidence of an intention to abandon and release the rights.
5. The hunting rights have not been extinguished unilaterally by Crown use of the territory. A treaty and the rights created under it cannot be extinguished without the consent of the parties. It makes no difference if the use in question is one of occupation or one of management and conservation.
6. There are two rights in opposition here: the Crown's ownership and consequent rights to use and develop the land and the Indians' right to hunt freely. There are no limiting factors in the treaty. The British government wished to colonize, use and develop the land for its benefit. Therefore it is unreasonable that absolute rights should have been granted to the Indians which would paralyze the Crown's use of the lands. On the other hand, the British wanted the Iroquois as their allies, and understood the importance of free and uninterrupted hunting to them. Therefore it is unreasonable that absolute rights should have been intended for the Crown which would paralyze the Indians' right to hunt. The parties must have intended that the competing rights be reconciled, and this reconciliation would vary with time and circumstances. A treaty must be seen as a living document which evolves with changing times according to the underlying original intent.
7. It is not sufficient that the province has legislated with respect to hunting on this land or even that the lands have been occupied. The Crown must establish that the use and occupancy of these lands cannot be reasonably accommodated to the exercise of Indian hunting rights. There was no evidence to permit the Court to make any findings of conflict or incompatibility between the two rights.
8. Because the Crown did not meet the onus to prove that s.88 does not apply,

the appeal was dismissed.

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## **GAUTREAU J:--**

### Introduction

Nearly 300 years ago, the Confederacy of Iroquois Indians entered into a treaty with the British. This was July 19th, 1701 at Albany, New York. Under the treaty, the Iroquois ceded all of the territory which is now southwestern Ontario to the British in return for a guarantee of free and undisturbed hunting rights over the lands in the territory forever.

The question on this appeal is whether these hunting rights may be exercised today on non-reserve lands in Elgin County, unrestricted by the provisions of the Game and Fish Act, R.S.O. 1980, c.182, of Ontario.

### Occurrence

The respondents, are Oneida Indians. They were charged with hunting without a licence and hunting in the closed season contrary to the Game and Fish Act. They were found with a firearm and two recently killed racoons in a cornfield, adjacent to a wooded area, in Elgin County on January 21, 1987. It is admitted that the elements of the offence have been made out and that the area where the hunting took place was not part of an Indian reserve but is part of the territory ceded under the Treaty of 1701. It is also acknowledged that the Oneidas are one of the Five Nations of the Iroquois Confederacy who were parties to the treaty.

The defence, simply stated, is that the right to hunt in the 1701 treaty between the British Crown and the Five Nation Indians in combination with s.88 of the Indian Act, R.S.C. 1985, c. I-5 provides a defence to the charges. Section 35 of the Constitution Act, 1982 is also raised as a defence.

Section 88 of the Indian Act says that provincial laws are subject to the terms of any treaty. Section 35(1) of the Constitution Act, 1982 says that aboriginal and treaty rights are "recognized and affirmed"; native rights are thus constitutionally entrenched.

The respondents said they have always hunted in the area and never had licences. Jesse Ireland, who is now 39, said that as a boy he hunted with his uncles and they never had licences either, so far as he knows.

Hunting is part of the way of life of the respondents. It appears they are responsible hunters. Hunting skills and rules are handed down by the males on the maternal side of the clan or tribe. They teach respect for creation and mother earth; one should not cause unnecessary damage to the



animals or the environment. They have regard for the mating season and do not hunt at such times. There is a spiritual and religious component in the hunting involving petition and thanksgiving; there is a custom of leaving something with nature if something is taken from nature - in this case one of the racoons was left. It was stated that hunting should be for the community rather than for selfish purposes. The racoons that the accused shot were intended as food for their tables and the tables of some of the older people of the community who could not hunt.

### The Trial

The case was heard on September 7 and December 27, 1989 by His Honour Judge G.A. Phillips. On April 2, 1990, in a well-considered judgment, he dismissed the charges against both defendants on the ground that: "the defendants' right to hunt as set forth in the Treaty of 1701 must prevail over Section 61 and 64 of the Provincial Game and Fish Act"; and "the defendants' treaty rights to exercise 'free hunting . . . free of all disturbances' cannot be restricted by virtue of section 88 of the Indian Act."

The Crown has appealed. I think that the trial judge was correct in dismissing the charges but my reasons are somewhat different than his because the Supreme Court of Canada delivered judgment in *R. v. Sioui*, on May 24th of this year, and set forth the principles that are to apply in a case like this. The case is reported in [1990] 1 S.C.R. 1025, [1990] 3 C.N.L.R. 127, 70 D.L.R. (4th) 427 and was not available to Judge Phillips.

### The Treaty

The Treaty of 1701 was signed by John Nanfan, the Lieutenant Governor of New York (the Governor, the Earl of Bellmont having died), and by Robert Livingston, Secretary for Indian Affairs and other officials on behalf of the British. All Five Nations of the Iroquois Confederacy, including the Oneidas, were parties and approximately twenty sachims (chiefs) affixed their signs and seals.

The Treaty describes the lands which are "in length about eight hundred miles in bredth four hundred miles," gives the history of the Indians' title and describes its importance to them for hunting.

. . . our predecessors did four score years agoe totally conquer and subdue and drove them out of that country and had peaceable and quiet possession of the same to hunt beavers (which was the motive caused us to war for the same) for three score years it being the only chief place for hunting in this part of the world that ever wee heard of and after that wee had been sixty years sole masters and owners of the said land enjoying peaceable hunting without any internegotion, a remnant of one of the seven nations called Tionondade whom wee had expelled and drove away came and settled there twenty years agoe disturbed our beaver hunting against which nation wee have warred ever since and would have subdued them long ere now had not they been assisted and succoured by the

French of Canada . . .

The treaty then cedes the land to the King of England and reserves hunting rights to the Indians which the King of England guarantees.

Wee say upon these and many other good motives us hereunto moveing have freely and voluntary surrendered delivered up and for ever quit claimed, and by these presents doe for us our heires and successors absolutely surrender, deliver up and forever quit claime unto our great Lord and Master the King of England called by us Corachkoo and by the Christians William the third and to his heires and successors Kings and Queens of England for ever all the right title and interest and all the claime and demand whatsoever which we the said five nations of Indians called the Maquase, Oneydes, Onnondages, Cayouges and Sinnekes now have or which wee ever had or that our heirs or successors at any time hereafter may or ought to have of in or to all that vast Tract of land or Colony called Canagariarchio beginning . . . conteining in length about eight hundred miles and in breath four hundred miles including the Country where Beavers and all sorts of wild game keeps and the place called Tjeughsaghrondie alias Fort de tret . . .

There then follows the words which are critical in this case

. . . provided and it is hereby expected that wee are to have free hunting for us and the heires and descendants from us the Five nations for ever and that free of all disturbances expecting to be protected therein by the Crown of England . . .

### The Issues

The fundamental issue is whether the hunting rights contained in the treaty exempt the accused from prosecution under the charging sections of the Game and Fish Act.

Section 88 of the Indian Act makes provincial laws of general application subject to the terms of any treaty. It reads:

88. Subject to the terms of any treaty and any other Act of Parliament, all laws of general application from time to time in force in any province are applicable to and in respect of Indians in the province, except to the extent that those laws are inconsistent with this Act or any order, rule, regulation or by-law made thereunder, and except to the extent that those laws make provision for any matter for which provision is made by or under this Act.

Aboriginal and treaty rights are entrenched in the Constitution Act, 1982. Section 35(1) of the Act reads as follows:



35.(1) The existing aboriginal and treaty rights of the aboriginal peoples of Canada are hereby recognized and affirmed.

Crown counsel made a number of admissions which greatly assisted the court in considering this case: the Treaty of 1701 was validly created by competent parties; it is a treaty within the meaning of s.88 of the Indian Act; it applies to the defendants; and, the territory ceded under it includes Elgin County.

Although the 1701 document is a treaty within the meaning of s.88 of the Indian Act and guarantees the Indians free hunting, this does not necessarily mean the respondents are exempt from the provisions of the Game and Fish Act. The treaty must be interpreted, and the nature and scope of the rights determined before this can be decided.

#### Historical Background

The law is clear that a treaty must not be interpreted in isolation but must be looked at in its historical context. Judicial notice can be taken of the historical facts surrounding it. (R. v. Taylor and Williams, [1981] 3 C.N.L.R. 114, 62 C.C.C. (2d) 227, 34 O.R. (2d) 360 and R. v. Sioui, [1990] 1 S.C.R. 1025, [1990] 3 C.N.L.R. 127, 70 D.L.R. (4th) 427.

The historical material that was filed at trial includes the following:

EXHIBIT NUMBER TWO - "Documents Relative to the Colonial History of the State of New York" - Volume 3, pages 896 to 911.

EXHIBIT NUMBER THREE - "Historical Sketches of the County of Elgin" - pages 20, 21, 28 and 29.

EXHIBIT NUMBER FOUR - "The Iroquois Restoration" - Iroquois Diplomacy on the Colonial Frontier, 1701 - 1754" - pages 29 to 69.

EXHIBIT NUMBER FIVE - "New York State Museum Bulletin 78 Archeology 9 - A History of the New York Iroquois" - pages 249-259.

EXHIBIT NUMBER SIX - "An abridgment of the Indian Affairs."

EXHIBIT NUMBER SEVEN - "Sir William Johnson papers" - letter from Edward Braddock, April 16, 1755.

EXHIBIT NUMBER EIGHT - "The Livingstone Iroquois Empire" - 1666-1723.

EXHIBIT NUMBER NINE - "The Ambiguous Iroquois Empire" - pages 208 to 213.

EXHIBIT NUMBER TEN - Volume 15 - "Northeast - Southeastern Ojibwa" - pages 760 to 769.

The trial judge described the historical background as follows:

The Iroquois consisted of five confederated tribes: the Mohawk, Oneida, Onondaga, Cayuga and Seneca which were known in 1701 as the Five Nations (later to become the Six Nations). Their homelands ran parallel to and south of Lake Ontario.

During the 1640's, the Iroquois engaged in a series of wars against the tribes of the upper Great Lakes aimed at defeating the Indians living to the west of their homelands. Initially they met with success, defeating the Hurons, Tobaccos, Neutrals and Eries.

The earliest recorded history of the Indian presence in the area which is now constituted as Elgin County indicates that the Neutrals, an agricultural tribe, occupied a substantial village in the County. The fate of the Neutrals and their neighbours to the north, the Tobacco people, is described by Lajeunesse in "The Windsor Border Region" at page xxxii:

After the dispersal of the Hurons the Iroquois carried the terrors of their ferocious prowess southwest to the Petuns or Tobacco Nation and then southward to the land of the Neutrals. By 1651 the whole of western Ontario . . . was nothing but the unpopulated hunting grounds of the Iroquois.

Historian James H. Coyne put it this way

For generations after the disappearance of the Neutrals, the Iroquois resorted to the region in pursuit of game. The country was described in maps as "Chase de Castor des Iroquois", the Iroquois' beaver ground. (James H. Coyne, "The Country of the Neutrals", Historical Sketches of the County of Elgin.)

Just at the moment when a total Iroquois victory against the western tribes seemed imminent, the French intervened directly in support of the Iroquois' enemies. The conflict escalated into a colonial war which lasted from 1680 to 1701 and pitted the French and their Indian allies against the English and the Iroquois.



Ultimately, the tide of war turned in favour of the French and their Indian allies. As the strength of the Iroquois began to wane, the Ojibwa, who controlled the northern shores of Lakes Huron and Superior, entered upon a career of expansion and defeated the Iroquois in a series of skirmishes which ended in complete victory at the outlet of Burlington Bay. The Ojibwa were sole occupants of Western Ontario at the time the treaty of 1701 was signed.

An Anglo-French peace treaty known as the Treaty of Ryswick was signed in 1697 but the French refused to recognize the Five Nations as English subjects and demanded that the Iroquois make a separate peace before the war against them would be stopped. The Iroquois' situation deteriorated rapidly and they ultimately accepted neutrality. Internally, the Five Nations were divided into a peace faction, which wanted to negotiate with the French and a loyal pro-English faction. The result was that at the same time the Iroquois were negotiating the Grand Peace Treaty of 1701 with the French, their deputies were meeting with English officials at Albany and on July 19, 1701, entered into the treaty which is involved in these proceedings.

There is a final historical footnote which relates to aboriginal title in this area and that is that the Indians who drove the Iroquois from this area ceded the lands to the British Crown by the "Great Deed" on the 17th day of May, 1790, without reserving the right to hunt and fish.

There are a few matters that I wish to add. Furs, in particular beaver, were very important to the Iroquois. This led them to the territory ceded by the treaty; they took it by conquest. In *The Iroquois Restoration*, by Richard Aquila, it is stated that by the mid-1660s the Iroquois were the dominant force in the western country "After years of fighting, the five nations had finally secured control of vast lands which could provide the beaver furs needed for the vital Albany trade" (p. 38).

When the Iroquois signed the treaty of neutrality with the French, the Grand Council Treaty of 1701, they were still concerned that their right to hunt in the western lands be secure. They acknowledged in the treaty the right of other tribes to hunt and live there; and they were unsure that their right to hunt would be protected. It appears that the significant reason for the Iroquois signing the treaty with the British, was to protect their source of furs in the western country.

The English entered the treaty because they had a strong interest in the western land. This territory would serve their strategic and expansion purposes, and, equally important, it would help secure the Iroquois as their allies. (See Aquila, pp. 30-69 and Jennings p. 211.)

Finally, I should mention a historical fact that will be important to the argument of abandonment. The Oneidas, when driven out of southwestern Ontario in the late 1600s, lived in New York State until the 1840s when they sold their lands and came to southwestern Ontario where they purchased new lands: see the transcript at p. 23. The Crown said that they arrived as immigrants without claiming any rights under the old treaty when they came but I have seen no evidence to support this.

### Grounds of Appeal

The Crown mounted three main attacks on the respondent's defence.

- (1) The historical circumstances of the treaty show that it was not intended to be absolute, but conditional upon an occurrence which did not take place; in addition, the guarantee of free hunting was limited to protection from other tribes.
- (2) The rights given to the Indians under the treaty were extinguished by abandonment.
- (3) The rights were extinguished, or at least qualified, by the subsequent use and development of the lands by the Crown.

### General Principles

Before dealing with these arguments I wish to set forth some of the general principles of law that apply to Indian treaty rights.

#### 1. Paramountcy

It is clear that the effect of s.88 of the Indian Act is to exempt Indians from provincial legislation if it is at odds with their treaty rights. The terms of the treaty have paramountcy even if the provincial legislation is of general application. *R. v. Kruger*, [1978] 1 S.C.R. 104 at 114-15 [1977] 4 W.W.R. 300, 34 C.C.C. (2d) 377, 75 D.L.R. (3d) 434, 14 N.R. 495, *Simon v. The Queen*, [1985] 1 S.C.R. 387 [1986] 1 C.N.L.R. 153, 23 C.C.C. (3d) 238, 24 D.L.R. (4th) 390, 71 N.S.R. (2d) 15, 171 A.P.R. 15, 62 N.R. 366, and *R. v. Sioui*, *supra*, at p. 1065 [pp.153-54 C.N.L.R.].

#### 2. Interpretation

It is clear that treaties with Indians should be given a liberal interpretation in favour of the Indians. Treaty provisions should not be whittled down by technical excuses; the honour of the Crown is at stake. They are to be construed "not according to the technical meaning of the words, but in the sense that they would naturally be understood by the Indians": *Simon*, *supra*, at p. 402 [p. 167 C.N.L.R.]. In *Sioui* Lamer J. at 1036 [p. 134 C.N.L.R.] quoted from *Jones v. Meehan*, 175 U.S. 1 (1899) as follows:

In construing any treaty between the United States and an Indian tribe, it must always . . . be born in mind that the negotiations for the treaty are conducted, on the part of the United States, an enlightened and powerful nation, by



representatives skilled in diplomacy, masters of written language, understanding the modes and forms of creating the various technical estates known to their law, and assisted by an interpreter employed by themselves; that the treaty is drawn up by them and in their own language; that the Indians, on the other hand, are a weak and dependent people, who have no written language and are wholly unfamiliar with all the forms of legal expression, and whose only knowledge of the terms in which the treaty is framed is that imparted to them by the interpreter employed by the United States; and that the treaty must therefore be construed, not according to the technical meaning of its words to learned lawyers, but in the sense in which they would naturally be understood by the Indians.

When interpreting a treaty a court is entitled to and should take judicial notice of the historical facts and circumstances surrounding the making of the treaty; moreover, the court is entitled to rely on its own historical knowledge and research in doing so. (Sioui p. 1051 [p. 144 C.N.L.R.] )

If there is evidence, by conduct or otherwise, of how the parties understood the terms of the treaty, it may be an aid in giving meaning to its terms. (R. v. Taylor and Williams, *supra*, referred to with approval in Sioui at p. 1045 [pp. 140-41 C.N.L.R.] )

#### The First Argument Advanced by the Crown - Contingent and Limited Rights

The Crown argued that the guarantee of free hunting rights was not absolute but was contingent on the re-conquest of the territory which was occupied by other Indians, who were allies of the French, as well as the French themselves. This was to take place forthwith. It never happened and therefore the treaty is of no consequence.

It was also argued that free hunting in the historical context was not an absolute guarantee of free hunting but only that the British would protect the right of the Iroquois to hunt in the territory undisturbed by other Indians.

I do not think these arguments are well founded. The treaty says that the Iroquois Nations are to have free hunting, free of all disturbances and protected by the Crown of England. It is a clear and positive statement of the rights of the Indians. There is no suggestion that these rights were contingent on a particular event at a particular time, nor is there any suggestion that the King of England only guaranteed the Iroquois protection from interference by other tribes. Neither is there anything in the surrounding circumstances that leads to such a conclusion.

I believe that this interpretation is consistent with Simon where the Chief Justice said at p. 401 [pp. 166-67 C.N.L.R.] :

... by providing that the Micmac should not be hindered from but should have free liberty of hunting and fishing as usual, constitutes a positive source of protection against infringements on hunting rights.

Simon involved a question of whether Indian treaty rights to hunt were insulated from the restrictions of the Nova Scotia Provincial Lands and Forests Act.

It goes without saying that the 1701 treaty would go for naught if the territory remained under the dominion of others, but it did not. The British gained possession under Treaty of Paris, 1763.

If there is any evidence by conduct or otherwise of how the parties understood the terms of the treaty, such understanding is of assistance in giving content to the treaty. There is such evidence here and it supports the position of the Indians.

The respondents and other members of their tribe have hunted in the area covered by the treaty without provincial hunting licences and without following provincial hunting seasons. This is evidence of the Iroquois' understanding that these treaty rights were to be free of all disturbances.

The Crown has relied upon the grant of the land to support its territorial claims. They treated the grant as an actual one, not contingent. This is seen in the instructions given to Sir William Johnson, the Imperial Superintendent General of Indian Affairs, by General Edward Braddock, the Commander of the Forces, on April 16, 1755. The tenor of the instructions is that, on the authority of the Five Nations Deed of 1701, the British had a right to the land and a right to take military action to expel the French.

It appearing that the French have from time to time by Fraud & Violence built strong Forts within ye Limits of the saied Land, contrary to the purport of the [saied] Covenant Chain of ye saied Deed & Treaty, you are in my Name to Assure the Saied Nations that I am come by His Majesty's Order to destroy all ye saied Forts & to build such others as shall protect & secure the saied Lands to them their Heirs & Successors for ever according to ye intent & Spirit of the Saied Treaty & therefore call upon them to take up the Hatchet & come & take Possession of their own Lands.

The Second Argument Advanced by the Crown: The Hunting Rights have been Extinguished by Abandonment

The Crown argued that the Five Nations, which include the Oneidas, abandoned the territory in the late 1690s and took up residence in New York State. The Oneidas only returned to Elgin County in 1840 when they purchased the lands where they now live. The Crown says this abandonment for 140-150 years constitutes an extinguishment of any treaty rights that they may have had. (I must point out that the respondents argued that other Iroquois tribes had lived in the territory at some time while the Oneidas were absent.)

Can non-use extinguish treaty rights? I should not think so. Even an easement in property law is not extinguished by mere non-use; there must be other clear and unequivocal evidence of an intention to abandon and release the easement. Mere non-user, without more, is neither here nor there. See



*Liscombe v. Maugham* (1927), 62 O.L.R. 328 (Ont. C.A.). It is all the more so where treaty rights are concerned. A treaty is a solemn, sacred agreement between the Crown and the Indians and there are sovereign elements to it. This being the case, much more is required than mere non-use to show abandonment - even if the non-use is for 150 years.

I was referred to *Attorney General v. Bear Island Foundation* (1985), 49 O.R. (2d) 353 at 436, [1985] C.N.L.R. 1 at 77, 15 D.L.R. (4th) 321 as an authority for extinguishment of Indian rights through non-use and abandonment, but the case is not an authority for extinguishment of treaty rights; it deals only with aboriginal rights.

In any event, the answer to the problem is found in *Sioui* at p. 1066 [p. 154 C.N.L.R.]:

Finally, the appellant argues that non-user of the treaty over a long period of time may extinguish its effect. He cites no authority for this. I do not think that this argument carries much weight: a solemn agreement cannot lose its validity merely because it has not been invoked to, which in any case is disputed by the respondents, who maintain that it was relied on in a seigneurial claim in 1824. Such a proposition would mean that a treaty could be extinguished merely because it had not been relied on in litigation, which is untenable.

**The Third Argument Advanced by the Crown: Have the Hunting Rights been Extinguished Unilaterally by Crown Use of the Territory?**

The Crown argued extinguishment based on use of the lands by the Crown. It was said that the use of the lands is incompatible with free hunting and the Indians' rights must yield because the Crown's right to use the land, based on ownership, is superior. If the Crown decides to use the land in a way which is incompatible with free hunting, the latter must give way; the Crown can, as owner, extinguish the rights unilaterally.

There are two aspects to the use of the land by the Crown. The first is that by Crown grants it has given the land over to private use for such things as farming. Free hunting on such lands would be incompatible with private use. The second is that responsible use and enjoyment of the territory requires management and conservation of wildlife resources. This is what the Fish and Game Act is all about. Free hunting by its nature, is incompatible with the statute and use.

In *Simon* it was argued that absolute title to the land covered by the treaty rests with the Crown and therefore the Crown had the right to extinguish any Indian rights on such lands. Further, it was said that the Crown, through occupancy by the white man under Crown grant or lease, had extinguished native rights in lands outside of reserves.

Chief Justice Dickson said it was not necessary to come to a final decision and he did not wish to be taken as expressing an opinion on whether, as a matter of law, treaty rights could be extinguished, but he pointed out that finding that a treaty right has been extinguished has serious and far-reaching

consequences (pp. 405, 407 [pp. 169-70 C.N.L.R.]).

I think it can now be said that a treaty and the rights created under it cannot be unilaterally extinguished. It requires consent. In *Sioui* at p. 1063 [p. 152 C.N.L.R.] it was said:

It must be remembered that a treaty is a solemn agreement between the Crown and the Indians, an agreement the nature of which is sacred: *Simon*, *supra*, at p. 410, and *White and Bob* *supra*, at p. 649. The very definition of a treaty thus makes it impossible to avoid the conclusion that a treaty cannot be extinguished without the consent of the Indians concerned. Since the Hurons had the capacity to enter into a treaty with the British, therefore, they must be the only ones who could give the necessary consent to its extinguishment.

This was said in a context that asked whether it would be contrary to the general principles of law for an agreement between the English and the French to extinguish a treaty between the English and the Hurons. Despite the contextual difference, the same reasoning must apply and the same answer given when asking if one of the parties to a treaty can extinguish it without the consent of the other. Similarly it makes no difference if the use in question is one of occupation or one of management and conservation.

#### Limitation of Treaty Rights Based on Intent or Expectations of the Parties

Although I conclude that treaty rights cannot be extinguished or limited unilaterally, that does not exclude their limitation or extinguishment based on original intent or the common expectation of the parties.

There are two rights in opposition here: the Crown's ownership and consequent rights to use and develop the land and the Indians' right to hunt freely. There are no limiting factors in the treaty. Therefore one can reason that the Indians may hunt anywhere in the territory and this includes private property. This could lead one to suppose that they might hunt racoons in the backyard of a private home. With respect, I believe that this goes beyond what the parties intended or what is reasonable. To permit it would be to trample on the Crown's ownership rights. On the other hand, it would be equally unreasonable for the Crown to argue that its legal title and its right to use, develop and enjoy the lands can frustrate, and in effect abolish, the hunting rights of the Indians.

Neither of these positions is reasonable. The answer must come from interpretation of the treaty by determining the intention of the parties. How did they intend to solve the problem if rights came into conflict?

In *Sioui* the Court was dealing with the question of whether the Indians could continue to practice their religious rites and customs in the Parc de la Jacques-Cartier if this involved cutting down trees, camping and making fires contrary to the Quebec Parks Act. The Court said at p. 1068 [p. 155 C.N.L.R.]:



In my view, the treaty essentially has to be interpreted by determining the intention of the parties on the territorial question at the time it was concluded. It is not sufficient to note that the treaty is silent on this point. We must also undertake the task of interpreting the treaty on the territorial question with the same generous approach toward the Indians that applied in considering earlier questions. Now as then, we must do our utmost to act in the spirit of Simon.

In interpreting the document the court must consider the language used and the original intent if any reliable evidence can be found. The original intent must be considered in its broad aspect, that is, the underlying intent. What did the parties intend and contemplate would be accomplished? The interpretation must be realistic and reflect the intention of both parties, not just one of them. "The court must choose from among the various possible interpretations of the common intention the one which best reconciles the Huron's interests and those of the conqueror" (Sioui p. 1069 [p. 156 C.N.L.R.]).

I think it can be concluded from history that the British government wished to colonize, use and develop the land for its benefit. Therefore it is unreasonable that absolute rights should have been granted to the Indians which paralyze the Crown's use of the lands. On the other hand, the British wanted the Iroquois as their allies, and understood the importance of free and uninterrupted hunting to them. Therefore it is unreasonable that absolute rights should have been intended for the Crown which would paralyze the Indians' right to hunt. The conclusion must be that the parties intended that the competing rights should be reconciled, and this reconciliation would vary with time and circumstances. The rights are not frozen in time. A treaty must be seen as a living document that evolves with changing times according to the underlying original intent. When the rights of the parties conflict they must be adjusted. I think this view is supported by Chief Justice Lamer at pp. 1071-72 [p. 157 C.N.L.R.] of Sioui:

Accordingly, I conclude that in view of the absence of any express mention of the territorial scope of the treaty, it has to be assumed that the parties to the treaty of September 5 intended to reconcile the Hurons' need to protect the exercise of their customs and the desire of the British conquerors to expand. Protecting the exercise of the customs in all parts of the territory frequented when it is not incompatible with its occupancy is in my opinion the most reasonable way of reconciling the competing interests. This, in my view, is the definition of the common intent of the parties which best reflects the actual intent of the Hurons and of Murray on September 5, 1760. Defining the common intent of the parties on the question of territory in this way makes it possible to give full effect to the spirit of conciliation, while respecting the practical requirements of the British. This gave the English the necessary flexibility to be able to respond in due course to the increasing need to use Canada's resources, in the event that Canada remained under British sovereignty. The Hurons, for their part, were protecting their customs wherever their exercise would not be prejudicial to the use to

which the territory concerned would be put. The Hurons could not reasonably expect that the use would forever remain what it was in 1760.

I assume that he would have added, if confronted with the problem, that the Crown's right to use and develop the territory would have to be adjusted to accommodate the Indians' right to hunt. The Crown's right can be exercised to the extent that it does not make the Indians' right of free hunting meaningless. At what point does this happen? Fortunately I do not have to decide this on this appeal. The answer comes more easily; the case against the Indians must fail because of an inadequate evidentiary base. There is not enough evidence to permit the Court to make any findings of conflict or incompatibility between the two rights.

### Evidence of Incompatibility

It is not sufficient that the province has legislated with respect to hunting on this land or even that the lands have been occupied. The Crown must establish that the type of use and occupancy, to which this land is subject, is incompatible with the exercise of free hunting on it by the respondents. It is up to the Crown to prove that the use and occupancy of these lands cannot be reasonably accommodated to the exercise of the Indians' hunting rights. (Sioui p. 1072 [p. 157 C.N.L.R.].)

The Crown presented no evidence as to what land the respondents were hunting on, who owns it or what it is used for; neither was there any evidence of the nature and extent of the hunting involved; nor was there any evidence that the proper use of the lands requires management of wildlife as provided by the statute and that the exercise of hunting rights by the Indians cannot be accommodated to this.

This lack of evidence is fatal. The proof on the Crown in cases like this is high. What Chief Justice Dickson said in *Simon* in relation to the extinguishment of rights applies even though we are not talking of extinguishment but of conflict and incompatibility. He said at p. 406 [pp. 170-71 C.N.L.R.]:

The respondent tries to meet the apparent right of the appellant to transport a gun and ammunition by asserting that the treaty hunting rights have been extinguished. In order to succeed on this argument it is absolutely essential, it seems to me, that the respondent lead evidence as to where the appellant hunted or intended to hunt and what use has been and is currently made of those lands. It is impossible for this Court to consider the doctrine of extinguishment "in the air"; the respondent must anchor that argument in the bedrock of specific lands. That has not happened in this case. In the absence of evidence as to where the hunting occurred or was intended to occur, and the use of the lands in question, it would be impossible to determine whether the appellant's treaty hunting rights have been extinguished.

### Conclusion



Because the Crown has not met the onus to prove that s.88 does not apply, the appeal is dismissed.

In view of this it is not necessary to consider the application of s.35(1) of the Constitution Act, 1982.

d/nnb

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## **Six Nations of the Grand River Land Use Consultation & Accommodation Policy**

### **A Policy for Obtaining Free, Prior, and Informed Consent from Six Nations**

#### **1. Preamble**

Six Nations of the Grand River is the largest First Nation by population in Canada. The current territory spans 46 500 acres and is bordered by the Mississaugas of the New Credit First Nation and the counties of Norfolk, Brant, and Haldimand. This territory represents only 4.8% of the 950,000 acres of the Haldimand Tract lands that were granted to Six Nations by the Haldimand Proclamation in 1784.

As the official governing body of the territory and working with all Six Nations Community Members, Six Nations Elected Council (SNEC) on behalf of the people of Six Nations of the Grand River has interests in and a duty to protect land within the Haldimand Tract. These interests include unsurrendered lands; conditionally surrendered lands which are subject to unfulfilled conditions; and the Grand River including the river bed. Additionally Council asserts a responsibility to protect the land, air, and water within the wider area specified by the 1701 Fort Albany/Nanfan Treaty. By 1995, Six Nations has filed with the Federal Crown, 29 specific claims with more to be researched. At this time, the Federal Crown is typically taking between 10-20 years to review and settle specific claims. However, in 1995 when Six Nations commenced a court action against the Crown requesting an accounting of all the real and personal property that Six Nations should have had from the Haldimand Tract, the Government of Canada ceased any attempts to settle the claims submitted under the Specific Claims Policy. The Crown's failure to settle these claims has resulted in land disputes that harm relations and waste both money and resources. This failure has resulted in frustration for developers, municipalities, communities, as well as the people of Six Nations.

#### **2. Policy Statement**

Six Nations Elected Council (SNEC) requires that the Crown, Proponents and municipalities consult with SNEC in good faith in order to obtain its free and informed consent on behalf of Six Nations of the Grand River prior to SNEC approval of any project potentially affecting Six Nations' Interests. SNEC expects that effective mechanisms shall be provided by the Crown and/or Proponent for just and fair redress for any significant development activities; and all parties shall take appropriate measures to mitigate adverse environmental, economic, social, cultural or spiritual impacts. SNEC supports development that benefits the people of Six Nations and is conducted in a manner that is cognisant and respectful of the water, air, land, rights and interests of the people of Six Nations. SNEC fully expects all Proponents, municipalities and the Crown to respect this policy.

#### **3. Guiding Principles**

The following principles shall guide all consultation and accommodation endeavours.

- 3.1 The process of consultation and accommodation must be guided by the principles established by the United Nations Declaration on the Rights of Indigenous Peoples. At a minimum this must include:
  - (i) a lack of any and all coercion including, but not limited to, financial and time constraints;
  - (ii) commencing consultation at the onset of a project, prior to decisions being made; and

- (iii) full disclosure including, but not limited to, detailed reports on the project and the property; details of all federal, provincial, and municipal fees and taxes related to the property; and information as to the purchase price of the property.
- 3.2 The decision-making process must be proactive, holistic, and strategic in scope that works toward joint planning approaches. Decisions should be made by consensus wherever possible.
- 3.3 The process shall have an ongoing government-to-government relationship based on the recognition of Six Nations inherent rights, treaty rights, and title. Six Nations must have a formal role in all decisions influencing and impacting the territory at all levels reasonably necessary to protect the rights and interests of Six Nations. SNEC must not be just considered part of a larger Ontario community who might be consulted.
- 3.4 The process shall have respect for the sacred bonds between Six Nations and the land, through long term agreements that provide measures to protect the land and resources that Six Nations relies on to sustain its culture, Community, and economy.
- 3.5 There shall be available financial resources for Six Nation's full and effective participation in all aspects of the consultation and accommodation process.
- 3.6 There must be a willingness to provide accommodation for the reasonable concerns of Six Nations prior to the commencement of the project.
- 3.7 There must be a willingness to engage in a jointly accepted dispute resolution process in the event an agreement cannot be reached.
- 3.8 There must be a commitment to deal with each development on an individual and flexible basis. The controlling question in all situations must be what is required to maintain the honour of the Crown and to effect reconciliation between the Crown and Six Nations peoples with respect to the interests at stake.

#### **4. Application**

- 4.1 This policy and related procedures apply to any and all Federal, Provincial and Municipal land use policies or regulations; all land use development projects within the Haldimand Tract; and any proposed land projects outside of the Haldimand Tract that may reasonably be seen to affect the rights and interests of Six Nations as outlined in the Policy Statement section above.
- 4.2 This policy does not apply to land use projects proposed by Members of Six Nations within the Six Nations territory.

#### **5. Enforcement**

- 5.1 If a Proponent or the Crown fails to abide by this policy SNEC may take one or more of the following actions:
  - (i) legal action;
  - (ii) publication of projects that are not in compliance with the policy; and
  - (iii) any other action deemed reasonable.

#### **6. Definitions**

- 6.1 Accommodation – an amicable agreement achieved by consultation between two or more parties to reconcile Six Nations concerns and to avoid irreparable harm or to minimize the effects of infringement by seeking compromise in an attempt to harmonize any conflicting interests. Accommodation may include, but is not limited to:
  - (i) Partnerships;
  - (ii) joint ventures;
  - (iii) revenue sharing;
  - (iv) employment and educational opportunities; and
  - (v) other arrangements that benefit the Six Nations Community.
- 6.2 Consultation – a deliberation, in good faith, on a matter involving two or more parties, having concern for and consideration of Six Nations' wishes in planning and acting; with a mutual goal of arriving at an agreeable decision prior to any undertaking by either party.
- 6.3 Haldimand Tract – the land six miles on either side of the Grand River from its source to Lake Erie granted to Six Nations by the Haldimand Proclamation of October 25, 1784



6.4 Major projects – Projects that SNEC believes have a reasonable potential to cause environmental damage, result in non-compensable damage, or projects on lands to which Six Nations has a strong *prima facie* case for recognition or restoration of beneficial title. These projects may include, but are not limited to:

- (i) Some estate residential developments;
- (ii) large residential developments;
- (iii) commercial and industrial developments;
- (iv) changes to Municipal or Provincial land use policies or plans;
- (v) major transportation projects;
- (vi) projects that border and/or cross the Grand River;
- (vii) aggregate resource projects
- (viii) energy, electric and water projects, and associated transmission or transportation;
- (ix) waste management facilities;
- (x) Any project deemed important by SNEC.

6.5 Minor projects – Projects that SNEC believes present very little potential for negative effects on the environment, cultural, social and economic damage, or infringement on Six Nations' Interests, and Treaty rights. These projects may include, but are not limited to:

- (i) severances;
- (ii) variances;
- (iii) lot line adjustments;
- (iv) garden suites;
- (v) some estate residential developments; and
- (vi) the majority of notices outside of the Haldimand Tract

6.6 Proponent – A person including corporations, which may include the Crown, who proposes a minor or major project to be implemented that may affect Six Nations' Interests.

6.7 SNEC – Six Nations Elected Council including its authorized agents and employees.

6.8 Six Nations Interests – SNEC asserts their interest in the following lands:

- (i) Unsurrendered lands within the Haldimand Tract;
- (ii) Conditionally surrendered lands which are subject to unfulfilled conditions;
- (iii) The Grand River including the river bed; and
- (iv) The 1701 Fort Albany/Nanfan Treaty territory.

6.9 Six Nations Land Use Consultation Team – A panel delegated by SNEC, as per the *Six Nations Land Use Consultation Team Terms of Reference*, to carry out the process of consultation and accommodation on behalf of SNEC.

6.10 The Crown – Her Majesty in right of Canada and Her Majesty in right of Ontario and their respective governments and agencies.

6.11 Third Parties – A person; other than the Crown, SNEC, or the Proponent; who is either directly or indirectly affected by a project.

## **7. Non-Derogation**

7.1 Nothing in this policy, pursuant to section 25 of the Charter of Rights and Freedoms, shall be construed so as to abrogate or derogate from the protection provided for Six Nations' existing Aboriginal or Treaty rights as recognized by section 35 of the *Constitution Act* 1982, the Royal Proclamation of October 7, 1763, and any rights or freedoms that now exist by way of land claims agreements or may be so acquired.

7.2 Nothing in this policy shall be construed as to affect the Aboriginal or Treaty rights, as recognized by section 35 of the *Constitution Act*, 1982, of any other First Nation.

## **8. Responsibilities of the Crown**

8.1 The Crown is responsible to:

- (i) operate in good faith;
- (ii) uphold the honour of the Crown;

- (iii) accommodate Six Nations concerns up to the point of undue hardship where Six Nations rights and interests have been asserted but not necessarily proven;
- (iv) keep abreast of the status of the consultation process throughout and contribute in a meaningful way when necessary;
- (v) participate in consensus decision making;
- (vi) give reasonable consideration to Six Nations' rights and interests;
- (vii) ensure the consultation process is adequately and securely funded; and
- (viii) conduct consultation in the most expeditious manner possible consistent with SNEC internal policies and processes.

## **9. Responsibilities of SNEC**

9.1 SNEC is responsible to:

- (i) operate in good faith;
- (ii) represent the concerns, values, and opinions of all Six Nations Community Members;
- (iii) make a reasonable effort to provide all Six Nations Community Members with adequate notice of all major projects;
- (iv) make a reasonable effort to provide all Six Nations Community Members with an opportunity to comment on major projects;
- (v) promote and encourage the utilization of this consultation and accommodation process;
- (vi) lobby for the necessary resources to operate the consultation and accommodation process; and
- (vii) monitor compliance, by all parties, with the consultation and accommodation process.

## **10. Responsibilities of Proponents**

10.1 Proponents are responsible to:

- (i) operate in good faith;
- (ii) notify SNEC at the onset of the project;
- (iii) adhere to the consultation and accommodation process; and
- (iv) disclose, in a timely manner, all information required by SNEC including but not limited to:
  - (a) a detailed description of the project;
  - (b) a description of the property;
  - (c) the purchase price of the property; and
  - (d) all taxes, including land transfer, paid on the property.

## **11. Overview of the Early Consultation Process**

- 11.1 This overview shall not be interpreted to be exhaustive of the process for consulting with Six Nations. For greater clarity please reference the SNEC document, "*Six Nations of the Grand River Land Use Consultation and Accommodation Procedure Manual.*"
- 11.2 Prior to the onset of the project the Proponent shall notify SNEC, in writing, of their intentions and shall provide SNEC with detailed descriptions of the proposed development.
- 11.3 Contact between SNEC and a Proponent may be initiated at this time during informal meetings and/or other forms of communication. This may be interpreted as a sign of good faith and honourable intention however; this initial communication shall not be considered to fulfill the duty to consult.
- 11.4 Following receipt of notice as described in 11.2, SNEC shall give notice in conjunction with the Proponent to the Crown requiring it to consult with Six Nations.
- 11.5 The Proponent shall submit, in a timely manner, any studies, plans, environmental assessments, reports, property descriptions, taxation information, or other related documentation reasonable in the circumstances and relevant to the project that may be requested by SNEC.
- 11.6 SNEC shall maintain detailed records in order to provide, in writing, to the Crown indication of the financial/human resources utilized to perform a preliminary review of a project.
- 11.7 Following the preliminary review SNEC will provide the Crown and the Proponent with:
  - (i) any preliminary concerns or objections from Six Nations; and
  - (ii) notification as to whether the project is being considered as a major or minor project.



## **12. Minor Projects**

- 12.1 If a project is considered minor the Proponent shall submit all documentation requested by SNEC to ensure that SNEC is fully informed on the land being used and the project itself.
- 12.2 SNEC reserves the right to request regular updates on specific aspects of minor projects.
- 12.3 SNEC will notify the Crown and provide the Proponent with a letter indicating the satisfactory fulfillment of consultation when the Proponent has complied with all reasonable requests of SNEC.

## **13. Major Projects**

SNEC recognizes that not all major projects present equal levels of risk to the interests or Treaty rights of the Six Nations Community. The following represents an overview of how SNEC is prepared to address major projects. SNEC reserves the right to deal with each project on an individual basis within this framework.

- 13.1 If a project is considered major, SNEC shall publicize the location and nature of the proposed project.
- 13.2 SNEC will provide the Crown and the Proponent with any concerns, issues or objections. SNEC shall allow an adequate period of time for the Proponent and the Crown to respond to the identified concerns, issues and objections.
- 13.3 When SNEC has acquired all relevant information concerning the proposed project and notified the Crown and Proponent of any concerns or objections, SNEC shall make a reasonable attempt to inform all Six Nations Community Members.
- 13.4 SNEC shall allow adequate time for all Six Nations Community Members to submit objections or support for the project. SNEC shall give all reasonable submissions consideration in drafting a response to the Proponent.
- 13.5 If SNEC decides to consult on the project a Six Nations Council Resolution shall be passed to that effect. This resolution shall require SNEC to engage in meaningful dialogue by way of negotiation and mediation with the Crown and Proponent, to attempt to resolve any identified issues, concerns and objections.
- 13.6 If SNEC decides not to consult on the project a Letter of Objection shall be furnished to the Crown and to the Proponent.

## **14. Overview of Accommodation Process**

- 14.1 Any party that wishes to fulfill the duty to consult with Six Nations shall not be considered to have fulfilled that duty until the concerns of Six Nations Land Use Consultation Team and the Six Nations Community have been heard and any reasonable concerns satisfactorily addressed.
- 14.2 After the Six Nations Land Use Consultation Team and Six Nations Community have been provided with the opportunity to submit comments regarding the project, SNEC shall compile a Report of Concerns detailing the concerns identified throughout the process, as well as recommendations for how to accommodate those concerns. SNEC will then submit the report to the Crown and the Proponent. This report will be made available to the public.
- 14.3 The Proponent and the Crown may opt to agree with the concerns and recommendations suggested in the Report of Concerns.
- 14.4 If the Report of Concerns is not agreed to by the Proponent or the Crown a detailed, written response to the Report of Concerns and alternative means of accommodation shall be furnished to SNEC, in a timely manner, by the disagreeing party.
- 14.5 Upon receipt of any response from the Proponent or the Crown, SNEC and the Proponent shall attempt to reach a mutually acceptable agreement through a process of conciliation.
- 14.6 If a mutually acceptable agreement is obtained by the parties, SNEC shall furnish a letter to the Proponent recognizing the project and indicating that the duty to consult and accommodate has been fulfilled.
- 14.7 If a mutually acceptable agreement is no longer reasonably attainable SNEC shall notify the Crown of its desire to commence a further negotiation process.

14.8 Negotiations shall be carried out in a mutually agreeable, impartial manner. The structure, procedure, timing, location and parties shall be agreed to by the Crown and SNEC prior to the negotiation process being undertaken.

## **15. Dispute Resolution**

15.1 In order to avoid resorting to the court system, if at any point throughout the consultation process the parties feel that an agreement cannot be reached they may opt to pursue a dispute resolution process.

15.2 Any dispute resolution process must be:

- (i) conducted in a manner where Six Nations has equal decision making power;
- (ii) conducted in an impartial and mutually acceptable manner; and
- (iii) conducted in a timely manner.

15.3 The process of consultation shall cease for the duration of a dispute resolution process.

15.4 The Crown, SNEC, and the Proponent must be parties to any dispute resolution process.

15.5 If the parties required in a dispute resolution by subsection 15.4 deem it appropriate they may agree to grant standing to any Six Nations Member or party in a dispute resolution.

15.6 A third party may receive standing in a dispute resolution.

15.7 A dispute resolution process may be sought where the end result of the consultation process is 'no agreement.'

## **16. Review and Amendment**

16.1 SNEC shall review this policy on at least an annual basis.

16.2 Any ongoing consultations shall not be affected by changes to the policy, unless agreed to by all parties.

16.3 SNEC reserves the right to amend or clarify the policy as it considers necessary to reflect its intended application.

## **17. Regulations**

17.1 SNEC reserves the right to establish procedures, regulations and fees, from time to time, under the authority of this policy. This right may be delegated to agents, successors and employees of Six Nations Elected Council.

## **18. Authorization**

18.1 This policy was approved at the General Council meeting held on June 2, 2009 by SNCR #197-02/06/2009 and #198-02/06/2009 to be effective on June 3, 2009. This policy shall repeal and replace any previous Six Nations Council policies relating to land consultation.



**Haudenosaunee Development Institute (HDI) INTERROGATORY #5 List 1**

**Interrogatory**

Does HONI have any knowledge information or belief to suggest that the Haudenosaunee Development Institute has not been granted full authority to represent Haudensaunee interests in relation to the 1701 Treaty?

**Response**

Hydro One has knowledge of the information contained in HDI's response to the OEB dated September 10, 2012 that includes:

- the Haudenosaunee Confederacy Chiefs Council letter to the Ministry of the Environment dated September 30, 2011 indicating that the HDI may represent it in relation to renewable energy generation projects that are subject to the Renewable Energy Approval process; and
- that the HDI was named in a Communications Framework between the Haudenosaunee Confederacy Chiefs Council and the Ontario Ministry of Aboriginal Affairs, which pertains to the relationship between those two parties.

In light of HDI's intervention in the present leave to construct proceeding, Hydro One has made efforts to engage HDI on any specific impacts it believes that this project could have on the treaty or Aboriginal rights of the Haudenosaunee.

1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #6 List 1**

2  
3                    **Interrogatory**

4  
5                    Does HONI take the position that it is not obligated to engage with the HCCC's  
6                    representative institution, HDI, as contemplated by Article 32(2) of the United Nations  
7                    Declaration on the Rights of Indigenous People which states that?

8  
9                    (2)       States shall consult and cooperate in good faith with the  
10                  indigenous peoples concerned through their own representative  
11                  institutions in order to obtain their free and informed consent prior  
12                  to the approval of any project affecting their lands or territories and  
13                  other resources, particularly in connection with the development,  
14                  utilization or exploitation of mineral, water or other resources.

15  
16                  **Response**

17  
18                  Hydro One's obligations with respect to consultation are based on a delegation from the  
19                  Crown. Consultation is a Crown duty, and the Crown advises Hydro One of Aboriginal  
20                  communities that have, or may have, Aboriginal or treaty rights that could be adversely  
21                  impacted by a proposed project.



**Haudenosaunee Development Institute (HDI) INTERROGATORY #7 List 1**

**Interrogatory**

Does HONI take the position that it is not obligated to provide notification to HCCC and/or HDI where it has unilaterally determined that the Project will have a minute impact on treaty rights?

- a. Does HONI take the position that it is never obligated to notify the Haudenosaunee rights holder of Projects within Haudenosaunee treaty territories?
- b. If HONI takes the position that it may be obligated to provide notice the Haudenosaunee rights holder when does HONI believe that the obligation arises?

**Response**

Hydro One does not unilaterally determine the impact of a project on treaty rights. As noted in Hydro One's response to Chippewas of the Thames Interrogatory question 4 (Exhibit I, Tab 2, Schedule 4), projects of this nature are carried out under the *Class Environmental Assessment (EA) for Minor Transmission Facilities*, which has been approved under the provincial *Environmental Assessment Act*. This project underwent an Environmental Screening that was completed on March 9, 2012.

Hydro One follows a process that involves an initial consideration of whether the Project could have an appreciable adverse impact on rights that could trigger the duty to consult. If there is such potential, Hydro One contacts the Crown for a list of communities to notify.

As noted in the prefiled evidence (Exhibit B, Tab 6, Schedule 5), Hydro One was provided a list of First Nations to be notified. This list did not include the Haudenosaunee Confederacy Chiefs Council or HDI, but included the Oneida First Nation which is the signatory community to the 1701 treaty that is located in closest proximity to the Project. Hydro One notified that community.

Hydro One understands that the provision by the Crown of a list of First Nations to be notified does not mean that the project necessarily triggers a duty to consult.

- a. No. Hydro One relies on the provincial Crown to provide direction with respect to the procedural aspects of the Crown's duty to consult. Hydro One routinely notifies communities including Haudenosaunee rights holders when it is undertaking Projects in the vicinity of the community.
- b. Please refer to Exhibit I, Tab 3, Schedule 3 and the response to part a) above.

1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #8 List 1**

2  
3                    **Interrogatory**

4  
5                    What documents, information, notes, correspondence, or emails did HONI rely upon to  
6                    conclude in its August 22, 2012 correspondence that the "likelihood that the Project will  
7                    adversely impact any pending treaty or Aboriginal rights claimed by the Haudenosaunee  
8                    is minute" and if there are documents etc please produce.?

9  
10  
11                   **Response**

12  
13                   Hydro One relies on its Environmental Assessment ("EA") process to determine project  
14                   impacts. The EA results for this Project were indicated in the EA screen out letter filed  
15                   with the Ministry of Environment ("MOE") on March 9, 2012 which is referenced in  
16                   Hydro One's response to Board Staff interrogatory question 6 (Exhibit I, Tab 1, Schedule  
17                   6, Attachment 1). Hydro One completed the Class EA Screening process for this project  
18                   and the screen out letter was filed to the MOE on March 9, 2012. The screen out letter  
19                   states that there will be no noticeable difference in the appearance of the transmission line  
20                   after the project has been completed and that the environmental effects are insignificant.

21  
22                   As noted in Hydro One's response to Chippewas of the Thames Interrogatory question 4  
23                   (Exhibit I, Tab 2, Schedule 4), given that all work for this project will be conducted on  
24                   the existing right-of-way and on the existing towers, there will be no significant  
25                   disturbance of land. Hydro One is of the view that the potential for this re-conductoring  
26                   project to have any adverse effects on existing Aboriginal or treaty rights so as to attract  
27                   the Crown duty to consult is nil to negligible.



1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #9 List 1**

2  
3                    **Interrogatory**

4  
5                    Why does HONI refer to Haudenosaunee treaty rights as pending?

- 6  
7                    a.    What knowledge information and/or belief does HONI have to suggest that  
8                    Haudensaunee treaty rights are 'pending' versus established?  
9  
10                  b.    Does HONI have any documents to support its position that Haudenosaunee  
11                  treaty rights are 'pending' and if so please produce?  
12  
13

14                  **Response**

15  
16                  The word “pending” was derived from Supreme Court jurisprudence relating to the duty  
17                  to consult in the context of asserted Aboriginal rights claims as distinct from existing  
18                  rights under treaties. Hydro One’s use of the word pending may be disregarded in the  
19                  present context.

**Haudenosaunee Development Institute (HDI) INTERROGATORY #10 List 1**

**Interrogatory**

Did HONI (or any other Provincial entity) provide the Haudenosaunee and/or HDI the opportunity to set out and clarify rights in relation to the Project.

- a. If HONI did provide the HCCC and/or HDI the opportunity to set out and clarify rights and interests please advise in what manner and any documentation in support.

**Response**

As noted in the prefiled evidence (Exhibit B, Tab 6, Schedule 5), the Ontario Ministry of Energy sent Hydro One a letter dated August 12, 2011 listing First Nations to be notified. This list included First Nation communities in the vicinity of the project. The Haudenosaunee community of Oneida was included but communities outside of the project vicinity such as the Six Nation community or its Councils (the Six Nation Elected Council or the Haudenosaunee Confederacy Chiefs Council or HDI) were not included.

In a letter dated August 20, 2012 to the OEB, HDI expressed an interest in the Project. In response to HDI's interest in the Project, on September 4, 2012, Hydro One transmitted, via Canada Post, a letter to Aaron Detlor and to Leroy Hill, Secretary of the Haudenosaunee Confederacy Chiefs Council. These letters included project related information and an offer to meet to discuss the Project further. Hydro One has not received a response to this letter (see Attachments 1 and 2).

- a. Please see above.



**Hydro One Networks Inc.**  
483 Bay Street  
TCT4, South Tower  
Toronto, Ontario, M5G 2P5  
www.HydroOneNetworks.com

Tel: (416) 345-6597  
Fax: (416) 345-6919  
Cell: (416) 525-1051



**Brian McCormick**  
Manager, Environmental Services and Approvals

September 4, 2012

Mr. Leroy Hill, Secretary  
Haudenosaunee Confederacy Chiefs Council

Dear Mr. Hill:

**Re: Lambton to Longwood Transmission Upgrade**

It has recently come to Hydro One Networks Inc.'s (Hydro One) attention that you are interested in receiving more information regarding the Lambton to Longwood Transmission Upgrade. This project which is described below, involves an upgrade to approximately 70 kilometres of an existing two-circuit 230 kilovolt (kV) transmission line in southwestern Ontario. The line extends from Lambton Transformer Station (TS) in the Township of Clair to Longwood TS in the Township of Strathroy-Caradoc, as shown on the attached map. This project was identified as a priority in Ontario's Long Term Energy Plan, and is required to increase capacity of the transmission system in the area west of London.

This project will involve replacing the conductor (wire) on the existing Lambton TS to Longwood TS 1.241 /1.26L circuits with higher capacity conductor, and replacing associated insulators and hardware. All work will be conducted on the existing right-of-way and there will be no noticeable difference in the appearance of the transmission line after the project has been completed. Construction is scheduled to begin during the spring of 2013 and be completed by the beginning of 2014.

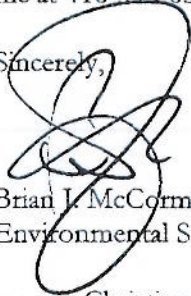
Projects of this nature are carried out under the *Class Environmental Assessment (EA) for Minor Transmission Facilities* approved under the provincial *Environmental Assessment Act*, and this project is also subject to approval in accordance with Section 92 (Leave to Construct) of the *Ontario Energy Board Act*. Hydro One completed an Environmental Screening in March, 2012, as the anticipated environmental effects of this undertaking are minor. Currently, this project is awaiting the final decision of approval from the OEB.

We welcome input from First Nations and Métis communities, government agencies and the public. If you would like to learn more about this project, we would be pleased to meet with you to discuss your interests. Included in this package is a project presentation from the Public Information Centres held earlier this year. For additional information and updates about the project, please visit the project website at:

<http://www.hydroone.com/Projects/Lambton/Pages/default.aspx>

If you would like to arrange a meeting or if you have any questions please feel free to contact me at 416-345-6597, or Patty Staite, Environmental Planner at 416-345-6686.

Sincerely,

A handwritten signature in black ink, appearing to read 'Brian J. McCormick', written over the word 'Sincerely,'.

Brian J. McCormick, Manager  
Environmental Services & Approvals

cc: Christine Goulais, Sr. Manager, First Nations & Métis Relations, Hydro One

Attachments (2)

**Hydro One Networks Inc.**  
483 Bay Street  
TCT4, South Tower  
Toronto, Ontario, M5G 2P5  
www.HydroOneNetworks.com

Tel: (416) 345-6597  
Fax: (416) 345-6919  
Cell: (416) 525-1051



**Brian McCormick**  
Manager, Environmental Services and Approvals

September 4, 2012

Mr. R. Aaron Detlor  
Kariwahyontari  
HDI Board Member

Dear Mr. Detlor:

**Re: Lambton to Longwood Transmission Upgrade**

Thank you for copying Hydro One Networks Inc. (Hydro One) on your letter to the Ontario Energy Board (OEB), dated August 22, 2012 wherein you indicated an interest in the Lambton to Longwood Transmission Upgrade. The project involves an upgrade (described below) to approximately 70 kilometres of an existing two-circuit 230 kilovolt (kV) transmission line in southwestern Ontario. The line extends from Lambton Transformer Station (TS) in the Township of St. Clair to Longwood TS in the Township of Strathroy-Caradoc, as shown on the attached map. This project was identified as a priority in Ontario's Long Term Energy Plan, and is required to increase capacity of the transmission system in the area west of London.

This project will involve replacing the conductor (wire) on the existing Lambton TS to Longwood TS L24L/L26L circuits with higher capacity conductor, and replacing associated insulators and hardware. All work will be conducted on the existing right-of-way and there will be no noticeable difference in the appearance of the transmission line after the project has been completed. Construction is scheduled to begin during the spring of 2013 and be completed by the beginning of 2014.

Projects of this nature are carried out under the *Class Environmental Assessment (EIA) for Minor Transmission Facilities* approved under the provincial *Environmental Assessment Act*, and this project is also subject to approval in accordance with Section 92 (Leave to Construct) of the *Ontario Energy Board Act*. Hydro One completed an Environmental Screening in March, 2012, as the anticipated environmental effects of this undertaking are minor. Currently, this project is awaiting the final decision of approval from the OEB.

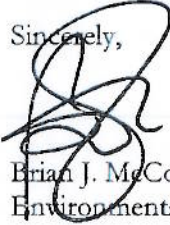
We welcome input from First Nations and Métis communities, government agencies and the public. If you would like to learn more about this project, we would be pleased to meet with you to discuss your interests. Included in this package is a project presentation from the Public Information Centres held earlier this year. For additional information and updates about the project, please visit the project website at:

<http://www.hydroone.com/Projects/Lambton/Pages/default.aspx>



If you would like to arrange a meeting or if you have any questions please feel free to contact me at 416-345-6597, or Patty Staite, Environmental Planner at 416-345-6686.

Sincerely,

A handwritten signature in black ink, appearing to read 'Brian J. McCormick', written over the printed name.

Brian J. McCormick, Manager  
Environmental Services & Approvals

cc: Christine Goulais, Sr. Manager, First Nations & Métis Relations, Hydro One

Attachments (2)

**Haudenosaunee Development Institute (HDI) INTERROGATORY #11 List 1**

**Interrogatory**

Is HONI aware of the Ministry of Environment's list of 'First Nations' which must be notified in relation to renewable energy projects proceeding by way of O. Reg 359/09?

- a. Is HONI aware that the HCCC is on that list?
- b. Is HONI aware that the Ministry of Environment has confirmed that HDI is the representative body of HCCC in relation to notification required by O.Reg. 359/09?

**Response**

The Lambton to Longwood Transmission Upgrade Project is not a renewable energy generation project to which O.Reg. 359/09 would apply. Hydro One is not a proponent of renewable energy generation projects to which O.Reg. 359/09 applies. Therefore, for both of the above reasons, Hydro One is not aware of the referenced First Nations list.

- a) Hydro One has no knowledge with respect to whether HCCC is on the referenced list.
- b) Hydro One became aware that the Haudenosaunee Confederacy Chiefs Council confirmed by a letter to the Ministry of Environment dated September 30, 2011 that the HDI may represent it in relation to renewable energy generation projects subject to the Renewable Energy Approval process as a result of the materials that HDI submitted to the Board.

1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #12 List 1**

2  
3        **Interrogatory**

4  
5        Is HONI aware of the communications protocol entered into between the HCCC and the  
6        Ministry of Aboriginal Affair on or about June 2, 2012?

7  
8  
9        **Response**

10  
11        Yes.



**Haudenosaunee Development Institute (HDI) INTERROGATORY #13 List 1**

**Interrogatory**

If HONI is aware of the communications protocol when did HONI become aware of the communications protocol?

- a. Please provide any documentation in support of HONI's awareness of the communications protocol.
- b. Is HONI aware that the HDI is recognized in the communications protocol as the representative institution for the HCCC?

**Response**

A copy of the Communications Framework between the Haudenosuanee Confederacy Chiefs Council and the Ontario Ministry of Aboriginal Affairs was included in HDI's September 10, 2012 response to the OEB. This was the first time Hydro One has seen a copy of the communications framework and submits that it is not applicable to this proceeding.

- a. Please refer to Attachment 1.
- b. Hydro One is aware that in Section 7 of the Communication Framework, the HDI is named as the representative and contact for the HCCC.

**COMMUNICATIONS FRAMEWORK**  
BETWEEN THE  
SIX NATIONS "IROQUOIS" CONFEDERACY  
GRAND RIVER COUNTRY  
(HAUDENOSAUNEE CONFEDERACY CHIEFS COUNCIL)  
AND THE  
ONTARIO MINISTRY OF ABORIGINAL AFFAIRS

**PREAMBLE**

**WHEREAS:**

The Haudenosaunee Confederacy Chiefs Council (HCCC) and the Ontario Ministry of Aboriginal Affairs (MAA) want to begin a relationship.

The improved relationship between the HCCC and MAA shall be guided by the principles of Peace, Friendship, and Respect as embodied in the Two Row Wampum and the Silver Covenant Chain.

A Communications Framework is a first step towards a relationship.

A Communications Framework will help the HCCC and MAA understand each other's processes and positions, and prevent misunderstandings during engagement on matters of mutual interest.

**THEREFORE, THE HCCC AND MAA WILL UNDERTAKE THE FOLLOWING:**

1. The HCCC and the Minister of Aboriginal Affairs will meet annually to review how the relationship is developing and identify ways of improving the relationship.
2. The HCCC and MAA will establish a Planning Committee that will prepare terms of reference, an annual work plan, and identify capacity funding needs for the Planning Committee work. MAA will contact other provincial ministries about the Planning Committee work, as appropriate.
3. If, in the course of its work, the Planning Committee determines that a facilitator could assist with the process, it will make this recommendation to the HCCC and MAA for consideration, along with the reasons why a facilitator could be useful and suggestions about a facilitator-selection process.

4. This Communications Framework is intended to state general principles and record the intentions of the HCCC and MAA. It is not intended to create any legal rights or responsibilities or legally binding obligations.
5. This Communications Framework will be in effect for two years from the date of signing, unless terminated in writing by either party upon 60 days notice or extended by the written agreement of the HCCC and MAA.
6. If the HCCC and MAA agree, this Communications Framework may be amended in writing.
7. Any notice or written communication given pursuant to this Communications Framework shall be sent to the following contacts. As well, if an issue arises outside of the Planning Committee process that either the HCCC or MAA views as urgent, the following contacts are appointed by the HCCC and MAA to collect information and begin the discussion about the issue:

*HCCC representative and contact information:*

Haudenosaunee Development Institute  
Suite 417-16 Sunrise Court  
PO Box 714  
Ohsweken, Ontario N0A 1M0  
519-445-4222 (b) 519-445-2389 (f)

*MAA representative and contact information*

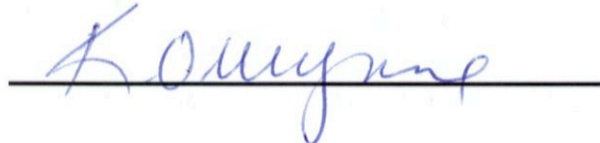
Ministry of Aboriginal Affairs  
Negotiations and Reconciliation Division  
Community Initiatives Branch  
17 Corporate Place  
Brantford, Ontario N3R 8A6  
519-720-6815 (b) 519-720-9763 (f)

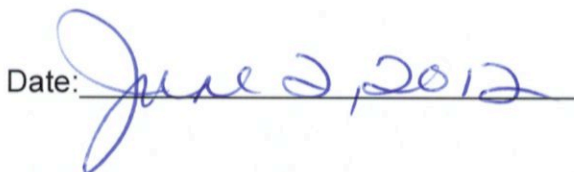
Signatures:

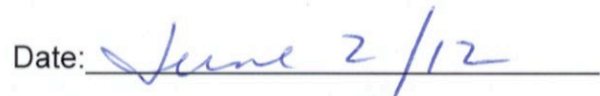
Six Nations "Iroquois" Confederacy  
Grand River Country

Minister of Aboriginal Affairs





Date: 

Date: 



1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #14 List 1**

2  
3                    **Interrogatory**

4  
5                    Has HONI or is HONI aware of any inquiry undertaken by HONI and/or any other  
6                    federal or provincial entity to rigorously review the wording of the 1701 treaty including  
7                    the details of the negotiations of the 1701 Treaty and the specific promises made to the  
8                    Haudenosaunee?

- 9  
10                  a.    If HONI is aware of any inquiry undertaken by HONI and/or any other provincial  
11                  or federal entity please provide any and all documents associated with the  
12                  inquiry?

13  
14  
15                  **Response**

16  
17                  No, Hydro One is not aware of any such inquiries.

- 18  
19                  a.    Not applicable.

1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #15 List 1**

2  
3        **Interrogatory**

4  
5        Does HONI take any position in relation to limitations upon the exercise of its authority  
6        occasioned by s.109 of the Constitution Act, 1867?

- 7  
8           a. If HONI takes any position in relation to constraints imposed by s. 109 please  
9           provide any and all documents in support that position.

10  
11  
12        **Response**

13  
14        No. Hydro One has not taken a position on this question of law.

- 15  
16        a. Not applicable.

1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #16 List 1**

2  
3        **Interrogatory**

4  
5        Does HONI have within its possession, power and/or control any expert reports dealing  
6        with, touching upon, or mentioning the 1701 Treaty and/or any other Haudenosaunee  
7        rights and/or interests?

- 8  
9           a. If HONI has any expert reports dealing with, touching upon, or mentioning the  
10          Haudenosaunee and/or 1701 Treaty please produce.

11  
12  
13        **Response**

14  
15        Yes.

- 16  
17        a. Please refer to Exhibit I, Tab 3, Schedule 4.



1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #17 List 1**

2  
3        **Interrogatory**

4  
5        Does HONI recognize any difference between a duty to honour Treaty Rights and a duty  
6        to protect Treaty Rights?

7  
8  
9        **Response**

10  
11        Hydro One seeks direction from the Provincial Crown with regards to Aboriginal  
12        communities that have or may have Aboriginal or treaty rights that could be adversely  
13        impacted by a proposed project. As such, it takes no independent position on any of the  
14        Crown's duties with respect to treaty rights.

**Haudenosaunee Development Institute (HDI) INTERROGATORY #18 List 1**

**Interrogatory**

Did HONI undertake any engagement with the Haudenosaunee in relation to the Long Term Energy Plan?

**Response**

Hydro One did not undertake any engagement with the Haudenosaunee with respect to the overall Long Term Energy Plan (“LTEP”). The Lambton to Longwood project (“the Project”), known then as the Rewiring West of London upgrade project, was one of the priority projects included in the LTEP. Hydro One has undertaken engagement relating to the Project.

As noted in other interrogatory responses, Hydro One engaged with potentially affected First Nations/Métis communities on the Project on the basis of information provided by the Crown. Please see Exhibit I, Tab 3, Schedule 1 for a copy of the letter from the Crown listing the communities which Hydro One notified.

1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #19 List 1**

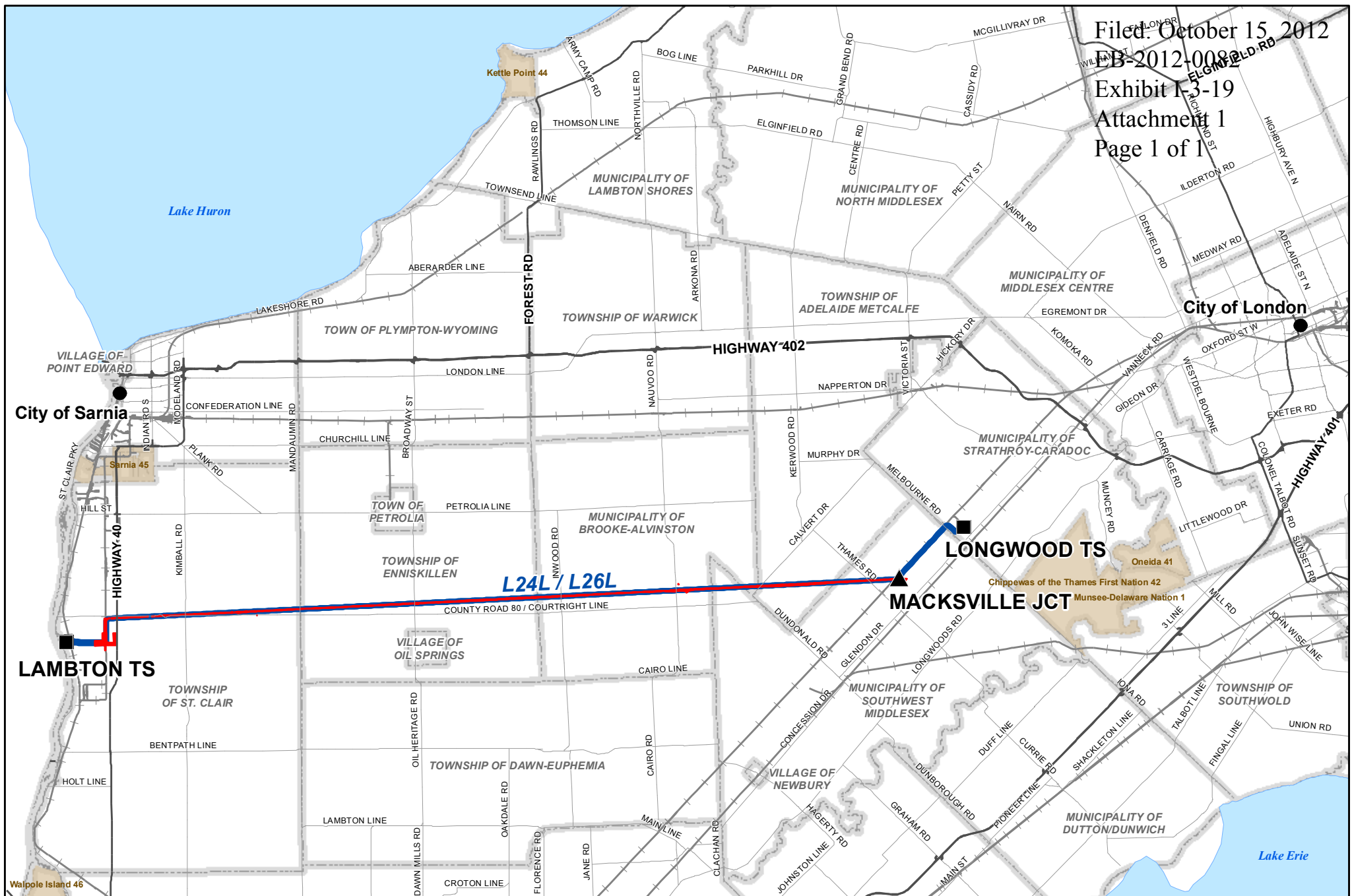
2  
3        **Interrogatory**

4  
5        What sections of the proposed line are to be undertaken on provincially owned land  
6        (please provide maps)?  
7

8  
9        **Response**

10  
11       The sections of the proposed transmission line that are to be undertaken on provincially  
12       owned lands are illustrated in Attachment 1. As discussed in Exhibit B, Tab 6, Schedule  
13       6, the corridor also crosses railway lines and road allowances.





Date: September 19, 2011, Revised: March 15, 2011  
 Produced By: Ineri LP, GIS Services

Map10-13\_West10/London\_ProjectStudyArea\_Lambton\_Longwood\_w/UniOwnership

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NOT TO BE REPRODUCED OR REDISTRIBUTED CONFIDENTIAL TO HYDRO ONE NETWORKS INC.



Existing Transmission Line

Municipal Boundary

Lakes

First Nations Reserves

Major Highways

Roads

Railway

Transformer Stations

Cities

Junctions

Provincially Owned Land

## Lambton TS to Longwood TS Transmission Upgrade



1:400,000

0 5 10 km

1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #20 List 1**

2  
3                    **Interrogatory**

4  
5                    Has HONI undertaken any steps to ensure that any permits obtained or contemplated as  
6                    set out in Exhibit I-1-7 Attachment 1 have been undertaken or will be undertaken with  
7                    respect to common law, statutory and/or regulatory obligations including the obligation  
8                    of any archaeologists to comply with Ministry of Tourism Sport and Culture guidelines?  
9

10  
11                   **Response**

12  
13                   Hydro One's policy is to comply with all applicable laws regarding the environment, as  
14                   well, its environmental assessment ("EA") process provides opportunities to consult with  
15                   government agencies to confirm statutory and regulatory requirements. Response to  
16                   Board Staff Interrogatory 7 (Exhibit I, Tab 1, Schedule 7, Attachment 1) provides a list of  
17                   permits that will be sought and obtained after OEB Section 92 approval has been granted  
18                   and the EA requirements have been met. Hydro One retains archaeologists licensed by  
19                   the Ministry of Tourism, Culture and Sport to ensure that the archaeology guidelines are  
20                   followed.

1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #21 List 1**

2  
3                    **Interrogatory**

4  
5                    Has HONI considered payment to the Haudenosaunee or to First Nations in regards to  
6                    loss of harvesting opportunity in a similar manner by which to has considered the  
7                    payment of certain claims brought forward for the 2012 growing season which will be  
8                    considered on a case by case basis?

9  
10  
11                   **Response**

12  
13                   Hydro One is of the view that since the Project makes no perceptible changes to the  
14                   existing line, there is very little potential for it to impact on existing traditional harvesting  
15                   rights after construction. During the construction period when the corridor is not  
16                   available, Hydro One is also of the view that any potential impact from this project on  
17                   traditional harvesting rights would be minimal, if any, given that the corridor occupies a  
18                   relatively narrow strip of land in most places. Hydro One's consultations with First  
19                   Nation communities to date have yielded no information to suggest a loss of traditional  
20                   harvesting opportunities during the 2012 growing season.



1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #22 List 1**

2  
3        **Interrogatory**

4  
5        Has HONI undertaken any inquiry into the impact of the line enabling the connection of  
6        approximately 300-500 MW additional renewable generation and the impact of that  
7        additional renewable generation upon Haudenosaunee harvesting rights?

8  
9  
10       **Response**

11  
12       Hydro One has undertaken a Class Environmental Assessment of the Lambton to  
13       Longword Transmission Upgrade Project (“the Project”) to determine its environmental  
14       effects on affected stakeholders and communities, including affected First Nations.

15  
16       Hydro One has not undertaken any inquiry regarding the impact of the renewable  
17       generation enabled by the Project on Haudenosaunee harvesting rights, as doing so is  
18       outside the scope of the approval requirements for the Project.

1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #23 List 1**

2  
3        **Interrogatory**

4  
5        Does HONI have any knowledge information and/or belief with respect to costs incurred  
6        by HONI in relation to HONI's inability to complete other transmission projects within  
7        the Province of Ontario because of Haudenosaunee rights and interests?  
8

9  
10       **Response**

11  
12       Hydro One is aware of the dispute in Caledonia involving asserted Haudenosaunee rights  
13       and interests in lands near or abutting a Hydro One project. The dispute is not related to  
14       Hydro One, but has impacted Hydro One's completion of the project. The costs that may  
15       be associated with this delay have not been quantified as the delay is on-going.

**Haudenosaunee Development Institute (HDI) INTERROGATORY #24 List 1**

**Interrogatory**

Does HONI have any policies, procedures and/or guidelines which would guide its engagement process with the HCCC and/or HDI?

- a. If HONI does have any such policies, procedures and/or guidelines please provide copies.?

**Response**

Hydro One does not have specific policies, procedures or guidelines regarding an engagement process with the HCCC and/or HDI.

Hydro One has a First Nations and Métis Relations Policy that ensures our decisions and actions are guided by values that reflect mutual respect, accountability and responsiveness.

Hydro One's consultation process for Aboriginal communities regarding the Project is referenced in Hydro One's prefiled evidence (Exhibit B, Tab 6, Schedule 5).

- a. Please refer to Attachment 1.



## First Nations & Métis Relations Policy

### Statement of Policy

Hydro One is committed to developing and maintaining relationships with First Nations & Métis peoples that demonstrate mutual respect for one another.

Hydro One owns assets on reserve lands and within the traditional territories of First Nations & Métis peoples. Hydro One recognizes that First Nations & Métis peoples and their lands are unique in Canada, with distinct legal, historical and cultural significance.

Hydro One is committed to working with First Nations & Métis peoples in a spirit of cooperation and shared responsibility. Forging relationships with First Nations & Métis communities based upon trust, confidence, and accountability is vital to achieving our corporate objectives.

This First Nations & Métis Policy enhances and complements other corporate policies and will guide Hydro One in its relationships with First Nations & Métis peoples.

*\* The terms “peoples”, “communities” and “customers” are used in an effort to be neutral, understanding that other terms may be preferable to some of Canada’s First Nations and Métis peoples. These terms should not be used either to include or exclude peoples or communities inappropriately in the application of this policy.*

### Objectives

Hydro One’s First Nations & Métis Relations objectives are to:

- Where appropriate, undertake together with the Crown, consultation with First Nations & Métis peoples and communities in the early stages of, and throughout, projects or other activities that may impact upon them.
- Continue to build positive, mutually beneficial relationships with First Nations & Métis communities.
- Help Hydro One employees to understand the unique legal, historical and cultural significance of First Nations & Métis peoples, for the purpose of promoting effective relationships with First Nations & Métis customers and communities.
- Promote business and workforce development for First Nations & Métis peoples.

## **Principles**

The principles outlined below have been developed to instruct in the application of the First Nations & Métis Relations Policy, such that managers and employees of Hydro One can transform the First Nations & Métis Relations Policy into action.

### **1) Communication:**

- Hydro One communications and public education efforts will take into account the situation and interests of First Nations & Métis customers and communities.
- Hydro One will continue to work with First Nations & Métis employees, communities and organizations to share information, concerns, and ideas of mutual interest to promote effective relations.
- Hydro One endeavors to make First Nations & Métis customers, communities and organizations aware of its policies, practices, and procedures.
- Hydro One will consult and cooperate with provincial and federal agencies on matters of mutual interest and concern relating to First Nations & Métis peoples as may be appropriate.

### **2) Hydro One Operations:**

#### **a) Customer Service:**

- Hydro One will carry out all its business activities with First Nations & Métis peoples and communities in a manner that is respectful, responsive, and timely.
- Hydro One strives for excellence in providing customer service to First Nations & Métis peoples and communities in Ontario and works to anticipate their needs.
- Hydro One will ensure that information and training is available to employees to guide and support them in their interactions with First Nations & Métis communities and customers.

#### **b) Negotiation:**

- Hydro One favours resolving matters with First Nations & Métis peoples in a non-adversarial manner.
- Hydro One negotiates in good faith and in a timely manner, to find solutions that are of benefit to both the First Nations & Métis community and to Hydro One, and that will build the foundation for successful future relationships.
- Hydro One is committed to seeking resolution of on-reserve transmission and distribution line tenancy issues, including past grievances on reserve lands, and other issues with First Nations & Métis communities.
- Hydro One negotiates fair market value compensation for its on-reserve transmission line permits in a fair and consistent manner.

#### **c) Environmental Impacts:**

- Hydro One considers environmental protection to be one of the keys to the success of the company. We recognize and respect First Nations & Métis peoples' unique knowledge of the natural environment and their historical attachment to the land.
- Hydro One seeks to minimize and mitigate environmental impacts of Hydro One operations on First Nations & Métis people, communities and lands

### **3) Community Economic Development and Capacity Building:**

- Hydro One supports collaboration with First Nations & Métis businesses and communities to further First Nations & Métis participation in the electricity sector and related economic opportunities.
- Hydro One supports procurement opportunities for qualified First Nations & Métis businesses. Hydro One encourages the development and viability of First Nations & Métis contractors who can provide goods and services to the company through identifying contracting opportunities, conducting workshops and the promotion of business networking.
- Hydro One supports community initiatives, and cultural activities through its corporate citizenship programs.

### **4) Employment and Education:**

- Hydro One supports diversity and is committed to increasing the representation of First Nations & Métis people in all levels of its workforce.
- Hydro One will cooperate with First Nations & Métis peoples to develop initiatives that support First Nations & Métis peoples in gaining the knowledge and skills that will prepare them for employment with Hydro One.
- Hydro One provides training to its employees to help them to understand the unique legal, historical and cultural significance of First Nations & Métis peoples, for the purpose of promoting effective relationships with First Nations & Métis customers and communities.

### **Accountability**

This policy applies to Hydro One Inc. and its subsidiaries. All employees whose responsibilities include relationships with First Nations & Métis people or the development of programs and policies affecting First Nations & Métis people will be guided by this policy. In order to ensure that this policy becomes operational, strategies, procedures and tools will be developed to guide and support managers and employees in their relationships with First Nations & Métis people.



1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #25 List 1**

2  
3        **Interrogatory**

4  
5        In reference to the 2011MD&A and Consolidated Financial Statement whether HONI  
6        agrees with the statement contained at page 28 where HONI states that:

7  
8            “In many cases, these investments are contingent upon one or more of the  
9            following approvals and/or processes; environmental approvals; receipt of  
10          OEB approvals which can include expropriations; and appropriate  
11          consultation processes with First Nations and Metis. Obtaining OEB  
12          and/or environmental assessment approvals and carrying out these  
13          processes may also be impacted by opposition to the proposed site of  
14          transmission investments which could adversely affect transmission  
15          reliability and/or our service quality, both of which could have a material  
16          adverse effect on our company (page”

17  
18  
19        **Response**

20  
21        Yes, Hydro One agrees with the above statement.

**Haudenosaunee Development Institute (HDI) INTERROGATORY #26 List 1**

**Interrogatory**

Please provide any documents, emails, reports, memorandum and/or legal opinions associated or relied upon by HONI with respect to HONI's belief that opposition to the proposed site of transmission investments could adversely affect transmission reliability and/or our service quality.

**Response**

Hydro One assumes that the question is referring to the quotation in question 25 from Hydro One's 2011 MD&A. That quotation is a generic statement applying to transmission projects in general, as applicable. It is based on management judgment and experience with respect to the risks associated with obtaining timely project approvals, and the consequent potential impact on reliability and service quality if those approvals are materially delayed or denied.

For the Lambton to Longwood Transmission Upgrade Project, where the need is primarily based on increasing capacity to allow network access for more renewable generation, reliability and service quality are not key drivers.

1        **Haudenosaunee Development Institute (HDI) INTERROGATORY #27 List 1**

2  
3        **Interrogatory**

4  
5        In reference to page 23 of the 2011MD&A and Consolidated Financial Statement please  
6        advise whether HONI agrees with the statement that:

7  
8                “The actual timing and expenditures of many development projects are  
9                uncertain as they are dependent upon various approvals including OEB  
10              leave-to-construct approvals and environmental assessment approvals;  
11              negotiations with customers, neighbouring utilities and other stakeholders;  
12              and consultations with First Nations and Métis communities, as well as the  
13              timing and level of generator contributions for enabling facilities.”

14  
15        **Response**

16  
17        Yes, Hydro One agrees with the above statement.



**Haudenosaunee Development Institute (HDI) INTERROGATORY #28 List 1**

**Interrogatory**

Please advise why HONI believes that expenditures of many development projects depends upon consultations with First Nations. Please provide any documents which support the statement at page 23 referred to above including emails, reports, MD&A drafts, internal memorandums, legal opinions , policies and/or procedures.

**Response**

Hydro One's "Class Environment Assessment for Minor Transmission Facilities", Section 3.3.3, approved under the *Environmental Assessment Act Order-in-Council No. 1173/92*, requires Hydro One to;

*"use the screening process in consultation with directly affected government ministries, agencies, conservation authorities, municipalities, Band Councils, Aboriginal and Metis Associations such as the Ontario Métis and Aboriginal Association, special interest groups and the public in order to identify environmental concerns."*

Please refer to Attachment 1.

Environmental Assessment ("EA") approval and OEB approval, which is contingent upon EA approval, are both required before construction, and the related major expenditures, can begin. Accordingly, the timing of project expenditures depends on completing the necessary steps, including consultation with First Nation and Métis communities, to obtain EA and OEB approvals.

# Class Environmental Assessment for Minor Transmission Facilities

Pursuant to the  
Environmental  
Assessment Act

Revision 0 Mar 78  
Revision 1 Apr 79  
Revision 2 Jan 84  
Revision 3 Mar 86  
Revision 4 Dec 89  
Revision 5 Jul 91  
Revision 6 Apr 92

Report No. 89513

## PREFACE

This document, the *Class Environmental Assessment for- Minor Transmission Facilities*, is a "parent" Class Environmental Assessment (EA) document. The purpose of a parent Class EA is to provide the basis for approval under the Environmental Assessment (EA) Act of a defined class of projects. First, the parent document is reviewed and the Class EA is approved. Then, any project subsequently proposed that falls within the defined class is automatically approved provided it is planned in accordance with the environmental planning process described in the parent document.

The Class EA for Minor Transmission Facilities was first approved under the EA Act by Order-in-Council No. 3436/80 dated December 27, 1980, subject to eight conditions. One of the eight conditions required Ontario Hydro to re-evaluate and revise the document, and to submit the revised document to the Minister of the Environment by January 1, 1984 for review under the Act. Accordingly, a revised document was submitted on December 14, 1983 and approved on March 6, 1986 by Order-in-Council No. 536/86 subject to four conditions. One of these conditions was the requirement for Ontario Hydro to again re-evaluate the Class EA and advise the Minister of the results of this re-evaluation by December 31, 1989.

Ontario Hydro completed the required re-evaluation, and submitted a revised document to the Minister on December 20, 1989 for review under the Act. Further revisions were made during the ensuing review period, leading to the present version of the document (Revision 6) which was approved under the Act through Order-in-Council No. 1173/92 dated April 23, 1992. This most recent approval is subject to the four conditions presented on Page v. Condition 3 has been incorporated in Sections 3.3.2 and 3.3.3 of the main text.

The revisions leading to the present approved version of the document are based on Ontario Hydro experience with numerous projects carried out under the Class EA process since 1980 and over 20 individual EA's prepared for transmission and transmission-related undertakings, as well as valuable input from a variety of government agencies and other organizations, and consideration of other parent Class EA documents.

A number of exemption orders have been granted under the Environmental Assessment Act for transmission and related undertakings considered unlikely to have any significant adverse effects on the environment. Four generic program exemption orders are particularly noteworthy; namely OHB-2, OHC-3, OHD-4, and OHD-6. To help put the Class EA for Minor Transmission Facilities in context and to assist EA practitioners in determining whether an exemption order or the Class EA applies in future project specific circumstances, the *description of the undertaking* for each of these four program exemption orders is reproduced below for easy reference.

### **Exemption Order OHB-2**

The program of planning, designing, construction, operating and maintaining new distribution lines, switching stations and distribution stations and upgrading, expanding or rehabilitating existing distribution lines and stations that are not capable of operating at a nominal voltage of 115 kilovolts or more.

### **Exemption Order OHC-3**

The program of planning, designing, construction, operating and maintaining in order to upgrade or rehabilitate existing lines and except for emergency repairs necessary to maintain service or safety, not involving changes of rights-of-ways or the replacement of poles or towers other than changes to accommodate new road allowances or other rights-of-way. Upgrading and rehabilitating includes reconductoring, reinsulating, modifying existing poles or towers and substituting existing angle poles or angle towers.

### **Exemption Order OHD-4**

The program of planning, designing, constructing, operating and maintaining in order to upgrade, rehabilitate or expand transformer or switching stations on existing sites other than upgrading, rehabilitations or expansions which increase the facility's nominal voltage from 230 kilovolts or less to more than 230 kilovolts.



## **Exemption Order OHF-6**

The program of planning, designing, construction, operating and maintaining new transmission line taps less than 2 kilometres in route length that are capable of operating at nominal voltage of 115 kilovolts or more.

Other project specific exemption orders exist and maybe applicable in certain cases (e.g. OHJ-10 and OHK-11). OHJ-10 covers a variety of line and station projects for which Order-in-Council authorization under the Power Corporation Act had been issued as of 1976. Most of these project have since been constructed. OHK-11 covers a variety of transmission line and station projects located within the Parkway Belt West. Lists of specific projects are included in both these exemption orders. Also, Regulation 205/87 made under the EA Act may be applicable in cases where the proposed work could be categorized as a maintenance or repair activity.

**TERMS AND CONDITIONS OF APPROVAL**  
**Under the Environmental Assessment Act**  
**Order-in-Council No.1173/92 dated April 23,1992**

1. Except as provided by the subsequent conditions, the proponent shall comply with all of the provisions of the Class Environmental Assessment as accepted, which are herein incorporated by reference.
2. Ontario Hydro shall carry out a re-evaluation of the Class EA covered by this approval and advise the Minister of the Environment of the results of this evaluation by April 30, 1996. At that time, Ontario Hydro shall specify the manner in which it proposes to continue to ensure that the purposes of the Environmental Assessment Act are achieved for projects within the Class.

3. The following amendments shall be incorporated into the Class EA:

- a) In section 3.3.2 on pages 3 - 8:

Add the following after item (e):

- (f) Notify the Band Councils of any potentially affected Indian Reserves.  
Where non-Reserve Aboriginal or Metis communities may be potentially affected, notify appropriate Aboriginal and Metis organizations (e.g., the Ontario Metis and Aboriginal Association).

Delete the sentence regarding Band Councils in Item (b).

- b) In section 3.3.3 on pages 3 - 9, revise the sentence regarding consultation to read:

"Ontario Hydro will use the screening process in consultation with directly affected government ministries, agencies, conservation authorities, municipalities, Band Councils, Aboriginal and Metis Associations such as the Ontario Metis and Aboriginal Association, special interest groups and the public in order to identify environmental concerns.

4. This approval shall terminate on April 30, 1997 or such later date as the Minister may specify, from time to time, by notice in writing to the proponent and in the Ontario Gazette.

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## Introduction

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The purpose of this document is to provide the information which will enable the Ministry of the Environment to approve, following a single review, certain Ontario Hydro undertakings which will occur frequently, will be relatively small in scale, will have acceptable environmental effects, and can be planned and constructed in accordance with a common process. While ensuring the adherence by Ontario Hydro to a complete environmental study before implementing any undertaking within this class of undertakings, this approval will reduce the commitment of both Ministry and Ontario Hydro personnel to unnecessary individual reviews and approvals.

### 1.1 Class Definition

The class of projects (Class EA) covered by this document is defined to include the following:

- (a) The planning of, the acquisition of property for, and the design and construction of minor transmission lines and/or transformer stations and/or distributing stations and/or telecommunication towers, and the subsequent operation, maintenance and retirement of these facilities.  
  
Minor transmission lines include all transmission line projects involving more than 2 km of line and which:
  - (1) Are capable of operating at a nominal voltage level of 115 kV.
  - (2) Are capable of operating at a nominal voltage level higher than 115 kV and less than 500 kV and which involve less than 50 km of line.

(Note: Line projects with a nominal voltage of 500 kV are excluded.)

Transformer and distributing stations include those whose station's nominal operating voltage level is not less than 115 kV and not more than 500 kV. (Where a station has more than one voltage level, the highest level is used in defining the station's nominal operating voltage.)

The line, station or telecommunication tower maybe on property or property rights previously acquired, but for a different specific use.

- (b) The planning, property acquisition, design and construction required to modify or upgrade a transmission line, and the subsequent operation, maintenance and retirement of the revised line where:
  - (1) the work requires replacement of poles or towers (other than angle poles or towers) and/or changes in the right-of-way for existing transmission lines capable of operating at a nominal voltage of 115 kV or higher and not more than 500 kV; and,

- (2) the upgraded existing lines would operate at a nominal voltage of 115 kV or higher and not greater than 500 kV.

- (c) The planning, property acquisition, design and construction required to modify or expand a transformer station, and the subsequent operation, maintenance and retirement of the revised station where:

- (1) An extension of the site is necessary; and,
- (2) the revised station is capable of operating at a nominal voltage level of not less than 115 kV and not more than 500 kV. (Where a station has more than one voltage level, the highest level is used in defining the station's nominal operating voltage.)

(Note: Both overhead and underground transmission line projects are covered by this document.)

### 1.2 The Undertaking

The undertaking for which approval is hereby requested is any project which falls within the class of projects defined above and which has been identified and deemed environmentally acceptable by the process described in this document.

### 1.3 The Rationale for the Class EA

The Class EA approach has proven to be an effective way of meeting the requirements of the Environmental Assessment Act.

The past nine years have shown that the projects within the class occur frequently, are small in scale, have a predictable range of effects and are able to utilize the same planning process.

Other alternatives shown below were examined to determine if they would better meet the requirements of the EA Act:

- (a) Individual EA's;
- (b) An exemption for the class of projects covered by the Class EA;
- (c) Individual exemptions;
- (d) A suitable combination of the foregoing.

Ontario Hydro's experience with individual EA's, exemption orders and the Class EA process has shown the Class EA process to be an effective way of ensuring that minor projects are planned and carried out in a manner which is environmentally acceptable. The process has proven to be economical with respect to both time and money when compared with individual environmental assessments. It was concluded also, that in addition to being an effective way of

meeting the requirements of good planning, it also provided the best way of meeting the intent of the Environmental Assessment Act. This conclusion was confirmed by government ministries during the previous two reviews of the Class EA. Members of the public have not specifically commented on the Class EA process, however, the project work undertaken to date has indicated that the process has been satisfactory.

Should an objection be raised on a future project, either by a government reviewer or a member of the public, the process ensures that the rights of the objector are protected. The Class EA process requires that any objection, filed during final notification, either be resolved or forwarded to the Minister of the Environment for a decision on the suitability of the process in dealing with that project. In some instances, Ontario Hydro may decide to proceed with an individual EA even though the physical parameters are suitable for the Class EA process.

#### **1.4 Support Documentation**

Reference is made in this document to the following:

#### ***Environmental Guidelines for the Construction and Maintenance of Transmission Facilities.***

This document has a three-fold purpose:

- (a) to be used by design, construction and maintenance personnel of Ontario Hydro to minimize environmental changes;
- (b) to assist those involved in reviewing environmental assessments; and,
- (c) to provide information to the general public and to those specifically affected by transmission facilities.

#### ***Protocol for Community Noise Control.***

This document sets out the design philosophy and criteria applied to limit audible noise during construction and operation of Ontario Hydro facilities.

#### ***Property and Compensation Policies.***

This document describes the policies and procedures involved in the acquisition of property rights for high voltage transmission line rights-of-way and station sites.

## Purpose of Projects Covered by the Class Definition

---

### 2.1 Transmission Lines (Figure 2-1)

Any project within the class consisting, entirely or in part, of a new or upgraded transmission line, would have one or more of the following purposes:

- (a) To transmit electrical energy to an existing or proposed Ontario Hydro owned or customer-owned transformer or distributing station.
- (b) To connect parts of the Ontario Hydro system, or to interconnect with neighbouring utilities or non-utility generation facilities to improve the system's capability and/or reliability.
- (c) To strengthen existing connections between parts of the Ontario Hydro system.

### 2.2 Transformer Stations (Figure 2-2)

Any project within the class consisting, entirely or in part, of a new or extended transformer station, would have one or more of the following purposes:

- (a) To transform electrical energy from a transmission voltage (115 kV or above) to a subtransmission or distribution voltage (less than 115 kV), for distribution by a municipal utility or directly by Ontario Hydro to low-voltage customers. Where the transformation is small, a station having this purpose only may be referred to as a distributing station.

- (b) To transform electrical energy from one transmission voltage to a lower transmission voltage, or vice versa, to interconnect parts of the Ontario Hydro system to improve the system's capability and/or reliability.

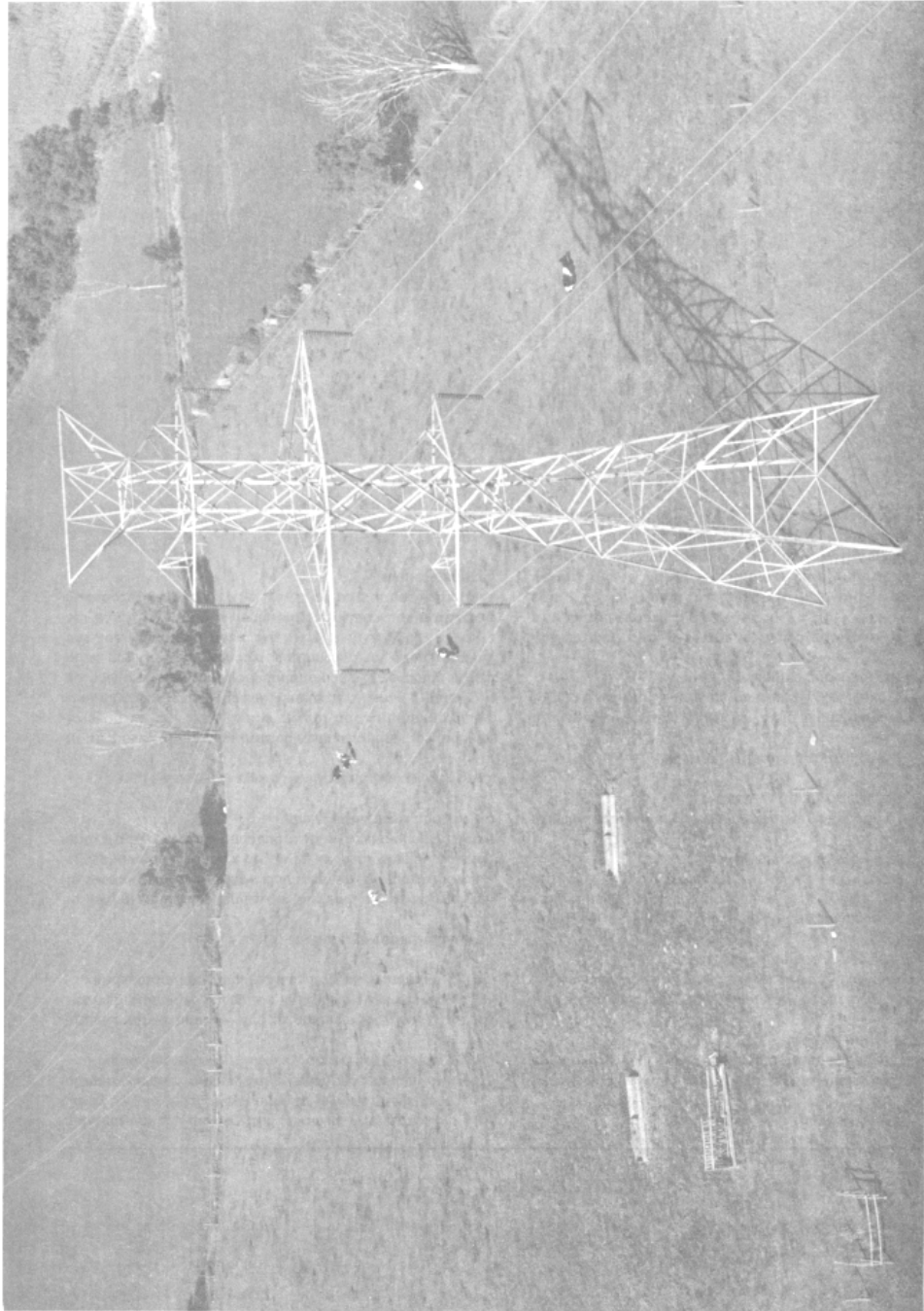
- (c) To connect together, or bus, sections of the Ontario Hydro system through automatic switching devices, to improve the system's capability and/or reliability.

### 2.3 Distributing Stations (Figure 2-3)

Any project within the class consisting, entirely or in part, of a new distributing station which would serve the purpose of transforming electrical energy from a transmission voltage to a distribution voltage for distribution to Ontario Hydro's rural distribution electricity system.

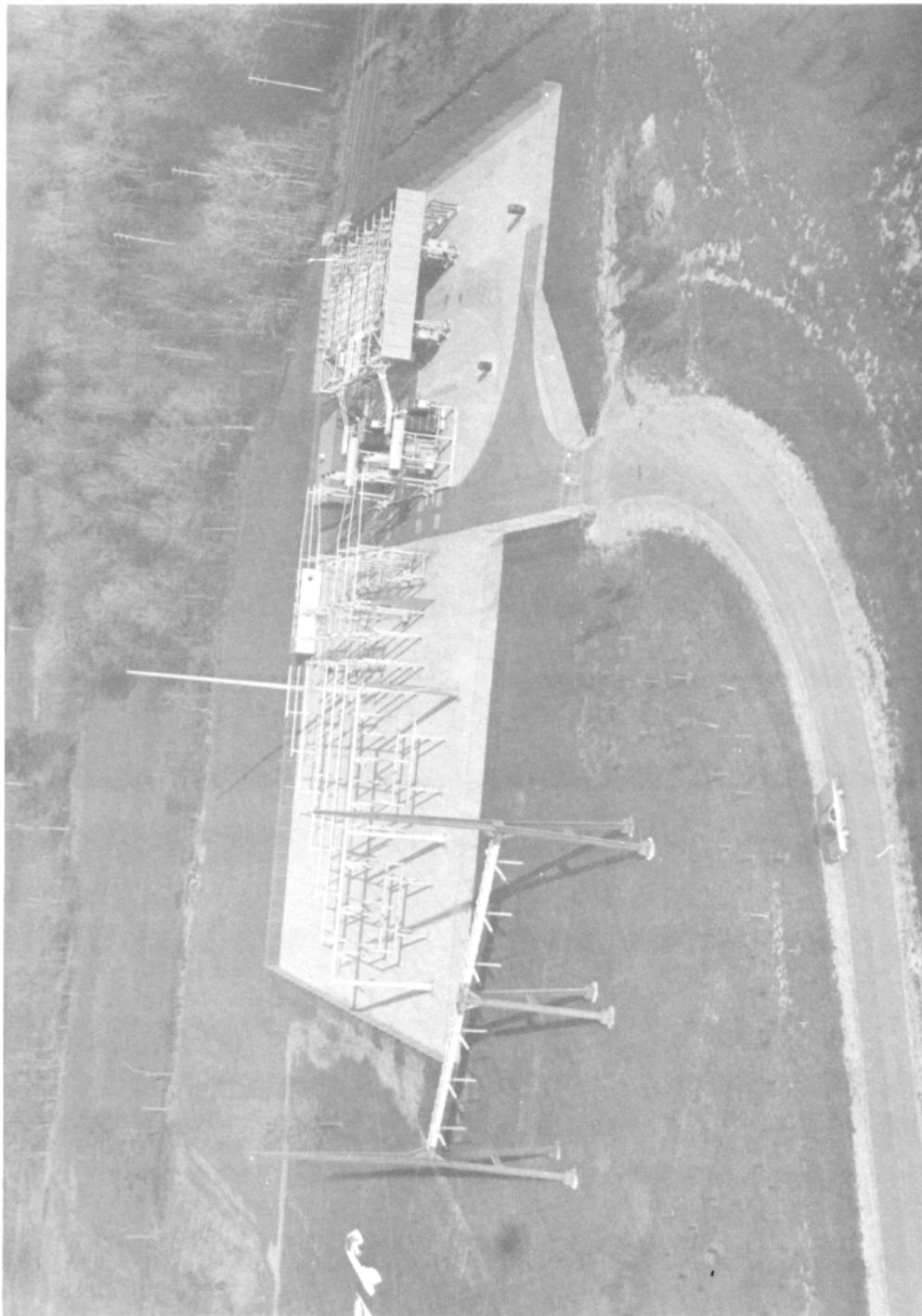
### 2.4 Telecommunication Towers (Figure 2-4)

Any project within the class consisting, entirely or in part, of a telecommunication tower, would have the purpose of providing a suitable structure for supporting telecommunication antennas. Telecommunication antennas are used by Ontario Hydro for transmitting, receiving or repeating radio signals. The radio signals are used primarily for the protection and control of the electric power grid and the facilities connected to it, as well as for maintenance communications.



**Figure 2-1**  
**A Typical Transmission Line Application**

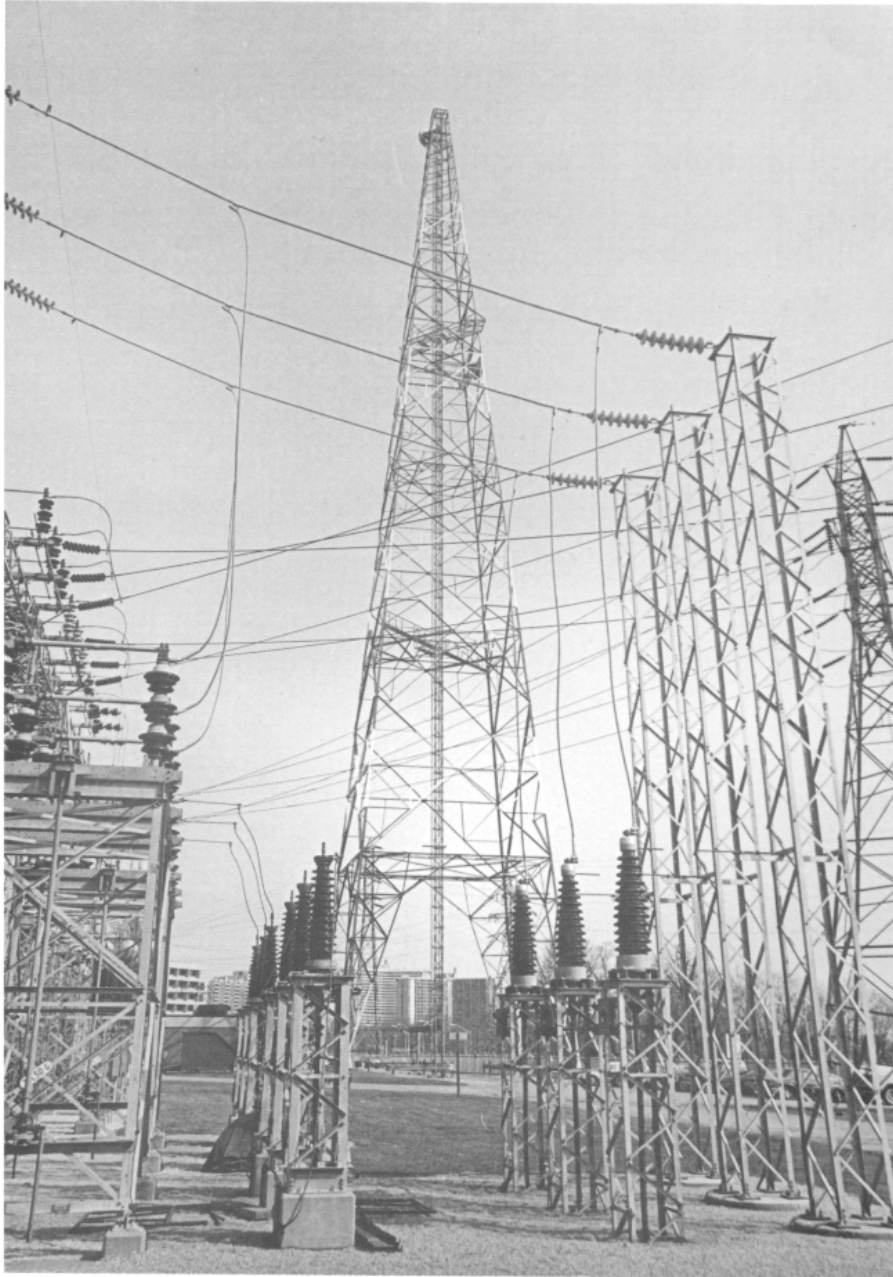




**Figure 2-2**  
**A Typical 230 kV Transformer Station**



**Figure 2-3**  
**A Typical Distributing Station**



**Figure 2-4**  
**A Typical Communication Tower**

### 3

## Class Environmental Assessment Study Process

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The study process which Ontario Hydro proposes to follow to establish whether or not any specific project can be considered environmentally acceptable is illustrated in Figure 3-1 and is described in detail in this chapter.

### 3.1 Establish Need

It is the responsibility of Ontario Hydro to be continually aware of the extent to which recent past loads have taxed, and the extent to which anticipated future loads will further tax, the capabilities of the various transmission line and transformer station components which make up the Ontario Hydro system. This awareness comes primarily from routine planning reviews. These routine reviews are sufficient to indicate weak spots or areas of concern in the system. More detailed study must then be carried out to establish why, where and when the system will become inadequate and to determine the consequences of the inadequacy.

In addition, specific information may become available from internal or, more usually, from external sources which will precipitate a detailed study of the adequacy of existing facilities in a particular area. Examples of such information are:

- (a) A new industry is proposed for a specific location.
- (b) A significant commercial and/or residential development is announced.
- (c) The actual capability of an existing facility is found to be less than anticipated.
- (d) A non-utility generator wishes to supply electricity to Ontario Hydro.

The necessary detailed studies are then carried out in three states:

- (a) Detailed data concerning the anticipated future requirements are prepared, e.g., load forecast.
- (b) Detailed data concerning the capabilities and limitations of the existing facilities are assembled.
- (c) Future conditions are studied using these data to establish when the existing facilities will become inadequate and what the consequences of the inadequacy may be.

#### 3.1.1 Prepare a Study Load Forecast

Load forecast reports are prepared annually by Ontario Hydro. Each report includes details of the expected or most likely peak demands monthly for the current year and following year and for December only for the succeeding four years for each of Ontario Hydro's wholesale customers. Included as wholesale customers at present are about 316 municipal utilities, five Ontario Hydro regions divided into a total of 47 areas (see Appendix A) and 106 large (over 5000 kW)

direct industrial customers. Appendix B, Load Forecasting Considerations and Methods, gives an explanation of why electrical load grows and how Ontario Hydro attempts to forecast this growth.

These load forecast reports constitute the starting point for most of the planning activity within Ontario Hydro. While designed to provide a consistent basis for this planning. Sometimes the forecast data cannot be used directly in the form presented in the report. For example:

- (a) If the forecast data are for a large utility or area, they must usually be broken down into smaller components representing, for example, that portion to be supplied by a single transformer or distributing station, or part of a single transformer or distributing station, or that portion lying within defined geographic sections of the municipality or area.
- (b) If the detailed planning study contemplated includes all or parts of two or more municipalities and/or areas, the forecasts and forecast components for those customers must be combined into one (or several) comprehensive forecast(s).
- (c) In many cases the study must extend beyond the time period of the load forecast report. In these cases, the official forecast must be projected further into the future.
- (d) The forecast is given in kilowatts, the measure of the real power requirement of customer load. This must be converted to apparent power (kVA) for the study, where apparent power is the product of the current and the voltage required by the load and includes the real power component and a reactive power component.

The methods used in carrying out these four steps are described in Appendix C.

As previously mentioned, the load forecast report indicates the most likely future load requirements. The usual practice in planning studies is to investigate the effects of other rates of load growth so as to establish whether or not and to what degree the need for new facilities and the nature of those facilities is sensitive to load growth.

#### 3.1.2 Prepare an Inventory of Existing Supply Facilities

For purposes of preparing an inventory of existing supply facilities, it is convenient to deal with the facilities under the following categories, opposite their function.

- (a) *Generation:* The total Ontario Hydro dependable peak resources in the winter of 1988/89 were about 28,000 MW. These resources included about 6,500 MW (23 per cent) in hydraulic generating stations, 11,000 MW (39 per cent) in fossil-steam (or conventional thermal) generating, stations, and



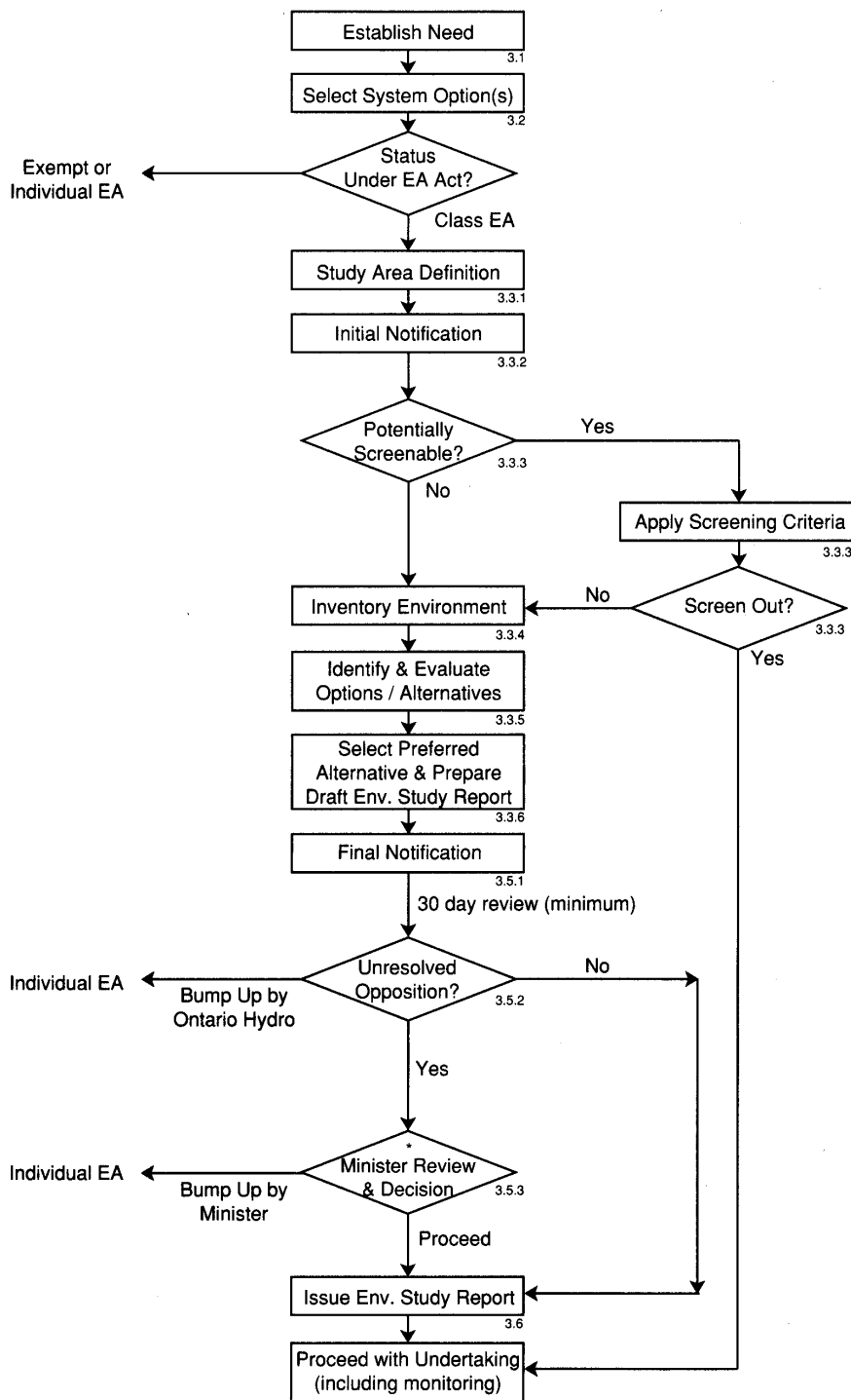


FIGURE 3-1  
Class Environmental Assessment Study Process

\*Note - Refers to  
Minister of the Environment

10,500 MW (38 per cent) innuclear generating stations. A further 2,100 MW of generation resources were mothballed or frozen.

- (b) *Bulk Transmission System:* The bulk transmission system (grid) is comprised of a network of lines operating at 500 kV, 230 kV and 115 kV which interconnect major generating stations, (b) major transformer stations, and the interconnections with neighbouring utilities.
- (c) *Regional Supply System:* The regional supply system is comprised of the Ontario Hydro and customer-owned transformer stations and any 230 kV and 115 kV lines connecting these stations to the grid. It is expected that a majority of the undertakings covered under this document will consist of supply facilities within the regional supply category.
- (d) *Subtransmission/distribution:* The subtransmission/ distribution system consists of 44 kV, 27.6 kV and 13.8 kV overhead and underground lines connecting transformer stations to Ontario Hydro or customer-owned distributing stations or providing supply to single phase customers. The function of these lines is to transmit the power from the transformer station to (c) distributing stations and to some individual customers.

The preparation of the inventory involves a detailed examination of the system components within each category. A checklist for carrying out this work is provided in Appendix D. Only pertinent items in the inventory are dealt with in a particular study.

### 3.1.3 Carry Out Detailed Studies of Future System Condition

Once the load forecasts and the inventory of existing facilities relating to any area of concern are prepared, system analyses will be carried out to establish the adequacy of those facilities to supply those future loads.

### 3.1.4 Principal Considerations Determining System Adequacy

There are six principal factors which must be considered in the assessment of an electric power supply system's technical adequacy:

- (a) *Thermal Limits:* Each piece of electrical equipment has the capability to carry a specific maximum electric current continuously and, in most cases, larger currents for shorter periods of time (the shorter the period, the larger the current). If the equipment is required to carry more current than it is capable of carrying, damage will result. Depending on the magnitude of the overcurrent, this damage may simply reduce the life of the equipment or it may cause immediate failure. In the case of a transmission line, the overload must be limited to prevent the conductor from sagging to the extent that the clearance to ground or objects below the line becomes unsafe. This limit depends on the ambient temperature and wind conditions

of one or more of the elements that comprise

An inadequacy which causes a slight reduction in the life expectancy of a piece of equipment could be considered acceptable under certain conditions. As an example, it would likely be acceptable to reduce the life of equipment that will have no further use when it is removed, provided the risk of failure is very low.

- (b) *Voltage Limits:* Every piece of electrical equipment is designed to operate within a specific voltage range. The effects of being forced to operate at voltages outside this range will depend on the type of equipment. An overvoltage applied to a resistive device (incandescent lamp, heater, etc.) could result in an overcurrent and shortened life or even thermal failure; applied to other electric equipment (motor, transformer, transmission line), it may cause insulation failure. An undervoltage could cause a motor to overheat or fail to start and a resistive device to be less effective, i.e., to produce less light (or heat) output. In particular circumstances, if the departure from the normal voltage range is not excessive or occurs infrequently, the consequences might be considered acceptable. Low voltages reduce the capability of the bulk electrical system to transmit power.

- (c) *Reliability:* Reliability is defined in general terms as the degree of continuity of full electric power supply delivered to the user's premises. Perfect reliability would mean that full electric supply is available 100 percent of the time. There are six factors which affect the customer's perception of the impact of a power interruption:

1. Frequency with which it occurs
2. Duration
3. Amount of advance warning
4. Size of area affected or number of customers involved
5. Time of day or year
6. Cause

- (1) The first is *availability*, which is the probability that an individual element of the system (generator, transmission circuit, transformer, etc.) will be operable, i.e., not out-of-service due to a fault, equipment failure, incorrect operation or maintenance. Availability includes a consideration of the duration of each period of availability (or more usually of its converse, the duration of each period of unavailability) and the frequency of occurrence.
- (2) The second aspect of power system reliability is security. Security covers the ability of the system to withstand the sudden shock of the loss

- (f) *Losses:* In any electric equipment or transmission line

the system.

Three levels of security can be considered for a supply to a transformer station, namely:

- Where the loss of one element only (a transmission circuit, a transformer, a generator, etc.) will result in the loss of load.
- Where the loss of one element only will not result in the loss of load.
- Where the loss of a second element with one already out of service will not result in the loss of load.

Which level is to be applied in any situation is somewhat judgmental and takes into account the size of the load and the expected performance.

*Availability* is evaluated using probability mathematics.

*Security*, because of its complexity, is evaluated by trial using a computer model of the system. The borderline between adequate and inadequate reliability is less than absolute. Ontario Hydro relies on guidelines established internally and in co-operation with the other interconnected utilities in the Northeastern United States for assessing the generation and bulk power system reliability.

More information on reliability is available in several Ontario Hydro publications including the submission on Reliability to the Royal Commission on Electric Power Planning (RCEPP) with respect to the Public Information Hearings, dated May, 1976.

- (d) *Stability*: Stability denotes the ability of the generators supplying a power system to remain in Synchronism or to hold together through normal system, and is therefore described in some detail in Appendix E.
- (e) *Protective Co-ordination*: Most components of an electrical supply system are protected from damage by automatic devices which isolate the component quickly from the system in the event of abnormal conditions such as a shortcircuit. These devices must be able to differentiate between what is a normal situation and what is an abnormal and potentially dangerous one. For instance, a device monitoring the current in a line must be able to differentiate between current swings due to normal load changes and those higher currents caused by a short circuit somewhere long the line.
- It is necessary to leave a margin between the maximum normal current which will not cause the device to operate and the minimum abnormal current for which it must operate. The consequences of reducing this margin are sometimes acceptable.

through which a current flows, there are electrical losses. Since the system generation must supply these losses as well as the load, the losses can be assigned a dollar value. This value is included in the economic analysis of system options. The additional generation required to make up for these losses may have environmental implications.

### 3.1.5 Methods of System Analysis

Computer programs are used to model the behaviour of the power system at some future point in time. The effect of various natural events or equipment failures can be simulated. Some of the major programs used in system analysis are: load flow, transient stability, small-signal dynamic stability, short-circuit and transformer aging.

These programs are described in Appendix F.

### 3.2 System Options

Usually the same computer programs and planning expertise used to determine the inadequacy will be employed to identify technically feasible methods by which the inadequacy could be overcome or deferred. These methods might include work by Ontario Hydro, a municipal utility, a direct customer, a nonutility generator or some combination of these. While it is necessary that all of these options must satisfy the short-term problem, i.e., the inadequacy. They may or may not have the same long-range technical benefits. That is, one option may be good for three years before further inadequacies occur, another may be good for ten years, while a third may be good for three years but result in different inadequacies at the end of that time than would the first option.

It is essential, therefore, that the development of the options to overcome the short-term inadequacy be carried out sufficiently far into the future so that additional stages of each can also be considered. The time period covered by the study must be from the date of the initial inadequacy, either to that future date when all options arrive at the same end result or to that future date when even major differences become insignificant in terms of the present worth of their costs.

Having established the technical options, rough comparative estimates will be prepared of the cost of all facilities for all stages of each option. Using this cost data and suitable escalation and discount rate data, a gross economic comparison of the options will be made and any options which are obviously uneconomical will be discarded. Care will be taken in making any decision to discard an option at this time because relative environmental impacts will usually not yet have been fully considered. If the economics are not obvious and unequivocal, the option will not be discarded. Justification for discarding any option will be included in the study documentation.

#### 3.2.1 Do Nothing

A decision would then be made as to the acceptability of the consequences of living with the inadequacy based on a comparative evaluation of the cost of alternative remedial

measures against the cost of the consequences. It must be realized that this latter cost cannot usually be expressed in dollars. If the consequences are considered acceptable, the remedial work can be deferred. If the deferment is long enough that no further study is required at that time, the situation would be documented and scheduled for review at a subsequent date. If the consequences of the inadequacy are considered unacceptable, then the need to overcome (or defer) the inadequacy has been established.

Environmental considerations are one of the factors which are considered in treating the do nothing alternative.

In the normal circumstances, this decision is made solely by Ontario Hydro, possibly with input from particularly affected wholesale customers. In certain instances, a customer may desire a supply which is more secure than that which would normally be provided to him. In such cases the customer would be required to pay the extra cost and the need for the extra facilities would be documented. If conditions change during the course of the study, this option will be re-evaluated. The Environmental Study Report will also address the option.

### **3.2.2 Alternatives to the Undertaking**

The undertaking includes those transmission and communications facilities as defined in Section 1.1, for the purpose outlined in Chapter 2 and described in Chapter 4.

For the purpose of examining "Alternatives To", the undertaking will be divided into Transmission Facilities and Telecommunications Facilities.

The following alternatives are examples of those Ontario Hydro normally considers. Others may be evaluated on a case-by-case basis as appropriate. This evaluation will include the net effects of both the alternatives to the undertaking and the alternative methods of carrying it out on the natural and social environment, including such environmental concerns as streambank erosion, visual effects, soil compaction, etc.

*The Environmental Guidelines for The Construction and Maintenance of Transmission Facilities* contains a general range of mitigative measures. The appropriate mitigation for a specific situation will be determined on a case by case basis because of the importance of existing physical characteristics.

#### **3.2.2.1 Transmission Facilities**

##### **Alternative Energy Technologies**

The alternatives include solar energy, wind power and the use of wood or municipal solid waste to fuel boilers. These alternatives affect the environment in various ways. A brief description of the various alternative technologies follows:

##### **Solar Energy**

Two methods of using direct solar energy are currently undergoing research and development in many countries, particularly in the United States. One method involves direct

conversion of solar energy to electricity using photovoltaic cells. The other employs a direct thermal process where solar energy contributes directly to space heating of the house. This is known as "passive solar" heating.

The photovoltaic cell or solar cell is capable of generating electricity directly from sunlight. Currently, the cost of such a system is comparatively high and, in most cases, would not be a viable alternative.

Aside from the high cost, photovoltaic panels require roof tops or vacant land to contribute to electricity supply. It is estimated that an average of only 0.3 KW h m<sup>2</sup>/day could be generated by photovoltaic cells. While photovoltaic technology is not seen as a significant bulk system supply option, it may be used in remote communities to reduce diesel fuel consumption.

Ontario Hydro currently operates a photovoltaic -powered environmental monitoring station at Atikokan as part of an awareness program and in recognition that there are special applications for which such devices may be suitable. Also, a 10 kW photovoltaic installation has been in operation since 1986 at the remote community of Big Trout Lake. This installation operates as a fuel savings device in combination with diesel generation facilities.

The most promising future application of solar energy in Ontario may lie in "passive solar" space heating, which does not directly produce electric power. Depending on windows facing south and on house design, generally between 25 and 50 per cent of a home's total heating requirements could be met by solar energy. This being a specific design feature it cannot be broadly applied. In addition, most heating requirements occur in winter when the daylight hours are short (seven hours) and the sun is at a low angle, therefore, supplementary heating systems are still required. The capital cost required for two systems is significant and, as a result, the possibility of implementation is small. Because of these factors, solar heating systems will not have much effect on Ontario Hydro's capacity requirements, but will still be considered on an individual basis.

##### **Wind Power**

In the past, many countries throughout the world have used windmills to pump water, grind grain and supply electricity for remote regions. In theory, the concept of wind power is simple; the wind turns the blades of a windmill, which drives a generator to produce electricity. The technology of harnessing wind power exists, and some individuals are using wind power on a small scale to supply their personal energy needs.

The low average wind speed in Ontario results in the need for large areas of land for windmills, and poses serious environmental and economical obstacles in using wind power economically on a large scale, especially in urban areas. To contribute to the generation of electrical energy, the windmill should be exposed to steady wind speeds averaging over 9 m/s. A wind turbine generator (WTG) does not supply energy on demand unless the energy generated is stored and that is expensive. The unpredictable and variable output of WTGs makes it necessary to provide a back up system to meet the



demand during the period of calm and low winds. These economic, technical and land use problems, in addition to undesirable environmental effects such as noise and interference with TV signals, hinder the application of wind power for energy supply in Ontario. The mitigative measures are dealt with on a specific case by case basis since effects such as noise, TV interference, etc., are highly dependent upon the existing physical environment.

In cooperation with the Federal and Provincial governments, the Canadian Electrical Association and Howden (a turbine manufacturer), Ontario Hydro has contributed to a 60 kW wind turbine generator demonstration project at the remote community of Fort Severn. However, wind generation is not foreseen as a bulk system supply option for Ontario. Limited use of wind turbines as diesel fuel saving devices in remote communities does offer some potential. Backup facilities will be required for times when the wind is not blowing.

### ***Burning Wood or Municipal Solid Waste***

For economic reasons, the generation of electricity from both wood and municipal wastes tends to take place near the source of fuel. Wood fired generation is achieved in relatively remote locations. Energy from Waste facilities is located in or near urban areas.

The electricity generated from these facilities may assist in the solution of localized supply problems. The typical availability of electricity from an Energy from Waste plant is in the range of 80 per cent. During shutdown periods, the use of a transmission facility may still be required. This will depend on the area's dependence on this source of power and the availability of redundant equipment at the plant.

Also to be considered are the environmental implications from the burning of municipal waste or wood. The siting of waste disposal facilities, including Energy from Waste plants, often cause concern to the citizens living in the immediate area. However, mitigation measures and a public review process are available to deal with any potential impacts to the environment.

Although economics usually preclude Energy from Waste as an alternative to a minor transmission, it should be considered when there is a local power supply problem. Ontario Hydro recognizes the potential societal benefits of an Energy from Waste facility in the overall context of municipal solid waste disposal programs. Therefore, if relevant municipal governments have specific plans to establish an Energy from Waste facility, then Ontario Hydro will give due consideration to such a facility as a solution to any identified electrical power distribution problem.

Similarly a specific plan to generate electricity using wood will also be given due consideration, as an alternative solution to a power distribution problem. Wood-fuelled generation is not expected to play a significant role in meeting Ontario's electricity needs, except as a fuel in cogeneration stations.

The forest products industry in North America uses large

quantities of wood wastes or wood by-products as fuel to generate heat and electricity. Utility-owned wood-fired stations are less common. Two large 50 MW facilities exist in the States of Vermont and Washington, large facilities are necessary for economic generation. However, large facilities require more fuel than can usually be economically supplied. Wood would have to be collected from distant regions, resulting in an increase in transportation and collection costs, and potentially significant impacts to transportation routes. Alternatively, tree farms would have to be developed for the specific purpose of providing fuel for the facilities. Tree harvesting has to be carefully coordinated with reforestation programs. The adverse environmental impacts of mass harvesting include jeopardizing wildlife and its habitat, soil stability, water control and local climate.

Although the supply of wood fuel in Ontario is enormous, about 30 million oven dry tonnes a year, only about one million tonnes could be made available for generating electricity. Much of the fuel potential has already been allocated to other users or is unavailable because of technical or environmental considerations. In the future, it is estimated that the available fuel could generate between 50 and 70 MW of electricity. The most attractive opportunities for using this fuel source are expected to be associated with cogeneration.

Ontario Hydro recently participated in the development of a 7 MW wood-fuelled cogenerating station by purchasing the power from a Chapleau cogenerating station, which went into service in 1986. A similar venture is being considered for Brockville. Further economic development could result in 50 MW of wood-fuelled electricity generated within the Province by 2004.

### **3.2.2.2 Telecommunications Facilities**

#### ***Radio Telecommunications***

Radio telecommunications in the microwave frequency band are generally used for multi-channel, point-to-point communication. The disadvantages of microwaves are normally related to siting considerations. The distance between two adjacent radio stations may vary from a few km to over 50 km depending on the operating frequency, tower height and the intervening topography. In order to reduce propagation loss between two stations, a line-of-sight radio path is required. In cases where the topography between two stations is too rugged and the line-of-sight radio path is obstructed, or the distance between the two stations is too great, a repeater station is installed between them to relay communications. This requires additional land. The *Environmental Guidelines for- The Construction and Maintenance of Transmission Facilities* offers general mitigation and specific mitigation will be provided on a case by case basis. In most cases, these disadvantages will be outweighed by the advantages outlined below. The relative advantages and disadvantages will, however, be considered on a case-by-case basis.

Ontario Hydro presently has an operational microwave radio communications network in southern and part of northern Ontario, primarily for protection and control of the Bulk Electricity System (BES). The system operates in the 7

Gigahertz (GHz) band (7125-7725 MHz) which has been allocated by the Department of Communications (DOC) to all power utilities in Canada to be used on a primary, but non-exclusive, basis for protection and control of electricity systems. The advantages of microwave are:

*High Reliability* - A microwave radio system can be engineered to provide extremely reliable communications by such techniques as route diversity, space/frequency diversity, use of hot standby equipment, etc.

*High Capacity* - A maximum radio frequency bandwidth of 19.5 MHz per microwave link is allocated in the 7 GHz band.

Once the system is in place, up to 960 voice frequency channels can be accommodated easily and at relatively low cost if the proper intermediate frequency bandwidth in the radio equipment has been selected at the outset.

*Interference-free* - The 7 GHz is relatively free of interference from power line-related and other man-made noise sources. Although the band is shared with common carriers and the federal government for satellite communications, electrical utilities in Canada have been granted primary user status in this band by the DOC, thereby restricting other non-electrical utility users from placing new terrestrial services in this band.

*Independence from Power Lines* - Faults on power lines and system disturbances have no effect on microwave radio system.

*Relatively Independent from Weather Conditions* - Microwave radio systems operating in the 7 GHz band are not affected by rain or snow. Microwave radio links in excess of 50 km and traversing areas where propagation abnormalities are present can experience signal fading due to such factors as multi-path reflections, refraction, ducting, antenna decoupling, etc. However, this problem can be remedied by using such techniques as frequency/space diversity or employment of additional repeater stations.

*Costs* - Capital costs are generally lower than those of cable communication systems except for short distances. A larger number of circuits can be provided than is technically and economically possible using power line carrier (PLC) systems.

### **Power Line Carrier**

PLC systems utilize the physical paths formed by power lines interconnecting generating stations and load centres for transmission of information needed to manage and control complex electrical power networks. Generally, a PLC system consists of three distinct sub-systems:

(a) The high voltage line that must provide a satisfactory bearer medium for the high frequency signals between the terminal stations;

(b) The coupling equipment which serves as a means of connecting the carrier equipment to the high voltage line;

(c) The carrier equipment which is comprised of transmitters, receivers, power supplies and associated components.

Power line carrier equipment has been utilized in Ontario Hydro for many years and is still being used in remote areas of the province. A prime example is in northern Ontario. This bearer medium is primarily used for protection, control and voice communications in a power system.

In protection applications, the signals transmitted over the power lines must be capable of operating correctly during power system fault conditions which may affect signal transmission. Similarly, the noise generated by a line fault or switching operations must not cause false operation. These difficulties can be minimized by proper system design and a more complex relaying scheme and by using appropriate coupling techniques.

A properly designed and implemented PLC system can offer reasonably secure telecommunications over a long distance at a relatively low cost, but channel capacity is limited due to frequency congestion.

There are some disadvantages associated with PLC communications and they are summarized as follows:

(a) *Limited Channel Capacity*: This is due to the limited frequency band available and system congestion;

(b) *Affected by Environmental Conditions*: PLC system performance may be degraded by weather conditions such as snow, sleet, icing and rain;

(c) *Affected by Power System Disturbances*: PLC system performance will be degraded by line faults and equipment noise;

(d) *Interference*: Potential interference from and to other licensed users operating in the same frequency band. A PLC system operating in the same frequency band and in close proximity to a licensed high-power radio station may be susceptible to interference from the licensed station. PLC systems are not protected by the Federal Department of Communications (DOC) which ceased licensing such systems some time ago. If a PLC system interferes with a licensed radio user, the PLC system has to cease operation immediately upon notification by the DOC. If no alternative frequency can be found, and the interference cannot be eliminated, then the PLC system must be taken out of service.

The present technology does not offer a feasible solution to the disadvantages discussed above, but will be examined on a case by case basis.

### **Fibre Optics**

In digital fibre optic communications, the information to be transmitted is converted into a digital stream which then modulates a light source. The resulting string of light pulses propagate from the transmitting end of the fibre optic cable to the receiving end within the core portion of the glass fibre. At

the receiving end, a photodetector converts the light pulses back to their original electrical equivalent.

A variety of fibre optic cables are presently available in the marketplace. Of particular interest to Ontario Hydro is the composite overhead groundwire (OHGW) type. The composite OHGW is similar to the regular OHGW (referred to as shieldwire in Section 4.1.1) with the exception that glass fibres are imbedded inside the cable. When a composite OHGW is installed on a transmission line, optical fibres become available for telecommunications.

To communicate over long distances, repeater stations, usually spaced up to 60 km apart, are required to regenerate the transmitted signal. Prefabricated buildings, usually about 3 m by 3 m in size, are required to house the repeater equipment. In fibre optic systems using composite OHGW installations, the repeater buildings would likely be erected underneath or immediately next to a transmission tower on the transmission right-of-way. A distribution feeder line would also be required to provide low voltage electrical power to operate the repeater equipment. A short access road may have to be constructed to provide access to service the repeater station. Therefore, when selecting repeater sites, serious considerations would be given to locations where feeder lines and access roads are already available to minimize construction activities and associated costs. Due to its tremendous communications capacity, fibre optics has been widely utilized by power utilities both in the United States and Canada for administrative voice, data, video and power system applications. In the past few years, a large number of fibre optic systems of various lengths and capacities have been installed by the utilities and more are being brought into service. Ontario Hydro is considering developing a fibre optic network using mainly composite OHGW to interconnect its major generating and transformer stations for provision of both administrative and power system operation communications. If developed, the number of new telecommunication towers required in the future would be reduced.

### 3.2.3 Select System Options)

At this point in the study, the system options) which warrant further consideration are established. These options may have as their first stage:

- (a) A project which is to be implemented by the municipal utility or the direct customer.
  - (b) A project which is to be implemented by Ontario Hydro but which is exempt from the Environmental Assessment Act.
  - (c) A project which is to be implemented by Ontario Hydro and which falls within the class of projects defined in this document.
  - (d) A project which is to be implemented by Ontario Hydro and which requires an individual environmental assessment.
- If all of the remaining options fall under Category 1, the

utility/customer will be asked to carry out his own assessment of the options and to take appropriate action. If implementation of this local option will only defer the need for action by Ontario Hydro, the particulars will be filed and scheduled for review at a subsequent date.

If all of the remaining options fall under Category 2, Ontario Hydro will proceed in-house, again providing for subsequent review if the chosen option defers more major facilities by only a few years.

However, the usual case will be that at least one of the remaining options is a Category 3, or 4, project. If so, all options would be included in the environmental study which then follows.

Each option will be described in terms of:

- (a) The design and operational characteristics and requirements of the facilities usually required by such an option.
- (b) The manner in which Ontario Hydro usually acquires property rights for and constructs, operates and maintains those facilities. For the class of projects covered by this document, such descriptions are given in Chapter 4.

## 3.3 Environmental Analysis

### 3.3.1 Study Area Definition

A study area will be delineated to encompass the location of possible facilities required by the options) which warrant further consideration. The boundaries of the study area will be established by considering the system options in relation to the occurrence of known potential major environmental impacts and technical constraints. The environmental constraints may take the form of: ecologically sensitive areas, e.g., rivers, lakes, wetlands, man-made constraints, highways, urban centres.

Technical constraints may involve problems associated with construction and maintenance (e.g., flood plains, soil conditions) or interference with other facilities (microwave communication, radio transmission). Other boundary location opportunities may include such features as favourable property fabrics or existing severances. In some cases, the study process may include areas outside of the identified study area because of the potential for incurring off-site or indirect environmental effects.

### 3.3.2 Initial Notification

As shown on the schedule in Appendix H, the provincial ministries will be notified of the system need, the options and the area that Ontario Hydro proposes to study. Each ministry will be asked to comment with respect to ministerial policy in connection with the proposed options and study area. Appendix H contains the requirements for notifications as of December 1989. Ontario Hydro will also:

- (a) Publicly announce the project.

- (b) Notify each potentially affected local, county, regional, district and metropolitan municipality, and identify any of its official plan policies concerning environmental matters that may be affected by the project (such municipalities are to be considered as part of the "public"). For potentially affected areas without municipal organization, notify the local planning boards, if they exist.
- (c) Where the study area includes any part of the area under the jurisdiction of the Niagara Escarpment Commission, notify the Commission and take account of any features of the Niagara Escarpment Plan.
- (d) Notify any conservation authority which has jurisdiction over watersheds that may be affected by a project.
- (e) Notify Environment Canada if federal lands, mandates or interests may be potentially impacted.
- (f) Notify the Band Councils of any potentially affected Indian Reserves. Where non-Reserve Aboriginal or Metis communities may be potentially affected, notify appropriate Aboriginal and Metis organizations (e.g. the Ontario Metis and Aboriginal Association).

The initial notification given to the potentially affected and interested public and provincial agencies shall contain information on the system need for the proposed project, the options available, the area that Ontario Hydro proposes to study and the rights given to the public under this Class EA approval, including the bump-up provision, or advice as to how this information may be obtained.

If, after consultation with interested or potentially affected parties, there persist little or no public concern, a decision may be made to issue a single notification containing all the elements normally described in both the initial and final notification.

Initial notification will occur as early in the study process as is reasonable.

This notification will be issued upon the selection of the preferred alternative as shown in Figure 3-1.

For some projects eligible for the screening process (see Section 3.3.3), a modified initial notification/consultation process may be carried out on a case by case basis that is more appropriate to the minor environmental significance and scope of particular projects. Any such modifications will respect the intent of the notification process and Ontario Hydro's commitment to public consultation.

### 3.3.3 Screening Process

At this point, the physical parameters of a proposed undertaking will be defined sufficiently to determine if the undertaking might qualify as a Class project. The environmental situations likely to be significantly affected by the proposed undertaking will be also known at this time. Experience has shown that certain projects which appear to

qualify as Class projects, i.e., have the correct parameters, actually cause such insignificant environmental impacts that they do not warrant the depth of study associated with the process described in this document. Examples of such projects are:

- (a) Additional wood pole structures along existing rights-of-way.
- (b) Extension to existing distributing or transformer sites.
- (c) Replacement or relocation of steel transmission structures.
- (d) Installation of switches in existing transmission lines.

However, projects such as these cannot be grouped together arbitrarily and carried out under an exemption order; because, in some cases there could be environmental situations present which would warrant a detailed study. If these situations are very significant and cannot be avoided there exists the presence of a rare or endangered species, the project will proceed as a class environmental assessment or may be undertaken as an individual environmental assessment.

A screening process has therefore been developed to screen out proposed projects which would cause environmental impacts so slight as to be of no concern.

The following list of project types and project parameters define the subclass of undertakings eligible for the screening process:

- (a) Modifying or upgrading of existing transmission lines involving
  - (1) Replacement of no more than 25 suspension structures; and
  - (2) Installation of no more than 20 additional structures.
- (b) Minor overhead transmission lines up to 4 km in length.
- (c) Underground transmission lines in urban areas.
- (d) Modifying or expanding of existing transformer/switching stations involving a site extension of no more than 4 ha.
- (e) 115 kV distributing stations.
- (f) Telecommunications towers.

Ontario Hydro will use the screening process in consultation with directly affected government ministries, agencies, conservation authorities, municipalities, Band Councils, Aboriginal and Metis Associations such as the Ontario Metis and Aboriginal Association, special interest groups and the public in order to identify environmental concerns. Depending on the scope and nature of the project, this consultation may be considered to be the Initial Notification.



Information regarding the scope of the project and nature of the undertaking will be provided as part of the consultation process.

The criteria used in the assessment consists of a set of questions which, if answered "no", will allow the project to proceed without further study. If any of the questions are answered "yes" or "possibly", then the project will follow the study process described in this document.

The following provides a minimum list of criteria. Other factors will be considered if a potential concern is identified.

### Screening Criteria:

Determine whether the proposed undertaking will:

- (a) Conflict with the environmental goals, objectives, plans, standards, policy statements or guidelines adopted by the Province of Ontario or the community where the project is to be located.
- (b) Have significant effects on persons or property, including lands zoned residential.
- (c) Necessitate the irreversible commitment of any significant amount of non-renewable resources, including high capability agricultural lands.
- (d) Pre-empt the use, or potential use, of a significant natural resource for any other purpose.
- (e) Result in a significant detrimental effect on air or water quality, or on ambient noise levels for adjoining areas
- (f) Cause significant interference with the movement of any resident or migratory fish, wildlife species, or their respective habitats.
- (g) Establish a precedent or involve a new technology, either of which is likely to have significant environmental effects now or in the future.
- (h) Be a pre-condition to the implementation of another larger and more environmentally significant undertaking.
- (i) Likely to generate significant secondary effects, directly caused by Ontario Hydro's activities, which will adversely affect the environment.
- (j) Block pleasing views or significantly affect the aesthetic image of the surrounding area.
- (k) Significantly change the social structure or demographic characteristics of the surrounding neighbourhood or community.
- (l) Overtax existing community services or facilities (e.g., transportation, water supply, sanitary and storm sewers, solid waste disposal system, schools, parks, health care facilities).
- (m) Result in undesired or inappropriate access to

- (n) Create the removal of a significant amount of timber resources.
- (o) Result in significant detrimental affects to man-made or natural heritage resources.

If a directly affected party was not consulted during the Screening Process and that party subsequently raises a significant concern that cannot be resolved, Ontario Hydro will subject the project to the full study process described in this document. Should the concern be later resolved, Ontario Hydro may revert back to the Screening Process

Ontario Hydro will advise the Ministry of the Environment of all projects successfully screened.

### 3.3.4 Environmental Inventory

Environmental data is collected and mapped typically according to eight environmental factors; namely:

- (a) Agriculture Resources
- (b) Appearance of the Landscape
- (c) Biological Resources
- (d) Forest Resources
- (e) Heritage Resources
- (f) Human Settlement
- (g) Mineral Resources
- (h) Recreational Resources

Typical data types and sources within each of these factors are given in Appendix G

Based on past experience and studies, it has been determined that these environmental factors and data types address the key environmental issues associated with minor transmission facility planning. Typical environmental issues/concerns are presented in Appendix J and the *Environmental Guidelines for the Construction and Maintenance of Transmission Facilities*.

### 3.3.5 Identify and Evaluate Alternative Methods

To identify alternative methods such as route and/or sites, a set of guidelines or criteria are developed in relation to known environmental, technical, cost and socio-economic concerns. Alternatives are then identified using the guidelines, together with the environmental inventory and value judgements on the relative importance of avoiding the various mapped environmental data types.

An environmental, technical and cost evaluation is then carried out based on the potential quantitative and qualitative effects associated with each of the alternatives identified. Net environmental effects are addressed in the environmental evaluation by considering residual effects after mitigation is taken into account. Typical examples of potential mitigative measures are described in Appendix J and the *Environmental*

previously inaccessible areas.

*Guidelines for the Construction and Maintenance of Transmission Facilities.*

### 3.3.6 Select Preferred Alternative

Using the results of both the quantitative and qualitative analysis of the alternatives, each of the alternatives is compared to each other by weighing the advantages and disadvantages in terms of environment, cost engineering, and system preferences. The quantitative analysis serves to highlight the range of relative differences among the potential effects for each alternative. The qualitative analysis describes the key issues or environmental problems and outlines other information such as mitigation that could minimize potential effects.

Subsequently, the preferred alternative selected should be the one with the most advantages and least disadvantages, all things considered.

### 3.4 Public Involvement

Individuals or groups identified at the outset as external or public participants will be provided ample opportunity for active participation in the study. Groups which may be invited to input include organizations concerned with the protection of heritage resources, and where native communities may be potentially impacted, native organizations and councils. Participation will be accomplished through an iterative process whereby information (collected in part from the public) is incorporated by Ontario Hydro. The result is subjected to input from the external participants, and modifications, if required as a result of the input, are made in turn by Ontario Hydro. This process ensures that public concerns are given full and fair consideration, and the result is generally acceptable.

The structure of the public involvement program will vary depending on the specific nature of the project, the size of the study and its geographical location. In all cases, an attempt will be made to identify the concerns of the people living in the area being studied and to take into account the environmental, social and economic impacts which they consider important.

To do this, use may be made of information centres) which are open to the general public to display and discuss various aspects of the study such as the scope of the study, the system options, the alternative selected, etc. Newsletters may also be used to ensure that the public is informed and has the opportunity to comment on the study. Where warranted, an external working committee comprised of representatives of organizations and groups with interests in the study area may be formed and involved in the study.

### 3.5 Establish Acceptability

#### 3.5.1 Final Notification

Ontario Hydro shall give final notification to the provincial ministries and agencies which have indicated a continuing interest in the project and the directly affected and interested public. Final notification to the directly affected and

or some other form of personal type service. The notification shall include:

- (a) A description of the selected project.
- (b) Advice that comments on the selected project should be received within 30 days by a specified person in order to receive consideration.
- (c) Advice that environmental study information is available for inspection at specific locations.
- (d) The rights given to the public under this Class EA approval, including the bump-up provision, or advice on how this information may be obtained.

Bump-up requests received up to the end of the 30-day period will be recognized and considered.

#### 3.5.2 Assess Acceptability

If there has been no expressed opposition, the selected project will be considered acceptable. It falls within the class definition, it becomes an undertaking as defined by this Class Environmental Assessment Document. Approval of the selected project under the EA Act is granted in accordance with the approved Class EA. Ontario Hydro may then apply for an order-in Council under the Power Corporation Act for property acquisition and/or construction of the facilities.

If there is expressed opposition to the selected project, Ontario Hydro will re-evaluate the rationale for the selection and will attempt to resolve the opposition. If the expressed opposition is subsequently resolved, then the project will be considered acceptable and will become an undertaking. If all expressed opposition cannot be satisfied, Ontario Hydro may decide to subject the project to an individual environmental assessment (i.e., bump-up).

#### 3.5.3 Review and Decision by the Minister of the Environment

If Ontario Hydro cannot satisfy all expressed opposition, the objectors) requests a bump up, and Ontario Hydro considers a redesignation of the project to be inappropriate; then the written objection and bump-up request along with Ontario Hydro's response and draft environmental study report will be forwarded to the Minister of the Environment for a decision as to whether or not the project requires an individual environmental assessment. A copy of the letter to the Minister of the Environment and Ontario Hydro's response will be sent to the objectors) at this time.

- (a) After considering the objection and Ontario Hydro's response, a decision will be made by the Minister of the Environment, normally within 30 days of receipt of the bump-up request by the minister.
- (b) If the decision reached indicates that the objection does not warrant bump-up of the project to an individual environmental assessment the Minister of the Environment will inform both parties and the

interested public will typically be carried out by direct mail

- (c) If the decision reached is to bump-up the project, then the objector and Ontario Hydro would be provided with the rationale for requiring an individual environmental assessment. Ontario Hydro would then be required to submit an individual environmental assessment or withdraw the project. Should the objections be resolved and Minister of the Environment agrees, the planning process will resume at the point the objection occurred. Any decision by the Minister may be subject to conditions.

Ontario Hydro will attempt to identify concerns as early as possible in the study process in order to maintain maximum flexibility to resolve any such concerns during the study process.

### 3.6 Environmental Study Report

An Environmental Study Report (ESR) will be prepared for each project subjected to the study process described in Sections 3.1 to 3.5. Upon completion of the environmental study, the ESR will be filed with the Ministry of the Environment, for information purposes. Copies will also be forwarded to Ontario Hydro's local area office, elected and appointed officials, and any organization or individual that requests one.

Prior to filing the ESR, the information will be available for review by any interested party during the period of final notification. The information will normally consist of the following:

- (a) A description of the undertaking.
- (b) A description of, and the need (justification) for the project.
- (c) The location of the selected project.
- (d) The expected effects on the environment.
- (e) The alternatives, mitigation and predicted net effects.
- (f) A description of any required environmental monitoring.

Concerns raised during the study will be noted in the ESR, along with how they were addressed.

### 3.7 Subsequent Communication with the Public

The acceptance of a selected project under this process does not end communications between Ontario Hydro and the public.

Provisions for subsequent communication with individuals whose property is affected by an undertaking are detailed in Appendix I.

### 3.8 Monitoring

Ontario Hydro has been monitoring the effectiveness of the *Environmental Guidelines for the Construction and*

project may then proceed.

*Maintenance of Transmission Facilities* on transmission projects with both station and transmission line work which have had either an individual or class environmental approval and on which field work started after January 1, 1981. Details of the monitoring program are contained in the guidelines.

### 3.9 Addendum to an Environmental Report

It may not be feasible or even desirable to implement the undertaking in the way originally planned and documented in the ESR. This may come about as a result of a change in conditions, the development of new technology or mitigation measures or the appearance of previously unidentified concerns. Where a change to the commitments outlined in the ESR is determined, affected parties will be consulted. If, through such consultation, significant environmental implications are identified, an addendum will be prepared.

This addendum will document the circumstances necessitating the change, the environmental effects caused by the change and what can be done to mitigate any negative impacts.

The addendum will be filed with the Ministry of the Environment and notice of filing will be provided to all affected parties. Copies of the addendum will be available to affected parties upon request.

Fifteen days will be allowed for affected parties to review the change and register any objections or concerns. During this time no work will be undertaken which might adversely affect that part of the project under review unless all affected parties have reached agreement that the 15 days for documentation and review are not required. Where there is no response within the review period, acceptance will be assumed.

When the proposed change is in response to an emergency situation during construction or where a delay in the implementation of the change would result in detrimental environmental effects, the change would be implemented without delay and affected parties would be contacted. An addendum would subsequently be prepared for significant changes and filed.

If expressed opposition is received during the 15 days and cannot be satisfied, the process described in Section 3.5.3 will be followed.

### 3.10 Amending this Class Environmental Assessment Document

Ontario Hydro may apply for amendments to this Class EA at any time for the purpose of:

- (a) Clarifying any portion of the document or process.
- (b) Improving the efficiency or the effectiveness of the process described in the document.
- (c) Extending the Class EA to projects that may not have been previously included in the class definition.

In order to facilitate the above, the following three-step process will be followed:

- (a) The change will be described in detail, justified with additional support material as necessary and submitted to the Minister of the Environment for his consideration.
- (b) The minister will review the information presented and, if satisfied that the request is reason-able will

direct Ontario Hydro to issue a notice to the public as well as any potentially affected provincial ministry, agency or municipality, and allow 30 days for comments.

- (c) On the basis of comments received, the minister may approve the change and declare that the change be made under Section 7(3) of the Environmental Assessment Act.



## 4

### Description of Projects Covered by the Class Definition

This chapter describes the physical components and activities associated with the projects covered by this assessment. Construction, maintenance and right-of-way management activities will be carried out in accordance with the Environmental Guidelines for the Construction and Maintenance of Transmission Facilities.

#### 4.1 Transmission Lines

Ontario Hydro usually transmits electrical energy via overhead lines, except in densely populated areas where underground transmission lines may be used. The decision as to which will be used for a specific undertaking is dependent on the overall environmental implications and cost of each.

##### 4.1.1 Overhead Transmission Lines

An overhead transmission line has six basic components, each of which may vary with respect to design and material depending on the specific requirements for the line and its intended location. The components, along with their function and material options, are as follows:

- (a) *Conductors:* To provide continuous electrical pathways (circuits) between points of supply and use. Stranded aluminum steel-reinforced, stranded aluminum, stranded copper.
- (b) *Shieldwires:* To shield conductors from lightning and carry fault current. Galvanized steel, copperweld, alumoweld. Composite cable incorporating fibre optic telecommunication capability may be used.
- (c) *Structures:* To support conductors at a safe elevation above ground. Steel lattice, steel pole, wood pole.
- (d) *Foundations:* To support structures. Steel grillage, reinforced concrete, steel or wood piles with suitable cap.
- (e) *Insulators:* To isolate conductors electrically from their supporting structure. Porcelain, polymer or glass.
- (f) *Counterpoise:* To reduce the susceptibility of the line to outages caused by lightning. Galvanized steel, copper.

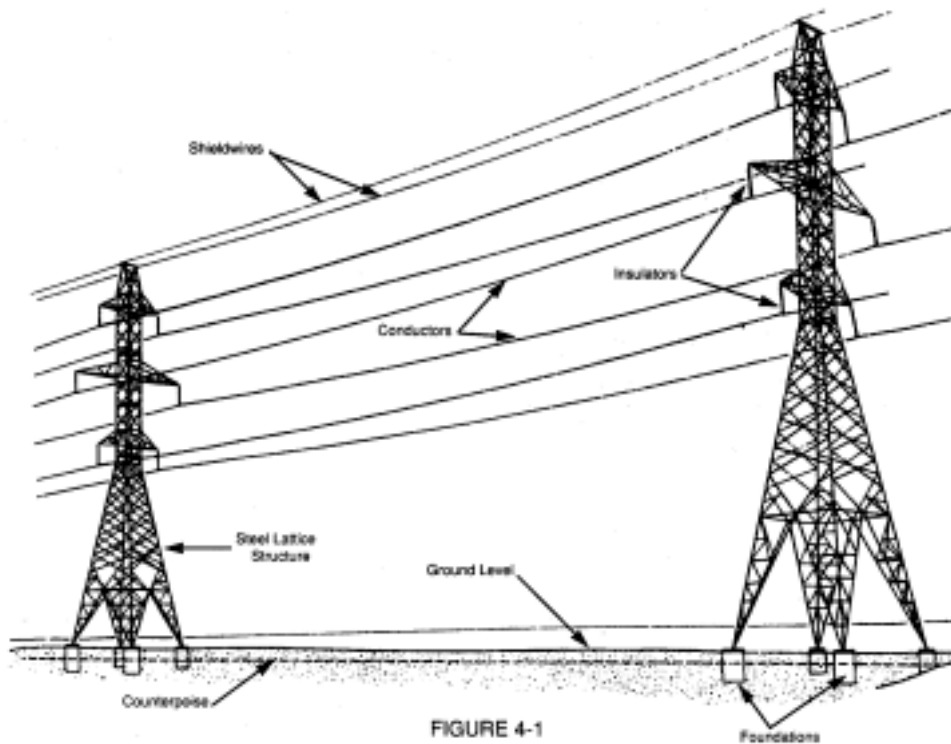
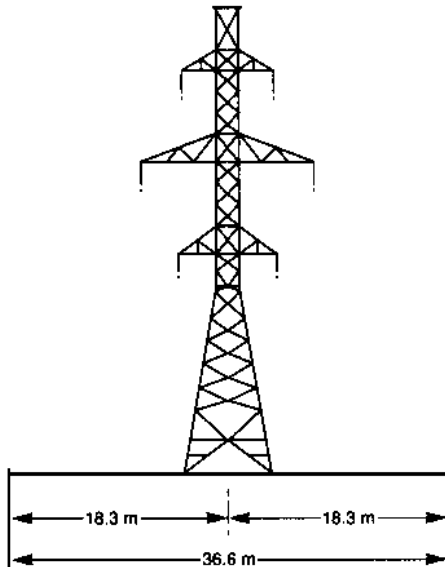


FIGURE 4-1  
Component Parts of a Typical Transmission Line

Transmission lines in Ontario usually consist of aluminum conductors steel-reinforced, galvanized steel skywires, steel lattice structures, reinforced concrete foundations, porcelain insulators and galvanized steel counterpoise wires. Figure 4-1 shows a span of a typical line and identifies its component parts. If the line includes fibre optic telecommunications capability, small buildings to house repeater equipment may be erected along the line, typically spaced up to 60 km apart.



**Figure 4-2**  
**Typical right-of-way Width for a 230 kV Two-circuit**  
**Transmission Line (Narrow-base Single Footing Towers**  
**May be Used in Cultivated Fields of Prime Farm Land)**

#### ***Right-of-Way Requirement***

A typical right-of-way width to accommodate a two-circuits 230 kV tower line is shown in Figure 4-2. The actual widths required for specific rights-of-way vary because of such factors as span length, conductor size and sag, the location of danger trees, the need for helicopter patrol or the need for fall-free spacing.

#### ***Right-of-Way Acquisition***

Rights-of-way for transmission facilities are acquired in accordance with the policy established for property acquisition. Under this policy owners are given the full (pulleys) attached to each tower. Being under tension, the protection of the Expropriations Act. Easement rights are generally acquired for transmission line rights-of-way except where the fee (full ownership) is required by Ontario Hydro or where a severance is acceptable to the municipality.

#### ***Construction Activities***

The major operations in the construction of overhead transmission lines include the selective cutting of trees along

the rights-of-way, establishment of construction access routes, the installation of tower foundations, the assembly and erection of towers, the stringing of conductors, the installation of counterpoise, and clean-up and restoration of the right-of-way. Construction may be carried out either by Hydro's construction staff or by contract forces.

Construction practices will comply with the *Environmental Guidelines for the Construction and Maintenance of Transmission Facilities*. As part of the guidelines, specific instructions may be issued where environmentally sensitive situations are identified through the planning or construction phases as set out herein. In such cases, the specific instructions will govern.

**Access Routes:** To construct a transmission line, it is necessary to have access to the right-of-way for the construction equipment and line materials. Wherever possible, existing roads and lanes are used and resulting damage is repaired when construction activities are completed. Where access roads for Ontario Hydro vehicles have to be constructed, their location is determined by Ontario Hydro in conjunction with the concerned owners and applicable authorities, e.g., conservation authorities, Niagara Escarpment Commission or others. The environmental impacts caused by access roads will be considered as part of the study.

**Tower Foundations:** The type of foundation installed at any given site is dependent on both the type of soil and the type of tower to be built. Soil tests are carried out to determine soil strength for foundation designs. The majority of foundations in earth will be augered reinforced concrete. In weak soils, piles may be required. Those in rock will have steel rods drilled and grouted into the rock and a small pad of concrete placed on top. Foundations for towers which will be used at angle or terminating positions are larger than those required for suspension towers.

Equipment such as augers, backhoes, concrete trucks and compressors may be used in foundation construction.

Excavated material is either removed from the site or spread in a suitable location.

**Tower Assembly and Erection:** Tower steel is delivered via the access routes to the sites where it is assembled to form tower sections which are usually lifted into position by a crane.

**Conductor Stringing:** The stringing of conductors can be done in two ways: slack stringing in which the conductor is pulled along the ground and placed in travellers at each tower before being tensioned, or tension stringing in which the conductors are pulled under tension through travellers conductors are kept off the ground at all times. The first step in tension stringing is to install the insulator strings and travellers on the tower arms. That is followed by installing a light rope along the section of line to be strung; stringing sections can be as long as 10 km. A helicopter is normally used to fly the rope along the right-of way for deposit in the travellers. This rope is then used to pull in larger ropes and steel cables until one of sufficient strength has been strung to pull through the conductors.

After all the conductors are pulled into place by this method, they are tightened to a specified tension. This tension ensures that the line maintains the correct ground clearance under the operating conditions for which the line is designed. The conductors are clamped at each tower and damping devices are installed on them to limit vibration. Skywires are attached at the tower peak positions above the conductors and are strung in a similar manner.

Specialized equipment is required for tension stringing. The equipment is moved along existing roads wherever possible, thus avoiding the need to move heavy equipment along the full length of the right-of-way.

*Counterpoise:* To ensure that a transmission line will operate efficiently when in service, it is necessary that the electrical ground resistance at each tower be low. To accomplish this, a ground electrode is installed at each tower. If, because of soil conditions, the ground resistance is too high, additional grounding must be installed.

The normal procedure is to bury two continuous wires along the right-of-way, one on each side of the towers. These wires are normally buried to a depth of 460 mm in cultivated ground and 200 mm in bush areas and in rocky ground, if possible. The wires are installed by a tracked vehicle which carries the ground wire on reels and buries it by means of a plough attachment as it proceeds along the right-of-way. The wires are then connected to each tower.

*Clean-up:* The final stage of construction is the clean-up of the right-of-way to be sure that all construction materials have been removed. This is an ongoing procedure during the construction of the line, but a final clean-up is also carried out. In addition, any necessary restoration to the right-of-way (i.e., work sites, fences, roads, etc.) is completed and the woodlots are seeded. All erosion sites are stabilized and screen plantings are established as required on the right-of-way.

### **Transmission Line Maintenance**

Maintenance of transmission lines is required to ensure acceptable performance of the line components over time and to repair damage due to accidents or unusual climatic conditions. This involves periodic patrols and/or inspections. Specific maintenance programs have been developed and are carried out on a regular basis.

*Routine Maintenance:* Planned repairs of a localized nature which usually take over one-half to one day to complete are carried out to avert potential problems. These repairs may require trucks to be moved to the repair site. The frequency of such repairs is approximately once each year for every 160 km of line.

There are also major maintenance items such as replacement of skywire and the lowering of tower footing resistance along a line. These items are usually of such a nature as to permit long-range planning, and they can usually be scheduled to minimize inconvenience to property owners.

*Emergency maintenance:* Emergency repairs must be carried out as quickly as possible. It may take one-half to one day to replace a string of broken insulators or several days to replace structures damaged by ice storms or tornadoes. Heavy equipment and materials are usually required to replace structures during emergency situations, and mitigating measures will be taken as soon as possible to repair any damage.

### **Right-of-Way Management**

Right-of-way management practices reflect provincial and legislative requirements and are designed to ensure the long-term safety and reliability of the line and protection of the environment.

The management practices are carried out in accordance with general and site-specific management specifications which identify the best treatment methods.

### **Management Activities**

*Line Clearing:* Involves the pruning or removal of woody vegetation near the conductors so that a specified minimum clearance is maintained.

*Patrols:* Inspections done at regular intervals to identify and correct situations which cannot be left until the next regular maintenance operation.

*Grounds Maintenance:* Includes activities such as grass cutting, weed spraying and snow ploughing done in order to keep Ontario Hydro properties in a visually acceptable and safe condition.

*Vegetation Control:* Involves the control of woody vegetation in order to ensure that circuits are not interrupted and public safety is maintained. Methods currently used are herbicides, hand cutting, and machine mowing. Selective removal of incompatible woody vegetation is practiced to promote the development of low growing stable plant communities.

*Stabilizing or Restoring The Environment:* Erosion sites are identified and controlled by vegetative or mechanical methods.

*Secondary Use of Ontario Hydro Property:* Secondary use requests are granted when practical, where they do not cause conflict with the adjacent property owners, and where they will not interfere with Ontario Hydro's use or projected use of the right-of-way or endanger any facilities. A Procedural Document has been prepared in accordance with the *Environmental Assessment Act* whereby secondary land use proposals are assessed. Garden plots, access roads to cottages, horseback riding trails, parking lots, utility pipelines, etc., are some of the secondary uses of Ontario Hydro rights-of-way that may be permitted and where agricultural use is possible, it is encouraged.

#### 4.1.2 Underground Transmission Lines

##### *Physical Plant Options*

*Self-contained, Low-pressure Liquid filled Cable:* Each underground circuit consists of three separate cables, each consisting of a concentric stranded copper or aluminum conductor with a hollow core, insulated with paper tapes and sheathed with either lead or aluminum. After sheathing, the cable insulation is thoroughly dried under vacuum to remove moisture, and the cable is then filled through its hollow core with a degassed liquid which fills any voids which might exist in the insulation. Reservoirs which exert a slight positive pressure on the cable liquid are connected to the cable. The cable sheath is protected against corrosion by a suitable covering. When the cable is heated by current flowing through it, the liquid expands and flows through the hollow core to the reservoirs at the cable terminals. When the cable cools and the liquid contracts, it is forced back into the cable by pressure on the reservoirs. Thus a positive pressure of moderate magnitude is kept on the liquid at all times, preventing the formation of voids in the insulation which could ionize under electrical stress and result in breakdown of the cable insulation.

Self-contained, low-pressure, liquid-filled cables can be directly buried without being encased in either a duct or pipe. It is, however, necessary to surround the cables with a material which will permit uniform heat dissipation along the length of the cable to reduce the probability of hot spots developing and permit optimum utilization of the current-carrying capacity of the cable. Ontario Hydro usually surrounds directly buried high-voltage cables with an envelope of finely crushed stone. These cables are protected against mechanical damage by concrete slabs placed over them.

*Self-contained, Low-pressure, Liquid filled Cables Installed in Ducts:* These cables are identical to those used for direct bury, but instead they are installed in cable ducts which are encased in concrete. Cable splices are usually contained in permanent reinforced concrete manholes (underground vaults) which are positioned along the route at suitable locations.

*High-pressure, Liquid filled Pipe-type Cable:* This type of cable relies on high pressure acting on the cable insulation to suppress the formation of voids which could ionize and result in electrical failure of the insulation. The cable consists of a stranded copper or aluminum conductor insulated with liquid-impregnated paper tapes, and protected against installation damage by a skid wire helically wound over the cable. Three such cables to form one three-phase circuit are pulled together into a steel pipe which is then filled with degassed liquid and maintained at a constant pressure of approximately 1.4 MPa. Since the three cables are close together in the pipe, mutual heating effects are more pronounced than with self-contained cables, and consequently a larger conductor for the same current-carrying capacity is required.

*Polymeric Cable:* These cables use solid polymeric insulation, e.g., cross-linked polyethylene. Such cables are proving to be reliable in applications in Europe and Japan and

may be used in Ontario. Their installation would be very similar to direct-buried, self-contained, low pressure, liquid-filled cables.

##### *Right-of-Way Requirements*

For cable circuits designed to operate at voltages up to and including 230 kV, the right-of-way requirement depends on the proposed location as follows:

- (a) *City Streets:* Where a circuit is to be installed in urban areas and will essentially be located within road allowances, sufficient working space for its installation is provided by the road allowance itself. Only physical space is required to install a circuit between or adjacent to other underground utilities, plus sufficient clearance to enable repair work to be carried out on either the cable circuit itself or the utilities adjacent to it. A clear space of 3 m will usually suffice to enable a single underground cable circuit to be installed regardless of the type of cable being used. Where more than one circuit is required, the circuits are generally located on separate routes to reduce the probability of coincident outages, and also to optimize their efficiency by preventing mutual heating occurring between them.
- (b) *Private Right-of-way:* The right-of-way required to accommodate a single-circuit, high-voltage cable circuit on a private right-of-way is dependent on the necessary working space for its installation and maintenance. In general, for single circuits utilizing one conductor per phase, a right-of-way width of 4.5 m will suffice.

For multiple circuits or for single circuits utilizing more than one conductor per phase, additional right-of-way width is required to provide for thermal independence of the circuits and varies according to the design of the circuits and the manner in which it is intended they be operated. Such right-of-way widths would be determined individually for specific cases. *As an example:* A two-circuit, 230 kV, high-pressure, pipe type installation equivalent in current carrying capability to a two-circuit, 230 kV, overhead line with a single 1843 kcmil copper conductor per phase would require a right-of-way width of approximately 15 m. A two-circuit, 500 kV, low-pressure, liquid-filled cable installation to be equivalent to a two-circuit, 500 kV, overhead line with a four-conductor bundle of 585 kcmil conductors per phase would require three, 3800 kcmil conductors per phase and a right-of-way width of 30 m.

##### *Construction Methods*

*Self-contained, Low-pressure, Liquid filled Cables Directly Buried:* The general method of installing a directly buried, liquid-filled cable circuit involves opening a trench approximately 1.2 m wide by 1.2 m deep along the proposed route between predetermined jointing positions which are usually spaced approximately 300 m apart. Depending on the location of the trench and the soil characteristics, it may be necessary to either partly or completely shore the sidewalk



of the trench to prevent their collapse. The trench itself is generally excavated by a backhoe and if the route is along city streets, the pavement is first cut with a suitable saw along the outside edges of the proposed trench. Excavated material is either trucked away to a suitable dump or if all or part of it is intended for reuse, it is transported to a temporary storage site (if it cannot be stored along the trench).

The trench is carefully cleared of all debris, and concrete sidewalk approximately 0.3 m high are constructed, if they are deemed necessary. A cushion of crushed stone screening is then installed at the bottom of the trench and compacted by tamping. Cable rollers are then positioned along the bottom of the cable trench and the three cables installed one at a time. To install a cable, a win truck is set up at one end of the trench and a reel containing the cable at the other. The steel win cable is drawn along the trench over the cable rollers and fastened to a pulling eye at the end of the cable to be pulled into the trench. In some instances, the cable is pulled in by attaching it at regular intervals to a messenger cable, rather than pulling directly on the pulling eye at the cable end. After the cable has been pulled into the trench, it is removed from the rollers and positioned into the trench, and the pulling operation is then repeated for the second and third cables. When all cables have been installed and tested for soundness, they are then covered with crushed stone screenings which are compacted by tamping, and a precast or poured concrete cover is installed overall. During installation of the cables in the first section of trench, a second section is being opened and the jointing position prepared for cable splicing.

By the time cables have been installed in the second section, a third section has been opened, and the backfilling of the first section has commenced. It is therefore apparent that when installing directly buried cables, there is usually a trench length of approximately 900 m over which activity of some kind is taking place at any given time for a period of up to six weeks. Since such an operation is very disruptive in built-up areas, directly buried cable circuits are not considered particularly suitable for urban installation.

*Self-contained, Low-pressure, Liquid filled Cables Installed in Ducts:* This type of cable system uses the same cable as used for directly buried installations. Construction methods differ in that concrete enclosed ducts are constructed in the cable trench, and permanent concrete manholes are constructed at the jointing positions. When constructing the duct bank, it is not necessary to have such long sections of trench open at any given time. The equipment used for construction of the duct bank and installation of the cables is essentially the same as that used for directly buried cable, but there is not a requirement for a full length of trench between jointing positions to be open. The current-carrying capability of cables installed in ducts is somewhat less than that of the same cables directly buried due to the difference in heat transfer capability of the air surrounding the cables in the duct, and the duct itself, relative to the crushed stone screenings which surround the directly buried cables.

*High-pressure, Liquid filled, Pipe-type Cable:* This type of cable system involves installation of a steel pipe approximately 1 m below grade into which three insulated conductors are drawn. The length of conductor drawn into a section of pipe may be several hundred metres and is

dependent on the number and severity of the vertical and horizontal bends.

Construction procedures involve proving out the feasibility of the proposed grade of the pipe between proposed manhole locations by digging testholes at strategic positions, construction of reinforced concrete manholes at jointing locations, installation of the pipe, installation of the cable, construction of a pumping plant at one end of the cable circuit, jointing the cable, and filling the pipe with degassed liquid.

The construction of a manhole necessitates excavation and shoring of a hole of sufficient size to accommodate the manhole. The length, width and depth of a manhole for a single circuit of pipe-type cable is approximately 5.8 m by 2.5 m by 3.7 m. After excavation, the manhole is formed, reinforcing steel positioned and concrete poured.

Pipe installation requires a trench approximately 1 m wide to be excavated to a depth of approximately 1.2 m. Excavated material is removed from the site unless it can be stored along the trench and reused. A bed of crushed stone screening is then placed in the trench and compacted into a layer approximately 150 mm thick. Coated steel pipe, generally 150 mm or 200 mm in diameter (depending on the conductor size and voltage level of the cable being installed) and in lengths up to 12 m, is then positioned in the trench on suitable supports, and the pipe lengths are welded together to form a continuous pipe. After welding, the supports are removed and the pipe centered on the bed of crushed stone screenings. The pipe is then covered to a depth of approximately 150 mm with crushed stone screenings. This material may, in some instances, be used to completely fill the trench, particularly if it is located in a roadway. Reinstatement of the trench at ground level to the condition which existed prior to excavation is then carried out.

After the pipe is installed and manholes constructed, cable installation takes place.

Three cables yoked together are pulled into each pipe section between manholes by a truck-mounted win. The cable splices are then made in the manholes.

A prefabricated enclosed pumping plant located at one end of the cable installation, either within a transformer station or on property acquired for it, is used to fill the pipe with liquid and to maintain a constant liquid pressure of approximately 1.4 MPa.

Construction equipment associated with pipe-type cable installations consists of trucks, backhoes, concrete trucks, pipe benders, generators, winches and other construction equipment normally associated with the construction industry.

### ***Operating and Maintenance Procedures***

*Self-contained, Liquid filled, Directly Buried Cable:* Once this type of cable is installed very little of it is visible or readily accessible. Operating and maintenance procedures are generally associated with checking the liquid reservoir pressure gauges and liquid piping at the cable terminations,

and inspecting cable joints in those cases where they are contained in permanent manholes. It is also customary to periodically patrol the cable route so that any new excavation work which might endanger the cable circuit can be watched closely and contractors made aware of the cable's precise location. In the event of a cable failure, the location of the fault is determined electrically, if necessary, and the cable is excavated and repaired. This is usually a very time consuming operation and may take several weeks to complete.

*Self-contained, Liquid-filled Cable-duct and Manhole*

**Installation:** As with directly buried cables, routine operating and maintenance procedures involve the checking of components at the cable terminations and in the manholes. In the event of a cable fault, it may be possible to withdraw the faulted cable section, provided the duct has not been severely damaged by the fault. If the cable could not be pulled out, it would be necessary to locate, excavate and repair the cable duct, and repair or replace the cable.

**High-pressure, Pipe-type Cable:** The heart of a high-pressure, pipe-type cable system is the pumping plant which supplies and maintains the pressure necessary to prevent the formation of voids in the cable insulation where ionization of gases would result in insulation failure. The pumping plant is equipped with dual pumps, and in the event of a pump failure, the duty of the failed pump is automatically assumed by the second pump. There is also an automatic alarm system which alerts the controlling station whenever there are problems associated with the pumping plant.

Maintenance procedures require the periodic checking of all automatic systems to ensure they are functioning properly, a route check to spot any potential hazards to the cable system, and an inspection of the jointing manholes.

The electrical insulating fluid will either be a polybutane, dodecylbenzene, or synthetic fluid, and be non-toxic, low viscosity with a high flash point. It is also biodegradable over the long term.

## 4.2 Transformer Stations

### 4.2.1 General

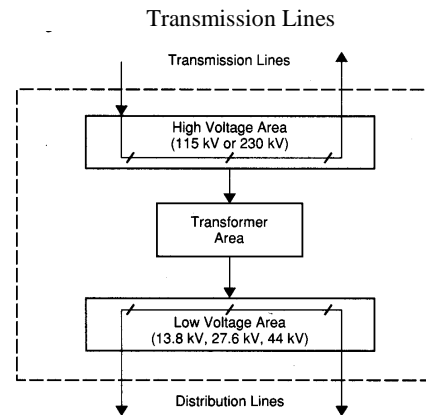
A transformer station of the type covered by the class definition usually has four basic components, namely:

- (a) One or more high-voltage areas ( 115 kV or greater).
- (b) One or more transformer areas.
- (c) One or more low-voltage areas (less than 50 kV).
- (d) A control, meter and relay area.

Figures 4-3 and 4-4 illustrate schematically the interrelationship of the first three basic components. The fourth component - the control, meter and relay area, serves as an overall monitor and control for equipment in the three other types of areas in the transformer station.

### 4.2.2 Basic Operation

The basic operation of the typical transformer station shown in Figure 4-3 is as follows:



**Figure 4-3**  
**Components of a Typical Transformer Station Simple**

Electrical energy enters the station from the power supply system through incoming transmission lines which terminate in the high-voltage area. Within this area are electrical conductors and electrical switches which connect the incoming lines to the transformers in the transformer area. In this simplest form of station, there could also be other conductors and switches which connect the lines together.

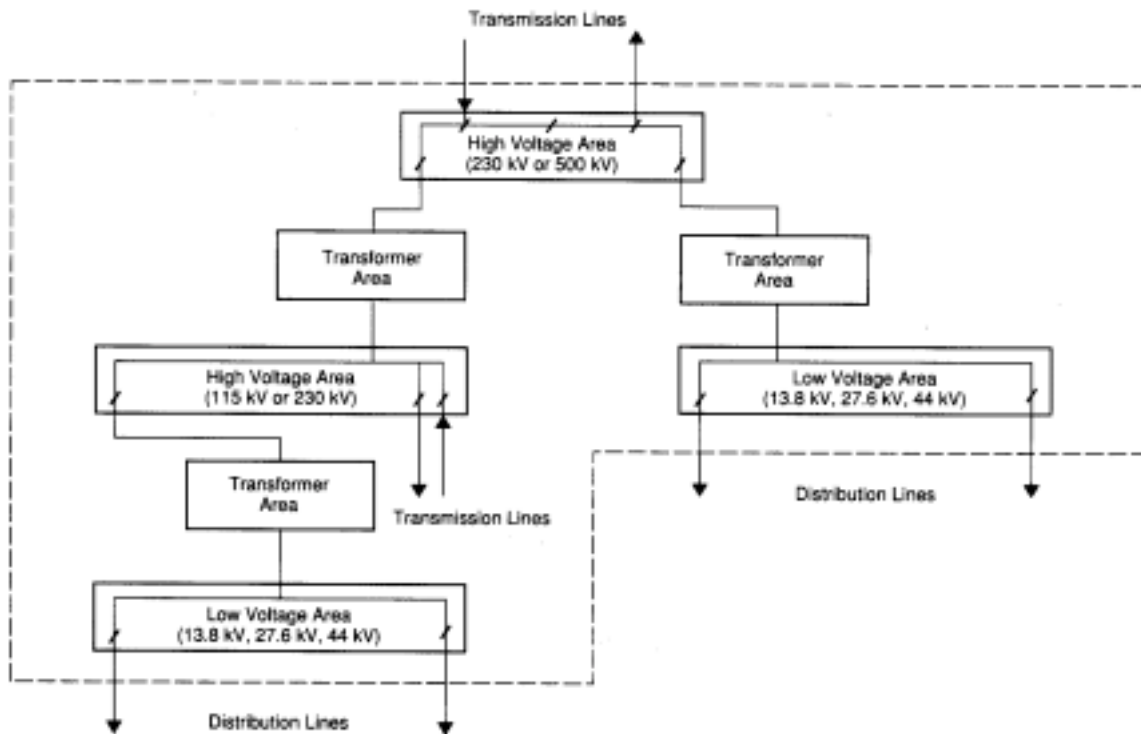
The electrical energy is directed to the transformer area where its voltage level is changed by transformers from 115 kV, 230 kV or 500 kV to a lower voltage. The electrical energy at the lower voltage is then directed through electrical conductors from the transformer area to the lower or low voltage area (i.e., below 50 kV). In the low-voltage area, the energy is directed through conductors and switching devices to subtransmission or distribution lines.

The flow of energy through the station is controlled and monitored by equipment located in the control, meter and relay area. Certain of the control functions are initiated by operation action, others are initiated by automatic features designed to protect the station and/or line equipment in abnormal circumstances.

The operation of the complex station, shown in Figure 4-4, is essentially the same as the simple station, except that there are more conductors and switches to permit a flow of energy between the various lines connected to each high-voltage area and also between the high-voltage areas.

### 4.2.3 Alternative Designs

Transformer stations may be of either an outdoor design, where all or most of the major equipment is located in the



**Figure 4-4**  
**Components of a Typical Transformer Station - Complex**

open within a fenced-in area, or an indoor design, where the equipment is contained within one or more buildings.

With the outdoor design, the equipment in the high-voltage, transformer and low-voltage areas is usually supported on concrete foundations and/or structural steel. The control, meter and relay area is contained within a single-storey building. In some cases, one or more of the high-voltage or low-voltage areas may be contained in a separate building within the fenced area.

There are two basic types of outdoor stations generally in use, one which uses lower structures but requires more land and one in which the structures are higher but less land is required.

All components of an indoor design are contained within one or more multi-storey buildings which are designed to be as compatible with the surrounding environment as possible.

The area outside a station is landscaped as appropriate to make it more esthetically compatible with its surroundings. Lines connected to the station may be either overhead or underground.

#### 4.2.4 Site Requirements

The site area needed for a simple regional supply transformer station (Figure 4-3) typically varies from 0.2 ha for an indoor urban station to 4.5 ha for an outdoor station.

The area needed for the more complex combined regional supply and system interconnecting transformer station is typically about 22 ha.

The actual site size will vary depending on the availability of land, the type of station facilities installed, the number and orientation of the transmission lines, the character and use of adjacent properties, and the amount of land required around the station for landscaping. The site size may also be affected by local bylaws governing the area.

Sufficient land is acquired to accommodate the maximum facilities foreseen for the particular station. The station is usually constructed in stages toward that maximum as the need develops.

A level, well-drained area with good soil bearing qualities is desirable for the station site. The station must be located such that heavy transformers can be transported to the site. It is desirable to locate complex stations with large

transformers needed to interconnect high voltage switchyards, adjacent to a railway and /or build a spur line into the station.

#### **4.2.5 Station Equipment**

##### ***High-Voltage Area***

The high-voltage area may contain circuit breakers (high interrupting capability switches), load interrupting switches, disconnect switches and interconnecting bus work, as well as auxiliary equipment such as current and voltage transformers, lightning arresters and spark gaps.

The circuit breakers are used to control the flow of energy by opening to interrupt or by closing to initiate the flow of electrical load current through particular conductors. Circuit breakers also have the capability to interrupt large currents which may be experienced under abnormal conditions.

The three common types of circuit breakers are:

- (a) A bulk-oil design with the electric current carrying and switching parts immersed in oil inside a grounded steel tank.
- (b) An air-blast design where the electrical parts are located in an air-filled pressure tank located on top of steel-supported porcelain insulators.
- (c) A gas circuit breaker where the current carrying and switching parts are located within a metal cylinder containing insulating gas such as sulphur hexafluoride (SF<sub>6</sub>).

The load interrupting switches are also used to interrupt and initiate load currents. However, they have only limited capability to interrupt abnormally high currents.

The disconnect switches which have virtually no current interrupting capability are used to isolate a piece of equipment from the system for maintenance purposes.

The load interrupting and disconnect switches may be of two types: an air-insulated unit with the electrical conductor and current-carrying parts mounted on steel-supported porcelain insulators to isolate it from the ground, or a gas-insulated (e.g., SF<sub>6</sub>) unit in which the conductor and the current-carrying parts are located within a grounded aluminum or steel cylinder containing the insulating gas.

The interconnecting bus work connects together the major components in an area and connects one area to another area. The bus work may be of either rigid or flexible conductors, mounted or suspended from steel-supported porcelain insulators or rigid conductors supported within a sealed metal cylinder filled with gas (SF<sub>6</sub>).

The auxiliary equipment (current and voltage transformers, surge arresters, spark gaps) are connected to the equipment or bus work and are used for the protection, control and monitoring of the station.

Outdoor stations may also contain a limited number of lightning protection towers to protect the station from lightning strikes.

##### ***Transformer Area***

The transformer area contains one or more transformers which are used to change the voltage of the electrical power from one voltage level to another.

Each transformer consists basically of a steel tank containing electrical windings immersed in an oil bath. The conductors enter the tank through porcelain bushings on top of the tank. The oil, which acts as an electrical insulator and as a coolant, circulates through the transformer and cooling radiators mounted adjacent to the transformer. Oil pumps may be used to circulate the oil, and fans are used to force air through the radiators to increase the amount of cooling. Pits are constructed under all power transformers to contain possible oil spillage. The pits are filled with gravel to restrict oxygen to spilled oil to inhibit combustion in the event that the oil should be ignited.

All energized transformers produce a low-frequency sound. To ensure that the lowest ambient sound level at nearby residences will not be noticeably increased by the normal operation of the transformer, precautions are taken through the design of the transformers, their location within the station and the use of acoustical barriers.

The regional supply station usually starts with two power transformers in the first stage. As requirements develop, the station expands to a maximum of four or six units in the ultimate development. Each pair of transformers is usually connected to its own low-voltage area.

##### ***Low-Voltage Area***

The low-voltage area contains disconnect switches and circuit breakers interconnected by rigid conductors supported on porcelain insulators and auxiliary equipment such as voltage and current transformers. The equipment may be located outdoors and supported on structural steel and/or concrete foundations or contained within an enclosure. The devices are used to perform the same general function as described for the high-voltage area.

##### ***Control, Meter and Relay Area***

The control, meter and relay area contains all the control, meter and relay equipment required to operate and control the complete station. This equipment is connected by electrical cables to the specified devices, e.g., circuit breakers, disconnect switches, current transformers located through the stations.

Washroom facilities are also located in this area. The sewage disposal system is designed to local and provincial regulations and usually consists either of an on-site disposal system or a direct connection to a municipal system. Water supply is either from an on-site well or from a municipal source.

If the station is of the outdoor design, the control, meter and relay equipment is contained within one or more single-



storey buildings. For indoor stations, this equipment is contained in a room within one of the station buildings.

#### **4.2.6 Construction**

The first step in the construction of a station is to grade the site to provide a level area for installation of structures and buildings. Top soil is removed and stockpiled at the site for landscaping purposes. Surplus soil is disposed of in an approved landfill area.

After the grade is established, drainage and septic systems are installed and a fence is erected around the construction area. In the case of outdoor stations, this may be a chain link fence which will form part of the permanent fencing. In the case of indoor stations, temporary fencing is erected to municipal requirements.

Excavation for foundations and placing of concrete then proceeds. After completion of the foundations, the steel supporting structures and buildings are erected. Erection of the electrical equipment then begins: Most electrical power equipment is brought to the site by conventional road transport. The large power transformers are moved to the site using heavy load transportation equipment under the supervision of Ontario Hydro and local road authorities. In some instances, transformers can be moved directly to the site using rail facilities where these are available or have been provided. Landscaping is carried out during and after construction as site constraints and seasons permit.

#### **4.2.7 Operation/Maintenance**

In most cases, transformer stations of the type covered by Class EA are unattended and are operated remotely from a district control centre. A travelling operator makes periodic inspections and can be dispatched to the station in the case of an emergency. In stations where attendance is required, working facilities are provided within the control, meter and relay area.

Whenever preventative or emergency maintenance is required, a work crew is dispatched to the site.

### **4.3 Distributing Stations**

#### **4.3.1 General**

Ontario Hydro maintains a network of sub-transmission/distribution lines and distributing stations to provide electrical service to the rural distribution electricity systems. There are about 800 distributing stations province-wide, less than 10 per cent of these stations are supplied at 115 kV. The rest are served at voltage levels less than 50 kV.

#### **4.3.2 Basic Design**

There are two basic types of distributing stations generally in use, one which uses lower structures but requires more land (i.e., low-profile) and one in which the structures are higher but less land is required. Most new 115 kV distributing stations are of the low-profile open-type structural steel

design (see Figure 2-3). In a low-profile station, the switching structures and power transformers are usually contained in an area approximately 40 m by 35 m (less than 0.15 ha). The station is enclosed with a 2.4 m high chain link fence and typically is situated in the middle of a parcel of land having a total area of 0.80 ha. The land between the station chain link fence and the property lines is used for grading, drainage, landscaping and sound attenuation purposes. The front, side and rear lot setbacks meet or exceed municipal requirements. A 3.5 m wide driveway is required to access the station for operating and maintenance purposes.

The distributing stations are unattended and do not require water or sewage connections to municipal systems.

Provisions are made in the station design to limit or contain transformer oil spills so that no adverse effects are suffered by the surrounding environment.

The electrical equipment contained in the distributing station is designed to prevent radio and TV interference.

The sound from the power transformers is within municipal standards and complies with the Ontario Hydro Protocol for Community Noise Control.

All municipal bylaws, regulations and codes are adhered to in the construction of the distributing stations. Land severances are approved through County Land Divisions or Municipal Committees of Adjustments. Building, land use and road service entrance permits are applied for and received before any field construction work is commenced.

### **4.4 Telecommunication Towers**

#### **4.4.1 General**

Ontario Hydro maintains an extensive telecommunication network. This network allows continuous surveillance over major transmission facilities, and in the event of a malfunction on the system, it enables protective relay operation to automatically isolate the faulted system component. It also gives Ontario Hydro operators continuous information on the status of major lines and stations under their control and provides communications for maintenance activities.

#### **4.4.2 Basic Design**

Telecommunication towers are normally constructed of structural steel members and may be either self-supporting or guyed. Guyed towers may be used where land procurement or power station restrictions are not a problem. The height of the tower depends on the elevation of the site and the terrain that the radio signal must cross.

Usually, the only installation required in addition to the tower is a small and specially designed building for the associated equipment. Site improvement, including landscaping, is undertaken as necessary at each site. Setback and severance is in accordance with Ontario and municipal regulations. An access road to the radio site is also necessary if the tower is not located on a station site, but generally a parcel of land

measuring 30 m by 30 m is sufficient. Most Ontario Hydro telecommunication towers are located on or adjacent to transformer station sites.

#### **4.5 Decommissioning**

When transmission facilities become obsolete or unserviceable, the equipment is retired from service. The facilities may be removed and the site made suitable for some other purpose. When transmission structures are removed from farm land, the foundations are cut back 0.5 m below groundline in order to eliminate any obstruction to farming operations.

The disposition of rights-of-way and station sites would be in accordance with Section 3.9, "Land Surplus to Ontario Hydro needs".

Treatment of abandoned station or tower sites will be in accordance with Environmental Guidelines for Construction and Maintenance of Transmission Facilities. In addition, if a station site is suspected to be environmentally contaminated, the decommissioning of facilities will follow Ministry of the Environment guidelines for the "Decommissioning and Clean-up of Sites in Ontario".

#### **4.6 Land Surplus to Ontario Hydro's Needs**

Any land acquired which is surplus to the needs of Ontario Hydro may be disposed of by sale. Ontario Hydro offers such land to former owners, adjacent owners, public utilities, government and government agencies prior to offering it to the general public. Sales to the general public will vary depending on circumstances and may be through public tender, real estate broker, auction or direct sale. In the event a severance is required, prior to the sale of such lands, Ontario Hydro will consult with affected municipalities pursuant to an operational policy covering the subdivision of lands under the Planning Act.

In the event the surplus land is not sold, Ontario Hydro will continue its normal land management responsibilities.

#### **4.7 Electric and Magnetic Fields (EMF)**

Electric and magnetic fields are invisible lines of force produced by the flow of electricity in a wire or electrical device. The strength of these fields rapidly weakens from their source.

Electrical field strengths at the edge of Ontario Hydro's high voltage transmission line rights-of-way usually do not exceed 1 kV/m (kilovolts per metre). The lines are designed so that the field strength never exceeds 3 kV/m. The magnetic field strength at the edge of the high voltage transmission line right-of-way is generally less than 5 ET (microtesla). Ontario Hydro's booklet entitled *Electric and Magnetic Fields*, explains these fields and gives typical EMF values for transmission facilities, as well as typical values around the home and workplace. This booklet is available to the public.

Upon request, the following is available to anyone wanting more information on EMF in general or interested in EMF levels at specific locations:

- Information on the EMF issue prepared by Ontario Hydro as well as from independent government authorities.
- Access to the Ontario Hydro public reference library of EMF material.
- Presentations to community groups, municipal councils, etc., by Ontario Hydro staff knowledgeable about EMF.
- EMF mathematical calculations and field measurement at specific locations using hand-held meters.

A toll-free telephone number is provided for EMF enquiries (1-800-263-9000). To ensure information is made available to the public is as up to date as possible, Ontario Hydro will remain abreast of developments on the subject worldwide and will continue to support research on an international level. More information on EMF is given in Appendix K.

## **Appendix A**

### **Ontario Hydro Regions and Areas**

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Ontario Hydro has divided the province into five administrative regions which are responsible for the day-to-day operation, maintenance, land and property management activities related to the distribution and bulk electricity systems (see Figure A-1).

Hydraulic generation, transmission and transformation facilities are operated and maintained by regional personnel to generate and transmit bulk power to distribution points. Distribution facilities are constructed, operated and maintained, and power is marketed and delivered to the various types of customers within each region. Customers vary from individual residences to heavy industrial users, each of which has its own specific requirements and demands for electricity. Properties are managed to derive maximum financial benefits for the corporation, and maintenance is carried out on rights-of-

way and other properties to ensure reliability of service, to protect the environment and enhance corporate relations with the public and government. Regional personnel are also responsible for the enforcement of regulatory functions assigned to Ontario Hydro. Functional guidance for these activities is provided by head office divisions.

In order to make staff more responsive to the needs of the customer, each of the regions is subdivided into areas and districts which vary in size and number according to the geography of the individual region. The offices and service facilities serving the individual areas and districts are at convenient locations within their respective areas. Each is responsible for forestry, lines and customer relations activities associated with the distribution of electricity to the customers within its jurisdiction.

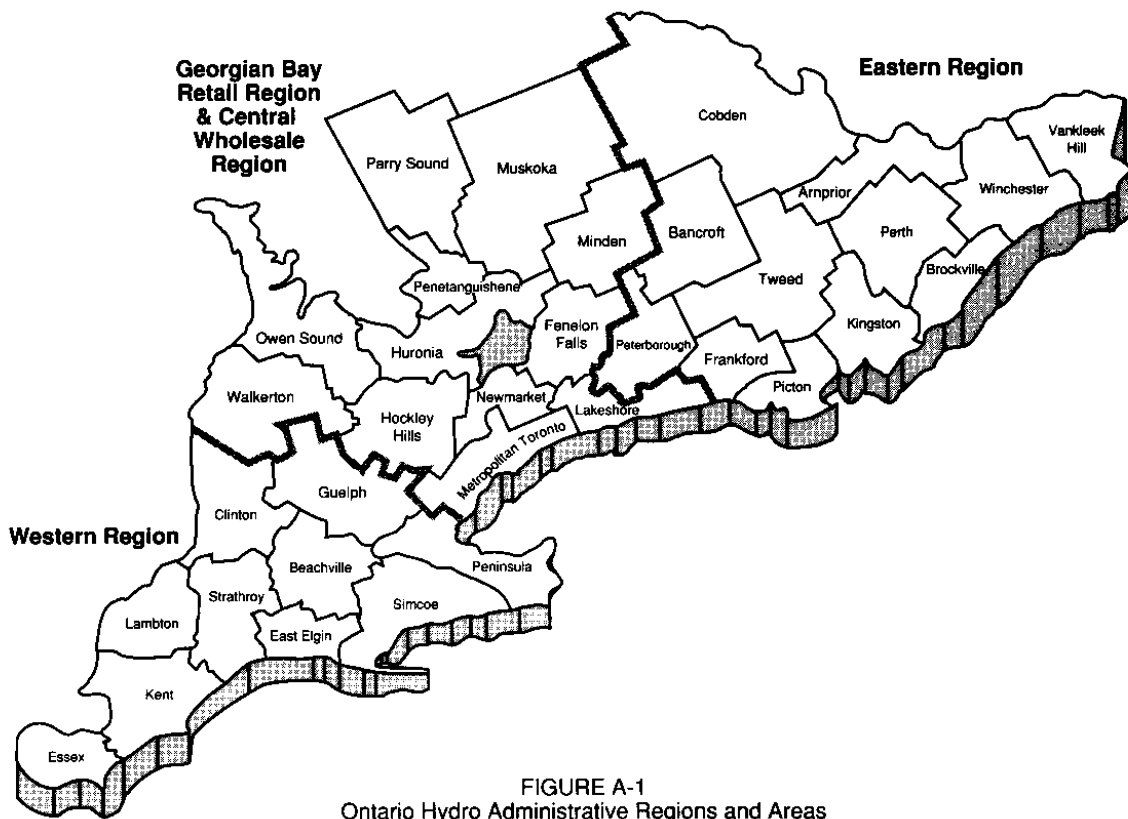
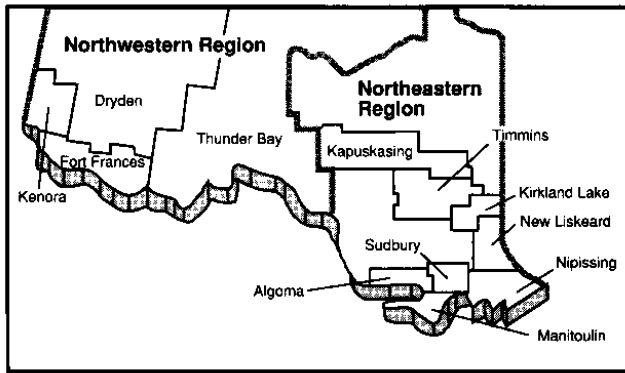


FIGURE A-1  
Ontario Hydro Administrative Regions and Areas



## Appendix B

### Load Forecasting Considerations and Methods

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#### The Process of Growth

Much of the growth in electrical demand in the last 20 years has come from space conditioning. As a result, demand has become much more sensitive to temperature, and relatively less sensitive to daylight. To a great degree, the advent of windowless space has made lighting demand independent of natural daylight.

Weather fluctuations and economic fluctuations are quite different in their impact on the system. While both are random and unpredictable, the duration of fluctuations due to weather is short; that of economic fluctuation is prolonged over a matter of years. In medium-range forecasting appropriate to Ontario Hydro's decision lead times, it is therefore much easier to deal with weather fluctuations than it is to cope with the business cycle. For one thing, it is relatively easy to define expected or normal weather conditions, and extremely difficult to do the same thing for economic conditions, because climate or average weather can safely be assumed to be stable.

The economic climate, or normal economic state is subject to change over time with inventions, wars, depressions and changes in population, lifestyles, incomes and prices. In other words, there are structural changes going on in society which profoundly affect the demand for electric energy over the long run—events such as sustained rates of immigration, birth rates, the urbanization of Ontario, the shift from single-family dwelling units to apartments, and the growth of tertiary industry. More recently there has been a growing concern with the environment and the quality of life. The impact of this concern on the demand for electric energy gives rise to considerable focus on growth in energy consumption in general and electric energy consumption in particular as evils to be avoided.

At the same time, the importance attached to the quality of the individual's personal indoor environment has led to a growth in air conditioning and electric heating. Insofar as cleaning up the atmosphere and the provincial waterways is concerned, industries and municipalities can comply by introducing electrically powered equipment for recycling and removing materials from their effluents.

Electricity differs from most other forms of energy in that it is a manufactured product which can be made from almost any other type of energy. Consequently, it is able to draw on more technical alternatives than any other energy source, and this may tend to make its price more stable over the longer run. However, electricity supply is a very capital-intensive industry, so that fixed costs tend to rise in the presence of unforeseen low demand. This in turn puts pressure on unit costs, thence prices and back to demand. The spiral works in both directions.

Generally, the demand for electric energy has grown more rapidly in its mature phase than other types of energy. Electricity has therefore acquired an increasing share of the energy market in Ontario with the passage of time. The

dramatic change since 1977 has been the drop in growth of per capita usage—reflecting increased real electricity prices and stagnant per capita real income. The prospects for the future seen from this perspective in time, calls for a moderation in the rate of population growth (depending on fertility rates, net migration to Ontario from other provinces and Canadian immigration policy). While subject to considerable uncertainty, the prospects for the shift seem to be further towards electricity, depending on relative prices and availability of other fuels, the availability of capital and the thrust of public environmental policy and conservation efforts. At the same time, the thrust of research and development in all of the energy industries has shifted from finding new uses towards developing equipment which minimizes energy use because of its high cost.

The effects of price and incomes on the growth of demand for electric energy are extremely difficult to assess. In the industrial sector, the technical coefficients (units of electrical energy input per unit of output) do not seem to be especially stable within an industry and, of course, they vary considerably between industries. The prospects are that this approach will prove even less rewarding in the future than in the past due to the pollution abatement rather than to production. The commercial sector, which is growing most rapidly, has undergone considerable change in its nature of use of electricity, and there is uncertainty as to the future pattern of use.

Because residential consumption is relatively homogeneous (in comparison with industrial and commercial), it leads itself, to a greater degree, to statistical analysis.

What has been observed in that residential consumption is very responsive to incomes. This shows up very clearly in the behaviour of municipal residential consumption since World War II. There has been a remarkable stability in the relationship: monthly energy consumption is approximately the amount that can be purchased with the earnings from three hours of work. During the period, appliance prices and rate structures have remained relatively stable, but incomes have risen substantially. With the increasing number of households with both husbands and wife working, income per residential customer has been well maintained.

Much more difficult to estimate is the response of consumption to price. Part of the difficulty stems from the residential block rate which makes average price depend on consumption. This makes it impossible to observe the effect of price on consumption directly. In general, it is not possible to observe anything more than a series of points in different price-quantity relationships. However, in cases where there have been abrupt changes in rate level, it may be possible to estimate what consumption would have been in the absence of the rate change, and hence to estimate the effect of price on consumption. From this, crude estimates of price elasticity can be made. Studies to date indicate that price elasticity is also a function of time.

A customer's consumption of electricity by use of the

particular stock of appliances that he owns probably does not respond immediately to any change in the price of electricity. However, a customer may greatly increase his stock of appliances and his use of electricity, if there is a significant reduction in the price of electricity.

In the case of price increase, customers probably have to suffer a loss in order to dispose of or forego the use of appliances. In some cases (e.g., rental water heaters) where competitive forces permit an easy substitution without the customer suffering a capital loss, the adjustment can be quite drastic and rapid. In other applications, such as electric heating, the consumer has less freedom of choice, but nevertheless the impact on new business can be significant. In the long run, the relevant price in each application is the price relevant to competitive services.

This is an important area in which ignorance of the process persists. With the prospect of increases in all energy prices, but with variable timing of the impacts on different fuels, the near-term (next decade) uncertainty is quite large. The long-term outlook for the relative price of electricity is that it may tend to become more attractive if only because of the large number of technical options open in the process of its manufacture.

While government policy may have little impact on the magnitude of total growth in Ontario, it is expected that it may have a considerable impact on the geographical distribution of that growth. This will depend on the degree to which market forces are overcome or redirected by that government policy. While there is almost complete agreement with this premise, there is no such unanimity on any particular alternative to it, and consequently the details must evolve through the political process. This complicates the forecasting problem in that political forces must be taken into account. It is necessary to forecast the outcome of the process which may prove to be quite different from the intent. This may pose problems in forecasting and will require at least that some additional provision for uncertainty be made in these forecasts on this account,

### **The Forecasting Process – General**

The process of growth described in the previous section consists of inferences drawn from observation and study of growth in the demand for electricity in Ontario and elsewhere over many years. The description is an effort to relate the growth process in a general way to the wider economy and the society in which it operates. Such a description has explanatory merits, but it often lacks the precise quantitative relationships which are required for it to have merit for prediction. For one thing, a forecasting approach based on explanatory social and economic variables requires not only a reliable forecast of those variables, but a means of translating them precisely into electrical demand in Ontario. Moreover, the planning and decision requirements call for the geographical distribution of electrical load in Ontario as well as the time path of system demands. For these reasons, the forecasting approach in Ontario consists essentially of forecasts of individual customers' peak and energy loads which are accumulated into totals which are then translated into peak and energy demands by introducing estimates of diversity and/or losses. In some cases it may be necessary

for loads to be forecast for customers who may not now exist. Unallocated load is used for this purpose.

Unallocated load can also be used to reduce the forecast in circumstances where judgement assisted by the results of forecasting models indicates that total estimates for a class of customers are too high, or too low while it may not be possible to isolate which particular forecast is wrong. For example, the total forecast for a group of paper companies may be unreasonable, but in the absence of a detailed assessment of the competitive position of each company, it is not possible to modify individual forecasts.

With the increase of decision lead times, a need for longer range forecasts has arisen. For these forecasts, mathematical models are essential. They serve only to narrow the range of uncertainty by a small amount. There are too many uncertainties to be captured by the most sophisticated model and they multiply as the forecast horizon and decision lead times are extended.

The load forecasting system in Ontario Hydro for the short-to-medium terms consists of mathematical models and the application of the detailed knowledge of individual customers which is available from Ontario Hydro personnel in the field, within utilities and areas, and from direct customers served by Ontario Hydro. The reasons for adopting this detailed approach over that of deduction from global, social and economic causes are twofold:

- (a) It appears to produce aggregate or system forecast of greater accuracy than any deductive mathematical model which has been applied to date.
- (b) It produces the needed geographical details of customer peak demands which is needed for planning purposes, while a model using explanatory social or economic variable would tend to yield annual energy, perhaps by end-use category, which would then require disaggregation into monthly energy by geographical unit and translation into peak load.

The fact that this approach produces short-to-medium range forecasts with smaller errors than other methods is not altogether surprising when one considers that it brings to bear more relevant information than is the case with even the largest econometric model. As the time horizon extends into the future, the available knowledge becomes less, and consequently greater emphasis tends to be placed on mathematical techniques.

A disadvantage of the system for explaining the forecast, but not in using it for planning purposes, is that changes in explanatory economic and social variables - such as birth and immigration rates, incomes, changing consumer preferences, etc., - are captured by the approach, but they are not isolated by it. For example, increased demand by virtue of concern for the environment may show up in the forecast as a new sewage plant in a municipality and some additional pumps in a paper mill, but this load may or may not be specifically identified by its cause.

Similarly, declining rates will show up in altered plans for housing types and quantity, but once again the cause will not be identified-although it may be speculated on after considering trends in the aggregate forecast. Moreover, the classification system of customer's loads is primarily geographical and administrative rather than by end-use classification, except perhaps for direct industrial load. In any event, even if end-use classifications were available, they would most likely refer to energy on an annual basis, and it would be extremely difficult to convert such predictions to peak load on a monthly basis with the required geographical distribution.

Consequently, the forecasting process as it exists differs from the process of growth as it has been described. Nevertheless, some understanding of the process of growth provides a useful background against which to assess the results of the forecasting process in an attempt to answer the vital final question: Are the results reasonable?

No forecasts carries with it any guarantee of accuracy, and the occasional forecast can be badly in error. In assessing the bad forecasts it is useful to have available for scrutiny a general statement on expectations at the time the forecast was made. A forecast is bad only if a better one could have been made with the information on hand at the time. Anyone can make a good forecast with the benefit of hindsight. Similarly, an assessment of the uncertainties associated with the forecast gives its users some appreciation of the risks that they run and often provides an insight into the cause of subsequent forecast error.

### Short-term Forecasting Models

For several years the Load Forecasts Department has been gaining experience with several more advanced forecast modelling techniques. These use monthly data and comprise single and multiple variable time series methods as well as a regression technique that focuses on modelling patterns in the remaining error terms.

Since January 1988, the Load Forecasts Department has adopted a weather-correction methodology which adjusts for wind speed, illumination and humidity in addition to the temperature effects previously taken into account. This methodology was used to create a historical time-series of monthly weather-corrected data that goes back to 1971. The model estimated by EPRI's *Forecastmaster* software using these data had considerable better fits than in the past.

The single variable time series model, called the Box-Jenkins technique after the original developers, presumes that all the information relevant to predicting the future of a variable is contained within the data history of the series to be predicted. Box-Jenkins models may be expected to forecast well in periods when the factors which affect the variable being forecasted continue their recent trend. For economic data this is unlikely to be longer than about two years and is often considerably less time. Predicted changes to the background environment of the forecasted variable that are out of keeping with recent trends will not be reflected in the projection made by the Box-Jenkins model. Multivariate time series methods are an elaboration of the

single variable technique which permit key causal variables to be included in the forecasting equation. The form of multivariate time series analysis in *Forecastmaster* which is used by the Load Forecasts Department is still dominated by recent patterns in electricity use; a forecasted change in the trend of GDP growth has noticeably less impact on the forecast than the same change would have in one of the annual econometric models.

The third monthly modelling technique is known as *Auto Pro*. This methodology is a hybrid of standard regression techniques and the time series methods used by the other two model types just described. It is not as responsive to external shocks, such as a marked economic slow down, as the pure econometric techniques used to fit the annual models.

The annual models are single equation econometric models of primary energy sales. A review of these models was conducted early in 1988. These models were evaluated on the basis of goodness-of-fit, ex post forecasting performance and economic properties. All depend heavily on real Ontario GDP.

### The Long-term Basic Load Forecast

The method used to prepare the long-term forecast is evolving to meet Ontario Hydro's changing planning needs. In particular, the emphasis on incentive-driven demand management has significant consequences for the effort placed on development of detailed end-use modelling systems. The Basic Load Forecast is a projection of the load Ontario Hydro expects to serve under market conditions where there are no interventions by Ontario Hydro in the form of incentives. For the purpose of this forecast, long-standing Hydro activities such as research, education and promotion, which transfer information (but not money), are assumed to be part of the normal operation of the marketplace.

The Primary Load Forecast is derived from the basic by netting out the impact of financial incentive-driven demand management and load displacement generation programs.

In general terms, two approaches are taken to estimating electricity demand in Ontario: 'top-down' econometric modelling and 'bottom-up' end-use modelling. Both attempt to capture the effect of a large number of demographic, economic, energy market and technological factors on electricity demand in the long run. Because they do so at different levels of aggregation, the techniques available for extrapolation into the future differ. The strengths and weaknesses of these models are reconciled judgmentally in order to arrive at a recommended forecast for planning purposes.

The econometric approach relies on statistical analysis of past energy consuming behaviour and forecasts of broad economic aggregates to generate estimates of future electricity requirements. The end-use approach tends to be so specific that historical data sets may not be available for statistical analysis. Instead, expert opinion on key technology or market trends are combined with very detailed forecasts of activity levels in end-use categories to derive the forecast. However, as data quality and detail improve and

estimation techniques become more sophisticated, econometric results may increasingly determine many specific end-use forecasts. The hard distinction that once existed between engineering end-use (or process) models and econometric models is becoming less clear cut. The need for the load forecast to be tied to a broad scenario for the economy and at the same time be sufficiently detailed to be useful for analyzing demand management programs is pushing methodology to a common ground. The result will exploit the best of both worlds.

The econometric forecast of electricity demand in Ontario is produced by EEMO, the Econometric Energy Model for Ontario (the energy module of the former EDEM system). EEMO takes as inputs forecasts of 13 final demand categories for the Ontario economy provided by the Economic Forecasts Section. These are processed by input/output matrices in the course of deriving industrial and commercial sector energy demands. Forecasts of electricity and other fuel prices contribute to projecting electricity's future market shares. The residential sector electricity forecast depends critically on the demographic forecast which is used to derive the economic outlook.

The end-use forecasting model which has been operating for several years at Ontario Hydro serves as a single large

accounting system for residential, commercial and industrial energy use. Forecasts of sub-sector activity levels, fuel market shares, penetrations rates and technology changes must be provided in order for the model to derive end-use electricity demands. The Load Forecasts Department has also been adapting to the Ontario context a set of more sophisticated end-use models developed by the Electric Power Research Institute. The residential model known as REEPS (Residential Energy End-Use Planning System) and the commercial model, called COMMEND, have both been simulated this year in parallel with the existing models. They incorporate econometric equations to produce some of the market share and technology choice results which formerly had to be determined outside the end-use model.

The use of more than one model allows the forecaster to take into account more of the available information about the past in order to assess the future. Any differences between the forecasts are instructive, since they can be traced directly to the model or to the underlying assumptions. This gives the forecaster the ability to ensure consistency and the validity of the final forecast recommended.



## Appendix C

### Accommodating the Official Load Forecast for Individual Detailed Studies

#### Customer Forecast Disaggregation

When disaggregating a customer forecast into components, it must be decided whether the individual components will have either the same growth rate or different growth rates. In either case, the growth rate of the sum of the components should be approximately the same as indicated in the load forecast report. The only exceptions to this rule would be:

- (a) Where new information, not available when the forecast was being prepared, is to be included in one or more of the component loads, and;
- (b) To study the sensitivity with respect to load growth of the timing of new facilities or of the choice of alternative new facilities, a higher or lower rate than in the forecast is used. Use of such a growth rate would normally be made in addition to and not in place of the official growth rate.

The choice between the same or different component growth rates in each particular case would depend firstly on the geographically homogeneity of the municipality or area. Is one section more developed or growing faster than another section? For example, the southwestern part of the City of Scarborough is nearly fully developed and is growing slowly, whereas the northeastern part is only partly undeveloped, but is now growing quickly. It also depends on the type of development going on in various parts of the customer area. One part may be devoted to single-family or low-rise apartment residential development, another to high-rise commercial and/or residential development, and still another to industrial development. Each of these parts would have its own particular growth due to population increases, per capita increases in consumption, and shifts from one form of energy to another.

The decision as to whether or not component load growths will be considered the same or different can be made by the system planner, but in most cases he will seek the advice of regional, area or municipal utility staff. If it is decided to use different rates for each component, the choice of the rates would be made in one or more of the following ways:

- (a) By the planner using available historical data.
- For example, the large utility (or area) may be supplied by several transformer stations or distributing stations. Taking care that all past load transfers between stations are included, historical growth rates on the stations can be taken as the expected growth rate for each part of the utility (or area). This method would require only a minimum of contact with regional and/or utility (or area) personnel.

- (b) By consultation between the planner and the utility (or area) staff.

In this case, the component projections would probably be based on historical data as above, but modified by the intimate knowledge of the local staff to reflect new developments.

- (c) By the municipality utility staff.

In this case, the component forecasts, particularly in the early years, may be based entirely on known building starts, issued building permits, approved subdivision plans and firm enquiries about electrical supplies.

#### Combining Customer Forecasts

If more than one system customer, or parts of more than one system customer, are supplied from existing facilities at the anticipated system weak point, or will be supplied from the proposed new remedial facilities, these customer loads and customer load components must be combined for use in the detailed study. A decision must be made as to whether or not these loads might peak at the same time. If they are similar types of load and are geographically close to one another, then they are likely to peak together and it would be adequate simply to add the forecasts together. If they are different types of load, they could peak at different times of the day, i.e., downtown commercial load might peak at 11:30 in the morning, while residential load supplied from the same station may peak at 5:30 in the evening. In combining these loads, a diversity factor (a multiplier less than unity) would have to be used.

If the customers are geographically (and electrically) some distance apart, the supply facility will have to provide for some line losses as well as supply the customer loads. In combining these loads, a loss factor (a multiplier more than unity) would have to be used. Establishment of these diversity and loss factors is the responsibility of the planner in consultation with utility or area personnel. They are usually based on historical data.

#### Extending Forecasts

The long term costs associated with each system option are evaluated using the discounted cash flow method. To determine what facilities will be needed over the long term, it is necessary to have a long term load forecast. Such a forecast frequently covers 20 years into the future.

Long term forecasts are prepared annually (see Appendix B). The impacts on costs of higher and lower rates of growth than forecast is normally considered. For a specific transformer station, information may also be obtained from municipal utilities and Ontario Hydro regional and area offices.

### **Changing to Apparent Power**

The ratio between the real power and the apparent power supplied to a load (termed the power factor) is usually less

than one and greater than 0.9. Historical data are used in estimating what the future power factor of a particular customer, station or geographical area is likely to be.

## Appendix D

### Inventory of Existing Supply Facilities Checklist

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#### Generation

All existing and planned generation in the area of concern should be included in the inventory. The inventory will include the following steps:

- (a) Identify the location, type and size of each plant.
- (b) Determine the number of units and the normal and emergency ratings and capabilities of each.
- (c) Obtain historical data relevant in forecasting the future performance of the generation facilities, including data concerning forced outages due to equipment failure or human error, and scheduled outages for maintenance.
- (d) Identify possible conflicting requirements in operating the generation facilities from overall system considerations and from purely local considerations.

#### Transmission Lines

All existing and planned transmission lines located within or in the vicinity of the area of concern may be of importance in studies for the area and will be included in the inventory using the following steps:

- (a) Identify line route, width of right-of-way and line length.
- (b) Identify types of structures, number of circuits, number and type of insulators per string and type of line hardware.
- (c) Determine the voltage rating of the line.
- (d) Determine the electric current capability (ampacity) of phase conductors.
- (e) Obtain records concerning line performance, including forced outages due to weather, equipment failures and human error, and scheduled outages for maintenance.
- (f) Obtain other pertinent data from design engineers and operating and maintenance staff.

#### Terminal Stations and Step-down Transformer Stations

All existing and planned stations located within or in the vicinity of the area of concern may be of importance in studies for the area and will be included in the inventory using the following steps:

- (a) Identify location and property limits.
- (b) Obtain station drawings. (These usually include station bus, line and major equipment connections; transformer and switchgear nameplate data;

connections to metering, control and protection; and other auxiliary equipment.)

- (c) Identify the location, connections, capabilities and ratings of all special station equipment such as synchronous condensers, combustion turbines and generators, reactors and capacitors.
- (d) Obtain records concerning overall station performance and performance of station components, including forced outages due to weather, equipment failures and human error, and scheduled outages for maintenance.
- (e) Obtain other pertinent data from design engineers and operating and maintenance staff.

#### Sub-transmission/Distribution

All existing and planned sub-transmission lines and distributing stations located within or in the vicinity of the area of concern may be of importance in supply studies for the area and will be included in the inventory by the following these steps:

##### For lines:

- (a) Identify line route, width of right-of-way and line length.
- (b) Identify types of structures; number of circuits, number, type and composition of phase and ground wires; types of insulators and line hardware.
- (c) Determine the voltage rating of the line.
- (d) Determine the electric current capability (ampacity) of phase conductors.
- (e) Obtain records concerning line performance, including forced outages due to weather, equipment failures and human error, and scheduled outages for maintenance.
- (f) Obtain other pertinent data from design engineers and operating and maintenance staff.

##### For stations:

- (a) Identify location and property limits.
- (b) Obtain station drawings. (These usually include station bus, line and major equipment connections; transformer and switchgear nameplate data; onnections to metering, control and protection; and other auxiliary equipment.)
- (c) Identify the location, connections, capabilities and ratings of all special station equipment such as mobile

or spare transformers, combustion turbines and generators and capacitors.

- (d) Obtain records concerning overall station performance and performance of station components, (e)

including forced outages due to weather, equipment failures and human error, and scheduled outages for maintenance.

Obtain other pertinent data from design engineers and operating and maintenance staff.



## Appendix E

### Power System Stability

#### Power System Stability

One of the important considerations in the design and operation of a power system is the stability of the system. The term power system stability, as ordinarily used, is applicable only to three-phase ac power systems having synchronous machines which encompass practically all large present-day power systems. It denotes the ability of the synchronous machines to remain in *synchronism* through normal and abnormal system conditions.

A brief discussion of the characteristics of a synchronous generator is useful in the understanding of the various aspects of power system stability. Figure E-1 shows the basic elements of a generating unit consisting of synchronous generator, a turbine and the associated controls. The generator has two sets of windings, one set wound on the stator and the other on the rotor. The rotor winding is excited by the direct current and is referred to as the field winding. The turbine drives the rotor and the magnetic field produced by the rotor winding induces alternating currents in the stator windings which are supplied to the load. The frequency of the ac in the stator depends on the speed of the rotor, i.e., the electric frequency is synchronized with the mechanical speed and this is the reason for the designation of synchronous machine. The field winding is supplied from an exciter which may be a dc generator or a controlled rectifier. The voltage of the exciter is varied by an automatic voltage regulator to control the terminal voltage of the synchronous generator. The exciter and the automatic voltage regulator are part of a control system which is called the excitation system.

When two or more generators are connected in a power system they must operate in synchronism, i.e., at precisely the same average speed. The two generators are in some ways analogous to two cars speeding around a circular track and joined by a strong rubber band. If the two cars run side by side, the rubber band will remain intact. If one car temporarily speeds up with respect to the other car, the rubber band will stretch and tend to slow down the faster car and speed up the slower car. If the pull on the rubber band

exceeds its strength it will break and the one car will pull away from the other car thereby breaking synchronism. The pull on the rubber band is related to by the angular displacement between the two cars.

In the case of two synchronous generators connected in a power system, the power transferred from one generator to the other is a function of rotor angle, and has the characteristic shown in Figure E-2. Under normal operating conditions, the rotor angle is such that no power is transferred from one generator to the other. As the rotor angle increases the power transferred increases until it reaches a maximum value. The magnitude of this maximum power depends on the impedance of the system connecting the generators, being greatest when the impedance is lowest.

Normally, the mechanical output of the turbine closely matches the electrical output of the generator and the speed of the generator remains constant. If a fault occurs close to one of the generators, its voltage drops and its electrical power output is drastically reduced. The mechanical output of the turbine then exceeds the electrical output of the generator and the excess mechanical power causes the rotor to speed up and the rotor angle to increase. When the fault is removed, the greater rotor angle causes power to be transferred from one generator to the other, and if sufficient energy can be transmitted between generators, the generators will remain in synchronism. A strong transmission system between the two generators is analogous to a strong rubber band between the two cars.

If the initial disturbance is too severe, or if the transmission cannot carry enough energy to ensure synchronism, then the generator will pull out of step. When the generator pulls out of step, it must be quickly removed from the system or it will cause severe voltage disturbances, may cause other generators to pull out of step and may cause damage to the generator and other equipment.

For convenience in analysis and for gaining useful insight into the nature of the stability problem, it is usual to classify power system stability in terms of the following categories.

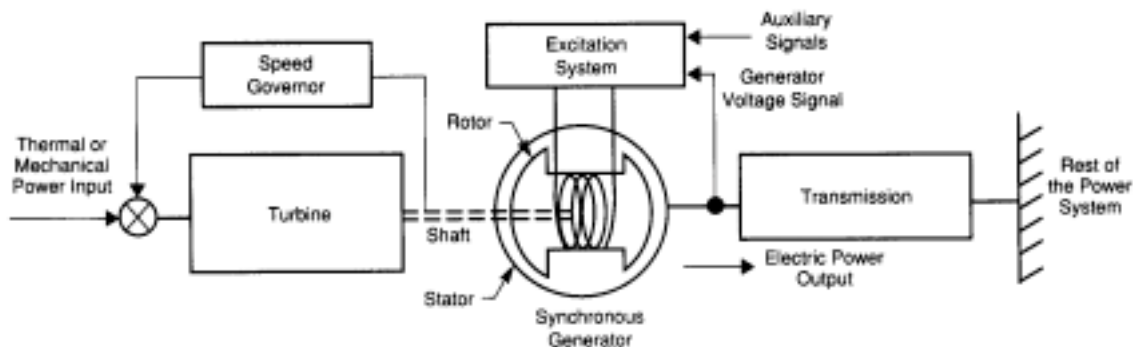


FIGURE E-1  
A Turbine-generator Unit and its Controls

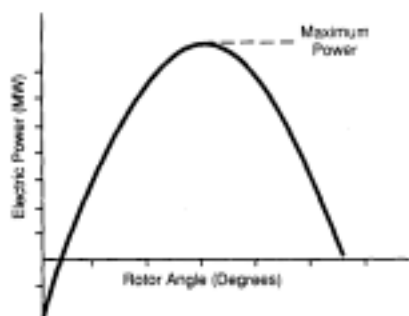


FIGURE E-2  
Power Angle Relationship of a  
Synchronous Generator

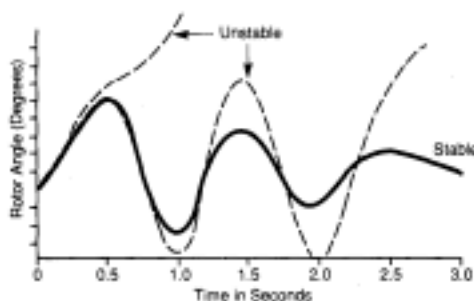


FIGURE E-3  
Nature and Behaviour of a Synchronous Machine  
for Stable and Unstable Situations

### Transient Stability

Transient stability is concerned with the response of the system to a large disturbance such as a fault on the transmission system. Transient stability is normally concerned with the behaviour of the system up to about 5 s following the disturbance.

The nature of the behaviour of a synchronous machine for stable and unstable situations is illustrated in Figure E-3. The figure shows the rotor angle following a sudden disturbance for a stable situation and for two unstable situations. In the stable case, the rotor angle increases to a maximum, then decreases and oscillates with decreasing amplitude until it reaches a steady state. In the unstable cases, the rotor angle continues to increase until synchronism is lost or it continues to oscillate with increasing amplitude until it loses synchronism in one of the subsequent swings.

### Small Disturbances Stability

Small disturbance stability is concerned with the response of the system to small disturbances which continually occur in the operation of a system. This response is very dependent on the characteristics of the excitation system used. The use of supplementary stabilizing signals in the excitation system provides a means of improving small disturbance stability. In fact, for most system arrange-

ments it is possible to design and install an excitation system which will completely eliminate small disturbance stability problems. Ontario Hydro uses an excitation control scheme with the stabilizing signal derived from turbine-generator shaft speed. Initially, the scheme was developed for hydraulic units and was later applied to thermal units also. The possibility of exciting torsional oscillations of the turbine generator shaft system had to be eliminated before the scheme could be applied to thermal units. This type of excitation control is now a standard feature for all new generating units.

### Stability Limit

The power system stability problem is one of keeping the interconnected synchronous machines in synchronism. Since it is the network that provides for power flow between generators and loads and between different generators, the strength of the transmission network is the primary factor in influencing stability. However, the characteristics of the generating units and the associated controls also have significant effects on stability. For any given system, there is a maximum amount of power that can be transferred from one part of the system to another due to stability considerations. The critical value of power above which the system is unstable and below which it is stable for specified disturbances is called the stability limit.

## Appendix F

### Computer Programs Used in System Analysis

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#### Load Flow Program

Load flow programs are the most frequently used programs for system studies. The basic input comprises the electrical connections, generator, transformer and transmission circuit electrical characteristics; the power and reactive power to be supplied at each load point; and the generator power output and voltage.

The load flow can show the expected power and reactive power flow in thousands of circuits and transformers and the voltage at thousands of system supply points.

The largest programs used by Ontario Hydro can solve a power system with up to 12,000 station buses and 30,000 interconnecting circuits. Computer running time on a large high-speed computer for a large power system is about 5 to 10 min. Other programs for smaller systems are also available.

#### Transient Stability Program

For one load flow it may be necessary to perform many transient stability runs for different types of faults and different fault locations.

A transient stability program is considerably more complex than a load flow program because it must solve the dynamic equations associated with acceleration and deceleration of the generator-turbine rotating masses, the energy storage in the magnetic fields and with the excitation and governor control systems. This is in addition to carrying out a series of load flow analyses separated by discrete time intervals of say, 0.01 s, to determine the power flows and voltages existing in the network as the generator angles swing relative to each other. Transient stability analysis normally examine the first 5 s of system time following a disturbance, requiring hundreds of load flow analyses. The computer running time varies from 30 min to several hours.

The program provides the time variation of many quantities such as:

- (a) Generator rotor angles
- (b) Generator power
- (c) Bus voltages
- (d) Circuit power flows
- (e) Excitation system voltage
- (f) Turbine power

The program can also monitor power swings on specified circuits, comparing these with the protective relaying characteristics of the circuit. If a power swing enters the protective zone of the line relays, the program alarms the relay operation in the output data.

#### Small Disturbance Dynamic Stability Program

This is a program used to determine the stability of a multi-machine power system for small disturbances. The program is used for the following purposes:

- (a) To determine the dynamic stability limit of power systems under different operating conditions.
- (b) To evaluate the effect of machine, transmission system and excitation system parameters on small disturbance stability.

#### Short-Circuit Program

Programs are available to calculate short-circuit currents and voltages as required for the design of protective and other equipment.

#### Switching Surge Program

Ontario Hydro's switching surge program represents up to 750 buses and up to 900 elements. Between 55 and 100 generating sources may also be represented depending on whether the system is being studied on a three-phase or single-phase basis.

One version of the program is capable of representing the closing of a three-phase circuit breaker (or switch) with various distributions of closing time and sequence in each of the three-phases relative to a target or ideal closing sequence. The programs will automatically examine 100 cases of various closing times and will provide probability curves of the highest voltages expected. It will repeat the worst or highest case with complete results, including automatic plots of the voltage time curves.

#### Transformer Aging Program

Based on test data and insulation aging characteristics of transformers, the temperature at the hottest spots in the transformer windings can be determined for various assumed overloads. The resultant aging of the insulation can also be calculated with reasonable accuracy. Such knowledge enables rational decisions to be made about the timing of transformer replacements and new transformer installations.

## Appendix G

### Environmental Inventory

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The following is a listing of the environmental factors or categories considered by Ontario Hydro when carrying out an environmental inventory for a route or site planning study. Accompanying each of the factors are examples of typical environmental data types and their sources.

#### HUMAN SETTLEMENT

##### Description

This factor considers the predominantly man-modified environment, characterized by an extensive use, a high degree of human activity and extensive improvements.

##### *Typical Data Types:*

- (a) Urban Settlement (e.g. cities, town, villages).
- (b) Rural residential development.
- (c) Seasonal development.
- (d) Institutions.
- (e) Military areas.
- (f) Industrial development.
- (g) Commercial development.
- (h) Airports and airstrips.
- (i) Telecommunication towers.
- (j) Environmental contamination areas.

##### *Typical Data Sources:*

- (a) Existing Land Use
  - (1) Topographical maps.
  - (2) Aerial photography.
  - (3) Ministries of:
    - Transportation.
    - The Environment.
    - Agriculture and Food.
    - Natural Resources.
    - Colleges and Universities.
    - Government Services.
    - Consumer and Commercial Relations.
  - (4) Conservation Authorities.
  - (5) Transport Canada.
  - (6) Parks Canada.
  - (7) Department of National Defence.
  - (8) Field Inspection.
  - (9) Upper and Lower Tier Municipal Departments and Planning Boards.
- (b) Proposed Land Use
  - (1) Ministries of:
    - Municipal Affairs.
    - Natural Resources

- (2) Conservation Authorities.
- (3) Parks Canada.
- (4) Upper and Lower Tier Municipal Departments and Planning Boards.

#### AGRICULTURE

##### Description

This factor considers agricultural production and associated practices through analysis of the potential of the land to produce agricultural products along with the present use and productivity of that land.

##### *Typical Data Types:*

- (a) Areas of significant fruit, vegetable and tobacco production.
- (b) Prime agricultural soils with a high concentration of common field crops.
- (c) Prime agricultural soils with a moderate concentration of common field crops.
- (d) Prime agricultural soils with a low concentration of common field crops.
- (e) Restricted agriculture characterized by irregular field size and poor quality soils.

##### *Typical Data Sources:*

- (a) Soil Capability for Agriculture, Canada Land Inventory (CLI), Agriculture Canada.
- (b) Hoffman Assessment of Soil Productivity for Agriculture - A.R.D.A.
- (c) Census of Agriculture, Statistics Canada
- (d) Ministry of Agriculture and Food.
- (e) Ontario Institute of Pedology
- (f) Topographical Maps.
- (g) Air photo interpretation.
- (h) Field Inspection.
- (i) Agriculture Associations (e.g. Ontario Federation of Agriculture and Christian Farmers).

#### FOREST RESOURCES

##### Description

This factor considers the resource use aspects of forest cover, both from the point of view of the use of existing forests and



the capability to produce renewable forest resources.

**Typical Data Types:**

- (a) Forestry land with the Ontario Land Inventory (OLI) Timber Use Capability of Classes 1, 2 and 3.
- (b) Forested land with the OLI Timber Use Capability of Classes 4 or 5, currently supporting mature or immature valuable species, e.g., hard maple.
- (c) Forested land with the OLI Timber Use Capability of Classes 4 or 5, currently supporting mature and immature species of less value, e.g., white ash.
- (d) Forested land with the OLI Timber Use Capability of Classes 4 or 5, currently supporting mature or immature species or poor value, e.g., aspen, unmerchantable species and cut over of burned lands.

**Typical Data Sources:**

- (a) Timber Use Capability; Ontario Land Inventory; Ministry of Natural Resources.
- (b) Forest Resource Inventory; Ministry of Natural Resources.
- (c) Conservation Authorities.
- (d) Air photo interpretation.
- (e) Topographic Maps.
- (f) Field Inspection.

**MINERAL RESOURCES**

**Description**

This factor considers the mineral extraction industry through analysis of existing and planned extractive operations and potential reserves.

**Typical Data Types:**

- (a) Existing and proposed surface and subsurface extractions of metallic/nonmetallic minerals and structural materials.
- (b) Potential aggregate from sand and gravel deposits within a critical distance of identified demand centres.
- (c) Oil and gas deposits.
- (d) Potential aggregate and potential structural materials from sources such as bedrock.

**Typical Data Sources:**

- (a) Ministries of:
  - (1) Natural Resources.
  - (2) Transportation.
  - (3) Northern Development and Mines, e.g.,
    - Ontario Geological Survey
    - Mining Recorders
    - Resident Geologists

- (b) Topographic maps.
- (c) Field inspection.
- (d) Air photo interpretation.

**RECREATION RESOURCES**

**Description**

This factor considers existing forms of recreation (i.e., parks, cottages, major waterways, etc.) along with extensive recreational activities (i.e., canoeing, hiking). Future recreational potential is also considered.

**Typical Data Types:**

- (a) Federal and provincial parks, park reserves and candidate parks.
- (b) Sensitive recreational waterways.
- (c) Sensitive linear areas, e.g., canoe routes, hiking trails, scenic roads.
- (d) Conservation Authority lands.
- (e) Areas of cottage and resort developments.
- (f) Areas identified as recreational in the Canada Land Inventory.

**Typical Data Sources:**

- (a) Ministries of:
  - (1) Natural Resources.
  - (2) Transportation.
  - (3) Tourism and Recreation.
- (b) Conservation Authorities.
- (c) Parks Canada.
- (d) Outdoor Recreation Capability-Canada Land Inventory
- (e) Topographic maps.
- (f) Field inspection.
- (g) Air photo interpretation.

**APPEARANCE OF THE LANDSCAPE**

**Description**

This factor considers the physical appearances of different landscapes and their susceptibility to change due to the imposition of transmission facilities.

**Typical Data Types:**

- (a) Escarpments and mountains.
- (b) Crests.
- (c) Vistas.
- (d) Landscapes visually dominated by water.

- (e) Flat to gently rolling landscapes with little tree cover.
- (f) Remnant natural landscapes and natural river valleys.

**Typical Data Sources:**

- (a) Topographical maps.
- (b) Air photo interpretation.
- (c) Field interpretation.

**BIOLOGICAL RESOURCES**

**Description**

This factor considers areas of biological sensitivity: floral and faunal components of the terrestrial concentration area, designated environmentally sensitive areas, spawning areas, wetlands.

**Typical Data Types**

- (a) Deer yards.
- (b) Moose yards.
- (c) Wildlife management areas.
- (d) Endangered species habitat.
- (e) Swamps, bogs, marshes.
- (f) Rare and unusual faunal habitat.
- (g) Environmental protection area.
- (h) Waterfowl staging and nesting areas.
- (i) Heronries.
- (j) Cold water fish communities.
- (k) Warm water fish communities.

**Typical Data Sources:**

- (a) Ministry of Natural Resources:
  - (1) Surveys, Mapping and Remote Sensing
  - (2) Fisheries Branch
  - (3) Wildlife Branch
  - (4) Provincial Parks and Recreational Areas Branch
  - (5) Regional and District Offices
- (b) Canadian Wildlife Service.
- (c) National Museum of Natural Sciences.

- (d) Conservation Authorities.
- (e) Field Naturalists Associations.
- (f) Atlas of Rare Vascular Plants of Ontario.
- (g) Amateur Biologists and Botanists.
- (h) Air photo interpretation.
- (i) Topographic maps.
- (j) Field inspection.

**HERITAGE RESOURCES**

**Description**

This factor considers the cultural landscape, including the built-up environment with historical significance and archaeological resources.

**Typical Data Types:**

- (a) Designated historical sites, e.g., buildings and plaques
- (b) Buildings of historical architecture, e.g. churches, houses, mills.
- (c) Settlement patterns, e.g. survey fabric, fence rows etc.
- (d) Known archaeological sites.
- (e) Areas of archaeological potential.

**Typical Data Sources:**

- (a) Ministry of Culture and Communications.
  - (1) Regional Archaeologists.
  - (2) Historical Planning Board.
- (b) Parks Canada.
- (c) Upper and Lower Tier Municipalities.
- (d) Historical county atlases of Ontario.
- (e) Archaeological Consultants.
- (f) Survey plans of Ontario townships.
- (g) Local historical associations.
- (h) Local published and unpublished histories.
- (i) Air photo interpretation.
- (j) Field inspection

## Appendix H

### Initial Notification requirements

The following are the notification requirements which have been agreed to by Ontario Hydro and the Provincial Ministries as of December 1989. The listing will be updated as needed.

**TABLE H-1**  
**Initial Notification Requirements for Provincial Ministries**  
**“Class EA For Minor Transmission Facilities” Projects**

Ministry	Notification Requirements	Additional Comments
<b>Primary Group</b>		
1. Environment	Mandatory- all projects	
2. Energy	Mandatory - all projects	
3. Transportation	Mandatory - all projects	Notify Regional Manager Engineering and right-of-way office, who will advise if further involvement is desired. Copy to the Manager, Environmental Office.
4. Natural Resources	Mandatory - type A Selective - type B and C	Notify of type B&C projects if onto new property or MNR concerns affected. Smaller projects also notify district/regional offices.
5. Culture and Communications	Mandatory - type A Selective - type B and C	Notify of type B&C projects if new land archaeological or other man-made heritage features affected.
6. Northern Development	Mandatory - type A	Only concerned about projects north of Parry Sound and Algonquin Park.
7. Tourism and Recreation	Mandatory - type A Selective - type B and C	Notify of types B&C projects if ministry lands, facilities, commercial tourist facilities and attractions or interests are affected.
8. Housing	Mandatory - type A Selective - type B and C	Notify if parkway belt west or ministry lands affected.
<b>Secondary Group</b>		
9. Municipal Affairs	Selective - all projects	Notify if parkway belt lands or an unorganized territory involved.
10. Agriculture and Food	Selective - all projects	Notify only if classes 1-4 or lands in agricultural use are affected.
11. Education	Selective - all projects	Notify only if project is in close proximity to school board properties. Also inform relevant school board.

**TABLE H-1 (Continued)**  
**Initial Notification Requirements for Provincial Ministries**  
**“Class EA For Minor Transmission Facilities” Projects**

Ministry	Notification Requirements	Additional Comments
<b>Secondary Group (continued)</b>		
12. Health	Selective - all projects	Notify only if ministry lands, facilities or interests affected.
13. Government Services	Selective - all projects	Notify only ministry property affected.
14. Community and Social Services	Selective - all projects	Notify Regional Director if ministry land, interests facilities affected.
15. Attorney General	Selective - all projects	Notify only if ministry lands or Native communities are affected.
16. Correctional Services	Selective - all projects	Notify only if MCS operated institutions potentially affected.
17. Colleges and Universities	Selective - all projects	Notify affected institutions only.
18. Solicitor General - Office of Fire Marshal	Selective - all projects	Notify only if emergency services affected.
19. Citizenship	Selective - all projects	Notify only if Native communities affected.
20. Industry, Trade & Technology	Selective - type A Nil - types B and C	Notify of type A projects only if industry or trade negatively affected.
21. Intergovernmental Affairs	Nil - all projects	Require no Class EA project notification.
22. Consumer and Commercial	Nil - all projects	No initial notification required on any Class EA.
23. Labour	Nil - all projects	No initial notification required conjunction with the EA Act.
24. Revenue	Nil - all projects	Do not advise on any projects in conjunction with the EA Act.
25. Treasury and Economics	Nil - all projects	Require no Class EA project notifications.
26. Niagara Escarpment Commission	Selective - all projects	Notify only if lands within the approved plan are potentially affected.

**Notes:**  
**type A**

The planning of, the acquisition of property for, and the design and construction of minor transmission lines and/or transformer station and/or distributing stations and/or telecommunication towers and the subsequent operation, maintenance and retirement of these facilities.

Minor transmission lines include all transmission line projects involving more than 2 km of line which:

- (a) Are capable of operating at a nominal voltage level no higher than 115 kV.
- (b) Are capable of operating at a nominal voltage level higher than 115 kV and which involve less than 50 km of line.



Transformer stations include those stations whose nominal operating voltage is not less than 115 kV and not more than 500 kV.

**type B**

The planning, property acquisition, and design and construction required to modify or upgrade a transmission line, and the subsequent operation, maintenance and retirement of the revised line where:

- (a) The work requires replacement of structures and/or changes in the right-of-way.
- (b) The revised line is capable of operating at a nominal voltage level of at least 115 kV.

**type C**

The planning, property acquisition, design and construction required to modify or expand a transformer station and the subsequent operation, maintenance and retirement of the revised station where:

- (a) An extension of the site is necessary.
- (b) The revised station is capable of operating at a nominal voltage level of not less than 115 kV and no more than 500 kV.

## **Appendix I**

### **Subsequent Communication with the Public**

---

At the conclusion of the environmental study, elected and appointed officials will receive copies of the environmental study report filed with MOE. Reports will also be sent to those individuals who have expressed an interest in receiving one.

On projects where a new Order-in-Council under the Power Corporation Act is not required, a letter will be sent to each owner giving the planned construction schedule and the name and telephone number of the designated construction representative. This representative will be available for further discussion during the construction period. The letter may also include other project contacts such as the surveyors, the project engineer, the property agent and the community relations officer.

In cases where an Order-in-Council has been obtained, and there are several property owners involved, an information centre will be held. Property owners will have an opportunity to discuss tower locations, centreline survey, property policies, construction and restoration operation activities.

Following the information centre, or if no information centre is necessary, each property owner will be visited.

Permission will be requested at this time for carrying out surveying, soil testing, property appraisals and woodlot evaluation as required.

Following the permission calls, appraisal work is commenced. Upon completion of the appraisal, a meeting is then arranged with the owner to discuss the offer of compensation.

When property is to be expropriated, a Notice of Application for Approval to Expropriate is delivered to each owner and the expropriation procedures explained. Once an expropriation has been approved, and if the owner has not yet settled, an offer of compensation under Section 25 of the Expropriation Act will be made. If agreement on compensation cannot be reached, after further negotiation the matter may be referred to the Board of Negotiations and/or the Ontario Municipal Board.

During construction, property owners and elected and appointed officials will be kept up-to-date on construction activities by project newsletters.

## Appendix J

### Examples of Typical Mitigation Measures

**TABLE J-1**  
**Example of Typical Mitigation Measures**

Environmental Concerns	Mitigation Measures	Application
<b>WATER QUALITY</b>		
Sedimentation of streams due to erosion from the right-of-way.	-minimize use of slopes adjacent to streams - maintain a cover crop.	During soil testing, selective cutting, construction and maintenance. During restoration following construction and long term maintenance.
Stream bank erosion.	- mechanical erosion control. - retain shrubby stream bank vegetation and selectively cut or prune trees.	In line clearing/maintenance.
	- selective spraying of herbicides.	During line maintenance.
	- mechanical erosion control.	Stream crossings, as required.
Impedance of natural flow of streams /-other surface waters.	- use and maintenance of appropriate stream crossing device.	At stream crossings during construction and line operation.
	- use of equalizing culverts in roads in wetlands.	During construction and throughout line operation.
	- use of corduroy in wetlands, where available.	Line construction in wetlands.
Ponding or channelization of surface waters due to rutting.	- timing activities to stable ground conditions. - use of gravel roads.	Construction/maintenance on seasonally unstable ground surfaces. New line construction on unstable ground surfaces.
Contamination of surface or ground waters through spills or leaks of toxic substances.	- spill control material and procedures readily available.	At station sites and in general whenever toxic substances are used.
	- site selection where possible.	Stations warehousing sites and structures locations.
Sedimentation of streams with pumped soil/bentonite from dewatering operations.	- containment of material when working in the vicinity of water bodies.	Dewatering during installation of augured footings.
	- use of sediment traps or settling tanks.	When necessary during dewatering operation.
	- removal of material from the site.	Restoration.
Channel disturbance, sediment production at stream crossings.	- installation of an appropriate crossing device.	During access road construction.
	- use of sediment traps or settling tanks.	During access road construction.
Increase in water temperature due to vegetation removal at stream crossings.	- retain shrubby stream bank vegetation and selectively cut/prune trees. - selective spraying of herbicides to retain as much vegetation as possible on stream banks.	Line clearing/maintenance. Line maintenance (vegetation control).
Reduction in water storage capacity due to removal of vegetation or diversion caused by rutting.	- selective removal of vegetation.	In identified source/recharge areas during initial line clearing.
	- revegetation with compatible shrubs.	Selection of structure sites and access routes.

**TABLE J-1(Continued)**  
**Examples of Typical Migration Measures**

<b>Environmental Concerns</b>	<b>Mitigation Measures</b>	<b>Application</b>
<b>SOILS</b>		
Soil compaction/topsoil-subsoil mixing.	<ul style="list-style-type: none"> <li>- avoidance of rutting by vehicles.</li> <li>- construction timing.</li> <li>- use of gravel roads.</li> <li>- use of vehicles with low bearing pressure.</li> <li>- stop activities when ground conditions are poor.</li> </ul>	<p>Application in generally all phases of construction and maintenance, particularly during line clearing and construction.</p> <p>"</p> <p>"</p> <p>"</p> <p>"</p>
Wind/water erosion.	<ul style="list-style-type: none"> <li>- avoidance of areas with high erosion potential.</li> <li>- timing activities to the most stable ground conditions.</li> <li>- slope stabilization.</li> <li>- mechanical erosion control.</li> <li>- vegetation erosion control.</li> <li>- recompaction of trenches.</li> </ul>	<p>Access road location erodible soils, slopes.</p> <p>Access road location erodible soils, slopes.</p> <p>As required.</p> <p>As required.</p> <p>Erodible soils, slopes, as a restoration measure.</p> <p>Installation of counterpoise, underground transmission lines.</p>
Contamination by petro-chemicals.	<ul style="list-style-type: none"> <li>- avoid trenching parallel to the fall of a slope.</li> <li>- spill control material and procedures made readily available.</li> <li>- restoration methods investigated.</li> </ul>	<p>Counterpoising on steep slopes.</p> <p>At station sites or during the transport of oil containing equipment.</p> <p>As an ongoing process.</p>
<b>FISH AND WILDLIFE</b>		
Loss of habitat, breeding and/or food source for terrestrial wildlife due to Vegetation removal.	<ul style="list-style-type: none"> <li>- environmental mapping to identify sensitive sites.</li> <li>- avoidance of areas containing rare /- endangered species.</li> <li>- the creation of "edge" (may be considered a positive impact).</li> <li>- promotion of wildlife habitat through vegetation control and brush piles</li> <li>- avoid the filling of small wetlands.</li> </ul>	<p>Prior to the start of construction, line clearing</p> <p>.</p> <p>Access road location, selective clearing for new lines.</p> <p>Selective clearing on a right-of-way.</p> <p>Restoration and right-of-way management.</p> <p>Access road and tower construction.</p>
Changes in composition of vegetation as a result of soil disturbance.	<ul style="list-style-type: none"> <li>- construction timing to minimize soil disturbance.</li> <li>- restoration of soils to a stable condition.</li> </ul>	<p>Right-of-way clearing and construction activities in general.</p> <p>Restoration following construction.</p>
Removal or burial of stream bottom habitat and increased turbidity due to sedimentation.	<ul style="list-style-type: none"> <li>- minimize erosion from the right-of-way by maintaining a cover crop.</li> <li>- mechanical erosion control.</li> <li>- minimize stream bank erosion by retaining shrubby bank vegetation and selective cutting/pruning of trees near watercourses.</li> <li>- installation of sediment traps when necessary.</li> <li>- containment or filtering of pumped spoil/water near watercourses.</li> </ul>	<p>Restoration and maintenance.</p> <p>As required during the operation of the line and maintenance of the right-of-way.</p> <p>At stream crossing during right-of-way clearing.</p> <p>At any time during construction as required</p> <p>During the installation of tower footings near watercourses.</p>

**TABLE J-1 (Continued)**  
**Examples of Typical Mitigation Measures**

Environmental Concerns	Mitigation Measures	Application
<b>FISH AND WILDLIFE (con't)</b>		
Impediment to the mitigation of fish or wildlife.	- avoid filling small wetlands serving as staging areas for waterfowl migration.	Small wetlands during access road and tower pad construction.
Impediment to the mitigation and/or breeding of fish or wildlife.	- installation and maintenance of proper stream crossing device.	At stream crossings during construction and as required for maintenance.
	- time construction activities to avoid disturbance to migrating fish and wildlife or during breeding.	During construction and maintenance.
	- follow Ontario Hydro standards for the application of herbicides near watercourses.	Near watercourses during line clearing and maintenance cycles.
Change in the chemistry of water bodies.	- minimize sedimentation of streams (see Water Quality).	Near watercourses during line clearing, construction and throughout the operation of the line.
	- prevent cut vegetation from entering watercourses.	Line clearing and maintenance cycles.
	- selective spraying or manual control of vegetation near watercourses.	Line clearing and maintenance cycles.
Increased water temperature as a result of clearing vegetation near streams.	- selective removal of vegetation; pruning.	At stream crossings during line clearing and maintenance cycles.
	- retain shrubby bank vegetation.	At stream crossings during line clearing and maintenance cycles.
<b>VEGETATION</b>		
Introduction of exotic plant species resulting from vegetation erosion control.	- use of native species for erosion control.	On areas where erosion control is necessary.
Vegetation stress due to nutrient loss as a result of soil deterioration.	- erosion control measures.	The management of the right-of-way erosion prone slopes.
Changes in vegetation due to soil disturbance (topsoil-subsoil mixing).	- time construction/clearing to take advantage of stable soil conditions.	During construction and line clearing operations, maintenance cycles.
Loss of forested land	- hectare for hectare reforestation.	Selection of clear cutting of transmission line right-of-way.
	- planting of wind breaks.	
	- landscaping plantings.	
<b>AGRICULTURE</b>		
Loss of standing crop due to access road and tower work site.	- limit width of access and size of tower site.	Agricultural areas - generally all construction/maintenance operations.
	- monetary compensation for crop loss.	Following determination of losses.
	- time construction to avoid growing season.	Construction/maintenance.
Soil Compaction	- scheduling activities to times of the year when soils are least susceptible to compaction.	Construction/maintenance.
	- stop activities when ground conditions are poor.	Construction/maintenance.
	- use of equipment with low bearing capacity.	Construction/maintenance.



**TABLE J-1 (Continued)**  
**Examples of Typical Mitigation Measures**

<b>Environmental Concerns</b>	<b>Mitigation Measures</b>	<b>Application</b>
<b>AGRICULTURE (Continued)</b>		
Soil Compaction (cont'd)	<ul style="list-style-type: none"> <li>- chisel ploughings</li> <li>- monetary compensation for subsequent crop reductions.</li> <li>- use of gravel roads.</li> <li>- locate access roads along existing traffic routes.</li> </ul>	<p>Restoration. Property settlements.</p> <p>Construction of new lines Construction/maintenance.</p>
Topsoil-subsoil mixing/soil rutting.	<ul style="list-style-type: none"> <li>- scheduling activities.</li> <li>- stop activity when ground conditions are poor.</li> <li>- use of equipment with low bearing capacity.</li> <li>- use of gravel roads.</li> <li>- backblading/grading.</li> <li>- addition of manures to offset fertility loss.</li> <li>- compensation for reduced soil productivity.</li> <li>- removal of soil and/or bentonite from foundation operations.</li> <li>- segregation of topsoil and subsoil.</li> </ul>	<p>Scheduling for construction/maintenance activities. Field decisions during construction phase of project. Construction/maintenance.</p> <p>Construction. Restoration. Restoration. As a result of negotiated settlement. Augured foundations.</p>
Disturbance to Farm Operations.	<ul style="list-style-type: none"> <li>- maintain contact with landowner/tenant regarding preferences.</li> </ul>	<p>Where required to prevent extensive mixing. Throughout construction and as maintenance work is required.</p>
Damage to Field Tiles.	<ul style="list-style-type: none"> <li>- avoidance of tile beds.</li> <li>- minimize tile crossings.</li> <li>- scheduling activities to times of the year when ground will support the equipment to be used.</li> <li>- use of soft track equipment.</li> <li>- protection of tile crossings by the placement of heavy steel plate.</li> <li>- stop activities when ground conditions are poor.</li> <li>- repair damaged drains.</li> <li>- compensate for damages.</li> </ul>	<p>Access road location landowner contact. Access road layout. All phases of construction/maintenance where the location of the tile drains is known. Construction/maintenance. Construction/maintenance.</p> <p>Field decision during construction phase of project. Restoration. As a result of negotiated settlement.</p>
Loss of Livestock	<ul style="list-style-type: none"> <li>- employ noise control measures near sensitive livestock.</li> <li>- construction of farm gates.</li> <li>- securing farm gates.</li> <li>- clean-up construction materials which could be ingested</li> </ul>	<p>During construction as required.</p> <p>Access road - construction. All activities. As an ongoing process throughout all phases of construction and maintenance.</p>
<b>SOCIETAL IMPACTS</b>	<ul style="list-style-type: none"> <li>- compensation for lost, injured livestock.</li> </ul>	<p>Following completion of construction, as a result of negotiations with claimant.</p>
Noise and Vibration	<ul style="list-style-type: none"> <li>- limit this type of work to daylight hours.</li> <li>- observe protocol or applicable municipal bylaws.</li> <li>- use of appropriate methods where available.</li> </ul>	<p>All phases of construction where high noise levels could be a problem, e.g. residential areas. All phases of construction where high noise levels could be a problem, e.g. residential areas. As required - special circumstances; e.g. hospitals.</p>

**TABLE J-1 (Continued)**  
**Examples of Typical Mitigation Measures**

Environmental Concerns	Mitigation Measures	Application
<b>SOCIETAL IMPACTS</b>		
Mud and Dust.	<ul style="list-style-type: none"> <li>- wetting down dry soils.</li> <li>- chemical control of dust.</li> <li>- cleaning roads to remove mud.</li> <li>- temporary planting of grasses.</li> <li>- screen with natural or planted vegetation.</li> <li>- avoid linear access down the right-of-way.</li> <li>- addition of topsoil to gravel access roads.</li> <li>- hoarding construction sites.</li> <li>- installation of landscaping in advance of site completion.</li> </ul>	<p>All phases of construction.</p> <p>As required.</p> <p>As required.</p> <p>When the project duration permits and dust is a major problem,</p> <p>Access roads - right-of-way clearing; restoration.</p> <p>Access road location.</p> <p>Restoration of access roads.</p> <p>Station construction.</p> <p>Station construction.</p>
Appearance - Lines.	<ul style="list-style-type: none"> <li>- retain tree screens and curve access routes.</li> <li>- plant tree screens.</li> <li>- avoid sensitive soils for access routes.</li> <li>- stabilize erodible soils by vegetative or mechanical means.</li> <li>- add topsoil and seed gravel access routes.</li> </ul>	<p>Where appropriate vegetation exists.</p> <p>Where appropriate.</p> <p>Where possible.</p> <p>Where soils are subject to erosion.</p> <p>Where exposed to public view.</p>
Appearance - Stations.	<ul style="list-style-type: none"> <li>- paint hoarding to suit locale.</li> <li>- install landscaping treatment in advance.</li> </ul>	<p>Where appropriate.</p> <p>Where construction program and site size permits.</p>
Inconvenience.	<ul style="list-style-type: none"> <li>- select cable design to suit traffic conditions.</li> <li>- select timing of construction.</li> </ul>	<p>Where possible.</p> <p>Where scheduling permits.</p>
Heritage Resources.	<ul style="list-style-type: none"> <li>- structural and/or locational adjustments.</li> <li>- on and off site landscaping.</li> <li>- install suitable enclosures.</li> <li>- document and remove resource.</li> <li>- relocate electrical facilities.</li> </ul>	<p>As required.</p> <p>As required.</p> <p>As required.</p> <p>As required.</p> <p>As required.</p>

**Note:** The nature of the environment in the study area will determine the potential environmental effects for any project. Mitigation to address these effects will be determined on a case by case basis. Alternatives will be evaluated on the basis of net environmental effects (i.e., environmental effect - mitigation = net environmental effect).

## Appendix K

### Electric and Magnetic Fields

Since the 1960's, scientific interest and public concern have grown over possible health effects from electric and magnetic fields (EMF). There have been three main areas of research on these fields:

- Laboratory studies which have exposed cells, plants and animals to electric and magnetic fields to determine the effects and relevance, if any, to humans;
- Epidemiologic studies to examine the statistical relationship between the occurrence of disease and human exposure to these fields; and
- Exposure assessment to determine the amount of exposure that humans may encounter in homeoffice industries.

Some biological responses have been observed in certain studies. These responses have led to the hypothesis that long-term exposure may cause human health effects. Some epidemiologic studies have suggested a possible association between electric and magnetic fields and human health effects, while others have not.

Based on the evidence now available, the scientific community consensus (including the World Health Organization, Health & Welfare Canada and the Ontario Ministry of Health) is that a public health risk from exposure to any of these fields has not been established.

Public interest not only includes transmission and distribution lines but also household wiring and appliances (such as electric blankets), and commercial and industrial equipment (such as arc-welders).

#### Ontario Hydro Corporate Position

Since the 1970's, Ontario Hydro has funded research, monitored other study results and responded to public enquiries about the possible health effects of electric and magnetic fields associated with electric power generation and delivery systems.

Based on study results to date, there is no basis for Ontario Hydro to change existing practices for the generation, transmission, distribution and use of electricity

#### Ontario Hydro Research Program

Ontario Hydro will continue the following actions to develop reliable information on which decisions can be made to ensure occupational and public safety:

- (a) Monitor public and employee concerns, identify the need for and initiate further research and, if appropriate, make changes to design and operating practices;
- (b) Remain abreast of developments on the subject by monitoring worldwide scientific and research programs, judicial decisions, regulatory requirements

and operating practices and standards;

- (c) Develop and maintain a communication program to provide current information to all interested parties; and
- (d) Support continued health and safety research on an international level to ensure collection of the best possible data and their evaluation.

Ontario Hydro has launched the Electric and Magnetic Fields Risk Assessment Program (EMFRAP). EMFRAP will assess the health effects of electric and magnetic fields at power line frequencies of 60 hertz.

The program has started in 1988 and will run until 1993 at a total cost of about \$7 million. Ontario Hydro is co-sponsoring some of the studies and its share of the cost will be about \$3.5 million. The research program combines occupational, public health and laboratory studies in an effort to fill necessary information needs.

#### Occupational Health Studies

Occupational health studies are being carried out to ensure that safe working conditions are maintained. There are two main elements, one studying worker health statistics, and the other the levels of electric and magnetic fields exposure experienced by Hydro workers.

#### Public Health Studies

Public health studies will examine health statistics and electric and magnetic fields exposure data for the general public with particular emphasis on children.

These studies will also determine the sources of levels of 60 hertz electric and magnetic fields to which people are commonly exposed in their everyday lives.

#### Laboratory Studies

A laboratory study being conducted jointly with Health and Welfare Canada will investigate whether differing strengths of 60 Hz exposure influence the incidence or promote the development of cancer in rodents.

This study will be augmented by cellular investigations being carried out at the University of British Columbia. The results of this research will complement the occupational and public health investigations and enable a scientifically valid analysis of the human health studies.

#### Independent Scientific Review

An independent scientific review panel composed of members of the Royal Society of Canada, has scrutinized the EMFRAP design to ensure that the scientific studies are carried out properly and that The study results will withstand the examination of the world's scientific community.

The review panel will continue to monitor and comment on the studies until they are completed.

1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #29 List 1**

2  
3                    **Interrogatory**

4  
5                    In reference to page 8 of the 2011 MD&A and Consolidated Financial Statement whether  
6                    HONI is a party to any agreement between the Ministry of Energy and the OPA whereby  
7                    OPA was directed to undertake an enhanced process of consultation with First Nations  
8                    and Metis communities as part of GEA and/or the IPSP; and whether OPA has shared  
9                    any information with HONI in relation to its "enhanced consultation with First Nations"  
10                   in relation to the GEA and/or the IPSP generally or for this Project specifically.

11  
12                   **Response**

13  
14                   Hydro One was not party to any agreement between the Ministry of Energy and the  
15                   Ontario Power Authority ("OPA").

16  
17                   The OPA has shared general information with Hydro One regarding its consultation  
18                   process with First Nations and Métis communities on the IPSP. Hydro One is aware that  
19                   the five priority transmission projects including the Lambton to Longwood Transmission  
20                   Upgrade Project (referenced in the LTEP as the Rewiring West of London upgrade  
21                   project) were discussed at the IPSP regional sessions. The Ministry of Energy's IPSP  
22                   consultation list included the Haudenosaunee Confederacy.

**Haudenosaunee Development Institute (HDI) INTERROGATORY #30 List 1**

**Interrogatory**

Please advise on the process by which obligations to engage (including the obligation to consult, accommodate and/or justify) are devolved from the Province of Ontario to HONI.

**Response**

Please see responses to HDI interrogatories 6 and 7 (Exhibit I, Tab 3, Schedule 6 & 7).

With respect to the Crown's duty to consult, Hydro One is delegated responsibility for the procedural aspects of consultation by various means including letters and, in one instance, a formal memorandum of understanding.

Hydro One is also subject to consultation obligations under the environmental assessment process, details of which may be found in the relevant provincial legislation, regulations and class EA documents, all of which are publicly available.



1                    **Haudenosaunee Development Institute (HDI) INTERROGATORY #31 List 1**

2  
3                    **Interrogatory**

4  
5                    Please advise of any instances where the Province of Ontario has devolved obligations to  
6                    consult and/or accommodate to HONI including particulars and actual agreements.

7  
8                    **Response**

9  
10                  Hydro One is delegated and assumes responsibility for the procedural aspects of  
11                  consultation in all of its projects where the Crown's duty may be triggered. Delegation,  
12                  where express, has occurred through letter and Memorandum of Understanding  
13                  ("MOU"). The letter provided in response to HDI Interrogatory 1 (Exhibit I, Tab 3,  
14                  Schedule 1) is an example of an express delegation to Hydro One in the matter in issue.

15  
16                  The one instance in which an MOU between Hydro One and the Ministry of Energy was  
17                  employed was in relation to Aboriginal consultation on the Bruce to Milton Transmission  
18                  Reinforcement Project (please refer to Attachment 1).

**MEMORANDUM OF UNDERSTANDING**

between

**HER MAJESTY THE QUEEN IN RIGHT OF ONTARIO  
AS REPRESENTED BY  
THE MINISTER OF ENERGY  
(THE "MINISTER")**

and

**HYDRO ONE NETWORKS INC.  
("HONI")**

**(TOGETHER, THE "PARTIES")**

**WHEREAS** HONI is proposing to construct a transmission reinforcement project from the Bruce Nuclear Generating Station to Milton, Ontario, defined as the "Project" below;

**AND WHEREAS** planning for the Project is already underway;

**AND WHEREAS** the Project is subject to a variety of Crown decision-making and regulatory processes;

**AND WHEREAS** the Project and Crown decisions in relation thereto may trigger a constitutional duty to consult Aboriginal peoples, defined as the "S. 35 Duty" below;

**AND WHEREAS** the Crown and HONI recognize the consultation efforts that each has already undertaken in furtherance of any S. 35 Duty;

**AND WHEREAS** it is helpful to clarify the respective roles of the Crown and HONI in relation to fulfilling any S. 35 Duty;

**NOW THEREFORE** the Parties agree as follows:

**Definitions**

1. In this MOU,
  - a. "Crown" means Her Majesty the Queen in Right of Ontario;
  - b. "Minister" means the Minister of Energy, and includes any official acting under his authority;

- c. "MOU" means this memorandum of understanding;
- d. "Plan" is the plan to consult Aboriginal communities prepared pursuant to this MOU, dealing with the period from the date of this MOU forward;
- e. "Project" refers to HONI's Bruce to Milton Transmission Reinforcement Project;
- f. "S. 35 Duty" means any duty the Crown may have to consult and, where appropriate, accommodate Aboriginal peoples in relation to the Project flowing from Section 35 of the *Constitution Act, 1982*; and
- g. "Statutory Duty" means any obligation that HONI has to consult the public including Aboriginal peoples in relation to the Project, pursuant to provincial legislation.

### **Purpose**

- 2. The purpose of this MOU is to set out the respective responsibilities of the Crown and HONI for carrying out the S. 35 Duty that may arise in relation to the Project and how both Parties will work together.

### **Responsibilities of the Crown and HONI**

- 3. The Parties acknowledge that the Crown bears any S. 35 Duty that may be owed in relation to the Project.
- 4. The Parties acknowledge that HONI is responsible for carrying out the procedural aspects of any S. 35 Duty that may be owed in relation to the Project, that are delegated to it by the Crown.
- 5. Rosalyn Lawrence, Assistant Deputy Minister, Office of Consumer and Regulatory Affairs, has primary management responsibility on behalf of the Minister in relation to the matters addressed in this MOU; Hillary Thatcher, Senior Policy Advisor, Office of Consumer and Regulatory Affairs, has day-to-day responsibility on behalf of the Minister for the matters addressed in this MOU; and Peter Landmann, Counsel, Ministry of Energy Legal Branch, has day-to-day responsibility on behalf of the Minister for the legal aspects of the matters addressed in this MOU.
- 6. Peter Gregg, Vice-President, Corporate and Regulatory Affairs, has primary management responsibility on behalf of HONI in relation to the matters addressed in this MOU; Mike Sheehan, Vice-President, Facilities and Real Estate, has day to day responsibility for all HONI activities associated therewith; and Marcie Zajdeman,

Senior Legal Counsel, or her designate, has responsibility on behalf of HONI for the legal aspects of the matters addressed in this MOU.

### **Fulfillment of any S. 35 Duty in relation to the Project**

7. The Parties acknowledge that any S. 35 Duty may be fulfilled by:
  - a. the Minister, Ministry of Energy officials and agents, other Crown ministers and their officials and agents, including boards, tribunals and other Crown regulatory bodies and decision-makers; and
  - b. HONI, as set out in this MOU.
8. The Parties acknowledge that any S. 35 Duty is to be fulfilled by the Crown and HONI in the course of complying with existing regulatory regimes to which the Project is subject, and that:
  - a. HONI, to the extent reasonably possible, will inform relevant decision-makers under such regimes of the steps taken both by itself and the Crown to comply with any S. 35 Duty;
  - b. to the extent they bear a S. 35 duty, the relevant Crown decision-makers will take the steps appropriate to satisfy themselves in relation to the S. 35 duty before granting any approvals, permits or authorizations under such regimes.

### **Responsibilities of HONI and the Crown**

9. Subject to section 10, HONI will be responsible for the following procedural aspects of the S. 35 duty:
  - a. preparing and executing a consultation plan that sets out how HONI will fulfill its responsibilities under this MOU during the period from the date of this MOU forward;
  - b. filing documents, attending regulatory hearings and making both written and oral submissions, as appropriate, regarding the fulfillment of any S. 35 Duty by the Crown and by HONI;
  - c. attempting to build positive relationships with Aboriginal communities in the area of the Project;
  - d. giving notice to Aboriginal communities regarding the Project;
  - e. informing Aboriginal communities about the Project;

- f. explaining to Aboriginal communities the regulatory and approval processes that apply to the Project;
  - g. offering Aboriginal communities assistance, including financial assistance, as appropriate, to participate in the regulatory and approval processes for the Project;
  - h. meeting with and receiving and considering correspondence from Aboriginal communities to determine whether they have concerns regarding the potential impact of the Project on their Aboriginal or Treaty rights, asserted rights or associated interests, or any other concerns or issues regarding the Project;
  - i. where appropriate, discussing with Aboriginal communities potential accommodation, including mitigation, of potential impacts on their Aboriginal or Treaty rights, asserted rights or associated interests regarding the Project, in consultation with the Crown;
  - j. where appropriate, developing and proposing appropriate accommodation measures, in consultation with the Crown, for decisions-makers and regulatory agencies to consider;
  - k. recording in detail all activities undertaken in relation to fulfilling any S. 35 Duty in relation to the Project, and
  - l. all ancillary activities associated with fulfilling the responsibilities of HONI under this MOU.
10. Notwithstanding paragraph 9 above, a ministry with an approval role for the Project, or any responsible official, agent, decision-maker or regulatory body of the Crown, may participate in the matters enumerated therein as may be required.
11. The Crown will be responsible for the following aspects of any S. 35 Duty in relation to the Project:
- a. the determination of the Aboriginal communities to be consulted in relation to the Project;
  - b. the preliminary and ongoing assessment of the depth of consultation required with the Aboriginal communities identified;
  - c. satisfying itself that the consultation process in relation to the Project has been adequate;



- d. the determination of appropriate accommodation of the established rights and asserted rights of Aboriginal communities in relation to the Project, where accommodation may be required.
12. Notwithstanding sections 9 and 11, neither the Crown nor HONI shall be taken as having agreed, or conceded, that any matter set out therein is, under the Constitution of Canada, a mandatory aspect or requirement of the S. 35 Duty, nor that a particular aspect of consultation is an aspect of the S. 35 Duty that cannot be carried out by Hydro One.
13. Notwithstanding section 11:
- a. HONI shall, upon request, lend assistance to the Minister by:
    - i. providing documentation or other available information, or undertaking research on any subject related to the Project, and providing such documentation, information or research to the Minister; and
    - ii. making submissions and presenting records and other appropriate evidence of activities undertaken by the Crown and HONI to fulfill any S. 35 Duty of the Crown in relation to the Project.
  - b. HONI may, upon request, lend assistance to the Minister in the fulfillment of the S. 35 Duty by obtaining Aboriginal law advice directly related to the Project and sharing the said legal advice with the Minister, however HONI and the Minister do not waive solicitor-client privilege, but may share such legal advice in recognition of the possibility of being named as joint respondents or defendants in legal proceedings in connection to the Project.

#### **Record Keeping and Information Sharing**

- 14. HONI will keep detailed records of all its activities in relation to fulfilling any S. 35 Duty in relation to the Project, and share the said records with the Minister upon request.
- 15. HONI also agrees to share its plans, reports or other documentation compiled in respect of any S. 35 Duty relating to the Project, upon request.
- 16. HONI will advise the Minister in a timely manner of any potential adverse impact of the Project on existing or asserted Aboriginal or Treaty rights of which it becomes aware.
- 17. HONI will provide the Minister with timely notice of any mailings to, or meetings with, the representatives of any Aboriginal community that might deal with any matter relevant to the fulfillment of any S. 35 Duty.

18. HONI will provide the Minister with timely notice before taking positions or making appearances before judicial, quasi-judicial or regulatory tribunals or boards, or meeting with officials with capacity to make regulatory decisions, or before filing or making written submissions to any such tribunal, board, agency or official, in relation to matters relevant to the fulfillment of any S. 35 Duty.
19. HONI will provide the Minister with summary reports or briefings on all of its activities in relation to fulfilling any S. 35 Duty and Statutory Duty, as may be requested by the Minister.
20. HONI will, for the Minister's information, provide the Minister updates and materials falling into the categories referred in sections 14 to 19, insofar as they relate to fulfilling any Statutory Duty.
21. Sections 14 to 20 do not apply in respect of a private business arrangement between HONI and an Aboriginal community, unless the arrangement is directed at mitigating or compensating for any impacts of the Project on Aboriginal or Treaty rights or asserted rights.
22. The Minister will share information received from HONI with other Ontario ministries and regulatory agencies, as appropriate.
23. The Minister will share with HONI records of Crown activities in relation to fulfilling any S. 35 Duty in relation to the Project, as required to ensure that HONI can fulfill its obligations pursuant to this MOU.

#### **Consultation Plan**

24. HONI will prepare the Plan and present it to the Minister within 30 days of the execution of this MOU.
25. The Plan shall set out in detail the manner in which HONI proposes to carry out its responsibilities under this MOU, including particularly under section 9, from the date of this MOU forward, such Plan to include the identification of all significant steps and a timetable for their completion, including, for example, a description of:
  - a. the steps remaining to complete the consultations undertaken to satisfy any S. 35 Duty that arises in the application under s. 92 of the *Ontario Energy Board Act*;
  - b. the steps for carrying out the consultations required to satisfy any S. 35 Duty that arises in the Environmental Assessment required under the *Environmental Assessment Act*;

- c. the steps for carrying out the consultations required to satisfy any S. 35 Duty that arises in the permitting process under the *Public Lands Act*.
26. For greater certainty the list of regulatory steps in section 25 is not exhaustive of all the permits, approvals and authorizations that may trigger the S. 35 Duty to consult.
27. The Parties acknowledge that the requirements for satisfying any S. 35 Duty in the context of a statutory process applicable to the Project are within the jurisdiction of the ministry, board, agency or decision-maker having responsibility to administer that statute, and therefore:
- a. it is for the responsible ministry, board, agency or decision-maker to satisfy itself in relation to the Crown's S. 35 duty within the context of its approval, permit or authorization powers; and
  - b. the content of the Plan shall reflect, and is subordinate to, the procedures and decisions of the responsible ministry, board, agency or decision-maker.


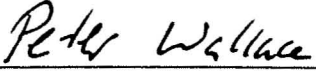
### **Coordination**

28. The responsibilities outlined in this MOU shall be carried out, to the extent possible, in a coordinated manner so as to avoid duplication of effort by Aboriginal communities, HONI, the Minister, and provincial ministries, boards and agencies.
29. With respect to internal government coordination among Ontario ministries, boards and agencies fulfilling the S. 35 Duty and the Statutory duty, the Parties acknowledge the intent of the Minister to use existing interministerial committees and also to establish additional mechanisms, as necessary, to ensure coordination of Project approvals within government.
30. HONI agrees to provide information and, where requested, attend meetings of the committees or other mechanisms referred to in section 29.

### **General**

31. This MOU may be amended in writing at any time by agreement of the Parties.
32. This MOU may be terminated at any time by the Minister, or upon the agreement of the Parties.
33. This MOU shall terminate upon the later of:

- a. the completion of all regulatory approvals, permits and other authorizations and the exhaustion of any appeals or judicial proceedings in relation to the Project; or
- d. the completion of construction and entry into service of the Project.

<b>Hydro One Networks Inc.</b>  Per:  _____ Laura Formosa President & Chief Executive Officer  <i>march 13, 2008</i>	<b>HER MAJESTY THE QUEEN IN RIGHT OF ONTARIO, as represented by the Minister of Energy</b>  Per:  _____ Peter Wallace Deputy Minister
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**Haudenosaunee Development Institute (HDI) INTERROGATORY #32 List 1**

**Interrogatory**

Please provide any instances where HONI has undertaken the process of accommodating First Nations, the amount of the accommodation, and the basis of the accommodation. For greater certainty accommodation includes but is not limited to instances where HONI has made financial payments to a First Nation in the face of an asserted or established treaty right. Please provide the particulars of any accommodation, mitigation and/or justification payments made to any First Nation and/or Metis entity.

**Response**

This question is out of scope.

Where accommodation is necessary for Hydro One projects, it normally takes the form of mitigation measures to reduce or eliminate potential adverse impacts. In the case of this project, Hydro One's Environmental Assessment process indicated that the environmental effects of the Project are insignificant. Where there is insignificant effect on the environment, there is minimal likelihood of potential impairment of rights and it is therefore extremely unlikely that accommodation measures will be required. It is, of course, incumbent on those asserting a right to provide information on the anticipated impairment.

Hydro One has indicated that it is prepared to meet further with interested Aboriginal communities regarding the Lambton to Longwood Transmission Upgrade Project, including sending a letter to the HDI. Hydro One remains of the view that it has met the consultation and accommodation requirements for this project.