

RP-2005-0020 EB-2005-0352

**IN THE MATTER OF** the *Ontario Energy Board Act,* 1998, S.O. 1998, c.15 (Schedule B);

**AND IN THE MATTER OF** an Application by Clinton Power Corporation for an order or orders approving or fixing just and reasonable distribution rates and other charges, effective May 1, 2006.

**BEFORE:** Paul Vlahos

**Presiding Member** 

# **DECISION AND ORDER**

Clinton Power Corporation ("Clinton Power") is a licensed distributor providing electrical service to consumers within its defined service area. Clinton Power filed an application (the "Application") with the Ontario Energy Board (the "Board") for an order or orders approving or fixing just and reasonable rates for the distribution of electricity and other matters, to be effective May 1, 2006. According to the Board's schedule for filings, Clinton Power was to have filed its application no later than October, 2005. Clinton Power actually filed a complete application in April 21, 2006.

Clinton Power is one of over 90 electricity distributors in Ontario that are regulated by the Board. To streamline the process for the approval of distribution rates and charges for these distributors, the Board developed and issued the 2006 Electricity Distribution Rate Handbook (the "Handbook") and complementary spreadsheet-based models. These materials were developed after extensive public consultation with distributors, customer groups, public and environmental interest groups, and other interested parties. The Handbook contains requirements and guidelines for filing an application. The models determine the amounts to be included for the payments in lieu of taxes

("PILs") and calculate rates based on historical financial and other information entered by the distributor.

Also included in this process was a methodology and model for the final recovery of regulatory assets flowing from the Board's decision dated December 9, 2004 on the Review and Recovery of Regulatory Assets – Phase 2 for Toronto Hydro, London Hydro, Enersource Hydro Mississauga and Hydro One. In Chapter 10 of the decision, the Board outlined a Phase 2 process for the remaining distributors. By letter of July 12, 2005, the Board provided guidance and a spreadsheet-based model to the distributors for the inclusion of this recovery as part of their 2006 distribution rate applications.

As a distributor that is embedded in Hydro One Network's low voltage system, the Applicant has included the recovery of certain Regulatory Assets that have been allocated by Hydro One Networks. The amount claimed by the Applicant was provided by Hydro One Networks as a reasonable approximation of the actual amount that Hydro One Networks will assess the Applicant. To the degree that the amount differs from the actual amount approved for Hydro One Networks in another proceeding (RP-2005-0020/EB-2005-0378), this difference will be reconciled at the end of the Regulatory Asset recovery period, as set out in the Phase II regulatory assets decision issued on December 9, 2004 (RP-2004-0064/RP-2004-0069/RP-2004-0100/RP-2004-0117/RP-2004-0118).

In its preliminary review of the 2006 rate applications received from the distributors, the Board identified several issues that appeared to be common to many or all of the distributors. As a result, the Board held a hearing (EB-2005-0529) to consider these issues (the "Generic Issues Proceeding") and released its decision (the "Generic Decision") on March 21, 2006. The rulings flowing from that Generic Decision apply to this Application, except to the extent noted in this Decision. The Board notes that pursuant to ss. 21 (6.1) of the *Ontario Energy Board Act, 1998*, and to the extent that it is pertinent to this Application, the evidentiary record of the Generic Issues Proceeding is part of the evidentiary record upon which the Board is basing this Decision.

In December 2001, the Board authorized the establishment of deferral accounts by the distributors related to the payments that the distributors make to the Ministry of Finance in lieu of taxes. The Board is required, under its enabling legislation, to make an order with respect to non-commodity deferral accounts once every twelve months. The Board has considered the information available with respect to these accounts and orders that

the amounts recorded in the accounts will not be reflected in rates as part of the Rate Order that will result from this Decision. The Board will continue to monitor the accounts with a view to clearing them when appropriate.

Public notice of the rate Application made by Clinton Power was given through newspaper publication in its service area. The evidence filed was made available to the public. Interested parties intervened in the proceeding. The evidence in the Application was tested through written interrogatories from Board staff and intervenors, and intervenors and Clinton Power had the opportunity to file written argument. While the Board has considered the entire record in this proceeding, it has made reference in this Decision only to such evidence and argument as is necessary to provide context to its findings.

On April 28, 2006, the Board issued an Order declaring rates then existing for Clinton Power to be interim, effective May 1, 2006, until such time as the Board issued a final rate order for 2006 rates. This Decision and Order is final with respect to 2006 rates and supersedes the Order of April 28.

Clinton Power has requested an amount of \$573,345 as revenue to be recovered through distribution rates and charges. Included in this amount is a debit of \$246,198 for the recovery of regulatory assets. Except where noted in this Decision, the Board finds that Clinton Power has filed its Application in accordance with the Handbook and the guidelines for the recovery of regulatory assets.

Notwithstanding Clinton Power's general compliance with the Handbook and associated models, in considering this Application the Board reviewed the following matters in detail:

- Conservation and Demand Management (CDM) Adjustment;
- Debt Rate; and
- Consequences of the Generic Decision (EB-2005-0529).

# **CDM Adjustment**

In its EDR model, Clinton Power made an adjustment to its CDM spending in the amount of \$4,000, without providing details regarding its plan for the proposed funding. However, in response to interrogatories Clinton Power stated that this entry in the model

was unintentional and that it was not applying for any incremental CDM spending in 2006 beyond its approved third tranche spending. Consequently, the Board has removed this adjustment from the model.

# **Debt Rate**

Clinton Power has two promissory notes in the amount of \$698,786 and \$72,172 which are both held by the Municipality of Central Huron. These demand notes have no fixed term and no fixed payment. Interest is paid annually in arrears at the annual average prime rate. Clinton Power states that its proposed weighted debt costs are based on the annually averaged prime rate taken from the Bank of Canada.

The Board finds that the proposed debt rate of 7.25% is not consistent with Clinton Power's notes to its financial statements, or with the characteristics of the debt. Due to the fact that this is a variable rate instrument, and given the fact that Clinton's application was submitted substantially after the due date associated with the debt rate in the Handbook, the Board finds it reasonable that Clinton Power's debt rate be adjusted to the latest twelve month average (to July 27, 2006), which the Board has calculated with data from the Bank of Canada to be 3.67%.

# **Consequences of the Generic Decision on this Application**

The Generic Decision contains findings relevant to funding for smart meters for electricity distributors. The Applicant did not file a specific smart meter investment plan or request approval of any associated amount in revenue requirement. Absent a specific plan or discrete revenue requirement, the Generic Decision provides that \$0.30 per residential customer per month be reflected in the Applicant's revenue requirement. The Board finds that this increase in the revenue requirement amount will be allocated equally to all metered customers and recovered through their monthly service charge. This increment is reflected in the approved monthly service charges contained in the Tariff of Rates and Charges appended to this Decision. Pursuant to the Generic Decision, a variance account will be established, the details of which will be communicated in due course.

# **Resulting Revenue Requirements**

As a result of the Board's determinations on these issues, the Board has adjusted the revenue requirement to be recovered through distribution rates and charges to \$543,949, including a debit amount of \$246,198 for the recovery of Regulatory Assets.

In its letter of December 20, 2004 to electricity distributors, the Board indicated that it would consider the disposition of the 2005 OEB dues recorded in Account 1508 in this proceeding. However, given that the final 2005 OEB dues are not available because of the difference in fiscal years for the Board and the distributors, and given that the model used to develop the Application does not incorporate this provision, the Board will review and dispose of the 2005 OEB dues at a later time.

## **Cost Awards**

This Application is one of a number of applications before the Board dealing with 2006 rates chargeable by distributors. Intervenors may be parties to multiple applications and, if eligible, their costs associated with a specific distributor may not be separable. Therefore, for these applications, the matter of intervenor cost awards will be addressed by the Board at a later date, upon the conclusion of the current rate applications. If an intervenor that is eligible to recover its costs is able to uniquely identify its costs associated with this Application, it must file its cost claim within 10 days from the receipt of this Decision.

# THE BOARD ORDERS THAT:

1. The Tariff of Rates and Charges set out in Appendix "A" of this Order is approved, effective August 8, 2006, for electricity consumed or estimated to have been consumed on and after August 8, 2006. The application of the revised distribution rates shall be prorated to August 8, 2006. If Clinton Power Corporation's billing system is not capable of prorating changed loss factors jointly with distribution rates, the revised loss factors shall be implemented upon the first subsequent billing for each billing cycle.

- 2. The Tariff of Rates and Charges set out in Appendix "A" of this Order supersedes all previous distribution rate schedules approved by the Ontario Energy Board for Clinton Power Corporation, and is final in all respects, except for the standby rates which are approved as interim.
- 3. Clinton Power Corporation shall notify its customers of the rate changes no later than with the first bill reflecting the new rates.

**DATED** at Toronto, August 8, 2006.

ONTARIO ENERGY BOARD

Peter H. O'Dell

**Assistant Board Secretary** 

Appendix "A"

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August 8, 2006

ONTARIO ENERGY BOARD

# Clinton Power Corp. TARIFF OF RATES AND CHARGES Effective August 8, 2006

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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## **APPLICATION**

- The application of these rates and charges shall be in accordance with the Licence of the Distributor and any Codes, Guidelines or Orders of the Board, and amendments thereto as approved by the Board, which may be applicable to the administration of this schedule.
- No rates and charges for the distribution of electricity and charges to meet the costs of any work or service done or furnished for the purpose of the distribution of electricity shall be made except as permitted by this schedule, unless required by the Distributor's Licence or a Code, Guideline or Order of the Board, and amendments thereto as approved by the Board, or as specified herein.
- This schedule does not contain any rates and charges relating to the electricity commodity (e.g. the Regulated Price Plan).

### **EFFECTIVE DATES**

DISTRIBUTION RATES – August 8, 2006 for all consumption or deemed consumption services used on or after that date. SPECIFIC SERVICE CHARGES – August 8, 2006 for all charges incurred by customers on or after that date. LOSS FACTOR ADJUSTMENT – August 8, 2006 unless the distributor is not capable of prorating changed loss factors jointly with distribution rates. In that case, the revised loss factors will be implemented upon the first subsequent billing for each billing cycle.

### SERVICE CLASSIFICATIONS

### Residential

This classification refers to an account taking electricity at 750 volts or less where the electricity is used exclusively in a separately metered living accommodation. Customers shall be residing in single-dwelling units that consist of a detached house.

### General Service Less Than 50 kW

This classification refers to a non residential account taking electricity at 750 volts or less whose monthly average peak demand is less than, or is forecast to be less than 50 kW.

### General Service 50 to 4,999 kW

This classification refers to a non residential account whose monthly average peak demand is equal to or greater than, or is forecast to be equal to or greater than 50 kW but less than 5,000 kW.

### **Unmetered Scattered Load**

This classification refers to an account taking electricity at 750 volts or less whose monthly average peak demand is less than, or is forecast to be less than, 50 kW and the consumption is unmetered. Such connections include cable TV power packs, bus shelters, telephone booths, traffic lights, railway crossings, etc. The customer will provide detailed manufacturer information/documentation with regard to electrical demand/consumption of the proposed unmetered load.

# **Sentinel Lighting**

This classification refers to accounts that are an unmetered lighting load supplied to a sentinel light.

## **Street Lighting**

This classification refers to an account for roadway lighting with a Municipality, Regional Municipality, Ministry of Transportation and private roadway lighting operation, controlled by photo cells. The consumption for these customers will be based on the calculated connected load times the required lighting times established in the approved OEB street lighting shape template.

0.25

# Clinton Power Corp. TARIFF OF RATES AND CHARGES Effective August 8, 2006

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

approved scriedules of Rates, Charges and Loss Factors		RP-2005-0020
MONTHLY RATES AND CHARGES		EB-2005-0352
Residential		
Service Charge Distribution Volumetric Rate Regulatory Asset Recovery Retail Transmission Rate – Network Service Rate Retail Transmission Rate – Line and Transformation Connection Service Rate Wholesale Market Service Rate Rural Rate Protection Charge Regulated Price Plan – Administration Charge	\$ \$/kWh \$/kWh \$/kWh \$/kWh \$/kWh \$/kWh \$	9.32 0.0112 0.0095 0.0057 0.0050 0.0052 0.0010 0.25
General Service Less Than 50 kW		
Service Charge Distribution Volumetric Rate Regulatory Asset Recovery Retail Transmission Rate – Network Service Rate Retail Transmission Rate – Line and Transformation Connection Service Rate Wholesale Market Service Rate Rural Rate Protection Charge Regulated Price Plan – Administration Charge	\$ \$/kWh \$/kWh \$/kWh \$/kWh \$/kWh \$/kWh	18.06 0.0108 0.0074 0.0052 0.0045 0.0052 0.0010 0.25
General Service 50 to 4,999 kW		
Service Charge Distribution Volumetric Rate Regulatory Asset Recovery Retail Transmission Rate – Network Service Rate Retail Transmission Rate – Line and Transformation Connection Service Rate Wholesale Market Service Rate Rural Rate Protection Charge Regulated Price Plan – Administration Charge (if applicable)	\$ \$/kW \$/kW \$/kW \$/kWh \$/kWh \$/kWh	31.53 3.9487 2.5093 2.1218 1.7882 0.0052 0.0010 0.25
Unmetered Scattered Load		
Service Charge (per connection) Distribution Volumetric Rate Regulatory Asset Recovery Retail Transmission Rate – Network Service Rate Retail Transmission Rate – Line and Transformation Connection Service Rate Wholesale Market Service Rate Rural Rate Protection Charge Regulated Price Plan – Administration Charge (if applicable)	\$ \$/kWh \$/kWh \$/kWh \$/kWh \$/kWh \$/kWh	8.91 0.0108 0.0074 0.0052 0.0045 0.0052 0.0010 0.25
Sentinel Lighting		
Service Charge (per connection) Distribution Volumetric Rate Regulatory Asset Recovery Retail Transmission Rate – Network Service Rate Retail Transmission Rate – Line and Transformation Connection Service Rate Wholesale Market Service Rate Rural Rate Protection Charge	\$ \$/kW \$/kW \$/kW \$/kW \$/kWh	0.21 1.0745 8.7369 1.6083 1.4113 0.0052 0.0010

Regulated Price Plan – Administration Charge (if applicable)

# Clinton Power Corp. TARIFF OF RATES AND CHARGES Effective August 8, 2006

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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Street Lighting		
Service Charge (per connection) Distribution Volumetric Rate Regulatory Asset Recovery Retail Transmission Rate – Network Service Rate Retail Transmission Rate – Line and Transformation Connection Service Rate Wholesale Market Service Rate Rural Rate Protection Charge Regulated Price Plan – Administration Charge (if applicable)	\$ \$/kW \$/kW \$/kW \$/kW \$/kWh \$/kWh \$	0.12 0.5698 2.1925 1.6002 1.3824 0.0052 0.0010 0.25
Specific Service Charges		
Customer Administration Arrears certificate Returned cheque charge (plus bank charges) Account set up charge/change of occupancy charge (plus credit agency costs if applicable) Meter dispute charge plus Measurement Canada fees (if meter found correct)	\$ \$ \$	15.00 15.00 30.00 30.00
Non-Payment of Account Late Payment - per month Late Payment - per annum Collection of account charge – no disconnection Disconnect/Reconnect at meter – during regular hours Disconnect/Reconnect at meter – after regular hours	% % \$ \$	1.50 19.56 30.00 65.00 185.00
Service call – customer-owned equipment Service call – after regular hours Specific Charge for Access to the Power Poles – per pole/year	\$ \$ \$	30.00 165.00 22.35
Allowances Transformer Allowance for Ownership - per kW of billing demand/month Primary Metering Allowance for transformer losses – applied to measured demand and energy	\$ %	(0.60) (1.00)
LOSS FACTORS		
Total Loss Factor – Secondary Metered Customer < 5,000 kW Total Loss Factor – Secondary Metered Customer > 5,000 kW Total Loss Factor – Primary Metered Customer < 5,000 kW Total Loss Factor – Primary Metered Customer > 5,000 kW		1.0255 N/A 1.0152 N/A