

**IN THE MATTER OF** the *Ontario Energy Board Act, 1998*, S.O. 1998, c. 15, (Schedule B);

**AND IN THE MATTER OF** the application by Hydro One Inc. for leave to purchase all of the issued and outstanding shares of Norfolk Power Inc. under section 86(2)(b) of the *Ontario Energy Board Act, 1998*.

**AND IN THE MATTER OF** an application by Norfolk Power Distribution Inc. for leave to dispose of its distribution system to Hydro One Networks Inc. under section 86(1)(a) of the *Ontario Energy Board Act, 1998*.

**AND IN THE MATTER OF** an application by Hydro One Networks Inc. seeking to include a rate rider in the 2013 Ontario Energy Board approved rate schedule of Norfolk Power Distribution Inc. to give effect to a 1% reduction relative to 2012 base electricity delivery rates (exclusive of rate riders) under section 78 of the *Ontario Energy Board Act, 1998*.

## **NOTICE OF MOTION**

The School Energy Coalition (“SEC”) will make a motion to the Ontario Energy Board (“the Board”) at its offices at 2300 Yonge Street, Toronto, on a date and at a time to be fixed by the Board.

### **PROPOSED METHOD OF HEARING**

SEC proposes that the motion be dealt with by oral submissions.

### **THE MOTION IS FOR:**

1. An order requiring Hydro One Networks Inc. and/or Norfolk Power Distribution Inc. to provide the information requested in:
  - a. Board Staff Interrogatories 4.2, 7.2, and 9.2.
  - b. VECC Interrogatory 2(a).
  - c. SEC Interrogatories 1, 2, 3(c), 4(c), 5, 6, 7, 8, 14, 15, 16, 18, and 19.

- d. CCC Interrogatories 3, 6, 9, and 10.
  - e. EBN Interrogatories 2, 3, 4, 5, 6, 13, 14, 15, 16, 20, 21, 22, 24, 25, 26, 27, 28, 30, 32, 33, 37, 43, 44, 45, 46, 53, 54, 55, 56, and 57.
2. Extension of the time periods set out in Procedural Order #5 with respect to intervenor evidence and submissions until a reasonable time after the information requested in this motion is provided to the parties.
  3. Such further and other relief as SEC may request and the Board may grant.

**THE GROUNDS FOR THE MOTION ARE:**

1. The Board issued a Notice of Applications and Hearing with respect to the above-described Applications, to be considered by way of a consolidated proceeding, on May 31, 2013.
2. SEC is an intervenor in this proceeding.
3. Pursuant to Procedural Order #5 issued July 12, 2013, Board Staff and the intervenors delivered written interrogatories to the Applicants on October 11, 2013. Board Staff and the intervenors sought various information and material that were in addition to the Applicants' evidence, and are relevant to the proceeding. The Applicants either refused to provide such information and materials, or provided an incomplete response to such requests, with respect to the fifty-one questions listed above.

**General**

4. SEC has not taken a position on the issues in this proceeding, including whether or not the acquisition of Norfolk by Hydro One (the "Acquisition") is in the public interest and consistent with the Board's statutory objectives. SEC is not in a position to make such a determination until it is able to review a full evidentiary record, and thus base its submissions on a reasonable factual foundation.

5. In deciding to intervene in this proceeding, SEC considered that there were a number of possible reasons why the Acquisition might not be approved, depending on the facts as they emerge on the record.
6. In considering these possibilities, SEC was aware that Hydro One has acquired many LDCs in the past, and may acquire more in the future, so determining whether any of the possible reasons for refusal are applicable in this case may also have implications for other possible acquisitions of LDCs in the future.
7. Two of the factors which, in SEC's view, may mean that approval is not appropriate are a) the problem of Hydro One's high rates relative to other LDCs including Norfolk, and b) the potential impact of the high price paid by Hydro One in this Acquisition on the rational consolidation of the electricity distribution sector. Both have the potential to materially harm ratepayers.
8. **Rate Differential.** Hydro One, the acquiror in this transaction, has higher rates for most customers than almost all other LDCs, and has a markedly higher cost structure. This cost structure issue has been shown to be getting worse rather than better, as seen in the recent studies of distributor productivity done as part of the RRFE proceeding<sup>1</sup>. The Board has expressed concern about Hydro One's high costs, particularly compensation costs, in past cases<sup>2</sup>. In 2012, the average distribution revenue per customer of Hydro One was \$1,032.86. The average distribution revenue per customer for the entire sector was \$676.56, and the average distribution revenue per customer for Norfolk Power was \$621.43<sup>3</sup>.
9. If Hydro One completes the Acquisition, the rates charged to Norfolk customers are expected at some time in the future to be harmonized with the rates charged to Hydro One customers. If the rates charged to Hydro One customers at the time of the harmonization are higher than the rates

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<sup>1</sup> e.g. "Empirical Research in Support of Incentive Rate Setting in Ontario", Pacific Economics Group, May 2013, Evidence filed for the Board in EB-2010-0379. On this issue, all other experts essentially agreed with the PEG conclusion.

<sup>2</sup> EB-2009-0096, Decision with Reasons, pp. 11, 18.

<sup>3</sup> All figures are derived from the OEB's 2012 Yearbook of Electricity Distributors, published August 22, 2013, and are the result of dividing total distribution revenue by total number of customers.

that would have been charged to Norfolk customers without the Acquisition, Norfolk customers will receive an incremental rate hike at that time, and the rate increase may be very large.

10. Hydro One acquired about ninety other LDCs in 1999 and 2000, and in 2007 sought to harmonize their rates with those of the Hydro One “legacy” customers. As a result, most of the acquired customers experienced very substantial rate increases<sup>4</sup>.

11. Hydro One is now proposing to go through another round of acquisitions of LDCs. It is submitted that the Board must be concerned about whether the customers of those newly acquired LDCs – including the current ratepayers of Norfolk Power - will also experience substantial rate increases in the future.

12. The Board’s objectives include a mandate “*To protect the interests of consumers with respect to prices*”<sup>5</sup>.

13. In determining whether to approve a transaction such as the Acquisition, the Board applies the “no harm” test, described recently by the Board as follows:

*“The “no harm” test consists of a consideration as to whether the proposed transaction would have an adverse effect relative to the status quo in relation to the Board’s statutory objectives. If the proposed transaction would have a positive or neutral effect on the attainment of the statutory objectives, then the application should be granted.”*<sup>6</sup>

14. If the ratepayers of Norfolk Power will have higher future rates as a direct result of the Acquisition, and relative to the status quo, then the “no harm” test is not met. If the rate increase approximates the difference between Hydro One’s average distribution revenue per customer and Norfolk Power’s average distribution revenue per customer, the resulting increase would be 66.2% at current rates<sup>7</sup>, and would be significantly higher after a five year rate freeze, coupled with Hydro One rate increases under their planned custom IR application for 2015-2019.

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<sup>4</sup> Rate Order, EB-2007-0681.

<sup>5</sup> OEB Act, Section 1(1), #1.

<sup>6</sup> EB-2008-0332/0350, Decision and Order, p. 4.

<sup>7</sup> (\$1032.86-\$621.43)/\$621.43.

15. The following interrogatories seek information necessary for the Board to determine if one of the results of the Acquisition is likely to be that Norfolk Power customers will have higher future rates, and if so by how much:

- a. Staff 7.2.
- b. SEC 1, 2, 3(c), 4(c)
- c. CCC 3
- d. EBN 4, 6, 22, 30, 33, 37

16. In addition to its direct application in this proceeding, this issue raises the question of whether distributors with higher rates have a built-in advantage in acquisitions of other LDCs, because in the future their harmonized rates for those acquired customers will exceed by a greater margin the marginal costs to serve those customers, relative to potential acquirors with lower rates. If the Board determines that to be the case in this proceeding, and that it is potentially applicable in other cases of competitive acquisitions, this may lead to the perverse result that the Board's approach to MAADs applications may inadvertently be favouring acquirors with higher rates. This may not be in the public interest, and the Board may wish to assess whether that is the case. In addition to being necessary to determine whether there is a "higher rates" advantage, the information requested in these interrogatories is also necessary for the Board to make this general policy assessment.

17. ***Rational Consolidation of the Distribution Sector.*** It is the policy of the Board to facilitate the rational consolidation of the electricity distribution sector in Ontario.

18. In the last major round of consolidation, in 1999/2000, most of the acquisitions were completed by Hydro One. Hydro One has advised that it is currently discussing M&A transactions with a number of distributors<sup>8</sup>.

19. If the price paid by Hydro One for Norfolk Power is significantly higher than the price other distributors are willing or able to pay for Norfolk Power, there are a number of possible reasons for that fact:

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<sup>8</sup> Ex. I/1/3.2.

- a. Hydro One is able to generate higher levels of productivity improvement in an acquisition, whether through economies of scale or more efficient operations, than can be generated by other potential acquirors.
- b. Hydro One is more experienced than other utilities at assessing acquisitions, and therefore is able to assume higher levels of risk.
- c. Hydro One's higher future rates on harmonization mean that the net present value of the future revenue stream from the customers is higher for Hydro One than for acquirors with lower rates.
- d. Hydro One has more available sources of funds, and so is able – whether by way of general policy, long term strategy, or decisions in individual transactions - to price an acquisition on a “predatory” basis to ensure that other potential acquirors will be unsuccessful in their bids, and are less likely to bid in other competitive situations.

20. The Board's statutory objectives include the mandate ***“To promote economic efficiency and cost effectiveness in the generation, transmission, distribution, sale and demand management of electricity and to facilitate the maintenance of a financially viable electricity industry”***<sup>9</sup>.

21. If Hydro One is able to offer generally higher prices for the purchase of other distributors than could other potential acquirors, the effect may be that acquisitions will generally be by Hydro One, and that will produce a particular configuration of the electricity distribution sector in the future. If the reason for Hydro One's advantage is greater productivity opportunities or ability, the Board may determine that the “Hydro One advantage” is in the public interest. Conversely, if the reason for Hydro One's advantage is some of the others noted above, the Board may determine that allowing Hydro One to exercise that advantage (e.g. higher rates, or market dominance) is contrary to the public interest, as it will not promote cost effectiveness, economic efficiency, and/or the financial viability of the electricity industry.

22. Hydro One alleges that, in proceeding with the Acquisition, it relied on its “business judgment”, and seeks to exclude from review by the Board anything related to how, or whether, it in fact exercised business judgment. In responding to VECC 2, Hydro One says:

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<sup>9</sup> OEB Act, Section 1(1), #2.

*“Hydro One does not consider the information that it has used for purposes of analyzing and exercising its business judgment to proceed forward with the transaction to be in issue. Hydro One therefore declines to provide the requested information.”<sup>10</sup>*

The assumption that Hydro One’s “business judgment” is sacrosanct, and impervious to any Board review, permeates the responses to the interrogatories. This assumption is only arguable if Hydro One’s “business judgment” does not include anti-competitive elements that would thwart the rational consolidation of the electricity distribution sector, and therefore be contrary to the public interest. The Board can only determine that by looking at how that “business judgment” was in fact exercised.

23. The following interrogatories seek information necessary for the Board to determine if the price offered by Hydro One is unusually high and, if so, the reason for that high price:

- a. Staff 4.2
- b. VECC 2(a)
- c. SEC 5, 6, 7, 8, 15, 18
- d. CCC 6, 9, 10
- e. EBN 2, 3, 13, 14, 15, 16, 20, 21, 24, 25, 26, 27, 28, 32, 43, 45, 46, 53, 54, 55, 56, 57

24. In addition to its application in this proceeding, this issue could have application to other possible acquisitions of LDCs, including those in respect of which Hydro One is already engaged in discussions. The Board’s determination of this question in this proceeding could have a material impact on competition for LDC acquisitions and therefore on the rational consolidation of the distribution sector.

25. In the following sections of this Notice, SEC has grouped the fifty-one interrogatories that are the subject of this Motion into three categories:

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<sup>10</sup> Ex. I/2/2.

- a. Interrogatories relating to the potential harm that may be caused in the future to Norfolk Power ratepayers as a result of substantial rate increases at the time of harmonization with Hydro One legacy customers.
  - b. Interrogatories relating to the excessive price being paid, if any, the reasons for the excessive price, and the potential impacts on the electricity distribution sector and its rational consolidation.
  - c. Other interrogatories that do not fit into either of the first two categories.
26. The grounds set forth below do not set out the full text of each of the interrogatories at issue in this Motion. The full text is included in the Appendix to this Notice of Motion, organized in the same order as paragraph 1 above, for ease of reference.

### **Interrogatories Relating to “High Rates”**

27. *Harmonization Plan.* Both Staff 7.2 and EBN 33 seek information with respect to Hydro One’s plans to harmonize rates between their legacy customers and Norfolk Power’s current ratepayers.
28. In the original Application, Hydro One proposed to harmonize rates in 2020<sup>11</sup>. In these interrogatory responses, Hydro One advises that it no longer has a harmonization plan, but does not provide any information on what will happen to Norfolk Power customers at the end of the five year rate freeze that has been proposed. This appears to be contrary to Board practice.
29. The impact on Norfolk Power ratepayers in year 2020 and beyond is clearly relevant to the question of whether they are harmed by the Acquisition, especially since the acquiror, Hydro One, has significantly higher rates than other LDCs. All other things being equal, and based on Hydro One’s history, Norfolk Power rates will be harmonized with Hydro One legacy rates, and the result will be a substantial rate increase for the Norfolk Power customers<sup>12</sup>.

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<sup>11</sup> Ex. A/1/1, p. 3

<sup>12</sup> If Hydro One’s rates are currently 50.3% higher than Norfolk Power’s rates [I/3/4, p. 3 – assuming GS treatment], Norfolk’s rates are frozen at 2012 levels less 1% until 2019, and Hydro One’s Custom IR averages a 4% increase per year, the effect would be – assuming no changes in volumes and numbers of customers – that Norfolk customers in 2019 would pay a total of about \$11,670,000 in rates. In 2020, at Hydro One rates, their rates would be \$22,788,000,

30. ***Applicable Hydro One Rate Classes and Volumes.*** Interrogatories SEC 1 and EBN 37 seek information on the Hydro One rate classes that will be applicable to Norfolk Power customers in the future. Interrogatory SEC 2 seeks the volumes expected to be applicable to each of the Hydro One rate classes, so that future rate and revenue impacts of the Acquisition can be determined.

31. Hydro One responds that they do not know the Hydro One rate classes that would be applicable to Norfolk Power customers, and so refuse to answer all three questions.

32. SEC submits that Hydro One should be ordered to ascertain and then disclose this information, for two reasons:

- a. Without information on the applicable Hydro One rate classes and related volumes, it is impossible for the Board and parties to assess whether Norfolk Power ratepayers face a significant future rate increase.
- b. If Hydro One has not, in fact, considered the rates applicable to Norfolk Power ratepayers in the future, that would be relevant to the question of whether the price paid for Norfolk Power is based on a reasonable commercial judgment, or is motivated by other factors.

33. It is therefore submitted that, if Hydro One declines to provide this information, they will not have met their onus to demonstrate that the Acquisition will produce no harm to ratepayers.

34. ***Hydro One Rates 2015-2019.*** Hydro One has advised stakeholders publicly that it plans to file a custom IR application in February covering its distribution rates for the period 2015-2019. The details of the application will be approved by management

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requiring a total average increase in rates of 95.4% in 2020. Put another way, assuming 1.3% rate increases annually for Norfolk Power from 2014 to 2019, the total savings from the 1% reduction and freeze are about \$2.3 million. This amount is recovered by Hydro One on harmonization in 2020 in the first 3 months of the new rates, and thereafter Norfolk Power customers are paying significantly higher rates, indefinitely into the future, at a rate about 80% higher than they would otherwise be paying. All figures assume no changes to volumes or cost structure. Even if all Norfolk customers are Urban Hydro One customers, which is unlikely, the rate increase for Norfolk Power customers in 2020 is 14.2% and the Hydro One payback for the reduction and freeze is less than 18 months.

shortly, and approved by Hydro One's Board of Directors before the end of 2013. Interrogatories SEC 3(c) and CCC 3 seek information on those planned rates. SEC 4(c) seeks information on the expected impacts of those rates on Norfolk Power customers.

35. Hydro One declines to answer, in part on the ground that the rates in the custom IR application have not been finalized, and in part because the information is not relevant.
36. SEC submits that the Board should order disclosure of this information. A comparison of the status quo scenario to the Acquisition scenario requires knowledge of any material differences between rate increases for Norfolk Power and Hydro One. In addition, if there will be a large rate increase in 2020, it is necessary for the Board to be have evidence on that increase, in order to estimate impacts on ratepayers as clearly as possible.
37. ***Hydro One Cost Problems.*** Interrogatories EBN 5, 6 and 30 seek information on Hydro One's response to its well-known problems with keeping its costs under control. The first two interrogatories refer to comments of the Board in EB-2009-0096 about those cost issues.
38. Hydro One has refused to answer these questions on the basis of relevance.
39. SEC has included these questions in the category of rates, because continued problems with cost control may have been, and continue to be, one of the reasons why Hydro One's rates are higher than other LDCs, including Norfolk Power, and why Norfolk Power ratepayers can expect a substantial rate increase at the end of the freeze period.
40. SEC submits that these questions should be answered because they assist the Board in determining whether Norfolk Power customers will be harmed due to rate increases, in part due to continued insufficient control of Hydro One's overall cost increases.

41. ***Economies of Scale.*** Hydro One argues in the Application that economies of scale as a result of the Acquisition will benefit Norfolk Power ratepayers<sup>13</sup>. Interrogatory EBN 22 seeks “studies, analyses or reports” dealing with economies of scale.
42. The response refers to SEC 11 and VECC 3, but neither of those interrogatory responses includes “studies, analyses or reports”, so the response to EBN 22 is incomplete and non-responsive.
43. SEC seeks this information because SEC does not understand how economies of scale can benefit Norfolk Power ratepayers, when the eventual rates that will be charged will be the rates charged to Hydro One legacy customers.
44. SEC submits that, having claimed economies of scale, the Applicants should be required to provide any studies, analyses or reports they have that deal with their own claim, either supporting it or otherwise.
45. ***Past Rate Increases.*** Interrogatory EBN 4 seeks information on what has happened, from a rate point of view, to the customers of other LDCs acquired by Hydro One.
46. Hydro One declines to answer on the ground that the information requested is not relevant to the Acquisition and the no harm test for Norfolk Power.
47. It is submitted that if the information requested in the interrogatory shows, as expected, a pattern in which ratepayers of acquired LDCs have experienced substantial rate increases, that is relevant to whether the Board believes that Norfolk Power ratepayers will experience a result consistent with that pattern.

#### **Interrogatories Relating to “Excessive/Predatory Price” or “Rational Consolidation”**

48. ***Purchase Price Analysis and Valuations.*** Interrogatories SEC 5, EBN 28, and EBN 43 ask for information on how Hydro One developed or justified the purchase price for the Acquisition. Interrogatories SEC 18 and EBN 46 ask for information on valuations of Norfolk Power.

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<sup>13</sup> Ex. A/T3/S1, p. 11

49. All five of these interrogatories have been refused on the ground of relevance.
50. Hydro One argues that, in setting the value and therefore establishing the price, Hydro One is exercising commercial or business judgment, and that should not be reviewable by the Board. That is only true if Hydro One is paying a commercially reasonable price. If Hydro One is paying any other price, the issue of their motive for so doing is raised, and thus whether it is anti-competitive. SEC submits that, if Hydro One in fact is overpaying for Norfolk Power, this is relevant to the Board in determining whether the Acquisition is in the public interest. The information requested in these interrogatories is essential in determining whether the price is excessive relative to reasonable commercial practice.
51. ***Recovery of Cost of Freeze.*** Interrogatory SEC 7 seeks any analyses Hydro One has on how they will recover the cost of reducing and freezing Norfolk Power rates for five years. The response does not provide any such analyses, but does not explain why none exist or are available. As noted in footnote 12 above, the cost of the reduction and freeze may be \$2.3 million.
52. SEC submits that information on how Hydro One will recover the costs of the reduction and freeze, and from whom, is relevant to whether the proposed reduction and freeze should be approved by the Board.
53. ***Past Purchase Price Recovery.*** Interrogatories SEC 6 and EBN 3 seek information and documents relating to how Hydro One recovered the purchase price in the case of past acquisitions of LDCs. Hydro One has refused to answer both questions on the grounds of relevance.
54. SEC submits that documentation and information with respect to past acquisitions will assist the Board in understanding how Hydro One will recover the purchase price in this Acquisition. If the reason disclosed in the information is high rates, for example, that may help the Board to make a determination as to whether the Acquisition is in the public interest. Conversely, if Hydro One is able to show that in its parent company it retains the unamortized purchase premiums from past acquisitions, or alternatively that it has written off those purchase

premiums against income as unrecoverable, that may bolster Hydro One's claim that the ratepayers do not ultimately bear those amounts in rates.

55. **Acquisition Policy.** Interrogatory CCC 10 seeks information on Hydro One's policy for acquisitions of LDCs. Hydro One refuses to answer on the ground of relevance.
56. It is submitted that, if Hydro One's acquisition policy includes, for example, a pricing strategy that would prevent other acquirors from bidding, or stipulates a future revenue analysis that includes the impact of Hydro One's higher rates, the policy will assist the Board in determining if the Acquisition is in the public interest and passes the no harm test. There are many possible configurations of the policy that would be of assistance to the Board, either in suggesting actions that are harmful to the ratepayers, or alternatively supporting the Acquisition as being in the public interest. It is not possible to enumerate all of the possibilities, only to provide examples as above.
57. **RFP Documents/Other Bids.** Interrogatory SEC 8 seeks the RFP documents, to see what the bidders were bidding to. Interrogatory EBN 53 then seeks a summary of the unsuccessful bids. Hydro One has declined to answer both on the basis of relevance.
58. SEC submits that disclosure of a summary of the unsuccessful bids goes to whether the successful bid by Hydro One is commercially reasonable, and therefore consistent with the Board's objective #2. Disclosure of the RFP documents is a necessary step in support of that information. In addition, the RFP documents on their own will disclose any conditions in the bidding that would be harmful to the ratepayers, would protect the ratepayers, or otherwise consider the public interest as it relates to the bids.
59. **Government Approval.** Interrogatories EBN 55, 56 and 57 seek information on whether government approval for the Acquisition was needed, was requested, or was given. Hydro One has declined to answer on the grounds of relevance.
60. Rational consolidation of the electricity distribution sector is a key element of government policy, but the government has not made any statement as to whether a consolidation dominated by provincially-owned Hydro One, as opposed to by regional LDCs, is consistent

with the government's direction. Whether the government participated in the decision to pursue the Acquisition, or not, and on what basis, will inform the Board on this question. Further, if the government was not involved in this decision, either by consultation or approval or otherwise, then any argument by the Applicants that the Acquisition supports government policy of sector consolidation is unsupported and may be challenged by SEC and others.

61. SEC therefore submits that this material is relevant and will be of assistance to the Board. The answers should be provided.
62. ***Board of Directors Information.*** Interrogatories CCC 6 and EBN 54 seek documentation provided to or from the Board of Directors of Hydro One dealing with the Acquisition. Hydro One has refused to answer on the grounds of relevance.
63. The Board has regularly ordered production of Board of Directors materials in the past, particularly relating to the basis on which certain categories of decisions are made. While there are often issues relating to confidentiality of those documents, the Board has recognized that the very same information provided to the Board of Directors – which by definition must be relevant to the transactions for which Board of Directors approval is being sought – is also highly likely to be relevant to the related approval being sought from this Board. Subject to confidentiality, the statements made to the Board of Directors should be entirely consistent with the statements made to this Board. The only major difference is likely to be level of detail, which can only benefit the Board in its deliberations.
64. SEC submits that the information provided to or from the Hydro One Board of Directors with respect to the Acquisition is necessarily relevant to these Applications, and should be produced. We note that SEC is not making any submission on whether all or any part of that disclosure should be treated as confidential. That is a matter that should be dealt with in accordance with the relevant Board policy, at such time as Hydro One makes a confidentiality claim.
65. ***Productivity Gains.*** Interrogatories SEC 15, CCC 9, EBN 14, 14, 20, and 21, all relate in various ways to Hydro One's claims that productivity gains will be achieved through the Acquisition. Some ask for documents, some ask for explanations, and some seek information

on components of productivity. Hydro One has essentially responded to all of them by refusals based on relevance.

66. The primary argument by Hydro One in support of any acquisition of an LDC is that there will be efficiency and productivity improvements that are in the public interest. That is, acquisitions in general go to the Board's second objective in Section 1(a) of the OEB Act.
67. However, there are numerous costs associated with a transaction of this type, and it is productivity gains that allow the acquiror to recover those costs, including potentially any purchase price premium. That is why production of things such as forecasts of productivity improvements, and pro forma forward budgets, have been ordered in past MAADs cases<sup>14</sup>.
68. In this case, because of the high price, the need for this information is even greater. The magnitude of any unrecoverable amounts being paid out by Hydro One in the Acquisition will assist the Board in determining whether Hydro One established the price on the basis of its commercial judgment, as it claims in the Application and in many of the interrogatory responses, or on some other basis. If it was on some other basis, the Board's conclusion on that point will go to the issue of whether the Acquisition is in the public interest consistent with the second statutory objective in Section 1(1) of the OEB Act, or in fact whether it is contrary to the public interest when viewed through the lens of that objective.
69. ***Specific Cost Impacts.*** Interrogatories Staff 4.2, VECC 2(a), EBN 2, 15, 16, 17, 24, 25, 26, 27, and 45 all seek various types of information with respect to costs that will or may arise as a result of the Acquisition. Hydro One has in general refused to answer these questions on the grounds of relevance, although in a few cases there is no outright refusal, but the answer is non-responsive and does not provide the information requested.
70. SEC submits that this information is required in order to determine the total unrecoverable amounts being paid out by Hydro One related to the transaction. As noted above, those amounts will inform the Board as to whether Hydro One exercised commercial judgment as

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<sup>14</sup> E.g. EB-2008-0335.

claimed, and therefore whether the public interest, as mandated in the second statutory objective, is being met.

### **Other Interrogatories**

71. **USGAAP.** Interrogatory Staff 9.2 seeks information on whether the request in the Applications to move to USGAAP for Norfolk continues unamended. This is part of an implied general question of whether, in light of the changes to the Applications described in some of the interrogatory responses, the Applications are now up to date or not. Hydro One's response is basically non-responsive, i.e. they don't know what they currently intend.
72. SEC submits that, unless the Applicants plan to file an evidence update to make all of the changes to the Applications clear, a definitive response to this interrogatory is required so that the Board will know what is being requested.
73. **Capital Commitments.** Interrogatory SEC 14 seeks information on how the capital spending commitments of Hydro One, as acquiror, which appear to be inserted for the benefit of the ratepayers, can in fact be enforced by the ratepayers. Hydro One's answer refers to the lack of a "legal opinion", which was not referred to in the question, but does not provide any information on the enforceability of the capital spending commitments.
74. SEC submits that Hydro One should be required to state how they believe the capital spending commitments are enforceable. If they are not willing or able to do so, they should be required to withdraw any reference to any such unenforceable commitments in the Applications.
75. **Tax Impacts.** Interrogatory SEC 16 seeks information on how Hydro One will account for the tax impacts of the Acquisition in the separate books kept with respect to Norfolk Power. Hydro One appears to have misunderstood the question, thinking it dealt only with tax rate changes.

76. The question was in fact intended to get at changes (likely increases) in the levels of income tax Norfolk may be required to pay annually because it is owned by Hydro One. With that clarification, SEC submits that Hydro One should be required to answer the question.
77. ***Confidentiality Commitment of Brad Randall.*** Interrogatory SEC 19 seeks information on whether former President Brad Randall is under any confidentiality restrictions with respect to the Acquisition. Hydro One appears to have misunderstood the question, thinking it related to the circumstances under which Mr. Randall left Norfolk Power.
78. The question was in fact intended to find out whether Mr. Randall would be disqualified as a witness due to confidentiality commitments, if called by SEC or by any other party. With that clarification, SEC submits that Hydro One should be required to answer the question.
79. ***Impact on Service to Hydro One Customers.*** Interrogatory EBN 44 seeks information on the impacts on certain Hydro One customers of the planned move of the Dundas office to Simcoe. Hydro One's answer is non-responsive to the question.
80. SEC submits that the no harm test applies, not just to the ratepayers of Norfolk Power, but also to the ratepayers of Hydro One. In the event that a key element in the Acquisition is harmful to some of the Hydro One ratepayers (e.g. due to erosion of service quality), that fact would be relevant to the Board's determination on these Applications. Therefore, it is submitted that Hydro One should be ordered to provide a full response.

**THE FOLLOWING DOCUMENTARY MATERIAL AND EVIDENCE WILL BE RELIED UPON AT THE HEARING OF THE MOTION:**

1. The Record in EB-2013-0187/196/198, including all interrogatory responses.
2. Such further and other material as counsel may advise and the Board may permit.

**October 30, 2013**

**Jay Shepherd Professional Corporation**  
2300 Yonge Street  
Suite 806  
Toronto, Ontario M4P 1E4

**Jay Shepherd**  
[jay.shepherd@canadianenergylawyers.com](mailto:jay.shepherd@canadianenergylawyers.com)  
Tel: 416-483-3300  
Cell: 416-804-2767  
Fax: 416-483-3305

Counsel for the School Energy Coalition

**TO: Ontario Energy Board**  
2300 Yonge Street, Suite 2701  
Toronto, ON M4P 1E4

**Kirsten Walli**, Board Secretary  
Tel: 416-481-1967  
Fax: 416-440-7656

**AND TO: Michael Engelberg**  
Assistant General Counsel  
Hydro One Networks Inc.  
483 Bay Street  
Toronto, ON M5G 2P5  
Tel: 416-345-6305  
Fax: 416-345-6972  
[mengelberg@hydroone.com](mailto:mengelberg@hydroone.com)

**AND TO: Jamie Waller**  
Senior Regulatory Coordinator  
Hydro One Networks Inc.  
483 Bay Street  
8<sup>th</sup> Floor – South Tower  
Toronto, ON M5G 2P5

Tel: 416-345-6948  
Fax: 416-345-5866  
[regulatory@hydroone.com](mailto:regulatory@hydroone.com)

**AND TO: J. Mark Rodger**  
Borden Ladner Gervais LLP  
Scotia Plaza  
40 King St. W  
Toronto, ON M5H 3Y4  
Tel: 416-367-6190  
Fax: 416-361-7088  
[mrodger@blg.com](mailto:mrodger@blg.com)

**AND TO: Jody McEachern**  
Acting Chief Executive Officer  
Norfolk Power Distribution Inc.  
483 Bay Street  
Toronto, ON M5G 2P5  
Tel: 519-426-4440 Ext. 2264  
Fax: 519-426-4514  
[jmceachern@norfolkpower.on.ca](mailto:jmceachern@norfolkpower.on.ca)

**AND TO: Intervenors of record**

# **APPENDIX**

**ONTARIO ENERGY BOARD (BOARD STAFF)**

**INTERROGATORY #4 LIST 1**

**INTERROGATORY**

Reference: Exhibit A, Tab 2, Schedule 1, Page 2, Lines 18-20:

HOI has guaranteed a local presence within NPI's office on Victoria St. in the Town of Simcoe for a minimum of three years and will move its Dundas Field Business Centre functions from the City of Hamilton to the Town of Simcoe over a three-year period.

4.1 Please indicate the impact of moving the Dundas Field Business Centre from Hamilton to the Town of Simcoe on HONI's existing customers.

4.2 Please provide the cost of moving this office and indicate whether this cost is included in the Incremental Transition Costs found on page 4 of Exhibit A/Tab2/Schedule1.

**RESPONSE**

4.1 The Dundas Field Business Centre (“FBC”) provides technical, scheduling, and administrative support to all of HONI’s Zone 2 operations, which includes both the Norfolk and Dundas areas. The effectiveness of the FBC is not dependent on geography as it is not a service center. As a result, there will be no negative impact to HONI’s customers by relocating the Dundas FBC. HONI has been assessing the need to vacate the Dundas office for several years, due to the age of the facility. The relocation of the FBC to the Town of Simcoe will provide a viable solution.

4.2 Neither the costs nor the benefits of moving the centre are included in the Incremental Transition Costs.

1 **ONTARIO ENERGY BOARD (BOARD STAFF)**

2 **INTERROGATORY #7 LIST 1**

3  
4 **INTERROGATORY**

5  
6 Reference: Exhibit A, Tab 2, Schedule 1, Page 7, Lines 8-11:

7  
8 According to the Applications, HONI expects to rebase its electricity distribution rates  
9 along with NPDI's distribution rates in 2020 and to harmonize the two rates at the same  
10 time. "Until that time, HONI Distribution proposes to retain two separate rate schedules  
11 for customers in each of the service areas- that is those currently served by HONI  
12 Distribution and those currently served by NPDI."

13  
14 7.1 Please indicate whether HONI is applying under section 18 of the *Ontario Energy*  
15 *Board Act, 1998* for leave to transfer NPDI's rate order to HONI.

16  
17 7.2 Please provide HONI's plan to address the rate differentials between the two  
18 service territories at the time of the harmonization, with particular emphasis on  
19 potential rate shock for HONI NP customers.

20  
21 **RESPONSE**

22  
23 7.1 HONI wishes to provide an update and clarify that the relief it is now seeking in  
24 this application. .

25  
26 At the present time, HONI is involved in commercial negotiations with other  
27 Ontario electricity distributors regarding transactions similar to the present  
28 one. The results of those negotiations may have a bearing on the long-term  
29 organizational structure HOI and/or HONI choose to use for newly acquired  
30 distribution investments.

31  
32 These circumstances may affect the organizational structure HONI and HOI may  
33 choose to adopt in respect of the proposed transaction. This determination will  
34 not be known until the conclusion of the other commercial negotiations. In light  
35 of this, and to afford flexibility with respect to the regulated licensing aspects of  
36 the present transaction, HONI now intends to have NPDI operate its regulated  
37 affairs under its existing distribution licence in the short term. Modifications to  
38 NPDI's existing rate order, as set out in the application, are now sought by NPDI  
39 (and not HONI) to take into account the contemplated rate reduction and the five  
40 year rate freeze period. Consequently, HONI is no longer seeking in this

1 application to amend its distribution licence. nor is NPDI seeking leave to have its  
2 distribution assets transferred to and form part of HONI's distribution licence. If  
3 and when future organizational changes are determined to be appropriate, HONI  
4 and NPDI would, at that time, make the applicable applications to the Board.  
5

6 The intent of these changes is to provide HOI and HONI with organizational  
7 flexibility. None of these changes will have any adverse effects upon customer  
8 rates as again these changes all relate to how HOI and HONI intend to arrange  
9 their corporate affairs and the regulatory licensing of its investments. Based on  
10 the foregoing and as it concerns the requests for relief found at Exhibit A, Tab 1,  
11 Schedule 1 of the application, the applicants summarize the amended requested  
12 relief as follows:  
13

- 14 • Hydro One Inc. continues to seek approval from the Board for leave to  
15 purchase all of the issued and outstanding shares of Norfolk Power Inc. made  
16 pursuant to section 86(2)(b) of the *Ontario Energy Board Act, 1998*;
- 17 • Norfolk Power Distribution Inc. is no longer seeking approval from the Board,  
18 as was originally applied-for, for leave to transfer its distribution system to  
19 Hydro One Networks Inc. made pursuant to section 86(1)(a) of the *Ontario*  
20 *Energy Board Act, 1998*;
- 21 • Norfolk Power Distribution Inc. is no longer seeking cancellation of its  
22 distribution licence as was originally applied-for pursuant to section 77(5) of  
23 the *Ontario Energy Board Act, 1998*;
- 24 • Hydro One Networks Inc. is no longer seeking an order to amend its  
25 distribution licence made pursuant to section 74 of the Ontario Energy Board  
26 Act, 1998; and
- 27 • Norfolk Power Distribution Inc., not Hydro One Networks Inc., is now the  
28 party now seeking to include a rate rider in the 2013 OEB-approved rate  
29 schedule of Norfolk Power Distribution Inc. to give effect to a 1% reduction  
30 relative to 2012 base electricity delivery rates (exclusive of rate riders), made  
31 pursuant to section 78 of the Ontario Energy Board Act, 1998. The rate order  
32 amendment would take effect following the successful closing of the proposed  
33 transaction.  
34

35 7.2 Following the requested five-year rate freeze of NPDI's rates, Hydro One will  
36 file a rate application for NPDI rates for 2019. At the present time, HONI expects  
37 to file an application that may propose moving NPDI customers to an existing  
38 HONI rate class or classes, creating a new customer rate class or some other  
39 potential option. Any future proposed rate applications will satisfy the Board's  
40 "Filing Requirements for Electricity Distribution Rate Applications" and will  
41 require OEB approval.



1 regulatory reporting and rate-making purposes. If this cannot be  
2 confirmed, please provide a detailed explanation.

- 3  
4 c. Please confirm that there would be no impact on HONI NP's current base  
5 revenue requirement, particularly with respect to HONI NP's capitalization  
6 policies under MIFRS. If this cannot be confirmed, please provide a  
7 detailed explanation.9.1 Please confirm that MIFRS was used as the basis  
8 for the calculation of NPDI's 2012 regulated revenue requirement. If this  
9 cannot be confirmed, please state which accounting standard was used and  
10 provide an explanation.

- 11  
12 9.5 Please confirm that HONI's plan to use USGAAP for HONI NP will not impose  
13 additional cost to HONI NP's customers. If this cannot be confirmed, please  
14 provide the details of expected costs and whether recovery of these costs will be  
15 sought from customers.

16  
17 **RESPONSE**

18  
19 9.1 Confirmed.

20  
21 9.2 Per the Board report EB-2008-0408 (Page 2; final paragraph), "*The Board does*  
22 *not prescribe financial reporting for regulated utilities. The accounting principles*  
23 *required for financial reporting in Canada are prescribed by the AcSB and other*  
24 *accounting standards boards. The Board does set the requirements for regulatory*  
25 *accounting, reporting and filing.*"

26  
27 As discussed in Board Staff Interrogatory Response 3.2, Hydro One is still  
28 contemplating the overall organizational structure it intends to adopt. If NPDI is  
29 integrated with HONI, USGAAP will be used for regulatory purposes.

30  
31 9.3 Not applicable

32  
33 9.4 Please see 9.2 above.

34  
35 9.5 HONI confirms that the use of USGAAP will not impose additional costs to  
36 HONI NP's customers. The adoption of USGAAP, in the near term, will reduce  
37 base revenue requirement to what it would otherwise be under MIFRS due to the  
38 adoption of an overhead capitalization policy, consistent with its Distribution and  
39 Transmission businesses.

1                   **VULNERABLE ENERGY CONSUMERS COALITION (VECC)**

2                                   **INTERROGATORY #2 LIST 1**

3  
4           **INTERROGATORY**

5  
6   REFERENCE:           i) Exhibit A, Tab 1, Schedule 1, page 3 (lines 5-11)  
7                           ii) Exhibit A, Tab 2, Schedule 1, page 5 (lines 4-10)

8  
9   PREAMBLE: Hydro One Networks is proposing to freeze (after the implementation of a  
10 1% rate reduction) the base distribution rates for NPDI's customers. Hydro One Networks  
11 submits that the net savings, after considering transaction and integration costs will more  
12 than offset the impact of offering a 1% reduction relative to 2012 base distribution  
13 delivery rates for five years.

14  
15 a) Has Hydro One Networks undertaken any analysis as to the incremental cost of  
16 serving, maintaining and operating customers in the NPDI service territory over the next  
17 five years in order assess the overall financial implications of reducing and then freezing  
18 the rates in the NPDI service territory for 5 years given that these incremental costs will  
19 not be recovered from Hydro One Networks' legacy customers?

- 20                   • If yes please provide.  
21                   • If no, what is the basis for Hydro One Network's claim as set out in reference (ii)  
22                   and what assurance can Hydro One Networks provide that this "freeze" does not  
23                   come at the expense of customer interest regarding reliability and/or financial  
24                   viability?

25  
26           **RESPONSE**

27  
28 a) Hydro One understands the issue in this proceeding is whether the present transaction  
29 will cause adverse effects to rate payers relative the transaction not proceeding.  
30 Hydro One does not consider the information that it has used for purposes of  
31 analyzing and exercising its business judgment to proceed forward with the  
32 transaction to be in issue. Hydro One therefore declines to provide the requested  
33 information. During the 5 year rate freeze period, Hydro One will be at risk for the  
34 incurrence/recovery of incremental costs. Hydro One does not intend to recover these  
35 types of prior period costs, if incurred, in future rate applications. Future rates will be  
36 based on then prevailing forward test year principles.







- 1           given the uncertainty involved. Certainty, however, does exist over the rate benefit  
2           provided to Norfolk customers in the 5 year rate freeze period and relative to a status  
3           quo scenario of the proposed transaction not proceeding. Please refer to Board Staff  
4           Interrogatory Response 2.  
5
- 6   c.   The forecast HONI 2019 monthly and volumetric distribution charges are not  
7           currently available as the work associated with the business plan, cost allocation and  
8           rate design has not been completed or approved by Hydro One's Board of Directors.  
9           Given the rate classes that Norfolk customers will be transitioned to following the end  
10          of the 5-year rate freeze is not known, the information requested cannot be provided  
11          at this time.



**Hydro One Norfolk Annual Distribution Bills Comparison**

| <b>Norfolk Class and Average Load per Cust.</b> | <b>Billing Component</b> | <b>Norfolk 2013 Rates</b> | <b>Hydro One 2013 Urban</b> | <b>Hydro One 2013 General (R1)</b> | <b>Norfolk 2019 Rates @2%/yr.</b> | <b>Hydro One 2019 Urban</b> | <b>Hydro One 2019 General</b> |
|---|--------------------------|---------------------------|-----------------------------|------------------------------------|-----------------------------------|-----------------------------|-------------------------------|
| <b>Residential 730</b>                          | Monthly                  | \$250.44                  | \$198.00                    | \$286.20                           | \$282.04                          |                             |                               |
|   | Volume                   | \$190.97                  | \$221.54                    | \$293.72                           | \$215.06                          |                             |                               |
|   | Total                    | \$441.41                  | \$419.54                    | \$579.92                           | \$497.10                          |                             |                               |
| <b>GS&lt;50KW 2601</b>                          | Monthly                  | \$599.76                  | \$168.12                    | \$477.48                           | \$675.43                          |                             |                               |
|   | Volume                   | \$486.91                  | \$519.99                    | \$1,242.55                         | \$548.34                          |                             |                               |
|   | Total                    | \$1,086.67                | \$688.11                    | \$1,720.03                         | \$1,223.76                        |                             |                               |
| <b>GS&gt;50KW 174</b>                           | Monthly                  | \$2,946.60                | \$387.84                    | \$667.44                           | \$3,318.34                        |                             |                               |
|   | Volume                   | \$8,268.90                | \$14,436.43                 | \$23,740.56                        | \$9,312.10                        |                             |                               |
|   | Total                    | \$11,215.50               | \$14,824.27                 | \$24,408.00                        | \$12,630.44                       |                             |                               |

*Sources:*

*Norfolk Rate Order dated April 4, 2013 for 2013 Rates*  
*Hydro One Rate Order dated December 20, 2012 for 2013 Rates*  
*Escalation at 2% compounded = 1.12616 factor*

1  
 2  
 3

**Hydro One Norfolk Distribution Revenues Comparison**

| <i>Norfolk Class</i> | <i>Billing Component</i> | <i>Billing Determinants</i> | <i>Norfolk 2013 Rates</i> | <i>Hydro One 2013 Urban</i> | <i>Hydro One 2013 General (R1)</i> | <i>Norfolk 2019 Rates</i> | <i>Hydro One 2019 Urban</i> | <i>Hydro One 2019 General</i> |
|----------------------|--------------------------|-----------------------------|---------------------------|-----------------------------|------------------------------------|---------------------------|-----------------------------|-------------------------------|
| <b>Residential</b>   | Monthly                  | 204,312                     | \$4,263,991               | \$3,371,148                 | \$4,872,841                        |                           |                             |                               |
|                      | Volume                   | 149,120,393                 | \$3,250,825               | \$3,771,255                 | \$5,000,007                        |                           |                             |                               |
|                      | Total                    |                             | \$7,514,816               | \$7,142,403                 | \$9,872,848                        |                           |                             |                               |
| <b>GS&lt;50KW</b>    | Monthly                  | 23,832                      | \$1,191,123               | \$333,886                   | \$948,275                          |                           |                             |                               |
|                      | Volume                   | 61,992,882                  | \$967,089                 | \$1,032,801                 | \$2,467,937                        |                           |                             |                               |
|                      | Total                    |                             | \$2,158,212               | \$1,366,688                 | \$3,416,212                        |                           |                             |                               |
| <b>GS&gt;50KW</b>    | Monthly                  | 1,980                       | \$486,189                 | \$63,994                    | \$110,128                          |                           |                             |                               |
|                      | Volume                   | 344,556                     | \$1,364,511               | \$2,382,260                 | \$3,917,602                        |                           |                             |                               |
|                      | Total                    |                             | \$1,850,700               | \$2,446,254                 | \$4,027,729                        |                           |                             |                               |
| <b>TOTALS</b>        |                          |                             | \$11,523,728              | \$10,955,344                | \$17,316,789                       |                           |                             |                               |

Sources:  
 Billing Determinants from 2012 Rebasing

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15

**RESPONSE**

- a. HONI has reviewed the table provided and has not found any errors in the calculation of revenues for 2013. Hydro One notes the table assumes base rates only and excludes any distribution riders.
- b. The Applicants do not have a forecast of 2019 revenues at Norfolk rates.
- c. Please refer to SEC Interrogatory Response 3.
- d. As noted in the response to OEB Interrogatory 7.2, the rate classes that Norfolk customers will be transitioned to at the end of the 5-year rate freeze cannot be confirmed at this time. As such, HONI believes that a comparison of revenues for Norfolk customers at existing Norfolk and HONI rates is not appropriate.



















**CONSUMERS COUNCIL OF CANADA (CCC)**  
**INTERROGATORY #3 LIST 1**

**INTERROGATORY**

Reference: Exhibit A, Tab 2, Schedule 1, Page 1:

(Exhibit A/T2/S1/p. 1)

Under HON's proposal to set rates in 2015 and beyond using a customized rate-setting plan, please estimate what the average annual increases in rates might be.

**RESPONSE**

Norfolk rates will be lowered by 1% and frozen until the end of the 5-year period. Please refer to Board Staff Interrogatory Response 7.2 for additional information.

Hydro One's legacy customers will be subject to the changes approved under HONI's Custom COS application.







1 Interrogatory Response 3, HONI declines to provide the information as it is not  
2 relevant to the issues respecting the application at hand.



1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                    **INTERROGATORY #6 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    6. **HONI:** Pursuant to the Board's Decision in HONI's rate case (EB-2009-0096), at  
7 paragraph 3.2, page 18, the OEB indicated that HONI's compensation costs remained  
8 excessive in comparison to market indicators and further stated that HONI's  
9 compensation costs, including growth in headcount, was one of the areas in which HONI  
10 had to take further action to control expenditure increases. Please provide details on what  
11 HONI has done since this rate case to control compensation costs, including growth in  
12 headcount. Please provide an indication of the results of these initiatives in terms of  
13 percentage, dollars and headcount.

14  
15                    **RESPONSE**

16  
17                    6. Please refer to EBN Interrogatory Response 5.

1 **CONSUMERS COUNCIL OF CANADA (CCC)**

2 **INTERROGATORY #6 LIST 1**

3  
4 **INTERROGATORY**

5  
6 Reference: Exhibit A, Tab 2, Schedule 1, Page 2:

7  
8 (Exhibit A/T2/S1/p. 2)

9  
10 Please provide all information provided to HON's Board of Directors regarding the  
11 transaction.

12  
13 **RESPONSE**

14  
15 HONI declines to provide the requested information. The information HONI has used  
16 and relied upon in exercising its business judgement are matters that are beyond the scope  
17 of the issues before the Board in this proceeding. The relevant issue in the present  
18 proceeding is whether or not the present transaction may have an adverse effect to  
19 consumers when taking into account prices and the adequacy, reliability and quality of  
20 electricity services (i.e., “no harm”).

1 **CONSUMERS COUNCIL OF CANADA (CCC)**

2 **INTERROGATORY #9 LIST 1**

3  
4 **INTERROGATORY**

5  
6 Reference: Exhibit A, Tab 1, Schedule 1, Page 2:

7  
8 (Exhibit A/T1/S1/p. 2)

9  
10 The purchase price \$93 million. In light of the fact this approximately is 70% above the  
11 net book value of Norfolk Hydro, why is this transaction, at this price, in the best  
12 interests of HON's current customers? Can HON demonstrate that the costs to serve  
13 Norfolk's customers under a consolidated approach will be less than under the current  
14 system. Please explain.

15  
16 **RESPONSE**

17  
18 With respect to the purchase price, please refer to Board Staff Interrogatory Response 1  
19 and to address the economies of scale to serve Norfolk customers, please refer to VECC  
20 Interrogatory Response 3 and SEC Interrogatory Response 11.







1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #15 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    Reference: Ex. AIT3/S1, p. 12, ss. 1.6.7

7                    HONI identifies incremental costs associated with the transaction but does not state the  
8                    amount. Please provide HONI's forecast of the amounts of incremental costs referenced  
9                    at Subsection 1.6.7 and a breakdown in respect of these costs by their nature. Please also  
10                    provide, if not provided in response to the above interrogatory, a detailed breakdown of  
11                    HONI's forecast productivity gains that will "finance" these costs. Please include in your  
12                    response all activities undertaken to date to generate these productivity gains, the status  
13                    of such work, and the timeframe over which the steps leading to these productivity gains  
14                    will be implemented?

15  
16                    **RESPONSE**

17  
18                    Please refer to EBN Interrogatory Response 13.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #16 LIST 1**

3  
4                    **INTERROGATORY:**

5                    NP shares a Sensus AMI 'smart meter' system ("AMI system") and operation costs with  
6                    eight neighbouring LDCs. Does HONI plan to replace the NP system with its own AMI  
7                    network? If so, what are the estimated costs of converting? Will HONI continue to  
8                    contribute to the AMI system's costs in future? If so, for how long? What is the forecast  
9                    amount of HONI's continued contributions to the AMI system in future, if any, stated on  
10                    an annual basis? Will NP AMI assets be written off and if so, when and how much?

11  
12                    **RESPONSE:**

13  
14                    NPDI does not share a Sensus AMI 'smart meter' system ("AMI system") with  
15                    neighbouring LDCs. NPDI acquired its own system and obtained the best possible price  
16                    by coordinating the request with several other LDCs. Each LDC operates its own AMI  
17                    system. There is no sharing of operations costs with other LDCs.

18  
19                    Detailed integration issues such as those described in this Interrogatory Request are  
20                    matters of ongoing consideration including assessment of how the NP AMI network will  
21                    be integrated into HONI's systems.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #20 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    20.    HONI: Reference: Ex. A/T2/S1, p. 4, s. 1.3 -Incremental Transaction Costs- Please  
7                    produce a copy of all studies, reports and analyses which set out the productivity  
8                    gains that HONI will achieve which will finance the transaction costs that will  
9                    necessarily be incurred in respect of the proposed acquisition of NP. Does HONI  
10                    propose to only apply revenues generated from the former NP power customers to  
11                    satisfy these incremental transaction costs? Please provide a breakdown of all of  
12                    the anticipated one-time transaction costs that will be incurred.  
13

14                    **RESPONSE**

15  
16                    20. Please refer to EBN Interrogatory Response 13.



1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #22 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    22.    Reference: Ex. A/T3/S1, p. 11, ss. 1.6.2  
7                                    HONI states that customers of NP will benefit in the long term from HONI's  
8                                    economies of scale. Please provide all studies, analyses or reports which detail the  
9                                    economies of scale which the current NP customers will benefit from in future.

10  
11                    **RESPONSE**

12  
13                    22. Please refer to SEC Interrogatory Response 11 and VECC Interrogatory Response 3.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #24 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    24.    Please outline how many positions will be eliminated once the transaction is fully  
7                                    complete.

8  
9                    **RESPONSE**

10  
11                    24. Please refer to EBN Interrogatory Response 27.

**ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

**INTERROGATORY #25 LIST 1**

**INTERROGATORY**

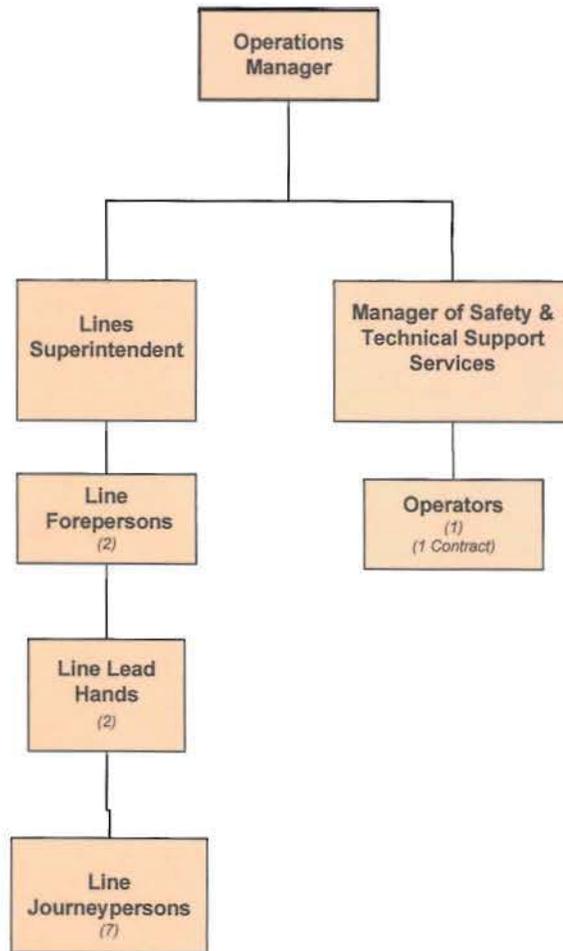
25. Please provide an estimate of the number of employment positions based in NP that HONI plans to maintain beyond the three-year transition plan. For each position or category of position, please indicate whether the duties of the position are planned to be:  
(a) solely for operation and customer service in the NP service territory; (b) performing a function that will serve customers both within the existing NP service territory and in the present HONI service territories; or (c) a mixture of NP service functions and shared functions.

**RESPONSE**

25. Please refer to EBN Interrogatory Response 27.



**NORFOLK POWER INC.**  
Operations Department October 2013



1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #27 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    27.    In estimating the efficiencies that HONI will be able to realize to recover the costs  
7                    of acquiring NP, please indicate whether HONI has assumed that present NP staff  
8                    will take over the function of current HONI staff who retire, thus allowing HONI  
9                    an offsetting cost reduction. If so, please provide the number of positions and  
10                   estimated total compensation savings involved.

11  
12                   **RESPONSE**

13  
14                   27. Hydro One’s plan is to integrate acquired NPDI staff into Hydro One’s combined  
15                   workforce, thus providing broader career opportunities and allowing for the renewal  
16                   of Hydro One’s workforce as staff retire. At this time, Hydro One’s integration plan  
17                   regarding the NPDI acquisition remains under development; hence, the requested  
18                   information is not yet available.



**ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

**INTERROGATORY #30 LIST 1**

**INTERROGATORY**

30. A study commissioned by HONI in 2011 (Mercer Report) concluded that HONI employee compensation levels are on average 13% higher than the industry market median. It is expected that current NP employees will be elevated to equivalent HONI compensation rates if this Application is approved. In NP's rate application (EB-2011-0272), NP estimated its total 2012 employee compensation at \$4,085,472, Ex.4/T2/S4,Table 2.19, p. 3 of10). Should the 13% increase occur, the operating cost of NP would increase approximately \$531 ,000/year. Will existing HONI customers not be required to absorb this additional expense given that there will be no increase in rates for NP customers for the next several years? What specific plans will HONI undertake to achieve efficiencies and cost savings that it would not have undertaken had it not been the successful bidder for NP? For clarity, please specifically identify all steps HONI intends to undertake to achieve efficiencies and cost savings as a result of the acquisition of NP which are the result of the acquisition.

**RESPONSE**

30. As stated in Board Staff Interrogatory Response 3, HONI's Custom COS 5 year application will be based on HONI distribution's existing customer base and it will not include any costs associated with the NPDI service territory. Therefore, HONI customers will not absorb any additional salary expenses as a result of this transaction. Please refer to VECC Interrogatory Response 3 with regard to operational efficiencies and cost savings.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #32 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    32. Please provide a breakdown in Table format and copies of all internal documents  
7                    which refer to or forecast costs related to the acquisition of NP, including but not  
8                    limited to all transition costs, labour cost increases, revenue deficiencies as a result  
9                    of NP's 1% rate reduction request, financing costs, and HONI opportunity costs.  
10

11                    **RESPONSE**

12  
13                    32. Please refer to EBN Interrogatory Response 13.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #33 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    33. Please outline HONI’s planned approach to harmonization of the rates of NP with  
7                    HONI rates which is planned for 2020. What is the estimated rate impact for NP  
8                    customers once this harmonization occurs? Please provide calculations and  
9                    assumptions used for the year of harmonization, including HONI's forecast for the  
10                   distribution fixed and volumetric rates for each of its rate classes as at the time of  
11                   harmonization.  
12

13                   **RESPONSE**

14  
15                   33. Please refer to OEB Interrogatory Response 7.2

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #37 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    37. Please confirm which of HONI's customer classes will apply to NP residential  
7                    customers (i.e., urban, medium or rural density, or some combination). If a  
8                    combination, please provide HONI's forecasts of the percentage of residential  
9                    customers that will be subject to each of the three residential rate classes. Please  
10                   produce a copy of all analyses undertaken by HONI to confirm the appropriate  
11                   application of its rates to NP residential customers (i.e., density studies and/or  
12                   other studies).

13  
14                   **RESPONSE**

15  
16                   37. Please refer to Board Staff Interrogatory Response 7.2.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #43 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    43.    What are the expected short and long-term financing rates assumed by HONI for  
7                    the purchase of NP assets?  
8

9                    **RESPONSE**

10  
11                    43. Hydro One declines to provide the short and long term financing rates it has assumed  
12                    in its economic modelling of the proposed transaction as this information is  
13                    commercially sensitive and pertains to the analysis and business judgment Hydro One  
14                    has used in its determination to proceed forward with the transaction. These are not  
15                    matters that are relevant to this proceeding. The issue in this proceeding concerns  
16                    whether the proposed transaction may have adverse effects to rate payers as compared  
17                    to the status quo (i.e. no transaction) scenario. The requested information does not  
18                    pertain to such matters.  
19

20                    For further information on financing rates, please refer to EBN Interrogatory  
21                    Response 40.

**ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

**INTERROGATORY #44 LIST 1**

**INTERROGATORY**

Reference: Ex. A/T2/S1, p. 2

44. HONI is proposing to move its Dundas Field Business Centre functions from the City of Hamilton to the Town of Simcoe, over a 3- year period. What operations are currently undertaken at the Dundas Field Business Centre? What are the one-time forecast costs associated with the move (including any lease breakage penalties or termination fee)? Please provide a cost benefit analysis which compares the costs of HONI remaining in Hamilton versus the Town of Simcoe?

To the extent that any distribution repair and maintenance activities are currently being operated out of the Dundas Field Business Centre. and will be moved to the Town of Simcoe, please provide an analysis as to the impact of the move on HONI customers in the vicinity of the Dundas Field Business Centre. What is the anticipated impact on outage response times?

**RESPONSE**

44. Please refer to Board Staff Interrogatory Response 4.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**  
2                                    **INTERROGATORY #45 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    Reference: Ex. A/T3/S1, p. 11, ss. 1.6.3

7  
8                    45.        HONI states that HONI states that Section 6.6 of the Share Purchase Agreement  
9                                    (SPA) outlines an agreed capital expenditure budget and forecast for NP for 2013-  
10                                    2017. Schedule 6.6 of the SPA contains CAPEX figures for years 2013 - 2017,  
11                                    which vary between \$3.2 and 3.4 million. Please provide a breakdown for each of  
12                                    these years as to the capital expenditures anticipated for each of these years. Please  
13                                    also provide a Table which sets out the actual capital expenditures made by NP for  
14                                    the years 2007 - 2012 and its forecast capital expenditures for 2013 and its 2013  
15                                    YTD actual expenditures.

16  
17                    **RESPONSE**

18  
19                    45. Please refer to EBN Interrogatory Response 13.





1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #54 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    54. Please provide a copy of any HONI Board of Directors communication/approvals  
7                                    relative to the acquisition.

8  
9                    **RESPONSE**

10  
11                    54. Please refer to EBN Interrogatory Response 13.



1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #56 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    56.    Has the Government of Ontario sanctioned, authorized or approved the acquisition  
7                                    of NP by HONI?

8  
9                    **RESPONSE**

10  
11                    56. Please refer to EBN Interrogatory Response 55.

1                    **ESSEX / BLUEWATER / NIAGARA-ON-THE-LAKE (EBN)**

2                                    **INTERROGATORY #57 LIST 1**

3  
4                    **INTERROGATORY**

5  
6                    Reference: Ex. AIT3/S1, p. 11 –

7  
8                    57.    Is it HONI's view that it does not require the sanction, authorization or approval of  
9                    the Government of Ontario for this transaction? If so, what are the triggers and  
10                    thresholds, if any, which would obligate HONI to obtain such approvals (for e.g.  
11                    the dollar size of the acquisition?)

12  
13                    **RESPONSE**

14  
15                    57. Please refer to EBN Interrogatory Response 55.