Hydro One Networks Inc.

7th Floor, South Tower 483 Bay Street Toronto, Ontario M5G 2P5 www.HydroOne.com Tel: (416) 345-5700 Fax: (416) 345-5870 Cell: (416) 258-9383 Susan.E.Frank@HydroOne.com

Susan Frank

Vice President and Chief Regulatory Officer Regulatory Affairs



BY COURIER

April 22, 2014

Ms. Kirsten Walli Secretary Ontario Energy Board Suite 2700, 2300 Yonge Street P.O. Box 2319 Toronto, ON. M4P 1E4

Dear Ms. Walli:

EB- 2012-0047 - Response to Horizon Utility Corporation (HUC) letter dated April 10, 2014

When the Board orders the transfer of customers between utilities, Hydro One believes that the fundamental test of valuation must be the "no-harm" test. Like the customers of all LDCs, Hydro One customers with generally similar characteristics are included in a series of rate pools. The customers in Parts II & III of this SAA have a lower than average cost of service since they have a higher than average asset density compared to other customers in their pool. However, all the customers in the pool pay the same rate. Therefore, the average margin is higher than average for these customers. The present value of the future margin is higher than the NBV of the assets required to serve these customers. If the purchase price that is ultimately paid is NBV (\$44k) then the credit to the pool will be less than the Present Value of the future margin of these customers (\$156 k) that would have ultimately accrued to the benefit of the pool. In that event then the pool will suffer a deficit for which the only remedy is higher rates to the remaining customers.

Attached as Appendix A to this letter are the details of the calculations which formulate the estimated customer value of approximately \$156k. A ppendix B attached includes the detailed asset schedule for the specific customers which sums to approximately \$44k. These items, along with significant supporting information, were previously provided to HUC at face-to-face meetings held on a number of occasions in 2013.

Understanding that there was a significant difference in the value presented, Hydro One had been attempting to work cooperatively with HUC on a resolution. At the meeting in October, the parties had agreed to collaboratively request guidance from the Board to reach a fair compromise. The process that was agreed to was that the two parties would submit a joint letter to the Board asking for direction to assist in resolution. Hydro One committed to writing a first draft of that letter, a copy of which was sent to HUC on November 1, 2013. The



email, including the draft letter, is attached as Appendix C. Hydro One followed up on the draft but did not receive a response.

Notwithstanding the harm that will invariably come to the rate pools described above should the purchase be executed at NBV, Hydro One also recognizes that these pools contain billions of dollars of assets and the amount in question in this matter is a few thousand dollars. Hydro One has been seeking a reasonable, negotiated settlement to close this matter once and for all. However, Hydro One notes that any decision or action taken here should not serve as a precedent for a larger population of customers in a similar situation.

Hydro One stands ready to provide any information that the Board might find helpful in determining the outcome of this matter.

Sincerely,

ORIGINAL SIGNED BY SUSAN FRANK

Susan Frank VP & Chief Regulatory Officer

attachments

Estimated Customer Value

Valuation Summary

| | <u>Residential</u> | <u>Commercial</u> | <u>Total</u> |
|--|--------------------|-------------------|--------------|
| Total Estimated Margin (all customers) | 3,318 | 16,912 | 20,230 |
| Income Tax on Margin | (879) | (4,482) | (5,361) |
| Average Annual Capital Expenditures | (410) | (2,090) | (2,500) |
| Estimated Free Cash Flow | 2,029 | 10,341 | 12,369 |
| Net Present Value of Free Cash Flow | 25,608 | 130,525 | 156,133 |

Assumptions

| Income Tax Rate | 26.5 % | |
|-----------------|----------|--|
| WACC | 6.1 % | |
| Study Period | 25 years | |
| | | |

| Annual Average | Customers * | Load (kWh) # | Dist. Revenue | OM&A ^ |
|----------------|-------------|--------------|---------------|--------|
| Residential | 10 | 83,185 | 4,990 | 1,672 |
| Commercial | 3 | 950,566 | 22,104 | 5,192 |

Capital Expenditures ^ Estimated \$100,000 over 40 years = \$2,500 per year

^{*} Not all units were occupied at all times Numbers are actual revenues receveied no averaging is done for smaller customer numbers

[#] Based on a 15 month sampling of data from January 2012 to March 2013

[^] Estimates based on customer averages within the relevant rate class given that sample size is too small Using observed actuals for these 13 customers leads to a higher overall valuation (approx. \$193k)

| Asset | Capitalized Date | Asset description | Acquis.val. | Accum.dep. | Book val. | Currency | Qty | Qty/% requested | Cost | NBV |
|--------------|---------------------|--------------------------------|-------------|------------|-----------|----------|---------|--------------------|--------|--------|
| 180000001454 | 1965.07.05 | DX-RURAL OH TRFRMRS <=25 KVA | 68,259 | (66,757) | 1,502 | CAD | 400 | 1 | 171 | 4 |
| 180000002022 | 1970.07.05 | DX-RURL OH TRFMRS >25&<=50 KVA | 18,170 | (15,986) | 2,184 | CAD | 51 | 1 | 356 | 43 |
| 180000008238 | 1971.07.05 | DX-RURAL CONDUCTOR | 170,079 | (168,513) | 1,567 | CAD | 246,456 | 286 | 197 | 2 |
| 180000008238 | 1971.07.05 | DX-RURAL CONDUCTOR | 170,079 | (168,513) | 1,567 | CAD | 246,456 | 94 | 65 | 1 |
| 18000003006 | 1971.07.05 | DX-INSTALL RURAL TRANSFORMERS | 3,069 | (2,495) | 574 | CAD | 17 | 1 | 181 | 34 |
| 18000003006 | 1971.07.05 | DX-INSTALL RURAL TRANSFORMERS | 3,069 | (2,495) | 574 | CAD | 17 | 1 | 181 | 34 |
| 180000031758 | 1992.07.05 | DX-RURL OH TRFMRS>50&<=75 KVA | 9,204 | (4,337) | 4,868 | CAD | 5 | 3 | 5,523 | 2,921 |
| 180000032945 | 1993.07.05 | DX-INSTALL RURAL TRANSFORMERS | 103,345 | (44,983) | 58,363 | CAD | 95 | 3 | 3,264 | 1,843 |
| 180000034040 | 1994.07.05 | DX-RURAL OH TRFRMRS <=25 KVA | 133,213 | (56,617) | 76,596 | CAD | 130 | 1 | 1,025 | 589 |
| 180000034034 | 1994.07.05 | DX-INSTALL RURAL TRANSFORMERS | 201,962 | (85,836) | 116,126 | CAD | 211 | 1 | 957 | 550 |
| 180000035114 | 1995.07.05 | DX-RURL OH TRFMRS >25&<=50 KVA | 45,144 | (18,146) | 26,998 | CAD | 36 | 2 | 2,508 | 1,500 |
| 180000035105 | 1995.07.05 | DX-INSTALL RURAL TRANSFORMERS | 71,183 | (28,612) | 42,570 | CAD | 73 | 2 | 1,950 | 1,166 |
| 180000075196 | 1999.07.05 | DX - U/GRD CONDTR SEC SERV | 348,945 | (161,730) | 187,215 | CAD | 7,119 | 91 | 4,460 | 2,393 |
| 180000041794 | 2001.01.31 | DX-RURAL OH TRFRMRS <=25 KVA | 221,102 | (57,840) | 163,262 | CAD | 234 | 3 | 2,835 | 2,093 |
| 180000041790 | 2001.01.31 | DX-INSTALL RURAL TRANSFORMERS | 153,234 | (39,700) | 113,534 | CAD | 130 | 3 | 3,536 | 2,620 |
| 180000098071 | 2010.01.29 | RURAL OH TRFRMRS <=25 KVA | 15,683 | (888) | 14,795 | CAD | 12 | 1 | 1,307 | 1,233 |
| 180000098070 | 2010.01.29 | RURAL OH TRFMRS >25&<=50 KVA | 30,989 | (1,298) | 29,690 | CAD | 7 | 1 | 4,427 | 4,241 |
| 180000098068 | 2010.01.29 | RURAL TRSF INSTAL | 134,824 | (6,599) | 128,225 | CAD | 20 | 2 | 13,482 | 12,823 |
| 180000102543 | 2011.02.24 | RURAL OH TRFRMRS <=25 KVA | 2,623 | (111) | 2,512 | CAD | 2 | 1 | 1,311 | 1,256 |
| 180000102544 | 2011.02.24 | RURAL CONDUCTOR PRIM&SEC OVERH | 8,485 | (318) | 8,167 | CAD | 215 | 75 | 2,960 | 2,849 |
| 180000102542 | 2011.02.24 | RURAL TRSF INSTAL | 12,285 | (449) | 11,837 | CAD | 2 | 1 | 6,143 | 5,918 |
| 180000104745 | 2012.01.31 | RURAL CONDUCTOR PRIM&SEC OVERH | 219,582 | (3,524) | 216,057 | CAD | 46,804 | 70 | 328 | 323 |
| • | | | | | | | | Total | 57,166 | 44,435 |

From: FRANK Susan

Sent: Friday, November 01, 2013 5:21 PM

To: Indy J. Butany-DeSouza (<u>indy.butany@horizonutilities.com</u>) **Subject:** Draft - HONI/HUC letter to OEB on customer value

At our last meeting I had indicated that we would draft a letter to the OEB seeking guidance on the appropriate value to transfer the 13 customers. Please find attached my proposal. Let me know if this is acceptable to Horizon.

Susan

Hydro One Networks Inc.

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Vice President and Chief Regulatory Officer Regulatory Affairs



BY COURIER

November 1, 2013

Ms. Kirsten Walli Board Secretary Ontario Energy Board Suite 2700, 2300 Yonge Street Toronto, ON M4P 1E4

Dear Ms Walli:

EB-2012-0047 – Horizon Utilities Corporation – Application for Service Area Amendment – Request for Direction on Valuation of Existing Customers

I am writing to you on behalf of Hydro One Networks and Horizon Utilities Corporation.

In the above noted proceeding, the Board was asked to determine whether the service area of Horizon Utilities Corporation ("HUC") should be amended to include certain territories currently in the licence area of Hydro One Networks Inc. ("HONI"). The territories described in the application were divided into fi ve different parts. This Service Area A mendment ("SAA") was somewhat unique insofar as it involved the transfer of existing cus tomers ("the affected customers") currently served by HONI. Parts II & III were com prised of approximately 13 existing commercial and residential custom ers bounded in whole or in part by the existing territories of HUC. In the Board's decision issued on March 15, 2013, the Board granted both of these parts of the application and thereby dete rmined that the affected custom ers should be served by HUC going forward.

What was not set out in the March 15 decision of the Board was the value that should be attributed to the affected custom ers. HUC and HONI have participated in discussions with respect to the transfer of the relevant parts of the SAA as prescribed in the March 15th decision. The parties can report that these discussions have been productive and we look forward to resolution on a number of items. All parties agree that some payment should be made by HUC to HONI as consideration for the transfer of the affected customers. However, specific precedent from a SAA proceeding that would provide guidance as to the amount of the payment does not

appear to be available. As a result, the parties have jointly agreed to seek, by way of this letter, the Board's guidance in determining the value that should be paid for the affected customers.

There are two options that have been discussed by the parties.

1. Net Book Value of the Assets.

- Hydro One has comprised a detailed listing of the assets that are currently used to serve the existing customers. A snapshot of this listing is included as Attachment
 This type of value would be typically found between utilities in a Long-Term Load Transfer (LTLT) arrangement.
- The concept is that the cost of installing these assets was prudently incurred in order to provide service to these cu stomers. The depreciated value of the assets currently resides in the Rate Base of HONI. The expectation would be that the value of these assets would be allowed into the Rate Base of HUC and they would be allowed to recoup a normal regulatory return on that value.
- The proposed payment under this option is \$44,447

2. Present Value of the Future Margin

- HONI has estim ated the average m argin that it currently receives fro m the customers to be transferred as a result of the SAA. Furthermore, the present value of the future margin that would have reasonably been expected to be collected by HONI has been calculated. A summary of those calculations has been included as Attachment 2. This m ethodology is most common during a sale of a group of customers from one utility to another.
- HONI rates are designed based on a provinc ial population of custom ers. Those customers that reside in more dense regions close to other dense service territories often garner a margin that is higher than average. Removing that margin from the rate class h as a d isproportionate effect on the other rem aining rate payers of HONI. As a result, the other HONI cust omers must, all things being equal, provide more revenue to fund the activities of the utility. It is typical that these types of customer sales are done at a premium to the book value of the assets.
- It is expected that the v alue paid for the affected custom ers by HUC under this option would be allowed in the Rate Base of HUC and that they would be allowed to recoup a normal regulatory return on that value.
- The proposed payment under this option is \$156,133.

HONI and HUC respectfully request that the Boar d review and determine, by whatever means it deems necessary, which of the above m ethods is appropriate in valuing the affected custom ers. If it is helpful to the p anel, the parties are prepared to provide further subm issions of detail regarding the m atter. However, neither party is desirous of incurring the cost and time associated with a full proceeding.

We make this request on a joint basis in the spirit of resolution. We trust this is satisfactory.

An electronic copy of the Interrogatories, ha ve been filed using the Board's Regulatory Electronic Submission System.

Sincerely, Sincerely,

ORIGINAL SIGNED BY SUSAN FRANK AND INDY BUTANY-DESOUZA

Susan Frank Vice President and Chief Regulatory Officer Hydro One Networks Inc. Indy J. Butany-DeSouza Vice President, Regulatory Affairs Horizon Utilities Corporation



Attachment 1

| Asset | Capitalized Date | Asset description | Acquis.val. | Accum.dep. | Book val. | Currency | Qty | Qty/% requested | Cost | NBV |
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Estimated Customer Value

Valuation Summary

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| Income Tax Rate | 26.5 % | | | |
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| WACC | 6.1 % | | | |
| Study Period | 25 ye | ears | | |
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| Annual Average | Customers * | Load (kWh) # | Dist. Revenue | OM&A ^ |
| Residential | 10 | 83,185 | 4,990 | 1,672 |
| Commercial | 3 | 950,566 | 22,104 | 5,192 |
| | | | | |
| Capital Expenditures | Estimated \$10 | 0,000 over 40 year | rs = \$2,500 per year | |
| | | | | |

^{*} Not all units were occupied at all times

Numbers are actual revenues receveied no averaging is done for smaller customer numbers

Based on a 15 month sampling of data from January 2012 to March 2013

[^] Based on customer averages within the R1 rate class