# EB-2013-0116

# **Ontario Energy Board**

**IN THE MATTER OF** the *Ontario Energy Board Act, 1998*, S.O. 1998, c. 15, (Schedule B):

**AND IN THE MATTER OF** an application by Cambridge and North Dumfries Hydro Inc. for an order approving just and reasonable rates and other charges for electricity distribution to be effective May 1, 2014.

# ENERGY PROBE RESEARCH FOUNDATION ("ENERGY PROBE") CROSS-EXAMINATION COMPENDIUM

9.2-Staff-39

# INTERROGATORY

 Issue 9.2: Have all impacts of any changes in accounting standards, policies, estimates and adjustments been properly identified, and is the treatment of each of these impacts appropriate?

# Ref: Exhibit 9/Tab 2/Schedule 1/ Pages 13 – 16; Appendix 2-ED; Appendix 2-CO; Appendix 2-CP; Exhibit 2/ Tab 2/ Schedule 3/ Page 1; Exhibit 4/ Tab 2/ Schedule 1/ Page 15 – Account 1576

CND explained that this rate application is filed based on CGAAP incorporating changes to its accounting policies related to capital assets effective January 1, 2012. As such, CND recorded a credit balance of \$3,241,779 in Account 1576 as at December 31, 2013.

CND provided a breakdown of the balances arsing from 2012 and 2013 into the balance arising from the differences from depreciation and the balance arising from the difference from costs no longer eligible to be capitalized in Table 9-9 and Table 9-10. Board staff has reproduced the tables below:

I. Deprec	iation: IFRS vs. CGAA	P		
2012 Depr	eciation under IFRS		\$4,922,357	
2012 Depr	eciation under CGAA	P	\$6,850,557	
	Differenc	e	(\$1,928,200)	(\$1,928,200
2. Costs N				
	00		•	
	Burden - Safety and			\$226,41
		Health Dep	partment	
	Burden - Safety and	Health Dep pense Rea	partment	\$131,13
	Burden - Safety and Burden - Building Ex	Health Dep pense Rea	partment	\$131,13 \$70,58
	Burden - Safety and Burden - Building Ex Burden - Municipal T	Health Dep pense Rea	partment	\$226,41 \$131,13 \$70,58 \$333,25

# Table 9-9 Calculation of Account 1576 for 2012

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1. Deprec	iation: IFR	S vs. CGAA	P		
2013 Depr	reciation u	nder IFRS		\$4,181,269	
2013 Depr	reciation u	nder CGAA	Р	\$7,361,335	
		Difference	2	(\$3,180,066)	(\$3,180,066
2. Costs N	o Longer E	ligible for (	Capitalizati	ion	
	Burden -	Safety and	Health Dep	partment	\$258,705
	Burden - Building Expense Reallocation				\$172,913
	Burden - I	Municipal T		\$72,652	
	Removal	Costs			\$600,835
Balance fo	or 2013				(\$2,074,961
Add balar	ice from 20	012			(\$1,166,818
Balance ir	n Account 1	1576 at Dec	ember 31,	2013	(\$3,241,779

# Table 9-10 Calculation of Account 1576 for 2013

CND indicated that removal costs in the above two Tables were recorded as part of the capital costs of constructing a new asset under the former CGAAP accounting policy. Such costs are now recorded by CND as an operating expense under its revised capitalization policy, which aligns more closely with the capitalization criteria under International Financial Reporting Standards ("IFRS").

Board staff notes that CND explained the nature of removal costs in its evidence filed for rate base in Exhibit 2 below:

"Prior to January 1, 2012, such costs incurred to remove an existing asset from service, including labour, vehicles and materials, were included in the capital costs to construct an asset as part of the overall capital project."

a) Have 2013 forecast numbers been updated by CND? If so, please update Appendix 2-ED and relevant tables in the evidence.

# **RESPONSE**

Attached is the update to Appendix 2-ED and relevant tables in the evidence to incorporate the 2013 actual figures, subject to audit:

# Updated Table 9-10 Calculation of Account 1576 for 2013 Actuals (Subject to Audit)

Acc	ounting Changes Under CGAAP		
1.	Depreciation IFRS vs CGAAP		
	2013 Depreciation under IFRS	\$4,190,292	
	2013 Depreciation under CGAAP	7,370,318	
	Difference	(3,180,026)	(\$3,180,026)
2.	Costs No Longer Eleigible for Capitalization Burden - Safety and Health Department		251,124
	Burden - Building Expense Reallocation Burden - Municipal Taxes		153,978 68,721
	Removal Costs		639,000
Bala	ance for 2013		(2,067,203)
Ado	balance from 2012		(1,166,818)
Bala	ance in Account 1576 at December 31, 2013		(\$3,234,021)

Cambridge and North Dumfries Hydro Inc. EB-2013-0116 Response to Interrogatories Filed: February 25, 2014

# Updated Appendix 2-ED for 2013 Actuals

# 2012 Changes in Accounting Policies under CGAAP Account 1576 - Accounting Changes under CGAAP Appendix 2-ED

Assumes the applicant made capitalization and depreciation expense accounting policy changes under CGAAP effective January 1, 2012

				2013					
	2010			Actuals,	2014				
	Rebasing			Subject to	Rebasing				
	Year	2011	2012	Audit	Year	2015	2016	2017	2018
Reporting Basis	CGAAP	IRM	IRM	IRM	CGAAP - ASPE	IRM	IRM	IRM	IRM
Forecast vs. Actual Used in Rebasing Year	Forecast	Actual	Actual	Forecast	Forecast				
			\$	÷	\$	ŝ	÷	÷	\$
PP&E Values under former CGAAP									
Opening net PP&E - Note 1			85,389,555	94,917,343					
Net Additions - Note 4			17,094,417	13,406,396					
Net Depreciation (amounts should be negative) - Note 4			(7,566,629)	(7,370,318)					
Closing net PP&E (1)			94,917,343	100,953,421					
							1		
PP&E Values under revised CGAAP (Starts from 2012)									
Opening net PP&E - Note 1			85,389,555	96,084,161					
Net Additions - Note 4			16,333,035	12,293,573					
Net Depreciation (amounts should be negative) - Note 4			(5,638,429)	(4,190,292)					
Closing net PP&E (2)			96,084,161	104,187,442					
Difference in Closing net PP&E, former CGAAP vs.									
revised CGAAP			(1,166,818)	(3,234,021)					

Closing net PP&E (2)	Difference in Closing net PP&E, former CGAAP vs.	revised CGAAP	
96,084,161		(1,166,818)	
		(3,234,021)	

# Effect on Deferral and Variance Account Rate Riders

(3,234,021) WACC 6.60%		(213,445) <b>#</b> of years of rate rider	(3.447.466) disposition period 1
Closing balance in Account 1576	Return on Rate Base Associated with Account 1576	balance at WACC - Note 2	Amount included in Deferral and Variance Account Rate Rider Calculation

d) Please provide the reasons for the increase of estimated removal costs of \$600,835 in 2013 and of \$806,208 in 2014.

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# RESPONSE

The increase in the estimated removal costs is specifically attributable to the increase in System Renewal capital projects in 2013 and 2014, as well as System Access capital projects that involve the removal and/or relocation of distribution system assets.

The following table summarizes the removal costs for material capital projects in 2013 and 2014:

		2013 Removal	2014 Removal
Project	Reference	Costs	Costs
Rebuild – Sheffield F2 Feeder and	Exhibit 2, Appendix 2-	\$220,000	
Branchton Rabbits	8B, Pg. 90		
Preston TS Feeders	Exhibit 2, Appendix 2-	\$156,100	
	8B, Pg. 89		
Franklin Boulevard Roundabouts	Exhibit 2, Appendix 2-		\$253,633
	8B, Pg. 100		
Shellard Rd.	Exhibit 2, Appendix 2-		\$69,700
	8B, Pg. 102		
Double Circuit 27.6kV Line –	Exhibit 2, Appendix 2-		\$73,700
Fountain St.	8B, Pg. 101		

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Triple Circuit Existing 27.6kV Line - Speedsville Rd.	Exhibit 2,		\$29,480
- North of Royal Oak to Boxwood Industrial	Appendix 2-8B,		
Subdivision - 1km	Pg. 101		
Greenfield Rd from West of Dumfries Rd. to East of	Exhibit 2,		\$132,000
Spragues Rd	Appendix 2-8B,		
	Pg. 101		
Galt Core Area Upgrades	Exhibit 2,	\$29,480	\$29,480
	Appendix 2-8B,		
	Pg. 102		
Preston Parkway Area	Exhibit 2,	\$16,080	-
	Appendix 2-8B,		
	Pg. 90		
Northview Acres Area	Exhibit 2,	\$14,472	\$24,120
	Appendix 2-8B,		
	Pg. 102		
Various Other		\$164,703	\$194,095
		\$600,835	\$806,208

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7.5-Energy Probe-30

# INTERROGATORY

# Ref: Exhibit 5, Tab 2, Schedule 2 &

# Exhibit 5, Tab 4, Schedule 1

a) Table 5-4 in Exhibit 5, Tab 4, Schedule 1 shows the calculation of the requested long term debt rate of 4.96% and is based on the two promissory notes shown. However, the amended evidence at page 2 of Exhibit 5, Tab 2, Schedule 2 indicates that the long term debt rate is calculated based on the two promissory notes as noted above, but also the application of the Board's deemed rate to the unfunded long term debt. Please reconcile.

# RESPONSE

Please see CND's response to Board staff interrogatory 7.5-Staff-21.

b) Table 5-2 shows that there is a forecasted amount of deemed long term debt in excess of \$36 million in the test year. Given the significant amounts of capital expenditures that have taken place and are forecast to take place, please explain why CNDHI is not forecasting the addition of any incremental third party long term debt.

# RESPONSE

CND has not forecasted any incremental third party long-term debt in 2014 Test Year as CND expects that it will be able to fund its capital expenditures in 2014 with its cash flow from operations, existing cash and cash equivalents, and short-term bank indebtedness. As at December 31, 2013, CND had approximately \$8.8MM in cash and cash equivalents and also has available to it an \$8MM operating line of credit.

c) How will CNDHI finance the increase in rate base?

# RESPONSE

As noted in response to b), CND intends to finance the increase in rate base in 2014 with its existing cash and cash equivalents, cash flow from operations, and its operating line of credit.

CND intends to update its financing plan from year-to-year on a going forward basis. No decisions about future financing plans beyond 2014 have been made at this time.

d) Has CNDHI had any discussions with third party lenders, such as chartered banks or Infrastructure Ontario about obtaining additional long term financing? If yes, please provide all details and correspondence related to the discussions.

# RESPONSE

CND has had introductory discussions with chartered banks and a financial institution with respect to its long-term debt financing requirements as it pertains to the proposed rate base and capital structure as outlined in the Application. The discussions were of an introductory nature whereby CND introduced its new President and CEO and Chief Financial Officer ("CFO"), and provided a general overview of CND's operations and its financial position. CND's CFO also participated in an introductory meeting with Infrastructure Ontario in early 2013, which provided the CFO an opportunity to understand the nature of financing that may be available to CND in the future through Infrastructure Ontario. There were no materials or correspondence exchanged in these discussions, other than marketing materials provided by Infrastructure Ontario.

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d) Please show the calculation of interest income (Table 3-41) for each of 2012, 2013 and 2014 including the average cash balance and the average interest rate for the year.

# RESPONSE

The following table summarizes the components of interest income for each of 2012, 2013, and 2014, including the computation of the average cash balance and the average interest rate for the year in relation to the average cash balance:

				2013 Subject	
		<u>2012</u>	<u>2013 Bridge</u>	<u>to Audit</u>	<u>2014</u>
Investment Income	(A)	161,517	104,000	152,074	52,712
OEB Carrying Charges		332,327	189,990	64,069	-
		493,844	293,990	216,143	52,712
Average Bank Balances					
Opening	(B)	12,183,336	10,727,000	14,607,183	9,291,000
Closing	(C)	14,607,183	9,291,000	8,854,853	-
Average	(D)	13,395,260	10,009,000	11,731,018	4,645,500
Avg. Interest Rate (=A/D)	_	1.21%	1.04%	1.30%	1.13%

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# 1 Long-term Debt Rate:

2 CND is requesting a weighted average rate of 4.96% on Long Term Debt for the 2014 Test
3 Year. The 4.96% is computed based on the weighted average of the following:

- a) The actual rate of 4.962% on the \$35,000,000 Promissory Note payable to Sun Life
  Assurance Company of Canada;
- b) The actual rate of 4.993% on the \$3,019,708 unsecured Promissory Note payable to the
  Corporation of the Township of North Dumfries; and
- c) The rate of 4.12% on the amount of deemed debt in excess of the actual long-term debt 8 The rate of 4.12% is the Deemed Long-term Debt Rate in 9 obligations of CND. accordance with the Cost of Capital Parameter Updates for 2013 Cost of Service 10 Application issued by the OEB on February 14, 2013. CND understands that the Board 11 will provide future updates to the Cost of Capital parameters applicable to 2014 Cost of 12 Service Applications. CND's use of a weighted average long term debt rate of 4.12% is 13 without prejudice to any revised Long-Term Debt Rate that may be adopted by the Board 14 15 in early 2014.
- 16 CND has a \$35,000,000 unsecured Promissory Note payable to Sun Life Assurance 17 Company of Canada ("Sun Life Promissory Note") bearing interest at 4.962% per annum, 18 and maturing November 2020. CND requests a debt rate of 4.962% with respect to the 19 Sun Life Promissory Note. Such rate was approved in the 2010 Cost of Service 20 Application Decision. There have been no changes to the terms of the Sun Life 21 Promissory Note since this Decision. A copy of the Sun Life Promissory Note is provided 22 in Appendix 5-1 to this Exhibit.
- CND has a \$3,019,708 unsecured Promissory Note payable to the Corporation of the
  Township of North Dumfries ("Township Promissory Note") bearing interest at 4.993% per
  annum, and is payable on demand. CND requests a debt rate of 4.993% with respect to
  the Township Promissory Note. Such rate was approved in the 2010 Cost of Service
  Application Decision. There have been no changes to the terms of the Township

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Promissory Note since this Decision. A copy of the Township Promissory Note is
 attached in Appendix 5-1 to this Exhibit.

CND also has intercompany debt in the amount of \$3,665,000 owing to its corporate holding 3 company, Cambridge and North Dumfries Energy Plus Inc. ("CND Energy Plus"). This amount 4 5 represents cash that was advanced by CND Energy Plus, was combined with CND's cash, and is invested in short-term GICs or similar low risk investments. By combining the surplus funds 6 7 available within the corporate group of companies, a higher interest rate is earned than may be 8 possible if each company invested independently. No net interest expense is recorded by CND on this intercompany debt as the amount of interest expense on the intercompany debt is 9 10 equivalent to the proportion of interest income earned on the \$3,665,000 as a percentage of the 11 total cash investment for the corporate group of companies. This investment strategy has been in place since February 2009. 12

13 The amount of deemed debt in excess of the current long-term debt is computed as the amount

- of Deemed Long-term Debt less the amount of the Sun Life Promissory Note and the Township
- 15 Promissory Note, which is \$36,157,060.
- 16 Table 5-2 provides of the computation for the amount of deemed debt which is in excess of
- 17 CND's current long term debt.

# 18 Table 5-2 Deemed Debt in Excess of Current Long Term Debt

19

Deemed Debt in Excess of Current Lon	g Term Debt	
Deemed Long Term Debt Percentage	56.00%	A
2014 Rate Base	\$132,458,506	в
Deemed Long Term Debt	\$74,176,763	C = A * B
Actual Long Term Debt	\$38,019,703	D
Deemed Debt in Excess of Current Long Term Debt	\$36,157,060	E = Ć - D

19



CAMBRIDGE AND NORTH DUMFRIES HYDRO INC.

Notes to Financial Statements (continued) (In thousands of dollars) Year Ended December 31, 2013

# 7. Pension and other post-employment benefits (continued)

#### (b) Other post-retirement benefits

Reconciliation of accrued benefit obligation:

	2013	2012
Accrued benefit obligation (ABO)	\$ 1,917	\$ 2,319
Unfunded ABO Unrecognized (gain) loss	(1,917) (209)	(2,319) 184
Accrued benefit liability	\$ (2,126)	\$ (2,135)

#### 8. Related party transactions

Intercompany debt comprises:

	2013	2012
Township of North Dumfries 4.993% unsecured promissory note, interest payable quarterly, principal due on two months demand notice and payable to related party	\$ 3,020	\$ 3,020
Energy Plus intercompany loan	3,667	\$ 3,720
	\$ 6,687	\$ 6,740

### (a) Township of North Dumfries

During the year, interest of \$151 (2012 - \$151) was paid to Township of North Dumfries.



CAMBRIDGE AND NORTH DUMFRIES HYDRO INC.

Notes to Financial Statements (continued) (In thousands of dollars) Year Ended December 31, 2013

# 8. Related party transactions (Continued)

(b) Cambridge and North Dumfries Energy Plus Inc.

During the year, interest of \$152 (2012 - \$51) was paid to Energy Plus on the intercompany loan.

The Company provided the following services to Energy Plus during the year:

	2013	2012
Management fees	\$ 11	\$ 11
Accounting and administration fees	\$ 6	\$ 6

# (c) The Company provided the following goods and services to Cambridge and North Dumfries Energy Solutions Inc., an unregulated wholly-owned subsidiary company of Energy Plus:

		2012		
Maintenance of street lights	\$	276	\$	353
Management fees	\$	11	\$	11
Accounting and administration fees	\$	12	\$	12

### 9. Capital stock

	2013	2012
Authorized		
Unlimited common shares		
Issued		
1,001 common shares	\$ 38,224	\$ 38,224

### 10. Dividends

In 2013, the Company declared and paid a dividend to its shareholders in the amount of 2,621 (2012 – 2,948).

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1	OM&A - Excludes Property Taxes						
2		Old CGAAP	Old CGAAP	Old CGAAP	New CGAAP	New CGAAP	New CGAAP
3		<u>2010 BA</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>
4	Final as Filed (1)	10,032,108	9,580,557	10,762,423	12,017,643	13,788,894	14,997,103
5	4-2-Energy Probe-13						57,400
6	7.4-VECC-32						-117,600
7	Settlement Agreement - RRWF	10,032,108	9,580,557	10,762,423	12,017,643	13,788,894	14,936,903
8							
9	Adj. for Smart Meter Decision (2)	524,903	524,903	696,770			
10	Final as Filed after Smart Meter Adj.	10,557,011	10,105,460	11,459,193	12,017,643	13,788,894	14,936,903
11							
12	4.2-Energy Probe-13 - Regulatory costs to be recovered					-287,000	
13	4.2-SEC-25 One Time Cost for Space Study					-200,000	
14	Final as Filed after Smart Meter Adj. & One Time Costs	10,557,011	10,105,460	11,459,193	12,017,643	13,301,894	14,936,903
15						10.7%	12.3%
16							
17							
18	Adjustment For Accounting Change (3)	<u>0</u>	<u>0</u>	<u>0</u>	-428,129	<u>-473,823</u>	<u>-542,455</u>
19	Final as Filed Adjusted to Old CGAAP	10,557,011	10,105,460	11,459,193	11,589,514	12,828,071	14,394,448
20			-4.3%	13.4%	1.1%	10.7%	12.2%
21				8.5%			
22	Customers (4)	50,550	50,262	51,166	51,712	52,663	53,634
23							
24	New CGAAP OM&A per Customer				232.40	261.83	278.50
25	percentage change					12.7%	6.4%
26							
27	Adj. Old CGAAP OM&A per Customer	208.84	201.06	223.96	224.12	243.59	268.38
28	percentage change		-3.7%	11.4%	0.1%	8.7%	<b>10.2%</b>
29							
30							
31							
32	(1) 4.2-Energy Probe-14, includes						
33	- unaudited actual for 2013						
34	- removal of Smart Meter Decision costs from 2012						
35	(2) Smart Meter Decision 4.2-Energy Probe-7C						
36	(3) Ex. 4, Tab 2, Sch 1, Table 4-9 & 4.2-VECC-7						
37	(4) Ex. 4, Appendix 4-4						

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Appendix 2-JD - Revised for Removal Costs Recoverable OM&A Cost Driver Table											
OM&A		Last Rebasing Year (2010 Actuals)		2011 Actuals		012 Actuals	2013 Bridge Year	2014 Test Year CGAAP			
Reporting Basis		CGAAP	CGAA	CGAAP CGAAP CGAAP							
Opening Balance	\$	9,911,562	\$ 9,5	580,557	\$	10,762,424	\$ 13,343,059	\$	14,270,564		
Merit/Collective Bargaining/Other Annual Increases		167,712		186,247		196,446	223,676		198,775		
Organizational Capacity		8,906		64,754		52,459	570,447		435,942		
OMERS Pension Costs (OM&A Portion)		27,240		101,907		109,292	122,723		47,740		
Employee Benefit Costs (OM&A Portion)		54,551		1,864		21,686	236,258		44,558		
Change in allocation of labour to Operations/Maintenance							(100,000)		148,000		
Effect of Loss on write-off of SAP CIS in 2009		(934,444)									
Effect of Loss of Water Billing Contract (2011)			(	603,131							
Effect of Smart Meter Decision				-		1,325,414	(1,325,414)				
Changes in Accounting Estimates - Capitalization Policies						428,129	76,141		38,185		
Incremental TOU and Smart Meter Costs						360,291	28,983		10,671		
IT Costs - Maintenance, Licenses, and Communication							237,952				
IT Costs - Professional Services							154,000		(61,480		
Cost of Service Application Costs/Regulatory Costs		207,000					287,000		46,000		
LEAP Program				29,630		53	261		56		
Bad Debt Expenditures/(Recoveries)		(143,631)		29,734		93,245	7,439		(37,600		
Space Optimization Study							200,000		(200,000		
Buildings (Rental and Maintenance)				70,389			139,260		44,851		
Insurance Premiums/(Rebates)						(37,184)	73,671		7,799		
Transformer Station Equipment Painting							90,000		(90,000		
Professional services fees		126,306									
Inflation/Other		155,355		94,211		30,804	(94,892)		93,041		
Closing Balance	\$	9,580,557	\$ 10,	762,424	\$	13,343,059	\$ 14,270,564	\$	14,997,102		

4.2-Energy Probe-16

# **INTERROGATORY**

# Ref: Exhibit 4, Tab 4, Schedule 2 & Exhibit 4, Tab 4, Schedule 3

Please update Tables 4-20 and 4-25 to reflect actual data for year-end 2013.

# RESPONSE

CND has updated Table 4-20 with actual data for year-end 2013.

### Table 4-20

Department	2010	2011	2012	2013 Bridge	2013 Actual	2014 Test	Increase/ (Decrease) 2014 vs. 2010
Executive /Administration/HR	8	8	8	9	10	10	2
Finance	6	6	6	6	6	7	1
Customer Care	15	17	17	17	17	17	2
Communications	-	-	1	1	1	1	1
Engineering	15	15	15	22	20	22	7
Operations	32	34	34	37	35	39	7
ITS	3	4	3	5	4	5	2
Billing/Metering/CDM	10	10	13	15	16	16	6
Total	89	94	97	112	109	117	28

CND has updated Table 4-25 with actual data for year-end 2013.

# Table 4-25

	Last Rebasing Year (2010 Board- Approved)	Last Rebasing Year (2010 Actuals)	2011 Actuals	2012 Actuals	2013 Bridge Year	2013 Actuals	2014 Test Year
Number of Employees (FTEs ind	cluding Part-Tin	ne)					
Management	20.0	19.1	20.2	21.2	22.6	21.9	25.0
Non-Management	70.7	65.7	68.8	73.8	81.3	78.7	91.5
Total	90.7	84.8	89.0	95.0	103.9	100.6	116.5
Increase over Prior Year			4.2	6.0	8.9	5.6	15.9
Increase 2014 over 2010 Board	Approved						25.8