



Regulatory Affairs

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November 26, 2014

#### **VIA RESS AND COURIER**

Ms. Kirsten Walli Board Secretary Ontario Energy Board P.O. Box 2319 2300 Yonge Street, 27<sup>th</sup> Floor Toronto, ON M4P 1E4

Dear Ms. Walli,

Re: EB-2014-0194 - Ontario Power Generation - Section 92 Application for Leave to Construct Transmission Line - New Post Creek Generating Station

Please find attached OPG's Reply Submission for its application for an order or orders granting leave to construct a 115 kV transmission line for New Post Creek generating station.

Pursuant to the Board's Procedural Order No. 1, provided are two (2) hardcopies of OPG's Submission and one electronic copy filed through the Board's Regulatory Electronic Submission System (RESS).

Please direct any comments or questions in this matter to the undersigned.

Yours truly,

[Original Signed By]

**Andrew Barrett** 

cc: Robert Caputo, OEB (email)
Ljuba Djurdjevic, OEB (email)
Maia Chase, IESO (email)
Fred Cass, Aird & Berlis LLP (email)
Carlton Mathias, OPG
Regulatory Affairs Records, OPG

**IN THE MATTER OF** section 92 of the *Ontario Energy Board Act, 1998*, S.O. 1998, c. 15, Schedule B:

**AND IN THE MATTER OF** an Application to the Ontario Energy Board by Ontario Power Generation Inc. for an Order or Orders Granting Leave to Construct a New 115 kV Transmission Line Approximately 7 km in Length for New Post Creek Generating Station.

# Reply Submission of Ontario Power Generation Inc.

November 26, 2014

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This is the reply submission of Ontario Power Generation Inc. ("OPG"), filed in accordance with

Procedural Order No. 1 issued by the Ontario Energy Board ("OEB" or "Board") on October 9,

2014.

Introduction

In their submission dated November 13, 2014, Board Staff ("Staff") agrees with OPG that the

evidence supports a conclusion that:

the Proposed Line will have no impact on transmission rates;

that the Environmental Assessment process has been completed; and,

that OPG has sufficiently addressed all land-related matters.

However, Staff goes on to recommend that a decision on the Application not be issued by the

OEB until the System Impact Assessment ("SIA") addendum and Customer Impact

Assessment ("CIA") addendum are filed by OPG. They cite the wpd White Pines leave to

construct application (EB-2013-0339) as support for their recommendation (Staff Submission,

p. 4).

OPG respectfully disagrees with this recommendation and submits that there are important

differences between this case and the wpd White Pines Wind Incorporated ("wpd White Pines")

application. As further explained in the submissions below, OPG submits that the OEB should

instead approve this application conditional on OPG filing the SIA addendum and CIA

addendum when they become available.

**Requirement for New Transmission Line** 

OPG has applied pursuant to section 92 of the OEB Act for an order or orders granting leave to

construct a new single circuit 115 kV transmission line, approximately 7 km in length, near the

Abitibi River in the District of Cochrane, Ontario. The Proposed Line is required to

accommodate the electrical power output from OPG's proposed New Post Creek Generating

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Station ("New Post Creek GS") (Ex. B-T2-S3, p.1). The Proposed Line is part of a larger project

to construct New Post Creek GS, to be constructed by a partnership between OPG and Coral

Rapids Power Limited Partnership ("Coral Rapids Power" or "CRP"), with CRP being wholly

owned by the Taykwa Tagamou Nation (Ex. B-T1-S2, p.1).

On November 23, 2010, the Ontario Government released a Long Term Energy Plan, where

New Post Creek was identified as a project to contribute towards Ontario's goal of 9,000

megawatts of hydroelectric capacity by 2018. On June 26, 2013, the Ontario Minister of Energy

issued a directive to the Ontario Power Authority ("OPA") directing the OPA to enter into

negotiations for a power purchase agreement with OPG to procure electricity from OPG and the

Taykwa Tagamou First Nation proposed 25 megawatt New Post Creek hydroelectric generating

station. Ontario's Long-Term Energy Plan issued in December 2013 again makes reference to

New Post Creek, indicating that the government directed the OPA to enter into negotiations with

OPG and the Taykwa Tagamou Nation for a power purchase agreement to procure electricity

from the proposed New Post Creek hydroelectric generating station, with a capacity of

approximately 25 MW (Ex. B-T1-S1, p.3).

The need for the Proposed Line follows directly from the construction of the proposed New Post

Creek GS. The Proposed Line is designed to accommodate the output from the generating

station based on standard electrical engineering practice, and has been assessed as the

preferred alternative to facilitate energy transfer from New Post Creek GS to the Hydro One

transmission system (Ex. B-T4-S1, pp.1-2).

In OPG's submission, it is clear that the line is required and is consistent with the Government's

energy plans as expressed in the Long-Term Energy Plan.

**Approvals and Other Considerations** 

The Proposed Line requires leave to construct from the Board pursuant to Section 92 of the

OEB Act ("the Act") which is reproduced below:

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### Leave to construct, etc., electricity transmission or distribution line

<u>92. (1)</u> No person shall construct, expand or reinforce an electricity transmission line or an electricity distribution line or make an interconnection without first obtaining from the Board an order granting leave to construct, expand or reinforce such line or interconnection. 1998, c. 15, Sched. B, s. 92 (1).

## **Exception**

(2) Subsection (1) does not apply to the relocation or reconstruction of an existing electricity transmission line or electricity distribution line or interconnection where no expansion or reinforcement is involved unless the acquisition of additional land or authority to use additional land is necessary. 1998, c. 15, Sched. B, s. 92 (2).

Section 96(1) of the Act obligates the Board to grant leave to construct where the Board finds the proposed work is in the public interest. Section 96(2) prescribes what the Board shall consider in determining the public interest: (i) the interest of consumers in respect of prices; reliability and quality of electricity service, and (ii) being consistent with the policies of the Government of Ontario in the promotion of renewable energy.

#### Order allowing work to be carried out

<u>96. (1)</u> If, after considering an application under section 90, 91 or 92 the Board is of the opinion that the construction, expansion or reinforcement of the proposed work is in the public interest, it shall make an order granting leave to carry out the work. 1998, c. 15, Sched. B, s. 96.

## Applications under s. 92

- (2) In an application under section 92, the Board shall only consider the following when, under subsection (1), it considers whether the construction, expansion or reinforcement of the electricity transmission line or electricity distribution line, or the making of the interconnection, is in the public interest:
  - 1. The interests of consumers with respect to prices and the reliability and quality of electricity service.
  - 2. Where applicable and in a manner consistent with the policies of the Government of Ontario, the promotion of the use of renewable energy sources. 2009, c. 12, Sched. D, s. 16.

In OPG's submission, the Proposed Line will serve the public interest by facilitating the delivery of additional energy from renewable sources in a financially responsible manner. It will

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accommodate new electricity generation following completion of the proposed New Post Creek

GS, enabling the supply of additional electricity to the IESO-controlled grid from the available

water flows along New Post Creek, a renewable resource. The Proposed Line is also consistent

with the policies of the Government of Ontario as noted within the Province's Long-Term Energy

Plan.

The cost of the Proposed Line will be part of the overall cost of the New Post Creek Project,

which will be recovered under the contract negotiated with the OPA. The cost of the Proposed

Line will not have a material impact on the price of electricity given that the line, with an

estimated cost of \$7.9M, represents a very small amount relative to the total amounts

considered in the computation of the Global Adjustment (Ex. B-T5-S1, pp. 2-3).

As described in the Application, significant public, First Nations and government agency

consultation has been completed, including that conducted as part of the provincial Class

environmental assessment. In OPG's submission, there is broad support for the New Post

Creek GS project in the First Nations communities and the community at large. OPG notes that

no First Nations, community or government agencies chose to intervene in this proceeding, to

object or express concerns about any aspect of OPG's Application.

The provincial EA process was completed on May 12, 2014 with the issuance of the Statement

of Completion. Application will be made to the Ministry of Natural Resources ("MNR") for permits

to construct the Proposed Line along the corridor from the new generating station to the

connection point with the Hydro One 115 kV line. An Easement Agreement with the Crown will

be developed as the final tenure acquisition for the line, and registered in the Land Titles Office.

The contractor will complete the MNR's "Application for Work Permit" prior to commencing any

work in the area of the proposed transmission line corridor. Requirements for temporary access

rights and tree cutting approval will be identified in the construction planning stage, and will be

included in the MNR Work Permit as required.

Status of SIA and CIA Addendums

As indicated in OPG's pre-filed evidence, a SIA to examine the effect of the proposed New Post

Creek generation facility on the reliability of the IESO-controlled grid was issued by the

Independent Electricity System Operator ("IESO") on October 28, 2010. That assessment

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concluded that the proposed project would not have a material adverse effect on the reliability of

the IESO-controlled grid (Ex. H-T1-S1). On February 25, 2010, Hydro One issued a CIA that

concluded that the proposed project could be incorporated with minor impact to Hydro One

customers (Ex. I-T1-S1).

As explained in OPG's response to Board Staff Interrogatory 3, due to recent changes to certain

technical specifications for the turbine units and the penstock, an addendum to the October

2010 SIA is in progress. However, by letter of November 21, 2014 (see Appendix A), the IESO

has indicated that it has performed the SIA addendum study and has concluded that the

proposed project will not have a material adverse effect on the reliability of the IESO-controlled

grid subject to certain new requirements being met. As stated in OPG's pre-filed evidence and

in response to Staff Interrogatory 3(c), OPG has committed to implement all of the IESO's

connection requirements contained in the SIA addendum.

In OPG's response to Board Staff Interrogatory 4, OPG indicated that due to the reconfiguration

of Hydro One's 115kV transmission circuits in the area (unrelated to the New Post Creek

project) and the recent design changes to the New Post Creek project, an addendum to the

February 2010 CIA is in progress.

OPG and Hydro One are currently in discussions directed to finalizing the addendum to the CIA.

OPG will implement all of Hydro One's connection requirements contained in the CIA addendum

and is of the view that that the proposed project will be incorporated with minor impact to Hydro

One customers.

As a consequence, OPG submits that the addendums to the SIA and CIA are progressing well

and there is no expectation that they will result in materially different conclusions than the initial

reports. Further, OPG is committed to do all of the work required under the addendum reports.

In OPG's submission, the circumstances in this application are different than the circumstances

in the wpd White Pines leave to construct application (EB-2013-0339). In EB-2013-0339, the

Board decided that it would not issue a decision prior to the filing of the amended SIA and CIA

reports because "the need for an amended SIA is driven by a significant reconfiguration of the

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project" (Letter dated September 9, 2014 in EB-2013-0339, from Kirsten Walli to Jesse Long of

wpd White Pines<sup>1</sup>).

That is not the case in this Application. In the New Post Creek proceeding, the drivers of the SIA

and CIA addendums are relatively minor changes to technical specifications. The transmission

line design is essentially unchanged from that considered in the initial SIA and CIA. Further, in

the New Post Creek proceeding, it is known that both an SIA and CIA addendum are in

progress and OPG has committed to meeting their requirements.

Conclusion

OPG respectfully submits that the Proposed Line is in the public interest in consideration of the

provisions of Section 96 of the OEB Act. OPG submits that it has met the requirements of the

leave to construct process and the Application should be approved under Section 92 of the OEB

Act, conditional on OPG filing the SIA addendum and CIA addendum when they become

available.

OPG submits that the Board can be satisfied that the completion of the addenda are not going

to change the conclusions reached in the original SIA and CIA filed with the Application, and

that the drivers of the addenda are not circumstances which would change those conclusions.

OPG submits that conditional approval is appropriate in this case and, importantly, would enable

OPG/Coral Rapids Power to continue the detailed design process with confidence that, with the

exception of filing the SIA and CIA addendums, they have met the requirements of the leave to

construct approval process.

Accordingly, OPG requests an Order from the OEB pursuant to section 92 of the OEB Act

granting leave to construct the Proposed Line. To accommodate environmental schedule

constraints on route clearing and any unforeseen events, and as originally requested in OPG's

pre-filed evidence, OPG requests that the conditions of the approval include authorization for

leave to construct to terminate no earlier than February 29, 2016.

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<sup>1</sup> Re: wpd White Pines Wind Incorporated ("wpd White Pines"), Application for Leave to Construct Transmission Facilities, Board File No. EB-2013-0339, September 9, 2014, from Kirsten Walli, Board Secretary to Jesse

Long, wpd White Pines Wind Inc., 3<sup>rd</sup> para.

Filed: 2014-11-26 EB-2014-0194 OPG Reply Submission Appendix A



November 21, 2014

Independent Electricity System Operator Station A, Box 4474 Toronto, Ontario M5W 4E5 t 905 855 6100

www.ieso.ca

Greg Towstego Senior Advisor, Regulatory Affairs Ontario Power Generation Inc. 700 University Avenue Toronto ON, M5G 1X6

Dear Mr. Towstego:

Re: New Post Creek Hydraulic Generation

Addendum to System Impact Assessment

CAA ID Number: 2007-294

Thank you for the information regarding the recent design changes for the New Post Creek project. The IESO has now had the opportunity to review and assess OPG's proposed changes to the original connection application.

The IESO has assessed the project based on these changes. We have concluded that the updated project will not have a material adverse effect on the reliability of the IESO-controlled grid subject to some new requirements being met that will be outlined in an addendum. The addendum is currently being prepared and you will receive it with an updated Notice of Conditional Approval when it is completed.

If you have any questions or require further information, please contact me.

Yours truly,

Ahmed Maria

Manager – Market Facilitation

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