#### **ONTARIO ENERGY BOARD**

**IN THE MATTER OF** the *Ontario Energy Board Act 1998*, Schedule B to the *Energy Competition Act*, 1998, S.O. 1998, c.15;

**AND IN THE MATTER OF** an Application by Toronto Hydro-System Electric Limited for an Order or Orders approving or fixing just and reasonable rates and other service charges for the distribution of electricity as of May 1, 2015.

# CROSS-EXAMINATION COMPENDIUM OF THE SCHOOL ENERGY COALITION (Panel 5)

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**Counsel to the School Energy Coalition** 

1	3)	Capital planning and implementation performance measures;
2	4)	Evidence of customer engagement on the proposed capital investments;
3	5)	A Distribution System Plan ("DSP") that conforms to Chapter 5 of Filing
4		Requirements;
5	6)	A program-based presentation of the Operations, Maintenance & Administration
6		("OM&A") expenditures; and
7	7)	General adherence to Chapter 2 of the Filing Requirements.

- 8
- Table 1 below provides a brief overview of these seven aspects. 9
- 10

#### Table 1: OEB Guidance Addressed in Toronto Hydro's 2015-2019 CIR Application 11

	OEB Guidance	Toronto Hydro's 2015-2019 CIR	Evidence
		Application	Reference
1	A Custom Index rate-setting model,	OEB Guidance Addressed. The	Exhibit 1B,
	incorporating benefit-sharing	Application is based on a Custom	Tab 2,
	through a Productivity Factor and a	Index rate-setting approach,	Schedule 3.
	Stretch Factor, using the OEB's	incorporating the elements of the	
	Inflation and Productivity analysis. <sup>3</sup>	OEB's PCI framework, and the	Exhibit 1B,
		results of the OEB's inflation and	Tab 2,
		productivity analysis.	Schedule 5.
2	CIR productivity evidence should	OEB Guidance Addressed. The	Exhibit 1B, Tab
	enable a sufficiently rigorous	application includes a review of	2, Schedule 5,
	assessment of adequacy of the past	the utility's past productivity	and
	and future productivity levels.4	achievements, a Custom Total	Appendices.
		Cost and Reliability Econometric	
	CIR applicants are expected to	Benchmarking study, along with	
	provide benchmarking evidence in	specific examples of current and	
	support of reasonableness of their	anticipated productivity/efficiency	
	cost forecasts. <sup>5</sup>	initiatives and the utility's	

 <sup>&</sup>lt;sup>3</sup> RRFE Report at page 13.
 <sup>4</sup> RRFE Report at page 70.
 <sup>5</sup> RRFE Report at page 13, Table 1.

	OEB Guidance	Toronto Hydro's 2015-2019 CIR	Evidence
		Application	Reference
		corporate culture of productivity.	
3	DSP filings must be supported by	OEB Guidance Addressed.	Exhibit 2B,
	Performance Measures covering	Toronto Hydro's DSP includes 12	Section C.
	Customer-Oriented Performance,	capital performance measures	
	Cost Efficiency / Effectiveness of	that the utility proposes to track	
	Planning and Implementation, and	and report on over the CIR	
	Asset / System Performance. <sup>6</sup>	timeframe. The measures	
		address all three specific OEB-	
		mandated categories.	
4	Applications must showcase the	OEB Guidance Addressed.	Exhibit 1B,
	applicants' efforts to engage their	Toronto Hydro's application	Tab 2
	customers on their capital plans and	details the steps taken by the	Schedule 7
	planning processes. <sup>7</sup>	utility to engage its customers on	
		the proposed DSP, along with the	
		results of these engagements.	
5	CIR applicants are required to file a	OEB Guidance Addressed.	Exhibit 2B and
	DSP as specified in Chapter 5 of	Toronto Hydro's DSP has been	Appendices.
	the OEB's Filing Requirements. <sup>8</sup>	prepared according to the Chapter	
		5 requirements.	
6	Applicants should showcase their	OEB Guidance Addressed.	Exhibit 4A.
	year over year variance analyses	Toronto Hydro Historical, Bridge	
	based on their OM&A programs.9	and Test Year OM&A	
		expenditures are presented on a	

<sup>&</sup>lt;sup>6</sup> Filing Requirements, Chapter 5 at page 11, section 5.2.3.
<sup>7</sup> Filing Requirements, Chapter 5 at page 15, section 5.4.2.
<sup>8</sup> Filing Requirements, Chapter 5 at page 7, section 5.1.3.
<sup>9</sup> Filing Requirements, Chapter 2 at page 27, section 2.7.

	OEB Guidance	Toronto Hydro's 2015-2019 CIR	Evidence
		Application	Reference
		program basis.	
7	The Cost of Service Filing	OEB Guidance Addressed.	Exhibit 1A,
	Requirements are relevant for	Toronto Hydro's application for	Tab 3,
	Custom IR filers. <sup>10</sup>	the 2015 Test Year is sufficiently	Schedule 2
		compliant with the Chapter 2	
		Filing Requirements.	All Exhibits.

1 The remainder of this schedule discusses each of the above-noted elements of the RRFE

2 guidance and the manner in which Toronto Hydro's 2015-2019 CIR application reflects

this guidance in more detail. Toronto Hydro's evidence for the 2015-2019 CIR

4 application addresses each of the above-noted OEB expectations.

5

#### 6

# 7 2. CIR RATE-SETTING FRAMEWORK

8

# 9 2.1. OEB Expectations

10 In the RRFE Report, the OEB notes its expectation that the form of the CIR applications

is to be that of a "Custom Index", covering Capital and OM&A expenditures,

supplemented with a Productivity Factor, and a benefit-sharing mechanism in the form of

a Stretch Factor or another construct determined on a case-by-case basis.<sup>12</sup>

14

The RRFE Report also notes that a distributor's rate trend will be set on the basis of a combination of:

- 17 A distributor's cost inflation and produ
- A distributor's cost, inflation and productivity forecasts;
- The OEB's productivity analysis; and
- 19

• Benchmarking to assess the reasonableness of a distributor's forecasts.

<sup>&</sup>lt;sup>10</sup> RRFE Report at page 70.

<sup>&</sup>lt;sup>12</sup> RRFE Report at page 13.

# 1 5. CUSTOMER ENGAGEMENT ON PROPOSED CAPITAL 2 INVESTMENTS

3

### 4 5.1. OEB Expectations

Section 5.4.2 in the Chapter 5 Filing Requirements expresses the OEB's expectations that the applicants' DSP submissions be supported by information related to the distributors' efforts to engage their customers on various facets of their capital planning processes. In particular, the OEB states that distributors should provide details regarding the approach they use "to engage customers for the purpose of identifying their needs, priorities and preferences", and "the aspects of the DSP that have been particularly affected by consideration of that information."<sup>17</sup>

12

#### 13 5.2. Toronto Hydro's Approach

Exhibit 1B, Tab 2 Schedule 7 of Toronto Hydro's evidence for the 2015-2019 CIR 14 application addresses each of the above-noted OEB expectations. To facilitate customer 15 dialogue and input, the utility developed a series of comprehensive workbooks containing 16 customer-friendly explanations of the components of Toronto Hydro's distribution 17 system, key issues facing its asset base, and its draft plans as to how to address these 18 issues. The workbooks were tailored specifically towards different subsets of the utility's 19 customers (e.g., residential and commercial), and contain a range of customer class-20 specific specific questions seeking feedback on the information presented in the 21 workbook. Toronto Hydro posted its workbooks on its website and advertised them 22 through a number of channels. 23

24

25 In addition to generating and seeking online feedback on its workbook, Toronto Hydro

26 (with the assistance of its external consultant) undertook a series of focus group sessions

with representatives of different customer classes, supplementing these activities with an

<sup>&</sup>lt;sup>17</sup> Filing Requirements, Chapter 5 at page 15, section 5.4.2.

3	explains how the insights gained through this work relate to the utility's planned work
4	program.
5	
6	
7	6. CAPITAL AND DISTRIBUTION SYSTEM PLAN
8	
9	6.1. OEB Expectations
10	The RRFE Report clearly states that the OEB's expectations with respect to the nature
11	and content of a distributor's DSP and applicable supporting materials are set out in
12	Chapter 5 of the Filing Requirements. <sup>19</sup> Among other things, the Chapter 5 Filing
13	Requirements oblige a distributor to outline: its capital planning objectives; the criteria
14	used for planning; processes used to identify and implement alternatives; and tools and
15	processes used to identify, select, prioritize and pace the proposed expenditures.
16	6.2. Toronto Hydro's Approach
17	Toronto Hydro's DSP, filed at Exhibit 2B of this application, addresses the above-noted
18	OEB expectations. Each proposed capital program identified in the DSP is supported by
19	a detailed Business Case justification that provides the following information:
20	• A description of the proposed capital program and its purpose;

on-line questionnaire and a tele-survey. The evidence at Exhibit 1B, Tab 2, Schedule 7

discusses the results of these and other related customer engagement activities, and

- Primary and secondary drivers for the investments (consistent with the guidance
   in the Chapter 5 Filing Requirements);
- Asset lifecycle information and failure impacts (where applicable);
- Approach to the timing and pacing of investments;
- Description of program benefits, including customer value;
- Program execution approach and mitigation of associated risks; and
- Other pertinent information.

1

2

<sup>&</sup>lt;sup>19</sup> RRFE Report at page 52.

1 6. SPECIFIC Z-FACTOR

One of the incremental challenges inherent in a five-year rates plan is the need to contend 2 with prudent, material unexpected costs. As part of this application, and as explained in 3 further detail throughout this application,<sup>15</sup> Toronto Hydro has proposed 4 restrained/constrained OM&A and capital funding requests. The funding that Toronto 5 Hydro seeks in this application is expected to enable the utility to carry out the work that 6 it has detailed in these programs. That funding, by definition, is not sufficient to address 7 the prudent costs of material events that are outside the control of the utility and which 8 have not been forecasted. Accordingly, Toronto Hydro proposes to incorporate within its 9 rate framework the availability of Z-factor relief, which Toronto Hydro understands is 10 available to CIR filers as part of the RRFE framework. 11

12

As detailed below, while Toronto Hydro expects that a request for relief would be 13 exceptional, the utility has prepared a list of possible categories of specific events which 14 it believes could occur, and where they occur, may necessitate additional funding during 15 the term of the plan. The criteria that would apply to the consideration of any of these 16 events would be the standard Z-factor criteria, most recently articulated by the OEB in its 17 Decision on Enbridge Gas Distribution Inc.'s 2014 to 2018 Rate application.<sup>16</sup> To the 18 extent the OEB has concerns with respect to the possible availability of Z-factor 19 treatment in relation to any of the items set out below, Toronto Hydro asks the OEB to 20 identify these concerns as part of this application. 21

22

#### 23 **6.1.** Events with a one-time impact

One-time events that Toronto Hydro anticipates may give rise to a Z-factor application include:

26

• Extreme weather events such as storms;

<sup>&</sup>lt;sup>15</sup> See for instance the Financial Planning Process (Exhibit 1C, Tab 3, Schedule 2), Overview of OM&A Expenditures (Exhibit 4A, Tab 1, Schedule 1) and Capital Expenditures Planning Process Overview (Exhibit 2B, Section E2).

<sup>&</sup>lt;sup>16</sup> EB-2012-0459, Decision with Reasons (July 17, 2014) at pages 18-21.

1	• One-time investments made at the behest of government direction and outside of
2	management's control, such as:
3	• Smart Meter implementation;
4	• Conservation and Demand Management;
5	<ul> <li>Regional Planning; and,</li> </ul>
6	• Any other one-time events that meet the Z-factor criteria.
7	
8	6.2. Events with an ongoing impact
9	Material ongoing events that Toronto Hydro anticipates may give rise to a Z-factor
10	application include:
11	• Changes to IESO market rules;
12	• Changes to OEB codes or policies, such as distributor rate design;
13	• Changes to income tax rates or laws;
14	• Changes to accounting frameworks or technical standards;
15	• Changes resulting from new or amended government legislation, regulation or
16	policy, such as environmental laws;
17	• Ongoing investments made at the behest of government direction and outside of
18	management's control; and,
19	• Any other ongoing events that meet the z-factor criteria.
20	
21	In the interest of regulatory efficiency, Toronto Hydro proposes that any application for
22	this treatment would compartmentalize the material impacts of the event, as opposed to
23	undergoing a full regulatory review of the rate framework. For one-time events, Toronte
24	Hydro would propose a targeted rate rider. For events with an ongoing impact, Toronto
25	Hydro would propose an adjustment to the base revenue requirement if one was to occur
26	in 2015, or else to the custom PCI.

1

While specific projects may change in scope, cost and timing during the CIR period, the utility has confidence that, over the course of the five-year planning horizon, the overall work program presented in the DSP can be executed as described. Prudence dictates that Toronto Hydro must retain the flexibility to execute an optimal mix of work in each given year. It is not possible to predict the specific work that will comprise Toronto Hydro's execution work program in 2019, but the utility can be certain that, over the five years of the application, this level of work, as set out in the DSP programs, is required.

10 11

# IV. The proposed capital program ultimately delivers long-term value for customers

As discussed in part I of this section, the pace of investment during the 2015-2019 period 12 is driven by system needs. The underlying need and establishment of pacing is described 13 in detail in Toronto Hydro's asset management policy and processes<sup>13</sup> and in the capital 14 expenditure plan.<sup>14</sup> At a high level, the long-term objective of Toronto Hydro's asset 15 management policy is to achieve an optimal "steady-state", in which the number of assets 16 that are past their economic end-of-life (explained below) is minimized. When the 17 system is in that theoretical steady state, the total operating (or lifecycle) costs associated 18 with the broader in-service asset population are minimized, meaning that customer value 19 is maximized. 20

21

The concept of a steady state is based on Toronto Hydro's risk-based optimization approach to investment planning, which relies largely on use of the utility's Feeder Investment Model ("FIM") and other age and condition based information. Using these tools, Toronto Hydro determines the optimal asset renewal timing based on the economic end-of-life criteria for each asset. An asset reaches its economic end-of-life when the risk cost of continuing to operate the asset, which increases over time, becomes equal to or

<sup>&</sup>lt;sup>13</sup> Exhibit 2B, Section D.

<sup>&</sup>lt;sup>14</sup> Exhibit 2B, Section E.

greater than the cost of replacing the asset, which decreases over time. An asset management policy that strives to replace the broader population of assets at this "optimal intervention time" ensures that, on average, Toronto Hydro is minimizing the total costs of operating the system, thereby maximizing customer and utility value derived from the assets.

6

Theoretically, Toronto Hydro's risk based model defines the ideal "steady state" as the 7 scenario where, on a system level, no assets are allowed to operate beyond their optimal 8 9 intervention time, and all assets are replaced at exactly the optimal intervention time and no earlier (except those that inevitably fail prematurely). (Practically speaking, Toronto 10 Hydro must group asset replacements into efficiently executable projects; therefore, the 11 actual "steady state" will necessarily involve replacing a small percentage of assets 12 13 before end-of-life and allowing a small percentage of assets to operate beyond end-oflife.) 14

15

As discussed in part I of this section, Toronto's distribution system currently features a 16 high percentage of assets operating beyond end-of-life. Clearing this backlog and 17 achieving "steady state" as quickly as possible is ideal for the utility and customers to the 18 extent that it will minimize the duration that the distribution system is operating in an 19 unbalanced state with higher than necessary aggregate lifecycle costs. However, in 20 reality, clearing this backlog in one year (i.e., the economically ideal approach), or even 21 over the duration of the five-year CIR period, would not be feasible as it would feature 22 levels of investment that do not immediately align to Toronto Hydro's current resources 23 and system constraints. For these reasons, Toronto Hydro's DSP is based on a paced 24 execution strategy, which represents the minimum level of investment appropriate given 25 26 system needs during the 2015-2019 period.

27

1	If Toronto Hydro were to continue at the proposed annual average pace of investment
2	beyond 2019, the system is forecasted to reach steady state by approximately 2037. This
3	paced approach has the advantage of more predictable and tolerable bill increases during
4	the 2015-2019 period and alignment with Toronto Hydro's immediate execution
5	capacity. The paced strategy also helps to ensure more predictable bill impacts and
6	system performance <u>beyond</u> the achievement of steady-state, due to the more gradual or
7	dispersed approach to clearing the backlog of end-of-life assets.
8	
9	

10 3. STRUCTURE AND COMPLIANCE OF TORONTO HYDRO'S DSP

Toronto Hydro has organized its 2015-2019 Distribution System Plan ("DSP")<sup>15</sup> in a manner consistent with Chapter 5 of the Filing Requirements. Toronto Hydro has worked to provide DSP content that aligns with the spirit of the RRFE Report, as expressed through the Chapter 5 Filing Requirements, and that allows the OEB to evaluate all aspects of the utility's detailed and integrated five-year capital plan within the context of this Customer IR application. Key features of the DSP include the following.

- 18
- The five major sections of Toronto Hydro's DSP adhere to the organizational
   structure outlined in sections 5.2 and 5.3 of Chapter 5. This includes:
- Section A: DSP Overview
  Section B: Coordinated Planning with Third Parties
  Section C: Performance Measurement for Continuous Improvement
  Section D: Asset Management (AM) Process
  Section E: Capital Expenditure Plan

<sup>&</sup>lt;sup>15</sup> Exhibit 2B.

Year	Percent of U.S. Total Cost Econometric Benchmark	Total Cost Econometric Benchmark, \$M	Total Cost THESL, \$M
2002	-28.0%	\$591	\$446
2003	-26.5%	\$602	\$462
2004	-25.4%	\$600	\$466
2005	-32.4%	\$638	\$461
2006	-29.2%	\$641	\$479
2007	-29.2%	\$676	\$505
2008	-26.0%	\$687	\$529
2009	-22.6%	\$713	\$569
2010	-17.8%	\$739	\$619
2011	-14.0%	\$756	\$657
2012	-13.9%	\$739	\$643
2013	-6.3%	\$755	\$708
2014	-4.6%	\$816	\$780
2015	4.1%	\$843	\$878
2016	5.2%	\$895	\$942
2017	6.2%	\$943	\$1,003
2018	6.3%	\$993	\$1,057
2019	7.0%	\$1,046	\$1,121

Table 2PSE Reply Report Cost Model Results

1																			1		
Percent Excess		1.69%	2.92%	-4.25%	-0.98%	-1.01%	2.04%	5.75%	10.99%	15.16%	15.30%	24.26%	26.67%	38.01%	39.47%	40.94%	41.05%	42.01%			
Excess THESL Cost		\$8	\$13	-\$20	-\$5	-\$5	\$11	\$31	\$61	\$86	\$85	\$138	\$164	\$242	\$267	\$291	\$308	\$332			
THESL Cost at US Benchmark Levels		\$454	\$453	\$481	\$484	\$510	\$518	\$538	\$558	\$571	\$558	\$570	\$616	\$636	\$675	\$712	\$749	\$789			
Five Year Moving Average increase						2.59%	2.84%	4.33%	6.72%	7.28%	5.36%	6.63%	7.27%	8.20%	8.50%	10.98%	9.66%	8.57%			
Cumulative Percent Change	0.00%	3.59%	4.48%	3.36%	7.40%	13.23%	18.61%	27.58%	38.79%	47.31%	44.17%	58.74%	74.89%	96.86%	111.21%	124.89%	137.00%	151.35%			
Annual Percent Increase		3.59%	0.87%	-1.07%	3.90%	5.43%	4.75%	7.56%	8.79%	6.14%	-2.13%	10.11%	10.17%	12.56%	7.29%	6.48%	5.38%	6.05%			
Total Cost THESL, \$M	\$446	\$462	\$466	\$461	\$479	\$505	\$529	\$569	\$619	\$657	\$643	\$708	\$780	\$878	\$942	\$1,003	\$1,057	\$1,121	71 80%		5.90%
Five Year Moving Average increase						2.82%	2.77%	3.69%	3.10%	3.52%	1.83%	1.94%	2.83%	2.76%	3.60%	5.41%	6.18%	5.53%			
Cumulative Percent Change	0.00%	1.86%	1.52%	7.95%	8.46%	14.38%	16.24%	20.64%	25.04%	27.92%	25.04%	27.75%	38.07%	42.64%	51.44%	59.56%	68.02%	76.99%			
Annual Percent Increase		1.86%	-0.33%	6.33%	0.47%	5.46%	1.63%	3.78%	3.65%	2.30%	-2.25%	2.17%	8.08%	3.31%	6.17%	2.36%	5.30%	5.34%			
Total Cost Econometric Benchmark, \$M	<b>\$591</b>	\$602	\$600	\$638	\$641	\$676	\$687	\$713	\$739	\$756	\$739	\$755	\$816	\$843	\$895	\$943	\$993	\$1,046	38 07%		3.00%
Percent of US Total Cost Econometric Benchmark	-24.53%	-23.26%	-22.33%	-27.74%	-25.27%	-25.30%	-23.00%	-20.20%	-16.24%	-13.10%	-12.99%	-6.23%	-4.41%	4.15%	5.25%	6.36%	6.45%	7.17%	escerio		AGR
Year	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	11 Vrrs	1 .c. y 1 3.	

Results
Model
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Tab

5.90% 151.35% 8.21%

3.00% 76.99% 4.18%

CAGR Increase CAGR

17 yrs

# **PSE Cost Comparison**



# **PSE Rate of Increase Comparison**



# ORAL HEARING UNDERTAKING RESPONSE TO SCHOOL ENERGY COALITION

#### 1 UNDERTAKING NO. J3.4:

#### 2 **Reference**(s):

3

To produce a cost model result table using the PEG model, and to explain any significantdifference.

6

#### 7 **RESPONSE:**

8 The table below presents the same information as Table 2 of the PSE Reply Report for PEG's

9 econometric cost model presented in the December 2014 benchmarking report. We have also

presented the t statistic and the p-value on the hypothesis that the difference between THESL's

11 cost (actual or projected) and THESL's predicted cost (*i.e.* total cost econometric benchmark) is

12 zero.

13 PEG cannot reject the hypothesis that THESL's actual cost is equal to its predicted cost in any

14 year from 2002 through 2014. However, we can conclude that there is a statistically significant

difference between THESL's actual cost and its predicted cost in each year of the 2015-2019

16 Custom IR period. PEG therefore concludes that THESL is an average cost performer prior to

17 its Custom IR period but is projected to be an inferior cost performer during its Custom IR

18 period. We have no empirical basis for concluding that THESL's 2002 - 2014 cost evaluations

19 result from the deferral of necessary capital expenditures during this period.

- 20 PEG has also not investigated whether THESL's cost evaluation in 2002 is impacted by
- 21 differences in municipal accounting (which THESL used prior to 1999) and US GAAP
- accounting (used by the US electric utility sample), but it is theoretically possible. If such
- accounting differences exist, they would impact THESL's capital costs (and therefore its total
- costs) in 2002 since there would be a mismatch between THESL and the US sample in the
- capital accounting that is used to develop measured capital stocks, and capital costs, between
- 26 1989 and 1998. THESL's capital stocks and capital costs in 2002 (and beyond) will depend on
- 27 THESL's initial, measured capital stock in 1989 and all capital additions it recorded from 1989
- through 2001. This, in turn, implies that the different accounting rules THESL and the US
- utilities used to record capital values between 1989 and 1998 can lead to persistent cost
- 30 differences for THESL and the US utilities even after both adopted US GAAP accounting in
- 31 1999.

Year	Percent of US Total Cost Econometric Benchmark	Total Cost Econometric Benchmark, \$M	Annual Percent Increase	Cumulative Percent Change	Five Year Moving Average increase	Total Cost THESL, \$M	Annual Percent Increase	Cumulative Percent Change	Five Year Moving Average increase	THESL Cost at US Benchmark Levels	Excess THESL Cost	Percent Excess
2002	-8.46%	\$473		0.00%		\$433		0.00%				
2003	-6.67%	\$480	1.48%	1.48%		\$448	3.46%	3.46%		\$439	ţ9	1.96%
2004	-4.84%	\$475	-1.04%	0.42%		\$452	0.89%	4.39%		\$435	\$17	3.95%
2005	-11.11%	\$504	6.11%	6.55%		\$448	-0.88%	3.46%		\$461	-\$13	-2.90%
2006	-9.72%	\$504	0.00%	6.55%		\$455	1.56%	5.08%		\$461	-\$6	-1.38%
2007	-8.37%	\$526	4.37%	11.21%	2.20%	\$482	5.93%	11.32%	2.22%	\$482	\$0	0.10%
2008	-2.26%	\$531	0.95%	12.26%	2.08%	\$519	7.68%	19.86%	3.11%	\$486	\$33	6.77%
2009	-1.82%	\$549	3.39%	16.07%	3.05%	\$539	3.85%	24.48%	3.77%	\$503	\$36	7.25%
2010	4.23%	\$568	3.46%	20.08%	2.49%	\$592	9.83%	36.72%	6.30%	\$520	\$72	13.85%
2011	11.05%	¢579	1.94%	22.41%	2.92%	\$643	8.61%	48.50%	8.10%	\$530	\$113	21.31%
2012	10.00%	\$560	-3.28%	18.39%	1.27%	\$616	-4.20%	42.26%	5.45%	\$513	\$103	20.16%
2013	18.77%	\$570	1.79%	20.51%	1.44%	\$677	9.90%	56.35%	5.97%	\$522	\$155	29.74%
2014	21.49%	\$619	8.60%	30.87%	2.50%	\$752	11.08%	73.67%	7.75%	\$567	\$185	32.71%
2015	33.23%	\$638	3.07%	34.88%	2.42%	\$850	13.03%	96.30%	8.54%	\$584	\$266	45.54%
2016	35.16%	\$677	6.11%	43.13%	3.32%	\$915	7.65%	111.32%	8.29%	\$620	\$295	47.64%
2017	37.36%	\$712	5.17%	50.53%	5.32%	\$978	6.89%	125.87%	11.52%	\$652	\$326	50.05%
2018	37.87%	\$750	5.34%	58.56%	6.19%	\$1,034	5.73%	138.80%	10.34%	\$687	\$347	50.60%
2019	39.24%	\$790	5.33%	67.02%	5.42%	\$1,100	6.38%	154.04%	9.07%	\$723	\$377	52.10%
	-											
12 yrs.	Increase	30.87%				/3.6/%						
	CAGR	2.43%				5.81%						
17 yrs	Increase	67.02%				154.04%						
	CAGR	3.64%				8.36%						

Table 2 - PEG Cost Model Results J3.4

# **PEG J3.4 Cost Comparison**



# **PEG J3.4 Rate of Increase Comparison**



# ORAL HEARING UNDERTAKING RESPONSE TO SCHOOL ENERGY COALITION

#### 1 UNDERTAKING NO. J3.1:

#### 2 **Reference(s):**

3

To identify reasons for and quantify the difference in benchmark increases in the custom
IR period versus the 12-year period prior to custom IR.

6

#### 7 **RESPONSE (Prepared by PSE):**

As Mr. Fenrick indicated during the hearing, the primary drivers of the growth rate in the total cost benchmarks are inflation (capital input price and OM&A input price) and output growth (customers and peak demand). Other "outputs" that would increase costs such as reliability or safety improvement are not captured within the econometric total cost benchmarking framework.

13

Mr. Shepherd indicated two time periods for examination in this undertaking, 2002-2014 14 and 2015-2019. The primary differences in the cost benchmark growth rates during these 15 two time periods are driven by the fact that the expected capital input price inflation is 16 predicted to be higher in the custom IR period than during the historic years of 2002-17 2014 and measured outputs (customers and peak demand) are expected to increase more 18 rapidly during the 2015-2019 period than the historic 2002-2014 time period. The capital 19 input price was influenced by declining interest rates during the historic time period 20 which is not forecasted to continue into the custom IR years. 21 22 Other variables will have a slight impact on the growth rates but the differences in those 23

23 Other variables will have a slight impact on the growth rates but the differences in those

24 growth rates between time periods are negligible. The table below provides the estimates

of the primary variables driving the cost benchmark growth rates. PSE notes that these

<sup>26</sup> are close approximations rather than exact impact estimates.

# ORAL HEARING UNDERTAKING RESPONSE TO SCHOOL ENERGY COALITION

Time Period	PSE Reply	Contribution t	o the Averag	ge Annual Gro	wth Rate*
	Benchmark	Capital	OM&A	Customers	Peak
	Average Annual	Price	Price		Demand
	Growth Rate				
2002-2014	2.7%	0.7%	0.9%	0.6%	0.1%
2015-2019	5.4%	2.7%	1.0%	1.1%	0.4%
Difference Between	2.7%	2.0%	0.0%	0.5%	0.3%
Periods					

- <sup>1</sup> \*The table does not display the contribution to the growth rates from the trend variables
- and other variables with minor (< 0.1%) impact on the rate. As a result the numbers may
- 3 not add.

# ORAL HEARING UNDERTAKING RESPONSE TO SCHOOL ENERGY COALITION

#### 1 UNDERTAKING NO. J3.6:

#### 2 **Reference**(s):

3

4 If the model generated for Undertaking J3.4 shows a difference, to identify why it is taking

5 place, and to review data on the PSE model and attempt to determine and quantify reasons for

- 6 the difference in the model.
- 7

#### 8 **RESPONSE:**

9 This undertaking has several dimensions. PEG was asked to: 1) quantify the factors that caused

10 the econometric benchmark in the PSE cost model to grow more rapidly on a prospective basis

11 (over the projected 2015-2019 Custom IR period) than it did on a historical (2002-2014) basis; 2)

12 quantify the factors that caused the econometric benchmark in the PEG cost model to grow more

rapidly on a prospective basis (over the projected 2015-2019 Custom IR period) than it did on a

14 historical (2002-2014) basis; and 3) identify any factors that are leading to differences in the

15 growth rates between the PSE and PEG econometric benchmark costs on either a prospective or 16 historical basis.

17 The data below present the annual growth rates in benchmark econometric costs in the PSE and

18 PEG models for the 2002-2014 and 2015-2019 periods (the latter period corresponds to all five

19 years in the Custom IR period; it is therefore calculated as the average growth in benchmark

- costs from 2014 to 2019). All growth rates in this response will be expressed in logarithmic
- rather than arithmetic terms; logarithmic growth rates are more convenient and natural in the
- 22 current context because the cost models are also in logarithmic form. "Prospective" will also
- refer to the 2015-2019 period, since this undertaking specifically contrasted the 2002-2014 and

24 2015-2019 growth rates in econometric benchmarks (notwithstanding the fact that PSE forecast
25 2013 and 2014 benchmarks as well). The "PSE" growth rates below reflect the econometric

25 2013 and 2014 benchmarks as well). The "PSE" growth rates below reflect the econometric
26 benchmarks presented in their Reply Report; the "PEG" growth rates reflect the econometric

benchmarks presented in their Kepty Keport, the FEG growth fates reflect the econometric
 benchmarks presented in our amended econometric work, after correcting minor errors in some

- utilities' high voltage transformer capacity data.
- 29

#### Average Annual Growth in Econometric Cost Benchmark (% per annum)

30		PSE Cost Model	PEG Cost Model
31	2002-2014	2.69%	2.24%
32	2015-2019	4.97%	4.87%

1

2 PEG's approach for quantifying the factors in observed cost growth was designed to be as

- 3 transparent and intuitive as possible. We considered and investigated an alternate approach that
- 4 directly uses each independent variable's contribution to econometric benchmark cost. While
- 5 this alternate approach would generate similar conclusions, it is also more complicated and less
- 6 clear than the comparable analysis PEG presents in this response. However, to illustrate the
- 7 contributions that each independent variable makes to econometric cost predictions, Exhibit K3.6
- 8 provides a table with these values on a prospective basis for the PSE model.

9 Our approach begins by recognizing that the change (expressed with a '^' over the variable) in

an observed and measured cost (C) index can be decomposed into a change in an input price
 index (W) and an input quantity index (X).

12 
$$\Delta \hat{C}^{Observed} = \Delta \hat{W}^{Observed} + \Delta \hat{X}^{Observed}$$
 [1]

- 13 The change in a TFP index can be expressed as the growth in an elasticity-weighted output
- 14 quantity index (Y) minus the growth in an input quantity index.

15 
$$\Delta T \hat{F} P^{Observed} = \Delta \hat{Y}^{Observed} - \Delta \hat{X}^{Observed}$$
 [2]

16 Equation [2] can be re-expressed as

17 
$$\Delta \hat{X}^{Observed} = \Delta \hat{Y}^{Observed} - \Delta T \hat{F} P^{Observed}$$
 [3]

18 Substituting [3] into [1] yields

19 
$$\Delta \hat{C}^{Observed} = \Delta \hat{W}^{Observed} + \Delta \hat{Y}^{Observed} - \Delta T \hat{F} P^{Observed}$$
 [4]

Appendix One of the Concept Paper that PEG wrote at the outset of 4<sup>th</sup> Generation Incentive 20 regulation showed that TFP growth can be decomposed into six different components: 1) a scale 21 economy effect; 2) a Z variable effect; 3) a trend or technological change effect; 4) a cost share 22 23 effect; 5) a non-marginal cost pricing effect; and 6) an inefficiency effect. The decomposition of TFP growth presented in that Concept Paper is replicated in equation [5] below, although for 24 simplicity (and because they cannot be separately identified in the PSE study, given available 25 data) the final three effects discussed above are aggregated together and termed a "residual" 26 effect. 27

28 
$$\Delta T \hat{F} P^{Observed} = \left(1 - \sum_{i} \varepsilon_{i}\right) \Delta \hat{Y}^{Observed} - \sum_{n} \varepsilon_{Z} \dot{Z}_{n} - trend + residual$$
 [5]

29 Substituting [5] into [4] yields

$$30 \qquad \Delta \hat{C}^{Observed} = \Delta \hat{W}^{Observed} + \Delta \hat{Y}^{Observed} - \left[ \left( 1 - \sum_{i} \varepsilon_{i} \right) \Delta \hat{Y}^{Observed} - \sum_{n} \varepsilon_{Z} \dot{Z}_{n} - trend + residual \right]$$
[6]

31

Panel: Dr. Lawrence Kaufmann

1 Equation [6] can be simplified to the following:

2

3 
$$\Delta \hat{C}^{Observed} = \Delta \hat{W}^{Observed} + \sum_{i} \varepsilon_{i} \Delta \hat{Y}^{Observed} + \sum_{n} \varepsilon_{Z} \dot{Z}_{n} + trend - residual$$
 [7]

It can be seen that historical cost growth can be decomposed into five components: 1) changes
in input prices; 2) an elasticity-weighted change in output (*i.e.* multiply the growth in each output
by its cost elasticity and sum across all outputs); 3) a Z variable effect (*i.e.* multiply changes in
all Z variables by their cost function coefficients and sum across all Z variables); 4) the estimated

- 8 trend coefficient; and 5) a residual term.
- 9 The same logic detailed in equations [1] [7] also applies to prospective cost changes. In PSE's
- 10 model,  $\dot{Z}_n = 0$  for every Z variable since the only independent variables that PSE projects will

11 change over the 2015-2019 period are input prices and outputs. Because the Z variables are not

12 changing, the Z variable term drops out of the equation PEG used to decompose prospective cost

13 growth. The four remaining components for decomposing prospective cost growth are presented

14 in equation [8] below.

15 
$$\Delta \hat{C}^{E} = \Delta \hat{W}^{E} + \sum_{i} \varepsilon_{i} \Delta \hat{Y}^{E} + trend - residual$$
 [8]

- 16 Accounting for the *differences* between projected and observed cost growth can be done
- straightforwardly by subtracting equation [7] from equation [8]; doing so and simplifying yieldsthe following:

19 
$$\Delta \hat{C}^{E} - \Delta \hat{C}^{Observed} = \Delta \hat{W}^{E} - \Delta \hat{W}^{Observed} + \sum_{i} \varepsilon_{i} \left( \Delta \hat{Y}^{E} - \Delta \hat{Y}^{Observed} \right) - \sum_{n} \varepsilon_{Z} \dot{Z}_{n} + residual^{E} - residual^{Observed}$$
[9]

20 PEG applied equations [7], [8], and [9] to the PSE and PEG models. We then used these

21 decompositions to examine and quantify which factors were most important for explaining the

22 acceleration of benchmark econometric costs between the historical and projected periods, and

23 for understanding differences between the PSE and PEG models.

The results of this analysis for the PSE model are presented in Table J.3.6.1. The most notable element in this table is that PSE projects a quite rapid acceleration in the capital service price in 26 2015-2019 compared with 2002-2014. Over the 2002-14 period, capital service prices grew by 1.14% per annum. Over the Custom IR period, capital service prices are projected to grow by 4.55% per annum.

- 29 The relatively slow growth in capital service prices over the 2002-14 period is partly due to the
- 30 decline in interest rates. However, PSE projects interest rates and the cost of capital will remain
- constant over the Custom IR period. The cost of capital is therefore not contributing to PSE's
- 32 projection of more rapidly growing capital service prices.
- The projected acceleration in capital service prices is due to PSE forecasting that THESL's
- capital asset prices will grow at the average annual 40-year growth rate in the electric utility

Panel: Dr. Lawrence Kaufmann

- 1 construction price index (the EUCPI; p. 29 of the July 2014 PSE Benchmarking Report).
- 2 Between 1973 and 2013, the EUCPI grew at an average rate of 4.55%, which is identical to the
- 3 projected, annual growth in capital service prices. However, recent inflation in the EUCPI has
- 4 been much more modest. Below we present the 10-year average growth rates in the EUCPI over
- 5 the entire 40-year period PSE used for its capital asset price forecasts.
- 6 1973-83 9.6% per annum
- 7 1983-93 3.2% per annum
- 8 1993-2003 2.4% per annum
- 9 2003-2013 2.0% per annum
- 10 PSE's forecast of capital asset prices is therefore greatly impacted by the inflation in capital asset
- 11 prices during the high-inflation 1970s. This distant inflationary experience is built into PSE's
- 12 forecast of capital asset prices. This forecast is, in turn, greatly impacting the growth rate of
- 13 PSE's estimated econometric benchmarks for THESL relative to observed history.
- 14 In fact, Table J3.6.1 shows that PEG estimates 72.3% of the acceleration in PSE's econometric
- 15 benchmark cost results from the assumed acceleration in capital asset prices (which accounts
- 16 entirely for the acceleration in capital service prices since the cost of capital and depreciation
- 17 rates are each assumed to remain constant). An additional 32.6% of the acceleration in PSE's
- econometric benchmark costs results from the more rapid assumed inflation in OM&A input
- 19 prices. Output growth is also expected to accelerate over the Custom IR period, and the cost
- 20 impact of more rapid output growth is projected to contribute 21.9% towards the acceleration of
- 21 econometric benchmark costs.
- 22 Other factors are estimated to lead to a *deceleration* in econometric benchmark costs, which
- means they tend to offset the input price and output effects above. Between 2002 and 2014, PSE
- 24 data show that there was a dramatic increase in the percent of load delivered to THESL's
- residential customers (from 19% of total deliveries in 2002 to 46.6% in 2014). Because PSE's
- 26 model found that residential customers are more expensive to serve, this trend contributed to an
- 27 increase in THESL's econometric cost benchmark of 0.28% per annum. Going forward,
- however, PSE assumes that the share of deliveries to residential customers will remain constant.
- 29 The historically estimated 0.28% annual increase in econometric benchmark costs resulting from
- a more residential load profile is therefore projected to vanish under the Custom IR period, and
- this projected change contributes a 12.1% decline in econometric benchmark costs. The trend
- and residual effects contribute an additional 14.7% deceleration in the econometric benchmark
- 33 cost.
- In sum, PEG finds that the main factor contributing to more rapid growth in PSE's econometric
- 35 benchmark costs for THESL under its Custom IR plan is that PSE projects THESL's capital
- asset prices will grow by 4.55% per annum over the Custom IR period. This factor accounts for
- more than 72% of the acceleration in THESL's econometric cost benchmark under Custom IR.
- The second most important factor contributing to more rapid growth in econometric benchmark

- 1 costs is PSE's assumed growth in OM&A prices. The third most important contributing factor is
- 2 the assumed growth in output.
- 3 The results of this analysis for the PEG model are presented in Table J3.6.2. The results are
- 4 broadly similar, because PEG did not adjust any of PSE's assumptions for the future when
- 5 developing projected benchmark costs for THESL. Hence the same 4.55% annual increase in
- 6 capital service prices are also built into the PEG econometric cost projections.
- 7 In fact, PEG's model shows somewhat more rapid acceleration relative to history than PSE's
- 8 model, because PEG historically projected slower growth in THESL's benchmark costs than
- 9 PSE (2.24% per annum for PEG vs. 2.69% per annum in the PSE model). PEG continues to
- 10 project slower growth in THESL's benchmark costs under Custom IR, but the differences
- between the PEG (4.87% per annum) and PSE (4.97% per annum) projections are smaller on a
- 12 prospective basis than on an observed, historical basis.
- 13 PEG estimates that 58.4% of the acceleration in our benchmark costs for THESL result from
- 14 PSE's forecast of accelerating capital service prices. This is the most important factor
- 15 contributing to more rapid growth in PEG's econometric benchmark costs for THESL under its
- 16 Custom IR plan. The second most important contributing factor to this acceleration is the more
- 17 rapid forecast in OM&A input prices (contributes 29.1%). The third most important contributing
- 18 factor is the projected growth in output (contributes 17.2%). As with the PSE model, the growth
- in PEG's econometric benchmark costs declined due to the assumption that THESL would no
- 20 longer continue to serve an increasingly residential load, as it did over the 2002-2014 period; this
- factor contributes -8.5% to the change in PEG's econometric benchmark costs. Trend and
- residual factors contribute 3.8% to the acceleration of PEG's benchmark costs.

									т	oronto Hydro I	<b>Data (Transfon</b>	ned)							
	Estimated																		
Variable	Coefficient	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019
CONST	20.101	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1	1
WK	0.554	0.272	0.254	0.227	0.205	0.178	0.167	0.162	0.171	0.156	0.137	0.069	0.058	0.139	0.162	0.184	0.206	0.228	0.250
۲۱	0.723	-0.329	-0.323	-0.317	-0.312	-0.309	-0.307	-0.301	-0.292	-0.277	-0.264	-0.251	-0.245	-0.227	-0.210	-0.193	-0.178	-0.164	-0.149
Y2	0.229	-0.100	-0.090	-0.154	-0.052	-0.050	-0.096	-0.144	-0.135	-0.097	-0.069	-0.088	-0.069	-0.069	-0.131	-0.099	-0.086	-0.074	-0.064
WKWK	0.063	0.037	0.032	0.026	0.021	0.016	0.014	0.013	0.015	0.012	0.00	0.002	0.002	0.010	0.013	0.017	0.021	0.026	0.031
1111	0.288	0.054	0.052	0.050	0.049	0.048	0.047	0.045	0.043	0.038	0.035	0.032	0.030	0.026	0.022	0.019	0.016	0.013	0.011
Y2Y2	0.171	0.005	0.004	0.012	0.001	0.001	0.005	0.010	0.009	0.005	0.002	0.004	0.002	0.002	0.009	0.005	0.004	0.003	0.002
WKY1	-0.004	-0.090	-0.082	-0.072	-0.064	-0.055	-0.051	-0.049	-0.050	-0.043	-0.036	-0.017	-0.014	-0.032	-0.034	-0.035	-0.037	-0.037	-0.037
WKY2	0.007	-0.027	-0.023	-0.035	-0.011	-0.009	-0.016	-0.023	-0.023	-0.015	-0.010	-0.006	-0.004	-0.010	-0.021	-0.018	-0.018	-0.017	-0.016
Y1Y2	-0.199	0.033	0.029	0.049	0.016	0.015	0:030	0.043	0.039	0.027	0.018	0.022	0.017	0.016	0.028	0.019	0.015	0.012	0.009
Z1	0.020	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306	14.306
22	0.037	-0.651	-0.714	-0.749	-0.647	-0.706	0.292	0.258	0.767	0.383	0.244	0.244	0.244	0.244	0.244	0.244	0.244	0.244	0.244
Z3	0.141	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124	0.124
Z4	0.122	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710	0.710
ZS	-0.032	0.866	0.866	0.866	0.866	0.872	0.857	0.864	0.868	0.872	0.881	0.887	0.898	0.898	0.898	0.898	0.898	0.898	0.898
Z6	0.015	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995	-0.995
Z7	0.020	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176	-1.176
TREND	0.002	1	2	3	4	5	6	7	8	6	10	11	12	13	14	15	16	17	18
WOM	N/A	1.000	1.024	1.054	1.086	1.108	1.148	1.181	1.186	1.228	1.253	1.269	1.288	1.310	1.340	1.371	1.404	1.438	1.472
Econometric Es	timate:	20.299	20.294	20.267	20.292	20.278	20.300	20.289	20.323	20.322	20.324	20.291	20.296	20.355	20.366	20.401	20.428	20.456	20.483
EXP()		654,137,431	651,240,323	633,401,817	649,446,174	640,605,623	654,687,497	647,705,848	670,083,825	669,504,481	670,872,723	649,119,836	652, 338, 956	692, 183, 682	699,579,057	724,432,899	744,580,684	765,318,312	786,631,218
* wow		654, 130, 889	666,570,521	667,326,818	705,597,290	709,515,570	751,555,059	764,992,423	794,504,990	822,010,907	840,308,338	823,661,668	840, 160, 388	906,636,031	937,303,017	993,501,766	1,045,532,750	1,100,328,749	l,157,991,949
THESL Actual C	ost:	435,010,368	450,339,136	454,122,880	449,667,584	457,014,912	484,482,944	518,147,392	535,624,544	586,112,768	637,697,472	598, 313, 344	657, 159, 296	729,767,040	824,746,240	887,888,000	949,368,896	1,003,643,904	1,067,738,240
Difference (In)		-0.408	-0.392	-0.385	-0.451	-0.440	-0.439	-0.390	-0.394	-0.338	-0.276	-0.320	-0.246	-0.217	-0.128	-0.112	-0.096	-0.092	-0.081
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Panel: Dr. Lawrence Kaufmann

#### Table J3.6.1

# Decomposition of THESL Predicted Cost: PSE Model<sup>1</sup>

		TH	ESL		Average	Tł	HES	L	Average	Ad	celeration
		2002		2014	Growth	 2014		2019	Growth	Amount	Percent Explained
Predicted Cost	\$	591,000,000	\$	816,000,000	2.69%	\$ 816,000,000	\$	1,046,000,000	4.97%	2.28%	
Input Price Effects											
Capital Price		11.65		13.36	1.14%	13.36		16.77	4.55%	3.42%	72.3%
OM&A Price		1.00		1.31	2.25%	1.31		1.47	2.34%	0.09%	32.6%
Capital Weight		69.9%		66.2%		66.2%		73.2%			
OM&A Weight		30.1%		33.8%		33.8%		26.8%			
Input Price Index					1.49%				3.88%	2.39%	104.9%
Output Quantity Effects	5										
Customers		665,043		736,076	0.85%	736,076		795,967	1.56%	0.72%	
Demand		4,771		4,921	0.26%	4,921		4,948	0.11%	-0.15%	
Customer Weight		78.0%		78.0%		78.0%		78.0%			
Demand Weight		22.0%		22.0%		22.0%		22.0%			
Output Quantity Index					0.72%				1.24%		
Customer Coefficient					0.738				0.738		
Demand Coefficient					0.208				0.208		
Cost Impact of Output O	Grov	vth			94.6%				94.6%		
Output Effect					0.68%				1.18%	0.50%	21.9%
Other Effects											
Percent Residential		19.04%		46.60%	7.46%						
Percent Residential Coe	effic	ient			0.037						
Percent Residential Effe	ect				0.28%					-0.28%	-12.1%
Trend + Residual					0.24%				-0.09%	-0.33%	-14.7%

1 The Customer, Demand and Percent Residential coefficients are based on the sample averages, because the THESL-specific coefficients were not provided with the PSE Reply Report.

#### Table J3.6.2

#### Decomposition of THESL Predicted Cost: PEG Model

	ТН	ESL	Average	T	HESL		Average	A	cceleration
	2002	2014	Growth	2014		2019	Growth	Amount	Percent Explained
Predicted Cost	\$ 473,149,648	\$ 619,183,584	2.24%	\$ 619,183,584	\$	789,746,473	4.87%	2.62%	
Input Price Effects									
Capital Price	11.65	13.36	1.14%	13.36		16.77	4.55%	3.42%	58.4%
OM&A Price	1.00	1.31	2.25%	1.31		1.47	2.34%	0.09%	29.1%
Capital Weight	69.8%	65.7%		65.7%		65.7%			
OM&A Weight	30.2%	34.3%		34.3%		34.3%			
Input Price Index			1.50%				3.79%	2.30%	87.5%
Output Quantity Effects	5								
Customers	665,043	736,076	0.85%	736,076		795,967	1.56%	0.72%	
Demand	4,771	4,921	0.26%	4,921		4,948	0.11%	-0.15%	
Customer Weight	76.3%	76.3%		76.3%		76.3%			
Demand Weight	23.7%	23.7%		23.7%		23.7%			
Output Quantity Index			0.71%				1.22%		
Customer Coefficient			0.674				0.674		
Demand Coefficient			0.210				0.210		
Cost Impact of Output O	Growth		88.4%				88.4%		
Output Effect			0.62%				1.08%	0.45%	17.2%
Other Effects									
Percent Residential	19.04%	46.60%	7.46%						
Percent Residential Coe	efficient		0.030						
Percent Residential Effe	ect		0.22%					-0.22%	-8.5%
Trend + Residual			-0.10%				0.00%	0.10%	3.8%

1

# ORAL HEARING UNDERTAKING RESPONSE TO SCHOOL ENERGY COALITION

#### 1 UNDERTAKING NO. J3.7:

#### 2 **Reference**(s):

3

4 To identify factors behind any significant differences in the rate of change of costs in the 5 benchmark and THESL numbers.

6

#### 7 **RESPONSE:**

- 8 Our response to Undertaking J3.6 provided a detailed analysis of the factors giving rise to
- 9 differences in the growth rates of econometric benchmark costs over the observed and
- 10 prospective, Custom IR periods. PEG's original analysis did not focus on this issue, because we
- 11 concentrated on ensuring comparability of PSE and PEG cost measures and technical,
- econometric issues. However, we do not believe that it is reasonable to project 4.55% annual
- 13 growth in THESL's capital service prices under its custom IR period. The EUCPI data show that
- 14 inflation rates of that magnitude have not been observed on a sustained, multi-year basis for
- more than 30 years.
- 16 PEG believes a more reasonable forecast in capital service prices is the 10-year historical growth
- in the EUPCI. As discussed in the response to Undertaking J3.6, the EUCPI has grown by 2.0%
- 18 per annum over the 2003-2013 period. A more reasonable capital asset price forecast could
- 19 potentially lead to a significant difference in the relationship between THESL's benchmark and
- 20 projected costs over the Custom IR period.
- To explore this issue, PEG amended our econometric benchmark model presented in response to
- J3.5 so that it projected 2% annual growth in capital service prices over the 2013-2019 period
- rather than the 4.55% assumed by PSE (with the possible exception of 2013, in which actual
- EUCPI data were available at the time of PSE's study). Recall that the response to J3.5
- subtracted THESL's projected bad debt expenses from its total costs in 2013-2019 and therefore
- 26 incorporated "Adjustment #1" recommended in the PSE Reply Report.
- 27 PEG presents the results of this amended econometric model in Table J3.7.1 below. The
- amendments do not impact the 2002-2012 data used to estimate the model or PEG's 2002-2012
- 29 benchmarking results for THESL. Compared with the Table presented in response to
- 30 Undertaking J3.4, this table reflects only the impact of changing the asset price forecast for
- THESL over the 2013-2019 period. PEG's results below therefore differ from the results
- presented in PSE's Reply Report in three ways: 1) PEG has not accepted PSE's proposed
- adjustment for CDM expenses (because it adds historical and projected expenses to THESL's

Panel: Dr. Lawrence Kaufmann

- 1 cost measure that are not part of this application); 2) PEG does not include an urban core dummy
- 2 variable because our statistical work rejects the hypothesis that this is a significant driver of
- 3 electricity distribution costs, after other independent variables are controlled for; and 3) PEG
- 4 projects 2% annual asset price growth rather than the 4.55% PSE projection for the Custom IR
- 5 period.
- 6 One result of this change is the growth in THESL's econometric benchmark costs slows
- 7 markedly over the Custom IR period. Recall from the response to Undertaking J3.6 that PEG's
- 8 previous work projected annual growth in benchmark costs for THESL of 4.87% per annum
- 9 during the Custom IR years. After the projected growth in capital asset prices over these years is
- reduced to 2% per annum from 4.55% per annum, PEG's econometric benchmark grows by only
- 11 3.0% per annum. This growth rate is more compatible with historical changes in econometric
- 12 benchmark costs.
- 13 It can also be seen that THESL is now a worse cost performer. THESL's costs are projected to
- 14 33.1% above their benchmark levels in 2015. This projected difference rises to 45.2% by 2019.
- 15 All these differences are statistically significant.
- 16 The increasingly worse THESL performance is expected, because slower projected input price
- 17 inflation will have a cumulative effect on the cost benchmarks. By continually leading to less
- escalation in cost benchmarks compared with PEG's earlier econometric model, the gap between
- 19 THESL's actual and projected costs will continue to widen over time.
- 20 PEG believes the refinements of our cost projections in this undertaking lead to more accurate
- 21 inferences on THESL's projected cost performance. They also strengthen our conclusion that
- 22 THESL is projected to be an inferior cost performer under its Custom IR plan.

2	Percent of US Total Cost	Total Cost Econometric	Annual	Cumulative	Five Year Moving	Total Cost	Annual	Cumulative	Five Year Moving	THESL Cost at US	Excess	Percent
Year	Econometric Benchmark	Benchmark, \$M	Percent Increase	Percent Change	Average increase	THESL, \$M	Percent Increase	Percent Change	Average increase	Benchmark Levels	THESL Cost	Excess
2002	-8.46%	\$473		0.00%		\$433		0.00%				
2003	-6.67%	\$480	1.48%	1.48%		\$448	3.46%	3.46%		\$439	¢\$	1.96%
2004	-4.84%	\$475	-1.04%	0.42%		\$452	0.89%	4.39%		\$435	\$17	3.95%
2005	-11.11%	\$504	6.11%	6.55%		\$448	-0.88%	3.46%		\$461	-\$13	-2.90%
2006	-9.72%	\$504	0.00%	6.55%		\$455	1.56%	5.08%		\$461	-\$6	-1.38%
2007	-8.37%	\$526	4.37%	11.21%	2.20%	\$482	5.93%	11.32%	2.22%	\$482	\$0	0.10%
2008	-2.26%	\$531	0.95%	12.26%	2.08%	\$519	7.68%	19.86%	3.11%	\$486	\$33	6.77%
2009	-1.82%	\$549	3.39%	16.07%	3.05%	¢539	3.85%	24.48%	3.77%	\$503	\$36	7.25%
2010	4.23%	\$268	3.46%	20.08%	2.49%	\$592	9.83%	36.72%	6.30%	\$520	\$72	13.85%
2011	11.05%	¢579	1.94%	22.41%	2.92%	\$643	8.61%	48.50%	8.10%	\$530	\$113	21.31%
2012	10.00%	\$560	-3.28%	18.39%	1.27%	\$616	-4.20%	42.26%	5.45%	\$513	\$103	20.16%
2013	15.10%	\$576	2.86%	21.78%	1.66%	\$993	7.63%	53.12%	5.44%	\$527	\$136	25.74%
2014	24.45%	¢593	2.95%	25.37%	1.57%	\$738	11.31%	70.44%	7.24%	\$543	\$195	35.95%
2015	39.17%	\$600	1.18%	26.85%	1.10%	\$835	13.14%	92.84%	8.05%	\$549	\$286	52.02%
2016	44.00%	\$625	4.17%	32.14%	1.56%	006\$	7.78%	107.85%	7.84%	\$572	\$328	57.30%
2017	49.07%	\$646	3.36%	36.58%	3.01%	£96\$	7.00%	122.40%	11.04%	\$591	\$372	62.84%
2018	52.54%	\$668	3.41%	41.23%	3.13%	\$1,019	5.82%	135.33%	10.53%	\$612	\$407	66.64%
2019	57.25%	¢690	3.29%	45.88%	3.21%	\$1,085	6.48%	150.58%	9.22%	\$632	\$453	71.77%
		70FC 1C										
т <b>с у</b> гу.	IIICI Edse	%/0.02				10.44%						
	CAGR	2.00%				5.55%						
17 yrs	Increase	45.88%				150.58%						
	CAGR	2.49%				8.17%						

Table 2 - PEG Cost Model Results J3.7.1

# **PEG J3.7.1 Cost Comparison**







#### ARTICLE 2 OBJECTIVES AND PRINCIPLES

#### 2.1 Purposes

The purposes of this Shareholder Direction are as follows:

- a) subject to the *Board's* authority to manage or supervise the management of the business and affairs of the *Corporation*, to provide the *Board* with the *Shareholder's* fundamental principles regarding the *Business*;
- b) to inform the residents of the *City of Toronto* of the *Shareholder*'s fundamental principles regarding the *Business*; and
- c) to set out the accountability, responsibility and relationship between the *Board* and the *Shareholder*.

#### 2.2 Shareholder Objectives and Principles

- 2.2.1 Subject to *Law*, the *Corporation* shall and shall direct its *Subsidiaries* to conduct their affairs and govern their operations in accordance with such rules, policies, directives or objectives as *Directed by Council* from time to time.
- 2.2.2 The following objectives and principles shall govern the operations of *Toronto Hydro*:
  - a) to operate Toronto Hydro on an efficient and commercially prudent basis;
  - b) to optimize the *Shareholder*'s return on equity and operate *Toronto Hydro* with a view to meeting the financial performance objectives of the *Shareholder* as set out in this *Shareholder Direction*;
  - c) to provide a reliable, effective and efficient electricity distribution system that supports the electricity demands of residents and businesses in the *City of Toronto*;
  - d) to operate *Toronto Hydro* in an environmentally responsible manner consistent with the *City of Toronto's* energy, climate change and urban forestry objectives and, as appropriate, utilizing emerging green technologies;
  - e) to ensure that the Business is managed in material compliance with all Law; and
  - f) to engage in recruitment and procurement practices designed to attract employees and suppliers from the *City of Toronto*'s diverse community.

1 Energy Probe TCQ 49			Con	isolidated Fin.	ancial Summar	y 2013 ( <i>Sic</i> ) - 2	019				Page 1 of 2
2 Toronto Hydro Submission	Approved	Actual	Actual E	Estimate P	oposed.	Proposed	Proposed	Proposed	Proposed	Comments	References
	2011	1 2012	2013	2014	2015	2016	2017	2018	201	6	2015-2019: E1B_T02_S03
4 Operating Revenues	225	524.1	2 546.05	546.5 25 7	661.2	691.5	/4/.0	1.008	843.	b See Cover Letter Para 11	2012-2014: Toronto Hydro RKR
	47 7	7 E 19.4	4 25.4	7.62	40.1 C 707	40.8	4/.4	4010	400		Filings and Supporting Materials
	040	040.0	C4'T/C 0	7.7/C	c./U/	C.OC/	134.4	040.1			
8 Total OM&A Expense	238.6	215.8*	246.4	246.6	269.5	273.3	277.1	281	284.9	9 See Cover Letter Para 8	Past/Test Year data: E4A_T01_S01; *2012 amount is ne
9 Rate Base	2298.2	2534.5	3 2658.4	2774.9	3313.5	3683.9	3977.9	4199.8	4415.	2	Information underlying E1B_T02_S03
10 Capital Factor					01 20	να να	UC 80	102 70	100 07		
11 Interest expense					00 00C	06.06	12.0K	07.22C	JU-201		
12 Deturn on Canital (DOE)				1	172 20	12710	149.00	156 20	15.102		
				1	123.30	13/.10	148.00		104.30		
14 PILS/INCOME LAXES				1	24.4	14.90	22.80	40.50	1/-04 1/-04		
15 Co					437.80	405.0	72.7 75.7	07./0C	5.01 5.01		E1B TD3 SD3
10 Cli 17 Scan				1	, ,	11.4	09 U	0.00			
1 June 14 DCI				1	, ,	0.07		7/00	5.01		
10 Total Gross Revenue Requirement	548	543 6	571 45	577 7	707 3	7383	00.0	848 1	. 608		
	96-	10 4	125.10	- 75 7	1 94-	2.00 v	V LV-	1000	. 81-		
	07-			2.02-	C 1 3	<b>C01 E</b>	F./#-		010	See Cover Jetter Bara 0 10	
	77C		c0.04c	C.0+C	7'TOO	C'TC0	141	1.000		DEE COVEL LELLEL FUIL 9, 10	
22				$\frac{1}{1}$							
23 Total Dobt	1270 0	1520 55	1505.04	1664 04	1000 1	10100	1206 74	JE10 00	10130	60.00% 1.1%	
24 TOLAT DEDI	C 010	0C-07CT	1052 26	11004.94	1.0001	1473 E6	1501.15	00.6162	1766 Di	2 00:00% 4:11%	
	C.ELE	VICTOT 0	00:000T	06.6011	1223.44	DC.C/41	07.16CT	70/07	T/00.00	2 100 00% 5 10%	Information underlying E1D_T03_C03
	7.00777		1.0007	0.4117	0.0100	C.0000	C.11CC	11000		WGT:0 W00:001	
28											
20				CAPFX and	In Service Ass	et Additions					
29 Conital Errora distructo											
30 Capital Expenditures 31 Total Svetam Acraec Canital	5 2 3	53 J	96 6	76	86.1	03 5	0 001	00 0	95.1		
32 Total System Renewal Canital	20.2	157.7	2311	286.4	251 7	735	5.946.3	260.1	1 296		
32 Total System Service Capital	9.212	78 V	1.162	104.1	898	227 26 5	67 5	1002			F3A-T06 S02 App 2-AA
33 Total General Dlant Capital	7 7 7 7 7 7	- DC	33.8	109 5	104.6	0.00	080	1.05			
35 Other	24.6	ο 0 0	105	13.3	10.3	19.8	28.6	975	707		
36 Total Distribution Capital	445.5	288.0	445.7	589.2	539.6	504.2	467.4	470.0	502		
		2007		4.000		4					
38 In-Service Asset Additions											
39 Total System Access Capital											
40 Total System Renewal Capital											
41 Total System Service Capital											
42 Total General Plant Capital											
43 Other											
44 TOTALISAS	439.1*	209.4	1 381.3	480.3	653.6	543.1	505.7	441	529.9	0	Interrogatory 2B-SEC-25. *2011 ISA reflects the actual $\epsilon$
45 Variation										See Cover Letter Para 12	
46					OMP.A						
				Participant and	OIVIGA					1	
	2011	ALLUAI 2013	Actual 1	2014	2015	7016	rrupuseu 2017	ri upuseu	rrupuseu 2016		
50 Onerations	2.92	55.0	59.5	58.5	20.3		1707				
51 Maintenance	56.1	24.5	66.8	50.3	61.2						
57 Billing and Collecting	40.6	36.0	35.7	9.25	415						
53 Community Relations	0.04	200	4.CC 1	2.10	C.17						
54 Administrative and General	72.6	5 67.8	75.0	81.2	86.5					<b>T</b>	
55 Taxes Other Than Income Taxes	5.9	-2.5	6.4	6.5	6.5						
56 Donations	0.7	, 0.7	, 0.7	0.7	0.8						
57 TOTAL	238.6	3.215.8	3 246.4	246.6	269.5	273.3	277.1	281	284.	9 See Cover Letter Para 8	Past/Test Year data: E4A_T01_S01;
58 Variation: Restructuring Costs		27.7									

Toronto Hydro-Electric System Limited

36

Toronto Hydro-Electric System Limited EB-2014-0116 Response to Energy Probe Motion Filed: 2015 Jan 13 Page 2 of 2

t of 27.7 restructuring costs

37

amount.

# **Revenue Requirement Comparison - Application vs. U.S. Benchmark**

# Application (Source Energy Probe TCQ 49)

Year	2014	2015	2016	2017	2018	2019	Total
Gross Costs (\$ millions)	572.2	707.3	738.3	794.4	848.1	892.1	3980.2
Increase		135.1	31	56.1	53.7	44	319.9
Percentage		23.61%	4.38%	7.60%	6.76%	5.19%	55.91%

# PEG Final Results - U.S. Benchmark Increases 2015-2019 (Source J3.7.1)

Gross Costs (\$ millions)	572.2	579.0	603.1	623.4	644.6	665.8	3115.8
3enchmark Increase		6.8	24.1	20.3	21.3	21.2	93.6
Percentage		1.18%	4.17%	3.36%	3.41%	3.29%	16.36%
Application Excess		128.3	135.2	171.0	203.5	226.3	864.4
Percentage Excess							27.74%

# PSE Final Results - U.S. Benchmark Increases 2015-2019 (Source PSE Reply Table 2)

Gross Costs (\$ millions)	572.2	591.1	627.6	661.3	696.3	733.5	3309.8
Benchmark Increase		18.9	36.5	33.6	35.0	37.2	161.3
Percentage		3.31%	6.17%	5.36%	5.30%	5.34%	28.19%
Application Excess		116.2	110.7	133.1	151.8	158.6	670.4
Percentage Excess							20.26%

to its contact with residential customers, in that it generally relates to account inquiries, 1 billing information changes, follow-up on outage restoration, energy conservation 2 incentives or specific customer requests such as new connections. 3 4 Toronto Hydro also engages in other forms of indirect communication with customers 5 through its interactions with industry associations on conservation, reliability and 6 infrastructure investment issues. Organizations such as the Building Owners and 7 Managers Association ("BOMA") and the Toronto Board of Trade can help the utility 8 effectively disseminate critical information to their large memberships. 9 10 In addition, Toronto Hydro collaborates with the City of Toronto Better Buildings 11 Partnership within the Energy Efficiency Office to pursue conservation opportunities 12 within the municipal sector as well as leveraging demand response programs to support 13 the emergency generation and preparedness plans for city affiliates such as Toronto 14 15 Community Housing. Toronto Hydro is also a member of Weatherwise, a partnership

convened by the City and Civic Action comprised of public, private and Not-For-Profit
 organizations identifying the risks of extreme weather.

18

#### 19 **1.3.** Very Large Customers

Finally, Toronto Hydro has an engagement program – the Key Account Management Services program – dedicated to its very large or "key account" customers. The utility created this program to better understand and respond to the unique experiences, preferences and service needs of this type of customer. Key account customers are typically sophisticated commercial and institutional entities who have a strong grasp of their service requirements and a good working knowledge of the electricity sector.

In 2012, the initial scope of the key account management service program was to offer formal engagement meetings annually to customers with an electricity demand greater

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Toronto Hydro-Electric System Limited EB-2014-0116 Exhibit 1B Tab 2 Schedule 7 Filed: 2014 Jul 31 Corrected: 2015 Jan 15 Page 7 of 12

1	than 5 MW or with a large aggregate of multiple commercial accounts throughout the $\sim$
2	city. In 2013, Toronto Hydro expanded the scope to include customers whose demand
3	exceeds 1 MW and who are served by feeders that have been experiencing a high
4	frequency of outages. Generally, Toronto Hydro prioritizes meeting with key account
5	customers who are experiencing the worst reliability and/or that are most significantly
6	affected by service quality issues (e.g., food processors and pharmaceutical companies
7	who must dump product and re-sterilize equipment; health care facilities concerned with
8	patient procedures; plastic moulding companies with equipment concerns; etc.).
9	
10	Formal key account management meetings typically address the following topics:
11	• Review of the customer's annual reliability performance and customer
12	experience;
13	• Toronto Hydro reliability investigations and root cause analysis reports;
14	• Improving Reliability and Services – Infrastructure Renewal Program;
15	• Regulatory environment, current filing, system reliability, capital plan and
16	investments, rate impact;
17	• Available account management services, including single point of contact, 24/7
18	outage management service, energy data management, billing services; and
19	• Conservation and Demand Management ("CDM"), including incentive program
20	opportunities, energy efficiency training and support, electricity savings
21	verification.
22	
23	Toronto Hydro endeavours to customize its key account management services to best suit
24	individual customers' specific needs and preferences. This customization can occur
25	regarding the form and frequency of how the customer prefers to be engaged.
26	Accordingly, while Toronto Hydro aims to meet with this group of customers on a
27	consistent basis, some may choose to forego a meeting, while others prefer multiple
28	meetings over the course of a year in order to address specific needs and opportunities.

Toronto Hydro-Electric System Limited EB-2014-0116 Exhibit 1B Tab 2 Schedule 7 Filed: 2014 Jul 31 Corrected: 2015 Jan 15 Page 7-A of 12

As explained in more detail below, the information presented by Toronto Hydro is customized for each customer for their reliability experience, current and planned investments in their local area, conservation and demand programs and the rate impact of investments on their current bill.

5

#### 6 **1.3.1** Key account meeting structure and engagement materials

Toronto Hydro's key account management services meetings are currently structured
around a standardized presentation. The presentation has evolved over time, but typically
addresses four main topic sections:

10

11	1.	Overview: Includes an overview of the utility, historical system spending,
12		historical system reliability measures (i.e. SAIDI/SAIFI), drivers of outages,
13		future investment needs, investments to improve reliability, and from time-to-
14		time, current information on the regulatory process, including a brief, high-level
15		discussion of recently concluded rate applications and/or pending applications.
16	2.	Customer Specific Details: Includes customer specific reliability performance,
17		reliability investigations and cause of outages, and generally serves as an
18		opportunity to discuss the customer's experience. This typically includes a
19		discussion of planned capital projects that will address the customer's service.
20	3.	Bill Information: Using a bill sample or the customer's bill, Toronto Hydro
21		explains the various components of the electricity bill and explains how costs
22		could potentially be reduced.
23	4.	Conservation and Demand Management (CDM) programs: Includes a status
24		review of past and current conservation projects. Toronto Hydro introduces
25		possible CDM program opportunities that could help reduce electricity costs for
26		the customer.
27		

Toronto Hydro-Electric System Limited EB-2014-0116 Exhibit 1B Tab 2 Schedule 7 Filed: 2014 Jul 31 Corrected: 2015 Jan 15 Page 7-B of 12

1

The objective of these meetings is to give large, sophisticated and knowledgeable customers (typically senior management) an opportunity to discuss their specific needs in a timely and efficient format. Therefore, the level of focus given to each section of the presentation is ultimately dictated by customer-specific needs and preferences. Generally, Toronto Hydro finds that large customers are interested in discussing the details of their specific reliability experience, potential remedies to reliability issues, and how to manage their electricity costs.

9

To illustrate the range of content provided to key account customers, Appendix C includes a sample of a presentation deck provided to a customer during the development of the Application. These decks were subject to updates from time-to-time and included customer-specific information. The sample deck provided does not include any customer-specific information, but rather an explanation of the type of customer-specific information that may appear on a given deck.

16

#### 17 **1.3.2 Outcomes of the Key Account Process**

Toronto Hydro uses the input received from the Key Account Management Services 18 program to plan CDM programs and to inform capital and maintenance program planning 19 in areas such as the Worst Performing Feeder program (Exhibit 2B, Section E6.21) and 20 the Vegetation Management maintenance segment (Exhibit 4A, Tab 2, Schedule 1, 21 Section 5). Toronto Hydro also uses these meetings to better understand the impact of 22 momentary interruptions and to inform the prioritization of longer-term capital 23 investments as the work plan is executed. The following are examples of projects that 24 were created and/or prioritized in response to feedback received through key account 25 engagement: 26

27 28 • A backup feed for a large financial institution was found to be susceptible to moisture related outages. On those occasions when it was active, the customer's

1	sensitivity to power quality made the risk unacceptable to them. Based on this $\sim$
2	customer input, operations was able to connect to an alternate feeder.
3	• The causes of some outages are difficult to source. For the most sensitive key
4	account customers, Toronto Hydro has installed sophisticated power quality
5	meters to assist in diagnosing reliability issues, which could be utility or customer
6	equipment related.
7	• The supply to a particular hospital is through a heavily treed area, making it more
8	susceptible to outages. Following discussions with the customer, Toronto Hydro
9	responded by intensifying its tree trimming program in that location.
10	• A large retail mall was susceptible to frequent outages due to the deterioration of
11	its direct buried feeder cable. After ongoing engagement, Toronto Hydro
12	replaced the feeder as a reprioritized renewal project.
13	
14	The utility plans to continue to offer the Key Account Management Services program
15	throughout the 2015-2019 planning period.
16	
17	For further information on the utility's day-to-day customer contacts and forms of
18	engagement see Toronto Hydro's Customer Relationship Management program. <sup>3</sup>
19	
20	1.3.3 Letters Of Comment From Key Account Customers
21	During its regular meetings in 2013 and 2014, Toronto Hydro informed key account
22	customers about the OEB's increasing focus on customer engagement as part of the
23	renewed regulatory framework, and invited customers to submit letters of comment
24	outlining their concerns and opinions on matters such as service quality, reliability, and
25	cost of electricity, as well as the utility's ongoing, renewal-focused capital investment
26	plans. Overall, Toronto Hydro received 15 letters of comment, copies of which are
27	attached as Appendix A. Toronto Hydro notes that it previously submitted similar letters

43

<sup>&</sup>lt;sup>3</sup> Exhibit 4A, Tab 2, Schedule 13.

Toronto Hydro-Electric System Limited EB-2014-0116 Exhibit 1B Tab 2 Schedule 7 Filed: 2014 Jul 31 Corrected: 2015 Jan 15 Page 7-C of 12

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- of comment with the 2012-2014 ICM application (EB-2012-0064). These were filed as
- 2 Appendix B in the response to undertaking JT2.2 (Phase 1 of the proceeding).
- 3

1 2. DSP-SPECIFIC CUSTOMER ENGAGEMENT

2 In addition to the utility's ordinary course customer engagement activities described

above, Toronto Hydro has engaged with its customers specifically around this application

4 and the utility's DSP for 2015-2019.

5

6 Toronto Hydro's DSP-specific customer engagement activities were guided by the

7 Ontario Energy Board's ("OEB") expectations in the RRFE Report,<sup>5</sup> which states that

8 distributors should provide services in a manner that responds to identified customer

<sup>9</sup> preferences,<sup>6</sup> and Chapter 5 of the OEB's Filing Requirements for Electricity Distribution

<sup>10</sup> Rate Applications ("Chapter 5").<sup>7</sup> Chapter 5 requires that a distributor describe its

11 customer engagement activities to obtain information on their preferences and show how

12 it considered those preferences in its plan.<sup>8</sup>

<sup>&</sup>lt;sup>5</sup> Report of the Board "Renewed Regulatory Framework for Electricity Distributors: A Performance-Based Approach" (October 18, 2012) [the "RRFE Report"].

<sup>&</sup>lt;sup>6</sup> RRFE Report at page 2.

<sup>&</sup>lt;sup>7</sup> Ontario Energy Board, Filing Requirements for Electricity Transmission and Distribution Applications, Chapter 5, "Consolidated Distribution System Plan Filing Requirements," (March 28, 2013) ["Chapter 5"].

<sup>&</sup>lt;sup>8</sup> Chapter 5 at section 5.0.4.



# **Action Log**

Note: If applicable, this slide contains information about customer-specific issues and outlines the action items undertaken by the parties to address those issues.



# Agenda

- 1. Introduction
- 2. Improving Reliability and Services Infrastructure Renewal Program
- 3. Key Account Management Services
- 4. Conservation and Demand Management (CDM)



Toronto Hydro-Electric System Limited

# Regulatory Infrastructure Renewal Up-date

- The Ontario Energy Board (OEB) has approved the Toronto Hydro 2013 Rate Application
  - Decision issued on April 2, 2013
- Toronto Hydro requested a rate increase to cover Incremental Capital for a variety of asset renewal projects
  - The capital program is intended to enhance safety and reliability of the distribution system for the benefit of customers and employees.
  - The decision provides for an increase in capital spending to address aging electricity distribution infrastructure, and allows for the construction of the new Copeland Transformer station in downtown Toronto to relieve existing stations and provide for future load growth in the area. Copeland Station will be the first transformer station built in downtown Toronto since the 1960s.



3 |

# **Regulatory Environment**



# 40% of Outages in Toronto are Due to Aging Equipment

 Some areas of the city are experiencing an unacceptable number of power outages. Thanks to our capital investment in infrastructure, equipmentrelated outages are down 10% since 2009. In 2013, we expect to invest approximately \$327 million in infrastructure upgrades to help improve service reliability.



Toronto Hydro-Electric System Limited

# **Investments to Improve Reliability**

2013 Capital Investment by Wa	ard (approximate)
-------------------------------	-------------------

	Capital Projects Categ	ory			
Ward	Overhead St	ations U	nderground To	otal Ward	
1	5,740,767	507,036	3,449,452	\$9,697,255	
2	6,808,892			\$6,808,892	
3	2,545,439		268,122	\$2,813,561	
5	4,549,263	855,846	227,422	\$5,632,531	
6	2,469,781			\$2,469,781	
7	5,554,819		753,738	\$6,308,557	
8	876,595	1,558,702	3,912,393	\$6,347,690	
9	1,821,589		2,289,126	\$4,110,714	
10	660,842	826,110	317,566	\$1,804,517	
11	5,859,475	326,000	7,784	\$6,193,259	
12	2,920,027			\$2,920,027	
13	1,025,728		478,720	\$1,504,448	
14	63,788		206,859	\$270,647	
15	930,827			\$930,827	
16	37,947	83,300	1,727,030	\$1,848,277	
17	1,609,892		439,587	\$2,049,479	
18	120,902	87,935	2,312,805	\$2,521,642	
19	2,532,504	311,571	156,994	\$3,001,070	
20	12,000	761,971	6,799,544	\$7,573,515	
21	926,585		2,841,381	\$3,767,966	
22	79,534	422,007	3,175,399	\$3,676,939	
23	4,573,675	623,154	1,842,894	\$7,039,723	
24	559,957	332,500	2,199,797	\$3,092,254	
25	889,820		3,274,502	\$4,164,322	
26	497,859		2,031,802	\$2,529,661	
27	16,166	472,648	3,865,500	\$4,354,314	
28	700,000		7,532,868	\$8,232,868	
29			253,009	\$253,009	
30	1,991,317	151,503	436,254	\$2,579,074	
31			151.444	\$151.444	
32	10,323		1,031,598	\$1,041,920	
33	208,844		4,409,712	\$4,618,556	
34	1,661,766		717,608	\$2,379,374	
35	611.172		,	\$611,172	
36	816,927		309,593	\$1,126,520	
37	69.495	228,302	124,219	\$422,016	
38	205.755	126.888	261.134	\$593,777	
39		7,900	3.312.212	\$3,320,117	
40		.,500	3,798,678	\$3,798,678	
41	43.405	516,456	5,404,131	\$5,963,997	
42	15,405	,150	7,726,828	\$7,726,828	
43	243 327	417.387	787,988	\$1,448,707	1-
44	243,327	417,507	2,705,952	\$2,705,952	TOPON
N/A	456 139	78,007	183,099	\$717.246	TORON
	2,419,113	82,500	3.536.880	\$6.038.493	HYDRO
N/A (Across City)		,000	-,,000	+ -,,	

# **Investments to Improve Reliability**







#### DO YOU LIVE/WORK/TRAVEL HERE?

# Toronto Hydro's Grid: Areas of In Need of Attention



# **Your Outage Experience**

Note: If applicable, this slide includes customer-specific outage information for each of the customer's facilities.



# Your Power Reliability/Quality Summary

Note: If applicable, this slide includes customer-specific power reliability information, which may be presented as follows:



12 |

# **Root Cause Analysis**

Note: If applicable, this slide includes a root cause analysis of a particular power reliability/quality issue (i.e. momentary outages) that the customer is experiencing, and provides an explanation of the mitigation measures that Toronto Hydro has taken or proposes to undertake to address the issue.



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13 |

# **Inspection Programs and Status**

Note: If applicable, this slide includes a description of the inspection programs that apply to the specific customer, and an update with respect to the status of those program for the given year. For example:

#### 1. Infrared Audit Program

Infrared inspection of both primary and secondary overhead line components is performed. This identifies potential "hot spots" and allows corrective measures to be taken before they have an impact on system reliability.

#### 2. Cable Chamber Inspection Program

Cable chambers for underground feeders are inspected for electrical and civil deficiencies.

#### 3. Other Feeder Asset Inspections

Inspections performed on assets which are attached to the same feeder that supplies the Molson plant. Insulators are pressure washed to reduce the possibility of flashovers.



		201	3 Rat	te Imp	act	UNDE
Gener (150,000 k	al Service	, 50 kW to <sup>w, 90% PF)</sup>	1MW		FO	VELOP
Year	Distribution	Transmission	Regulatory	Commodity	Total	CI MIN
Change	3.4%	12.5%	-5.4%	10.2%	7.7%	A
(800,000 k Year	Wh/month, 1,600	ransmission	Regulatory	Commodity	Total	
Change	3.0%	12.4%	-5.4%	10.2%	7.7%	
Large (4,500,000	2.4 User, > 5 kWh/month, 8,4	% Λ₩ 91 kW, 90% PF)				
Year	Distribution	Transmission	Regulatory	Commodity	Total	
Change	3.2%	12.5%	-5.3%	10.2%	7.7%	
	- 2.4	%				

Rates reflect current best estimates and are subject to change
Rate Order approved by the OEB on May 9, 2013, file EB-2012-0064; rate increases effective June 1.

•Commodity cost based on HOEP+GA rates



15 |

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Toronto Hydro's Key Account Management Service



# The Importance of Toronto Hydro's Business Customers

- Toronto Hydro has over 80,000 business customers
  - Representing all sectors Municipal, Academic, Healthcare, Commercial, Industrial
  - 530 of these customers have a demand of over 1,000 kW the Key Accounts
  - Customers with multiple sites, such as larger property management or institutional customers are also aggregated as a Key Account
- We recognize these customers as distinct from our residential customers:
  - Businesses support the economic development of the City and provide employment
  - You are important to THESL and the City Substantial electricity revenue comes from THESL business sector – 12% of our customer base provides 80% of our revenue
  - We recognize that Business customers can be significantly affected by outages in lost productivity of goods and services produced and delivered, and human resource management to name a few
  - Business customers have sensitive technology. Power quality is essential to uninterrupted operations.
  - Communications is vital to outage management.



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17 |



Customer Segment	Total Revenue	<u>Total</u> <u>Customers</u>	Revenue Per Customer
Large Business >1,000 kW	\$728 million	530	\$1,373,280
Medium Business 50-1,000 kW	\$1,089 million	12,129	\$89,762
Small Business <50 kW	\$273 million	68,431	\$3,989
Residential <50 kW	\$709 million	637,910	\$1,111
	\$2,799 million	719,000	
		Toronto	Hydro-Electric System Limited

# **Key Account Management Services**

- Account Management •
  - Single point of contact for all aspects of the relationship with Toronto Hydro
  - To manage issues and ensure customer needs are met
  - · Work with internal Departments to improve levels of customer service
    - Distribution System, Customer Information System, Conditions of Service, Metering Systems, Billing, Collections, Rates, Power Quality & Reliability, CDM programs, Ministry of Energy, Ontario Energy Board and Independent Electricity System Operator, Regulatory Information
- Outage Management
  - 24/7 After hours outage response service
- Data Management •
  - MV90 online energy consumption data
  - · Special energy consumption data requests
- **Billing Services**

19 |

- eBills
- Pre-authorized payment



Toronto Hydro-Electric System Limited

# **Power Outage -Key Account Call-in Process**



# **New Proactive Outage Management**

- Severe weather during the month of July impacted Toronto Hydro service and caused several prolonged outages throughout the city.
- The outages generated significant amounts of feedback from customers, including more frequent outage status updates are needed for businesses.
  - Key contacts have a need for ongoing updates related to outages at their facilities in order to shift business operations accordingly.
- We are developing a commercial customer outage communication program whereby commercial customers will receive customized outage alerts during severe weather emergencies via the communication channel of their choice (email, phone, text).



#### Toronto Hydro-Electric System Limited

# **Continuously Improving Our Service...**

Communications

Power outage email notification – 2014 launch

Quarterly Newsletters – "eConnect for Biz"

Metering

21 |

Power quality, data access, analytics

Self Service

- Enhanced energy data management (MV Web Replacement)
- On line transactions

CDM

- □ Incentives, training and support
- Post 2015 program development

Other...

22 |





# **Conservation and Demand Management Business Incentive Programs**



# **Commercial & Institutional Programs**

# SMALL BUSINESS LIGHTING

• Up to \$1,500 of free lighting upgrades (increase from \$1,000)

# **AUDIT FUNDING**

- · Funding of up to 50% of the cost to conduct an energy audit
- Building Systems audit to promote systems balancing (hydronic, air)

### **RETROFIT PROGRAM**

- Funding to install high-efficiency equipment and new control systems
- Cover up to 50% of the cost; \$400/kW (or \$0.05/kWh) for lighting and \$800/kW (or \$0.10/kWh) for non-lighting
- Monitoring and Targeting measure now eligible
- Property Managers and Facility Managers now eligible participants

#### EXISTING BUILDING COMMISSIONING (EBCx)

- Paid for evaluating and implementing retro-commissioning strategies of systems with chilled water plants
   New!
- Up to \$30,000 of incentives available for investigation

# **New Program Opportunities**

# **APPLICANT REPRESENTATIVE INITIATIVE**

- Applicant representative receive incentive payments for successful projects we pay you or your contractor
  - \$20/KW for the first 300kW
  - \$40/kW beyond 300kW

# PILOT PROGRAMS UNDERWAY

- Multi-unit Residential Building Demand Response ("Suitesaver")
- Commercial Energy Management and Load Control ("Gridsaver")



New

New

New!

TORONTO

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26 |

# **Training and Support**

- Energy into Action conference held spring and fall
- Dollars to \$ense Workshops with NRCan
- Industry specific events: Compressed Air Workshop, Refrigeration
- Staff support on projects and process to help identify CDM opportunities, develop business cases and file CDM applications
- eConnect for Biz Newsletter for program updates



# **CDM Projects Summary**

Note: If applicable, this slide contains information about customer-specific CDM projects.



# CDM Beyond 2014

- OPA working with LDCs to extend current programs in to 2015 based on Minister's Directive in December 2012
- Provincial Long Term Energy Plan
  - Released December 3
  - Commits to 6 years of stable funding
  - Framework is under development between distributors, Ministry and OPA
  - Recognizes Conservation First as a way to mitigate new investments in supply, transmission and distribution
    - A necessary component of regional and distributor planning processes
  - IESO will evolve existing Demand Response programs
    - Development of a capacity market



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# Summary

- Investments to improve reliability
- Key Account Management Services
  - Outage communications
  - Issue resolution
- Support available from Toronto Hydro to help identify CDM opportunities, develop business cases and file CDM applications
- Information and Training opportunities
  - Energy into Action conference held spring and fall
  - Dollars to \$ense Workshops with NRCan



29 |

# Disclaimer

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31 |

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**Appendix** 



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# **Customer Account Profile**

Note: This slide contains customer-specific account information such as consumption profiles for the customer's facilities and a breakdown and explanation of the customer's invoice.



# **Investments to Improve Reliability**

http://www.torontohydro.com/sites/corporate/LearnMore/Pages/CapitalProjectsMap.aspx



# **New Proactive Outage Management**

Letter sent to business customersWebsite registration

Towards Hydro-Da onto System Livelaud 1800 Yorga Ilmael Taronia, Colana HGN 813	TORONTO
August 6, 2013	
<=NAME>> <=NALUNG_ADDRESST>> <=NALUNG_ADDRESST>> <=NALUNG_CTY>>_ <hauung_state>&gt; &lt;=NALUNG_POSTAL&gt;&gt;</hauung_state>	PERTAINING TO: Account: < <account>* <grephee_address>&gt; <grephee_address>&gt; <grephee_city** <grephee_city*** <grephee_costal**< td=""></grephee_costal**<></grephee_city*** </grephee_city** </grephee_address></grephee_address></account>
Daar ceNAMExe.	
In an effort to configurately improve any gener- batter manage your tourness operations, as en- outage communication program for our comme activated during power outages, caused by area provide you with timely updates related to the p lowerse. To gauge your interest in joining this new progra- fute communications, we invite you, or the spo- cemption the ubain regulations from.	onlage communications and help you invoke eny singuist of another provided be existed cataforms. This program would be me watther and shows sharelines and regress of nestoring outlages affecting your am and how you would pethor to receive propriate contact at your company, to
Simply visit www.btroutspetrio.com loday to As we continue to develop this program over provide you with updates related to our progr	provide us with your feedback. the next few months, we will rest.
The registration form will be available until Thun	nday, October 31.
Once we have a launch date for the outage com advance via the registration information you pro	munication program, we will notify you in wide.
Sincerely	
old	
Linures Kirk Manager, Customer Care	

Commerc	ial Customer Outage	Notification	Form	
We've changin	g the way we communicate seve	are weather out a	es to serve you better!	
Write engineering and primer subger communications in help use before meaning user bounness upworkshow. Write developing a new subge communication response for you, to be automatin developing primer compares include the works excellent and developing bound compares, increasing works and the engineers of methoding outgets attricting your business.		Register your united internation with us body. Once we have a faceful state for the subject communication program, we will write the transmission or and an advance we dow registration internation you provide		
Fails maked with	er anderick (*) are registed			
D10e cerement in	starteded in receiving subapi with plans in	inter state map	reas, or shore shadling	
Company Infor	mation			
*Account number	1			
"Denica ADDINIS				
1City				
*Peda Code				
Primary Conta	d Information			
"First harm		Téthine Natiber		
"Last flater			the logic locating into some	
10+		"Endered Control	1	
		m savere indepen		
	P Add an Additional Contact			
outeral				
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And the restory product from	and state with the state of the state			



# eConnect for Biz Newsletter

http://www.torontohydro.com/sites/electricsystem/electricityconservation/businessconservation/Pages/default.aspx



# Web Links for Electricity Market Information

- Electricity system operation and regulation, IESO: <u>http://www.ieso.ca/imoweb/siteShared/power\_system.asp</u>
- Electricity Planning:
  - Ministry of Energy: Long Term Energy Plan <u>http://www.energy.gov.on.ca/en/Itep/</u>
- Electricity Pricing:
  - Aegent Energy Advisors Inc.: <u>www.aegent.ca/</u>
  - AMPCO: www.ampco.org
  - E2Energy Inc.
     www.e2energyinc.com/index.php
  - IESO Global Adjustment: www.ieso.ca/imoweb/siteShared/electricity\_bill.asp?sid=bi
  - OPA Global Adjustment: <u>http://www.powerauthority.on.ca/about-us/electricity-pricing-ontario/understanding-electricity-</u> <u>system-costs/understanding-global-adjustment</u>
     **TORON1**

