Ontario Energy Board Commission de l'énergie de l'Ontario



EB-2014-0074

**IN THE MATTER OF** the *Ontario Energy Board Act, 1998*, S.O. 1998, c. 15, (Schedule B);

**AND IN THE MATTER OF** an application by Fort Frances Power Corporation for an order approving just and reasonable rates and other charges for electricity distribution to be effective May 1, 2015.

By Delegation, Before: Lynne Anderson

## **DECISION and RATE ORDER**

March 19, 2015

Fort Frances Power Corporation ("Fort Frances Power") filed an application with the Ontario Energy Board (the "Board") on November 3, 2014 under section 78 of the *Ontario Energy Board Act*, seeking approval for changes to the rates that Fort Frances Power charges for electricity distribution, effective May 1, 2015 (the "Application").

Fort Frances Power last appeared before the Board with a cost of service application for the 2014 rate year in the EB-2013-0130 proceeding. To adjust its 2015 rates, Fort Frances Power selected the Price Cap Incentive Rate-setting option (the "Price Cap IR") which provides for a mechanistic and formulaic adjustment to distribution rates and charges in the period between cost of service proceedings. The Application met the Board's filing requirements<sup>1</sup> for filings by rate-regulated electricity distributors ("distributors") applying for annual rate adjustments under Price Cap IR.

<sup>&</sup>lt;sup>1</sup> Report of the Board: Renewed Regulatory Framework for Electricity Distributors: A Performance-Based Approach (October 18, 2012); and Filing Requirements for Electricity Distribution Rate Applications (July 25, 2014)

While the entire record in this proceeding has been considered by me, this decision will make reference only to such information as is necessary to provide context to my conclusions. The following issues are addressed in this Decision and Rate Order:

- Price Cap Index Adjustment;
- Rural or Remote Electricity Rate Protection Charge;
- Retail Transmission Service Rates; and
- Review and Disposition of Group 1 Deferral and Variance Account Balances.

### Price Cap Index Adjustment

The Price Cap IR option is a streamlined regulatory process designed to provide distributors with sufficient revenue to cover cost increases due to inflation while providing an incentive structure to drive productivity improvements.

Under the Price Cap IR methodology<sup>2</sup>, distribution rates are adjusted by an inflation factor, less the sum of a productivity factor and a stretch factor. Based on its established method<sup>3</sup>, the Board has set the inflation factor for 2015 rates at 1.6% and the productivity factor remains zero percent. The Board also determined that the stretch factor can range from 0.0% to 0.6%, assigned based on a distributor's cost evaluation ranking. The Board assigned Fort Frances Power a stretch factor of 0.3% based on the updated benchmarking study for use for rates effective in 2015<sup>4</sup>.

As a result, the net price cap index adjustment for Fort Frances Power is 1.30% (i.e. 1.6% - (0% + 0.3%)). The price cap index adjustment applies to distribution rates (fixed and variable charges) uniformly across all customer classes. The price cap index adjustment does not apply to the components of delivery rates set out in the list below:

- Rate Riders;
- Rate Adders;
- Low Voltage Service Charges;
- Retail Transmission Service Rates;

<sup>&</sup>lt;sup>2</sup> Report on Rate Setting Parameters and Benchmarking under the Renewed Regulatory Framework for Ontario's Electricity Distributors (December 4, 2013)

<sup>&</sup>lt;sup>3</sup> As outlined in the Report cited at footnote 2 above.

<sup>&</sup>lt;sup>4</sup> Report to the Ontario Energy Board – "Empirical Research in Support of Incentive Rate-Setting: 2013 Benchmarking Update." Pacific Economics Group LLC. July, 2014.

- Wholesale Market Service Rate;
- Rural or Remote Electricity Rate Protection Charge;
- Standard Supply Service Administrative Charge;
- Transformation and Primary Metering Allowances;
- Loss Factors;
- Specific Service Charges;
- MicroFit Charge; and
- Retail Service Charges.

### **Rural or Remote Electricity Rate Protection Charge**

The Board has determined that the Rural or Remote Electricity Rate Protection ("RRRP") benefit and charge for 2015 shall remain \$0.0013 per kWh<sup>5</sup>. The Tariff of Rates and Charges flowing from this Decision and Rate Order reflects this RRRP charge.

### **Retail Transmission Service Rates**

Electricity distributors are charged for transmission costs at the wholesale level and then pass on these charges to their distribution customers through their Retail Transmission Service Rates ("RTSRs"). Variance accounts 1584 and 1586 are used to capture differences in the rate that a distributor pays for wholesale transmission service relative to the retail rate that the distributor is authorized to charge when billing its customers.

The Board has issued guidelines<sup>6</sup> which outline the information that the Board requires electricity distributors to file in order to adjust their RTSRs for 2015. The RTSR guideline requires electricity distributors to adjust their RTSRs based on a comparison of historical transmission costs adjusted for the new Uniform Transmission Rates ("UTR") and the revenues generated under existing RTSRs.

The Board has adjusted the UTRs effective January 1, 2015<sup>7</sup>, as shown in the following table:

<sup>&</sup>lt;sup>5</sup> Decision with Reasons and Rate Order, EB-2014-0347

<sup>&</sup>lt;sup>6</sup>\_Guideline G-2008-0001 - Electricity Distribution Retail Transmission Service Rates, revision 4.0 (June 28, 2012)

<sup>&</sup>lt;sup>7</sup> 2015 Uniform Electricity Transmission Rate Order, EB-2014-0357

Network Service Rate	\$3.78 per kW
Connection Service Rates	
Line Connection Service Rate	\$0.86 per kW
Transformation Connection Service Rate	\$2.00 per kW

### 2015 Uniform Transmission Rates

I conclude that these 2015 UTRs are to be incorporated into the filing module to adjust the RTSRs that Fort Frances Power will charge its customers accordingly.

### **Review and Disposition of Group 1 Deferral and Variance Account Balances**

The Board's policy on deferral and variance accounts<sup>8</sup> provides that, during the IRM plan term, the distributor's Group 1 account balances will be reviewed and disposed if the preset disposition threshold of \$0.001 per kWh, whether in the form of a debit or credit, is exceeded. The onus is on the distributor to justify why any account balance in excess of the threshold should not be disposed. If the balances are below this threshold, the distributor may propose to dispose of balances.

Fort Frances Power's 2013 actual year-end total balance for Group 1 accounts including interest projected to April 30, 2015 is a debit of \$165,975. This amount results in a total debit claim of \$0.0021 per kWh, which exceeds the preset disposition threshold. Fort Frances Power proposes to dispose of this debit amount over a one-year period.

The balances proposed for disposition are the same as the amounts reported as part of the Board's *Reporting and Record-Keeping Requirements*. I approve the disposition of a debit balance of \$165,075 as of December 31, 2013, including interest as of April 30, 2015 for Group 1 accounts. These balances are to be disposed over a one-year period from May 1, 2015 to April 30, 2016. The table below identifies the principal and interest amounts which the Board approves for disposition.

<sup>&</sup>lt;sup>8</sup> Report of the Board on Electricity Distributors' Deferral and Variance Account Review Initiative (July 31, 2009)

Account Name	Account	Principal Balance (\$)	Interest Balance (\$)	Total Claim (\$)
	Number	Α	В	C = A + B
RSVA - Wholesale Market Service Charge	1580	(51,447)	(1,072)	(52,519)
RSVA - Retail Transmission Network Charge	1584	5,053	988	6,041
RSVA - Retail Transmission Connection Charge	1586	657	240	897
RSVA - Power	1588	(19,555)	5,674	(13,881)
RSVA - Global Adjustment	1589	235,415	4,523	239,938
Disposition and Recovery of Regulatory Balances (2012)	1595	(12,854)	(2,548)	(15,402)
Total Group 1 Excluding Global Adjustment – Account 1589		(78,144)	3,282	(74,862)
Total Group 1		157,270	7,805	165,075

Group 1 Deferral and Variance Account Balances

The balance of each Group 1 account approved for disposition shall be transferred to the applicable principal and interest carrying charge sub-accounts of Account 1595. Such transfer shall be pursuant to the requirements specified in Article 220, Account Descriptions, of the *Accounting Procedures Handbook for Electricity Distributors,* effective January 1, 2012. The date of the transfer must be the same as the effective date for the associated rates, which is, generally, the start of the rate year. Fort Frances Power should ensure these adjustments are included in the reporting period ending June 30, 2015 (Quarter 2).

### Rate Model

With this Decision and Rate Order are a rate model, applicable supporting models and a Tariff of Rates and Charges (Appendix A). Entries in the rate model were reviewed to ensure that they were in accordance with the 2014 Board-approved Tariff of Rates and Charges. The rate model was adjusted, where applicable, to correct any discrepancies.

## THE BOARD ORDERS THAT:

1. The Tariff of Rates and Charges set out in Appendix A of this Decision and Rate Order is approved effective May 1, 2015 for electricity consumed or estimated to have been consumed on and after such date. Fort Frances Power Corporation shall notify its customers of the rate changes no later than the delivery of the first bill reflecting the new rates.

DATED at Toronto, March 19, 2015 ONTARIO ENERGY BOARD

Original Signed By

Kirsten Walli Board Secretary Appendix A To Decision and Rate Order Tariff of Rates and Charges Board File No: EB-2014-0074 DATED: March 19, 2015

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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## **RESIDENTIAL SERVICE CLASSIFICATION**

This section governs all services intended to supply electrical energy to buildings or sections of building devoted to living quarters such as houses, living accommodations at the rear of stores, self-contained and individually metered suites. These services are commonly referred to as Residential or Domestic Services. Further servicing details are available in the distributor's Conditions of Service.

#### APPLICATION

The application of these rates and charges shall be in accordance with the Licence of the Distributor and any Code or Order of the Board, and amendments thereto as appoved by the Board, which may be applicable to the administration of the schedule.

No rates and charges for the distribution of electricity and charges to meet the costs of any work or service done or furnished for the purpose of the distribution of electricity shall be made except as permitted by this schedule, unless required by the Distributor's Licence or a Code or Order of the Board, and amendments thereto as approved by the Board, or as specified herein.

Unless specifically noted, this schedule does not contain any charges for the electricity commodity, be it under the Regulated Price Plan, a contract with a retailer or the wholesale price, as applicable. In addition, the charges in the MONTHLY RATES AND CHARGES - Regulatory Component of this schedule do not apply to a customer that is an embedded wholesale market participant.

It should be noted that this schedule does not list any charges, assessments or credits that are required by law to be invoiced by a distributor and that are not subject to Board approval, such as the Debt Retirement Charge, the Global Adjustment, the Ontario Clean Energy Benefit and the HST.

Service Charge	\$	18.88
Rate Rider for Recovery of Stranded Meter Assets - effective until August 31, 2015	\$	0.86
Rate Rider for Smart Metering Entity Charge - effective until October 31, 2018	\$	0.79
Distribution Volumetric Rate	\$/kWh	0.0138
Rate Rider for Dispostion of Deferral/Variance Accounts (2014) - effective until August 31, 2016	\$/kWh	0.0001
Rate Rider for Disposition of Global Adjustment Account (2014) - effective until August 31, 2016		
Applicable only for Non-RPP Customers	\$/kWh	(0.0047)
Rate Rider for Disposition of Deferral/Variance Accounts (2015) - effective until April 30, 2016	\$/kWh	(0.0010)
Rate Rider for Disposition of Global Adjustment Account (2015) - effective until April 30, 2016		
Applicable only for Non RPP Customers	\$/kWh	0.0104
Rate Rider for Disposition of Account 1576 - effective until August 31, 2019	\$/kWh	(0.0004)
Rate Rider for Recovery of Lost Revenue Adjustment Mechanism (LRAM) - effective until August 31, 2015	\$/kWh	0.0004
Retail Transmission Rate - Network Service Rate	\$/kWh	0.0070
Retail Transmission Rate - Line and Transformation Connection Service Rate	\$/kWh	0.0018
MONTHLY RATES AND CHARGES - Regulatory Component		

Wholesale Market Service Rate	\$/kWh	0.0044
Rural or Remote Electricity Rate Protection Charge (RRRP)	\$/kWh	0.0013
Standard Supply Service - Administrative Charge (if applicable)	\$	0.25

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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## **GENERAL SERVICE LESS THAN 50 KW SERVICE CLASSIFICATION**

This section governs small commercial services and includes small stores, small service stations, restaurants, churches, small offices and other establishments with similar loads and whose monthly average peak demand is less than, or forecasted to be less than, 50 kW. Further servicing details are available in the distributor's Conditions of Services.

#### APPLICATION

The application of these rates and charges shall be in accordance with the Licence of the Distributor and any Code or Order of the Board, and amendments thereto as appoved by the Board, which may be applicable to the administration of the schedule.

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Service Charge	\$	43.68
Rate Rider for Recovery of Stranded Meter Assets - effective until August 31, 2015	\$	6.99
Rate Rider for Smart Metering Entity Charge - effective until October 31, 2018	\$	0.79
Distribution Volumetric Rate	\$/kWh	0.0099
Rate Rider for Dispostion of Deferral/Variance Accounts (2014) - effective until August 31, 2016	\$/kWh	0.0002
Rate Rider for Disposition of Global Adjustment Account (2014) - effective until August 31, 2016		
Applicable only for Non-RPP Customers	\$/kWh	(0.0047)
Rate Rider for Disposition of Deferral/Variance Accounts (2015) - effective until April 30, 2016	\$/kWh	(0.0010)
Rate Rider for Disposition of Global Adjustment Account (2015) - effective until April 30, 2016		
Applicable only for Non RPP Customers	\$/kWh	0.0104
Rate Rider for Disposition of Account 1576 - effective until August 31, 2019	\$/kWh	(0.0004)
Rate Rider for Recovery of Lost Revenue Adjustment Mechanism (LRAM) - effective until August 31, 2015	\$/kWh	0.0005
Retail Transmission Rate - Network Service Rate	\$/kWh	0.0063
Retail Transmission Rate - Line and Transformation Connection Service Rate	\$/kWh	0.0016
MONTHLY RATES AND CHARGES - Regulatory Component		
Wholesale Market Service Rate	\$/kWh	0.0044

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Rural or Remote Electricity Rate Protection Charge (RRRP)	\$/kWh	0.0013
Standard Supply Service - Administrative Charge (if applicable)	\$	0.25

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## **GENERAL SERVICE 50 TO 4,999 KW SERVICE CLASSIFICATION**

This type of service will normally be applicable to small industry, departmental or larger stores such as supermarkets, shopping centres, storage buildings, large garages, restaurants, office buildings, institutions, hotels, hospitals, schools, colleges, arenas, apartment blocks or buildings and other comparable establishments and whose monthly average peak demand is equal to or greater than, or forecast to be equal to or greater than 50 kW but less than 5,000 kW. Further servicing details are available in the distributor's Conditions of Service.

### APPLICATION

The application of these rates and charges shall be in accordance with the Licence of the Distributor and any Code or Order of the Board, and amendments thereto as appoved by the Board, which may be applicable to the administration of the schedule.

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Service Charge	\$	173.25
Rate Rider for Recovery of Stranded Meter Assets - effective until August 31, 2015	\$	19.63
Distribution Volumetric Rate	\$/kW	2.6138
Rate Rider for Dispostion of Deferral/Variance Accounts (2014) - effective until August 31, 2016	\$/kW	0.0361
Rate Rider for Disposition of Global Adjustment Account (2014) - effective until August 31, 2016		
Applicable only for Non-RPP Customers	\$/kW	(1.8481)
Rate Rider for Disposition of Deferral/Variance Accounts (2015) - effective until April 30, 2016	\$/kW	(0.3535)
Rate Rider for Disposition of Global Adjustment Account (2015) - effective until April 30, 2016		
Applicable only for Non RPP Customers	\$/kW	4.0613
Rate Rider for Disposition of Account 1576 - effective until August 31, 2019	\$/kW	(0.1381)
Retail Transmission Rate - Network Service Rate	\$/kW	2.5919
Retail Transmission Rate - Line and Transformation Connection Service Rate	\$/kW	0.6546
MONTHLY RATES AND CHARGES - Regulatory Component		
Wholesale Market Service Rate	\$/kWh	0.0044

Rural or Remote Electricity Rate Protection Charge (RRRP)	\$/kWh	0.0013
Standard Supply Service - Administrative Charge (if applicable)	\$	0.25

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## UNMETERED SCATTERED LOAD SERVICE CLASSIFICATION

This classification applies to an account taking electricity at 750 volts or less whose average monthly maximum demand is less than, or is forecast to be less than, 50 kW and the consumption is unmetered. Such connections include cable TV power packs, bus shelters, telephone booths, traffic lights, railway crossings, etc. The level of the consumption will be agreed to by the distributor and the customer, based on a detailed manufacturer information/documentation with regard to electrical consumption of the unmetered load or periodic monitoring of actual consumption. Further servicing details are available in the distributor's Conditions of Service.

### APPLICATION

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Service Charge (per customer) Distribution Volumetric Rate Rate Rider for Disposition of Account 1576 - effective until August 31, 2019 Rate Rider for Disposition of Deferral/Variance Accounts (2015) - effective until April 30, 2016 Retail Transmission Rate - Network Service Rate Retail Transmission Rate - Line and Transformation Connection Service Rate	\$ \$/kWh \$/kWh \$/kWh \$/kWh	38.36 0.0087 (0.0004) (0.0012) 0.0063 0.0016
MONTHLY RATES AND CHARGES - Regulatory Component		
Wholesale Market Service Rate Rural or Remote Electricity Rate Protection Charge (RRRP) Standard Supply Service - Administrative Charge (if applicable)	\$/kWh \$/kWh \$	0.0044 0.0013 0.25

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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## STREET LIGHTING SERVICE CLASSIFICATION

This classification refers to an account for roadway lighting with a Municipality within the service boundaries. The consumption for these customers is based on the calculated load time the established hours of use in the OEB load shape template. Further servicing details are available in the distributor's Conditions of Service.

### APPLICATION

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Service Charge (per connection)	\$	1.61
Distribution Volumetric Rate	\$/kW	4.1919
Rate Rider for Dispostion of Deferral/Variance Accounts (2014) - effective until August 31, 2016	\$/kW	(0.5966)
Rate Rider for Disposition of Global Adjustment Account (2014) - effective until August 31, 2016		
Applicable only for Non-RPP Customers	\$/kW	(1.6400)
Rate Rider for Disposition of Deferral/Variance Accounts (2015) - effective until April 30, 2016	\$/kW	(0.5035)
Rate Rider for Disposition of Global Adjustment Account (2015) - effective until April 30, 2016		
Applicable only for Non RPP Customers	\$/kW	3.6039
Rate Rider for Disposition of Account 1576 - effective until August 31, 2019	\$/kW	(0.1225)
Retail Transmission Rate - Network Service Rate	\$/kW	1.9548
Retail Transmission Rate - Line and Transformation Connection Service Rate	\$/kW	0.5062
MONTHLY RATES AND CHARGES - Regulatory Component		
Wholesale Market Service Rate	\$/kWh	0.0044
Rural or Remote Electricity Rate Protection Charge (RRRP)	\$/kWh	0.0013

Rural or Remote Electricity Rate Protection Charge (RRRP)	\$/kWh	0.0013
Standard Supply Service - Administrative Charge (if applicable)	\$	0.25

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## microFIT SERVICE CLASSIFICATION

This classification applies to an electricity generation facility contracted under the Ontario Power Authority's microFIT program and connected to the distributor's distribution system. Further servicing details are available in the distributor's Conditions of Service.

### APPLICATION

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### **MONTHLY RATES AND CHARGES - Delivery Component**

Service Charge

5.40

\$

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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# ALLOWANCES

Transformer Allowance for Ownership - per kW of billing demand/month	\$/kW	(0.60)
Primary Metering Allowance for transformer losses – applied to measured demand and energy	%	(1.00)

# SPECIFIC SERVICE CHARGES

The application of these rates and charges shall be in accordance with the Licence of the Distributor and any Code or Order of the Board, and amendments thereto as approved by the Board, which may be applicable to the administration of this schedule.

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#### **Customer Administration**

Arrears Certificate	\$	15.00
Statement of Account	\$	15.00
Duplicate Invoices for previous billing	\$	15.00
Request for other billing information	\$	15.00
Easement Letter	\$	15.00
Income Tax Letter	\$	15.00
Legal letter charge	\$	15.00
Account History	\$	15.00
Credit Reference/Credit Check (plus credit agency costs)	\$	25.00
Returned Cheque Charge (plus bank charges)	\$	25.00
Account Set Up Charge/Change of Occupancy Charge (plus credit agency costs if applicable)	\$	30.00
Special Meter Reads	\$	30.00
Meter Dispute Charge plus Measurement Canada fees (if meter found correct)	\$	30.00
Non-Payment of Account		
Late Payment Charge – per month	%	1.50
Late Payment Charge – per annum	%	19.56
Disconnect/Reconnect at meter – during regular hours	\$	65.00
Disconnect/Reconnect at meter – after regular hours	\$	185.00
Disconnect/Reconnect at pole – during regular hours	\$	185.00
Disconnect/Reconnect at pole – after regular hours	\$	415.00
Install/Remove load control device – during regular hours	\$	65.00
Install/Remove load control device – after regular hours	\$	185.00
Other		
Service call – customer owned equipment	\$	65.00
Service call – after regular hours	\$	165.00
Specific Charge for Access to the Power Poles - per pole/year	\$	22.35

This schedule supersedes and replaces all previously approved schedules of Rates, Charges and Loss Factors

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# **RETAIL SERVICE CHARGES (if applicable)**

The application of these rates and charges shall be in accordance with the Licence of the Distributor and any Code or Order of the Board, and amendments thereto as approved by the Board, which may be applicable to the administration of this schedule.

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Retail Service Charges refer to services provided by a distributor to retailers or customers related to the supply of competitive electricity.

One-time charge, per retailer, to establish the service agreement between the distributor and the retailer	\$	100.00
Monthly Fixed Charge, per retailer	\$	20.00
Monthly Variable Charge, per customer, per retailer	\$/cust.	0.50
Distributor-consolidated billing monthly charge, per customer, per retailer	\$/cust.	0.30
Retailer-consolidated billing monthly credit, per customer, per retailer	\$/cust.	(0.30)
Service Transaction Requests (STR)		
Request fee, per request, applied to the requesting party	\$	0.25
Processing fee, per request, applied to the requesting party	\$	0.50
Request for customer information as outlined in Section 10.6.3 and Chapter 11 of the Retail		
Settlement Code directly to retailers and customers, if not delivered electronically through the		
Electronic Business Transaction (EBT) system, applied to the requesting party		
Up to twice a year	\$	no charge
More than twice a year, per request (plus incremental delivery costs)	\$	2.00

# LOSS FACTORS

If the distributor is not capable of prorating changed loss factors jointly with distribution rates, the revised loss factors will be implemented upon the first subsequent billing for each billing cycle.

Total Loss Factor – Secondary Metered Customer < 5,000 kW	1.0470
Total Loss Factor - Primary Metered Customer < 5,000 kW	1.0365