

January 8, 2016 BY EMAIL AND RESS

Ontario Energy Board P.O. Box 2319 27<sup>th</sup> Floor 2300 Yonge Street Toronto, Ontario, M4P 1E4

ATT: Kirsten Walli Board Secretary

Dear Ms. Walli

Woodstock Hydro Services Inc. License # ED-2003-0011 2016 EDR Application - OEB File # EB-2015-0271 Response to VECC and OEB Staff Submissions

Please find attached the Woodstock Hydro Services Inc. reply submission.

Should you require further information or clarification please contact me at 519-537-7172 ext 240 or <a href="mailto:kkitchen@woodstockhydro.com">kkitchen@woodstockhydro.com</a> .

Respectfully submitted,

Kevin Kitchen

Manager of Accounting and Regulatory Affairs

Woodstock Hydro Services Inc.

cc: Mr. Stephen Vetsis and Mr. Richard Lanni, OEB Staff

Mr. Michael Janigan, VECC Ms. Shelley Grice, VECC

Encl.

**IN THE MATTER OF** the Ontario Energy Board Act, 1998, being Schedule B to the Energy Competition Act, 1998, S.O. 1998, c.15;

AND IN THE MATTER OF an Application by Woodstock Hydro Services Inc. to the Ontario Energy Board for an Order or Orders approving or fixing just and reasonable rates with respect to the implementation of the new rate design for Residential customers effective January 1, 2016.

## WOODSTOCK HYDRO SERVICES INC. REPLY SUBMISSION FILED JANUARY 8, 2016

## Introduction

On October 19, 2015, Woodstock Hydro Services Inc. ("Woodstock") filed an application (the "Application") with the Ontario Energy Board (the "Board"), under section 78 of the Ontario Energy Board Act, 1998, seeking approval for electricity distribution rates effective January 1, 2016. The approval specifically sought for is the implementation of the fixed Residential distribution rates over a five year transition period in order to make the shift from a combined fixed/volumetric to fully fixed rate, while keeping within the \$4 impact threshold identified in the Board's Policy, A New Distribution Rate Design for Residential Electricity Customers (EB-2012-0410). The Application was filed in accordance with the Board's Filing Requirements for Electricity Distribution Rate Applications – 2015 Edition for 2016 Rate Applications, revised July 16, 2015 (the "Filing Requirements"); specifically subsection 3.2.3 "Rate Design For Residential Electricity Customers".

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Woodstock did not file a 2015 Incentive Regulation Mechanism ("IRM") Distribution Rate

Application as a result of the applications approved by the Board in September 2015 on

the acquisition of Woodstock by Hydro One Inc. and the transfer of Woodstock's

distribution system to Hydro One Networks Inc. ("Hydro One") in proceeding EB-2014-

0213, whereby distribution rates were frozen for a five year period based on a one

percent reduction in Woodstock 's approved May 1, 2014 base electricity distribution

rates (exclusive of rate riders) effective on October 31, 2015. Accordingly, Woodstock's

Application further sought approval for the distribution rates in each of the subsequent

years for rates effective January 1, 2017, January 1, 2018, January 1, 2019, and

January 1, 2020.

On December 1, 2015, Vulnerable Energy Consumers Coalition ("VECC") filed a "Notice

of Intervention" to Woodstock's Application with regards to the request for mitigating the

impact of the transition of the Residential distribution rates from a combined

fixed/volumetric to a fully fixed rate.

On December 9, 2015, the Board issued Procedural Order No. 1 which required a non-

transcribed Technical Teleconference held on December 16, 2015. From this non-

transcribed technical teleconference, Woodstock was requested to file revised bill

impacts specifically evaluating the total bill impact for low volume Residential customers

calculated at its 10<sup>th</sup> percentile consumption value. Woodstock determined its 10<sup>th</sup>

percentile consumption value for a Residential customer to be 285 kWh and filed its

response to the undertaking on December 18, 2015.

On January 5, 2015, Woodstock received submissions from both Board Staff and

VECC. Both Board Staff and VECC have acknowledged that Woodstock's proposal to

complete the transition to fully fixed rates over five years for the Residential customer

class is consistent with the approach outlined in the Filing Requirements.

This document reviews the submissions of Board Staff and VECC and provides the

reply submission of Woodstock on the following matters:

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Approach to Mitigation;

Approval of Multiple Rate Schedules; and

Effective Date.

**Approach to Mitigation** 

In both Board Staff and VECC submissions they have acknowledged that Woodstock's

proposal to complete the transition to fully fixed rates over five years for the Residential

customer class is consistent with the approach outlined in the Filing Requirements.

Board Staff also notes that Woodstock's approach is consistent with the Board's

decision in Lakeland Power Distribution Ltd.'s Parry Sound service area rate application

(EB-2015-0086) to transition over five years to keep the fixed rate below the \$4 impact.

When considering the total bill impact to Woodstock's 10<sup>th</sup> percentile consumption value

of 285 kWh, it is calculated to be 3.7% for 2016 which is well below the 10% bill impact

threshold identified in the Filing Requirements. VECC has requested that the Board

consider the departure from the Filing Requirements for Woodstock's Application with

regards to the calculation of the Total Bill Impacts taking into consideration all of the

changes affecting the Residential customer effective in 2016. This is contradictory to the

recent Board Decision, (EB-2015-0086), where it was determined that changes to the

bill resulting from the provincial government's decision to phase out the Ontario Clean

Energy Benefit and the Debt Retirement Charge are not within the scope of the

evaluation.

Woodstock submits that it has followed the Filing Requirements appropriately and has

no further submission in this regard.

**Approval of Multiple Rate Schedules** 

Woodstock requested approval for rate schedules for all 5 years of the transition period

as part of its Application. Woodstock's base electricity distribution rates have been

frozen for a 5 year period in accordance with EB-2014-0213. Subsequently there will be

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no IRM increases to rates over this 5 year period and the applicable rate schedules for

2016 to 2020 inclusive can be established now to avoid further costs associated with

preparing annual rate applications during each year of the transition to the new rate

design for the Residential customer class.

Woodstock acknowledges the submissions made by both Board Staff and VECC that

rate schedules may need to be adjusted in the five years in order to implement updates

to pass-through charges and to allow for the disposition of Woodstock's balances in its

Group 1 Deferral and Variance accounts. Woodstock may also need to update the rate

schedules in these five years in order to implement additional Board policy changes that

may be introduced, similar to the rationale behind the current application before the

Board.

Woodstock supports VECC's position that the Board should approve all rate schedules

in the five year period, as applied for. This would not prevent Hydro One from applying

to the Board to update the approved rate schedules to reflect any changes that are

required in a future period. This approach will ensure that in the years where there are

no changes required to the existing rate schedules the cost efficiencies associated with

avoiding a rates proceeding in front of the Board would be realized.

Woodstock does not agree with Board Staff's submission that the Board should approve

an approach similar to the Kingston Hydro Corporation's ("Kingston Hydro") proceeding

(EB-2015-0083) with respect to future rate schedules. It is not appropriate to treat

Woodstock's application in a manner consistent with Kingston Hydro's Custom IR

application. A Custom IR application is a form of rate application that involves annually

changing revenue requirement and the associated resetting of rates over the Custom IR

period, in addition to other annual updates as may be required by the Board.

Woodstock's base distribution rates have been frozen by the Board's Decision in EB-

2014-0213 and the only distribution rate changes occurring over the next five years are

related to the transition to a fully fixed rate for the Residential customer class.

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## **Effective Date**

In its Application, Woodstock requested approval for this rate change to be effective January 1<sup>st</sup> of each of the 5 years of the transition period. Woodstock currently expects its customers to be fully integrated with the Hydro One customer billing system in 2016. Implementation of this rate change prior to the integration date would avoid further customer confusion with a second billing change shortly after integration and provide the customer with consistency that the rates charged on the new Hydro One bill would be the same as those on the Woodstock bill. Board Staff took no issue with Woodstock's request to align its rate year that is currently May 1<sup>st</sup>, with its fiscal year of January 1<sup>st</sup>. Board Staff also noted that the change to January 1<sup>st</sup> would align Woodstock's rate effective date with that of Hydro One's customers which could result in the realization of administrative efficiencies in its billing practices. VECC did not make a submission on this issue.

Woodstock concurs with Board Staff that, since it is already past January 1, 2016, Woodstock's rates be implemented and effective on February 1, 2016.

All of which is respectfully submitted this 8<sup>th</sup> day of January, 2016.