#### **ONTARIO ENERGY BOARD**

**IN THE MATTER OF** the *Ontario Energy Board Act 1998*, Schedule B to the *Energy Competition Act*, 1998, S.O. 1998, c.15;

**AND IN THE MATTER OF** an application by Ontario Power Generation Inc. pursuant to section 78.1 of the *Ontario Energy Board Act, 1998* for an Order or Orders determining payment amounts for the output of certain generation facilities.

#### CROSS-EXAMINATION COMPENDIUM OF THE SCHOOL ENERGY COALITION (Panel 3B)

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**Counsel for the School Energy Coalition** 

Numbers may not add due to rounding.

Filed: 2016-05-27 EB-2016-0152 Exhibit D2 Tab 1 Schedule 3 Table 4

# Table 4 Comparison of In-Service Capital Additions - Nuclear Operations (\$M)

Line		2013	(c)-(a)	2013	(g)-(c)	2014	(a)-(e)	2014	(k)-(g)	2015	(k)-(i)	2015
No.	Business Unit	Budget	Change	Actual	Change	OEB Approved	Change	Actual	Change	OEB Approved	Change	Actual
		(a)	(q)	(c)	(p)	(e)	(t)	(6)	(y)	()	(1)	(k)
-	Darlington NGS	89.9	(18.3)	71.5	(40.5)	43.8	(12.8)	31.1	75.9	L.T.	66.3	107.0
2	Pickering NGS	53.6	40.5	94.1	(25.4)	48.8	19.9	68.7	3.0	12.5	59.1	7.17
ო	Nuclear Support Divisions <sup>1</sup>	17.4	10.4	27.8	(1.8)	6.4	19.6	26.0	(22.9)	0.7	2.4	3.1
4	Subtotal	160.8	32.6	193.5	(67.8)	99.1	26.7	125.7	56.0	20.9	160.9	181.8
S	Supplemental In-Service Forecast <sup>2</sup>	0.0	0.0	0.0	0.0	37.9	(37.9)	0.0	0.0	99.1	(99.1)	0.0
9	Total Portfolio In-Service Forecast	160.8	32.6	193.5	(67.8)	137.0	(11.3)	125.7	56.0	120.0	61.7	181.8
~	Minor Fixed Assets	19.9	(6.7)	10.2	12.6	21.3	1.6	22.9	(0.5)	21.7	0.6	22.3
œ	Total In-Service Capital Additions	180.7	23.0	203.7	(55.1)	158.3	(2.6)	148.6	55.5	141.7	62.4	204.1
l												

No.         Business Unit         Actual         Change         Budget         Change         Plan         Change         Change         Plan         Chan         Change <th>Line</th> <th></th> <th>2015</th> <th>(c)-(a)</th> <th>2016</th> <th>(e)-(c)</th> <th>2017</th> <th>(a)-(e)</th> <th>2018</th> <th>(i)-(i)</th> <th>2019</th> <th>(k)-(i)</th> <th>2020</th>	Line		2015	(c)-(a)	2016	(e)-(c)	2017	(a)-(e)	2018	(i)-(i)	2019	(k)-(i)	2020
	ŝ	Business Unit	Actual	Change	Budget	Change	Plan	Change	Plan	Change	Plan	Change	Plan
9         Darlington NGS         107.0         224.5         331.4         (150.1)         181.3         (29.4)         152.0         10.4         11.4           10         Pickering NGS         71.7         33.2         164.9         7(35.9)         86.0         7(70.2)         15.8         (13.0)           11         Nuclear Support Divisions <sup>1</sup> 3.1         13.9         17.1         (10.1)         6.9         (70.2)         15.8         (13.0)           12         Subtorial         17.1         13.9         17.1         (10.1)         6.9         (3.3)         36.1         (3.6)           12         Subtorial         181.8         331.6         513.4         (239.1)         274.3         (102.9)         17.4         (6.2)         17.4           13         Supplemental In-Service Forecast <sup>2</sup> 0.0         (47.4)         136.1         28.7         35.1         123.8         (68.8)         14.7           14         Total Portfolio In-Service Forecast <sup>2</sup> 0.0         (47.4)         136.1         286.7         35.1         236.9         15.0         12.3           15         Datilington New Fuel         0.0         0.0         0.0         0.0         0.0			(a)	(q)	(c)	(p)	(e)	(f)	(B)	(y)	()	(1)	(k)
9         Darlington NGS $1070$ $24.5$ $331.4$ $(50.1)$ $181.3$ $(29.4)$ $(52.0)$ $10.4$ $16.6$ 11         Nuclear Support Divisions <sup>1</sup> $31.1$ $93.2$ $16.9$ $(10.2)$ $16.8$ $(13.0)$ $104$ $16$ $104$ $16$ $104$ $16$ $104$ $16$ $104$ $16$ $104$ $16$ $104$ $164$ $102$ $104$ $104$ $164$ $102$ $104$ $104$ $164$ $102$ $104$ $1$													
10         Pickering NGS $71.7$ 93.2         164.9 $78.9$ 86.0 $70.2$ 15.8 $(13.0)$ 1         Nuclear Support Divisions <sup>1</sup> 3.1 $3.3$ $51.3$ $71.7$ $(10.1)$ $6.9$ $(2.3)$ $3.6$ $(3.6)$ $71.6$ $(13.0)$ 1         Nuclear Support Divisions <sup>1</sup> 181.8 $3.31.6$ $51.34$ $(239.1)$ $2.3.3$ $(13.0)$ $3.6$ $(3.6)$ $71.6$ $(3.2)$ $71.6$ $(3.2)$ $71.6$ $(3.2)$ $71.6$ $(3.2)$ $71.6$	ი	Darlington NGS	107.0	224.5	331.4	(150.1)	181.3	(29.4)	152.0	10.4	162.4	(102.4)	0.09
11         Nuclear Support Divisions <sup>1</sup> 3.1         13.9         17.1         (10.1)         6.9         (3.3)         3.6         (3.6)           12         Subtrati         10.1         6.9         (3.3)         3.6         (3.6)         17.4           13         Subtrati         10.1         8.7         27.4.3         (10.2)         17.1.4         (6.2)         17.4           13         Supplemental In-Service Forecast <sup>2</sup> 0.0         (47.4)         136.1         88.7         35.1         123.8         (68.8)         1           14         Total Portfolio In-Service Forecast         181.8         284.3         466.0         (103.0)         363.0         (67.7)         295.2         (75.0)         2           15         Data Ingron New Fuel         0.0         <	9	Pickering NGS	7.17	93.2	164.9	(78.9)	86.0	(70.2)	15.8	(13.0)	2.8	(2.8)	0.0
12         Subtortal         181.8         331.6         513.4         (239.1)         274.3         (102.9)         171.4         (6.2)         16           13         Supplemental In-Service Forecast <sup>2</sup> 0.0         (47.4)         (47.4)         136.1         36.1         123.8         (68.8)         1           14         Total Portfolio In-Service Forecast <sup>2</sup> 0.0         (47.4)         (47.4)         136.1         36.1         123.8         (68.8)         1           15         Total Portfolio In-Service Forecast         181.8         284.3         466.0         (103.0)         363.0         (67.7)         295.2         (75.0)         22           15         Datilington New Fuel         0.0<	£	Nuclear Support Divisions <sup>1</sup>	3.1	13.9	17.1	(10.1)	6.9	(3.3)	3.6	(3.6)	0.0	0.0	0.0
13         Supplemental In-Service Forecast <sup>2</sup> 0.0         (47.4)         (47.4)         136.1         88.7         35.1         123.8         (68.8)         *           14         Total Portfolio In-Service Forecast         181.8         284.3         466.0         (103.0)         363.0         (67.7)         295.2         (75.0)         22           15         Datington New Fuel         0.0	4	Subtotal	181.8	331.6	513.4	(239.1)	274.3	(102.9)	171.4	(6.2)	165.2	(105.3)	0.09
13         Supplemental In-Service Forecast <sup>2</sup> 0.0         (47.4)         (47.4)         136.1         36.1         12.38         (68.8)         6           14         Total Portolio In-Service Forecast         18.1         28.7         36.30         (67.7)         295.2         (75.0)         2           15         Darlington New Fuel         0.0         <													
14         Total Portfolio In-Service Forecast         181.8         284.3         466.0         (103.0)         363.0         (67.7)         295.2         (75.0)         22           15         Darlington New Fuel         0.0 <th>13</th> <th>Supplemental In-Service Forecast<sup>2</sup></th> <td>0.0</td> <td>(47.4)</td> <td>(47.4)</td> <td>136.1</td> <td>88.7</td> <td>35.1</td> <td>123.8</td> <td>(68.8)</td> <td>55.0</td> <td>150.7</td> <td>205.7</td>	13	Supplemental In-Service Forecast <sup>2</sup>	0.0	(47.4)	(47.4)	136.1	88.7	35.1	123.8	(68.8)	55.0	150.7	205.7
14         Total Portolio In-Service Forecast         181.8         284.3         466.0         (103.0)         363.0         (67.7)         295.2         (75.0)         22.           15         Datington New Fuel         0.0													
15         Darlington New Fuel         0.0	4	Total Portfolio In-Service Forecast	181.8	284.3	466.0	(103.0)	363.0	(67.7)	295.2	(75.0)	220.2	45.4	265.6
15         Darlington New Fuel         0.0													
Interfered Assets         22.3         8.7         31.0         (5.0)         26.0         (6.0)         20.0         (0.9)           17         Total In-Service Capital Additions         204.1         292.9         497.0         (108.0)         389.0         (73.7)         315.2         (75.9)         2	15	Darlington New Fuel	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	15.3	15.3
16         Minor Fixed Assets         22.3         8.7         31.0         (5.0)         26.0         (60)         20.0         (0.9)           17         Total In-Service Capital Additions         204.1         292.9         497.0         (108.0)         389.0         (73.7)         315.2         (75.9)         2													
17         Total In-Service Capital Additions         204.1         292.9         497.0         (108.0)         389.0         (73.7)         315.2         (75.9)         2	16	Minor Fixed Assets	22.3	8.7	31.0	(2.0)	26.0	(0.9)	20.0	(0.9)	19.1	0.4	19.5
17 Total In-Service Capital Additions 204.1 292.9 497.0 (108.0) 389.0 (73.7) 315.2 (75.9) 2:													
	17	Total In-Service Capital Additions	204.1	292.9	497.0	(108.0)	389.0	(73.7)	315.2	(75.9)	239.3	61.1	300.4

Line		2020	(c)-(a)	2021
No.	Business Unit	Plan	Change	Plan
		(a)	(q)	(c)
18	Darlington NGS	0.09	(21.3)	38.7
19	Pickering NGS	0.0	0.0	0.0
20	Nuclear Support Divisions <sup>1</sup>	0.0	0.0	0.0
21	Subtotal	0.09	(21.3)	38.7
22	Supplemental In-Service Forecast <sup>2</sup>	205.7	(48.0)	157.6
23	Total Portfolio In-Service Forecast	265.6	(69.3)	196.3
24	Darlington New Fuel	15.3	(15.3)	0.0
25	Minor Fixed Assets	19.51	(0.1)	19.3
26	Total In-Service Capital Additions	300.4	(84.8)	215.6

Notes: 1 Includes Engineering, Inspection and Maintenance Services, and Security & Emergency Services. 2 Supplemental forecast to reconcile BCS in-service estimates to final business plan (see EX. D2-1-3, Section 4.0).

 Table 1

 Operating Costs Summary - Nuclear (\$M)

Line		2013	2014	2015	2016	2017	2018	2019	2020	2021
No.	Cost Item	Actual	Actual	Actual	Budget	Plan	Plan	Plan	Plan	Plan
		(a)	(b)	(C)	(d)	(e)	(f)	(g)	(h)	(i)
	OM&A:									
	Nuclear Operations OM&A									
1	Base OM&A	1,127.7	1,127.1	1,159.6	1,201.8	1,210.6	1,226.0	1,248.4	1,264.7	1,276.3
2	Project OM&A	105.7	101.9	115.2	98.2	113.7	109.1	100.1	100.2	86.8
3	Outage OM&A	277.5	221.3	313.7	321.2	394.6	393.8	415.3	394.4	308.5
4	Subtotal Nuclear Operations OM&A	1,510.8	1,450.3	1,588.5	1,621.3	1,718.9	1,728.9	1,763.8	1,759.4	1,671.6
5	Darlington Refurbishment OM&A	6.3	6.3	1.6	1.3	41.5	13.8	3.5	48.4	19.7
6	Darlington New Nuclear OM&A <sup>1</sup>	25.6	1.5	1.3	1.2	1.2	1.2	1.2	1.3	1.3
7	Allocation of Corporate Costs	428.4	416.2	418.8	442.3	448.9	437.2	442.7	445.0	454.1
8	Allocation of Centrally Held and Other Costs <sup>2</sup>	413.5	416.9	461.0	331.9	80.2	118.2	108.3	91.1	81.3
9	Asset Service Fee	22.7	23.3	32.9	28.4	27.9	27.9	28.3	22.9	20.7
10	Subtotal Other OM&A	896.5	864.1	915.5	805.0	599.7	598.3	584.1	608.6	577.1
11	Total OM&A	2,407.3	2,314.5	2,504.0	2,426.3	2,318.6	2,327.1	2,347.9	2,368.0	2,248.7
12	Nuclear Fuel Costs	244.7	254.8	244.3	264.8	219.9	222.0	233.1	228.2	212.7
	Other Operating Cost Items:									
13	Depreciation and Amortization	270.1	285.3	298.0	293.6	346.9	378.7	384.0	524.9	338.1
14	Income Tax	(76.4)	(61.5)	(31.8)	(18.7)	(18.4)	(18.4)	(18.4)	51.2	51.7
15	Property Tax	13.6	14.1	13.2	13.5	14.6	14.9	15.3	15.7	17.0
16	Total Operating Costs	2,859.3	2,807.1	3,027.8	2,979.4	2,881.6	2,924.4	2,961.9	3,187.9	2,868.2

Notes:

1 Nuclear Operations expenditures to maintain the Nuclear New Build option. In addition there are allocated corporate costs (included in line 7) for Nuclear New Build of \$0.8M in 2016, \$1.1M in 2017, \$0.2M in 2018, \$0.5M in 2019, \$0.5M in 2020 and \$0.5M in 2021.

2 Comprises centrally-held costs from Ex. F4-4-1 Table 3 and amounts of approximately \$1M-\$6M per year for machine dynamics and performance testing services provided by Hydro Thermal Operations in support of Nuclear Operations.

1 2

#### Chart 2.0

#### Summary of Changes to Proposed Nuclear Revenue Requirement\* (\$M)

Line No.		2017	2018	2019	2020	2021	Total
1	Pension and OPEB Cash Amounts	19.1	18.3	53.8	81.0	79.3	251.5
2	Nuclear Liabilities	(40.3)	(57.2)	(21.0)	(121.2)	(156.0)	(395.6)
2	Used Fuel and Waste Services Bruce						
3	Lease Revenue	35.1	35.6	36.5	37.6	34.9	179.8
4	Return on Equity Value	(9.0)	(9.4)	(9.2)	(20.1)	(21.3)	(69.0)
5	New CNSC Requirements (Base OM&A)	0.5	0.5	16.7	11.7	11.7	41.0
6	Nuclear Stretch Dollars**	-	(0.0)	(0.1)	(0.1)	(0.2)	(0.5)
7	Tax Carryforwards	6.4	(15.2)	(52.0)	60.8	-	(0.0)
8	Total Revenue Requirement Change	11.9	(27.4)	24.6	49.6	(51.6)	7.1

3 4567

\*all amounts shown are inclusive of any income tax impacts; positive values are increases to revenue requirement and negative values are decreases

\*\*reflects changes in Nuclear base OM&A due to new CNSC requirements and changes in nuclear liabilities costs

8 The updated nuclear requirement is provided in Ex. N1-1-1 Table 1. In order to minimize 9 the impact on the proceeding schedule and to keep the Impact Statement to a manageable 10 size, OPG is limiting the update to the changes described above.

11

12 The change in forecast pension and OPEB cash amounts for the nuclear facilities increases 13 the nuclear revenue requirement by approximately \$252M over the IR period. This is due to 14 higher payments for pension deficit funding projected in the 2017-2019 Business Plan, 15 primarily as a result of a decrease in discount rates relative to the pre-filed evidence. The 16 forecast nuclear pension and OPEB accrual costs decrease by approximately \$21M over 17 the IR period. The 2017 to 2021 forecast excess of pension and OPEB accrual costs over 18 cash amounts decreases to approximately \$130M for the nuclear facilities, compared to 19 approximately \$403M in the pre-filed evidence.

20

Changes in forecasts related to nuclear liabilities decrease the IR period nuclear revenue requirement by approximately \$396M, which consists of a decrease of approximately \$551M related to the changes in nuclear liabilities costs for the Bruce facilities, an increase of approximately \$280M associated with the changes in nuclear liabilities costs for the prescribed facilities, and a decrease of approximately \$124M in income tax impacts related to changes in forecast cash expenditures on nuclear waste management and

Filed: 2016-05-27 EB-2016-0152 Exhibit F2 Tab 2 Schedule 1 Table 2

# Table 2 <u>Base OM&A - Nuclear (\$M)</u>

Line		2013	2014	2015	2016	2017	2018	2019	2020	2021	Test Period
No.	Resource Type	Actual	Actual	Actual	Budget	Plan	Plan	Plan	Plan	Plan	Percentage <sup>1</sup>
		(a)	(b)	(C)	(d)	(e)	(f)	(g)	(h)	(i)	(j)
1	Labour <sup>2</sup>	832.4	827.1	834.0	844.7	859.0	846.9	874.3	885.0	887.9	69.9%
2	Overtime <sup>2</sup>	48.6	46.7	54.5	47.8	46.1	46.5	46.1	47.4	47.8	3.8%
3	Augmented Staff	3.1	3.6	4.4	3.3	4.5	3.5	3.0	2.6	1.6	0.2%
4	Materials	85.1	73.4	83.4	70.5	68.4	68.2	68.5	71.1	70.8	5.6%
5	License	34.2	32.6	34.5	36.4	37.2	38.7	39.6	40.2	40.6	3.2%
6	Other Purchased Services	100.0	98.7	108.4	164.1	161.1	185.1	180.8	178.3	187.3	14.3%
7	Other	24.3	44.9	40.3	35.0	34.2	37.0	36.2	40.2	40.3	3.0%
8	Total Base OM&A	1,127.7	1,127.1	1,159.6	1,201.8	1,210.6	1,226.0	1,248.4	1,264.7	1,276.3	100.0%

Notes:

1 Test Period Percentage = Sum of Test Period Resource Costs divided by Sum of Test Period Base OM&A.

2 Includes Regular and Non-Regular staff.

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#### Board Staff Interrogatory #89

#### 3 **Issue Number: 6.1**

- 4 **Issue:** Is the test period Operations, Maintenance and Administration budget for the nuclear
- 5 facilities (excluding that for the Darlington Refurbishment Program) appropriate?
- 6 7

9

1

2

# 8 Interrogatory

# 10 **Reference**:

11 Ref: Exh F2-2-1 page 1 and Table 1

12

The evidence states that, "Base OM&A provides the main source of funding for operating and maintaining the nuclear stations in support of: the ongoing production of electricity from the operating nuclear units; ensuring the safe operation of the plants; improving the reliability of the nuclear assets, and ensuring compliance with applicable legislation and nuclear regulatory requirements."

18

Table 1 sets out base OM&A by stations and by support. The 2015 actual base OM&A for the Darlington station was \$298.9M. The average base OM&A for Darlington for the 2017-2021 test period is \$314.92M. Please explain why the base OM&A for Darlington in the test period, when there are three operational units (and only two in 2021), is higher than the 2015 actual base OM&A when there were four operational units.

24

# 25

#### 26 <u>Response</u> 27

Darlington's base OM&A in the test period is higher than 2015 actual, despite differences in
 the number of operational units, for two primary reasons.

30

First, the majority of base OM&A costs associated with operating a four unit station remains in place during refurbishment, as discussed at Ex. L-6.1-2 AMPCO-92.

33

Second, base OM&A increases over this period due to labour escalation reflecting collectiveagreement provisions.

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1 2

#### 3.5 Gap Based Business Planning - Gap Closure and Resource Plan

The operational and financial targets established by the target setting process are the basis for site and support group business planning. As part of that process, the site and support groups establish and pursue improvement initiatives to close performance gaps to targets over the business planning period. The initiatives are either site specific or fleet-wide to improve efficiencies and reduce costs through process streamlining.

8

9 Among the most successful prior site specific or fleet wide initiatives were Fuel Handling
10 Reliability, 3K3 Equipment Reliability, and the implementation of Days Based Maintenance.
11 Attachment 4 to this exhibit provides details of these three prior initiatves and benefits
12 realized.

13

14 Another key prior initiative was Business Transformation, which enables OPG nuclear to 15 eliminate the gap associated with Goodnight staffing benchmarks in 2016. Business 16 Transformation implemented a centre-led matrix organization design with centre-led 17 functions supporting the Nuclear business unit. Organizational changes were also made 18 within OPG Nuclear as part of the adoption of the matrix organization. Through Business 19 Transformation, OPG Nuclear streamlined processes and identified efficiencies to manage 20 regular headcount reductions through attrition while ensuring its facilities operate safely and 21 reliably. Examples of such nuclear initiatives include Automate System and Component 22 Health Reports; Stop In House Drawing Revisions; and Reduction of Non-Regulated Security 23 Services.

24

OPG has experienced significant volatility in generation over the period 2008 to 2015 as discussed in Ex. E2-1-1, primarily as a result of forced outages/forced derates and forced extension of planned outages. This has resulted in annual production shortfalls and negative revenue impacts. OPG has identified fuel handling reliability, human performance errors, equipment reliability (both nuclear and conventional systems) and execution of planned outages as the primary contributors impacting reliability. The 2016-2018 Business Plan includes four key fleet wide initiatives to mitigate these primary contributors in order for OPG

to achieve its generation and total generating cost per MWh targets in the Nuclear businessunit. These four initiatives are as follows:

3 4

5

6

(i.) Human Performance Initiative: This initiative is focused on preventing human performance errors that propagate into events that have a consequential (unfavorable) impact on safety and reliability. A key focus is improving supervisory effectiveness and leadership oversight.

7 8

9 OPG Nuclear benchmarks its human performance against peers using an industry 10 standard metric referred to as the 18-month Human Performance Error Rate ("HPER") 11 (number per 10k Industrial Safety Accident Rate hours (# per 10k ISAR hours)) (see 12 2015 Benchmarking Report - Attachment 1 to this exhibit). The expected benefit of 13 improving Human Performance will be to reduce lost generation due to human error. 14 For the 2016-2018 Business Plan, OPG is targeting a significant improvement in 15 human performance by achieving reductions in human errors. Improved human 16 performance as measured by HPER will contribute to enabling OPG to achieve its 17 2016-2018 Business Plan targeted FLR and UCF.

18

19 (ii.) Equipment Reliability Initiative: This initiative is focused on improving equipment 20 reliability, which has been a major contributor to OPG's historical FLR. The initiative is 21 a multi-faceted Equipment Reliability Plan that focuses on People, Equipment and 22 Processes and is measured by a new industry Equipment Reliability Index ("ERI") to 23 drive key performance indicators. The ERI is the North American benchmark for 24 assessing overall equipment reliability performance. The index is an effective 25 instrument for measuring the longer term trend of improvements and uses key leading 26 indicators projecting degradation in plant operations or reliability of key station 27 equipment.

28

(iii.) Outage Performance Initiative: This initiative is focused on improving planned
 outage performance in order to achieve business plan duration targets. The major
 deliverables from this initiative include seeking reduced outage durations. This will be
 accomplished in part by the successful completion of the Machine Delivered Scrape

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("MDS"), which is the deployment of new tooling with the Universal Delivery Machine
 ("UDM") at Pickering. Further description of the MDS project is found in the Business
 Case Summary included in Ex. D2-1-3. Other deliverables are focused on improved
 outage execution and scheduling performance, and undertaking a feasibility study on
 Pickering's outage cycle.

6

The Outage Performance improvement initiative seeks to eliminate the potential for the
occurrence of Forced Extension to a Planned Outage ("FEPO") days in the test period,
to eliminate loss of production and avoid additional outage OM&A costs OPG must
successfully execute this initiative in order to achieve targeted production levels.

11

12 (iv.) Parts Improvement Initiative: Parts availability performance directly impacts OPG's 13 ability to schedule and execute online, outage and project work in a consistent and 14 predictable manner. The consequences of poor parts availability could be low scope 15 completion rates, longer outages, higher assessing, planning, and maintenance backlogs, lower equipment reliability, and ultimately, reduced capacity factors. The 16 17 initiative focuses on obtaining the right parts on time, reducing churn in OPG's work 18 management system to ultimately improve equipment reliability. The initiative targets 19 completion of 19 deliverables by cross-functional teams involving Supply Chain, 20 Engineering, Fleet Operations & Maintenance, and Work Management over a period 21 of three years.

22

Key indicators of the initiative's overall effectiveness are Work Order with Material Request Execution, which measures the percentage of work with parts that was actually executed vs. planned for online work, and Need to Use Cycle Time (Plan to Complete) for Work Orders with Material Request, which measures the overall duration it takes to complete a job that requires a part.

28

Through the Parts Improvement initiative, OPG is addressing many issues contributing to cycle time and expects to see improvement in the trend in the overall duration it takes to complete a job that require parts.

- 1 The 2016-2018 Business Plan also includes two fleet wide initiatives that address additional
- 2 challenges, as summarized below:
- 3
- Inventory Reduction Initiative: Annual station materials and supply inventory targets
   and surplus inventory targets have been established to optimize inventory and reduce
   costs by targeting half the historical growth rate for 2016. An Inventory Management
   Organization will be established for each station with cross-functional support provided
   by Engineering, Supply Chain and Finance.
- 9

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A reduction in the growth of the inventory reduces the capital invested in the inventory
and reduces the potential for additional obsolescence provision. This also reduces
warehousing requirements and related expenses.

- Workforce Planning and Resourcing Initiative: The Workforce Planning and Resourcing Initiative is designed to implement a fleet-wide resourcing strategy to meet the challenge of the widening gap between labour demand and supply, leadership capability and key resource availability to ensure safe and efficient operations of OPG's nuclear facilities, while minimizing risks to the efficient execution of Pickering Extended Operations and the DRP.
- 20

OPG's 2016-2018 Business Plan (Ex. A2-2-1 Attachment 1) sets out in its Appendix 5 the resource requirements (cost, staff and investment plans) for the Nuclear operations. The plan maintains a sustainable cost structure for OPG's Nuclear operations through cost efficiencies while focusing on initiatives to ensure safe and reliable performance.

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#### SEC Interrogatory #55

3 Issue Number: 6.1

**Issue:** Is the test period Operations, Maintenance and Administration budget for the nuclear facilities (excluding that for the Darlington Refurbishment Program) appropriate?

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#### 8 Interrogatory

#### 10 **Reference**:

11 [F2/1/1, p.19]

12

For each of the listened initiatives, please provide the expected OM&A savings for each yearbetween 2017 and 2021.

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#### 16

#### 17 <u>Response</u>

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While the business plan is based on the successful execution of the initiatives, OPG cannot quantify specific OM&A savings attributable to individual initiatives. The initiatives have varied and, in some cases, overlapping effects on OPG's performance. Some are focused on operational matters to improve reliability to meet production targets (e.g., Forced Loss Rate and Unit Capability Factor), while others are aimed at offsetting cost pressures. Overall, the successful implementation of these initiatives is necessary to enable OPG to achieve and sustain the operational and value for money targets listed in Ex. F2-1-1.

## **Benchmarking Results – Plant Level Summary**

Sobedule 15 SEC-063 Table 2 provides a summary of OPG Nuclear's performance compared to benchmark re

# **Table 2: Plant Level Performance Summary**

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			2015 /	Actuals	
Metric	NPI Max	Best Quartile	Median	Pickering	Darling
Safety					
All Injury Rate (#/200k hours worked)		0.69	N/A <sup>1</sup>	0.44	0.22
Rolling Average <sup>2</sup> Industrial Safety Accident Rate (#/200k hours worked)	0.20	0.00	0.00	0.05	0.08
Rolling Average <sup>2</sup> Collective Radiation Exposure (Person-rem per unit)	80.00	38.17	48.53	97.72	79.55
Airborne Tritium Emissions (Curies) per Unit <sup>3</sup>		1,192	1,784	2,409 🚶	1,313
Fuel Reliability Index (microcuries per gram)	0.000500	0.000001	0.000001	0.000421 Î	0.00012
2-Year Reactor Trip Rate (# per 7,000 hours)	0.50	0.00	0.06	0.17	0.13
3-Year Auxiliary Feedwater System Unavailability (#)	0.0200	0.0000	0.0050	0.0115	0.000
3-Year Emergency AC Power Unavailability (#)	0.0250	0.0006	0.0041	0.0030	0.000
3-Year High Pressure Safety Injection Unavailability (#)	0.0200	0.0000	0.0000	0.0000	0.000
Reliability					
WANO NPI (Index)		93.5	89.4	68.5	83.7
Rolling Average <sup>2</sup> Forced Loss Rate (%)	1.00	0.38	1.46	6.85	3.65
Rolling Average <sup>2</sup> Unit Capability Factor (%)	92.00	91.31	88.05	77.32	83.96
Rolling Average <sup>2</sup> Chemistry Performance	1.01	1.00	1.00	1.06 👢	1.00
1-Year On-line Deficient Maintenance Backlog (work orders per unit)		116	160	251 👃	174
1-Year On-line Corrective Maintenance Backlog (work orders per unit)		7	15	125	24
Value for Money					
3-Year Total Generating Cost per MWh (\$ per Net MWh)		38.93	44.38	67.36	44.38
3-Year Non-Fuel Operating Cost per MWh (\$ per Net MWh)		22.60	25.89	56.49	33.19
3-Year Fuel Cost per MWh (\$ per Net MWh)		7.97	8.73	5.71	5.18
3-Year Capital Cost per MW DER (k\$ per MW)		47.33	63.63	33.86	43.52
Human Performance					
18-Month Human Performance Error Rate (# per 10k ISAR and contractor hours)		0.0010	0.0030	0.0055	0.003

Notes

1. No median benchmark available.

2. Indicates a 2-Year Rolling Average for Pickering and a 3-Year Rolling Average for Darlington.

3. 2014 Industry data is used because 2015 results were unavailable at the time of benchmarking.

Green = maximum NPI results achieved or best quartile performance

White = 2nd quartile performance

Yellow = 3rd quartile performance

Red = 4th quartile performance

Declining Benchmark Quartile Performance vs. 2014

Improving Benchmark Quartile Performance vs. 2014

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# **Observations – WANO Nuclear Performance Index (NPI) (CANDU)**

# 2015

- The 2015 best quartile of the CANDU plant comparison panel for WANO NPI is
   93.5. This represents a 0.6 point increase above the 2014 best quartile.
- The median of the CANDU plant comparison panel rose 3.6 points, compared to last year, to 89.4 in 2015.
- At the plant level, both Darlington and Pickering scored below median NPI performance in 2015.
- In 2015, Darlington had three units in the second quartile, and one unit in the third quartile. Pickering had two units in the third quartile and four units in the bottom quartile.

# Trend

- The best quartile of the CANDU plant comparison panel rose from 2010 to 2012, with the best quartile performance rising to its highest level in 2012. While this was not sustained in subsequent years, the best quartile results for the past 3 years remain in the low 90's.
- The median value of the CANDU plant comparison panel continued to rise from 2010 to 2012, indicating that the performers in the lower quartiles are performing better. This performance was not sustained in 2013, but did recover in 2014 and 2015.
- Pickering has performed consistently below median over the review period.
- As the strongest OPG performer, Darlington achieved best quartile performance over the majority of the review period, ranking just below top quartile in 2014, but performance declined in 2015 due to the station vacuum building containment outage for planned regulatory maintenance and higher FLR.

# **Factors Contributing to Performance**

• The WANO NPI is a composite index reflecting the weighted sum of the scores of 10 separate performance measures. A maximum score of 100 is possible. All of the sub-indicators in this index are reviewed separately in this benchmarking report.

# Pickering

- Pickering's NPI performance is negatively impacted by the need for long outages to accommodate fuel channel inspection programs.
- These long outages negatively impact both the unit capability factor and collective radiation exposure metrics.
- For 2015, Pickering achieved maximum scores for 3 out of 10 NPI sub-indicators.
- For the key safety system related metrics of high pressure injection and emergency alternating current (AC) power, the station received 10 of 10 points.
- Pickering also achieved a perfect score for industrial safety accident rate (5 of 5).
- Pickering earned 9.9 of 10 points for reactor trip rates.
- Pickering achieved 3.7 of 5 points for chemistry performance, 7.0 of 10 points for collective radiation exposure, 9.7 of 10 points for fuel reliability and 8.8 of 10 points for auxiliary feedwater.
- Pickering received 0.2 of 15 points for unit capability factor and 4.2 of 15 points for forced loss rate due to forced outages, longer planned outages related to life extension, and planned outage extensions.

# Factors Contributing to Performance (CONT'D)

#### Darlington

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- Darlington's NPI performance has been impacted by higher forced loss rate and by a lower unit capability factor due to the 4 unit VBO shutdown in 2015.
- For 2015, Darlington achieved maximum scores for 7 out of 10 NPI sub-indicators.
- For each of the key safety system related metrics, high pressure injection, auxiliary feedwater, and emergency alternating current (AC) power, Darlington received 10 of 10 points.
- Darlington also achieved perfect scores for reactor trip rate (10 of 10), fuel reliability (10 of 10), chemistry performance (5 of 5), and industrial safety accident rate (5 of 5).
- Darlington earned 9.5 out of 10 points for collective radiation exposure.
- Darlington achieved 5.0 out of 15 points for unit capability factor and 9.3 out of 15 points for forced loss rate

Please refer to Table 13 of the Appendix for an NPI plant level performance summary of OPG nuclear stations against the North American panel.

#### 2016 Benchmarking Report

#### **Rolling Average Forced Loss Rate**

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# 2015 Rolling Average Forced Loss Rate CANDU Plant Level Benchmarking

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#### 2016 Benchmarking Report

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#### 2015 Rolling Average Forced Loss Rate CANDU Unit Level Benchmarking



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# **Observations – Rolling Average Forced Loss Rate (CANDU)**

# 2015 (Rolling 2 Year Average, Pickering %; Rolling 3 Year Average, Darlington %)

- At the plant level, Pickering Forced Loss Rate (FLR) performance was 6.85, which was worse than industry median (1.46). At the unit level, one Pickering unit was above median (2.63) in the second quartile. All remaining 5 Pickering units were ranked in the third and fourth quartile.
- At the plant level, Darlington FLR performance was 3.65, which was also worse than median (1.46). At the unit level, all Darlington units were below median, positioned in the third quartile. This is declining performance, as Darlington previously had 2 units performing above median unit FLR threshold in 2014.

# Trend

- Industry plant median FLR trend continues to improve over the same period, from 2.60 in 2010 to 1.29 in 2014, with minor up-tick to 1.46 in 2015. Industry best quartile has also improved during the period, from 1.18 in 2010 to 1.03 in 2014 and down to 0.38 in 2015.
- Pickering's FLR performance over the 5 year review period, has been improving. The equipment reliability improvements at Pickering have been the main drivers for the favourable improvement in FLR performance. FLR performance appreciably improved in 2015 by a reduction in station FLR (6.85) from 2014 FLR (10.08).
- Darlington's overall FLR performance decreased slightly from 2.85 in 2014 to 3.65 in 2015. Over the 5 year review period, there has been a general trend of minor decline in FLR performance, with increasing FLR (about 1.85%) from 1.80 in 2011 to 3.65 in 2015.

# **Factors Contributing to Performance**

- Equipment reliability, work order backlog and human performance are the key contributors to the FLR performance gap at Pickering.
- Pickering's 2015 FLR was impacted by 5 unplanned outages due to failures from the reactor and turbine side totaling 25.5 days of lost production. Equipment issues with the Boiler and Liquid Zone Control systems were the main contributors for the forced outages.
- Pickering continues to execute a list of high priority work orders (PRL-plant reliability list) to improve equipment reliability and reduce operator burden.
- Pickering continues reducing corrective and deficient work order backlogs through a reduction of incoming emergent work orders by proactive equipment replacements and minor modifications to improve/correct system and equipment performance.
- Pickering is also implementing equipment reliability projects to put new equipment in the plant to prevent forced loss events. Single point vulnerability (SPV) reviews have been completed and elimination and mitigation actions are being implemented or dispositioned for outstanding items.

# **Observations – Rolling Average Forced Loss Rate (CANDU) (CONT'D)**

- The main contributors to Darlington's Forced Loss in 2015 were equipment mechanical issues relating to turbine oil leaks and the system main circulating pump motor electrical production trip. Only 5% of the FLR impact is from human performance. There were 7 forced outages in 2015.
- Darlington continues to drive plant reliability improvements via the system health improvement process and recovery actions. The Plant Reliability List of important work orders are implemented to improve system health. Incoming work reduction and Preventive Maintenance interval stretch have been leveraged for improvements.
- Improvements in equipment reliability, high Equipment Reliability Index performance and effective mitigation of SPVs in plant production systems are common practices of top operating plants.
- NFI-04 Equipment Reliability fleet initiative was launched in 2015 to improve OPG fleet performance over 2016-2018. Site equipment reliability Excellence Plans were developed as part of NFI-04 and locally focused ER improvement initiatives are being executed. An SPV mitigation program is being implemented at both sites.

#### 4.0 VALUE FOR MONEY

#### Methodology and Sources of Data

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The Electric Utility Cost Group (EUCG) database is the source for cost benchmarking data. Data was collected for three-year rolling averages for all financial metrics covering the review period from 2010-2015. Zero values for cost indicators are excluded from all calculations. All data submitted to and subsequently extracted from EUCG by OPG is presented in Canadian dollars.

EUCG automatically applies a purchasing power parity (PPP) factor to adjust all values across national borders. The primary function of the PPP value is to adjust for currency exchange rate fluctuations but it also adjusts for additional cross-border factors which may impact purchasing power of companies in different jurisdictions. As a result, cost variations between plants are limited, as much as possible, to real differences and not due to advantages of utilizing one currency over another.

The benchmarking panel utilized for value for money metrics is made up of all North American plants reporting to EUCG. Bruce Power is the only other CANDU technology plant reporting within that panel. The remaining plants are Boiling Water Reactors or Pressurized Water Reactors. For that reason, some of the gaps in performance are associated with technology differences rather than comparable performance.

All metrics include cost information normalized by some factor (MWh or MW DER (Design Electrical Rating)) to allow for comparison across plants.

#### Discussion

Four value for money metrics are benchmarked in this report. They are the Total Generating Cost per MWh, Non-Fuel Operating Cost per MWh, Fuel Cost per MWh, and Capital Cost per MW DER. The relationship underlying the value for money metrics is shown in the illustration below. The Total Generating Cost per MWh is the sum of Non-Fuel Operating Cost, Fuel Cost and Capital Cost measured on a per MWh basis for benchmarking purposes. Given the differences between OPG's nuclear generating stations and most North American plants with respect to both fuel costs and the different treatments of non-fuel and capital costs, the best overall financial comparison metric for OPG facilities is the Total Generating Cost per MWh.

#### **Diagram of Summary Relationship of Value for Money Metrics**



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# **3-Year Total Generating Cost per MWh**

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# 2015 3-Year Total Generating Costs per MWh EUCG Benchmarking North American Plants (U.S. and Canada)



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#### Filed: 2017-02-10 EB-2016-0152 Observations – 3-Year Total Generating Cost per MWh (All North American Plants) Exhibit L, Tab 6.2 Schedule 15 SEC-063 Attachment 3 **2015 (3-Year Rolling Average)** Page 71 of 107 The best quartile level for Total Generating Cost per MWh (TGC/MWh) among North American EUCG participants was \$38.93/MWh while the median level was \$44.38/MWh. Darlington TGC/MWh was \$44.38/MWh, equal to the median of \$44.38/MWh. • Pickering TGC/MWh was \$67.36/MWh, worse than the median of \$44.38/MWh. • Trend • Over the 2010 to the 2015 period, the best quartile cost rose by \$5.95/MWh while the median cost rose by \$4.45/MWh. Darlington rose by \$10.66/MWh and Pickering rose by \$1.73/MWh. • Both best quartile and median levels increased over the 2010-2015 period with a • compound annual growth rate of 3.4% for best quartile and 2.1% for median. • Darlington annual compound growth rate was 5.7%, higher than the median annual compound growth rate. Pickering was relatively flat with an annual compound growth rate of 0.5%. **Factors Contributing to Performance** For technological reasons, Fuel Costs per MWh is an advantage for all CANDUs and • the OPG plants performed within the best quartile. Non-Fuel Operating Cost per MWh, for all OPG plants, yielded results that are worse ٠ than the median for the most recent data point compared to the North American EUCG panel. OPG Capital Costs are below industry levels. Capital expenditures reported by the peer • group include costs for life extension, reactor head replacement, steam generator replacement, uprates, and spent fuel storage. These are costs not incurred by OPG to the extent as its peers. **Darlington** The 3-Year Rolling Average for Darlington from 2014 to 2015 rose \$6.65/MWh. The primary drivers at Darlington were lower generation (4,998 GWh) and higher total costs of approximately \$319M. The higher total costs were primarily attributable to higher Operating, Maintenance & Administrative (OM&A) costs of \$212M and Capital costs of \$129M, partially slightly offset by lower Fuel Costs of \$22M.

Lower generation at Darlington was primarily due to higher planned outage days and • increased forced outages. Outage days at Darlington increased by 234 days for 2015 period versus 2014 mainly due to the Darlington Vacuum Building Outage in 2015.

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# Observations – 3-Year Total Generating Cost per MWh (All North American Plañyts)) EB-2016-0152 (CON'T) Schedule 15 SEC-063

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- OM&A costs increased mainly due to the Darlington Vacuum Building Outage in 2015 with increased outage costs (51%) along with smaller increases in project costs (20%), nuclear support (18%) and allocated corporate costs (10%), partially offset by smaller reductions in plant base costs. Labour, material and purchased services differential was mainly due to the increased planned outage days, and were accompanied by smaller increases in OM&A labour including payroll burden, overtime and other costs. The increased overtime, labour escalation and increased use of temporary staff were partially offset by reduced head count. The OM&A Project differential in 2015 over 2014 period includes project cancellation and asset removal costs.
- Capital costs have almost tripled at Darlington from 2012 2015 with Capital Portfolio and Minor Fixed Assets rising due to aging plant equipment, refurbishment support and regulatory requirements for extended life at Darlington. Labour capital has increased due to increased regular, overtime and temporary staff consistent with increased capital program at Darlington.
- Fuel spending is lower due to decreased energy production.
- Darlington performed within the best quartile for Fuel Cost per MWh and Capital Cost per MW DER while performing at the fourth quartile for the Non-Fuel Operating Cost per MWh.
- For Non-Fuel Operating Cost, CANDU technology is a large performance gap driver for Darlington during the review period. The larger equipment inventory in a CANDU unit compared to the pressurized water reactor's and boiling water reactor's units represents a net increase in maintenance and operations workload which requires additional staff.

# Pickering

- The 3-Year Rolling Average for Pickering from 2014 to 2015 decreased by \$0.57/MWh. The primary drivers at Pickering are higher generation (485 GWh) and lower total costs \$2.1M. The lower total costs were primarily attributable to lower capital costs of \$3.3M, partially offset by higher OM&A costs of \$0.3M and Fuel Costs of \$0.9M.
- Outage days for Pickering decreased by 48 days for 2015 versus 2014 leading to lower outage costs. Higher electricity production levels were also due to the successful implementation of equipment reliability program improvement initiatives and strategic investments to resolve degraded or obsolete equipment issues which helped reduce Pickering's forced loss rate.
- OM&A Costs have decreased slightly mainly due to decreases in project costs, outage costs (purchased service and overtime) and allocated corporate costs, partially offset by increased nuclear support costs and base costs.

(CON'T)

- Capital spending at Pickering has decreased slightly from the 2012-2014 period to the • 2013-2015 period since OPG is reducing capital spending in advance of End of Life (EOL) at Pickering. Same comment as DN above.
- Fuel spending is higher due to increased energy production.
- Pickering performed within the best quartile for Fuel Cost per MWh and Capital Cost • per MW DER while performing worse than the median for Non-Fuel Operating Cost per MWh.

# **3-Year Non-Fuel Operating Cost per MWh**

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#### 2015 3-Year Non-Fuel Operating Costs per MWh EUCG Benchmarking North American Plants (U.S. and Canada)

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# **Observations – 3-Year Non-Fuel Operating Cost per MWh (All North American Plants)**

#### 2015 (3-Year Rolling Average)

- Best quartile plants had Non-Fuel Operating Costs per MWh (NFOC/MWh) at or below \$22.60.
- The median plant level threshold was \$25.89/MWh.
- Compared to North American EUCG plants, the Non-Fuel Operating Costs per MWh of all participating Canadian CANDU plants are worse than industry median performance.
- Darlington's costs, at \$33.19/MWh, were \$10.59/MWh higher than best quartile and \$7.30/MWh higher than the median.
- Pickering's costs, at \$56.49/MWh, were \$33.89/MWh higher than best quartile and \$30.60/MWh higher than median.

#### Trend

- Both best quartile and median levels increased over the 2010-2015 period with a compound annual growth rate of approximately 3.2% for the best quartile and approximately 2.0% for the median.
- Darlington annual compound growth rate was 4.1% and Pickering's effectively did not change.
- Pickering 3-yr NFOC/MWh increased from 2010 (\$56.79/MWh) to 2012 (\$57.21/MWh) then decreased by 2015 (\$56.49/MWh). Please see 2015 TGC per MWh discussion regarding total Pickering costs and production. Higher electricity production levels are largely due to the successful implementation of equipment reliability program improvement initiatives and strategic investments to resolve degraded or obsolete equipment issues which helped reduce Pickering's forced loss rate.
- Pickering's 3-yr NFOC/MWh had a slight reduction from 2010 to 2015 as compared to the annual compound growth rates of 3.2% for best quartile and 2.0% for median levels due to slightly lower costs and higher production.
- Pickering's annual Non-Fuel Operating Cost, over the 2010-2015 review period, is being managed through the continuous pursuit of efficiency improvements enabled by initiatives such as the amalgamation of the Pickering A and Pickering B stations into one Pickering site. The company-wide business transformation project launched in 2011 is also helping streamline, eliminate and reduce work to leverage attrition profiles while sustaining safety and reliability performance excellence.
- Over the 2010-2015 review period, Darlington's Non-Fuel Operating Cost increased from 2010 (\$27.22/MWh) to 2015 (\$33.19/MWh). Please see 2015 TGC per MWh discussion regarding total Darlington costs and production.
- Darlington's 3-yr NFOC/MWh had an annual compound growth rate of 4.1% from 2010 to 2015 as compared to 3.2% for best quartile and 2.0% for median levels. The 2015 increase in Darlington's 3-yr NFOC/MWh from 2014 is due to primarily to lower generation from the Darlington VBO and higher FLR, and higher OM&A spending.

# Factors Contributing to Performance – 3-Year Non-Fuel Operating Cost per MWh (CONT'D)

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#### **Factors Contributing to Performance**

- Performance in Non-Fuel Operating Cost per MWh drives the majority of OPG's financial performance. The most significant performance gap drivers are CANDU technology, capability factor, station size, age of the plant, corporate cost allocations and capitalization policy. The biggest drivers are further expanded below:
  - The 'capability factor' driver is related specifically to generation performance of the station in relation to the overall potential for the station (results are discussed under the Reliability section within the Rolling Average Unit Capability Factor metric).
  - The 'station size' driver is the combined effect of number of units and size of units 0 which can have a significant impact on plant cost performance.
  - The 'CANDU technology' driver relates specifically to the concept that CANDU 0 technology results in some specific cost disadvantages related to the overall engineering, maintenance, and inspection costs. While OPG's ten nuclear units are all CANDU reactors, they reflect three generations of design philosophy and technology which impacts the extent and nature of operations and maintenance activity. In addition, this factor is influenced by the fact that CANDU plants have less well-developed user groups to share and adopt competitive advantage information, than do longer-established user groups for Pressurized Water Reactors (PWR) and Boiling Water Reactors (BWR). Though quantification of CANDU technology impact to cost remains most difficult of all drivers, a staff benchmarking analysis recognized a significant reduction in the gap between OPG staff levels and the industry benchmark. OPG undertook a staffing study through a third-party consultant which concluded that technology, design and regulatory differences exist between CANDU and PWR reactor units and that such factors drive staffing differences. The study established that CANDU technology was a contributor to explaining higher staffing levels for CANDU versus PWR plants which also contributed to OPG's performance in Non-Fuel Operating Cost.
  - The 'corporate cost allocations' driver relates directly to the allocated corporate support costs charged to the nuclear group.
  - Capitalization policy can be an indirect contributing factor when benchmarking Non-0 Fuel Operating Cost due to variations in "repair vs. replace strategies.", i.e. a strategy to repair versus replace will increase non fuel operating cost versus option to replace. The impact of differing capitalization policies is removed when looking at Total Generating Cost per MWh (i.e., the sum of Non-Fuel Operating Cost, Fuel Cost, and Capital Cost).

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## 2016 Benchmarking Report

# **3-Year Fuel Cost per MWh**

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#### **Observations – 3-Year Fuel Cost per MWh (All North American Plants)**

#### 2015 (3-Year Rolling Average)

- Fuel Cost per MWh for all Canadian CANDU plants are better than the best quartile threshold (\$7.97/MWh) for the panel of North American EUCG plants.
- The two OPG plants ranked as the top four lowest fuel cost plants in the North American panel with Darlington (\$5.18/MWh) at second and Pickering (\$5.71/MWh) at fourth.

#### Trend

- The best quartile 3-year Fuel Cost per MWh has remained flat over 2014 and 2015.
- From 2010 to 2012, Fuel Cost per MWh for all OPG plants had been rising and has since stabilized over the last three years, a trend similarly experienced by the nuclear industry. The rate of increase in the Fuel Cost per MWh has moderated since 2012, due primarily to lower input uranium costs offset by rising used fuel storage and disposal costs, which have increased well above the rate of inflation from 2014 to 2015.
- The Darlington Generating Station would rank the lowest among the CANDU plants in the peer panel ranked group if used fuel storage and disposal provision costs were excluded from the calculation with a 3-year rolling average fuel cost per MWh of \$4.20/MWh. Similarly, Pickering would rank second with an average 3-year rolling average fuel cost per MWh of \$4.25/MWh.

#### **Factors Contributing to Performance**

• Fuel costs, primarily driven by the technological differences in CANDU technology, are lower for OPG than all North American Pressurized Water Reactors or Boiling Water Reactors (PWR/BWR) reactors as CANDUs do not require enriched uranium like BWRs and PWRs. This provides a significant advantage for OPG and other CANDUs in this cost category.

Best quartile fuel cost performance noted above is due to the following factors:

- Uranium fuel costs: Raw uranium is processed directly into uranium dioxide to make fuel pellets, without the cost and process complexity of enriching the fuel as required in light water reactors. Fuel costs also include transportation, handling and shipping costs.
- Reactor core efficiency: CANDU is the most efficient of all reactors in using uranium, requiring about 15% less uranium than PWRs for each megawatt hour of electricity.

# 3-Year Capital Cost per MW DER (Design Electrical Rating)

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# Observations – 3-Year Capital Cost per MW DER (All North American Plants) Sche

# 2015 (3-Year Rolling Average)

- The best quartile threshold for Capital Cost per MW DER across the North American EUCG peer panel plants was k\$47.33/MW DER.
- Median cost for the panel was k\$63.63/MW DER.
- Both Pickering and Darlington had lower capital cost/MW DER than the best quartile threshold.

# Trend

- The best quartile threshold declined to approximately the same as the 2010 rolling average. This is due to continuing reductions in life extension, uprates and steam generator replacement spending. These reductions are offset by increased Fukushima response and sustaining capital investment.
- Also driving the quartile thresholds down are reduced capital spending at plants slated for permanent shutdown in the coming years or are at risk of permanent shutdown due to economic factors. These units are reducing their Capital spending as they approach their planned or anticipated shutdown dates.
- Darlington's Capital Cost per MW DER increased in 2015 due to increased spending on to support post-refurbishment operations, reliability improvements, non-power block infrastructure, sustaining and Fukushima response.
- Pickering's Capital Cost per MW DER declined slightly in 2015 due to a reduction in reliability improvements and other regulatory costs. These were offset by increased sustaining and performance improvement spending as well as higher Fukushima response costs.

# **Factors Contributing to Performance**

- Both Darlington and Pickering are performing in the best quartile overall for the period.
- This performance is due to best and median quartile spending performance on information technology, enhancements, regulatory and sustaining investments.
- Fukushima costs at Darlington and Pickering are significantly lower than their American peers, contributing to the second quartile ranking for regulatory spending. Only units slated for permanent shutdown in the US have incurred similar expenditures. The difference in approach to Fukushima response between the Canadian and American utilities has resulted in lower costs.
- The favourable ranking in enhancements spending is due primarily to costs incurred by the peer group (Reactor vessel head replacements, steam generator replacements and Uprates) that would not be incurred by OPG due to technological differences.
- Spending on sustaining investments at Darlington is in the second quartile despite having increased period over period to support operations following the refurbishment commencing 2016. Pickering sustaining investments declined as projects to support operations to 2020 approaches completion.
| Confidential – Internal Use Only  | 2016 Benchmarking Report   |
|---|--|
|   | Filed: 2017-   |
| • The performance in these areas is offset by th  | EB-2016<br>Exhibit L,T<br>ird and fourth quartile spending in pop- |
| power block infrastructure and capital spares.  | Attachr  |
| operations continues to be higher than the major  | rity of its peers.   |
| <ul> <li>Investment in capital spares at both Darlington<br/>overhauls of aging equipment and support safe</li> </ul> | and Pickering has increased to support and reliable operations.    |
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### 6.0 MAJOR OPERATOR SUMMARY

### **Purpose**

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This section supplements the Executive Summary, providing more detailed comparison of the major operators of nuclear plants for three key metrics: WANO Nuclear Performance Index (NPI), Unit Capability Factor (UCF), and Total Generating Cost (TGC) per MWh. Although the benchmarking study has been primarily focused on operational performance comparison to COG CANDUs, this section of the report contemplates the larger industry by capturing OPG Nuclear's performance against North American PWR and PHWR operators in addition to the international CANDU panel. Operator level summary results are the average (mean) of the results across all plants managed by the given operator. These comparisons provide additional context, but the detailed data in the previous sections provide a more complete picture of plant by plant performance. The WANO NPI and UCF are calculated as the mean of all unit performance for a specific operator. The TGC per MWh is the mean of plant level data because costs are not allocated to specific units within the EUCG industry panel.

### WANO Nuclear Performance Index Analysis

The WANO Nuclear Performance Index (NPI) results for the operators in 2015 are illustrated in the graph below. OPG Nuclear performance ranking fell from 2014 shown in Table 3.



2015 WANO NPI for Major Operators\*

\*See Table 7 in the Appendix for listing of operators and plants.

\*\*OPG Nuclear unit values averaging to a WANO NPI of 74.6 in 2015 are shown below:

Unit	2015 WANO NPI
Pickering 1	57.9
Pickering 4	70.6
Pickering 5	73.4
Pickering 6	68.9
Pickering 7	75.0
Pickering 8	65.4
Darlington 1	82.3
Darlington 2	83.2
Darlington 3	87.5
Darlington 4	81.9

In 2015, OPG ranked 23<sup>rd</sup>, with an NPI of 74.6. OPG's NAttachment 3 performance slightly decreased by 0.85 and dropped by brie 90 of 107 compared to the 2014 ranking. Darlington performed better overall than Pickering. In 2015, Darlington's NPI performance was unfavourably impacted by the 2015 Vacuum Building station containment outage and higher FLR. Refer to Section 3.0 for further information.

The NPI rankings of the major operators from 2010 to 2015 are listed in Table 3. The list and ranking of operators has been updated to reflect any industry developments if applicable.

### Table 3: Average WANO NPI Rankings

Operator	2010	2011	2012	2013	2014	2015
	10	5	2	12	16	1
	6	6	18	8	9	2
	1	4	17	16	8	3
	13	19	10	13	2	4
	9	20	22	10	5	5
	3	8	6	5	4	6
	24	27	24	23	19	7
	2	1	5	6	10	8
	14	10	3	1	13	9
	7	7	7	4	7	10
	15	11	15	19	11	11
	17	16	13	17	15	12
	16	3	4	2	14	13
	4	13	19	14	1	14
	20	21	23	24	3	15
	18	14	12	9	12	16
	22	9	8	7	6	17
	8	17	9	20	23	18
	11	18	21	3	17	19
	12	2	1	18	20	20
	19	15	11	15	18	21
	21	23	20	21	21	22
Ontario Power Generation	23	24	25	22	22	23
	28	NA*	27	25	24	24
	25	22	16	11	NA	NA
	5	12	14	NA	NA	NA
	27	25	26	NA	NA	NA
	26	26	26	NA	NA	NA

\*NA: Not applicable due to multi-year refurbishment of the generating Station.

**Note:** Four operators are no longer ranked in 2015 (reason for 28 ranked operators in 2010 vs. 24 in 2015). These operators were removed as a result of plant acquisitions or closures. All 2010-2014 rankings and numbers are carried over from previous Benchmarking reports.

### **Unit Capability Factor Analysis**

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Unit Capability Factor (UCF) is the ratio of available energy generation over a given time period dachment 3 to the reference energy generation of the same time period, expressed as a percentage. Reference 91 of 107 energy generation is the energy that could be produced if the unit were operating continuously at full power under normal conditions. Since nuclear generation plants are large fixed assets, the extent to which these assets generate reliable power is the key to both their operating and financial performance.

A comparison of UCF values for major nuclear operators is presented in the graph below. UCF is expressed as a two-year average for all operators except for OPG Nuclear, which includes a three-year average for the Darlington station and a two-year average for Pickering to reflect each plant's respective outage cycle. OPG Nuclear achieved a rolling average UCF of 80.0% and ranked 23 out of 24 operators in the WANO data set. The list and ranking of operators has been updated to reflect any industry developments if applicable.



2015 Rolling Average Unit Capability Factor Ranking for Major Operators\*

\* See Table 7 in the Appendix for listing of operators and plants.

\*\*OPG unit values averaging to a rolling average UCF of 80.0% in 2015 are shown below:

Unit	2015 Rolling Average UCF
Pickering 1	72.8
Pickering 4	79.4
Pickering 5	80.9
Pickering 6	78.3
Pickering 7	77.8
Pickering 8	74.7

Unit	2015 Rolling Average UCF
Darlington 1	82.5
Darlington 2	82.9
Darlington 3	87.0
Darlington 4	83.4

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EB-2016-0152 Rankings for the major operators for UCF over the past six years are provided in Table 4 belowing L, Tab 6.2 Schedule 15 SEC-063 Tab

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					Alla		
Operator	2010	2011	2012	2013	2014	2015	
	4	2	4	4	1	1	
	17	14	12	10	7	2	
	22	22	9	14	17	3	
	14	19	2	13	19	4	
	6	7	1	2	6	5	
	5	9	15	8	8	6	
	10	21	22	6	2	7	
	27	16	3	3	9	8	
	13	13	10	7	4	9	
	1	4	5	1	5	10	
	8	8	14	16	11	11	
	20	1	6	12	13	12	
	12	11	16	15	3	13	
	18	18	13	9	10	14	
	21	20	24	23	16	15	
	7	10	26	25	24	16	
	11	15	20	21	20	17	
	19	17	17	17	15	18	
	3	12	8	5	14	19	
	9	5	19	20	18	20	
	15	6	18	11	12	21	
	16	24	23	22	23	22	
Ontario Power Generation	23	25	21	19	21	23	
	28	28	27	24	22	24	
	25	27	7	18	NA	NA	
	2	3	11	NA	NA	NA	
	24	23	25	NA	NA	NA	
	26	26	NA	NA	NA	NA	

Note: Four operators are no longer ranked in 2015 (reason for 28 ranked operators in 2010 vs. 24 in 2015). These operators were removed as a result of plant acquisitions or closures. All 2010-2014 rankings and numbers are carried over from previous Benchmarking reports.

### **Total Generating Cost/MWh Analysis**

The 3-year Total Generating Cost results for the major operators in 2015 are displayed in the graph below. Total Generating Costs are defined as total operating costs plus capital costs and fuel costs of all plants that the operator operates in 2013-2015. This value is divided by the total net generation of all plants that the operator operates for the same period and is provided as a three-year average. OPG Nuclear ranked 12<sup>th</sup>, with a 3-year Total Generation Cost of \$54.58 per MWh.

### 2016 Benchmarking Report



\*OPG plant values of 3-year rolling average TGC per MWh are shown below:

Unit	2015 3-Year TGC
Darlington	\$44.38/MWh
Pickering	\$67.36/MWh

 Table 5: Three-Year Total Generating Cost per MWh Rankings

	2010	2011	2012	2013	2014	2015
	9	7	4	1	1	1
	4	4	5	4	4	2
	1	2	2	6	5	3
	3	1	1	2	2	4
	2	3	3	3	3	5
	10	8	7	7	6	6
	NA	NA	NA	11	7	7
	14	13	14	14	12	8
	5	5	6	5	8	9
	11	11	11	9	9	10
	7	9	9	10	11	11
Ontario Power Generation	12	12	10	8	10	12
	13	14	13	13	13	13
	8	10	12	12	NA	NA
	6	6	8	NA	NA	NA

**Note:** Two operators have been removed due to acquisitions by the other operators in the panel (reason for 14 ranked operators in 2010 vs. 13 in 2015).

### 2016 Benchmarking Report

Total Generating Cost is comprised of: (a) Non-Fuel Operating Costs, plus (b) Fuel Costs, plus (b) Fuel Costs, plus L, Tab 6.2 (c) Capital Costs. Table 6 below shows the relative contribution of these cost componen Schedule 15 SEC-063 Attachment 3 Total Generating Cost and compares OPG's costs to those of all EUCG operators. Page 94 of 107

### Table 6: EUCG Indicator Results Summary (Operator Level)

		0.00		EUCG Majo				
EUCG Indicator Results Summary	Average			Median		est Quartile	Units	
Value for Money Performance								
3-Yr. Non-Fuel Operating Costs per MWh	\$	43.53	\$	24.64	\$	23.63	CAD \$/MWh	
3-Yr. Fuel Costs per MWh	\$	5.42	\$	9.04	\$	8.04	CAD \$/MWh	
3-Yr. Capital Costs per MWh	\$	5.63	\$	7.38	\$	6.60	CAD \$/MWh	
3-Yr. Total Generating Costs per MWh	\$	54.58	\$	41.70	\$	40.94	CAD \$/MWh	

\*See Table 8 in the appendix for list of operators included.

Notes: This summary contains the average of all plant results per operator. The calculation of the EUCG 3-Yr Total Generating Costs per MWh median and best quartiles has been modified. Previously, 3-Yr TGC/MWh was derived by summing the quartile rankings of the three sub-components of TGC/MWh. The revised approach derives the 3-Yr TGC/MWh by reference to actual quartile performance.

### Table 13: NPI Plant Level Performance Summary (North American Panel)

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	2015 Actuals							
Indicator	NPI Max	Best Quartile	Median	Pickering	Darlington			
Rolling Average Industrial Safety Accident Rate (#/200k hours worked)	0.20	0.00	0.00	0.05	0.08			
Rolling Average Collective Radiation Exposure (person-rem per unit)	80.00	32.08	47.75	97.72	79.55			
Fuel Reliability Index (microcuries per gram)	0.000500	0.000001	0.00008	0.000421	0.000122			
2-Year Reactor Trip Rate (# per 7,000 hours)	0.50	0.00	0.21	0.17	0.13			
3-Year Auxiliary Feedwater System Unavailability (#)	0.0200	0.0028	0.0041	0.0115	0.0000			
3-Year Emergency AC Power Unavailability (#)	0.0250	0.0102	0.0133	0.0030	0.0000			
3-Year High Pressure Safety Injection Unavailability (#)	0.0200	0.0019	0.0032	0.0000	0.0000			
Rolling Average Forced Loss Rate (%)	1.00	0.58	1.30	6.85	3.65			
Rolling Average Unit Capability Factor (%)	92.00	92.61	90.00	77.32	83.96			
Rolling Average Chemistry Performance Indicator (Index)	1.01	1.00	1.00	1.06	1.00			
WANO NPI (Index)	Not Applicable	98.7	92.6	68.5	83.7			

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### **2014 Plant Level Performance Summary**

			2014 Actuals			
Metric	NPI Max	Best Quartile	Median	Pickering	Darlington	
Safety						
All Injury Rate (#/200k hours worked)		0.66	N/A <sup>1</sup>	0.22	0.31	
Rolling Average <sup>2</sup> Industrial Safety Accident Rate (#/200k hours worked)	0.20	0.00	0.02	0.03	0.06	
Rolling Average <sup>2</sup> Collective Radiation Exposure (Person-rem per unit)	80.00	42.25	61.60	82.24	69.06	
Airborne Tritium Emissions (Curies) per Unit <sup>3</sup>		1,014	2,410	2,390	1,831 🎝	
Fuel Reliability Index (microcuries per gram)	0.000500	0.000001	0.000001	0.001580 👢	0.000158 ĵ	
2-Year Reactor Trip Rate (# per 7,000 hours)	0.50	0.00	0.05	0.36	0.00	
3-Year Auxiliary Feedwater System Unavailability (#)	0.0200	0.0000	0.0015	0.0181	0.0000	
3-Year Emergency AC Power Unavailability (#)	0.0250	0.0001	0.0024	0.0000	0.0000	
3-Year High Pressure Safety Injection Unavailability (#)	0.0200	0.00000	0.00003	0.0000	0.0000	
Reliability						
WANO NPI (Index)		92.9	85.8	64.3	92.1 🎵	
Rolling Average <sup>2</sup> Forced Loss Rate (%)	1.00	1.03	1.29	10.08	2.85	
Rolling Average <sup>2</sup> Unit Capability Factor (%)	92.0	89.44	86.49	74.50	89.41	
Rolling Average <sup>2</sup> Chemistry Performance Indicator (Index)	1.01	1.00	1.00	1.04 🗍	1.00	
1-Year On-line Deficient Maintenance Backlog (work orders per unit)		159	212	276 🚶	176 🚶	
1-Year On-line Corrective Maintenance Backlog (work orders per unit)		11	20	160	20 ①	
Value for Money						
3-Year Total Generating Cost per MWh (\$ per Net MWh)		38.71	44.61	67.93	37.73	
3-Year Non-Fuel Operating Cost per MWh (\$ per Net MWh)		22.68	25.83	56.94	28.55	
3-Year Fuel Cost per MWh (\$ per Net MWh)		8.08	8.79	5.74	5.13	
3-Year Capital Cost per MW DER (k\$ per MW)		49.08	63.95	34.20	31.30	
Human Performance						
18-Month Human Performance Error Rate (# per 10k ISAR and contractor hours)		0.00200	0.00400	0.00890	0.00620	

<u>Notes</u>

1. No median benchmark available.

Indicate Definition and an and a second state of the second state of the

Green = maximum NPI results achieved or best quartile performance

White = 2nd quartile performance

Yellow = 3rd quartile performance

Red = 4th quartile performance

Declining Benchmark Quartile Performance vs. 2013

Improving Benchmark Quartile Performance vs. 2013

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### **2015 Plant Level Performance Summary**

			2015 Actuals						
Metric	NPI Max	Best Quartile	Median	Pickering	Darlington				
Safety									
All Injury Rate (#/200k hours worked)		0.69	N/A <sup>1</sup>	0.44	0.22				
Rolling Average <sup>2</sup> Industrial Safety Accident Rate (#/200k hours worked)	0.20	0.00	0.00	0.05	0.08				
Rolling Average <sup>2</sup> Collective Radiation Exposure (Person-rem per unit)	80.00	38.17	48.53	97.72	79.55				
Airborne Tritium Emissions (Curies) per Unit <sup>3</sup>		1,192	1,784	2,409 🚶	1,313				
Fuel Reliability Index (microcuries per gram)	0.000500	0.000001	0.000001	0.000421 1	0.000122				
2-Year Reactor Trip Rate (# per 7,000 hours)	0.50	0.00	0.06	0.17	0.13				
3-Year Auxiliary Feedwater System Unavailability (#)	0.0200	0.0000	0.0050	0.0115	0.0000				
3-Year Emergency AC Power Unavailability (#)	0.0250	0.0006	0.0041	0.0030	0.0000				
3-Year High Pressure Safety Injection Unavailability (#)	0.0200	0.0000	0.0000	0.0000	0.0000				
Reliability									
WANO NPI (Index)		93.5	89.4	68.5	83.7 👢				
Rolling Average <sup>2</sup> Forced Loss Rate (%)	1.00	0.38	1.46	6.85	3.65				
Rolling Average <sup>2</sup> Unit Capability Factor (%)	92.0	91.31	88.05	77.32	83.96 🔱				
Rolling Average <sup>2</sup> Chemistry Performance Indicator (Index)	1.01	1.00	1.00	1.06 👢	1.00				
1-Year On-line Deficient Maintenance Backlog (work orders per unit)		116	160	251 👢	174 👢				
1-Year On-line Corrective Maintenance Backlog (work orders per unit)		7	15	125	24 🚶				
Value for Money									
3-Year Total Generating Cost per MWh (\$ per Net MWh)		38.93	44.38	67.36	44.38 🞝				
3-Year Non-Fuel Operating Cost per MWh (\$ per Net MWh)		22.60	25.89	56.49	33.19 👢				
3-Year Fuel Cost per MWh (\$ per Net MWh)		7.97	8.73	5.71	5.18				
3-Year Capital Cost per MW DER (k\$ per MW)		47.33	63.63	33.86	43.52				
Human Performance									
18-Month Human Performance Error Rate (# per 10k ISAR and contractor hours)		0.00100	0.00300	0.00550 1	0.00310				

Notes

No median benchmark available.
 Indicates a 2-Year Rolling Average for Pickering and a 3-Year Rolling Average for Darlington.
 2014 data is used because 2015 results were unavailable at the time of benchmarking.

Green = maximum NPI results achieved or best quartile performance

White = 2nd quartile performance

Yellow = 3rd quartile performance

Red = 4th quartile performance

Declining Benchmark Quartile Performance vs. 2014 Improving Benchmark Quartile Performance vs. 2014 1 2

Benchmarking	WANO	Best	Median	Pickering	g <b>– A</b> nnua	I Targets	Darlingto	on – Annua	I Targets
Indicators	Max NPI	Quartile <sup>+</sup>	Quartile <sup>+</sup>	2016	2017	2018	2016	2017	2018
Safety									
All Injury Rate (#/200k hours worked)		0.66	N/A	0.24	0.24	0.24	0.24	0.24	0.24
Industrial Safety Accident Rate (#/200k hours worked)	0.20	0.00	0.02	0.1	0.1	0.1	0.1	0.1	0.1
Collective Radiation Exposure (person-rem per unit)	80.00	42.25	61.60	111.5	126.9	137.3	65	87.8	72.1
Airborne Tritium Emissions (Curies) per Unit		1,014	2,410	2,333	2,333	2,333	1,014	1,014	1,014
Fuel Reliability (microcuries per gram)	0.000500	0.000001	0.000001	0.0005	0.0005	0.0005	0.0005	0.0005	0.0005
Reactor Trip Rate (# per 7,000 hours)	0.50	0.00	0.05	0.5	0.5	0.5	0.5	0.5	0.5
Auxiliary Feedwater System Unavailability (#)	0.0200	0.0000	0.0015	0.02	0.02	0.02	0.02	0.02	0.02
Emergency AC Power Unavailability (#)	0.0250	0.0001	0.0024	0.025	0.025	0.025	0.025	0.025	0.025
High Pressure Safety Injection Unavailability (#)	0.020	0.00000	0.00003	0.02	0.02	0.02	0.02	0.02	0.02
Reliability		-				-	-	-	
WANO NPI (Index)		92.9	85.8	72.3	71.1	71.1	87.3	84.3	93
Forced Loss Rate (%)	1.00	1.03	1.29	5	5	5	1	1	1
Unit Capability Factor (%)	92.0	89.4	86.5	77.6	71.5	72	91.1	85.1	86
Chemistry Performance	1.01	1.00	1.00	1.03	1.03	1.03	1.01	1.01	1.01
On-line Deficient Critical and Non-Critical Mtce Backlog (work orders/unit)		159	212	196	196	196	175	159	150
On-Line Corrective Critical and Non-critical Mtce Backlog (work orders/unit)		11	20	55	28	28	20	15	10
Value for Money									
Normalized Total Generating Cost per MWh (\$/Net MWh) <sup>++,A</sup>		41.78	48.15	N/A	N/A	N/A	48.09	48.16	47.68
Total Generating Cost per MWh (\$/Net MWh) <sup>++,^</sup>		41.78	48.15	71.79	77.36	76.91	48.09	65.23	64.36
Normalized Non-Fuel Operating		24.48	27.88	N/A	N/A	N/A	33.84	35.36	33.69
Non-Fuel Operating Cost per		24.48	27.88	60.10	66.89	69.34	33.84	49.50	46.99
Fuel Cost per MWh (\$/Net MWh)		8.72	9.49	5.78	6.00	6.02	5.41	5.54	5.53
Capital Cost per MW DER		52.97	69.02	39.70	27.52	9.62	65.54	55.19	64.99
		1				1		1	
Human Performance Error Rate (# per 10k ISAR hours)		0.0020	0.0040	0.003	0.003	0.003	0.003	0.002	0.002

### Chart 4 Operational and FinancialTargets

 (# per 10k ISAR hours)
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++ TGC/MWh and Non-Fuel Operating Cost per MWh exclude centrally held pension and OPEB costs and asset service fees to align with the industry

standard.

^ Targets for selected metrics presented in Appendix 5 to the 2016-2018 Business Plan document (Ex. A2-2-1 Attachment 1) represent initial estimates that

were subsequently finalized based on updated cost allocations, as anticipated in footnote 2 in Appendix 5.

^^ Design Electrical Rating (DER)

- 1 MWh associated with extensive additional planned outages for Pickering Extended 2 Operations.
- For the human performance cornerstone, OPG is targeting improvement at
   Darlington, as indicated in the target reductions in the HPER over the 2016-2018
   planning period. Pickering HPER is targeted to remain unchanged over this period.
- 6

Projected targets for the three key metrics of TGC/MWh, FLR and UCF for 2019-2021 are
provided in Chart 5. These are challenging targets, which will require OPG to establish new

- 9 initiatives based on future outcomes and operating conditions in order to achieve them.
- 10
- 11
- 12

Chart 5
Projected Targets for Key Metrics

Benchmarking	Pickering – Annual Targets			Darlington – Annual Targets			
inuicators	2019	2020	2021	2019	2020	2021	
Safety							
Forced Loss Rate (%)	5.0	5.0	5.0	1.0	4.2	3.0	
Unit Capability Factor (%)	72.6	73.4	70.6	87.8	79.4	90.9	
Normalized Total Generating Cost per MWh (\$/Net MWh)	N/A	N/A	N/A	51.68	52.04	39.80	
Total Generating Cost per MWh (\$/Net MWh)	78.36	74.93	81.16	64.61	73.82	64.90	

13 14 \* TGC/MWh and Non-Fuel Operating Cost per MWh exclude centrally held pension and OPEB costs and asset service fees to align with the industry standard.

15

Darlington's FLR in 2020 and 2021 is impacted by the assumed FLR for refurbished Unit 2 returning to service and is consistent with the assumptions that underpin the Darlington Refurbishment Execution Phase Business Case (Ex. D2-2-8 Attachment 1). The decline in Darlington's TGC/MWh in 2021 is largely explained by the expectation that two units will be subject to refurbishment in 2021. As a result there will be significantly lower outage OM&A as there are no planned outages with the excepton of a short post refurbishment outage as described in Ex. E2-1-1. Filed: 2013-09-27 EB-2013-0321 Exhibit F2 Tab 1 Schedule 1 Page 14 of 18

2015 targeted staff reductions requires continuous reassessment of existing fleet and site
 targets and initiatives, as well as, developing new initiatives.

3

### 4 3.4 Gap Based Business Planning: Target Setting

5 Top-down targets are performance improvement targets designed to close performance gaps 6 and significantly drive OPG nuclear operations closer to top quartile industry performance 7 over the duration of a business plan. The CNO, in consultation with OPG's Nuclear Executive 8 Committee ("NEC"), provided direction on top-down performance targets for each nuclear 9 station for the planning period (i.e. 2013 - 2015). The top-down approach establishes 10 operational, financial, generation and staff targets set by reference to historical performance, 11 targets established in the prior years, and updated benchmarking results.

12 Chart 3 sets out the final OPG operational and financial targets for the 20 benchmark 13 performance indicators for the period 2013 - 2015.

Pickering

- 14
- 15
- 16
- 17 18

	Annua	al Targets		Annual Targets			
Benchmarking Indicators – Annual Targets	2013	2014	2015	2013	2014	2015	
Safety							
All Injury Rate (#/200k hours worked)	0.89	0.89	0.89	0.89	0.89	0.89	
Industrial Safety Accident Rate (#/200k hours worked)	0.15	0.15	0.15	0.15	0.15	0.15	
Collective Radiation Exposure (person-rem per unit)	101.95	100.95	98.71	96.73	56.00	73.80	
Airborne Tritium Emissions (Curies) per Unit	2,350	1,900	1,800	1,000	1,000	1,000	
Fuel Reliability (microcuries per gram)	0.0005	0.0005	0.0005	0.0005	0.0005	0.0005	
Reactor Trip Rate (# per 7,000 hours)	0.5	0.5	0.5	0.5	0.5	0.5	
Auxiliary Feedwater System Unavailability (#)	0.02	0.02	0.02	0.02	0.02	0.02	
Emergency AC Power Unavailability (#)	0.025	0.025	0.025	0.025	0.025	0.025	

Chart 3

Darlington

High Pressure Safety Injection Unavailability (#)	0.02	0.02	0.02	0.02	0.02	0.02
Reliability						
WANO NPI (Index)	66.0	72.0	74.2	97.7	97.9	96.1
Forced Loss Rate (%)	8.09	7.76	5.5	1.50	1.25	1.00
Unit Capability Factor (%)	79.2	79.9	82.1	88.8	93.5	86.3
Chemistry Performance Indicator (Index)	1.06	1.05	1.04	1.01	1.01	1.01
On-line Deficient Critical and Non-Critical Mtce Backlog (work orders/unit).	207	197	<197	200	190	180
On-Line Corrective Critical and Non-critical Mtce Backlog (work orders/unit).	104	85	78	50	29	25
Value for Money						
Total Generating Costs per MWh (\$/Net MWh) <sup>1</sup>	65.99	66.08	60.25	40.25	36.21	42.78
Non-Fuel Operating Costs per MWh (\$/Net MWh) <sup>1</sup>	55.83	55.71	53.34	31.76	27.21	32.82
Fuel Costs per MWh (\$/Net MWh)	6.04	6.02	5.93	5.39	5.36	5.28
Capital Costs per MW DER (k\$/MW) <sup>2</sup>	28.05	29.98	6.98	23.76	29.48	34.82
Human Performance						
Human Performance Error Rate (# per 10k ISAR hours)	.005	.004	.004	.004	.004	.004

<sup>1</sup>Excludes OPEB, Pension, and Asset Service Fees

<sup>2</sup> Design Electrical Rating (DER)

2 3

1

4 OPG is targeting improved performance by 2015 in each of its four cornerstones.5 Specifically:

- OPG will continue to target first quartile performance in safety for Pickering and
   Darlington. OPG is targeting improvements in Fuel Reliability at Darlington and
   Reactor Trip Rate at Pickering.
- 9

OPG will focus on improved reliability at both Pickering and Darlington. OPG is
 targeting improved FLR at Darlington but its UCF will decline in 2015 due to the VBO
 which will take all four units off-line for more than 1 month. For Pickering, OPG is

### Corporate 2014 OPG Balanced Scorecard (Final July 2014)

Weight	Key Performance Indicators	Threshold	Business Plan	Stretch Target	
1.0%	Safety, Environment, Reliability and Code of Conduct				
10%	Deliver front-line/core services		-		
	AIR: All Injury rate	1.69	0.89	0.36	
	Safety focus areas:				
1.00/	$\circ$ Improvement in the area of Work Protection Code	0 110			
10%	$\circ$ Continued focus on Situational Awareness	Overall Scol	rmined by CEO,		
	$\circ$ Nuclear and HT, public, employee, and operational safety	ποιρο	Hent of Aik		
	<ul> <li>No significant events that impact OPG's reputation</li> </ul>				
	<b>Operating Performance</b> - Reduce costs & improve OPG				
50%	financial health				
15%	EBT, excl. nuclear waste management segment (\$M)	300	500	700	
10%	Operating OM&A Expenses – Total OPG (\$M)	2,600	2,475	2,325	
5%	Non-Electricity Generation Margin (\$M)	325	350	400	
15%	Production – Total OPG adjusted for Hydro SBG (TWh)	80.6	82.4	84.2	
	Business Transformation: 2014 headcount from ongoing				
5%	operations (excluding Refurbishment).		9,900		
	Long Term Energy Plan and Canital Project Performance -				
40%	Support Ontario's Long Term Energy plan and deliver front-				
	line/core services				
		Deliverables	Deliverables	Deliverables 1-	
	Nuclear Refurbishment Progress (15%)	1-4 in Table	1-13 in Table	16 in Table A	
25%		A (attached)	A (attached)	(attached)	
		Prior to unit 6 exceeding 210 000 full			
	Pickering License hold point removed (210K hr) (10%)	now	er hours of on	eration	
		1 Unit	2 Linits	3 Units	
		Harmon G3	Threshold	BP Plus - Smoky	
			plus	Falls 2nd unit	
			Smoky Falls -	in-service	
10%	Lower Mattagami (Units in-service)		1 Unit	before	
				November 15th	
				or Kipling G3 In	
				service before	
				December 15th	
5%	Atikokan – Commercial Operation	Achi	eved by year-e	end 2014	
100%					
These me	easures form the basis on which our overall corporate performance will b	e assessed but	the scores agai	nst these	
measure	s and overall Corporate score are not absolute. The Board and President	reserve the rig	to determine	e the Corporate	
individua	i scorecard items.				

### 1. Refurbishment (15%)

	Threshold	Business Plan	Stretch Target	Assessment Notes
Refurbishment Progress	Table A Deliverables 1-4	Table A Deliverables 1-13	Table A Deliverables 1-16	Refer to Table A for list of deliverables. Note: All deliverables pulled ahead from 2015 to be executed within the original deliverable budget.

	Table A	A: Darlington Refurbishmer	nt Progress
Thresh Deliverab	old: les 1-5	Business Plan: Deliverables 1-13	Stretch Target: Deliverables 1-16
Deliverable		Descriptio	'n
1	Re-tube &	Feeder Replacement Mock-	up - Available for Use
2	Fuel Handl Bundles M	ing - Dummy Fuel Bundles a ock-up Units Delivered	nd Flow Reduction Orifice
3	D20 Storag	ge Facility - Caisson Installati	on Complete
4	Vehicle Scr	eening Facility - Available fo	or Service
5	Holt Road	Interchange - Site Preparation	on Complete
6	Re-tube &	Feeder Replacement - Mocł	k-up Toolset Delivered
7	Global Asso Approved	essment Report & Integrate by CNSC	d Implementation Plan
8	Water & Se	ewer System - Available for	Service
9	Electrical P Installatior	ower Distribution System - O Complete	44kV Distribution Station DS5
10	3 <sup>rd</sup> Emerge Complete	ncy Power Generator - Buri	ed Services Relocation
11	Re-tube & Relocation	Feeder Replacement Island Complete	Annex - Buried Services
12	Refurb Pro	ject Office - Structural Steel	Erected
13	Operations Cladding/V	s Support Building Refurbish Vindows Installed	ment - New
14	Re-tube & & Spacer R	Feeder Replacement Unit 2 emoval Tools and D2O Vacu	Toolset - Single Fuel Channel uum Drying Systems Delivered
15	Auxiliary H	eating System - Boilers Deliv	vered
16	D20 Storag	ge Facility - Excavation Comp	blete

### **Corporate 2015 Balanced Scorecard**

### Corporate 2015 Balanced Scorecard

(Revised Feb 16, 2015)

Weight	Key Performance Indicators	Threshold	Business Plan	Stretch Target
10%	Safety, Environment, Reliability and Code of Conduct			
,.	Deliver front-line/core services			
	AIR: All Injury rate	1.20	0.69	0.25
	Safety focus areas:			
	$\circ$ Improvement in the area of Work Protection performance			
10%	with emphasis on reducing human errors	Overall Scor	e will be dete	rmined by CEO,
	$\circ$ Fostering a stronger employee health culture with a focus	incorpor	ating assessr	ment of AIR
	on enhanced support and mental health training.			
	No significant events that impact OPG's reputation			
50%	Operating Performance - Reduce costs & improve OPG financia	al health		
15%	EBT - excl. nuclear waste management segment (\$M)	400	600	800
15%	Operating OM&A Expenses – Total OPG (\$M)	2,580	2,455	2,305
15%	Production – Total OPG adjusted for SBG (TWh)	78.3	80.5	82.6
5%	Headcount from ongoing operations (excluding Refurbishment).	9,491	9,264	9,084
40%	Long Term Energy Plan and Capital Project Performance - Su	pport Ontario	s Long Term	Energy plan and
====	deliver front-line/core services	0 ( D	00 N	
5%	Darlington Refurbishment - Campus Plan	31-Dec	30-Nov	31-Oct
5%	Darlington Refurbishment - Campus Plan - 3 <sup>rd</sup> Emergency Power	31-Dec	30-Nov	31-Oct
	Generator - Building complete and Generator in-place			
10%	OPG Board Approval of Refurbishment Budget (RQE)		Before Year E	End
5%	Refurbishment Project Cost (\$M) - Cumulative to the end of 2015	\$2,784	\$2,732	\$2,628
5%	Darlington Fuel Handling Reliability - Ready for on Reactor Trial	Universal	Universal	Universal
		Carriers	Carriers	Carrier
		Delivered Refore Year	and SARF	on SARF
		End	In-Service	Before Year
		-	Before Year	End
50/		<b>F</b> \/	End	10 \/s s ==
5%		5 Ye		
5%	Darlington VBO (Duration - Days)	47.5 Days	43.5 Days	39.5 Days
100%				
These n	measures form the basis on which our overall corporate performar neasures and overall Corporate score are not absolute. The Board	nce will be ass d and Preside	sessed, but th	e scores against right to
determ	ine the Corporate Score. In exercising their discretion, the Board	and President	may choose	to make
adjustn	nents to the Corporate Score or individual scorecard items.			

### **Corporate 2016 Balanced Scorecard**

	Corporate 2016 Balanced Scorecard - Prop	osed Metr	r <b>ics</b> (Revised	Feb 17, 2016)		
Weight	Key Performance Indicators	Threshold	Business Plan	Stretch Target		
10%	Safety, Environment, Reliability and Code of Conduct - Deliver	front-line/co	re services			
	AIR: All Injury rate	0.50	0.38	0.31		
10%	<ul> <li>Safety focus areas:         <ul> <li>Improvement in the area of Work Protection performance with emphasis on reducing human errors</li> <li>Continued Focus on Situational Awareness and Routine Tasks.</li> <li>Fostering a stronger employee health culture with a focus on enhanced support and mental health training.</li> </ul> </li> <li>No significant events that impact OPG's reputation</li> </ul>	As determined by CEO				
50%	Financial & Operating Performance – Deliver customer value, R health	educe costs	& improve O	PG financial		
20%	EBT, excl. nuclear waste management segment (\$M)	510	710	910		
15%	Operating OM&A Expenses – Total OPG (\$M)	2,625	2,500	2,375		
15%	Production – Total OPG adjusted for SBG (TWh)	79.8	82.1	84.5		
40%	<b>Long Term Energy Plan and Capital Project Performance -</b> Support Ontario's Long Term Energy plan and deliver front-line/core services					
10%	Refurbishment Project Cost – 2016 Actual Expenditures (\$M) as a percentage of approved 2016 budget	100%	97.5%	95%		
10%	Darlington Refurbishment Execution Schedule for Unit 2 - Defueling – Number of channels defueled on December 31, 2016	212	254	311		
10%	Refurbishment Campus Plan - 3rd Emergency Power Generator engine set and Containment Filtered Venting System both in- service and D2O Heavy Water Storage Facility Ready to Receive Unit 2 PHT Water.	31-Dec	30-Nov	02-Nov		
5%	Peter Sutherland Sr. Generating Station - Powerhouse Phase 1 Concrete Complete	26-Nov-16	26-Sep-16	15-Aug-16		
5%	Refurbishment of PGS Reservoir - Completion of liner installation	15-Jan-17	15-Nov-16	30-Sep-16		
100%						
These measures form the basis on which our overall Corporate performance will be assessed, but the scores against these measures and overall Corporate Score are not absolute. The Board and President reserve the right to determine the Corporate Score. In exercising their discretion, the Board and President may choose to make adjustments to the Corporate Score or individual scorecard items.						

	Corporate 2017 Balanced Scorecard							
	Key Performance Indicators	Threshold	Business Plan	Stretch Target				
10%	Social Licence - Through building and maintaini workforce	ng public trust, posi	tive indigenous relation	ons and an engaged				
	AIR: All Injury rate	0.49	0.37	0.31				
10%	Safety focus areas: o Continuing to develop and implement materials, initiatives and model behaviours that will progress and imbed the iCare Enough to Act for Safety culture o Enhance field oversight to monitor compliance to our safety initiatives and programs including contractors, with a focus on the Darlington Refurbishment Project o Continue to advance the Total Health culture in OPG through the implementation and execution of initiatives that will promote employee attendance, mental health and the adoption of healthy behaviours and lifestyles No significant events that impact OPG's	0.49	As determined by	CEO				
35%	reputation Financial Strength - Through regulated asset re	venue and expansion	on of our core busine	ss, risk				
0070	management, commercial focus and financial flex	kibility						
20%	segment (\$M)	675	875	1075				
15%	<b>Operating OM&amp;A Expenses</b> – Total OPG (\$M)	2675	2550	2425				
15%	<b>Operational Excellence</b> - Through efficiencies a environmentally responsible manner	nd optimized asset	management in a sat	fe and				
15%	<b>Production</b> – Total OPG adjusted for SBG (TWh)	70.3	72.4	74.6				
40%	<b>Project Excellence</b> - Through delivering project management	results on time and	on budget and indust	try leading project				
10%	<b>Refurbishment Project Cost</b> – 2017 actual expenditures (\$M) as a percentage of approved 2017 budget	100%	97.5%	95%				
5%	Refurbishment Unit 2 Critical Path Execution – Commencement of Feeder cabinet removal (Milestone #A1012)	5-Aug-17	26-Jul-17	28-Jun-17				
10%	<b>Refurbishment Unit 2 Critical Path</b> <b>Execution</b> - Progress of critical path on December 31, 2017	All Bellows Severed (Milestone #A1127)	50% of End Fittings Removed (Milestone #A1056)	400 Pressure Tubes Removed (Milestone #A1058)				
5%	Pump Generating Station In-Service and within budget	1-Jun-17	1-Apr-17	1-Mar-17				
5%	<b>Total In-service Capital -</b> not including major projects otherwise on scorecard (DRP, and PGS)	\$578 +/-10% to +/-15%	\$578 +/- 3% to +/-10%	\$578 to +/- 3%				
100%								
These r Corpora Board a	neasures form the basis on which our overall Corporate perforr ate Score are not absolute. The Board and President reserve t and President may choose to make adjustments to the Corpora	mance will be assessed, he right to determine the te Score or individual sc	but the scores against the Corporate Score. In exer- orecard items.	se measures and overall cising their discretion, the				

### FINANCIAL AND OPERATIONAL HIGHLIGHTS

(millions of dollars – except where noted)	2016	2015
Revenue	5,653	5,476
Fuel expense	727	687
Gross margin	4,926	4,789
Operations, maintenance and administration	2,747	2,783
Depreciation and amortization	1,257	1,100
Accretion on fixed asset removal and nuclear waste management liabilities	929	895
Earnings on Nuclear Segregated Funds - (a reduction to expenses)	(746)	(704)
Income from investments subject to significant influence	(37)	(39)
Other net expenses	35	65
Income before interest and income taxes	741	689
Net interest expense	120	180
Income tax expense	168	92
Net income	453	417
Net income attributable to the Shareholder	436	402
Net income attributable to non-controlling interest <sup>1</sup>	17	15
Income (loss) before interest and income taxes		
Electricity generation business segments	928	912
Regulated – Nuclear Waste Management	(174)	(186)
Services, Trading, and Other Non-Generation	(13)	(37)
Total income before interest and income taxes	741	689
Cash flow		
Cash flow provided by operating activities	1,705	1,465
Electricity generation (TWh)		
Regulated – Nuclear Generation	45.6	44.5
Regulated – Hydroelectric	29.5	30.4
Contracted Generation Portfolio <sup>2</sup>	3.1	3.1
Total electricity generation	78.2	78.0
Nuclear unit capability factor (per cent) <sup>3</sup>		
Darlington Nuclear GS	89.5	76.9
Pickering Nuclear GS	75.2	79.4
Availability (per cent)		
Regulated – Hydroelectric	89.0	91.2
Contracted Generation Portfolio – hydroelectric stations	77.3	88.6
Equivalent forced outage rate		
Contracted Generation Portfolio – thermal stations	1.6	11.2
Enterprise Total Generating Cost (TGC) per MWh for the twelve months ended	48.45	50.84
Return on Fauity Excluding Accumulated Other Comprehensive Income	4 2	<i>4</i> 0
(ROE Excluding AOCI) for the twelve months ended December 31, 2016 and $2015$ (%) <sup>4</sup>	7.2	4.0
Funds from Operations (FFO) Adjusted Interest Coverage for the twelve months ended December 31, 2016 and 2015 (times) <sup>4</sup>	5.1	5.1

<sup>1</sup> Relates to the 25 per cent interest of a corporation wholly owned by the Moose Cree First Nation in the Lower Mattagami Limited Partnership.

<sup>2</sup> Includes OPG's share of generation volume from its 50 per cent ownership interests in the Portlands Energy Centre and Brighton Beach GS.
 <sup>3</sup> Note and Brighton States and Brighton Beach GS.

<sup>3</sup> Nuclear unit capability factor excludes unit(s) during the period in which they are undergoing refurbishment. Unit 2 of the

Darlington GS was excluded from the measure effective October 15, 2016, when the unit was taken offline for refurbishment.
 Enterprise TGC, ROE Excluding AOCI, and FFO Adjusted Interest Coverage are non-GAAP financial measures and do not have any standardized meaning prescribed by US GAAP. Additional information about the non-GAAP measures is provided in OPG's Management's Discussion and Analysis for the year ended December 31, 2016, under the sections *Highlights – Enterprise TGC, Highlights – FFO Adjusted Interest Coverage,* and *Highlights – ROE Excluding AOCI,* as well as *Supplementary Non-GAAP Financial Measures*.

### Numbers may not add due to rounding.

Filed: 2016-05-27 EB-2016-0152 Exhibit E2 Tab 1 Schedule 2 Table 1

 Table 1

 <u>Comparison of Production Forecast - Nuclear</u>

Line		2013	(c)-(a)	2013	(g)-(c)	2014	(g)-(e)	2014	(k)-(g)	2015	(k)-(i)	2015
No.	Business Unit	Budget	Change	Actual	Change	OEB Approved <sup>1</sup>	Change	Actual	Change	OEB Approved <sup>2</sup>	Change	Actual
		(a)	(b)	(C)	(d)	(e)	(f)	(g)	(h)	(i)	(j)	(k)
	Darlington NGS											
1	TWh	26.9	(1.8)	25.1	2.9	27.1	0.9	28.0	(4.7)	25.0	(1.7)	23.3
2	Unit Capability Factor (%)	88.8	(5.9)	82.9	9.0	93.5	(1.6)	91.9	(15.0)	86.3	(9.4)	76.9
3	PO Days	144.4	0.1	144.5	(52.4)	77.1	15.0	92.1	174.8	188.0	78.9	266.9
4	FEPO Days	0.0	39.8	39.8	(39.8)	0.0	0.0	0.0	7.7	0.0	7.7	7.7
5	FLR (%)	1.5	3.3	4.8	(3.3)	1.3	0.3	1.5	3.4	1.0	3.9	4.9
6	FLR Days Equivalent	19.7	41.8	61.5	(41.0)	14.6	5.9	20.5	36.9	12.7	44.7	57.4
	Pickering NGS											
7	TWh	21.1	(1.5)	19.6	0.5	21.9	(1.8)	20.1	1.1	21.6	(0.4)	21.2
8	Unit Capability Factor (%)	79.2	(5.5)	73.7	1.6	79.9	(4.6)	75.3	4.1	82.1	(2.8)	79.4
9	PO Days	303.5	(82.7)	220.8	64.1	292.9	(8.0)	284.9	65.2	287.9	62.2	350.1
10	FEPO Days	0.0	167.6	167.6	(112.2)	0.0	55.4	55.4	(14.8)	0.0	40.6	40.6
11	FLR (%)	8.1	1.6	9.7	1.0	7.8	3.0	10.7	(7.8)	5.5	(2.6)	2.9
12	FLR Days Equivalent	152.4	21.4	173.8	24.2	147.0	51.0	198.0	(146.3)	104.5	(52.8)	51.7
	Totals											
13	Unit Capability Factor (%)	84.3	(5.7)	78.6	5.7	87.6	(3.3)	84.3	(6.3)	84.0	(6.0)	78.0
14	PO Days	447.9	(82.6)	365.3	11.7	370.0	7.0	377.0	239.9	475.9	141.0	616.9
15	FEPO Days	0.0	207.4	207.4	(152.0)	0.0	55.4	55.4	(7.1)	0.0	48.3	48.3
16	FLR (%)	4.5	2.5	7.0	(1.5)	4.1	1.5	5.6	(1.6)	3.1	0.8	3.9
17	FLR Days Equivalent	172.1	63.2	235.3	(16.8)	161.6	56.9	218.5	(109.4)	117.2	(8.1)	109.1
18	Total TWh	48.0	(3.3)	44.7	3.4	49.0	(0.9)	48.1	(3.5)	46.6	(2.1)	44.5

Line		2015	(c)-(a)	2016	(e)-(c)	2017	(g)-(e)	2018	(i)-(g)	2019	(k)-(i)	2020
No.	Business Unit	Actual	Change	Budget	Change	Plan	Change	Plan	Change	Plan	Change	Plan
		(a)	(b)	(C)	(d)	(e)	(f)	(g)	(h)	(i)	(j)	(k)
	Darlington NGS											
19	TWh	23.3	2.7	26.0	(7.0)	19.0	0.2	19.3	0.4	19.7	(1.9)	17.7
20	Unit Capability Factor (%)	76.9	14.2	91.1	(5.9)	85.1	0.9	86.0	1.7	87.8	(8.4)	79.4
21	PO Days <sup>3</sup>	266.9	(155.9)	111.0	42.4	153.4	(10.1)	143.3	(19.2)	124.1	64.1	188.2
22	FEPO Days	7.7	(7.7)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
23	FLR (%)	4.9	(3.9)	1.0	0.0	1.0	(0.0)	1.0	0.0	1.0	3.2	4.2
24	FLR Days Equivalent	57.4	(44.7)	12.7	(3.3)	9.4	0.1	9.5	0.2	9.7	28.4	38.1
	Pickering NGS											
25	TWh	21.2	(0.4)	20.8	(1.7)	19.1	0.1	19.2	0.2	19.4	0.3	19.6
26	Unit Capability Factor (%)	79.4	(1.7)	77.6	(6.1)	71.5	0.5	72.0	0.6	72.6	0.8	73.4
27	PO Days	350.1	51.5	401.6	140.0	541.6	(10.8)	530.8	(13.7)	517.2	(18.3)	498.9
28	FEPO Days	40.6	(40.6)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
29	FLR (%)	2.9	2.1	5.0	0.0	5.0	(0.0)	5.0	0.0	5.0	0.0	5.0
30	FLR Days Equivalent	51.7	38.0	89.7	(7.2)	82.4	0.5	83.0	0.7	83.6	1.2	84.9
	Totals											
31	Unit Capability Factor (%)	78.0	6.6	84.6	(6.8)	77.8	0.7	78.5	(39.5)	39.0	37.2	76.2
32	PO Days <sup>3</sup>	616.9	(104.3)	512.6	182.4	695.0	(20.8)	674.1	(32.9)	641.3	45.8	687.1
33	FEPO Days	48.3	(48.3)	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
34	FLR (%)	3.9	(1.1)	2.8	0.2	3.0	(0.0)	3.0	(0.0)	3.0	1.6	4.6
35	FLR Days Equivalent	109.1	(6.7)	102.4	(10.6)	91.8	0.6	92.5	0.9	93.4	29.6	122.9
36	Total TWh	44.5	2.3	46.8	(8.7)	38.1	0.4	38.5	0.6	39.0	(1.7)	37.4

Line		2020	(c)-(a)	2021
No.	Business Unit	Plan	Change	Plan
		(a)	(b)	(C)
	Darlington NGS			
37	TWh	17.7	(1.1)	16.6
38	Unit Capability Factor (%)	79.4	11.5	90.9
39	PO Days <sup>3</sup>	188.2	(131.9)	56.2
40	FEPO Days	0.0	0.0	0.0
41	FLR (%)	4.2	(1.2)	3.0
42	FLR Days Equivalent	38.1	(13.1)	25.0
	Pickering NGS			
43	TWh	19.6	(0.8)	18.8
44	Unit Capability Factor (%)	73.4	(2.8)	70.6
45	PO Days	498.9	63.9	562.8
46	FEPO Days	0.0	0.0	0.0
47	FLR (%)	5.0	(0.0)	5.0
48	FLR Days Equivalent	84.9	(3.5)	81.4
	Totals			
49	Unit Capability Factor (%)	76.2	2.8	79.0
50	PO Days <sup>3</sup>	687.1	(68.1)	619.0
51	FEPO Days	0.0	0.0	0.0
52	FLR (%)	4.6	(0.6)	4.0
53	FLR Days Equivalent	122.9	(16.6)	106.3
54	Total TWh	37.4	(2 0)	35.4

### Notes:

1 OEB Approved nuclear production in 2014 is 49.0 TWh per EB-2013-0321 Decision with Reasons p. 39.

- 2 OEB Approved nuclear production in 2015 is 46.6 TWh per EB-2013-0321 Decision with Reasons p. 39.
- 3 PO days excludes planned outage days for Darlington units out of service during Darlington refurbishment.

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Filed: 2016-10-26 EB-2016-0152 Exhibit L Tab 6.2 Schedule 15 SEC-064 Page 1 of 3

### 1 SEC Interrogatory #64 2 3 **Issue Number: 6.2** 4 Issue: Is the nuclear benchmarking methodology reasonable? Are the benchmarking 5 results and targets flowing from OPG's nuclear benchmarking reasonable? 6 7 8 Interrogatory 9 10 **Reference:** 11 [F2/1/1, Attach 2] 12 13 With respect to the Goodnight Consulting Benchmarking Report: 14 15 a. [p.14] Please explain why each of the 'CANDU-Specific Exclusions' functions are specific 16 to CANDU reactors so that they could not be benchmarked. 17 18 b. [p.22] Please explain any changes to the raw adjustments from the report provided in EB-19 2013-0321. 20 21 c. [p.24] Please explain the basis for the 1.8 scaling factor. 22 23 d. [p.33] Please provide a copy of the 2014 Goodnight Consulting US Nuclear Plant Staffing 24 Newsletter. 25 26 e. [p.29] Please provide a copy of Appendix A. 27 28 f. OPG has said that in 2016 it will be at or close to benchmark. Please confirm that OPG 29 means that its 2016 staffing will be at or close to the 2014 benchmarking as identified in 30 the Goodnight Consulting Benchmarking Report. If not, please provide the basis for its 31 statement. 32 33 g. [p.31] Based on the premise of part (f), please provide a similar table to page 31 that 34 shows which functions OPG is above or below the benchmarking. 35 36 37 Response 38 39 a. As indicated at Ex. F2-1-1 Attachment 2, p. 14, the CANDU-specific exclusions are 40 unique to CANDU design with no comparable PWR activity. 41 42 b. The raw adjustments in the 2014 study are equivalent to the sum of raw adjustments and 43 ratio adjustments in the 2013 study, with the exception of the Management function. A 44 separate methodology was used for developing the staffing benchmark for the 2014 45 study for the Management function. 46

1 2 3 4	C.	Goodnight Consulting's report, "Nuclear Staffing Benchmarking Analysis" for OPG dated February 3, 2012, Appendix D p. 61 at EB-2013-0321 Ex. F5-1-1 Part a describes factors in scaling from 2-units to 4-units, as follows:
5 6 7 9 10 11		<ul> <li>"As a consulting team, which included experienced nuclear plant engineers and operators, we developed the scaling factors based on our experience and best estimates – for most functions, we applied a scaling factor of 1.8 times the 2-unit level for a 4-unit plant, which was based on staffing levels we have observed at several international 4-unit sites relative to our benchmark 2-unit sites</li> <li>Several exceptions from the 1.8x scaling factor were applied"</li> </ul>
12 13 14 15	d.	Refer to Attachment 1 to this response for the 2014 Goodnight Consulting US Nuclear Plant Staffing Newsletter.
16 17 18	e.	Appendix A "OPG Data by Staffing Function" includes details by employee name and therefore cannot be released.
19 20 21	f.	Confirmed; the statement refers to 2016 OPG overall staffing being at or close to Goodnight's overall 2014 benchmark (see Ex. L-6.2-19 SEP-3).
22 23 24	g.	Goodnight Consulting has not conducted a subsequent review. OPG conducted an internal analysis of functional staffing as of March 2016, which resulted in the following variances as compared to Goodnight's 2014 functional benchmarks.

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### OPG March 2016 Internal Analysis Functional Variance from 2014 Benchmark

Operations Support		189
Maintenance/Construction Support		181
Facilities		112
Contracts/Purchasing		52
Radwaste/Decon		37
EngComputer		36
Chemistry		22
Outage Management		20
EngModification		20
Project Management		17
EngReactor		11
Human Resources		10
QA		8
HP Support		7
Training		4
Budget/Finance		3
Admin/Clerical		3
Safety/Health		2
Nuclear Safety Review	-2	
QC/NDE	-3	
Materials Management	-3	
Management	-4	
Emergency Planning	-4	
Communications	-4	
EngProcurement	-8	
Nuclear Fuels	-12	
Management Assist	-13	
Environmental	-14	
Document Control	-14	
ALARA	-24	
Licensing	-34	
Scheduling	-37 🖡	
Fire Protection	-42 📕	
Design/Drafting	-65 📕	
Warehouse	-72 📕	
EngPlant	-72 📕	
HP Applied	-95 💻	
EngTechnical	-107 💻	
Maintenance/Construction	-119 💻	
Operations	-134 💻	

1

Witness Panel: Nuclear Operations and Projects

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### SEP Interrogatory #3

### 3 Issue Number: 6.2

**Issue:** Is the nuclear benchmarking methodology reasonable? Are the benchmarking results and targets flowing from OPG's nuclear benchmarking reasonable?

5 6 7

8

1

2

4

### **Interrogatory**

### 9 10 **Reference:**

Ref Exh F2-1-1, p 11 "OPG continues to examine staffing levels as part of its benchmarking
 studies and anticipates that it will eliminate the Goodnight staffing benchmark gap to industry
 peers in 2016. "

- a) Using 2014 actuals as the starting point please provide a table which shows the staffing changes in 2015 and 2016 which result in the "benchmark gap" being eliminated in 2016.
  Use the staffing categories provided in F2-1-1, Attachment 2, p9 for this table [either the data organized by OPG Business Group or the data as organized by Goodnight].
- 19

b) Will the 2016 year end staffing profile by categories provided in answer to a) be
 substantially maintained through 2017 until 2021 or will there be material changes made?
 In either case, please explain why.

23 24 25

### <u>Response</u>

a) Goodnight Consulting has not conducted a subsequent review. OPG conducted an
internal analysis of functional staffing as of March 2016, which resulted in the following
FTEs by process area, indicating that the overall benchmark gap has been more than
eliminated as shown in Chart 1.

31

Chart <sup>•</sup>	1
--------------------	---

Process Area	March 2014 Actual	March 2016 Actual	Change 2016 vs. 2014
	(a)	(b)	(b) - (a)
Configuration Control	345	364	19
Equipment Reliability	442	407	(35)
Loss Prevention	303	302	(1)
Materials & Services	208	169	(39)
Operate The Plant	1,072	1,059	(13)
Support Services & Training	1,149	1,073	(76)
Work Management	1,902	1,686	(216)
OPG Benchmarked FTEs	5,421	5,060	(361)
2014 Goodnight Benchmark	5,208	5,208	
Benchmark Gap	213	(148)	

3 4

5

6

1 2

By year end 2016, OPG benchmarked FTEs are projected to increase based upon hiring of regular staff, partially offset by a corresponding reduction in non-regular and augmented staff. OPG anticipates that the resulting benchmarked FTEs at year end 2016 will continue to remain at or below the 2014 Goodnight benchmark.

7 8

b) The Goodnight benchmarks are based upon ten steady-state running units at Darlington and Pickering. As Darlington Refurbishment commences in October 2016 and preparations begin for Pickering End of Commercial Operations, staffing will change for reasons beyond the benchmarked scope, particularly in operations and maintenance. However, after taking the anticipated operating changes into consideration, the resulting benchmarked OPG FTEs during 2017-2021 are expected to continue to remain at or below the 2014 Goodnight benchmark.

iled: 2016-05-27 B-2016-0152 xhibit F2-1-1 ttachment 2 age 1 of 39
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# **2014 Nuclear Staffing Benchmarking Analysis**

A Report For:

### **ONTARIOPOWER** Generation

**December 22nd 2014** 



Filed: 2016-05-27 EB-2016-0152	cutive Summary: OPG Has Reduced The Variation Construction	From The Staffing Benchmarks Since 2011
	Executi	FI

- American nuclear operators through an approach consistent with the one we used in 2011 OPG asked Goodnight Consulting to compare OPG Nuclear staffing to other North and 2013.
- We benchmarked 5,421 OPG Nuclear staff and long-term contractors; 2,036 OPG Nuclear personnel could not be benchmarked.
- Our current analysis shows that OPG, as of March 2014, is 213 FTEs (4.1%) above the total benchmark of 5,208 FTEs. 64
- OPG is above benchmark staffing in 17 job functions, and at or below benchmark staffing in 23 functions.
- OPG's variance above the benchmark has narrowed from 17% in 2011 due to attrition, increases in the benchmarks, OPG actions including the centre-led initiative and the Pickering Station amalgamation.



Allow For "Apples-To-Apples" Comparisons
O Page 6 of 39
Goodnight Consulting's Staffing Function Statement 2
EB-2016-0152
Filed: 2016-05-27

- Job descriptions, titles, and organizational structures vary from company to company
- Goodnight Consulting maintains our own job functions and definitions to establish commonality between companies
- common activities, independent of job position titles or organizational/group labels • Functions allow benchmark comparisons between different companies by aligning 65
- Descriptions for specific functions capture the majority of activities performed by individuals performing work in that activity





										С	lie	ent	t Co	onfi	der	ntia	al	In	fo	rr	na	ti	on	1		q	
Filed: 2016-05-27 EB-2016-0152 Exhibit F2-1-1 Attachment 2 Page 9 of 39													up; employees	ithin each	Culture''	Support staff									to of where each	alized is provide	
Contractors	enchmarking												anized by OPG Business Gro	ous job functions are found w	), for example the "People &	includes Training, HR, and S									A line by line account	employee was function	in the Appendix
S S	or B										L		⊐ ta is orgé	ing varic	ss Group	ss Group											
oyee	ed F	<b>Grand Total</b>	36	641	33	16	67	3911	313	405	5421		This da	support	Busines	Busines									ght		]
mpl	naliz	or FTEs	0	71	0	0	1	305	114	41	531					tal	145	42	03	08	172	49	02	21	/ Goodni		
	tion	Contract														Grand To	ſ	4	£	2	10	11	19	54	nized by	ss Area	
OP	unc	oloyees	36	570	33	16	99	3606	199	364	4890					Contractor	35	36	35	21	17	136	251	531	is orgar	g Proce	
5,421	Were F	Em			Environment	mmunications										Regular	310	406	268	187	1055	1013	1651	4890	This data	Consulting	
			Assurance	Business & Admin Services	Commercial Operations &	Corporate Relations & Co	Finance	Nuclear	Nuclear Projects	People and Culture	Grand Total		66	6			Configuration Control	Equipment Reliability	Loss Prevention	Materials & Services	Operate The Plant	Support Services & Training	Work Management	Grand Total			$\bigotimes$

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<b>To Identify Headcounts For Baseline Contractors</b>
OPG Contractor Support Data Was Review entiment 2 age 10 of 39
Filed: 2016-05-27 FB-2016-0152





Consistent with our standard nuclear benchmarking methodology, outage execution contractors and outage overtime were both excluded





Filed: 2016-05-27 EB-2016-0152 **OPG Contractor Data Was Converted From** Hours Or Costs, Into Full Time Equivalents (FTEs)



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\*1890 hours/year = 1 FTE, consistent with previous studies



16-05-27 5-0152 ≂2-1-1 lent 2 ≿ of 39											C	lie	ent	t C	Co	nf	fid	er	nti	al	In	fo	)TT	na	uti (	01		nere	. was		2				
actors Attachn Page 13	unctions															Number of OPG	contractor FTEs	idantifiad in aach		function (531 total)						A line-hv-line		accounting of w	each Contracto	finctionalized i	ad in behiven	brovided in the	Appendix	1	
ontr	b F																		1																
le C	$2 J_{\rm C}$	ctor FTEs	14	H	12	£	11	2	11	17	7	17	12	2	77	4	2	H	4	133	53	ε	<del>, 1</del>	9	17	ε	32	2	Ŋ	26	4		39	18	531
ible OPG Baselin	<b>[0 531 FTEs In 3</b>	Contrac	Admin/Clerical	Budget/Finance	Chemistry	Contracts/Purchasing	Emergency Planning	EngComputer	EngModification	EngPlant	EngProcurement	EngReactor	EngTechnical	Environmental	Facilities	HP Applied	HP Support	Human Resources	Licensing	Maintenance/Construction	Maintenance/Construction Support	Management	Management Assist	Nuclear Fuels	Nuclear Safety Review	Operations Support	Project Management	QA	QC/NDE	Radwaste/Decon	Safety/Health	Scheduling	Training	Warehouse	Grand Total
olica	tes 1																	γ	(																
App	Equat															37 inh functions		where OPG	contractor FTFe		were identified														



6-05-27 0152 2-1-1 nt 2 3f 39							ly state	
Filed: 20' EB-2016- Exhibit F2 Attachme Page 14 (		que to CANDU design with nc arable PWR activity		& 3 <u>were counted</u>		ous functions	uded as non-baseline/non-stead	tarking methodology at with Goodnight
2,036 OPG Nuclear Personnel Could Not Be Benchmarked	- CANDU-Specific Exclusions*	<ul> <li><i>Fuel Handling</i>: Comparable function in PWRs only occurs during outages</li> <li><i>Heavy Water Handling</i></li> <li><i>Tritium Removal Facility</i></li> <li><i>Feeder and Fuel Channel Support</i></li> <li><i>Other CANDU-Specific support to excluded functions e.g. Refueling Ops</i></li> </ul>	- OPG-Specific Exclusions	<ul> <li><u>Pickering Units 2 &amp; 3 Safe Store Support</u>: However, cross-tied operations for Units 2 .</li> <li><u>Major Projects/ One time initiatives</u>: e.g., Darlington Refurbishment, New Build, etc.</li> </ul>	Generic Exclusions**	<ul> <li><u>Nuclear waste and used fuel</u>: Functions not performed by plants in the benchmark</li> <li><u>Outage execution activities</u>: Less than 10% were applied as "on-line" support to vario</li> <li><u>Water treatment</u>: Functions not performed by plants in the benchmark</li> </ul>	- Other Exclusions	<ul> <li><u>Security</u>: Excluded consistent with OPG Security policy</li> <li><u>Information Management</u>: Benchmarked via a different method external to this study</li> <li><u>Long Term Leave Personnel</u>: Excluded consistent with Goodnight Consulting benchmarked consistent with Benchmarking benchmarking benchmarking methodology</li> </ul>

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**GOODNIGHT** CONSULTING

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Filed: 2016-05-27 EB-2016-0152 Exhibit F2-1-1 Machment 2

## To Identify Staffing Benchmarks, We Used Authent 2 Page 16 of 39 **Methodology Similar To Prior OPG Engagements**

Finalize Benchmarks	Apply adjustments and identify final functional staffing benchmarks
Adjust For Work Rules	Adjust for regulatory and/or work rule differences (i.e., 35 vs. 40 hour work week)
Adjust For Technology	Adjust for technical/design differences (i.e., PWR vs. CANDU)
Identify Benchmarks	Identify staffing benchmarks reflecting steady-state operations from functional staffing data using selected nuclear plants
Identify Plants	Identify applicable nuclear plants/nuclear organizations as the benchmarking sources





Exhibit F2-1-1 Attachment 2 Page 17 of 39	ment, PWR I Head	marks or d for 35 vs.
ly Several Key Assumptions ing Benchmarking Methodolc	<ul> <li>Plants are considered to be in steady state operation:</li> <li>Short-term &amp; outage contractors <u>excluded</u></li> <li>Baseline contractors are <u>included</u></li> <li>Major initiatives (i.e., Darlington Refurbish Steam Generator Replacement, PWR Vessel replacements, etc.) are <u>excluded</u></li> </ul>	No productivity adjustments are applied to the bench OPG staffing; however, the benchmarks were adjuste 40 hour work weeks where applicable
We App In Our Staff	Benchmarks Are From Steady State, On-Power Activities	Average Productivity Is Assumed

Filed: 2016-05-27 EB-2016-0152

> Current Vacancies Excluded

i.e., vacancies not planned to be filled in the next 30 days are not term disability leave) are not counted as "regular staff", but may Benchmark staffing levels do not include permanent vacancies, counted. Regular staff absences (e.g., maternity leave or long be captured as non-regular staff i.e., temporary backfills


2-Unit CAI	NDU Staf	fing Bencl	nmark	Filed: 2016-05-27 EB-2016-0152 Exhibit F2-1-1 Attrohment 2 Page 21 of 39
(Includes	Corpora	ite & Coni	tractor	FTES)
Staffing Function	2014 2-Unit U.S. PWR Bmk	Raw Adjinstments 2014	Total Bmk (2014)	
Admin/Clerical	36	3	39	The Raw Adjustments
ALARA	5	2	7	account for technical
Budget/Finance	13	1	14	differences hetwaen DW/D
Chemistry	27	0	27	
Communications	Э	0	ß	and CANDU plants and are
Contracts/Purchasing	8	0	8	detailed on the next page
Design/Drafting	16	←	17	-0-J
Document Control	15	2	17	
Emergency Planning	9	0	9	
Engineering - Computer	4	0	4	
Engineering - Mods	31 	9	34	
Engineering - Plant	47	∞ (	55	
Engineering - Procurement	8	- 2	10	
Engineering - Reactor	6	5	11	
Engineering - Technical	29	5	34	
Environmental	5	2	7	
Facilities	28	0	28	
Fire Protection	31	0	31	
HP Applied	29	ю .	32	
HP Support	9	,	12	
Human Kesources	٥	- ,	-	
Licensing	6	- 0	10	
Maintenance/Construction Summer	30	77	133 U	
Management Assist	4	, c	4	
Materials Management	· 6	0	. 6	
Nuclear Fuels	80	-	7	
Nuclear Safety Review	11	0	11	
Operations	126	0	126	
Operations Support	40	0	40	
Outage Management	11	я	14	
Project Management	19	-	20	
QA	12	0	12	
QC/NDE	11		12	*Does not include Management
Radwaste/Decon	6	с С	12	A Senarate Management
Safety/Health	5	0	ъ.	Darahmadr was daveloand and
Scheduling	22	2	24	benchmark was developed and
I raining	50	ю (	ß	is discussed later in this section
Warehouse	18	2	20	
Total	944	80	1024	



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The 2-Unit CANDU Staffing Benchmark From PWRs\* Filed: 2016-05-27 EB-2016-0152 Technical Adjustments Were Utilized To Der Page 22 of 39

Raw Adjustments 2014   Total Bmk (2014)   Rationale	3 39 Approximately 1 additional admin/clerical person is needed for each additional 25 staff	2 7 "Hotter shop" tritium, alpha radiation pervasive, more opportunities for ALARA-more equipment, bigger source of radiation and more space.	1 14 1 FTE additional functional staff needed to support the added personnel due to CANDU technology differences	0 27 No basis for adjustment	0 3 No basis for adjustment	0 8 No basis for adjustment	1 1 Higher number of systems	2 17 Higher number of systems, more control documents to manage	0 6 No basis for adjustment	0 4 No basis for adjustment	3 3 34 Higher number of systems	8 55 Higher number of systems	2 10 Higher number of commercial parts dedications due to a smaller vendor market, lower availability of conforming parts	5 11 Adjusted to 2-unit equivalent of OPG CANDU stated requirements	5 34 Higher number of systems, diversity instead of redundancy design philosophy	2 7 Tritium monitoring, Canadian regulatory requirements	0 28 No basis for adjustment	0 31 No basis for adjustment	3 32 Additional radiation sources, differences in staffing are due to choices in program structures	1 12 Additional radiation sources, differences in staffing are due to choices in program structures	1 7 1 FTE additional functional staff needed to support the added personnel due to CANDU technology differences	1 10 Different regulatory scheme, greater number of safety systems, design philosophy of diversity over redundancy	22 199 Higher number of systems, diversity instead of redundancy design philosophy-track IMS impacts on numbers	t 4 4 43 Higher number of systems, diversity instead of redundancy design philosophy	0 4 No basis for adjustment	0 9 No basis for adjustment	-1 7 Adjusted to 2-unit equivalent of OPG CANDU stated requirements	0 11 No basis for adjustment	0 126 Additional systems to monitor= increases, common systems = decreases	0 40 Additional systems to monitor= increases, common systems = decreases	3 14 Non fueling outages-decreases, more systems to deal with during an outage-increase	1 20 Higher number of systems, diversity instead of redundancy design philosophy	0 12 No basis for adjustment	1 1 12 Due to additional maintenance work, additional QC/NDE work is required, "Imate" IMS counted here,	3 12 Larger volumes of I&LLW generated and packaged.	0 5 No basis for adjustment	2 24 Greater number of systems resulting in more scheduling work	3 53 Additional trainers required to handle additional maintenance training requirements	20 Additional parts and components needed for more systems and to overcome more materials kept on hand due to a smaller vendor base	80 1024	
Raw Adjustments 20	e	7	-	0	0	0	-	7	0	0	3	8	2	5	5	2	0	0	3	1	1	1	22	4	0	0	-1	0	0	0	3	1	0	+	3	0	2	3	2	08	
Staffing Function	n/Clerical	5A	et/Finance	listry	nunications	acts/Purchasing	n/Drafting	nent Control	ency Planning	sering - Computer	ering - Mods	ering - Plant	ering - Procurement	ering - Reactor	ering - Technical	nmental	SS	otection	lied	port	Resources	DD	nance/Construction	ance/Construction Support	ement Assist	Is Management	· Fuels	r Safety Review	ions	ions Support	Management	Management		E	ste/Decon	Health	lling	6	ouse	Total	

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\*Does not include Management. A Separate Management Benchmark was developed and is discussed later in this section





Filed: 2016-05-27 EB-2016-0152 Adjusted 4-Unit OPG CANDU Benchmark Is 1,976\* 2-Unit OPG CANDU Benchmark Is 1,024 \*Attachment 2 Page 24 of 39

- Where applicable, adjustments were made for OPG's 35 Hour Work work week vs. 40 hours at U.S. plants
- The net increase in the 2-Unit benchmarks from the work week adjustment is 55 FTEs
- CANDU 2-Unit then scaled up \$\overline{4}\$to a 4-Unit model

\*Scaling factor not used for Management benchmark. A Separate Management Benchmark was developed and is discussed later in this section



1976

1079

1024

Total

2-unit to	o 4-unit Sc	aling F	actors, by	Functional	Area
	2-Unit CANDU	35 hour	Adjustment for	Scaling Factor	Initial 4-Unit
Starring Function	Benchmark	week?	35 hour week	From 2 to 4-Units	CANDU Benchmark
Admin/Clerical	39	-	45	1.8	81
ALARA	2		7	1.8	13
Budget/Finance	14	1	16	1.8	29
Chemistry	27		27	1.8	49
Communications	3		3	1.8	5
Contracts/Purchasing	8	-	6	1.8	16
Design/Drafting	17	-	19	1.8	34
Document Control	21	٢	19	1.9	36
Emergency Planning	9	1	7	1.5	11
Engineering - Computer	4	۲	5	2	10
Engineering - Mods	34	۲	39	1.8	20
Engineering - Plant	55	-	63	1.8	113
Engineering - Procurement	10	-	1	1.8	20
Engineering - Reactor	4	-	13	2	26
Engineering - Technical	34	٦	39	1.8	20
Environmental	2	٢	8	1.8	14
Facilities	28		28	1.8	50
Fire Protection	31		31	1.8	56
HP Applied	32		32	1.8	58
HP Support	12	-	14	1.8	25
Human Resources	7	1	8	1.8	14
Licensing	10	٢	11	1.8	20
Maintenance/Construction	199		199	1.8	358
Maintenance/Construction Support	43		43	1.8	77
Management Assist	4	-	5	1.8	6
Materials Management	6	1	10	1.8	18
Nuclear Fuels	7	1	8	1.8	14
Nuclear Safety Review	11	1	13	1.8	23
Operations	126		126	2	252
Operations Support	40		40	2	80
Outage Management	14		14	1.8	25
Project Management	20	1	23	1.8	41
QA	12	1	14	1.8	25
ac/NDE	12		12	1.8	22
Radwaste/Decon	12		12	1.8	22
Safet y/Health	5	-	9	1.8	11
Scheduling	24		24	1.8	43
Training	53		53	1.8	95
Warehouse	ν.	-	23	4	41

## Filed: 2016-05-27 EB-2016-0152 Adjustments For Pickering Units 1-4 Increased and 25 of 39 Exhibit F2-1-1 The OPG 2-Unit CANDU Benchmark To 1,095\*

- Some cross-tied systems remain active at Pickering Units 2 & 3: We adjusted the benchmark to include personnel required to support those systems (16)
- AFES assigned to SAFESTORE activities at Pickering Units 2 & 3 were <u>not</u> included in the benchmark



2-Unit CANDU		Adjustment for 35	Adjustments for	Pickering 1-4	
Ichmark	35 hour week	hour week	Units 2 & 3	Benchmark	Rationale
39	1	45		45	
7		7		7	
14	-	16		16	
27		27		27	
3		3		3	
8	-	6		6	
17	1	19		19	
17	Ļ	19		19	
6	1	7		7	
4	-	5		5	
34	-	39		39	
55	-	63	4	67	One additional System Engineer per discipine (M, E, I&C, Civil)
10		11		1	
1	~	13		13	
34	-	30		30	
-		3 œ		3 «	
38		28		38	
5 F		3 5		3 2	
32		32	-	33	One additional Rad Pro technican to conduct surveillances
12	-	14		14	
7	-	8		8	
10	Ļ	11		11	
199		199	5	204	Estimated Additional staff (FIN-like)
43		43	1	44	Ratio of support to additional Maintenance/Construction
4	+	5		5	
6	Ţ	10		10	
7	1	8		8	
11	Ţ	13		13	
126		126	5	131	1 Additional Ops person per shift crew for rounds
40		40		40	
14		14		14	
20	-	23		23	
12	1	14		14	
12		12		12	
12		12		12	*Carling fortunational for
5	Ļ	9		9	"OCALIFIC LACTOF HOL USED TOF
24		24		24	Management benchmark. A
53		53		53	Senarate Management
20	1	23		23	
					Kenchmark Was developed and





The Staffing Benchmark For The Management Function Filed: 2016-05-27 EB-2016-0152 A Separate Methodology Was Used For Developing Exhibit F2-1-1

OPG *Management* Function Benchmark = 161

- 97 for Pickering
- 64 for Darlington
- These include distributed Management Function staff from OPG Corporate Nuclear
- These 161 FTEs are 3.1% of total benchmarked staffing which is close to the expected ratio of Management/Total for smaller fleets like OPG

79

Applying the aforementioned scaling to the Management function produced an output not reflective of a reasonable organizational structure

The benchmark for this function is based on a reasonable organizational structure for OPG

We accounted for OPG's fleet environment, which provides opportunities for efficiency

Final Benchmark Nuclear Organizational Chart has 161 Managers (excluding managers for notbenchmarked activities such as Info Management, Security, Refueling Ops, Etc.



Filed: 2016-05-27 EB-2016-0152 Exhibit F2-1-1 Attachment 2 Page 28 of 39

# **Total 2014 OPG Nuclear Benchmark Is 5,208** Benchmarking Summary:

	Pickering 1-4	Pickering 5-8	Darlington	Total
Large 2-Unit PWR Benchmark	944	944	944	2832
CANDU Technology Adjustment	80	80	80	240
35 Hour Work Week Adjustment	55	55	55	165
Scale From 2 to 4 Units	0	897	897	1794
Adjust For Pickering Units 2 & 3	16	0	0	16
Add Management Benchmarks	37	60	64	161
Total	1132	2036	2040	5208



Filed: 2016-05-27 EB-2016-0152 Exhibit F2-1-1 Attachment 2 Page 30 of 39

## **Above The Current Benchmark OPG Is 213 FTEs (4.1%)**



### Client Confidential Information

CONSULTING

\*Data from March 2014 Filed: 2016-05-27 EB-2016-0152 23 Functions Are At Or Below The 2014 Benchmark 17 Functions Are Above The 2014 Benchmar Exhibit F2-1-1



Filed: 2016-05-27 EB-2016-0152 Work Management & Equipment Reliability Page 32 of 39 Exhibit F2-1-1 Are The Process Areas With The Largest Variances







Help OPG Identify Functions
Benchmarking provides a quantitative snapshot of
A qualitative evaluation of the "why" behind the m from the benchmarks to help OPG determine wheth

However, for certain functions, a qualitative analysis is inefficient, costly, and provides OPG with no useful information in identifying the functions warranting change:

84

for effective change as they are rarely driven by major inefficiencies or significant > For example, functions with smaller variances seldom provide clear opportunities differences from benchmark plants.

- based on our expertise, which included these factors within each function (as applicable): To identify functions meriting qualitative analysis, we conducted a heuristic analysis
- Functional Importance / Mission Criticality
- Feasibility/cost of potential change
- ➤ Pareto optimality/ROI of potential change
- > Magnitude of variance from benchmark
- Staffing benchmark variance on a per reactor basis A
- ➤ Degree of specialization
- OPG's application of industry best practices
- ➤ Unique variables per function
- > Etc.
- By applying this approach we identified 13 functions for qualitative analysis. •





We identified these 13 functions for qualitative analysis by applying the methodology discussed on pages 35-36





Filed: 2016-10-26 EB-2016-0152 Exhibit L Tab 6.2 Schedule 1 Staff-109 Page 1 of 4

1	Board Staff Interrogatory #109
2	Issue Number: 6.2
4	<b>Issue:</b> Is the nuclear benchmarking methodology reasonable? Are the benchmarking results
5	and targets flowing from OPG's nuclear benchmarking reasonable?
6	
7	
8	Interrogatory
9	
10	Reference:
11	Ref: Exh F2-1-1 Attachment 2 page 3 and 11 Ref:
12 13	EXT F4-3-1 Allachment 1
14	At page 3 it states "We benchmarked 5,421 OPG Nuclear staff and long-term
15	contractors; 2,036 OPG Nuclear personnel could not be benchmarked."
16	
17	a) Confirm that these data units are FTE, as used in the balance of the Goodnight
18	report.
19	
20	b) What is the definition of long-term contractor? What is the equivalent term used by
21	UPG?
23	c) The total nuclear staff referred to by Goodnight is 7.457 FTE, presumably at March 2014.
24	Attachment 1 to Exh F4-3-1 is a table summarizing FTE for the period 2013 to 2021. The
25	total actual nuclear FTE for 2014 are 8,431.8.
26	i. At page 11, Goodnight states that an FTE is 1,890 hours/year (or 36-1/3 hours
27	per week). What factor did OPG use to determine FTE in Attachment 1 to Exh
28	
29	II. While the FIE data were collected at different times in 2014, please explain the
30	Goodnight study and the 8 431 8 FTF summarized in Attachment 1 to Exh. F4-3-1
32	iii Using the same categories as lines 3 to 22 Attachment 1 to Exh F4-3-1
33	please set out the distribution of the 5,421 FTE that were benchmarked by
34	Goodnight.
35	
36	Desmana
31 20	Response
39	a) Goodnight data is a combination of regular staff headcount translated into ETEs and long-
40	term contractor FTEs at March 2014.
41	
42	b) Goodnight Consulting defines a long-term contractor as non-regular staff or purchased

b) Goodnight Consulting defines a long-term contractor as non-regular staff or purchased
services contractors of 6 months or longer duration (Goodnight report at EB-2013-0321 Ex.
F5-1-1 Part a, p. 39). OPG does not distinguish between short term and long term

			Total
∠o 27 28		Chart 1	
24 25 26		ii. The difference of 974.8 FTEs from the 7,457.0 Nuclear FTEs in the Goodnight the 8,431.8 actual FTEs for 2014 in Ex. F4-3-1 Attachment 1 is shown in Chart 1	study to below:
21 22 23		<ul> <li>For an employee whose base hours of work are 40 hours per week, an annu- of 2,040 hours per year was used</li> </ul>	al factor
18 19 20		<ul> <li>For an employee whose base hours of work are 37.5 hours per week, an factor of 1,950 hours per year was used</li> </ul>	n annual
15 16 17		<ul> <li>For an employee whose base hours of work are 35 hours per week, an annu- of 1,820 hours per year was used</li> </ul>	al factor
10 11 12 13 14		The FTEs in Attachment 1 to Ex. F4-3-1 were determined based on the week hours associated with each position over the course of the year. Different factor used depending on the base hours of work associated with each regular staff pos follows:	kly base ors were sition as
0 7 8 9		<ol> <li>More specifically, Goodnight is referring to an annual factor of 1,890 hours per calculate FTEs for purchased services contractors.</li> </ol>	year to
4 5 6	C)	) Goodnight refers to 7,457 FTEs, which represent 6,926 regular staff, 195.3 non-regular contractor FTEs and 335.7 purchased services contractor FTEs.	ular staff
1 2 3		contractors in its contractor support services (see definition of non regular augmented staff and other purchase services in Ex. F2-4-1, p. 4).	labour,

	FTEs
Goodnight March 2014 Reported Total	7,457.0
Less: Augmented Staff + Other Purchased Services	(335.7)
Plus:	
Non-Regular Staff Not Benchmarked + Security Protected Staff Excluded +	765.0
Other (timing differences, etc) <sup>1</sup>	705.0
Indirect Corporate Staff	545.4
Ex. F4-3-1 Attachment 1 2014 Actual	8,431.8

29

<sup>30</sup> The Goodnight study identified 7,457.0 Nuclear FTEs, consisting of 6,926.0 Regular Staff and

<sup>31 531.0</sup> Contractors. Of the 7,457.0 Nuclear FTEs, Goodnight was able to benchmark 4,890.0

<sup>32</sup> Regular Staff FTEs and the 531.0 Contractor FTEs engaged in baseline steady state

<sup>33</sup> operations, for a total of 5,421.0 FTEs. The 531.0 Contractor FTEs in the Goodnight study

<sup>34</sup> represent Non–Regular Staff, Augmented Staff and Other Purchase Services. Goodnight was

<sup>&</sup>lt;sup>1</sup> Provided on an aggregated basis, as OPG is unable to disclose information separately for Security Protected Staff.

1 2 2	unable to benchmark the remaining 2,036.0 Regular Staff FTEs as described at Ex. F2-1-1 Attachment 2, p. 14.
3 4 5 6 7	The 8,431.8 FTEs identified in Ex. F4-3-1 Attachment 1 also includes Non-Regular Staff FTEs but excludes 335.7 Augmented Staff and Other Purchase Services FTEs, which have been subtracted in the reconciliation in Chart 1.
8 9	The other reconciliation items in Chart 1 include adjustments for:
10 11 12 13 14 15 16 17 18 20 21 22 23 24 25	<ul> <li>765.0 FTEs for Non-Regular Staff Not Benchmarked, Security Protected Staff Excluded, and Other:         <ul> <li>Non-regular staff engaged in non-benchmarked activities, primarily outage execution (Ex. F2-2-1 Attachment 2, p. 10). These non-baseline, non-regular staff FTEs were excluded from the 7,457.0 FTES analysed by Goodnight but have been included in the 8,431.8 FTEs.</li> <li>Security Protected Staff. The number of security personnel working at OPG is confidential and therefore OPG did not provide information on Security Protected Staff FTEs to Goodnight. Security Protected Staff are excluded from the 7,457.0 FTEs but have been included in the 8,431.8 FTEs.</li> <li>Other (e.g. timing differences). Goodnight derived FTEs based on March 2014 headcount whereas the 8,431.8 FTEs reflect actual 2014 FTEs.</li> </ul> </li> <li>545.4 FTEs for Direct versus Indirect Corporate Staff directly supporting Nuclear (e.g., Nuclear Finance). Corporate Staff that indirectly support Nuclear (e.g., Treasury) were excluded from Goodnight but have been included within the 8,431.8 FTEs.</li> </ul>
26 27 28 29 30 31	iii. Of the 5,421 FTEs benchmarked by Goodnight, these include 335.7 purchased services contractor FTEs, which are not represented in Ex. F4-3-1 Attachment 1. Therefore, 5,085.3 regular and non-regular benchmarked FTEs can be distributed according to the format of Ex. F4-3-1 Attachment 1 lines 3 to 22:

Filed: 2016-10-26 EB-2016-0152 Exhibit L Tab 6.2 Schedule 1 Staff-109 Page 4 of 4

Line No.	NUCLEAR FACILITIES	Goodnight 2014 Study Benchmarked
1	Staff (Regular and Non-Regular)	FTEs
2		
3	Nuclear - Direct	
4	Management	271.2
5	Society	1,281.3
6	PWU	2,335.7
7	EPSCA	42.5
8	Subtotal	3,930.7
9		
10	Nuclear - Allocated	
11	Management	148.0
12	Society	335.7
13	PWU	671.0
14	EPSCA	0.0
15	Subtotal	1,154.6
16		
17	NUCLEAR FACILITIES	
18	Management	419.2
19	Society	1,617.0
20	PWU	3,006.6
21	EPSCA	42.5
22	Total	5,085.3
	Contractor FTEs Purchased Services	335.7
	Total	5,421.0

2

1

Numbers may not add due to rounding

Line No.	NUCLEAR FACILITIES	2013 Actual	2014 Actual	2015 Actual	2016 Budget	2017 Plan	2018 Plan	2019 Plan	2020 Plan	2021 Plan
		(a)	(b)	(c)	(d)	(e)	(f)	(a)	(h)	(i)
1	Staff (Regular and Non-Regular)	FTFs	FTFs	FTEs	FTEs	FTEs	FTFs	FTEs	FTFs	FTFs
2		1123	1123	1123	1123	1123	1123	1123	1125	1125
2	Nuclear - Direct									
4	Management	578 6	553 1	521 7	573.3	605.8	602.9	606.2	596.0	583.2
5	Society	2 008 5	1 922 2	1 893 7	2 089 7	2 119 0	2 117 1	2 065 9	1 994 4	1 955 1
6	PWU	4.026.9	4.002.4	3.975.2	4.164.9	4.162.8	4.165.6	4.173.2	4.015.4	3.885.7
7	EPSCA	60.2	69.6	94.2	119.6	170.7	172.1	139.6	165.1	213.1
8	Subtotal	6.674.2	6.547.3	6.484.8	6.947.4	7.058.4	7.057.7	6.984.9	6.770.9	6.637.0
9		,	,	,	,	,	,	,	,	,
10	Nuclear - Allocated									
11	Management	382.2	376.0	368.6	353.6	352.7	347.3	339.6	337.6	337.4
12	Society	607.1	625.6	590.3	664.2	665.5	652.8	642.2	638.9	636.9
13	PWU	930.2	882.8	658.0	739.5	708.7	687.6	682.0	666.6	665.9
14	EPSCA	0.0	0.0	12.0	16.0	16.0	16.0	16.0	16.0	16.0
15	Subtotal	1,919.5	1,884.4	1,628.9	1,773.3	1,742.8	1,703.7	1,679.8	1,659.0	1,656.2
16										
17	NUCLEAR FACILITIES									
18	Management	960.8	929.1	890.3	926.9	958.5	950.2	945.7	933.6	920.6
19	Society	2,615.5	2,547.8	2,484.0	2,753.9	2,784.5	2,769.9	2,708.1	2,633.3	2,592.0
20	PWU	4,957.1	4,885.2	4,633.2	4,904.3	4,871.4	4,853.2	4,855.3	4,681.9	4,551.5
21	EPSCA	60.2	69.6	106.2	135.6	186.7	188.1	155.6	181.1	229.1
22	Total	8,593.7	8,431.8	8,113.7	8,720.7	8,801.2	8,761.4	8,664.7	8,429.9	8,293.2
23										
24	Salary & Incentive Pay (including Fiscal Adjustment)	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M
25	Management	145.8	147.8	144.1	147.2	152.9	153.5	155.0	154.8	153.7
26	Society	318.9	312.9	310.8	348.9	361.0	367.3	363.0	362.1	363.5
27	PWU	502.1	507.0	487.3	535.8	549.1	555.2	565.2	560.4	553.9
28	EPSCA	8.9	10.6	14.3	13.6	19.1	19.3	16.3	19.3	25.0
29	l otal	9/5./	978.4	956.5	1,045.6	1,082.1	1,095.3	1,099.5	1,096.7	1,096.1
30	Overtime	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$IVI
31 22	Seciety	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
32 33		40.0	32.2 93.4	30.0 90.4	33.1 77.5	30.0 70.6	30.7 79.4	0.00 20 2	30.4 60.0	24.0 54.6
34	FWO	1 8	1 0	09.4 5.7	13	19.0	1 7	00.3	09.9	2.5
35	Total	159.2	117.6	132.0	1.5	117.5	115 7	118.6	101 9	2.5 81.1
00	Benefits	100.2	117.0	102.0	111.5	117.5	110.7	110.0	101.5	01.1
36	(Current Benefits and Pension & OPEB)	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M
37	Management	57.8	48.7	51.3	50.2	52.6	51.4	51.8	51.6	51.0
38	Society	147.1	117.7	136.3	141.0	145.0	141.7	142.8	142.5	143.1
39	PWU	194.0	174.8	228.6	200.2	201.8	200.0	204.6	203.1	201.4
40	EPSCA	0.5	0.6	1.0	5.1	7.2	7.2	6.1	7.2	9.4
41	Total	399.5	341.9	417.2	396.5	406.5	400.3	405.2	404.4	404.9
42										
43	Current Benefits (Statutory)	56.5	55.6	58.7	56.1	58.2	57.2	57.4	57.5	57.7
44	Current Benefits (Non-Statutory)	48.3	47.5	47.2	63.2	65.1	64.5	64.2	64.0	65.1
45	Pension & OPEB (Current Service)*	294.7	238.8	311.3	277.2	283.2	278.7	283.6	283.0	282.1
46	TOTAL COMPENSATION	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M	\$M
47	Management	203.6	196.6	195.4	197.5	205.5	204.8	206.8	206.4	204.8
48	Society	512.8	462.9	483.9	523.0	542.0	544.7	542.6	535.0	530.7
49	PWU	806.6	765.3	805.4	813.5	830.5	833.7	850.0	833.5	809.9
50	EPSCA	11.3	13.1	21.0	20.0	28.2	28.2	23.8	28.2	36.9
51	Total	1,534.4	1,437.8	1,505.7	1,554.0	1,606.1	1,611.4	1,623.3	1,603.0	1,582.2
52										
53	*presented on an accrual basis									

### **EXECUTIVE SUMMARY:**

### **RECOMMENDATIONS:**

- Extended Operations of all six Pickering Units beyond the end of 2020 shows economic value and qualitative benefits to OPG and the Ontario electricity system. Based on this assessment, operation of two units to nominally 2022 and the remaining 4 units to nominally 2024 is recommended.
- OPG should continue working to provide improved certainty associated with implementation of the Preferred Extended Operations Alternative by refining the extended operations targeted ends-of-life for each unit as greater certainty becomes available regarding the technical fitnessfor service of the fuel channels in each of the units.
- 3. The incremental costs to enable Extended Operations are estimated at approximately \$310M. It is recommended that \$52M (including \$5M contingency) be released in order to complete the Periodic Safety Review, the Fuel Channel Life Assurance Project and to execute incremental outages and inspections in 2016 and 2017. Management will seek a full release following confirmation of the fuel channel life of the units and completion of the Periodic Safety Review.

OPG's planning assumption for the 2015-2017 Business Plan had all six of the Pickering units shutting down at the end of 2020. OPG has been working with the IESO and the Ministry of Energy to explore options to extend operations beyond 2020. Preliminary technical and economic assessments have been undertaken that demonstrate that extending operations would be safe, is technically feasible and would have economic and qualitative benefits. Extending the life of Pickering would also optimize the value of OPG's existing assets, improve OPG's financial position and mitigate Ontario electricity system capacity uncertainties during Darlington and Bruce Refurbishment outages in the early 2020s. This business case summarizes the status of the technical and economic feasibility assessment of continuing to operate the Pickering Units for 2-4 years after 2020.

In the fall of 2014 and early 2015, OPG assessed a number of alternatives for extending the operation of Pickering beyond the end of 2020. Data was provided to the IESO in December 2014 and again in October 2015 to facilitate the completion of an independent system economic value analysis. The Ministry of Energy was periodically briefed on the status of the assessments.

Based on the assessments completed by OPG and independently by the IESO, the preferred alternative of operating six units to 2022 and four units to 2024 was selected in the spring of 2015. This alternative, herein called the **Preferred Alternative** is summarized in Table E1 below:

	Preferred Alternative										
P1 & 4 (End of)	P5-8 (End of)	Assumed VBO <sup>(*)</sup>	Comments								
2022	2024	2021	High Confidence in Fuel Channel life assumed to be achieved to the end of 2024 for P5-8. Preferred alternative from a system value perspective.								

### Table E1: Preferred Alternative Selected

OPG has assessed the incremental generation associated with the Preferred Alternative. Incremental generation is the amount of generation over and above that which would have been achieved in the Base Case of operation to 2020. OPG's economic assessment shows that the value to the Ontario electricity system ranges from \$0.5 Billion to \$0.6 Billion.

Filed: 2016-11-01 EB-2016-0152 Exhibit L Tab 4.4 Schedule 15 SEC-046 Page 1 of 5

### SEC Interrogatory #46

### 3 Issue Number: 4.4

- 4 Issue: Are the proposed test period in-service additions for nuclear projects (excluding
- 5 those for the Darlington Refurbishment Program) appropriate?
- 6

1

2

### 7

### 8 Interrogatory 9

### 10 **Reference:**

11 [D2/1/2]

Please provide a table showing for each capital nuclear capital project (tier 1, 2 and 3) that will go in-service between 2014 and 2016, its forecasted cost and its actual cost. Please provide an explanation for all variances +/- 5% and why it is prudent. Please provide a copy of all Project Over-Variance Approval documents for those projects not already included in the pre-filed evidence.

17

### 18 10 **B**oon

### 19 <u>Response</u> 20

Following is a table showing all Tier 1, 2 and 3 projects that have or are scheduled to go inservice between 2014 and 2016 as of October 15, 2016.

23

There are no projects with actual or forecasted costs that exceed approved costs (i.e. total project cost including contingency in the most recent BCS). Projects obtain approval for increased costs through over-variance approvals or superseding business cases before their approved amount is exceeded. No explanations are provided where the in-service amount is less than the approved cost of the project. An outcome where the final in-service amount will be less than the approved amount is not unexpected since the approved amount includes contingency, which may not be fully used in some projects.

31

Projects	OEB Tier	Actual or Forecast In- Service Date	Actual or Forecast In- Service (M\$)	Approved Cost (M\$)	Variance (M\$)
(a)	(b)	(c)	(d)	(e)	(f)
25619 - DN OSB Refurbishment	1	Oct-15	60.6	62.7	(2.1)
33955 - Shutdown System Computer Aging					
Management	1	Nov-16	20.4	20.4	0.0
34000 - DN Auxiliary Heating System	1	Oct-17	98.7	107.1	(8.4)
41023 - Unit 1 & 4 Fuel Channel East					
Pressure Tube Shift Tooling (Capital)	1	Mar-16	27.8	29.7	(1.9)
73706 - DN Holt Road Interchange Upgrade	1	Aug-16	24.6	31.0	(4.0)

Witness Panel: Nuclear Operations and Projects

### **UNDERTAKING JT2.16**

### 1 2

3

4

### **Undertaking**

5 BESIDE COLUMN D, ON 4.4 SEC 46, PROVIDE THE VALUE OF THE FIRST EXECUTION 6 BUSINESS CASE AND PUT AN EXTRA COLUMN IN WITH THE VALUE OF THE FIRST EXECUTION BUSINESS CASE FOR THE PROJECT AND THE CORRESPONDING 7 8 VARIANCE ATTACHED TO THAT.

9 10

### 11 **Response**

12 13

14

Г

Values may not add due to rounding.

Projects	OEB Tier	Actual or Forecast In- Service Date	Actual or Forecast In- Service (M\$)	Total Cost - First Execution BCS(M\$)	Variance to First Execution BCS (M\$)	Approved Cost (M\$)	Variance (M\$)
(a)	(b)	(C)	(d)			(e)	(f)
25619 - DN OSB Refurbishment	1	Oct-15	60.6	47.8	12.8	62.7	(2.1)
33955 - Shutdown System Computer Aging Management	1	Nov-16	20.4	17.2	3.2	20.4	0.0
34000 - DN Auxiliary Heating System	1	Oct-17	98.7	45.6	53.1	107.1	(8.4)
41023 - Unit 1 & 4 Fuel Channel East Pressure Tube Shift Tooling (Capital)	1	Mar-16	27.8	22.0	5.8	29.7	(1.9)
73706 - DN Holt Road Interchange Upgrade	1	Aug-16	24.6	31.0	(6.4)	31.0	(6.4)
31306 - DN Passive Auto- Catalytic Recombiners	2	Jun-16	5.1	6.5	(1.4)	5.8	(0.7)
33623 - DN Installation of partial discharge monitors	2	Feb-14	5.6	3.3	2.3	7.1	(1.5)
36002 - DN MOT Capital Spares	2	Sep-16	8.1	8.3	(0.2)	8.3	(0.2)
40680 - PB Main Generator AVR and Protective Relay Upgrade	2	Jul-15	18.7	16.1	2.6	18.8	(0.1)
46605 - PA Passive Auto- Catalytic Recombiners	2	May-14	12.1	5.0	7.1	14.4	(2.3)
49116 - PB SG/EPG Fire Detection Upgrade and CO2 Suppression Removal	2	Jul-16	6.9	5.7	1.2	10.7	(3.8)
49126 - PB Powerhouse Office Facilities (Capital)	2	Dec-14	4.2	9.0	(4.8)	6.7	(2.5)

### Filed: 2016-11-21 EB-2016-0152 JT2.16 Page 2 of 5

Projects	<b>OEB</b> Tier	Actual or Forecast In- Service Date	Actual or Forecast In- Service (M\$)	Total Cost - First Execution BCS(M\$)	Variance to First Execution BCS (M\$)	Approved Cost (M\$)	Variance (M\$)
(a)	(b)	(c)	(d)			(e)	(f)
49132 - PB RBSW Dechlorination & MISA Cleanup	2	Dec-16	14.1	11.8	2.3	14.1	(0.0)
49134 - PB Replacement of Containment Box-up Monitors	2	Jul-15	6.9	7.9	(1.0)	8.8	(1.9)
49140 - PB Screenhouse Trash Bar Screen Replacement	2	Jul-15	6.8	3.1	3.7	7.7	(0.9)
49146 - PN Fire Code Compliance for Relocatable Structures in Un-Zoned Area for Pickering Station	2	Jul-16	17.1	9.6	7.5	18.8	(1.7)
49247 - Unit 1 & 4 Fuel Channel East Pressure Tube Shift Tooling (CMFA)	2	Mar-16	8.7	10.1	(1.4)	8.9	(0.2)
49267 - PN Standby Boiler Capacity Improvement	2	Nov-15	5.1	6.1	(1.0)	6.4	(1.3)
49284 - PN Administration Building Rehab	2	Dec-14	16.4	13.5	2.9	19.4	(3.0)
49296 - PA Class II Emergency Lighting	2	Aug-15	4.0	6.1	(2.1)	6.1	(2.1)
66255 - OPGN Pressure Tube to Calandria Tube Gap	2	Aug-15	16.8	26.3	(9.5)	17.5	(0.7)
66533 - Multiple Simultaneous Inspections for Feeders	2	Sep-14	0.4	8.3	(7.9)	0.5	(0.0)
73397 - DN ESW Pipe and Component Replacement	2	Jan-16	5.2	6.7	(1.5)	6.7	(1.5)
80027 - SES Station Personnel Emergency Accounting	2	Dec-16	0.2	3.3	(3.2)	3.3	(3.2)
25918 - Security Project A	2	Dec-16	9.9	4.7	5.2	9.9	0.0
31406 - DN SG Battery Rectifier upgrade (Capital)	3	Mar-14	3.8	4.6	(0.8)	4.0	(0.2)
31410 - DN TRF CRS Hydrogen Compressors Condition Monitoring System	3	May-16	6.6	6.6	0.0	6.6	(0.0)
31437 - DN F/H Service Area Bridge Mtce Platform	3	Dec-14	0.6	0.6	(0.0)	0.6	(0.0)
31530 - DN MOT/LIST/SST/10MVA Spare Transformer Storage Facility	3	Sep-16	5.1	5.6	(0.5)	5.6	(0.5)
31538 - DN RIH Instrumentation	3	Dec-16	1.4	2.3	(0.9)	1.7	(0.3)

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Projects	<b>OEB</b> Tier	Actual or Forecast In- Service Date	Actual or Forecast In- Service (M\$)	Total Cost - First Execution BCS(M\$)	Variance to First Execution BCS (M\$)	Approved Cost (M\$)	Variance (M\$)
(a)	(b)	(c)	(d)			(e)	(f)
Upgrade 33214 - DN Building Heating Condensate Return Header Pipe Movement	3	Jan-16	2.8	2.5	0.3	2.8	0.0
33218 - DN Bleed Condenser Isolating Valve - Unit 1	3	Jul-14	1.2	1.5	(0.3)	1.5	(0.3)
33220 - DN End Shield Cooling Button-up Valve Access Platform	3	Dec-14	0.8	0.8	(0.0)	0.8	(0.0)
33222 - DN FH IFB ESW Top-up Valve Access Platform	3	Apr-15	0.7	0.6	0.1	0.7	(0.0)
33904 - Plant Information System Addt'n in the MCR	3	Apr-14	4.6	4.4	0.2	4.8	(0.2)
36005 - DN Class IV 4kV 10MVA Transformer Capital Spare	3	Oct-16	0.5	0.5	0.0	0.5	0.0
36007 - DN UST Capital Spare	3	Oct-16	2.7	1.8	0.9	3.0	(0.3)
38946 - DN Domestic Waterline Replacement	3	Dec-15	3.4	3.0	0.4	3.9	(0.5)
40658 - PB Boiler Level Control Obsolescence	3	Feb-15	1.9	2.9	(1.1)	2.9	(1.1)
40692 - PB Turbine Supervisory Equipment (TSE) Obsolescence (Capital)	3	Dec-16	3.9	5.5	(1.6)	5.0	(1.1)
40708 - PB Bleed Condenser Bundle Replacement	3	Jan-16	3.9	5.9	(2.0)	4.4	(0.5)
40975 - PN N293-07 Fire Code Compliance Modifications	3	May-15	4.3	3.0	1.3	4.3	0.0
40978 - PN Fueling Machine Vault Camera Replacement	3	Dec-16	4.0	2.5	1.5	4.2	(0.2)
40982 - PA Enhancement of Pickering A Chlorination System (Capital)	3	Sep-15	3.1	3.4	(0.3)	3.4	(0.3)
40987 - PA Replacement of AIFB Supertool	3	Dec-16	3.1	0.7	2.4	3.4	(0.3)
40992 - PN Replacement of Auto Transfer Switch ATS1 & ATS2	3	Aug-14	0.4	0.4	(0.0)	0.4	(0.0)
40993 - PA Bulk CO2 Tank Replacement	3	Aug-14	1.2	0.7	0.5	1.5	(0.3)

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Projects	<b>OEB</b> Tier	Actual or Forecast In- Service Date	Actual or Forecast In- Service (M\$)	Total Cost - First Execution BCS(M\$)	Variance to First Execution BCS (M\$)	Approved Cost (M\$)	Variance (M\$)
(a)	(b)	(c)	(d)			(e)	(f)
40994 - PA Fire Water Chlorination Skid	3	Sep-16	1.6	0.6	1.0	1.7	(0.2)
40998 - PA Generator Field Breaker Replacement	3	May-14	0.8	0.7	0.1	1.0	(0.2)
40999 - PA Generator Turbine Temperature Monitor Replacement	3	Apr-15	0.3	0.4	(0.1)	0.4	(0.1)
41005 - PA Reheat Drain Pumps Reliability Improvement	3	Dec-16	2.3	1.1	2.2	2.3	0.0
41006 - PN Comfo Washer Replacement	3	Nov-16	0.5	0.6	(0.1)	0.6	(0.1)
41008 - PN South Decontamination Shop Facility Upgrade	3	Feb-14	0.2	0.4	(0.2)	0.4	(0.2)
41009 - PA SRV Enclosure Ventilation Improvement	3	May-15	1.3	0.7	0.6	1.5	(0.1)
41011 - PN Upper Chamber Vacuum Pumps Replacement	3	Mar-14	0.3	1.0	(0.7)	1.0	(0.7)
41012 - PA 230 kV Disconnect Switches Replacement (DS138/DS142/DS154)	3	Apr-14	1.0	1.9	(0.9)	1.9	(0.9)
41033 - PN Whole Body Monitor Seismic Qualification	3	Feb-14	0.4	1.2	(0.9)	1.2	(0.9)
41034 - PA Fire Code Compliance (FSA Followup)	3	Jun-15	2.8	3.0	(0.2)	3.0	(0.2)
41040 - PN Permanent Power Supplies For Ontario Electrical Safety Code Compliance	3	Apr-14	0.8	0.9	(0.1)	0.9	(0.1)
41047 - PA Critical Pump and Motor Spares	3	Dec-15	0.5	3.9	(3.4)	2.9	(2.4)
49124 - PB Permanent Data Logger for Screenhouse	3	Sep-15	3.3	4.5	(1.2)	3.5	(0.2)
49142 - Pickering Site Engineering Services Bldg - 1 (ESB1) HVAC System Upgrades	3	Sep-14	4.2	4.4	(0.2)	4.4	(0.2)
49143 - PB Purchase of CEP Motor Capital Spares	3	Mar-16	0.3	0.3	0.0	0.3	(0.0)
49144 - PB Purchase of HPSW Motor Capital Spares	3	Mar-16	0.2	0.2	0.0	0.2	0.0

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Projects	OEB Tier	Actual or Forecast In- Service Date	Actual or Forecast In- Service (M\$)	Total Cost - First Execution BCS(M\$)	Variance to First Execution BCS (M\$)	Approved Cost (M\$)	Variance (M\$)
(a)	(b)	(C)	(d)			(e)	(f)
49163 - PA Fire Code Compliance for Relocatable Structures in Powerhouse	3	Dec-16	2.0	4.6	(2.6)	4.8	(2.8)
49289 - Pickering A - AVR Replacement for Standby Generators	3	Jul-16	4.8	5.2	(0.4)	4.8	0.0
49302 - PB Fire Code Compliance for Relocatable Structures in Powerhouse	3	Jan-16	2.9	4.6	(1.6)	4.6	(1.6)
62552 - Inspection Qualification	3	Dec-16	3.4	4.2	(0.8)	3.4	(0.0)
66599 - IMS Steam Generator Inspection Improvements	3	Dec-14	1.5	2.5	(0.9	2.5	(0.9)
80020 - DN TRF Cold Box Vacuum System Obsolescence	3	May-16	3.7	4.9	(1.3)	4.9	(1.3)
80119 - PA Switchyard Air Blast Circuit Breaker Replacement	3	Apr-14	3.5	3.5	0.0	3.5	0.0
80149 - DN Sewage Lift Station Replacement	3	Feb-16	1.2	4.8	(3.5)	4.8	(3.5)

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Filed: 2016-05-27 EB-2016-0152 Exhibit D2 Tab 1 Schedule 3 Table 7

### Table 7 Capital Projects - Nuclear Operations Status of Projects \$5M and Greater with 2014 and 2015 In-Service Dates in EB-2013-0321

oiect Status	Projected/Actual	In-Service Date	(f)	Oct-15	Jun-16	Dec-17	Aug-19	Dec-17	Dec-13	Feb-17	Apr-17	Jan-14	May-16	Dec-18	Apr-16	Jun-15	Dec-17	May-13	May-14	Jul-16	May-15	Mar-16	Nov-15	Jul-15	Sep-14	Aug-14	Jun-17	Dec-17	
Current Pro	Project	Status	(e)	Close-out	Execution	Execution	Execution	Execution	Close-out	Execution	Execution	Complete	Execution	Execution	Execution	Execution	Execution	Complete	Close-out	Execution	Execution	Execution	Execution	Execution	Close-out	Cancelled	Execution	Execution	
Project Stage at Time of	EB-2013-0321	Application	(p)	Defintion	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	Execution	
In-Service Date at Time of	EB-2013-0321	Application	(c)	Sep-15	Sep-15	Jan-14	Jun-15	Dec-15	Oct-14	Jul-14	Oct-14	Feb-14	Jun-14	Sep-14	Apr-15	Dec-14	Dec-15	Jan-14	May-14	Apr-14	Aug-14	Jan-14	Oct-14	Dec-14	Apr-14	Apr-14	Dec-15	Dec-15	
		Project Name	(q)	Operations Support Building Refurbishment	Passive Auto-Catalytic Recombiners	Active Liquid Waste System Upgrade	Pressurizer Heaters & Controllers Replacement	Fukushima Phase 1 Beyond Design Basis Event Emergency Mitigation Equipment	Improve Maintenance Facilities	Replacement of Obsolete Computer Components	Secondary Control Area Air Conditioning Unit Replacement	Installation of Partial Discharge Monitors	Shutdown System Computer Aging Management	Digital Control Computer Replacement / Refurbishment / Upgrades	Auxiliary Heating System	Main Generator Automatic Voltage Regulator and Protective Relay Upgrade	Emergency Power Generator Protective Relays	PA ECI Strainer Capacity Margin (Capital)	Passive Auto-Catalytic Recombiners	Standby and Emergency Power Generator Fire Detection Upgrade and CO2 Suppression Removal	Pickering B Containment Box-up Monitors Replacement	Unit 1 & 4 Fuel Channel East Pressure Tube Shift	Standby Boiler Capacity Improvement	Pickering A Class II Emergency Lighting	Pressure Tube to Calandria Tube Gap	Multiple Simultaneous Inspections for Feeders	Channel Inspection and Gauging Apparatus (CIGAR) Gap System and Drive Reliability	Fukushima Phase 1 Beyond Design Basis Event Emergency Mitigation Equipment	
	Project	Number	(a)	25619	31306	31403	31422	31508	31717	33509	33621	33623	33955	33977	34000	40680	40691	40984	46605	49116	49134	49247	49267	49296	66255	66533	66594	49158 49299	
	Line	No.		-	2	З	4	5	9	7	8	ი	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	25	



**Internal Audit** 

### **Project Controls Audit - Project & Modifications Group**

March 9, 2016

**Report Rating:** 

**Requires Improvement** 

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### 1.0 EXECUTIVE SUMMARY

### 1.1 Summary of Internal Audit Findings

**Report Rating:** 

**Requires Improvement** 

No	Finding	Dick Typo	Risk Rating <sup>1</sup>						
NO.	Finding	кізк і уре	High	Moderate	Low				
1	Project estimates are not at a sufficient level of accuracy prior to the execution phase.	Financial	х						
2	Cost and Schedule Control Baselines ("CSCB's") are not keeping pace with approved project changes.	Operational		x					
3	A Gating Process for AISC Portfolio Projects has not been formally implemented.	Operational		x					
4	Governance and Procedures specific to AISC projects require improvement.	Operational			х				
Total			1	2	1				

### 1.2 Background

The Projects and Modifications ("P&M") Group, part of the Nuclear Projects Organization, is responsible for the management and execution of Operations, Maintenance and Administration ("OM&A") and Capital Projects supporting the Darlington and Pickering Nuclear Generating Stations and Western Waste Facility. The P&M Group has a total project portfolio of \$1.1B over the three year period from 2015 through to 2017. The projects that the Asset Investment Steering Committee ("AISC") manages total \$833M, with the remaining portfolio related to projects supporting the Darlington Nuclear Refurbishment ("DNR") Project. DNR Projects are executed using the Nuclear Project's Project Management framework which has different requirements than is currently used on the AISC projects, which follows Finance governance. To address these differences, a "Project Excellence" initiative is now in place and includes the development of a common set of standards for all projects across Nuclear. This initiative had just started at the time of the audit.

The AISC is a committee that meets to review, prioritize and provide budgets for sustaining projects for OPG's Nuclear Generating Stations. The committee works in conjunction with business line sponsors to prioritize and recommend projects for approval in accordance with business objectives.

Given the high value of P&M's AISC project portfolio and the critical role these projects play in OPG's ongoing nuclear operations, this audit was performed as part of Internal Audit's ("IA's") cyclical audit program.

<sup>&</sup>lt;sup>1</sup> Please refer to Appendix D for risk rating definitions

### 1.3 Audit Objective & Scope

The objective of this audit was to assess the design and operational effectiveness of project management controls implemented by the P&M Group to support timely completion of the current portfolio of AISC projects in a manner that achieves project goals.

The scope of the audit included a review of processes and testing, on a sample basis, to determine whether:

### A. Governance & Procedures

- 1. Policies and procedures for project control processes have been established and reflect current practices;
- 2. Roles and responsibilities for project control processes have been clearly defined.

### B. Planning

- 1. Each project has a valid Business Case Summary ("BCS") which has been approved by the ASIC;
- 2. A Project Charter and Project Management Plan ("PMP") has been developed, approved, and communicated;
- 3. The project scope has been clearly defined, with the input of key stakeholders and approved;
- 4. An appropriate Work Breakdown Structure ("WBS") has been developed which identifies all work to be performed by the project and its deliverables;
- 5. A schedule has been created that considers resource requirements;
- 6. The schedule is structured in accordance with the project's WBS, built upon the logical division of work by cost accounts, work packages;
- 7. The schedule integrates and identifies interdependencies between activities, including critical path as appropriate;
- 8. Costs are planned, structured, controlled and reported based on the project's WBS, Cost Accounts, and Work Packages;
- 9. Risks are formally identified with mitigation plans and managed with periodic reviews and updates throughout the project; and
- 10. Contingency amounts are assigned, formally tracked and appropriately approved when released.

### C. Execution

- 1. Schedule monitoring and control has been established on the project;
- 2. Schedules are updated on a timely basis and accurately reflect the current status of all deliverables, activities, interdependences and timelines across the project;
- 3. Performance Metrics have been adopted on the project and are reported to management (e.g. Schedule Performance Index, Cost Performance Index, etc.);
- 4. The project has a material procurement schedule or tracking sheet representing the receipt of materials, equipment and prefabricated items;
- 5. Scope, cost, schedule, and contingency changes are managed and approved through a change management process;
- 6. Forecasts are generated and reviewed for expected variances to plan;
- 7. Completion of work packages is validated including quality requirements;
- 8. Projects are executed in accordance with OPG's quality requirements; and
- 9. Projects are assessed for completeness of scope, cost, schedule and quality objectives, and approved by project sponsors prior to close-out.

### D. Reporting

- 1. Costs are accurately coded to projects to allow for proper tracking;
- 2. Cost, quality and schedule performance is accurately measured and reported to management on a timely basis. Variances and mitigation efforts to recover on these variances are explained and reported in a complete fashion;
- 3. Post-implementation reviews are performed to validate that completed projects have met their objectives and to gather lessons learned for future projects; and
- 4. System access to reporting systems are controlled and monitored.

The scope of the audit included an evaluation of thirteen projects (see Appendix A) from P&M's AISC Portfolio up to the end of September, 2015. Projects were selected based on size, facility, and phase to ensure a cross-section of the population.

### 1.4 Conclusion

### Positive Observations

- The P&M Group is in the process of implementing several changes to their project management framework to align with the revised Nuclear Projects governance, including adopting more up-front planning activities prior to execution; and
- The P&M group's project management team were found to be highly knowledgeable concerning project management principles and how to deploy them on their projects.

### Key Findings and Recommendations

The audit has noted the following key findings:

- Project scope definition and estimate accuracy is sometimes insufficient for the start of a project's execution phase. This has caused significant variances to project estimates on several AISC projects. The P&M group should ensure, through implementation of its new gating process, that an AACE<sup>2</sup> Class 3 or better estimate for the project is developed, approved and established as a baseline prior to the start of execution phases. The amount of contingency should reflect risks, including the confidence in and the class of estimate;
- Cost and Schedule Control Baselines ("CSCB's") are not keeping pace with approved changes in Business Case Summaries ("BCS's") and Project Change Request Authorization Forms ("PCRAF's"). The P&M Group should evaluate resource requirements and work with its vendors to ensure proper CSCB's are deployed prior to starting work. In addition, a review of the project change management processes should be undertaken as considerable amount of time is required to get approval for changes;
- The plan to change to the Gated Process for AISC Portfolio Projects to facilitate oversight, phased approval and release of project funds has not been fully implemented. The Nuclear Projects group should work with the AISC Chair in the implementation of a gating process for AISC projects, clearly defining the requirements for each gate; and

<sup>&</sup>lt;sup>2</sup> Association for the Advancement of Cost Engineering ("AACE").

 There are gaps in governance and procedures. For example a Terms of Reference ("TOR") document for AISC should be finalized and reporting for cost and schedule performance should be standardized.

The findings noted in the report have been reviewed with management who has committed to specific action plans to address them. Please refer to Section 2.0 for details of the above findings along with the potential causes, impacts, recommendations and management action plans.

### **Opportunities for improvement**

The P&M group should look at:

- Expanding its use of Earned Value ("EV") techniques such that cost and schedule variances are explained formally by work package, and Cost Performance Index ("CPI") values take on a greater role in cost and forecast management. At present, use of EV techniques have not been fully implemented for AISC projects, although the plan is to implement EV techniques going forward on all new 2016 projects;
- Improving the Contingency Management process utilized in AISC projects such that specific contingency is established and tracked on a per-risk basis. Contingency Tracking Logs should be used to monitor the allocation of contingency on an on-going basis. The confidence level associated with the class of estimate at the various release phases should be considered in contingency development. Management should also review the assignment and ownership of contingency for monitoring and releases; and
- Improving housekeeping efforts on Risk Registers such that risks and risk action items are closed in a timely manner.

### 2.0 DETAILED AUDIT FINDINGS

### 1. Project estimates are not at a sufficient level of accuracy prior to the execution phase.

High

As per OPG's BCS requirements and the Association for the Advancement of Cost Engineering ("AACE") standards, cost estimates should be developed to at least a Class 3 estimate prior to execution (see Appendix B). For certain projects, a Class 2 estimate may be used as a "check estimate" once construction work packages are complete and just prior to the start of field execution to confirm accuracy of the Class 3 estimate submitted as part of the Execution Phase BCS. In order to come to a more precise estimate, detailed engineering must be substantially complete to determine material and labour requirements.

It was noted that of the six projects sampled in the execution phase, all six projects did not have an Estimate at Completion ("EAC") for the project established at either a Class 3 or Class 2 level and they were still performing detail engineering work while in their execution phase. In some cases, the true EAC value for the entire project is not identified until the project is in the advanced stages of execution when a significant portion of the execution costs have already been incurred. (Refer to Appendix A for sample projects reviewed in the execution phase).

### Potential Causes & Impact

Potential Cause:

- The current AISC process, which utilizes Finance Governance, does not mandate the establishment
  of at least an AACE Class 3 estimate prior to the start of execution governance allows for execution
  to be released with different class of estimates;
- Business Case Summary documents and governance does not require clearly identifying the class of
  estimate and the range for the potential costs for the current release and the total project;
- Contingency assigned does not always fully address potential variances associated with the class of estimate;
- Lack of a formal gating process and clear definition of gate requirements; and
- Station requirements for "fast tracking" of projects to address emergent issues.

### Impacts:

- Growth in project estimate-at-completion values through the execution phase of the project;
- Insufficient budget assignments when entire cost of project is not defined prior to execution, potentially resulting in deferrals or cancellations of other downstream projects; and
- The decision process to proceed with projects may be based on inaccurate cost/benefit analysis when releases are sought with incomplete cost information.

Recommendations	Management Action Plan	Owner & Target Completion Date
Management should ensure sufficient detailed engineering is completed in the definition phase to yield at least an AACE 3 estimate prior to start of execution and factor in potential variability associated with the class of estimate when establishing contingency in the various phases of the project. The BCS's and reporting of EAC for Definition Phase should provide the approving authorities with the understanding of the ranges of estimate for the release and the total project.	As part of the Nuclear Projects "Project Excellence" initiative, an estimating Centre of Excellence ("COE") is now in place within the Planning and Project Controls group; all 2016 AISC Project New Starts greater than \$5 Million will require estimate review by the COE, consistent with the Gated process (See Finding 3). Gated process will also provide increased oversight in the release phase of projects and cost and estimate accuracy and contingency management.	Gary Rose VP Planning and Controls April 30, 2016

### 2. Cost and Schedule Control Baselines ("CSCB's") are not keeping pace with approved project changes.

Moderate

Cost and Schedule Control Baselines ("CSCB's") are the primary control for measuring cost and schedule performance on a project. When setup correctly (i.e. Built upon reliable project estimates and front-end planning), they provide an indication of which work packages on a project are ahead or behind on cost and schedule performance, the magnitude of these variances and their net impact on the overall project.

CSCB's on three out of 13 projects sampled were found not to be keeping pace with cost and schedule baseline changes being requested and approved in Business Case Summaries ("BCS's") and Project Change Request Authorization Forms ("PCRAF's"). The reliability of contractor data has contributed to this issue. This lack of accurate and timely data has contributed to Cost Performance Index ("CPI") measurements being skewed at work package levels.

In addition to the above, two of the projects were found to be without CSCB's entirely. The P&M group has indicated that they are in the process of implementing project planning and control protocols with their Engineer-Procure-Construct ("EPC") vendors to ensure vendor schedules are received at the start of projects and that CSCB's are created, beginning with new project starts for 2016.

### Potential Causes & Impact

Potential Causes:

- Less than adequate front-end planning due to a substantially larger work program executed in short time frame;
- Contractors are not providing accurate cost and schedule information as required by the contract. Therefore, cost and schedule are being updated through PCRAFs and BCS' by OPG Cost and Schedule Analysts ("CSA's") who are challenged to keep up with increasing changes;
  - CSA resources are constrained due to competing priorities associated with processing numerous BCS and contingency releases;
- Some station priority projects are fast-tracked with reduced front-end planning that may result in increased changes later in the project; and
- Difficulty incorporating vendor schedules within CSCB's due to the significant volume of scope changes.

### Impact:

A CSCB is the primary control mechanism used to manage and control cost and schedule performance on a project. The absence of a current and realistic CSCB may result in potential cost increases and schedule delays.
Re	commendations	Management Action Plan	Owner & Target Completion Date
Management should:		P&M is reviewing the Project Controls	Jamie Lawrie
•	Review workloads of CSAs and evaluate resource	work processes executed by CSAs in planning and controlling projects and the amount of project work which will be	Director, Project Controls
	requirements;	executed by P&M through the Business Plan period. This information will help in	September 30, 2016
•	Work with contractors to ensure proper CSCB's are deployed prior to starting work; and	determining the resource gap with CSAs. Once the gap has been determined, an appropriate resourcing strategy will be implemented. This review will include the review of BCSs and PCRAF approval	
•	Review the current BCSs and PCRAF approval processes to reduce time for approvals.	processes to determine opportunities to reduce time of approval.	

# 3. A Gating Process for AISC Portfolio Projects has not been formally implemented.

Moderate

A gating process is meant to define a clear list of requirements, deliverables, and expectations a project should follow in order to be granted approval to proceed to its next phase within the typical five phases of a project's life cycle.<sup>3</sup> In addition to the above, a robust gating process also requires that a project be defined and associated work scope be estimated to specified levels of accuracy.

Although the AISC acts as a de facto Gate Review Board for AISC projects, the gating process outlined in the Nuclear Projects governance (N-STD-AS-0028) and Project Management Manual (N-MAN-00120-10001-GRB) has not been fully implemented for AISC projects. At present, the primary control used for gate approval between phases in the AISC project life cycle is the BCS process. While this is an important requirement, the BCS process does not constitute a complete list of all the deliverables required at each gate approval, nor formalize the challenge process that should take place regarding the approval of each deliverable. Management has indicated that they are in the process of formalizing a gating process for AISC projects in Q1 2016.

## **Potential Causes & Impacts**

#### Potential Cause:

The new Nuclear Projects governance and procedures are high-level principle-based documents which do not specifically address AISC requirements.

## Impact:

Potential for cost increases and schedule delays due to insufficient independent oversight and control of project activities and objectives.

Recommendations	Management Action Plan	Owner & Target Completion Date
Management should:	The Nuclear Projects Gated process will	Actions #1 and #2:
<ul> <li>Complete its plans to develop and deploy a formal gating process for P&amp;M use on AISC projects;</li> </ul>	become the standard approach for P&M AISC projects beginning with 2016 Project New Starts. This change has been approved by the SVP/CNE and VP, P&M and an initiative is underway to	Gary Rose VP Planning and Controls
Ensure gate review     documentation packages are	align and implement the Gated process. Finance will be involved in the gate review process. Implementation requires	April 30, 2016
created and maintained as a key part of the gate-approval process; and	<ol> <li>1. Establish a common Gated process for all Nuclear Projects.</li> </ol>	Action #3: Steve Woods SVP & CNE
<ul> <li>Ensure that formal gate reviews and approvals are performed and that required stakeholders such as Finance are involved in the gate review and challenge process</li> </ul>	<ol> <li>Through a Change Management Plan, prepare and issue desktop guides for Project Life Cycle to AISC Members and Project Managers.</li> </ol>	April 30, 2016
and chancinge process.	<ol> <li>Preparation and Issuance of AISC Terms of Reference to AISC Members and Project Managers.</li> </ol>	

<sup>&</sup>lt;sup>3</sup> The five standard phases in a project life-cycle are Identification, Initiation, Definition, Execution and Closeout.

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Tł	4. Governance and Procedures specific to AISC projects require Low						
There are three key gaps identified in governance and procedures that should be addressed:							
1.	1. A formal Terms of Reference ("TOR") document does not exist to govern the role, accountabilities, and operation of the AISC;						
2.	<ul> <li>Although Nuclear Projects Governance should apply to AISC funded projects, this principal is not adequately documented as AISC projects follow existing Finance governance. To reduce this confusion, some AISC specific processes should be defined including:         <ul> <li>The scope and change management process involving PCRAF's should be substituted with the current process in Nuclear projects called CCF;</li> <li>The gating process, including the requirements and deliverables for each gate; and</li> <li>The process for establishing and integrating vendor schedules, establishing forecast inputs, work breakdown structure requirements, etc.</li> </ul> </li> </ul>						
3.	Requirements for month-end perference manager runs their project using a stored by project in a central direct	ormance reports and record keeping a different set of month-end reports an tory for future reference.	are undefined. Each project nd reports are not formally				
Po	otential Causes & Impact						
P	otential Cause:						
Tr dc	ne new Nuclear Projects governance o not specifically address AISC requ	e and procedures are high-level princ irements.	iple-based documents which				
<ul> <li>Impacts:</li> <li>Potential for confusion amongst project team members on how to handle AISC specific requirements versus other DNR requirements; and</li> <li>Potential for cost increases and schedule delays due to ineffective planning and control of project activities and objectives.</li> </ul>							
	activities and objectives.	chedule delays due to ineffective pla	anning and control of project				
Re	activities and objectives.	chedule delays due to ineffective pla Management Action Plan	Owner & Target Completion Date				
Re	activities and objectives.	Management Action Plan Recommendations 1 and 2: Action plan for Finding 3 will	Owner & Target Completion DateRecommendations 3 and 4:				
<b>R</b> e Ma 1.	activities and objectives. ecommendations anagement should: Formalize a Terms of Reference document for the AISC;	Management Action Plan Recommendations 1 and 2: Action plan for Finding 3 will include issuance of AISC Terms of Reference and a desktop quide to assist projects under	Owner & Target Completion DateRecommendations 3 and 4:Gary Rose VP Planning and Controls				
R( Ma 1. 2.	activities and objectives. ecommendations anagement should: Formalize a Terms of Reference document for the AISC; Formalize requirements specific to AISC Project Management; leveraging Nuclear Project's governance where possible; and	Management Action Plan Recommendations 1 and 2: Action plan for Finding 3 will include issuance of AISC Terms of Reference and a desktop guide to assist projects under AISC authority in the use of Nuclear Projects Governance, specifically the gated process.	Owner & Target Completion DateRecommendations 3 and 4:Gary Rose VP Planning and ControlsDecember 31, 2016				

Item	Project No.	Project Description	Project Area	Current Project Phase	Current EAC (CDN\$M)
1	31412	DN Class II UPS Replacement	Darlington	Execution	55.099
2	31422	DN Pressurizer Heaters & Controllers Replacement Project	Darlington	Execution	14.511
3	31426	DN F/H Inverter Replacement	Darlington	Execution	14.386
4	31508	DN Fukushima Phase 1 Beyond Design Basis Event (BDBE) Emergency Mitigation Equipment (EME)	Darlington	Execution	58.391
5	31710	DN Shutdown Cooling Heat Exchanger Replacement	Darlington	Execution	56.085
6	80058	NWM Western Waste Management Facility Groundwater Monitoring Network	NWM	Execution	4.710
7	33623	DN Installation of partial discharge monitors	Darlington	Close-out	7.147
8	40682	PB MOT8 Foundation Settlement	Pickering	Close-out	3.844
9	60144	IC-18's/IC-HX's	NWM	Close-out	9.730
10	40990	PN Bay Module Loader PLC Replacement	Pickering	Definition	1.200
11	41027	PN Fukushima Phase 2 Beyond Design Basis Event (BDBE) Emergency Mitigation Equipment (EME)	Pickering	Definition	46.302
12	38419	DN Capping of D2O Collection Lines	Darlington	Definition	8.398
13	31516	DN Station Lighting Retrofit	Darlington	Deferred	11.379

## **APPENDIX A – LIST OF PROJECTS REVIEWED**

Legend:

EAC= Estimate-At-Complete based upon latest Business Case Summary ("BCS").

#### APPENDIX B – AACE AND BCS CLASSIFICATIONS FOR ESTIMATES

Estimate Class

Estimate Class is a cost estimate classification system developed by the Association for the Advancement of Cost Engineering International (AACE) which defines the estimate "quality" based on the input information used and the project's stage of development. AACE uses five estimate classes with Class 5 being the least accurate, and Class 1 being the most accurate. Below is a table that is included in the instructions for Cost Estimates in the BCS template.

Estimate Class	Class 5	Class 4	Class 3	Class 2	Class 1
Project Phase	Identification	Initiation Definition		Execution	Execution
Level of Project Definition (%)	0% to 2	1 to 15	10 to 40	30 to 75	65 to 100
Expected Accuracy Range (%)	-50 to +100	-30 to +50	-20 to +30	-15 to +20	-10 to +15

Item	Project No.	Project Description	Latest EAC (CDN\$M)	Latest Target In-Service	CSCB Out-of- Date	CSCB Does Not Exist	Summary of Discrepancy
1	31412	DN Class II UPS Replacement	55.099M	2023-Q4	x		Vendor Schedule has not been integrated into Baseline Schedule.
2	31422	DN Pressurizer Heaters & Controllers Replacement Project	14.511M	2020-03-20	x		The current Performance Measurement Baseline (PMB) does not yet include baseline changes required by PCRAF No.'s 3 and 4 dated 15Apr2015 and 22Oct2015, respectively.
3	31508	DN Fukushima Phase 1 Beyond Design Basis Event (BDBE) Emergency Mitigation Equipment (EME)	58.391	2017-12-23	x		No Vendor Schedule. Vendor Schedule has not been integrated into Baseline Schedule.
4	40990	PN Bay Module Loader PLC Replacement	1.2M	TBD BCS under Revision		x	Integrated Cost & Schedule Control Baseline not yet established in P6 and Proliance.
5	80058	NWM Western Waste Management Facility Groundwater Monitoring Network	4.710M	2016-09-30		x	Integrated Cost & Schedule Control Baseline not yet established in P6 and Proliance.
				Totals:	3	2	

#### **APPENDIX C – PROJECTS WITH BASELINE DISCREPANCIES**

Legend:

BCS= Business Case Summary

CSCB= Cost and Schedule Control Baseline

EAC= Estimate-At-Complete

P6= OPG's Scheduling Software System.

Proliance= OPG's Cost Management Software

TBD= To be Determined

Notes:

Latest EAC and Target In-Service Date based upon latest Business Case Summary inputs.

#### APPENDIX D – RISK RATING DEFINITIONS FOR AUDIT FINDINGS

Ratings are derived through professional judgement by the audit team and discussion with management. The ratings for individual control findings are outlined below.

Rating	Definition
High Risk	The finding presents a risk that could potentially have severe/major impact on financial sustainability (≥\$5M), operational excellence, project excellence, safety, environment and reliability, reputation, regulatory relationship, or compliance with laws and regulations.
Moderate Risk	The finding presents a risk that could potentially have a moderate impact on financial sustainability (\$500K to <\$5M), operational excellence, project excellence, safety, environment and reliability, reputation, regulatory relationship, or compliance with laws and regulations. If not remediated, this risk could escalate to high risk.
Low Risk	The finding could potentially have a minor impact on financial sustainability (<\$500K), operational excellence, project excellence, safety, environment and reliability, reputation, regulatory relationship, or compliance with laws and regulations. Recurring "low risk" findings may be elevated to medium risk status.

#### OVERALL REPORT RATING SCALE

An overall report rating has been assigned as an indication of the overall design, existence and effectiveness of the components of the internal control structure that was subject to the internal audit. The internal audit rating should be considered in conjunction with the definitions noted above.

- *Effective:* control and risk management practices provide reasonable assurance that business process objectives will be achieved and may include minor improvements and/or opportunities for improvement.
- *Generally Effective*: control and risk management practices require more than minor but less than significant improvements to provide reasonable assurance that business process objectives will be achieved.
- Requires Improvement: control and risk management practices require significant improvements in high risk and/or core areas to provide reasonable assurance that business process objectives will be achieved.
- *Not Effective:* control and risk management practices are not designed and/or are not operating effectively.

Canadian Nuclear Safety Commission invites comments on draft REGDOC-2.2.4, Fitness for Duty - Canada News Centre



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# **News Release**



# C Share this page Canadian Nuclear Safety Commission invites comments on draft REGDOC-2.2.4, Fitness for Duty

#### November 9, 2015, Ottawa ON

The Canadian Nuclear Safety Commission (CNSC) is asking the public to provide their comments on draft REGDOC-2.2.4, Fitness for Duty.

This document provides fitness-for-duty requirements and guidance for workers at high-security sites, including drug and alcohol testing. A high-security site refers to a nuclear power plant or a nuclear facility where Category I or II nuclear material is processed, used or stored.

REGDOC-2.2.4, Fitness for Duty, is part of the CNSC's regulatory framework series on human performance management.

New to consultation is an impact statement specific to this document, which outlines the regulatory objectives and approach, as well as the estimated impacts on stakeholders. The public is asked to provide clear and specific feedback to help CNSC staff refine, or revisit, initial assumptions and objectives.

To review and comment on the document and impact statement, visit the <u>REGDOC-2.2.4. *Fitness for Duty* Web page</u>. Please submit your feedback by January 22, 2016\*. Comments submitted, including names and affiliations, are intended to be made public.

The CNSC regulates the use of nuclear energy and materials to protect the health, safety and security of Canadians and the environment; to implement Canada's international commitments on the peaceful use of nuclear energy; and to disseminate objective scientific, technical and regulatory information to the public.

#### **Quick facts**

- REGDOC-2.2.4, Fitness for Duty, incorporates feedback received in response to discussion paper DIS-12-03, Fitness for Duty: Proposals for Strengthening Alcohol and Drug Policy, Programs and Testing, which was published for public consultation from April to August 2012.
- REGDOC-2.2.4 also updates the information found in RD-363, Nuclear Security Officer Medical, Physical, and Psychological Fitness.
- REGDOC-2.2.4, Fitness for Duty: Managing Worker Fatigue, is being consulted upon separately and its subject matter is not addressed in this broader document.

#### **Relevant links**

- General Nuclear Safety and Control Regulations
- Nuclear Security Regulations
- Class I Nuclear Facilities Regulations
- Fitness for Duty: Proposals for Strengthening Alcohol and Drug Policy. Programs and Testing
- <u>Regulatory framework overview</u>
- <u>Regulatory documents</u>

#### \*NOTE: The consultation period has been extended to March 7, 2016

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