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MARCH 31, 2017.**



ONTARIO ENERGY BOARD

FILE NO.: EB-2016-0152

Ontario Power Generation Inc.

VOLUME: 3

UNREDACTED - CONFIDENTIAL

DATE: March 2, 2017

BEFORE: Christine Long

Presiding Member and Vice-Chair

Ellen Fry

Member

Cathy Spoel

Member

EB-2016-0152

THE ONTARIO ENERGY BOARD

Ontario Power Generation Inc.

Application for payment amounts for the period from
January 1, 2017 to December 31, 2021

Hearing held at 2300 Yonge Street,
25th Floor, Toronto, Ontario,
on Thursday, March 2, 2017,
commencing at 9:32 a.m.

VOLUME 3

BEFORE:

CHRISTINE LONG	Presiding Member and Vice Chair
ELLEN FRY	Member
CATHY SPOEL	Member

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MIKE McLEOD	Quinte Manufacturers' Association
MARK RUBENSTEIN JAY SHEPHERD	School Energy Coalition (SEC)
BOHDAN DUMKA	Society of Energy Professionals (SEP)
MICHAEL JANIGAN	Vulnerable Energy Consumers Coalition

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1 Thursday, March 2, 2017

2 --- On commencing at 9:32 a.m.

3 MS. LONG: Good morning. Please be seated.

4 Good morning, everyone. Before we begin, I have a
5 preliminary matter. The court reporting service has said
6 that they had some difficulty on our last day with people
7 talking over each other, and it's very important for the
8 integrity of the transcript that we only have one person
9 talking at a time, so I would remind everybody if they can
10 just pause, let the other person finish, and then speak.

11 Mr. Keizer, do you have any preliminary matters this
12 morning?

13 **PRELIMINARY MATTERS:**

14 MR. KEIZER: Just two minor matters, Madam Chair. One
15 is that -- just an update on the undertakings. We have
16 filed both the redacted and unredacted versions of
17 Undertakings 1.1, 1.2, and 1.3, which arose from the first
18 day, and we've filed Undertakings 2.5 and 2.7. We gave a
19 verbal answer to 2.3 yesterday on the record. So we're
20 continuing to work away on the undertakings and doing the
21 best we can to try to answer as promptly as we can.

22 And the only other preliminary matter was that
23 Mr. Reiner has advised me that there is a correction he
24 would like to make with respect to the transcript from
25 yesterday -- from Tuesday, and if he could be permitted to
26 do that before Mr. Rubenstein begins.

27 MS. LONG: Mr. Reiner?

28 MR. REINER: This was specifically -- this was in the

1 in camera session, but this is not a confidential item here
2 that I'm going to speak to. And it was in regards to
3 questions Mr. DeRose was asking about the Refurbishment
4 Construction Review Board's finding related to task
5 completion rates --

6 MS. LONG: Mr. Reiner, do you have a page reference
7 for me?

8 MR. REINER: It's page 201 on the transcript, and it
9 appears on -- starting at line number 8 on page 201.

10 MS. LONG: I have that.

11 MR. REINER: So in the -- and the question was about
12 the target that we are aiming for in task completion rates.

13 The 90 percent target that I referenced relates to
14 operations and maintenance related work that we are
15 executing during the refurbishment for project work. The
16 target that we are aiming for is between 70 and 80 percent,
17 which is deemed to be a reasonable target for project work.

18 MS. LONG: Okay. Thank you.

19 MR. REINER: Thank you.

20 MS. LONG: Anything else, Mr. Keizer?

21 MR. KEIZER: No, Madam Chair, that's the only matters
22 we have.

23 MS. LONG: Mr. Rubenstein, I believe you are starting
24 this morning.

25 **ONTARIO POWER GENERATION - PANEL 1B, RESUMED**

26 **Mr. D. Reiner,**

27 **Mr. G. Rose,**

28 **Mr. L. Saagi; Previously Affirmed.**

1 **CROSS-EXAMINATION BY MR. RUBENSTEIN:**

2 MR. RUBENSTEIN: Yes, I am. Good morning, panels.

3 I have a compendium of documents for this panel. I'm
4 not sure if the Board Panel has it.

5 MS. LONG: We have it.

6 MR. RICHLER: Exhibit K3.1.

7 **EXHIBIT NO. K3.1: COMPENDIUM SUBMITTED BY MR.**

8 **RUBENSTEIN**

9 MR. RUBENSTEIN: I want to start off with a quick
10 follow-up to the examination-in-chief from Tuesday late in
11 the day. And in your examination-in-chief, Mr. Keizer was
12 asking you about a document that's on page 2 of my
13 compendium. And as I understood the exchange and your
14 responses, what you were doing was following up on
15 questions about panel 1A about the incentives. There was
16 discussion that those incentives are in the compensation
17 scheme, and the balance scorecard is part of that
18 compensation scheme, and you were showing us that there are
19 various refurbishment-specific incentives in the plan.

20 Did I understand sort of the point of that discussion
21 that you were having?

22 MR. REINER: Yes, that's correct.

23 MR. RUBENSTEIN: All right. So, first off, this is
24 the 2016 scorecard?

25 MR. REINER: Yes.

26 MR. RUBENSTEIN: Is there a 2017 version of this now?

27 MR. REINER: There will be a 2017 version. It goes
28 through an internal approvals process. It has not yet been

1 approved, and I believe that that's a matter for discussion
2 at the upcoming board -- the upcoming OPG board meeting.

3 MR. RUBENSTEIN: When is that?

4 MR. REINER: That is -- the board meeting is on March
5 the 10th.

6 MR. RUBENSTEIN: All right. Well, can I ask you to --
7 obviously we'll wait for the board meeting when it's
8 approved, but can I ask you to undertake to provide the
9 2017 one upon -- I guess around the 10th for the remainder
10 of the hearing?

11 MR. KEIZER: Can I just have a moment, Madam Chair,
12 just to clarify timing?

13 MS. LONG: Yes.

14 MR. KEIZER: Thank you, Madam Chair. I think that's
15 fine. We just -- I was concerned about timing, because
16 once it's approved, there may still be communications to
17 employees within the organization and how that relates
18 relative to filing it here on the public record, so we'll
19 just have to make that assessment at the time we're ready
20 to file.

21 MS. LONG: Okay. I think we have quite a few days
22 after that --

23 MR. KEIZER: I think we do have quite a few days after
24 that.

25 MS. LONG: -- on the schedule.

26 MR. RICHLER: That is Undertaking J3.1.

27 **UNDERTAKING NO. J3.1: TO PROVIDE THE 2017 SCORECARD**

28 MR. RUBENSTEIN: So you may not be able to answer this

1 question, then. You don't know what the 2017 Darlington-
2 specific metrics would be? Maybe not -- I'm not asking
3 about the numbers, but are they going to be the same sort
4 of 2017 actual expenditures as a percentage of approved
5 2017 budget? Is that going to be on there again, or...

6 MR. REINER: In my role, I provide input into what
7 those measures should be for the refurbishment project. It
8 is not yet approved, that scorecard, but I can tell you
9 safety performance will be on our scorecard again, and
10 there is a refurbishment contribution in safety. There
11 will be a financial indicator just to see how cost is doing
12 on the refurbishment project and then some specific
13 milestone-type metrics again that relate to what we expect
14 to execute and achieve in 2017.

15 MR. RUBENSTEIN: All right. When we're looking at the
16 2016, and I'm looking at the refurbishment project costs,
17 when it says "2016 actual expenditures as a percentage of
18 approved 2016 budget," what is the 2016 budget that we're
19 talking about for this? Where does that come from?

20 MR. ROSE: The budget starts from what was approved in
21 our business plan, so for this year, but there are some
22 adjustments made to that budget, and this is why it's
23 reflecting 100 percent for work that, for example, did not
24 get completed in the year, so it gets removed from the
25 base, so we don't get any credit for that, and/or any work
26 that was moved up from a future year, moved up into the
27 year, it would adjust the base.

28 So what we're doing, similar to earned value

1 management, which is something we'll likely talk about
2 later this morning, in essence, applies an earned value
3 methodology. So you only get credit for the work that you
4 got done or assessing whether or not for the work that we
5 got done whether the costs were above or below budget in
6 accordance with these percentages.

7 MR. RUBENSTEIN: I understand that. I'm just trying
8 to -- actually just trying to link it to all the other
9 budgets and approvals that we've been talking about in this
10 hearing. Is this -- who is approving that amount? And I'm
11 just trying to link it to something else that we --

12 MR. ROSE: I'll ask Mr. Saagi to speak to the budgets,
13 because what we do -- this comes from our business plan --
14 we feed into it -- the finance or controller actually does
15 the reconciliation and validation and submits the final
16 numbers, so he will have all the details.

17 MR. SAAGI: So the 2016 approved business plan is
18 predicated on the RQE estimate, so the 2016 budget would be
19 based on year 1 of the cash flows that were presented in
20 the RQE.

21 MR. RUBENSTEIN: So if we're talking about -- if the
22 same concept was going to exist in the 2017 balance
23 scorecard, what would you be drawing the 2017 budget from?

24 MR. SAAGI: So what we would do is we would -- the
25 unit 2 check estimate, unit 2 EE, I believe it's called,
26 feeds into the business-planning process, so year 1 would
27 be the unit 2 check estimate cash flow for 2017.

28 MR. RUBENSTEIN: So it's from the business plan,

1 the --

2 MR. SAAGI: Yes. The actual project feeds into the
3 business plan, and the business plan will -- updates the
4 flows. So year 1 would be in line with unit 2 EE.

5 MR. RUBENSTEIN: Thank you very much.

6 I want to follow up with respect to a question
7 Mr. Elson from Environmental Defence was asking panel 1A
8 about reporting. And, as I understood, he was asking you:
9 Would you report on a quarterly basis your actual
10 cumulative capital expenditures that you had forecast and
11 provided in JT1.17?

12 Mr. Reiner, do you recall the discussion that panel 1A
13 was having with respect to that?

14 MR. REINER: Yes.

15 MR. RUBENSTEIN: I understood OPG's position that,
16 well, wasn't a good idea because it doesn't give you the
17 idea of progress, because while you may be under budget,
18 you may be also be behind schedule. So it may look good,
19 but if you're behind schedule, it's not providing an
20 accurate picture.

21 Did I understand that really was the gist of why you
22 didn't think his metric was a good idea as a reporting
23 tool?

24 MR. REINER: I think the metrics -- the metrics that
25 he identified align with what we proposed to provide to the
26 OEB on an annual basis, and his questioning was really
27 about would we provide that same level of information that
28 we're proposing to provide on an annual basis on a

1 quarterly basis, and that isn't what we had proposed. What
2 we had proposed is to provide a quarterly report, similar
3 to the August report that was provided in evidence, which
4 provides a roll-up of those metrics into that graded bar
5 that you see on that August report, which really factors
6 in, in terms of cost, how we're doing currently on cost
7 plus takes a look at -- it also adjusts a grading based on
8 what we see the estimate to complete as being and provides
9 a green, being ahead of plan, to white, being on plan, to
10 yellow and red, being behind plan. And so we were not --
11 we were not proposing to provide the level of detail that
12 he was requesting on a quarterly basis.

13 MR. RUBENSTEIN: On the annual number that you're
14 going to provide the Board, is it what you're proposing
15 today to spend in 2017, 2018, 2019, and 2020, or 2021? Or
16 is it going to be more similar to the forecast annual
17 expenditures in the balanced scorecard where they may
18 change if, in 2017, you're behind in spending and you need
19 to do it in 2018, that 2018 is increased? Which number
20 will you be reporting to the Board as the denominator,
21 essentially?

22 MR. ROSE: I think the decision on the details
23 specifically about what the Board -- what we will report to
24 the Board and what the Board requires us to report is
25 probably still not determined. But notwithstanding that
26 comment, I'll give you -- I'll respond to you about what I
27 think how we would manage product.

28 From a product management perspective, we start off

1 with a baseline budget. So U2EE as an example, we have a
2 baseline for the budget flow over the life of the project.
3 That's our starting point; we call that the baseline
4 budget. We will measure performance on a routine basis
5 against that baseline budget, and after three months, we
6 could be above or below that budget.

7 The question is: Is that a good or a bad thing?
8 Well, it depends. It depends whether I advanced work,
9 right, and I did more, or I could be overspent because I
10 did the amount that I had planned, but it cost me more. So
11 this is where earned value metrics, cost performance index,
12 et cetera, comes in play.

13 MR. RUBENSTEIN: I want to stop you, because you said
14 we don't -- essentially, we haven't decided. But,
15 ultimately, we need to provide argument to the Board to say
16 do we like your idea or do we not like your idea. So I'm
17 trying to understand what you're actually proposing when
18 you say you're going to report on an annual basis against
19 the cost which is what -- is the forecast able to change
20 every year like your balanced scorecard, or would it be
21 what your proposal is today that you expect to spend in
22 each of those years?

23 MR. ROSE: Our proposal is to provide the original
24 baseline and the cost performance index, which shows you
25 how we're doing against the flows.

26 MR. RUBENSTEIN: Okay. Thank you very much.

27 And that gets me to my next question, which is the
28 CPI/SPI metrics; this is the earned value metrics.

1 As I understood the conversation you were having in
2 the context of Mr. Elson's panel 1A cross is the
3 denominator cost may change over time, and I wanted to
4 understand -- well, first, am I correct about that? The
5 nominator cost may change as things happen over time?

6 MR. ROSE: You're referring to the cost performance
7 index specifically?

8 MR. RUBENSTEIN: Yes.

9 MR. ROSE: Cost performance index is we measure -- we
10 call it earned value, the amount of work that got done,
11 over the actual cost incurred, so earned over actual.

12 MR. KEIZER: I don't want there to be confusion on the
13 record. Mr. Rubenstein, I think, asked a question about
14 the denominator in relation to Mr. Elson's question, which
15 I think was related to JT1.17 or something like that. I
16 just want to make sure we're talking about the same
17 denominator. That's my concern.

18 MR. RUBENSTEIN: I had understood the conversation as
19 the panel was talking about the benefits of the earned
20 value metrics over this, so I want to talk about the earned
21 value metrics now, putting aside --

22 MR. KEIZER: Sorry, Mr. Rubenstein.

23 MR. RUBENSTEIN: No, that's fine.

24 MR. ROSE: CPI is earned over actuals. That, on its
25 own, isn't a comparison to the original plan that I just
26 spoke of. If I spent \$100 and for that \$100 I earned \$100
27 off my plan, I have a CPI of 1.2. I'm more efficient
28 budget-wise. I spent less money to earn more.

1 MR. RUBENSTEIN: That's what I thought it meant. I
2 was confused in the last panel.

3 I want to start to discuss the facilities
4 infrastructure and safety improvement projects. If we can
5 turn to page 6 of the compendium, you were asked at AMPCO
6 30 to provide a chart of safety opportunity projects and
7 facility infrastructure project costs, the original budget
8 and the revised budget, and if they've been reclassified.
9 And if we flip over to page 8 of the compendium, in chart
10 2, we have the facilities and infrastructure and, in chart
11 3, we have the SIO projects. Do you see that?

12 MR. REINER: Yes.

13 MR. RUBENSTEIN: Just to make sure I understand this,
14 when you were asked to provide the budgeted amount, you
15 provided the original full release. Do I understand that
16 doesn't actually mean the original budgeted amount; it may
17 mean something else? Your definition of full release is a
18 slightly different -- it has a slightly different meaning?

19 MR. ROSE: Full release, so when a project gets
20 planned, a project starts off at initiation phase, goes
21 through definition phase, and when it gets to execution
22 phase, we refer to that as its full release. It has done
23 enough planning to be able to put a -- put forward a
24 reasonable budget that we can measure performance to, not
25 any different than our RQE budget, being our budget we're
26 going to measure performance to.

27 MR. RUBENSTEIN: All right. If we go looking along
28 the projects on chart 2, so this would be for the

1 facilities and infrastructure projects as originally
2 provided in the original full release, we see the
3 Darlington OSB refurbishment, the Darlington auxiliary
4 heating system, the D2O storage facility water facility,
5 the water and sewage project, the electrical power
6 distribution system and the vehicle screening facilities.
7 Their forecasts in this budget are now higher than the
8 original full release? Do I understand that correctly?

9 MR. ROSE: That is correct. As per this IR, that's
10 correct.

11 MR. RUBENSTEIN: The OSB -- the first two projects,
12 the Darlington OSB refurbishment and the auxiliary system,
13 have been reclassified to the nuclear portfolio? I think
14 we had discussion about that in panel 1A; correct?

15 MR. SAAGI: That's correct.

16 MR. RUBENSTEIN: So the water and sewage -- we've
17 talked about the D2O project in some depth. If I go to the
18 water and sewage project, I see it being 42 percent over
19 budget. Am I correct?

20 MR. SAAGI: Subject to checking the math, that's
21 correct. It's gone up.

22 MR. RUBENSTEIN: Can you explain why the water and
23 sewage project is significantly over budget?

24 MR. SAAGI: The water and sewage project ended up with
25 superseding PCS to address a significant contractor claim
26 that came about during the work. Mr. Rose or Mr. Reiner
27 will have to explain the technical side of that, but from a
28 financial perspective, a superseding PCS was approved for

1 the higher amount.

2 MR. RUBENSTEIN: I'm still not sure why the -- I
3 understand there's obviously a cost overrun, and you got
4 approval. That's what I understand the superseding, but
5 help me understand why.

6 MR. REINER: So I'll just go back a little bit on
7 this. So that project, along with many of the campus plan
8 projects, as we have previously said and said in the last
9 hearing, estimates were put forth before all of the
10 engineering was completed to understand the full -- the
11 full costs associated with executing that work. So the
12 budgets that were established at the time were established
13 without a recognition to the class of estimate and without
14 an allowance for risks associated with that class of
15 estimate. So the costs for execution were higher.

16 There was -- that water and sewer line is required to
17 cross underneath a railway track that crosses the
18 Darlington property. And there were some technical
19 complexities with doing the excavation work underneath that
20 railway crossing, and there was also -- at the time of
21 execution, there was also a collapse of some of the
22 excavation in the vicinity of that railway crossing, and
23 that is what led to a claim in this particular project.

24 MR. RUBENSTEIN: I thought I understood Mr. Rose
25 saying what a full release meant was that it's similar to
26 what -- your RQE estimate.

27 MR. ROSE: So a full release means that you've done
28 sufficient planning to baseline the project, which is what

1 this is here. That's the traditional definition of what
2 that means. It doesn't mean there aren't risks that are
3 going to occur beyond, and, as we did for RQE, we assess
4 what those risks are and we carried those in our baseline
5 budget.

6 For these projects, in some cases, the full
7 understanding of the risks weren't included in the base of
8 that project, and we, in fact, carried contingency at the
9 program level to deal with variations in costs of many of
10 these projects.

11 MR. RUBENSTEIN: So when I go down to the electrical
12 power distribution system, I have that being 23 percent
13 over budget. I've got the vehicle screening facility
14 costing more than double. Is that the same issue?

15 MR. ROSE: The issue being, sorry?

16 MR. RUBENSTEIN: All your -- you didn't include all
17 the risks; you didn't do all the engineering at the full
18 release stage, and there were problems, similar to, as I
19 understand, the water and sewage project?

20 MR. REINER: That's precisely right. So these
21 projects were all -- execution of these projects began
22 before this methodology for project management that we've
23 incorporated into the Darlington refurbishment was
24 implemented. Now, each of these do, however, though,
25 undergo internally an approvals process. There is a
26 superseding business case that goes along with those that
27 reflects that risk and then allocation of contingency to
28 mitigate that risk, and I believe the superseding business

1 cases have been provided in evidence.

2 MS. LONG: So I'm sorry. I just want to clarify here,
3 Mr. Reiner. So your evidence is that, for these projects,
4 the full release amount was determined prior to engineering
5 being completed?

6 MR. REINER: Yes, yes. They were -- the estimates
7 were characterized as full release, and there was not
8 contingency released to go with the class of estimate. The
9 process that we undertook previously in the corporation is,
10 as these risks materialized and costs were incurred, a
11 superseding business case would get produced, which will
12 get routed internally for approvals. And the purpose
13 behind the superseding base case is to address: Are there
14 options to mitigate the risks? If not, what is the
15 expected cost going to be?

16 MR. RUBENSTEIN: Sorry, as I understand from reading a
17 lot of these full releases and that -- there's contingency
18 built in. In fact, I have binders full of confidential
19 numbers for those contingencies in my office. So I --
20 there is contingency built into the original full release;
21 correct?

22 MR. REINER: There are contingencies built in, but
23 if you look at those contingencies and you were just to
24 take it up a level to class of estimate and what best
25 practice and project management would suggest the range of
26 uncertainty around that estimate is, there were not
27 sufficient contingencies built in to address that. The
28 contingencies built in tended to be relative to specific

1 things that might have been anticipated in the execution of
2 the work.

3 Now, I will say all of these costs, with the exception
4 of the reclassified, are included in the 12.8 billion, and
5 we do not expect any of these to result in a cost push in
6 the overall Darlington refurbishment.

7 MR. RUBENSTEIN: As I understand, when you're talking
8 about in the class, the estimate, the AACE class estimate
9 process, you know, the higher the number, the earlier you
10 are in planning, the higher the potential error ranges,
11 plus or minus; correct?

12 MR. ROSE: That is correct.

13 MR. RUBENSTEIN: As you go down, you're getting
14 smaller; you're getting more.

15 MR. ROSE: As you go from a Class 5, which is, in
16 essence, feasibility, to a Class 3, which is usually
17 aligned with completion of sufficient engineering to be
18 able to get to a release quality estimate, what we've
19 referred to earlier as a full release, there is sufficient
20 engineering done to get confidence within a certain range.

21 MR. RUBENSTEIN: And as I understand, what you're
22 saying is these are at a higher class estimate than at
23 least the core refurbishment projects, RQE releases;
24 correct?

25 MR. ROSE: Sorry, can you repeat that question?

26 MR. RUBENSTEIN: Sorry. And as I understand what
27 you're saying about these is the full release was at a
28 higher class estimate than maybe you liked and is at a

1 higher level than the -- at a higher class estimate than
2 the -- what I'm going to call the core refurbishment work?

3 MR. ROSE: So, at the last hearing, we had quite a
4 lengthy discussion about the fact that, one, these projects
5 were being executed by our products and modifications
6 organization and, two, under the procedures that they had
7 in place at that point in time.

8 The full understanding of the estimate classification
9 process and the attribution of contingency based on whether
10 it was Class 5 or Class 3 is a lesson learned that we've
11 spoken to many times. So these projects would have all
12 started under that same area, same type of -- in the same
13 time frame. We now apply, and through all the projects in
14 the nuclear portfolio as well as those in refurb, the
15 estimate classification process a little more rigorously
16 than we did when some of these business cases were
17 sanctioned and released.

18 MR. RUBENSTEIN: So is that a yes to my question?

19 MR. ROSE: So the question -- sorry, ask your question
20 again, sorry.

21 MR. RUBENSTEIN: That's fine. Is this -- these
22 projects ready when you, at this time, at least, the
23 original full release was at a higher class estimate than
24 you would maybe do now?

25 MR. ROSE: At the time of release, some of these
26 projects had articulated that they were at a class estimate
27 that, in hindsight, based on our knowledge now, we don't
28 believe they are. For example, we've talked about the D20.

1 At the 110 million, that business case said it was at a
2 Class 2. However, if you read the details of the business
3 case, the engineering was not complete, so how it got to
4 Class 2 without completing engineering is difficult to
5 understand. That is the lesson learned that we've applied
6 to all projects going forward.

7 MR. RUBENSTEIN: All right. So you may have thought
8 it was at a Class -- you know, with hindsight and more
9 rigour, they really should have been at a higher class
10 estimate than they were?

11 MR. ROSE: So -- yes.

12 MR. RUBENSTEIN: So when I look through all of the --
13 on chart 2 and 3, if that's essentially the case for these
14 projects, I don't see any where they came in under budget
15 from that. And my understanding of the class estimates is
16 it's plus or minus. As you get down, that range lowers,
17 but it can go in either direction. And every one --
18 there's none that are coming in under budget. They're all
19 coming in over budget or on budget. Help explain that.

20 MR. REINER: So if I could, at the -- so at the time
21 of the release quality estimate, we incorporated a revised
22 set of cost estimates based on what we knew at that point
23 in time in regards to progression of engineering, what the
24 status of the project was at, and those estimates are
25 embedded in the RQE.

26 Now, the information provided here that was asked for
27 in this particular interrogatory didn't request what was in
28 RQE, but if I compare to what we said at the time of

1 release quality estimate to where these projects actually
2 landed, the vehicle screening facility, it came in about
3 \$100,000 under estimate. The electrical power distribution
4 came in at about a half a million under estimate. The
5 water and sewer project came in at about 3.6 million under
6 estimate. And the Darlington energy complex, it came in at
7 about 22 million under estimate, and there was an emergency
8 -- I'm trying to see if it's listed here. The emergency
9 service water, buried services, that came in at about
10 \$700,000 under estimate.

11 MR. RUBENSTEIN: Would I be correct that, at the time
12 of the RQE estimate, you were in construction of most of
13 these projects? This is not before you had done anything.
14 Many of these projects were really far along at that time?

15 MR. REINER: At the time of the RQE estimate, the
16 estimates for these projects were based on an end of 2014
17 estimate. At the end of 2014, some of these were still in
18 engineering phase, and some were in construction. And
19 that's the point in time where we had made the decision to
20 incorporate these projects into the methodology that we are
21 using for project planning in the refurbishment project.

22 MR. RUBENSTEIN: All right. I want to take you to
23 page 9 of the compendium. This was a chart we looked at
24 and that was talked about in the last panel, and it's the
25 build-up to the definition -- the end of the definition
26 phase. Do I understand that correctly?

27 MR. SAAGI: That's correct.

28 MR. RUBENSTEIN: I understood from Mr. Reiner, your

1 discussion with Mr. Mondrow on panel 1, that putting aside
2 the interest bar, you can generally categorize the costs
3 into two categories. One is planning to do execution phase
4 work, so building the budgets, negotiating the contracts,
5 doing the engineering the planning. And the other was
6 undertaking physical work you needed to do as a
7 prerequisite to the execution work or for safety reasons,
8 and those would be safety improvement projects and the
9 facilities infrastructure project.

10 Is that a fair way to characterize sort of the two
11 groups of costs?

12 MR. REINER: You could create those two groups of
13 costs, yes.

14 MR. RUBENSTEIN: Would that be a fair way to
15 categorize?

16 MR. REINER: It isn't the way we would -- the way we
17 would characterize it is the way we broke it down here in
18 this chart. And if you were looking at specifically -- and
19 we didn't break it down that way because if you look at the
20 facilities and infrastructure category here, some of that
21 work would be in execution, field construction. There
22 would still be an element of planning taking place on those
23 projects that would also be in that category. So we didn't
24 break it down into that kind of a division.

25 MR. RUBENSTEIN: If I wanted to -- and I'm not talking
26 about specific numbers here, but conceptually, as I
27 understood the discussion when Mr. Mondrow was walking
28 through a bunch of these things. So, for example, the RFR

1 mock-up, something is being built, but there's also a
2 planning element. The turbine generator parts are --
3 you're buying the parts; there is a physical thing there.

4 The EPC definition-phase planning is planning costs.
5 There's more in the planning category because you're
6 planning with the contractor to do the work.

7 Facilities infrastructure and safety improvements, I
8 think you just discussed.

9 Then there's OPG's definition planning and support
10 services, more in the planning category.

11 Is that -- if we were sort of conceptually breaking
12 those down, is that sort of fair? I recognize it's not a
13 hundred percent pure in any of these categories, but is
14 this sort of a high-level sense?

15 MR. SAAGI: I would make one small change to what you
16 had just said. In the turbine generator parts, in as much,
17 it says the word "parts." It's really engineering and
18 planning activities related to the parts, so I would
19 characterize that as a planning activity as well.

20 MR. RUBENSTEIN: All right.

21 MR. ROSE: Mr. Rubenstein, let me also further answer
22 the entirety of your question. I think you're correct. In
23 the RFR mock-up, in tooling, the facilities infrastructure,
24 and SIO categories, each of those are self-contained
25 projects. Each of those have planning components,
26 engineering components, and execution components.

27 The SIO and F&IP projects specifically are being
28 executed by our product and modification organization, so

1 we charter them to execute those projects, whereas the
2 other lines, the turbine generator parts, which is mainly
3 engineering, and the vendor definition phase planning as
4 well as OPG's definition phase planning is all the things
5 related to us being able to get to release quality
6 estimate, which included completing the environmental
7 assessment, the integrated safety, scoping, estimating,
8 scheduling, development cost and budget development, et
9 cetera, and the reporting that went through that phase and
10 the oversight of all the planning work that was being
11 undertaken in that phase, including contract management,
12 claims management, et cetera.

13 MR. RUBENSTEIN: When I add up the three categories,
14 the turbine generator, which is planning for parts, the
15 vendor APC planning, and OPG definition stage, it's about a
16 billion dollars; correct?

17 MR. SAAGI: That's correct.

18 MR. RUBENSTEIN: And, as I understand it, you're
19 planning to put to -- all those costs will go in-service
20 with unit 2. The entire definition stage, including that
21 \$1 billion, will go in service with unit 2 or before?

22 MR. SAAGI: Of that \$1 billion you just referenced,
23 that is correct. Some of the F&IP and SIO would be earlier
24 in-service amounts.

25 MR. RUBENSTEIN: But the planning costs would go in,
26 all of it, in unit 2?

27 MR. SAAGI: That is correct.

28 MR. RUBENSTEIN: As I understood from discussions in

1 panel 1B -- sorry 1A, you looked at this as an integrated
2 four-unit project. You set out the contracts that way, all
3 of the planning. So if that's the case, why is it fair to
4 put all of the planning for that that's being done in the
5 definition phase in unit 2 and not spread it out over the
6 four projects, the four units?

7 MR. ROSE: The planning being done for unit 2, this
8 planning we're speaking to here, needs to be done in order
9 to execute unit 2. We cannot execute unit 2 without doing
10 the environmental assessment, integrated safety review, or
11 the planning that was required for us to get to the release
12 quality estimate.

13 The engineering that was done in this spend is
14 engineering related to unit 2. There is engineering that
15 will need to be done for the subsequent units specifically
16 related to those units.

17 MR. RUBENSTEIN: So if you were only doing one unit,
18 if we can imagine a scenario you were only refurbishing
19 unit 2 and were not refurbishing all the others, would you
20 have spent a billion dollars on planning?

21 MR. REINER: So this is really a hypothetical
22 question, because we did come at this from a four-unit
23 project perspective, and we could not have only incurred 25
24 -- we could not have done only a quarter of the planning
25 for the first unit. All the planning that was done is
26 needed for each unit.

27 Now, had somebody said to OPG, "We only want you to
28 refurbish one unit, not four units; that's all the long-

1 term energy program requires," there might have been a
2 different approach in planning. I would say there likely
3 would have been a different approach taken.

4 But that's not what we were asked to do. We were
5 asked to develop a plan for the refurbishment of the entire
6 facility. And our plan and the method we went about this
7 is, in our view, a reasonable way of executing a four-unit
8 refurbishment at Darlington.

9 MR. RUBENSTEIN: I recognize it may not be 25 percent
10 of the planning. Can you give us some sense of how much of
11 the -- how much of that you would have ended up having to
12 do, at least dollar-wise?

13 MR. ROSE: Of course, as Mr. Reiner says, it's a
14 hypothetical situation. It's not how we planned this job.
15 But being very close to the planning that happened in here,
16 I don't anticipate we would do any less planning for a
17 single unit. The planning that we did, which was about
18 developing the scope, developing the cost estimate,
19 performing engineering and developing a schedule, was all
20 required to execute unit 2.

21 MR. RUBENSTEIN: One would assume that it would be --
22 say negotiating the contract. If you're negotiating one
23 unit versus four units, it would take less time. It would
24 be less complex; correct?

25 MR. REINER: Certainly a four-unit contract has
26 elements in it that recognize that that contract gets
27 executed over four units, but the general terms and
28 conditions tend to be very much the same. When you get

1 into specifics like what amounts would we expect the
2 contractor to put forth in liquidated damages, that would
3 certainly be different given the size of the investment.
4 But the actual contract itself, I think you'd find that the
5 contract would be very, very similar.

6 MS. LONG: I'm sorry. I'm not clear on your evidence,
7 Mr. Rose. So what you are saying is you've spent a billion
8 dollars on planning. Your position is that is for the
9 entire project. But I thought I heard you say there would
10 be extra planning costs for the extra units past unit 2.
11 Is that correct?

12 MR. ROSE: There are -- so within each of the units,
13 there's unit-specific engineering that needs to be done,
14 unit-specific work planning that needs to be done, unit-
15 specific scheduling that needs to be done.

16 Now, our basis being unit 2 and our ability to
17 replicate that makes those subsequent units more efficient,
18 more -- less costly to obviously replicate, because we're
19 going to take the schedule that we developed for unit 2.
20 We're going to apply lessons learned from the execution of
21 unit 2 and develop a unit 3 schedule. But all of the work
22 that we did in planning to be able to develop the Unit 2
23 plan had to be done.

24 MS. LONG: And what's your estimate on those
25 additional planning costs for units -- the other three
26 units? I mean, if this Board approves a billion dollars
27 for planning costs, thinking that it's for the -- I guess,
28 the planning for all four units, and there are additional

1 planning costs, I think we would like to have some idea of
2 what the additional planning costs are.

3 MR. REINER: Those -- so those additional planning
4 costs that Mr. Rose refers to are captured in -- when you
5 look at the release quality estimate, we provide a unit
6 breakdown of costs. It is captured in that cost.

7 So the release quality estimate provided cash flows
8 over the entire project and did an attribution to units.
9 It would be in the unit 3. So the planning for unit 3 is
10 in the unit 3 estimate, and we're not bringing forth that
11 request --

12 MS. LONG: Well, I appreciate that you're not bringing
13 it --

14 MR. REINER: -- here.

15 MS. LONG: -- forth, but we would like to have some
16 idea of what quantum, what percentage it is.

17 MR. KEIZER: And we could do that, go back and look at
18 the evidence, and make sure that we've either highlighted
19 where it could be found in the evidence or clarify it
20 with --

21 MS. LONG: I'd appreciate that. Thank you.

22 MR. REINER: Now, just, I do --

23 MR. RICHLER: Sorry, I suppose we should give that an
24 undertaking number. J3.2.

25 **UNDERTAKING NO. J3.2: TO ADVISE WHAT THE ADDITIONAL**
26 **PLANNING COSTS ARE**

27 MR. REINER: So I want to be very clear on what that
28 undertaking is, because I do need to tell you we have not

1 yet started the specific planning work, with some minor
2 exceptions, on subsequent units. That's work yet to be
3 done, and I would not want to put numbers on, because we
4 would find ourselves in the same place that we're finding
5 ourselves here in discussing the estimates associated with
6 the campus plan projects. We have only just started to
7 look at the cost of replicating engineering for unit 3 to
8 begin preparing for unit 3, but that planning work for unit
9 3 is -- it's going to start in 2017 and it's going to take
10 us right up to breaker open.

11 We will have a look in evidence. If we provided some
12 breakdown, it would be -- I would put all kinds of caveats
13 around any sort of a number we put forth around that, and
14 we would have to give that a lot of thought on what
15 portions --

16 MS. LONG: But it's captured -- it's captured in your
17 \$12.8 billion.

18 MR. REINER: Yes.

19 MS. LONG: So you must have some sense of what the
20 number is. I imagine, like, you can't tell me definitely,
21 but there must be some idea of what it is.

22 MR. REINER: We can give you a sense, but I would not
23 want that number to get used as a measure in future to
24 compare what our actual planning cost is relative to that
25 number.

26 MS. LONG: Well, I would like to know the number, and
27 you can provide whatever caveats you need, and we'll take a
28 look at those. But I would like to better understand that.

1 MR. KEIZER: Understood.

2 MS. LONG: Thank you.

3 MR. RUBENSTEIN: Now I'm --

4 MS. LONG: Mr. Rubenstein, I don't know if I've helped
5 there or not.

6 MR. RUBENSTEIN: I think you have. I was going to ask
7 for a similar undertaking. But it raises the question, in
8 building the \$12.8 billion budget, you -- what is the
9 basis, then, of whatever built into that that we don't --
10 I'm unaware it's on the record to date of what the
11 definition or the planning costs are going to be for three,
12 four, and one.

13 MR. REINER: So, in the 12.8 billion, there are
14 contingencies that relate to estimating uncertainties. And
15 those estimating uncertainties for work that has not yet
16 been completely estimated, like, for example, the execution
17 of the control system on the second unit, there are
18 contingencies associated with variations in that cost that
19 we would expect to see as we fine-tune the details of unit
20 3 execution.

21 MR. RUBENSTEIN: So when you say "I don't know" -- or,
22 as I understood your discussion with Chair Long, it's that,
23 that you -- that may change because you may be pulling in
24 some contingency amounts in the planning, but underlying
25 that, there is a base number --

26 MR. REINER: Yes.

27 MR. RUBENSTEIN: -- no contingencies.

28 MR. REINER: There is a base estimate for the units

1 that was derived and extrapolated as part of the unit 2
2 execution estimate calculation.

3 MR. RUBENSTEIN: I'm not talking about unit 2. I'm
4 talking about for the --

5 MR. REINER: Yeah.

6 MR. RUBENSTEIN: -- getting to the 12.8, the planning
7 costs. There's some base number when you built up your
8 non-contingency amounts to get to the 12.8; correct? And
9 that's what I assume this undertaking will be showing us.

10 MR. ROSE: Yeah, that's correct. So the lowest level,
11 I have a scope of work that I know what the estimate was to
12 do the planning for unit 2, and I have a high confidence
13 Class 3 estimate of what it's going to be to execute during
14 unit 3. I then extrapolated that times all those work
15 packages with reductions in the cost of engineering,
16 because I expect the engineering to cost me less because
17 it's replication. But there is replication for that unit
18 that needs to be done, engineering work that needs to be
19 done specific to that unit.

20 MR. RUBENSTEIN: All right. If I can ask you to turn
21 to page 17 of the compendium. And this was a response to
22 an AMPCO interrogatory, and you provided in Figure 1 --
23 essentially, this is a chart about the ramp-up of staffing
24 that you're going to need for this project. And it shows
25 -- it's very hard to see, because it's shrunk in the
26 interrogatory, but there is a chart at the -- there's sort
27 of a table at the bottom of the chart that's showing
28 approved plan, current forecast, and actual FTEs, and the

1 overlap of approved and actual that we can see is at, as I
2 read, August, and I think I'm reading 791 were approved,
3 and 691 was the actual at that time, so you were, at least
4 in August, short employees. Am I right? At that point,
5 you were short? That's what this is showing?

6 MR. ROSE: We were short regular employees. So we
7 call regular employees, which include staff, OPG direct
8 staff, and what we call augment services, which are
9 contracted employees that are filling augment services
10 spots.

11 MR. RUBENSTEIN: All right. And then we have the
12 forecast going forward against the approved plan. Where
13 are you actually compared to the approved plan? Have we
14 closed the gap? Do you have the amount of people you need
15 today?

16 MR. ROSE: I don't have the precise numbers exactly
17 where we are today, and I'm not certain that it's in the
18 latest reports that we've provided in the undertakings. On
19 day 1, there was some reporting that was provided. I can
20 check that at the break. But we have significantly closed
21 the gap between August and the end of the year, and we are
22 slightly -- a little bit under where we want to be right
23 now, and what we end up doing is we end up bringing in
24 contractors to help facilitate that staffing gap.

25 But what we did is we actually -- the organization has
26 invested or spent considerable time putting in place
27 recruitment programs, and we, in turn, put in a, within my
28 organization, a process to help managers with the

1 recruiting process. I mean, hiring somebody, going through
2 interviews, and that takes time. We wanted our managers
3 focused on the work, so we facilitated and helped them
4 through the hiring, and we hired about 200 people between
5 August and the end of the year on the project.

6 MR. RUBENSTEIN: All right. So if you had hired 691
7 at the actual in August, then you add 200, it still seems
8 to me you are below where you would -- where you needed to
9 be by a good amount?

10 MR. REINER: So below where this -- where this curve
11 was generated, but what I will tell you is we are not below
12 where we need to be. We have access to resources to manage
13 the project. If we can't get them as full-time regular OPG
14 staff, we're able to hire contractors, and we're also able
15 to -- if we were to find ourselves in a critical need of a
16 resource, we're also able to move people around in our
17 nuclear fleet and assign people to the project.

18 Now, the staffing plan is a living plan, so this is
19 not "Here's a forecast, and we're going to exactly match
20 the forecast." At the time the forecast was built, there
21 were assumptions that needed to be made about what level of
22 effort is needed on behalf of OPG to manage the work.

23 As we get into execution and as that changes, we
24 adjust the resources. And there are -- as Mr. Rose said,
25 there are some areas where we are still currently hiring
26 people, and we are bringing people on staff, but we're not
27 at a place where we have a significant shortfall that
28 introduces a complication for us in terms of managing the

1 project.

2 MR. RUBENSTEIN: Have you changed your forecast? Is
3 there somewhere that you have now adjusted what you
4 actually -- I would say equivalent to adjusting the
5 approved plan, so what you need to do?

6 MR. REINER: We have, in our one of our program
7 management plans -- and it is an attachment to evidence
8 that we submitted -- a staffing management plan. That
9 staffing management plan lays out what the strategy is for
10 acquiring resources and then also takes a look at expected
11 demands and supplies. It's a living document. We
12 continually update it. We would have to go back and check
13 if we've got something that is more current than what we
14 submitted in evidence. If we have something that's more
15 current, we can provide that.

16 MR. RUBENSTEIN: Can you do that?

17 MS. FRY: Mr. Rubenstein, if I can interrupt for a
18 moment? What about training time? The people you're
19 hiring, are they basically able to get right into the job
20 on day 1, or is there like a month or two learning curve?

21 MR. REINER: There is training time that is required.
22 When we hire professional staff, say engineers or project
23 managers, obviously they come with qualifications and
24 experience, which is why they're being hired. But there is
25 specific training that they then need to do.

26 An easy example is you cannot access a nuclear site
27 unless you've had some radiation protection related
28 training. So we have to do that. And then also for all

1 staff that are brought on through the trade unions, there
2 is also specific training that we have to undertake to
3 meet. Some of it is related to meeting provincial
4 requirements -- so fall arrest training, for example, to
5 get to current standards. And then we also have to
6 familiarize them with specific things related to the
7 Darlington site. and that's done in what we call an on-
8 boarding process. It takes several weeks to get a
9 qualified -- sort of a qualified tradesperson trained and
10 ready for the job site.

11 In terms of a professional person, it's a slightly
12 shorter duration, and then it's ongoing. There is an
13 ongoing thing that's built into their development program,
14 and there is a specific training program as they execute
15 their careers in the project.

16 MS. FRY: I'm not trying to tie you to a specific time
17 frame; obviously that's a difficult thing. But are you
18 generally talking a period of weeks per employee? Is that
19 fair?

20 MR. REINER: It would be a period of weeks, yes.

21 MS. FRY: Thanks.

22 MS. LONG: Mr. Rubenstein, can you restate your
23 undertaking?

24 MR. RUBENSTEIN: Mr. Reiner was offering to provide
25 something. What I'm looking for is a more up-to-date chart
26 like this or some set of numbers which is showing what your
27 new plan is and where you are, essentially.

28 MR. KEIZER: I think Mr. Reiner indicated it was

1 related to the resource plan that they have and that he
2 would look to see if there was a more up-to-date one and
3 provide that resource.

4 MS. LONG: Will you mark that please, Mr. Richler?

5 MR. RICHLER: J3.3.

6 MS. LONG: Thank you.

7 **UNDERTAKING NO. J3.3: TO PROVIDE AN UPDATED RESOURCE**
8 **PLAN**

9 MR. RUBENSTEIN: I ask because -- and Mr. Rose was
10 eluding to it -- in the quarterly performance reports --
11 and you've now provided a more updated one -- this was in
12 one -- these were in a previous version of it, but this
13 sort of similar chart is not in the newer one, or at least
14 the one that I believe set a reporting time at the end of
15 September-October.

16 MR. REINER: That's right. We did not provide this as
17 an update.

18 MR. RUBENSTEIN: Is it because it's not an issue
19 anymore that you don't need to sort of track? Why is it
20 not -- why was it not in that quarterly report?

21 MR. REINER: That quarterly report that was requested
22 was the quarterly report that went to the Darlington
23 refurbishment committee. And, yes, when we don't have a
24 significant issue, we don't provide data.

25 MR. RUBENSTEIN: So when we're talking about staffing
26 and looking at this chart, am I correct this is -- and I
27 think you said this -- this is OPG employees or OPG
28 contracted employees; correct? These are the ones you have

1 direct oversight over?

2 MR. REINER: That is correct.

3 MR. RUBENSTEIN: Let me ask about all the other
4 employees. All the contractors are retaining people to do
5 their work. Are you monitoring their ability to staff up,
6 and can you help us understand where are they? Are they
7 also having problems? Are they below where they need to
8 be?

9 MR. REINER: Obviously the contractors also need to
10 staff up to execute their work; that's their
11 accountability. Part of our oversight is to satisfy
12 ourselves that there are sufficient resources available to
13 do the work. We do not prescribe that to them.

14 The way we identify an issue is based on actual
15 performance of getting work done in the field. You would
16 see potential schedule delays, if you're understaffed,
17 potential productivity impacts, if you are overstaffed, and
18 those show up in the metrics. But it is the contractor's
19 accountability to provide resources.

20 There was -- I believe in the release quality estimate
21 submission that was provided, there were resourcing
22 histograms included that showed our assumptions that are
23 built into the release quality estimate for all resources,
24 including contractor hired resources.

25 MR. RUBENSTEIN: You actually do not have visibility
26 -- let's just say the RFR contract with the joint venture.
27 I assume that, internally, they have a similar chart that
28 says, "We need to have this many people this month," and so

1 on. You have no visibility to that and what their actuals
2 are compared to that?

3 MR. REINER: All the work done by contractors is open
4 book. We have access to anything and everything we need to
5 look at. We don't get prescriptive in terms of their
6 specific areas that they have accountability for, because
7 what can happen under the contracts is risk starts to shift
8 back to OPG.

9 What we would identify, if we saw an issue that might
10 be tied to resources, we would say to the contractor, "Are
11 you adequately resourced to perform the work?" And we
12 would expect them to come to us with evidence that tells us
13 that that specific issue is not related to resourcing. If
14 it is, we would urge them to correct it. But we don't have
15 a requirement for the contractors to report to us their
16 resourcing plans and how they staff. That's their
17 accountability to manage.

18 MR. ROSE: Just to add on that, our product managers
19 which are overseeing the contractors day to day and have
20 weekly product meetings, they're looking at metrics.
21 They're looking at what the resource needs are for the
22 coming weeks. They're interactively having those types of
23 conversations on a working level continuous basis to make
24 sure the contractors have the appropriate resources to do
25 the work in front of them. So that is -- we might not have
26 all the rolled-up reports, but our project managers who are
27 overseeing the contractors certainly be engaged in those
28 types of conversations.

1 MR. RUBENSTEIN: So because it takes time for you --
2 as Member Fry was exploring with you, there is a lead-up
3 time before they start to work. I assume it's a similar
4 thing for the contractors; correct?

5 MR. ROSE: That's correct. And if I could point you
6 to some evidence that we filed recently under undertaking
7 J1.3, page number 2.

8 MR. KEIZER: I want to make sure -- I think that
9 wasn't filed in confidence, that whatever we're referring
10 to -- there is no confidential information on that page
11 thankfully, so we can keep going.

12 MR. ROSE: Thank you for clarifying. Section B talks
13 specifically to a couple of these questions that you've
14 asked. So if I read:

15 "Considerable progress has been made in
16 recruiting the necessary people to support the
17 project. Approximately 200 have been hired since
18 staffing levels were reviewed in April by the
19 RCRB."

20 So fairly comparable to my earlier comment. It then
21 goes on to talk about on-boarding process:

22 "The time to hire current security-cleared
23 augment staff has been reduced to approximately
24 23 days. The overall on-boarding process is more
25 efficient."

26 So we have a full on-boarding process in place that we
27 on-board employees in time for the date they need to be in
28 the field. We've been working at making that process as

1 efficient and streamlined as we possibly can, and the RCRB
2 are recognizing some of those efforts and improvements that
3 we've made.

4 MR. RUBENSTEIN: Is that your people or the
5 contractors' people?

6 MR. ROSE: The on-boarding process is mainly
7 contractors, but also our people.

8 MR. RUBENSTEIN: All right. I want to talk about
9 everybody's favourite topic, contingency. A number of
10 parties asked you during IRs to write various confidence-
11 level scenarios, and you provided a couple in AMPCO 72 and
12 SEC 27. That's on pages 18 and 19 of our compendium. Do
13 you see that?

14 MR. ROSE: Yes.

15 MR. RUBENSTEIN: And then, on page 21, sort of just
16 put them all together and charted it out. And I think,
17 Mr. Reiner, there's discussion with panel 1B -- this is the
18 hockey stick that Mr. Mondrow was talking to you about;
19 correct?

20 MR. REINER: I think that's what he referred to it as,
21 yes.

22 MR. RUBENSTEIN: That's a pretty accurate description
23 of the shape.

24 And as I look at this, you are the third -- you would
25 be the third from the right. That's where we are. That's
26 the P90 we're talking about?

27 MR. ROSE: That's correct. The P90 is at the \$1.7
28 billion mark.

1 MR. RUBENSTEIN: All right. So just before the real
2 jump in contingency; correct?

3 MR. ROSE: That is before the -- yes. And as you get
4 to that, you know, at that point of high confidence, the --
5 you know, it becomes no longer economical to carry those
6 risks. You're assuming that everything will go wrong,
7 which isn't a reasonable assumption, and, quite honestly,
8 the only thing I would comment on here is that -- I know
9 you're at 99 percent. I don't know you ever get to 100
10 percent probability in a case like this. It would go on
11 infinitely. But --

12 MR. RUBENSTEIN: Yes. I think that's -- yes, it would
13 be an infinite number.

14 And if I asked you to turn to page 26, this was
15 essentially a similar chart I talked about on panel 1B.
16 It's the same table, Figure 3, and this was the execution
17 phase cost build-up, and it shows \$12.8 billion, which
18 includes contingency, and then there's the management
19 reserve. And as I understood with my discussions on panel
20 1B with you, Mr. Reiner and Mr. Lyash, was -- the point of
21 that was to essentially show the Board that there could be
22 some -- there are these long-tail risks, and we wanted them
23 to understand what that is. But we're not including it in
24 the 12.8. We're not seeking approval for that; correct?

25 MR. REINER: Yes, that's correct.

26 MR. ROSE: Just to clarify, Mr. Rubenstein, this
27 reference here is not actually the final document that
28 formed the basis of the unit 2 estimate approval. This was

1 an interim document in, I believe, August of -- or earlier
2 -- sorry? October 1st, prior to our final. So there was
3 some reviews that were going on right up to -- so this is
4 not the final document. This was a preliminary view of
5 that.

6 MR. RUBENSTEIN: But the total program estimate is the
7 same, 12.8.

8 MR. ROSE: 12.8 billion, right, and -- but if you
9 looked at this chart in the final business case, you would
10 see that there are changes to it, including the removal of
11 the managed reserve -- management reserve to the right of
12 that 12.8.

13 MR. RUBENSTEIN: Sure. My understanding from
14 Mr. Lyash was not that you were including it this time. It
15 was -- at least as I understood, his testimony was simply
16 just to sort of explain to the Board that there may be
17 something else that you're not including?

18 MR. ROSE: There are management reserve items, low-
19 probability, high-consequence items. They're very
20 difficult to predict and are not included in the \$12.8
21 billion estimate.

22 MR. RUBENSTEIN: All right. And if we turn in AMPCO
23 103 and if we turn to page 28, line 5, you were asked about
24 the management reserve, and your -- and you say at line --
25 and I'm starting at line 5, sorry:

26 "It is difficult to assess the impact of such
27 events. However, OPG's assessment concluded that
28 these low-probability events, if they did occur,

1 may result in a project cost impact of up to \$800
2 million."

3 Do you see that?

4 MR. ROSE: Yes, I do.

5 MR. RUBENSTEIN: And I take away from that what you
6 were saying is if all -- if these things -- these low-
7 probability events all occurred, it would cost about \$800
8 million.

9 MR. REINER: No. That -- that's not what that refers
10 to. So we ran some specific scenarios, because it's very,
11 very hard to even speculate what the occurrence of every
12 event might be. So we ran some scenarios that could result
13 in an \$800 million push in cost. And those scenarios, they
14 are in evidence, and we can point you to them.

15 There were three specific scenarios that we ran. One
16 of them included a -- if there were a schedule delay of 1.7
17 years on the project, we ran into something unforeseen on
18 execution of the project, that could result in an \$800
19 million cost push.

20 We looked at another scenario that said, if interest
21 rates and inflation rates were a percentage point above our
22 assumptions for the entire duration of the project, that
23 could result in an \$800 million impact, and there were
24 three specific scenarios that we looked at to derive that
25 \$800 million number.

26 The third one that we looked at, we said, you know, if
27 there were -- if there were an international nuclear event
28 that resulted in some requirement to invest in safety-

1 related systems, given the investment we made to get
2 Darlington to the current standard, which is -- which
3 reflects past events like the Fukushima event, that could
4 result in an \$800 million investment in safety system
5 improvements in Darlington. That's how we got to this
6 number.

7 MR. RUBENSTEIN: All right. Thank you very much.

8 If we can turn to page 29, this is AMPCO 72. And in
9 panel 1A, there was a lot of discussion about the
10 contingencies, and you were similarly taken to this
11 interrogatory, I believe, and you were asked, "Well, what
12 type of contingencies are built into some of the
13 contracts?" And in Part F, you respond, and as I
14 understand it -- so for the target price contracts, for the
15 RFR contract with the JV, the execution phase target class
16 is 371 million, and the turbine generator EPC contract is
17 \$28.4 million; correct?

18 MR. ROSE: That's correct. For four units.

19 MR. RUBENSTEIN: And, as I understand, for the fixed-
20 price contracts, you would have no visibility. Obviously
21 there is some contingency that the contractor would have
22 built into their winning bid, but you don't know what it is
23 exactly.

24 MR. ROSE: That's correct.

25 MR. RUBENSTEIN: But it's fair to assume there's
26 something in there for a contingency?

27 MR. ROSE: That would be an assumption.

28 MR. RUBENSTEIN: Is it a --

1 MR. ROSE: It's a fair assumption, I believe.

2 MR. RUBENSTEIN: So if we add the RFR and the turbine
3 generator EPC contracts, target cost contingency that's
4 built in, we get -- and we add that to the \$1.7 billion in
5 contingency that you have built into your part, am I
6 correct then you would get \$2.1 billion in contingency that
7 we know of? Is that fair?

8 MR. ROSE: Based on that math, yes.

9 MR. RUBENSTEIN: And, as we've discussed in 1B,
10 there's no -- you've made sure that there is no double
11 counting.

12 MR. ROSE: That's correct.

13 MR. RUBENSTEIN: And so if we take a look at -- for
14 example, on page 31 or 32, this was an RQE estimate. We
15 look at the subtotal before interest in the -- sorry, the
16 subtotal before interest and escalation. It's about \$10.4
17 billion; correct?

18 MR. ROSE: That's correct.

19 MR. RUBENSTEIN: So if we know that there's \$2.1
20 dollars of explicitly contingency and the cost is \$10.4
21 billion, both before interest and escalation, that's over
22 20 percent of the cost that we know of is contingency;
23 correct?

24 MR. ROSE: That is correct. And I think that's
25 reasonably comparable to what the Association for the
26 Advancement of Cost Engineering would expect for a Class 3
27 estimate, which has got an upper bound of 30 percent.

28 MR. RUBENSTEIN: Now, if we go back and we talk about,

1 say, the RFR contract, the \$371 million contingency, am I
2 correct that is at a P50 estimate?

3 MR. ROSE: That is my understanding of how the RFR was
4 estimated. That's correct.

5 MR. RUBENSTEIN: And then you take the contingency
6 that you've layered on or assigned to that. You've taken
7 it from the P50 to the P90.

8 MR. ROSE: For the risk that OPG is managing and
9 owning just separately from those risks that the joint
10 venture is owning, we have added contingency for those
11 risks. That is correct.

12 MR. RUBENSTEIN: All right. If we can go to page 33
13 of the compendium. This was AMPCO 44. And essentially
14 it's asking you the P50 for the RFR contract, and in Part
15 B, it says:

16 "Please explain why the P50 analysis was
17 selected."

18 And you say:

19 "P50 means that, all other things being equal,
20 there is an equal probability of the final result
21 being better than or worse than the calculated
22 outcome. It would not be appropriate when
23 negotiating a contract for either party to aim
24 for higher than P50, as that would imply that one
25 party was attempting to achieve greater certainty
26 at the expense of the other party taking on more
27 risks. P50 is a standard analysis based on AECL
28 international recommended practice number 18R97."

1 Do you see that?

2 MR. REINER: Yes.

3 MR. RUBENSTEIN: So between OPG and the contractor,
4 P50 is appropriate, but between OPG and the ratepayers, P90
5 is appropriate? Do I understand that?

6 MR. ROSE: Between OPG and the contractors, P50 is
7 correct. For us, as good project managers trying to put
8 forward a business case that provides confidence to our
9 board of directors and our shareholders, P90 is reasonable.
10 And the reason for that, Mr. Rubenstein, is when we're
11 negotiating with a vendor -- in this case, the joint
12 venture vendor, which is setting a target price -- we were
13 motivated to make sure the amount of funds in their target
14 price was as low as we could get it to. So by putting it
15 at P50, we drove that down.

16 In recognizing that, and for us to be confident to our
17 board and shareholders that we're building and delivering
18 this project, we included additional contingency to P90,
19 which we believe is reasonable. And all the folks that
20 have come in, the experts that have reviewed our RQE, also
21 believed it to be reasonable.

22 MR. RUBENSTEIN: I want to understand this. It
23 confuses me, and I don't understand it. Between you and
24 the contractor, P50 is appropriate. You don't want to give
25 anyone more -- the appropriate allocation of risk. But
26 between OPG and ratepayers, you need to have more
27 contingency built in. Why doesn't the exact same principle
28 apply, and it should be P50 between the ratepayers and OPG?

1 MR. REINER: I wouldn't say we need more or we need
2 less. Our proposal that we're putting forth is that we
3 have a high degree of confidence we can execute this
4 project within a 90 percent probability. The actual costs
5 will be the actual costs, and the variances will then be
6 held in the CRVA, in OPG's space.

7 There isn't that kind of mechanism between contractor
8 and OPG. The contractor earns a profit margin associated
9 with the work they do, and they put that profit margin at
10 risk if they perform the work at a higher cost than what we
11 landed on in that negotiation at P50, and they have the
12 opportunity to earn more if they can bring it in at a lower
13 cost. That's not the same construct that we have with the
14 ratepayer. So I don't think you can put the two side by
15 side, and if it's good with the contractor, why is it not
16 good with the ratepayer. I think are two very different
17 things.

18 MR. RUBENSTEIN: If the JV came to you and said,
19 "Actually, we think a P90 is appropriate instead of a P50
20 for the project. It's a complex project, and we want
21 certainty. We think P50 is not appropriate for work of
22 this magnitude and this difficulty," would I be correct --
23 and you must have -- if you didn't agree with it, you
24 wouldn't have accepted that?

25 MR. REINER: We would not, because it could create a
26 situation for us. Ultimately, as the owner who would bear
27 the risk, it could create a situation where there isn't
28 sufficient attention paid to the performance of the project

1 and to resolution of the issues.

2 We spoke in panel 1A about the need in the management
3 of this project to be able to identify issues early,
4 rectify them early. If you manage to a P90 level inside
5 the contractor space, we may not get that kind of
6 visibility into those issues. So the place that we opted
7 to land with the contracts is to create that transparency,
8 create that tension that recognizes there is a 50 percent
9 likelihood this could go over budget so we always have
10 visibility and focus on the issues that are being managed.

11 MR. RUBENSTEIN: Why shouldn't ratepayers expect the
12 exact same thing from OPG, that you're going to ensure that
13 you're managing to a P50 budget?

14 MR. REINER: I think what ratepayers should expect
15 from OPG is that we deliver this project at the lowest
16 possible cost. What we put forth is we're highly confident
17 we can do that inside the P90, but the ratepayer will only
18 ever pay the actual cost. And everything that we have put
19 in place here ensures that's done at the lowest possible
20 cost without -- and we talked about this in panel 1A --
21 without compromising safety, without compromising the
22 quality of the work that needs to be done, and without
23 descopeing the project, because that would create downstream
24 risks for the operation of the plant.

25 MR. RUBENSTEIN: If we can flip back to page 30, this
26 is AMPCO 72; we can use this as a guide. As I understand
27 it, you've categorized risks into three buckets: cost
28 uncertainty, discrete risks, and schedule uncertainty risk.

1 Is that correct how you've done that?

2 MR. ROSE: That's correct.

3 MR. RUBENSTEIN: What's the difference between a
4 discrete risk and one that has schedule uncertainty or cost
5 uncertainty? What's the distinction?

6 MR. ROSE: Discrete risk is, in essence, an event that
7 has a probability of occurrence, and if that event occurs,
8 there is a consequential cost to the project, where cost
9 uncertainty and schedule uncertainty are ranges of
10 uncertainty within the base estimate, whether it be cost or
11 base estimate being schedule.

12 So I scheduled something to be ten days. It could be
13 done as early as nine or as late as twelve. That's
14 schedule uncertainty. I'm going to buy a widget at \$100,
15 but I may get lucky and the cost may be \$90 or as high as
16 \$110. That's cost uncertainty.

17 MR. RUBENSTEIN: So you have the three types of risks
18 when you split the contingency into project and program;
19 correct?

20 MR. ROSE: That is correct.

21 MR. RUBENSTEIN: And all the amounts are at a P90
22 level; correct?

23 MR. ROSE: The \$1.7 billion is P90. That's correct.
24 And each of the amounts that are distributed to the
25 projects are at their P90 amount.

26 MR. RUBENSTEIN: Were you always planning to do the
27 P90?

28 MR. ROSE: Yes. I've been on this project since 2008.

1 Our feasibility estimate and our charter at the time was
2 for us to put forward a business case that was of high
3 confidence that we wanted to make sure that what we could
4 do. We had high confidence in our ability to deliver it.
5 So that has been our motivation as far as I can remember.

6 MR. RUBENSTEIN: Did high confidence mean P90 always?

7 MR. ROSE: That's how we translated high confidence to
8 P90, and that has been -- P90 has been a formal part of our
9 discussions with our management team, our board of
10 directors, and others ever since that time.

11 MR. RUBENSTEIN: If we can turn to page 35 of the
12 compendium, this was a presentation Mr. Ryan Smith gave on
13 June 24, 2015, and this was filed in response interrogatory
14 asking you:

15 "What did KPMG, who reviewed your contingency
16 program contingency or your contingency process,
17 what did they review?"

18 And this was one of the documents that was attached.
19 This is dated 2015, and if we turn over to page 36, as I'm
20 reading this -- and you can help me here -- it breaks down
21 various types of uncertainties on risks into the P50 to P70
22 and then P70 to P90 and shows where those risks would show
23 up.

24 Using an example, the cost estimate uncertainty for
25 projects up to P50, that's in the project contingency, P50
26 to P70. That's in the program contingency, and P70 to P90
27 is in a management reserve. So do you see that?

28 MR. ROSE: I do.

1 MR. RUBENSTEIN: Can you help me understand? Because
2 I see P70 to P90 for all the categories in management
3 reserve, and yet, as I understood it, you're not including
4 management reserve in the budget.

5 MR. ROSE: That's correct. This is a language
6 problem. The presentation was prepared. What was
7 interpreted here is that management reserve was the amount
8 that our management, the CEO, would have at his disposal to
9 approve. It is obviously confusing to what management
10 reserve is, which is unknown unknown. So contingency,
11 known unknowns, probabilistically derived to get to P90, is
12 contingency. It is not management reserve. Management
13 reserve is the unknown unknowns which are above and beyond,
14 not including this analysis.

15 MR. RUBENSTEIN: So it's just an issue of using
16 different language here than you use --

17 MR. ROSE: It was an issue that management reserve was
18 that amount that the CEO -- we'd have to go to the CEO for
19 release of funding. It was early adoption of how we were
20 going to process our change management process.

21 MR. RUBENSTEIN: All right. Thank you.

22 At the highest level, the Monte Carlo simulation, what
23 it does is you provide a set of risks with various
24 probability that it's going to occur, what the cost will
25 be, and then it runs a simulation with all that information
26 doing the project over a vast amount of iterations and sort
27 of provides you at each iteration what the end cost would
28 be, and then you're able to determine based on that, you

1 know, what the P50 confidence level, that it would be -- a
2 cost is and what the P90, and that's how you determine the
3 contingency? That's, at the highest level, what the Monte
4 Carlo simulation is attempting to do?

5 MR. ROSE: Correct. Monte Carlo is an industry
6 practice that's used to assess probable outcomes of
7 anything with different probabilities of occurrences. It's
8 used in many industries for product management. It's
9 recognized as a best practice, but, in essence, the
10 application is many inputs. You get a tool that runs each
11 of those inputs thousands of times and creates a curve as
12 to, based on running all of your inputs thousands of times,
13 at what value would you have at different levels of
14 confidence.

15 MR. RUBENSTEIN: And let me ask you about that and how
16 this actually works. The risks that you put into the Monte
17 Carlo simulation, are those the risks -- are those risks
18 that were from your risk register?

19 MR. ROSE: Some of. About -- just under 60 percent of
20 our risks actually have contingencies associated with them.
21 So what we do is, you know, again, good project management
22 practices. We want to identify all risks that could
23 foreseeably impact the execution of a project. Some of
24 those risks can be managed with contingencies. Some can be
25 managed without contingency.

26 I just give you an example. If I have a risk of
27 having inadequate supply chain buyers on my project, I
28 don't need to apply contingency to that, because they've

1 got money to have the right level of supply chain people.
2 It's a risk that they need to manage, but it's not one that
3 requires contingency; right?

4 About 50 -- I think it's 57 percent of our risks
5 actually have contingency on them. So of those risks with
6 contingency, we do three-point analysis, and they go into
7 the Monte Carlo.

8 MR. RUBENSTEIN: When you say three-point analysis,
9 can you explain that?

10 MR. ROSE: Sure. So I have a risk that has a
11 probability of occurrence at 50 percent, and that estimate
12 could be \$100 if it occurs. It could cost me \$100 medium
13 case, \$80 best case, \$130 worst case. And that analysis is
14 done at the discrete risk level based on the people who
15 ultimately need to own and manage that risk but oversaw --
16 overseen by our risk management organization and assessed
17 through multiple challenge meetings, et cetera, to make
18 sure that those numbers are reasonable.

19 MR. RUBENSTEIN: Just a question of the Board, when it
20 wanted to take its morning break.

21 MS. LONG: I would like to break around eleven
22 o'clock, but if now is a convenient time --

23 MR. RUBENSTEIN: Yes.

24 MS. LONG: -- we can do that. And I would like to
25 take 20 minutes, so we'll be back at 11:15, please.

26 --- Recess taken at 10:56 a.m.

27 --- On resuming at 11:21 a.m.

28 MS. LONG: Mr. Rubenstein?

1 MR. RUBENSTEIN: Thank you very much. I want to
2 follow up with something we discussed before the break with
3 respect to contingency. We were talking about the 1.7 P90
4 contingency, and that's 2.1 after the escalation; correct?
5 2.056, I believe, is the number.

6 MR. ROSE: That's correct.

7 MR. RUBENSTEIN: And, at page 30 of my compendium,
8 this is the response in AMPCO 72. We have the target cost
9 contingency for the RFR and the turbine generator EPC, 371
10 and 28.4. Are you able to provide what those numbers would
11 be after you include escalation and interest so we have a
12 like-to-like number with the 2.056 billion?

13 MR. ROSE: I think with some level of reasonability.

14 MR. RUBENSTEIN: Can you provide that?

15 MR. RICHLER: J3.4.

16 **UNDERTAKING NO. J3.4: TO PROVIDE WHAT THE NUMBERS ARE**
17 **FOR THE TARGET COST CONTINGENCY FOR THE RFR AND THE**
18 **TURBINE GENERATOR EPC INCLUDING ESCALATION AND**
19 **INTEREST**

20 MR. RUBENSTEIN: Thank you very much. I want to ask
21 you about the risk register and how that works. As I
22 understand it, at a high level, the point of the risk
23 register is to log all the various project risks that
24 exist; correct?

25 MR. ROSE: We actually log both risks and potential
26 opportunities.

27 MR. RUBENSTEIN: Can you explain what you mean by
28 "potential opportunities"?

1 MR. ROSE: If there is an opportunity to actually
2 reduce costs of a delivery, we would log that there as
3 well. We have some risks in our tool that have a negative
4 amount in them for an opportunity of reducing costs.

5 MR. RUBENSTEIN: All right. In SEC 26, we asked for
6 your risk register, and you provided it on page 40 - just
7 pulled sort of a couple of excerpts; specific pages are not
8 meaningful.

9 Do these documents include the opportunities or just
10 the risks?

11 MR. ROSE: I believe that they would include the
12 opportunities as well, subject to check, but I believe that
13 they would.

14 MR. RUBENSTEIN: As I understand it, it's a living
15 document. Things are added and removed and updated all the
16 time; correct?

17 MR. ROSE: Risk management is a living process. So
18 yes, we would add new risks. We would retire risks no
19 longer -- that are no longer applicable.

20 MR. RUBENSTEIN: I want to walk through an example,
21 just to understand what this is. As I see how this works,
22 in the first three columns, you have an ID, I guess, and
23 then you title the risk and you sort of describe the risk;
24 correct?

25 MR. ROSE: Yes, correct.

26 MR. RUBENSTEIN: And then we go over a couple columns
27 and someone -- there is an owner of the risk and a delegate
28 of the risk.

1 MR. ROSE: That's correct. The owner could be the
2 project manager. The delegate could be the engineer who's
3 responsible and closest to managing that risk.

4 MR. RUBENSTEIN: As I see, between the risk
5 description and the risk status, you have an urgency score;
6 correct?

7 MR. ROSE: That's correct.

8 MR. RUBENSTEIN: And if we turn to page 44 -- I want
9 to make sure I'm mapping this correctly -- this is what you
10 mean by the urgency score. Depending on what the score is,
11 it's the response time you need to deal with the specific
12 risk; correct?

13 MR. ROSE: That's correct.

14 MR. RUBENSTEIN: All right. And if we go back to page
15 44 and go across, we see the delegate and then the risk,
16 the date last reviewed, and then we have the risk response
17 type. Do you see that?

18 MR. ROSE: Yes, I do.

19 MR. RUBENSTEIN: If we turn to page 50, is that the
20 same thing as risk treatment? Is that the same thing as
21 risk treatment on page 50?

22 MR. ROSE: Yes, it is.

23 MR. RUBENSTEIN: And what this is showing is you have
24 a risk; you have the urgency of the risk; and then you
25 categorize the risk into what you should do about it. So
26 you can avoid the risk by doing some action. You could
27 transfer the risk to another entity. You could mitigate
28 the risk by taking some action, simply accept the risk, or

1 you can sort of monitor it.

2 Do I understand that's how you would categorize those?

3 MR. ROSE: That is how -- that is standard terminology
4 used in the industry which we applied for this project,
5 yes.

6 MR. RUBENSTEIN: Jumping back to page 40, if we go
7 down to current, you've broken the risk down to the
8 probability, the financial impact, the schedule impact;
9 correct?

10 MR. ROSE: That's correct.

11 MR. RUBENSTEIN: And if we turn to page 43, this is
12 from your nuclear refurbishment risk management and
13 contingency development guide. This is what we're talking
14 about. So, for financial impact and schedule impact, this
15 is how you defined it, that residual risk would be aligned
16 pretty much to post.

17 MR. ROSE: All right. I'm -- probably need to explain
18 it to me again.

19 MR. RUBENSTEIN: For the purposes of the Monte Carlo
20 simulation, I guess outside of the obvious risks that
21 you've built in, when you have to take specific mitigation
22 activities that you list -- I mean, there are hundreds of
23 pages of the -- there's -- I mean, there's hundreds of --
24 hundreds and hundreds of risks. Are you using what the
25 risk is at the time, or, if you undertake those specific
26 planning activities to mitigate the risk or avoid the risk
27 or transfer the risk, is that what gets plugged in?

28 MR. ROSE: Again, I know I'm not doing a great job,

1 and I'll try again. I think it depends a little bit. If
2 -- the goal would be to put in your base plan the cost to
3 mitigate that risk, and what you would carry in your
4 contingency is the cost to mitigate that risk if the risk
5 did occur. There are times, though, based on where you are
6 in the project, that it may not -- it really -- you have to
7 look at what's in the base estimate and what isn't in the
8 base estimate to manage that risk. Generally speaking, we
9 want the base estimate to include the cost to mitigate that
10 risk, where the contingency is the risks associated with
11 your inability to mitigate -- fully mitigate that risk.

12 MR. RUBENSTEIN: So, in the Monte Carlo simulation,
13 you do not always build in activities to mitigate risk.
14 You may do them later. It may be put in the risk register,
15 but it's not built in necessarily into the Monte Carlo
16 simulation.

17 MR. ROSE: I can't -- I'm thinking through different
18 scenarios in my head, but if I have a schedule risk -- for
19 example, let's talk about the three different types:
20 discrete risk, schedule uncertainty, cost uncertainty.

21 In the case of the schedule risk, my expectation is
22 that my base plan is how I'm going to do that job, right,
23 you know, execute that in ten days. There could be
24 productivity issues or other risks that could take me to 12
25 days. That difference between that ten, which would be my
26 planned duration, and that 12, which is the contingency in
27 case it happens, would be in the contingency amount.

28 MR. RUBENSTEIN: All right. Now, is my understanding

1 -- and I think we had offline discussion with OPG staff --
2 that the risk register that was provided in attachment 3 to
3 SEC 26 is the latest one we have on the record?

4 MR. ROSE: That is my understanding.

5 MR. RUBENSTEIN: My understanding, so that would have
6 been -- I believe, based on some of the dates here, that
7 would have been from the fall when the IRs were provided;
8 correct?

9 MR. ROSE: So this actually says -- are you
10 referring to the bottom left? It was run on August 21,
11 2015, so I would have to check if we provided you a
12 different run date after that. Just hold on one moment
13 while we pull up that IR, that full IR.

14 MR. KEIZER: I'm just going to clarify that,
15 Mr. Rubenstein.

16 MR. RUBENSTEIN: I ask only -- just to give you the
17 background here, there is another one provided in Staff 73,
18 attachment 7. I was just trying to -- you know, maybe I
19 misunderstood what --

20 MR. KEIZER: No, no. I think the one in Staff is not
21 the one. We just want to confirm whether attachment 4 is
22 -- I believe to that...

23 MR. ROSE: So correct. I'm reading -- do you have the
24 response to Part F? Maybe I'll wait. So Part F says -- so
25 this is 4.3 -- I think it's your page 39 of your
26 compendium, the top, line 1 -- risk register at the time of
27 the Monte Carlo simulation at RQE, and the conversation are
28 provided at attachment 3 and 4. So my assumption is that

1 attachment 3 is the one we run at the time of the RQE, and
2 the current risk register is attachment 4.

3 MR. RUBENSTEIN: All right. Thank you very much.

4 And as we move through the project -- I'm not asking
5 for an average. Just give me a -- if we sort of look at
6 each iteration from whatever would have existed, the RQE,
7 versus what would exist today and anytime in between, are
8 there -- are you -- are there more things in the risk
9 register, or is there less risks in the risk register?
10 Like, are you removing things as you mitigate them out or
11 transfer them?

12 Let me rephrase that. Are there -- would there be
13 more red risks, the ones that are at the highest level,
14 today than there would have been a year ago?

15 MR. ROSE: So I have got to say theoretically in my
16 response, and I think that's what you're asking for. As a
17 project goes on, two things happen: Work gets done.
18 Certain risks either trigger; they occur; or they get
19 retired with no occurrence. As the project goes on, there
20 are new risks that weren't envisioned at the start of the
21 project that may get added.

22 And as you get to closer to the end of the project,
23 and one of the things that drives the red is urgency. So
24 there may be times where you would get a risk that is red
25 solely because of the urgency related to it, but generally
26 speaking, as you go on and you -- the project -- there's
27 less work to be done. Generally speaking, your risk
28 exposure totally should be declining.

1 MR. RUBENSTEIN: At the time of the RQE estimate
2 versus, say, today, would you say the project is riskier or
3 less riskier?

4 MR. ROSE: At the time of the RQE project the project
5 was riskier, and for one main reason. Our planning wasn't
6 completed -- sorry, at the time of RQE estimate was the
7 project riskier than it is today?

8 MR. RUBENSTEIN: Yes.

9 MR. ROSE: I think, again, I haven't -- this is a
10 theoretical response. My response would be I believe it's
11 less risky, because there are certain things that we've
12 closed off since RQE. And, as an example, the unit 2
13 contingency went from 694 to 677 in that time frame.

14 MR. RUBENSTEIN: And if we talk about mitigating risk,
15 you've taken mitigated risks -- you've mitigated risks
16 since the RQE estimate; correct? You've lowered risks;
17 you've done activities to lower those risks?

18 MR. ROSE: Since the RQE estimate, there would be
19 risks that have been mitigated. There would be new risks
20 that have occurred. There would be risks that triggered
21 for amounts different than we would have had in the
22 original contingency. It's a living process, and, every
23 day, risks get retired. New risks may come to be.

24 MR. RUBENSTEIN: If we ran the Monte Carlo simulation
25 again with the risks as they exist today, do you think the
26 contingency would have been higher or lower based on than
27 on where we are with the RQE estimate?

28 MR. ROSE: I can't answer that without -- I don't have

1 an easy answer to that question.

2 MR. RUBENSTEIN: Directionally?

3 MR. REINER: I would say if -- directionally, it's
4 probably not significantly different. As Mr. Rose said, it
5 did drop from 694 to 677, but it is too early in the
6 project to start to trend which way it's going.

7 MR. RUBENSTEIN: All right.

8 MR. ROSE: Defuelling, as you noted -- and we noted
9 that we do that less than the working schedule. Since that
10 time, we've been completing all preparations, and as was
11 discussed in panel 1A, we are -- it's taking a little bit
12 longer than we had planned, so there's some gives and takes
13 in the flow, which is to be expected in the -- through the
14 process of managing a project.

15 MR. RUBENSTEIN: Okay. If we can turn to page 53 of
16 the compendium, response to CCC 18, there was discussion on
17 panel 1A, as you will recall, Mr. Reiner, about, if the
18 Board determines we want to use a different P confidence
19 level for the contingency amount, how would we -- what
20 would that be for unit 2? And this, as I understand,
21 answers that question. I think we've talked about this
22 interrogatory before. And it provides what the P50 would
23 be based on the original numbers for just unit 2 if it was
24 at P50 level. Am I correct? This is Part B, beginning at
25 line 37.

26 MR. ROSE: Yes, that's correct.

27 MR. RUBENSTEIN: Am I correct that the way that you've
28 come to that number is essentially applying the 40 percent

1 factor? So that, if the Board said, "Well, maybe not P50,
2 we want P60," it could use the same mathematical
3 calculation, put in the numbers, and you'll get to that
4 amount, where, instead of 1.4, you'd put in whatever the
5 P60 number is?

6 MR. ROSE: I think what we've done is we've taken the
7 P50 of the four units against the total cost and prorated
8 against the estimate in the RQE.

9 MR. RUBENSTEIN: My understanding, then, would be, if
10 the Board wants to use a number besides P90, it would
11 simply be the same proration that the Board should apply?

12 MR. ROSE: What do you mean when the Board wants to
13 use a number different than P90?

14 MR. RUBENSTEIN: Say the Board says, "We think P60 is
15 the proper number. We have P60 at a four-unit level; we
16 want to get to a two-unit level for the in-service
17 additions in the test period"?

18 MR. ROSE: I think we provided -- this is -- we
19 provided values at P50. We've also provided values at P60
20 at different intervals. If I was to pick one of those
21 intervals, I would use that number from the RQE and then do
22 the same formula. I wouldn't take P50 and weight that to
23 P70. I would take the P70 number from the RQE and then
24 apply that --

25 MR. RUBENSTEIN: I understand and I agree. I just
26 wanted to -- what you're saying, then, is the same
27 proportion that you used at P90 between unit 2 and the full
28 contingency, the Board could use the exact same proportion

1 to determine at any other P confidence level. That's how
2 it should do it?

3 MR. ROSE: I'm responding to whether that mathematical
4 -- I'm not suggesting you should or shouldn't do it. But,
5 yes, I would apply the same formula.

6 MR. RUBENSTEIN: Should it do that if the Board says,
7 "We don't think it should be P90 it should be some number
8 less"? How would you advise the Board to determine how it
9 should change the actual dollars for unit 2?

10 MR. ROSE: I think -- notionally, I think you're
11 right. But I would rather -- if you're asking me that
12 question and want to know how I would apply it at P70, I
13 wouldn't want to just give you that answer now. I would
14 want to think about that and take an undertaking and
15 respond to that.

16 MR. RUBENSTEIN: Would it be the same for P50, then?
17 Would you like to think about the P50 answer as well?

18 MR. ROSE: I believe this is the P50; right?

19 MR. RUBENSTEIN: But it's just taking a proportion, so
20 I understand --

21 MR. ROSE: It seems reasonable, Mr. Rubenstein. But
22 without going back and looking at the numbers and doing
23 that calculation, I wouldn't want to just say, yes, that's
24 the way to do it.

25 MR. RUBENSTEIN: Can you, I guess, take an undertaking
26 to think about how the Board should approach this question?

27 MS. LONG: Are you asking with respect to P50, or are
28 you asking with respect to P60 or 70? What are you asking

1 there?

2 MR. RUBENSTEIN: I think the question would be: Is
3 there a rule the Board should apply that it could
4 mathematically determine, or is it -- it would have to
5 change based on the confidence level?

6 MS. LONG: You're asking for the methodology to get to
7 unit 2 at an alternate P level, let's say?

8 MR. RUBENSTEIN: If there is a methodology. If not,
9 you can tell us that.

10 MR. RICHLER: J 3.5.

11 **UNDERTAKING NO. J3.5: TO PROVIDE THE METHODOLOGY TO**
12 **GET TO UNIT 2 AT AN ALTERNATE P LEVEL, IF THERE IS**
13 **ONE. IF NOT, ADVISE THERE IS NO METHODOLOGY**

14 MR. RUBENSTEIN: I want to move on from contingency
15 and talk about the contracts themselves. As I understand
16 the prime contractor model you've selected, you have
17 multiple prime contractors doing different pieces of work
18 at different contract structures. Do I understand that
19 correctly?

20 MR. REINER: That is correct, yes.

21 MR. RUBENSTEIN: And, at page 58, you've broken down
22 the categories, the large categories that you have, and
23 what I see is 52 percent of the contract costs are in
24 target price contracts; 32 are at the cost plus mark-up;
25 and 16 are at the fixed price. Do I have that correct?

26 MR. REINER: That's correct.

27 MR. RUBENSTEIN: And if we go back to page 57, Figure
28 1 is attempting to show the trade-offs between the various

1 contract structures; correct?

2 MR. REINER: Yes. So that figure tries to illustrate
3 the model that we utilized to determine what type of a
4 structure to utilize for the work that looks at -- looks at
5 risk, whether it lies with the contractor or whether it
6 lies with the owner, and then looks at potential risk
7 mitigation fees, and provides a bit of a guide in terms of
8 how the contracts land based on those parameters.

9 MR. RUBENSTEIN: If we flip to page 56, we see the
10 major contracts, the models, and the values of the
11 contracts; correct?

12 MR. REINER: Yes, that's correct.

13 MR. RUBENSTEIN: The single largest by far is with the
14 SNC-Aecon joint venture for the RFR project work bundle;
15 correct?

16 MR. REINER: Correct.

17 MR. RUBENSTEIN: While there's a fixed price and a
18 cost mark-up component, the majority -- a significant
19 portion is in the target price; correct?

20 MR. REINER: Yes. The execution phase of that
21 contract is done under the target price, and a portion of
22 the definition-phase work was done under that same model.

23 MR. RUBENSTEIN: And as I conceptually understand how
24 the contract work is that there is a fixed-fee amount to be
25 paid and a target price to do the work and a target
26 schedule to do that work. And, at the end of the day, if
27 the contractor gets paid for what they actually do with the
28 work, what it actually costs, and then if it's more than

1 the target price, then they get an incentive, and the fixed
2 amount increases. And if it's less than the targeted cost
3 and it's behind schedule, that fixed amount gets -- they
4 have to pay a disincentive, and that fixed amount is less.
5 At a high level, that is my understanding of how that
6 contracts works.

7 MR. REINER: Yes, one minor correction. I think you
8 had it backwards. So if it takes longer or the
9 contractor's cost is higher than the target price, they
10 earn less fee. If it's lower, they earn more. So the
11 incentive drives the contractor to do better than the
12 target.

13 MR. RUBENSTEIN: Thank you for correcting me. I would
14 hope the contract is not structured the opposite way.

15 If we go to page 62, starting page 62 of the evidence,
16 you provided simple illustrations in the prefiled evidence
17 of, well, what happens if there is a cost overrun and a
18 cost underrun; correct? This is what this is trying to
19 simplistically show?

20 MR. SAAGI: That's correct, using simplified
21 assumptions.

22 MR. RUBENSTEIN: We had asked you at SEC 15, page 66,
23 essentially to run some further illustrations of different
24 cost overrun amounts, and you see that up until page 69;
25 correct?

26 MR. SAAGI: That's correct. Again using the
27 simplified assumptions.

28 MR. RUBENSTEIN: If we turn to page 70, what I've

1 attempted to do is to put that all on one page so we can
2 get an understanding what this looks like. Do you see
3 that?

4 MR. SAAGI: I do.

5 MR. RUBENSTEIN: As I understand what this looks like,
6 and help me here, and we can see the last two columns are
7 the important part, the variance borne by the contractor,
8 and ultimately the variance borne by OPG that it has to
9 pay, and I would assume it would seek from ratepayers. Do
10 you see that two columns?

11 MR. SAAGI: I do.

12 MR. RUBENSTEIN: And what I see is that if there's a
13 small cost overrun, a higher percentage is borne by OPG,
14 and it gets lower and lower. But then it sort of creeps up
15 again as we get to significant cost overruns at 100
16 percent. Do you see that?

17 MR. SAAGI: Yes, I do.

18 MR. RUBENSTEIN: All right. And, on page 71, we did
19 the exact same thing. But I only looked at the execution
20 phase, which is broken out in the -- it's broken out in
21 those examples, if we can turn to page 71. And what I see
22 here is that when it comes to execution phase costs only,
23 if there's a small cost overrun, OPG has to pay 77.27
24 percent. And, again, it decreases, but then as we get to
25 large cost overruns, it increases again. That's the shape,
26 and that's the risk allocation between OPG and the joint
27 venture. Am I correct?

28 MR. SAAGI: That's how it's illustrated on here based

1 on the scenarios that were requested at the time of
2 evidence and using the assumptions that were put forth in
3 evidence with the interrogatories.

4 MR. RUBENSTEIN: Is this generally what would happen?
5 Target price cost overrun of 1 percent, OPG is going to
6 bear 77.2 percent on the execution part, and --

7 MR. SAAGI: So I think what we can do, if we turn to a
8 couple of the examples -- or a couple of -- of the
9 evidence, ED 4, I think if you can pull up ED 4 on the
10 second page -- you can just pull that up -- we list through
11 some simplifying assumptions, which I think is important
12 for us to understand.

13 MR. RUBENSTEIN: I think part of this one is -- ED 4
14 is confidential, if I recall correctly.

15 MR. SAAGI: Okay. So I can read out the non-
16 confidential pieces for the record. But it goes on to
17 state that:

18 "In order to respond to this undertaking, which
19 SEC 16 is predicated on, OPG has adhered to the
20 assumptions requested but which OPG does not view
21 as reasonable. And, specifically, OPG was asked
22 to assume that all contingency is spent before
23 applying the cost overrun percentages. OPG does
24 not believe that this is appropriate.

25 Contingency would be used to offset the risks and
26 cost growth in executing the DRP and should be
27 first reduced to zero before cost overrun
28 percentages are applied."

1 Secondly, it says:

2 "OPG has artificially prorated all the functional
3 costs, including project management associated
4 with each major work bundle, by the cost overrun
5 percentage. It does not believe that this is
6 reasonable, as the functional cost would be
7 unlikely to grow at the same proportion as the
8 cost in the major work bundle and that the
9 scenarios include all costs, including ones that
10 are incurred to date."

11 And we can further go into --

12 MR. RUBENSTEIN: I'm going to stop you, because my
13 understanding of this is ED was asking you your total --
14 all your costs, and the numbers I put in front of you were
15 based on the same methodology used, and it was simply
16 between OPG and the JV with respect to the contract, not
17 any other added costs. Am I correct about that?

18 MR. SAAGI: Correct. And if we go to the evidence on
19 D223, they do again highlight some of the simplifying
20 assumptions that are there, and the one probably the most
21 specific to this example would be the structure -- the
22 assumption around the disincentive amounts, which we used a
23 20 percent factor rather than what was in the contract,
24 which is a more creative approach, which goes from 10
25 percent to 50 percent. Applying those types of percentages
26 or disincentives would cause you a different curve than
27 those that are illustrated by your handout.

28 MR. RUBENSTEIN: So help me understand this. Instead

1 of talking about, you know, very, very specific numbers, if
2 we just sort of talk about where on the curve we're talking
3 about in terms of varied contract price, if there is a 100
4 percent cost overrun, the target price is double what you
5 expect is OPG based on -- if we don't use the simplified
6 assumptions, would OPG, with respect to the contract part
7 only, not on other costs, bear more or less than the
8 simplified assumptions you have made of 66.28 on the
9 execution?

10 MR. SAAGI: So I can't do that analysis quickly in my
11 head. That contract is, you know, quite complex and would
12 require some calculations. I think the 100 percent
13 scenario is -- you know, that's quite aggressive. We
14 wouldn't, you know -- you know, these were scenarios that
15 we were requested to provide through evidence and
16 interrogatories, but to give you a specific answer on if
17 the simplified assumption of 20 percent is higher or lower
18 than what the specific contract says, I would just be
19 guessing.

20 MS. LONG: Are you able to answer that question, I
21 guess, just more generally or conceptually, as you get to
22 the higher end of cost overruns, say 80 percent to 100
23 percent, that OPG is bearing greater risk than the
24 contractor is?

25 MR. SAAGI: So what happens in these scenarios, why
26 you see the curve come up, is the cost disincentive cap
27 would have been achieved. So there is a cap in the
28 contract that states that 48 percent of the fee is limited

1 for the cost disincentive, and that's why also the cost --
2 that line, you know, brings the OPG's percentage higher.

3 But what this thing -- what the modelling doesn't
4 factor in is if the cost increases were related to any type
5 of rework or warranty work. Those weren't modelled in the
6 contract. So we're talking a very significant cost overrun
7 where we're at the 100 percentage amounts, and it's very,
8 very likely that we're into a very large schedule as well,
9 push.

10 MR. REINER: Just -- maybe I can chime in here. So
11 the modelling -- I think the curve would do that on the
12 tail end, as Mr. Saagi suggested, because of the caps that
13 the contractor eventually hits on the targets that were
14 negotiated.

15 In reality, if we had a 100 percent cost overrun, we
16 would have made some decisions well in advance that would
17 have made adjustments. We would not allow just the work to
18 progress and the contract to progress in that form. And
19 that is why -- you know, that's also one of the reasons why
20 we are more aggressive with the P50 contingency in the
21 target price, so we have that visibility into the work.
22 But if we start to see the contractor get into disincentive
23 space, our expectation is that corrective actions get
24 taken.

25 So, really, the contract is intended to work
26 effectively in a much narrower range of cost overruns. If
27 we got into a significant cost overrun, that is why we
28 built in things like termination for convenience, options

1 to allow us to exit. We also have the ability to direct
2 the contractor and give specific direction if we got into
3 scenarios like that, and you would not see this sort of an
4 event unfold. It's the outcome of the mathematical
5 modelling, but I don't think you can draw a connection to
6 an actual scenario here.

7 MR. RUBENSTEIN: No. I understand the scenarios --
8 you know, many things will occur when there are cost
9 overruns, and you're going to do many actions. I'm just
10 trying to understand how the contract itself is structured.
11 I recognize large cost overruns, you're going to do lots of
12 different things outside of the structure. But I'm just
13 trying to -- the questions are just trying to understand
14 how it's built.

15 So putting -- working on the simplified assumptions
16 for a second and understanding you get larger cost
17 overruns; you hit those caps; and you sort of can't pull
18 anything -- you can't take anything away anymore from the
19 contractor or less, am I correct that. on top of that and
20 before that, before the risk and the actual contract, OPG
21 will be spending other money if the -- to deal with issues?
22 So if the contract goes long and they're delayed, you'll
23 need -- more project management staff will have to work
24 longer than you had budgeted, and if the cost -- for
25 whatever reason there's significant issues, that will
26 require increasing of OPG's resources, so there will be a
27 further added cost. Is that correct?

28 MR. REINER: A schedule extension carries a cost,

1 absolutely. There is an OPG overhead cost associated with
2 schedule. There is a project management team that needs to
3 get paid. So, yes, there are OPG costs.

4 Now, up to the 90 percent confidence level, those
5 costs are all in contingency, and when we do all of the
6 risk modelling, including the work the contractor executes,
7 our modelling, factoring in everything we know about the
8 job -- all the things that could go wrong, all the historic
9 optics that we have, and the steps we took to mitigate --
10 we would never get into a scenario that pushes us to the
11 100 percent cost overrun range or even close to that.

12 MR. RUBENSTEIN: So forget about 100 percent. We're
13 talking a 10 percent cost overrun range. And would I be
14 correct that besides the -- on top of contractor issues in
15 the costs that you would incur that would be directly as a
16 result of the contractual provisions, the cost consequences
17 are much broader, as it will affect other OPG costs or
18 outside of those contracts will also increase?

19 MR. REINER: Yes. If you were looking at a 10 percent
20 overrun on this contractor and if I were just to -- so
21 hypothetically speaking, that could take our 35-month
22 working schedule to 37 or 38 months. There is costs
23 associated with that, but it is included in our 90 percent
24 confidence level. It isn't in addition to the 12.8; right?
25 It is already included in our contingency.

26 MR. RUBENSTEIN: You have a number of contracts that
27 are extended service master service agreements using that
28 model. Am I correct?

1 MR. REINER: The extended service master services
2 agreement is a slight variation of this model. It's not
3 exactly the same in the extended service master service
4 agreement. The contractor puts a portion of their fee,
5 their profits and their overheads into what we call a fee
6 pool. And then there is a scorecard that is utilized to
7 determine how much of that fee pool is paid out, and the
8 scorecard looks at four primary factors. It looks at
9 safety performance. It looks at human performance, so
10 events caused by execution of work, and then it looks at
11 cost and schedule. So it's a little different than the RFR
12 contract, but also has an element of profit and overhead
13 that is at risk.

14 MR. RUBENSTEIN: Maybe I should be clear. Moving on
15 to a different question about the ESMSAs, I wasn't trying
16 to compare them to the RFR. As I understand, for the
17 balance of plant bundles, you have a number of these
18 agreements. Am I correct? I believe there are three
19 contractors who have ESMSA agreements. Am I correct?

20 MR. REINER: Yes, there are three contractors that we
21 have contracted under that ESMSA contract.

22 MR. RUBENSTEIN: You have Black McDonald, E.S. Fox, and the
23 joint venture. Is that correct?

24 MR. REINER: That's correct.

25 MR. RUBENSTEIN: When we talked about the H20 project
26 a while back, I believe it was under an ESMSA contract.

27 MR. REINER: The D20 storage project is being
28 contracted under ESMSA contract, yes.

1 MR. RUBENSTEIN: And when Black & McDonald was removed
2 and the joint venture got the work -- how does it work? Do
3 you essentially say to the two remaining contractors, under
4 this provision, to bid for the work, or do you just select
5 one? How does it work?

6 MR. REINER: So there is an option for us to do either
7 of those. We could ask them to bid on the work, and we
8 could make a selection based on that bidding. The bidding
9 would, in essence -- because the ESMSA contract already
10 defines key terms and conditions, it would be essentially a
11 price and a schedule for completing that job, or we could
12 also make a decision based on our own assessment of which
13 contractor is most capable and suited to be able to execute
14 that work and do an assignment to that contractor.

15 MR. RUBENSTEIN: When you first determined who was
16 going to do the various balance of plant projects, is that
17 what you did with the three contractors?

18 MR. REINER: When we initially started with the ESMSA
19 contractors on those facility and infrastructure and safety
20 improvement projects, we actually had two contractors under
21 contract at the time. It was Black & MacDonald and E.S.
22 Fox, and those projects were -- they were largely awarded
23 through a sub -- a competitive process within that contract
24 framework.

25 MR. RUBENSTEIN: All right. I want to move to another
26 section. I want to talk about other projects, what we've
27 learned from some of those other refurbishment projects.

28 At page 75, AMPCO 53 -- I think this was shown to you

1 on Panel 1A. This is page 76, and you provided a table of
2 other CANDU refurbishments, as I understood it, and the
3 planned and actual duration and the actual costs. That's
4 what this table is demonstrating; correct?

5 MR. REINER: I'm sorry, Mr. Rubenstein. Can you
6 please repeat that?

7 MR. RUBENSTEIN: My understanding is the table on this
8 is -- you were asked to provide, with other various CANDU
9 refurbishments, to fill out this chart. And it shows how
10 many units, the planned versus actual duration, and the
11 planned versus actual cost; correct?

12 MR. REINER: Yes. Based on publicly available
13 information, that's what we did here, yes.

14 MR. RUBENSTEIN: And you'd agree with me -- I think
15 this was discussed before -- they tend to be more expensive
16 than originally forecast and tend to take longer to
17 actually do; correct?

18 MR. REINER: Yes. So Wolsong, I had indicated
19 previously, I think, was actually executed within the
20 schedule. We don't have cost information for that, but
21 given it got executed largely inside schedule, there
22 probably wasn't a significant cost variance, if there was
23 one. But the others were all outside of their initial
24 estimates.

25 MR. RUBENSTEIN: So you think doing it within --
26 planned to do Wolsong in 22 months, but doing it within 28
27 months is within the bounds of being on time?

28 MR. REINER: I think in the case of -- you would have

1 to look at the details of what drove it to the 28 months,
2 and there may have been specific scope they chose to add
3 which drove it to that 28 months. But from our look in,
4 the best performance we were able to find in terms of
5 schedule was the Wolsong project.

6 MR. RUBENSTEIN: All right. And if we turn to page --
7 skip ahead a bit and turn to page 84, this is a research
8 report that, as I understand it, KPMG did, essentially
9 looking at other nuclear builds or refurbishments, giving a
10 narrative about what happened, and providing lessons
11 learned. Is that your understanding what this was supposed
12 to be, or what you asked KPMG to do?

13 MR. REINER: Yes.

14 MR. RUBENSTEIN: I want to talk about a couple of
15 those projects so I can understand what you're doing
16 differently. The first is with respect to the Bruce
17 project, and my understanding is that the original plan
18 was, for Bruce, stations 1 and 2 were supposed to be
19 refurbished at 2.75 billion and take five years. Am I
20 correct?

21 MR. REINER: Yes, I believe that's correct.

22 MR. RUBENSTEIN: Ultimately, it took a lot longer and
23 came in a lot more expensive; correct?

24 MR. REINER: Correct.

25 MR. RUBENSTEIN: As I understand it, if we turn to
26 page 87 where KPMG talks about the lessons learned from
27 that project, is that -- as I read it, at a high level,
28 they're talking about there were technical challenges

1 associated with refurbishment projects that, I guess, they
2 didn't take into account. Is that what I understand? It
3 quotes from a Mr. Hawthorne, essentially saying it's far
4 more complicated, and the work schedule was far too
5 ambitious. At a high level, what happened -- they didn't
6 prepare properly. They didn't plan as properly as they
7 should have maybe?

8 MR. REINER: It's -- you can probably generalize that
9 with a very significant overrun in cost and schedule.
10 There was some shortcoming in planning, which is one of the
11 reasons why we took the time we took to plan the work.

12 In the case of Bruce Power, those units were returned
13 to service after a very lengthy lay-up period when Ontario
14 Hydro still had operating custody of those units. They
15 were shut down with a plan to restart and refurbish. But
16 the initial plan at that time was to have a relatively
17 short shutdown period and then bring the plant back.

18 It was a very lengthy shutdown period, and, in the
19 case of Bruce Power, what drove that schedule extension was
20 all of what we call balance of plant equipment that had to
21 get -- that required maintenance work because of the length
22 of time it was sitting idle. They had a significant number
23 of valves and pumps and switch gear that needed to be
24 maintained because the plant was sitting idle for such a
25 long time. So that was the primary contributor to the
26 schedule extension. They also had a failure on a major
27 piece of equipment on the generator on one of the units,
28 which was a significant contributor to schedule delay.

1 If you were to put Darlington beside Bruce as to what
2 the differences are, the performance of Darlington at this
3 stage, pre-refurbishment, is far better than what Bruce
4 Power was before it got shut down. We're not shutting down
5 Darlington for extended period of time. We're shutting it
6 down. We're putting it into a lay-up state that protects
7 equipment and allows us to bring it back relatively
8 quickly. So that risk we see as being mitigated.

9 There was also a project management approach change
10 that Bruce Power made midway through that impacted their
11 schedule. They had actually contracted out the management
12 of the refurbishment project to a contractor, so they
13 didn't choose that multi-prime model that we selected.
14 They contracted all of that out. And that failed to get
15 the results they were looking for. Issues amongst
16 contractors occurred. They weren't resolved. That
17 integration that that contractor was to provide didn't
18 occur, and that was another key lesson that we incorporated
19 into refurbishment. And so we structured the contracts
20 into management very differently to not get into this
21 situation.

22 And the third thing I would say we've done very
23 differently than Bruce on this is we have limited and
24 scheduled that balance of plant-type work. We've limited
25 the scope of that to only what needs to be done to fit
26 within sort of those roles that characterize the
27 refurbishment. And we've front-end loaded that into the
28 execution schedule so that we clearly avoid it from getting

1 onto critical path.

2 MR. RUBENSTEIN: And with respect to the Genteel (sic)
3 project -- I hope I'm pronouncing -- sorry, I apologize. I
4 actually wanted to ask about the Point Lepreau project
5 next. My understanding, that project was supposed to take
6 1.5 years and cost 1.4 billion, and it ended up taking 4.5
7 years and costing 2.4 billion. Is that your understanding
8 generally, went over budget and ran long, significantly?

9 MR. REINER: Yes, that's correct.

10 MR. RUBENSTEIN: Am I understanding the big issue
11 there was with replacing the calandria tubes? Essentially
12 it got it wrong, and they had to remove them and then put
13 them back in again?

14 MR. REINER: Yes, correct.

15 MR. RUBENSTEIN: And my understanding, you -- the
16 primary way you are dealing with to ensure that doesn't
17 happen, one of the ways, but the primary way is you have
18 got the full mock-up. Everyone is testing this stuff out.
19 You're testing the tooling. You're doing that? Is that
20 the primary way you're handling that --

21 MR. REINER: So the mock-up is definitely a key
22 contributor to ensuring that we don't have that type of
23 event. The other contributor is what caused that is well
24 understood, and there was a flaw in one of the methods that
25 were used to prepare the reactor for the new components,
26 and it is something that was not and would not have been
27 built into the execution of our work at the Darlington
28 refurbishment.

1 Even if that flaw had occurred -- let's say
2 technically we went down exactly the same path -- another
3 key difference is, in the case of Point Lepreau, they
4 continued to execute work, knowing that the work was not
5 meeting the quality standards and took a risk, and the
6 contractor took this risk on behalf of the owner. The
7 owner ultimately borrowed the risk in the schedule and cost
8 overrun, but the contractor chose to take this risk.

9 It's another reason why we have got the visibility
10 into the contracts that we have and why we've structured
11 them the way we have. And so, in our model, we do quality
12 checks, and we will do quality checks as the work
13 progresses. So if a technical flaw like this were to
14 arise, we could very quickly deal with it, rectify it, and
15 then move on without having to go back and redo -- replace
16 an entire reactor's worth of Calandria tubes.

17 MR. RUBENSTEIN: Am I correct they also had a -- they
18 did a mock-up as well before they started that project?

19 MR. REINER: They did not do a mock-up. None of the
20 refurbishments that were done -- Korea, Bruce Power, or
21 Point Lepreau -- utilized a mock-up the way we've utilized
22 it. And so what drove us to build this mock-up was the
23 experience from all three of those in what they chose.

24 They had very simplified mock-ups. They did a lot of
25 tool testing in labs before tools arrived at site, and when
26 tools arrived at site, they were used on the reactor face
27 as they arrived. So it introduced kind of a level of risk
28 by not having a mock-up to test tooling. They did have

1 what we call sort of a single fuel channel arrangement type
2 mock-up to do some testing and some training, but not to
3 the degree that we have implemented.

4 MR. RUBENSTEIN: Let me finally ask you about the
5 Votgle nuclear generating station, the work being done
6 there. If we go to page 102, as I understand, this is an
7 ongoing new build, and it's over budget, and it's taken a
8 lot longer. Do I understand that correctly? That's, at a
9 high level, what's going on?

10 MR. REINER: Yes, that's correct.

11 MR. RUBENSTEIN: This is a memo you wrote, Mr. Reiner,
12 as I understand that, correct, to the Darlington
13 Refurbishment Committee?

14 MR. REINER: Yes, that's correct.

15 MR. RUBENSTEIN: If we flip it over to 104 of the
16 compendium, this is your conclusions and your analysis with
17 respect to this document. You say:

18 "Some refurbishment F&IP/SIO projects were
19 carried out with an expedited execution strategy
20 and experienced issues similar to the project
21 costs and schedule drivers identified in the NIW
22 article on Votgle."

23 So the problems that they're having are essentially
24 very similar to the problems you're having with the
25 facilities and infrastructure and the safety and
26 improvement projects; correct?

27 MR. REINER: So, yes, we had recognized, because we
28 started some of our F&IP and SIO projects outside of

1 refurbishment using existing processes that we had not yet
2 refined as we did through the refurbishment, we were seeing
3 similar risks with some of our projects.

4 MR. RUBENSTEIN: And now you have better processes in
5 place for the rest of the project?

6 MR. REINER: That's correct.

7 MR. RUBENSTEIN: That's the end of my public cross-
8 examination.

9 MS. LONG: Do you now want to go in camera?

10 MR. RUBENSTEIN: Yes, please.

11 MS. LONG: So we are going to go off air, and I would
12 ask those people that have not signed the declaration and
13 undertaking to leave the room unless you are Board staff or
14 employee of OPG.

15 And then I think, Mr. Rubenstein, you'll take us to
16 the lunch break, and then for those that have not signed,
17 we'll reconvene after lunch, to give you an idea of timing.

18 --- On commencing in camera at 12:18 p.m.

19 MR. RUBENSTEIN: Just so the panel is -- I don't have
20 a compendium to limit, obviously, the confidential
21 information, although my friends have the cites --

22 MS. LONG: Okay.

23 MR. RUBENSTEIN: -- so they can put them up on the
24 screen.

25 MS. LONG: Okay. You're fine with everyone in the
26 room? Okay.

27 UNIDENTIFIED FEMALE SPEAKER: Well, I believe -- I
28 should confirm that there was one that was signed yesterday

1 that I wasn't aware of, but I am now.

2 MS. LONG: All right. We are off air, so you can
3 continue, Mr. Rubenstein.

4 MR. RUBENSTEIN: Thank you very much.

5 I just have a couple of areas I want to talk about.
6 Some we've talked about already. I want to go back to the
7 contracts, the RFR contracts, specifically. And, as I
8 understand how you've structured the RFR contract with the
9 joint venture, you have unit-by-unit productivity built
10 into the contract. Do I understand? We can see this at
11 tab 32 of the confidential materials.

12 MR. REINER: Yes. There are --

13 MR. RUBENSTEIN: Page 5 of this -- sorry, page 5 of
14 this exhibit.

15 MR. REINER: Yes.

16 MR. RUBENSTEIN: [REDACTED]

17 [REDACTED]

18 [REDACTED]

19 [REDACTED]

20 [REDACTED] Do I understand that correctly?

21 MR. REINER: Yes, that's correct.

22 MR. RUBENSTEIN: And, as I understand it, you've
23 amended the agreement with respect to this, and we can turn
24 to tab 23. I think it's tab 28, or -- did I write this
25 down wrong? SEC 22, attachment 2, tab 19 -- not this. Is
26 it 123? Sorry, 123 not 23; I apologize.

27 As I understand, this is a summary to -- a letter to
28 Mr. Lyash, a memo to Mr. Lyash, explaining certain

1 amendments you made for the execution phase. This is what
2 this document is?

3 MR. REINER: Yes, that is correct.

4 MR. RUBENSTEIN: And if we go over to page 3 of that
5 document, what you've done is you've amended that.

6 [REDACTED]

7 [REDACTED] Do I
8 understand that correctly?

9 MR. REINER: That's correct.

10 MR. RUBENSTEIN: Why would it be in the best interests
11 of ratepayers to lower the built-in productivity that you
12 had already agreed to?

13 MR. REINER: So the outcome of all of this is the
14 outcome of a negotiated process that has many puts and
15 takes. The primary reason why we had agreed to lower these
16 percentages is we took a significant amount of schedule
17 duration out of the target price in our discussion, so back
18 to the drive towards P50 and a schedule that is relatively
19 aggressive. And the target that we used for schedule for
20 the RFR contract was the best performance that we had seen
21 in refurbishments, which is the Wolsong refurbishment. So
22 we took an approach that the first unit at Darlington will
23 do better than the last unit that was refurbished.
24 Therefore, the opportunities to get the unit-over-unit
25 improvements were not as significant, and that was
26 essentially the Trade-off that was made.

27 MR. RUBENSTEIN: Thank you very much.

28 If we can go to tab 92. You don't need to necessarily

1 pull this up, but as I understand it, you have no
2 experience-based adjustments to execution phase target
3 cost. Am I correct? There is none of that built in where
4 there is for schedule?

5 MR. REINER: Can you repeat?

6 MR. RUBENSTEIN: As I understand it, there is no
7 experience-based adjustments of the execution phase target
8 cost. Is that -- do I understand that? You can see if we
9 go back -- I apologize -- to tab 32.

10 MR. REINER: So that -- that would be reflected in the
11 cost, the shorter duration. And then, when you build the
12 cost up, less time to perform the same work, less cost. So
13 the cost goes hand in hand with the schedule.

14 MR. RUBENSTEIN: I think you're getting to exactly the
15 question I was asking. The productivity deals with the
16 schedule.

17 MR. REINER: Yes.

18 MR. RUBENSTEIN: Obviously schedule is correlated with
19 cost.

20 MR. REINER: Yes.

21 MR. RUBENSTEIN: Is that also then adjusting -- I
22 don't know if it would be necessarily on the same
23 percentages, but is it adjusting -- is there essentially an
24 adjustment to the cost for each of those units that reflect
25 the change in schedule and the reduction in labour that
26 would be needed?

27 MR. REINER: Yes. That change is factored into the
28 target price.

1 MR. RUBENSTEIN: Thank you. That helps me understand
2 that.

3 If we can go back to tab 132, this is the letter you
4 provided with the execution -- sorry 123. Now I'm
5 confusing myself. I apologize.

6 As I understand part -- if we go to page 3, bullet
7 point 5, as I understand, one of the other changes you made
8 is you changed the neutral band from \$25 million to \$75
9 million. Do I understand that correctly?

10 MR. REINER: Yes, that is correct.

11 MR. RUBENSTEIN: And I understand the trade-off -- and
12 you talk about this in that section -- is that the
13 contractor essentially -- they removed some risk?

14 MR. REINER: Yes.

15 MR. RUBENSTEIN: They took on risk, I guess.

16 MR. REINER: They took on risk, right.

17 MR. RUBENSTEIN: So that was the trade-off. And as I
18 understand -- if we go back to the very beginning of
19 determining the RFR contract, as I understand the history
20 of how this works, you went out to market in 2009 and 2010.
21 You did a formal RFP, and two consortiums put in bids?

22 MR. REINER: We actually started with an expression of
23 interest, and seven entities responded to the expression of
24 interest, and then there was an evaluation process
25 conducted. Also, as we were conducting an evaluation of
26 those seven entities, there were some that exited the
27 process. There were others that merged into partnerships.

28 When we ran the RFP, there were three entities that

1 were remaining in the process, and the RFP went to three of
2 them. One of those entities, Atomic Energy of Canada,
3 partway through the process, the entity bidding on the job
4 was acquired by SNC Lavalin. So we were down to two
5 entities, and we took both of those forward and negotiated
6 a contract with both.

7 MR. RUBENSTEIN: So you picked one based on price,
8 quality, all the things you would expect to pick in an RFP,
9 and you negotiated the agreement. And, in that agreement,
10 it sets out what type of costs? They bid with some idea
11 what the final costs would be?

12 MR. REINER: The agreement -- the terms and conditions
13 of the agreement essentially were intended from the outset
14 to span both definition and execution-phase work, but --
15 and there was information provided by the two contractors
16 in regards to how they would execute the work and some
17 costs associated with execution.

18 The initial contract was very, very focused on
19 definition-phase work, and the outcome of definition phase
20 was to reach an agreement on what the target price is for
21 the contract that would get utilized in execution. So, at
22 that point, there was a potential off-ramp opportunity if
23 we could not get to a target price with the contractor.

24 MR. RUBENSTEIN: But you set, in the initial at least,
25 execution-phase cost with the idea that, throughout the
26 definition phase, you would negotiate and revise what the
27 execution phase cost would ultimately be. Is that correct?

28 MR. REINER: There wasn't a -- execution-phase costing

1 was more about -- not a target price. There wasn't a
2 target price negotiated. There were costs submitted by the
3 contractors in terms of what their fees are, their mark-
4 ups, their project management team. So you could do a
5 build-up recognizing that there are still variables because
6 the job hasn't been completely defined. But those
7 variables would then apply to that job.

8 So it does give you an ability to look at the two
9 contractors and do some mathematics to see, under different
10 scenarios, where would the execution price land. So there
11 was sufficient information in that process provided to be
12 able to do that.

13 MR. RUBENSTEIN: And then a memo like tab 123, you
14 amend the agreement with the final costs which you've
15 agreed to through the target -- sorry, through the
16 definition phase, the final target price, any other
17 adjustments you need to make to the contract based on the
18 significant amount of work you had done in the previous
19 year; correct?

20 MR. REINER: That's correct. Based on the work that
21 was done with the contractor in the definition phase, the
22 key product in definition phase was, in addition to the
23 tooling and getting ready to execute the work, was the
24 price for executing the job. The Class 2 estimate for
25 execution was the key product coming out of the definition
26 phase.

27 MR. RUBENSTEIN: And when they -- both the parties had
28 bid, did they bid with -- putting aside the cost of mark-

1 up, did they -- they bid with structures, correct, what the
2 neutral band should be, what the -- how much should be the
3 fixed fee? That was part of their submissions that you
4 looked at? They're putting a structure -- specific
5 structure to you, and you're determining which one is
6 better. That's one part of it; correct?

7 MR. REINER: This is a bit of a test of my memory
8 here, but I believe we did put out a proposed contract
9 structure, and they bid -- they bid against that proposed
10 contract structure so that we could get an apples-to-apples
11 comparison of it.

12 MR. RUBENSTEIN: At what level would the structure --
13 would the structure be target costs --

14 MR. REINER: Yes. We had -- so part -- before we went
15 to the market with contracts, we did a significant amount
16 of work on assessing what type of contract structures would
17 we utilize, and some of this pre-dates my arrival on the
18 project, but there was a significant amount of work done to
19 look at is there even an entity out there that would bid on
20 a fixed-price basis, what makes sense. How would a target
21 price --

22 MR. RUBENSTEIN: I'm going to stop you. I recognize
23 -- I meant a little more granular. Was it, "We would like
24 to see it, the structure we have chosen, and we want you to
25 bid on is a target price," or is it more granular? As the
26 target price, this is the percentage of the fixed fee; this
27 is the dead bands? That's the -- that is what I'm asking
28 for.

1 MR. REINER: I can't recollect off-hand whether we had
2 an exact defined target price structure that they bid
3 against. I would have to go back to look at those bid
4 submissions, but there was definitely quite a bit of detail
5 in terms of cost that they were expected to -- that they
6 both provided, target costs for executing the work, what
7 their fees are, what their overheads are, and details on
8 their cost structures, what their management team make-up
9 would be so that we could build up a comparative cost
10 estimate.

11 MR. ROSE: So, in essence, we negotiated all the major
12 terms and conditions with both vendors. So they had a bid
13 proposal we negotiated through and got the major terms and
14 conditions in place, but there was an expectation that, as
15 the end result of the planning phase, there would be a
16 target price amendment that would be settled off, so based
17 on the final price, and that's what you're seeing here.

18 MR. RUBENSTEIN: So from the awarding of the contract
19 to the joint venture, all the way to today, there has been
20 significant variations in the -- it looks very different as
21 you have made changes to the structure. You have obviously
22 -- have much more idea of what the target cost should be.
23 You've made all the adjustments that we have talked about
24 in this exhibit; correct?

25 MR. REINER: No. The structure actually aligns
26 exactly with what we set out to do. The -- what was done
27 in that definition phase is filling in the precise values
28 associated with dead bands and target cost, but that

1 structure -- that structure was already there. The target
2 price structure was already there, so that didn't change --

3 MR. RUBENSTEIN: Let me rephrase it. Let me rephrase
4 it, then. Within the structure of a target cost which was
5 there, that target cost structure and the costs that are
6 embedded in it have changed significantly, understandably,
7 from when they originally bid all through the definition
8 phase up until where we are today with the execution.
9 Fair?

10 MR. REINER: It needed to be developed, right, because
11 that's part of the definition phase is to develop a Class 2
12 estimate which informs the target cost. That's how the
13 target cost is built. So you don't start out with a target
14 cost and then change it. It was a build-up of the target
15 cost.

16 MR. RUBENSTEIN: So all these years later, how do --
17 what comfort can you give the Board and ratepayers, and
18 ultimately throughout all the changes over the years, you
19 know, the JV was the better consortium to pick than the
20 other one?

21 MR. REINER: So, you know, cost is not the only factor
22 that goes into that kind of a decision; right? It is a
23 factor, and it is an important factor, and the way you can
24 do cost comparisons to satisfy yourself, you can look at
25 mark-ups; you can look at overheads; you can look at fees
26 associated with the professional services that go into
27 managing the project, and that gives you a very good sense
28 of, from a cost perspective, on how the two will compare.

1 A significant portion of the cost lies in trades
2 labour. Trades labour is known, because it's unionized
3 labour, and we know the rates. And then mark-ups that go
4 along with that trades labour are part of -- were part of
5 the submission.

6 So you can do a cost evaluation and pick one over the
7 other, but there are other factors that go into it, and
8 those factors included things like the methodologies that
9 would be used for retubing the reactor, and that was part
10 of the submission. Both contractors were asked, "How would
11 you actually execute this job?" That required them to do
12 some conceptual work in terms of tooling and developing the
13 tooling, the methods by which that work would get executed,
14 and allowed us to do a technical evaluation on their
15 proposed method of executing the work.

16 And then a third key factor that goes into it is the
17 contractor's capability to actually perform the work. So
18 is it the first time that they've ever retubed a reactor,
19 or have they done this type of work before? And if they
20 have, to what degree and where? And that's another factor
21 that weighed into that.

22 And, in all of that, there is a risk assessment that
23 gets done in each case that gets utilized in that
24 assessment. So there are several factors outside of just a
25 pure single number that gets utilized in making a
26 selection.

27 MR. RUBENSTEIN: All right. Thank you very much.

28 I want to ask -- and it would be helpful if you have

1 two documents ready. One is tab 116, and one is -- this is
2 the attachment 1 to SEC 14, and the other is tab 134, which
3 is the response to JT1.16.

4 And tab 116, as I understand it, is a report from
5 Faith (sic) & Gould called:

6 "Benchmarking Report on Contract Strategy and
7 Overhead and Profit Levels of Large-Scale
8 International Projects."

9 And as I understand, the report is a benchmarking
10 report you conducted, and it's dated November 2010, when I
11 think you were sort of looking -- you were exploring the
12 market of what's available, and it's, in part, benchmarked
13 profit and overhead levels. Is that your understanding of
14 the report's primary purpose?

15 MR. ROSE: That is correct.

16 MR. RUBENSTEIN: All right. If we can turn to page 17
17 of that report, and what we see is the overall mark-up,
18 which, as I under -- it's a chart showing overall mark-up
19 percentages for nuclear construction, local engineering,
20 and others, and by "overall mark-up," you're talking about
21 the percentage that's overhead and the percentage of profit
22 combined; correct? Is that your understanding of what that
23 means?

24 MR. ROSE: Yes.

25 MR. RUBENSTEIN: And what we see for nuclear [REDACTED]
26 [REDACTED]
27 [REDACTED]
28 [REDACTED]

1

2 [REDACTED] Do you see that?

3 MR. KEIZER: I'm not sure we have the right page on
4 the screen. So --

5 MR. RUBENSTEIN: No, you do.

6 MR. KEIZER: Okay. Thank you.

7 MR. RUBENSTEIN: When I look under "Nuclear" -- this
8 is on the chart -- the figure, I guess. [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED] Do you see that?

13 MR. ROSE: I see that, yes.

14 MR. RUBENSTEIN: All right. If we go to JT1.16, we
15 had asked you essentially to provide, for your major
16 contract, what is your -- what would be your percentage,
17 that is, profit and overhead.

18 And for the RFR contract, you say -- this is line 37:

19 "Overhead for the target cost element represents
20 [REDACTED] of the overall contract value.21 Profit for the target cost element represent [REDACTED]
22 [REDACTED] of the overall contract value."

23 Do you see that?

24 MR. ROSE: Yes.

25 MR. RUBENSTEIN: I get that, when you add those two
26 together, you get [REDACTED].

27 MR. ROSE: Correct.

28 MR. RUBENSTEIN: When I look at that compared to

1 nuclear, that is over the median and mean. Am I correct?
2 You are above the benchmark?

3 MR. ROSE: So I am looking at page 18 and 19 of the
4 same report [REDACTED]
5 overhead on page 18 and [REDACTED] of profit on page 19,
6 which is a [REDACTED]. The mode, [REDACTED]
7 is that your reference point?

8 MR. RUBENSTEIN: No. I'm looking - you're adding
9 those together. I get [REDACTED] for your RFR. And then I
10 look at the overall, which is the same comparison on [REDACTED]
11 [REDACTED]. I'm not breaking them out. And I get -- you
12 would be above the mode and median; correct?

13 MR. ROSE: That's correct. Above the mode and mean,
14 but lower than the top, correct.

15 MR. RUBENSTEIN: If we turn to the turbine generator,
16 JT1.6, and we look at your other large contract, I see --
17 we can see this at line 17:

18 "Overhead for the target cost element represents
19 [REDACTED] of the overall contract value.
20 Profit for the target cost element represents [REDACTED]
21 [REDACTED] of the overall cost value."

22 Do you see that?

23 MR. ROSE: Yes, I do.

24 MR. RUBENSTEIN: If you combine that, that's [REDACTED]
25 [REDACTED]; correct?

26 MR. ROSE: Correct.

27 MR. RUBENSTEIN: And if we go back to page 17 of the
28 benchmarking report, that's, again, above the median and

1 mode; correct?

2 MR. ROSE: That is correct.

3 MR. RUBENSTEIN: Why is that appropriate?

4 MR. REINER: Maybe I'll start out with the benchmarks.
5 The benchmark population here went outside of the Canadian
6 industry. You cannot take a nuclear qualified contractor
7 that works on reactors in other jurisdictions and just put
8 them to work in Canada. They have to go through a
9 qualification process. The standards aren't significantly
10 different, but the contractors are required to put into
11 place a quality management program that satisfies the
12 Canadian regulatory requirements, and there's a significant
13 cost in doing that.

14 So when we went to market to bid -- so, for example,
15 the RFR job, it was Canadian companies that had that
16 qualification that responded, because the international
17 companies would not make that investment on a one-time job
18 like this, so there were no respondents.

19 It was a competitively bid process and they were -- I
20 mean, General Electric, GE -- Nuclear Hitachi Canada was a
21 bidder on one of the projects, but it was a subsidiary of
22 General Electric that was completely isolated through
23 financial means from General Electric global. So the
24 nature of industry doesn't allow you to get to benchmark,
25 because benchmarks look broadly. They certainly inform us
26 in terms of where we strive to get to in the negotiations,
27 but those variations are not unexpected.

28 In the case of the turbine generator contract, that

1 was a competitively bid contract with the low bidder
2 selected. Again, the benchmarks are informative, but there
3 is a negotiation process and a bidding process that gets
4 utilized to award the contracts.

5 MR. RUBENSTEIN: I want to ask about the contractor
6 performance. If we can turn to tab 75, I'm looking at page
7 16 of that document, and this was a Modus Burns McDonnell
8 oversight report they're providing to the Darlington
9 Refurbishment Committee in November 2015. And as I go down
10 and read in the confidential area in that paragraph, it
11 says:

12 "E.S. Fox's performance on campus plan provides
13 vital OPEX that the team has considered in
14 identifying risk for these projects. The DR team
15 is aware of these issues [REDACTED]
16 [REDACTED] and are
17 attempting to mitigate those issues. [REDACTED]

18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
27 [REDACTED]
28 [REDACTED]

1 [REDACTED]
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5 [REDACTED]
6 [REDACTED]

7 MR. RUBENSTEIN: If we go to tab 78, this is a nuclear
8 external oversight assessment report also by Burns &
9 McDonnell. And if we go to page 11 of that document, so
10 just before that, tab 78? D2, 28, attachment 2. D2, 28,
11 attachment 2. Let me read it to you.

12 If we go to page 11, as I understand, this is an
13 assessment from November 14 through November 20, 2015. You
14 can see that on page 2, and we don't need to do to that.
15 But if we go to page 11, down under campus plan
16 project risks, you see:

17 "As of November 2014, the path of the D2O
18 storage, in particular, was very uncertain, and
19 OPG had just terminated Black & McDonald from D2
20 storage, [REDACTED]

21 [REDACTED]
22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
27 [REDACTED]
28 [REDACTED]

1 MR. ROSE: That gets back to also, Mr. Rubenstein, is
2 late design -- you can't get to a Class 3 estimate if you
3 don't have a design complete, which is the lesson learned
4 that we spoke about earlier this morning. If you don't
5 have -- if your design is coming late, your level of
6 confidence in your estimate is going to be diminished.

7 [REDACTED]

8 [REDACTED]

9 [REDACTED]

10 MR. REINER: Yes. Now, I'll -- so maybe -- that is
11 correct, yes.

12 MR. RUBENSTEIN: All right.

13 MR. REINER: Now, I just want to maybe provide a bit
14 of context here as well. If you -- when you look at a
15 project of the complexity of Darlington refurbishment and
16 you sort of break it down into its elements, you end up in
17 -- there are generally three categories of work that
18 emerge, and there is an alignment in industry with
19 contractors to those categories of work.

20 There is what we call component-level work, where you
21 take a contractor and you'd say, "We need you to replace
22 this section of pipe. We need you to rewire this piece of
23 switch gear. We need you to replace this set of valves,"
24 and that is the nature of the balance of the plant work in
25 the refurbishment project, and that work fits well within
26 what we call a tier 1 contractor, which is a construction
27 contractor. [REDACTED]

28 [REDACTED]

1 When you go to tier 2, you introduce a level of
2 engineering complexity, and it's work that requires a
3 design to be developed, and that design to be tested,
4 validated, and then constructed and commissioned and put
5 into service. And so projects like the containment
6 filtered venting system and the third emergency power
7 generator fit into that category, and you would go to
8 what's called a tier 2 contractor.

9 And if you were to construct a brand-new nuclear plant
10 from scratch like the Vogtle project, you would go to a
11 tier 3 contractor. And the profits, the mark-ups, and the
12 players in each of those categories are very, very
13 different.

14 [REDACTED]
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6 MR. RUBENSTEIN: All right. If I can ask you to turn
7 to tab 152. This is the confidential version of a document
8 I took panel 1A to, which was the quarterly performance
9 report, as I understand it.

10 And, as I understand, this was for the period ending
11 March 31, 2016. You see it in the top right-hand corner?

12 MR. REINER: Yes.

13 MR. RUBENSTEIN: And I'm correct that this is the
14 quarterly performance report?

15 MR. REINER: Yes.

16 MR. RUBENSTEIN: All right. And if we can go to page
17 8 of that document. And you have a vendor performance
18 scorecard, essentially, where red is not good; green is
19 good; yellow is what yellow is, somewhere in between? Do
20 you see that?

21 MR. REINER: Yes, that's correct.

22 [REDACTED]
23 [REDACTED]
24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
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19 [REDACTED]
20 MR. REINER: So in -- you know, the first thing that
21 I'll say is: If you saw all green indicators here, that
22 would be a problem for me, because it wouldn't be
23 reflective of issues; right? This is why we set a much
24 lower bar in terms of what we measure, so we can quickly
25 surface issues. And that's the basis for these indicators.
26 [REDACTED]
27 [REDACTED]
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21 [REDACTED]
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25 [REDACTED]
26 MR. RUBENSTEIN: Now, I understood from panel 1A, when
27 they were asked about the D2O project, [REDACTED]
28 [REDACTED]

1 [REDACTED]
2 [REDACTED] That's why it's been pulled out of the
3 application. It shouldn't affect the work they're doing on
4 the RFR. Delays in the D20 should not affect the RFR
5 project. Do I understand that correctly?

6 MR. REINER: I mean, there is no direct relationship
7 between execution of that project and execution of RFR.
8 They are two separate project teams. Now, we are, as we
9 had indicated, going through an assessment as we speak to
10 understand all of the issues that are contributing to a
11 schedule delay on the D20 storage project. To the extent
12 that some of those are management related, there may be a
13 crossover at the management level, and we will need to
14 understand that, and we will look at that.

15 MR. RUBENSTEIN: If we can turn to tab 89. This was
16 the Burns & McDonnell/Modus report, dated August 2, 2016.
17 If we can turn to page 3 of that document. And, as I read,
18 under "Vendor Capabilities and Readiness," it says:

19 "To date, the vendors have struggled performing
20 the F&IP projects and meeting some of the
21 commitments during the refurbishment projects
22 definition phase. This raises several concerns
23 with respect to the refurbishment project,

24 [REDACTED]
25 [REDACTED]
26 [REDACTED]
27 [REDACTED]
28 [REDACTED]



1 MR. RUBENSTEIN: If we go under the bullet point below
2 that, this is what we heard during Mr. DeRose's review of
3 the Construction Review Board, similar comments, as I
4 recall. It says:

5 "The OPG project team has a tendency to help the
6 contractors resolve issues in a manner that
7 imposes unanticipated demands on OPG staff. Care
8 must be taken to ensure that the contractors do
9 not necessarily rely on OPG and shift contractual
10 responsibilities."

11 Do you see that?

12 MR. ROSE: Yes, we see the statement.

13 MR. RUBENSTEIN: As I understand, what they're saying
14 is you're helping out the -- you should be doing other
15 things, and you're helping out the contractors when they
16 get behind or they need help; correct?

17 MR. REINER: That's correct. And we would always do
18 that because we cannot let the project fail. That's the
19 purpose of why we have an OPG project management team.
20 It's the purpose of why we staff it the way we do and why
21 we've structured the organization the way we do with people
22 overseeing specific project bundles. And that's why, when
23 I was talking previously about the 100 percent cost overrun
24 scenario, that scenario is not realistic in our space,
25 because, when we see issues like this, we immediately look
26 at what's causing the issue, and we immediately augment
27 where we can to rectify the issue until the contractor has
28 a corrective action plan in place that corrects it and

1 allows then to back out because, for us, the critical thing
2 is that performance of the project continues to progress.
3 Now, that is not done without looking at contractual terms
4 and conditions and costs associated with doing that, and
5 all of that is tracked as well.

6 MS. LONG: Mr. Rubenstein, I'm doing a time check. Do
7 you think you're almost done?

8 MR. RUBENSTEIN: Five minutes.

9 As I understand then, unless a contractor -- let's use
10 the RFR example. The contractor is behind, and OPG staff
11 goes and helps out to make sure they stay on schedule.
12 There is a cost. OPG is incurring cost to do that;
13 correct? And at the same time, there would be no
14 disincentive for the RFR contractor because you haven't hit
15 -- there is no disincentive that gets kicked in?

16 MR. ROSE: To be clear, the way we set up our
17 structure and our overall project management model is that
18 we have a role to play, which is helping out whether
19 they're ahead or behind. We are an active owner doing a
20 number of things to make sure this project is successful.

21 MR. RUBENSTEIN: All right.

22 If I can ask you to turn now to -- I believe this is
23 J1.3 - sorry, J1.2. If we can turn to page 17 of this
24 document, this is, as I understand it, is the updated
25 quarterly performance report, correct, that you provided?

26 MR. ROSE: That's correct.

27 MR. RUBENSTEIN: This is the period ending the 30th of
28 September, 2016.

1 MR. ROSE: Correct.

2 MR. RUBENSTEIN: We're going to look at what I see --
3 now we have a white, and I'm not exactly -- what is the
4 white colour that has been put into this form?

5 MR. REINER: White is good. Green is ahead of plan,
6 essentially. Yellow is behind plan. Red would say we're
7 well below target, or we're above high confidence in cost
8 or above high confidence in schedule.

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MR. RUBENSTEIN: Am I correct that, conceptually, safety has an effect on cost and schedule? If someone gets hurt, it's going to take longer to do the project?

MR. REINER: Absolutely. Minor injuries -- now, these are the result of minor injuries; they're not lost time injuries we measure. So what can drive this indicator red is a cut on the finger that requires a doctor's attention to rectify,. And the nature of the injuries that are that type, those don't affect schedule. But what we are always cognizant of is are there underlying things. Is the contractor taking shortcuts, for example, that could result in a serious injury and that would have a significant impact on the schedule?

MR. ROSE: We have this report here also, September 30, 2016, with the quarter ending starting July 1, 2016, in a period where we had a very hot summer, and a number of these medical attentions were related to heat stress.

MR. RUBENSTEIN: Lastly, if we quickly go to J 1.1 --

MS. LONG: Sorry to interject here, but I just want to ask a question about this.

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25 [REDACTED]

26 MS. LONG: Thank you.

27 MR. RUBENSTEIN: Lastly, if we can go to J1.1, this
28 was the Modus Burns & McDonnell November 2016 report, the

1 last one we have on the record. And if we can go to page 4
2 of that, under "Vendor Performance" again, we see under the
3 first bullet point -- well, we start at the beginning:

4 "The performance by some vendors to date
5 presented risk to segment 1 and beyond if not
6 mitigated."

7 And the first bullet point talks about:

8 "E.S. Fox will need to ramp up its weekly earned
9 value production to meet the schedule and then
10 maintain the level of progress through the first
11 half of the unit to DR project. [REDACTED]

12 [REDACTED]

13 [REDACTED]

14 [REDACTED]

15 [REDACTED] Based on
16 performance trends to date, the OTM sees a risk
17 that the BOP and SDLU work could place greater
18 demands on management time if it impacts key
19 milestones. This trend should be monitored
20 closely."

21 And then the next paragraph talks about SNC-Aecon, the
22 joint venture, and it talks about:

23 "It's currently performing the vault turnover
24 unit islanding work and completing the RWBP, all
25 of which support its critical-path retube and
26 feeder replacement work. SNC-Aecon is also
27 performing rehearsal work in the vault mock-up
28 with the goal of testing and improving the

1 performance. [REDACTED]

2 [REDACTED]

3 [REDACTED]

4 [REDACTED]

5 [REDACTED]

6 Do you see that?

7 MR. REINER: Yes.

8 MR. RUBENSTEIN: [REDACTED]

9 [REDACTED]

10 [REDACTED]

11 [REDACTED]

12 [REDACTED]

13 [REDACTED]

14 [REDACTED]

15 [REDACTED]

16 [REDACTED]

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1 [REDACTED]
2 [REDACTED]
3 [REDACTED]

4 MR. RUBENSTEIN: So we're going to get -- there's an
5 undertaking -- when it's provided to the Darlington
6 Refurbishment Committee, the more -- the most updated Burns
7 & McDonnell/Modus, when they present it to them. Is your
8 expectation we're going to see things improving, or are we
9 going to see continuous problems?

10 MR. REINER: Well, so oversight will always identify
11 problems. That's what oversight is there for. We don't
12 bring in oversight to tell us that everything is going
13 good. The idea is: Are there blind spots that the
14 management team isn't seeing? We ask -- we ask them to be
15 -- you know, these aren't -- these reports aren't about,
16 "Tell us the good news." We want to understand everything
17 that you, in your independent role, see as an issue.
18 Identify it for us.

19 The Refurbishment Construction Review Board is the
20 same thing. You're always going to see reports with
21 issues. The importance of that is: What is the project
22 management team doing about those? What is OPG doing about
23 the issues to rectify them to ensure there isn't a cost and
24 schedule impact?

25 Now, in the ideal world, all problems go away, and we
26 never have another problem again, but there are going to be
27 ebbs and flows in this. There are going to be issues. The
28 issues will get identified, and we are going to address

1 them in the course of execution, and it's going to be this
2 way throughout the project.

3 MR. RUBENSTEIN: Thank you very much. Those are my
4 questions.

5 --- On resuming public session at 1:19 p.m.

6 MS. LONG: Thank you, Mr. Rubenstein. We're going to
7 break for an hour.

8 --- Luncheon recess taken at 1:19 p.m.

9 --- On resuming at 2:23 p.m.

10 MS. LONG: Before we begin, are there any preliminary
11 matters, Mr. Keizer?

12 MR. KEIZER: We have none.

13 MS. LONG: Okay. Mr. Yauch, I believe it's you.

14 **CROSS-EXAMINATION BY MR. YAUCH:**

15 MR. YAUCH: Thank you. Good afternoon. I'm going to
16 start on page 24 of my compendium.

17 MR. RICHLER: Would you like to mark that as an
18 exhibit?

19 MR. YAUCH: Sure.

20 MR. RICHLER: K3.2.

21 **EXHIBIT NO. K3.2: COMPENDIUM SUBMITTED BY MR. YAUCH**

22 MR. YAUCH: I was asking about this on the first
23 panel, and Mr. Rubenstein talked about the Monte Carlo
24 model and some intricacies of it. But I was curious. When
25 OPG decided to use this type of analysis to determine
26 contingency, did it look at other nuclear projects that had
27 done a similar type of analysis? I couldn't find any.

28 MR. ROSE: I'm not certain that we did look at any

1 other nuclear facilities. We just looked at the fact that
2 preparing a Monte Carlo analysis is best practice per
3 Project Management Institute and the Association for the
4 Advancement of Cost Engineering. It really wasn't a
5 question as to whether or not this was or wasn't good
6 practice. We believe it is good practice, and I believe
7 the industry believes that as well.

8 MR. YAUCH: There are other ways of looking at
9 megaprojects, how to adjust costs and account for costs;
10 right? Monte Carlo is just one of the options; correct?

11 MR. ROSE: There are other ways to look at costs
12 related to a megaproject. But when you're dealing with
13 many risks with different probabilities, I believe Monte
14 Carlo is the best way to look at it.

15 MR. YAUCH: But it's never been used on a nuclear
16 project, so we don't know if the nuclear industry itself is
17 able to -- that the risk can be quantified so clear as a
18 Monte Carlo model would suggest.

19 MR. ROSE: I can't say it was never used on a Monte
20 Carlo project. I'm just not knowledgeable that it was or
21 was not used in a nuclear project.

22 MR. YAUCH: Okay. Page 26 please. So within the
23 Monte Carlo model, does that interpret this comment? It
24 says some things -- for example, excusable delay, risk in
25 the OPG risk register and defective work is a risk in a
26 joint venture and internal risk register, and these aren't
27 included in the Monte Carlo model. Are there some risks
28 you don't actually put in there, or does everything go in

1 there?

2 MR. ROSE: If you just scroll to the top of this page
3 for a moment, please? This is report prepared by OPG, and
4 it was considering that the work that the joint venture had
5 done in preparing the retube and feeder replacement Class 2
6 estimate. And what it's really saying there is that there
7 are certain risks -- and we spoke about this earlier today
8 -- there are certain risks that the joint venture hold and
9 would include in their Monte Carlo model. There are
10 certain risks OPG would hold, and we would include in our
11 Monte Carlo model. So this reference is to the joint
12 venture's Monte Carlo model, not ours.

13 MR. YAUCH: Is there one unified Monte Carlo model, or
14 there are multiple Monte Carlo models amongst different
15 contractors and OPG?

16 MR. ROSE: Some of the contractors, as we noted this
17 morning, the turbine generator contract and the joint
18 venture RFR contract, have some contingency in their
19 contracts by the nature of the type of contract they are.
20 Our Monte Carlo is done on all the risks that OPG must
21 bear.

22 MR. YAUCH: There are other risks in the project that
23 aren't in your contingency, but are out there?

24 MR. ROSE: That's correct. We talked about that this
25 morning. Within the RFR contract and the turbine
26 generator, there is some contingency.

27 MR. YAUCH: So the 2.002 contingency and escalation
28 that we have, the real contingency is higher than that?

1 MR. ROSE: We spoke again this morning that, within
2 the contracts, within the target price contract for the RFR
3 contract and within the turbine generator contract, there
4 are contingencies within them, within those contracts that
5 are related to the risks that the contractor must bear.

6 MR. YAUCH: Do you know what the global figure is?
7 What are we're looking at in total, with everything
8 included, all-in?

9 MR. ROSE: Give me a second. I'll pull up the
10 reference.

11 In issue 4.3, schedule 2, AMPCO 72, page 2 of 2, item
12 number F, it's also included in this morning's compendium
13 for the School Energy Coalition. Item F here, so looking
14 at the retube feeder replacement execution phase target
15 cost, there's 371 million of contingency and 2,4 million
16 respectively for the turbine generator, and these are for
17 contingency for risks that each of those contractors are
18 bearing to a P50 amount. The contingency that OPG is
19 carrying is contingency incremental to that each of those
20 contractors are carrying. They're for risks that OPG is
21 accountable to own and manage, and we have contingency for
22 those. So the 1.7 billion plus about 400 would be \$2.1
23 billion worth of contingency approximately before interest
24 and escalation.

25 MR. YAUCH: So the contingency isn't -- if we look at
26 the project as a whole, it's not 1.7; it's 2.1, just so I'm
27 clear?

28 MR. ROSE: So it goes on to talk about -- so those are

1 two contingencies within the contracts that are pulled out.
2 The contingency that OPG is carrying is 1.7. The vendors
3 are also carrying contingency for a total of 2.1 billion
4 approximately.

5 MR. YAUCH: And then interest and escalation on top of
6 that?

7 MR. ROSE: That's correct.

8 MR. YAUCH: Okay. How much would that account for,
9 interest and escalation on that?

10 MR. ROSE: I have not done that calculation. In fact,
11 I think we were asked to take an undertaking this morning
12 to do that calculation.

13 MR. RICHLER: It was J3.4, I believe.

14 MR. ROSE: J3.4.

15 MR. YAUCH: Okay. If you can go to page 21, please,
16 of my compendium. So part of the this project, even though
17 it's refurbishment, you admit that most of this is done for
18 the first time by the contractors themselves. Within the
19 Monte Carlo model, the way I interpret it, you classify
20 things in three ways: low risk, medium risk, and high
21 risk. Does it break things out as this is being done for
22 the first time contractor, they might not know, or do you
23 roll that into the three levels of risk?

24 MR. ROSE: Those are always considerations when we
25 look at the risks themselves. So a risk that something
26 that we've done multiple times, the likelihood is the range
27 of uncertainties is going to be tighter than a risk we're
28 doing for the first time.

1 So the three points would -- when you do a three-point
2 analysis, you look at what it might be, what it
3 optimistically could, what it pessimistically could be.
4 And depending on your experience and the experience of the
5 people evaluating those risks, the outcomes would be
6 different.

7 MR. YAUCH: Okay. Let's go to the next page, page 22.
8 This is from one of the Modus audits. If you look at the
9 second paragraph that's highlighted, this is three months
10 before you submitted your RQE which established your
11 contingency. You say that, at this point, many of the
12 project managers were going on a gut feel when it came to
13 risk. So I'm curious how, in three months, you went from
14 that kind of risk assessment to three months later being 90
15 percent confident that you have it right.

16 MR. ROSE: I'll read what it says here. It says:
17 "Over the last year, additional management focus
18 has been placed on developing and rationalizing
19 risks, and management goals are well known to the
20 project manager."

21 So I think there was lots of time in us preparing and
22 identifying risks and rationalizing those, and it goes on:

23 "Some groups have embraced, but other pockets
24 have produced contingency input merely to meet
25 the RQE deadline."

26 Then it goes on to say that, although we did do the
27 analysis, they're not -- this is again Modus/Burns &
28 McDonnell position -- that some people are not as actively

1 participating or managing the risks from -- they're just --
2 they're going through the initiation process, the
3 quantification process, but are not effectively managing or
4 owning and mitigating that. And that is something that we,
5 as a management team and leadership team, through our risk
6 oversight committees, have continued to focus on and ensure
7 that risk management is an active part of each of the
8 project managers' responsibilities.

9 MR. YAUCH: Right. But three months before you came
10 up with your final number, there were still some -- it said
11 some of the estimates. It doesn't quantify how many. It
12 still says that some of your estimating was basically just
13 people guessing, going on what they thought might be the
14 risk and what's the cost. And that -- how did you rectify
15 that in three months? Was it a big problem? Was it a
16 little problem? How many estimates were done by people
17 just -- by going by their gut?

18 MR. ROSE: So through the entire process, we had --
19 you know, I had a risk management team that led the effort.
20 They asked a number of probing questions to get the nature
21 of the risk, to get the clarification and understanding of
22 the three points. And we had a number of challenge
23 meetings leading up to RQE, different levels, project
24 level, and then I think we had at least three challenge
25 meetings at the senior management level to make sure that
26 the ranges in the risk analysis were appropriately put
27 together.

28 MR. YAUCH: So by the time you had the RQE -- I think

1 you said October/November that year -- do you think you had
2 flushed out those problems?

3 MR. ROSE: We did. I mean, the whole process was
4 quite an extensive process. Each of those risks have
5 three-point analysis that are done. The model gets
6 generated. I think that many of the intervenors have
7 looked at this and, in their conclusion of RQE, have stated
8 about the extensitativity (sic) of our process and the
9 reasonableness of the outcomes.

10 So when you're done that exercise, you get a budget.
11 The budget that we've got are the 1.7 for our owners'
12 costs, and that's the budget that we are standing behind.

13 MR. YAUCH: Okay. So if we can go to page 31, please.
14 This is the last Modus report you filed in response to IRs.
15 I know you have since filed a couple more. But in the risk
16 management, it says that:

17 "Identified a number of concerns regarding the
18 project team use of risk program as a management
19 tool."

20 So seeing that, up until two months before you did
21 breaker open, this was still a problem, and the auditor was
22 still concerned about it. And so my question is: When you
23 fixed it for the RQE, what was still remaining? Why were
24 there still problems with people not accepting risk or sort
25 of recognizing the importance of it?

26 MR. ROSE: This speaks to the product managers using
27 their risk management to effectively mitigate those risks
28 and to avoid impacts. It's an issue that's been identified

1 as something that we continue to reinforce as an
2 expectation with our project managers.

3 When we -- when a risk that's in our register, for
4 example, one of the things that we make sure that those
5 risks are being routinely reviewed, and if there is a
6 resulting change that comes out of a risk that's in the
7 register and the risk can't be fully mitigated and there's
8 a change that comes to be, we are fully assessing whether
9 or not the risk management process was effective in
10 resolving that change or not.

11 MR. YAUCH: Okay. So if you go to page 30, and it's
12 in the same report. Under "Risk Management," it comes up
13 again, and you talked earlier -- and I can appreciate this.
14 You kind of described the Monte Carlo model as this living,
15 breathing thing that changes as the program goes on. And
16 it says since RQE -- and this is August 2016 -- you added a
17 bunch of new risks to the program. And it says:

18 "without the benefit of the rigour established in
19 RQE".

20 But when you added those new risks, you didn't
21 actually change the contingency; correct? Earlier you said
22 it stayed the same, so you must have lowered the risk
23 somewhere else; correct?

24 MR. ROSE: So this is -- what this is identifying is
25 that certain project teams may have gone into the risk
26 register, the RMO tool that we talked about this morning,
27 and added in some risks that haven't been fully assessed or
28 quantified by the central risk management team, and,

1 therefore, no contingency has been added.

2 You know, I think that our risk management process
3 goes through a set of questions and -- to understand what
4 the nature of those risks are. And that's when the proper
5 quantification would come -- would be added to the tool.
6 And ultimately, if there's an impact on contingency, it
7 would be included in the contingency forecasts.

8 MR. YAUCH: Okay. But from the RQE until breaker open
9 or even until now, you still -- even with new risks, you
10 guys are still confident with the original assessment you
11 did back in October?

12 MR. ROSE: Yeah. There are some risks that close
13 without triggering. There are risks that trigger, that
14 have less exposure than we had planned or a higher
15 exposure, and then there are new risks that are added. So
16 we, in our forecasting process, have to constantly be aware
17 of the changing risk environment and including that in our
18 forecast.

19 MR. YAUCH: Okay. So if you go to page 29, please.
20 The cost performance section, in sort of the second dot, it
21 talks about your draw-down of contingency, and they raise
22 concerns at the velocity in which you were drawing it down
23 at that point was a concern. But it does say, if this is
24 all just part of finalizing the budget, that's fine. So
25 were you able to slow the \$10 million per month velocity of
26 draw-down?

27 MR. ROSE: So I don't necessarily agree that \$61
28 million is a large velocity, and the reason why I say that

1 is this is during a period where we were finalizing the
2 unit 2 estimate, and, as we've already spoken to, the
3 contingency did actually go down, and it went down for a
4 couple of reasons. Some risks we had moved into the base
5 plan and other risks diminished and went away, and new
6 risks came in. That's a part of the process.

7 But even of those \$61 million of risk that were drawn
8 down at that point in time, it doesn't necessarily mean
9 that those were funds that were spent. Sometimes risks get
10 drawn down for an event that is going to happen. I know
11 today that the cost of something is higher than I had
12 originally planned, and now those costs may be distributed
13 over unit 2 and other units, so it doesn't mean that that
14 money was spent, because that, in fact, wasn't true.

15 MR. YAUCH: Can that happen over the life of the
16 entire project? So you have a certain amount of
17 contingency for unit 2. Could you make that same
18 assumption that, in the future, I know we're going to need
19 it, so let's do it now, and then say, "Oh, we think in the
20 future, we won't actually need it"?

21 MR. ROSE: I mean, if it's validated to be true, we
22 would actually do that, because we want that included in
23 our forecast. So if I have an assumption that it's going
24 to cost me \$10 to buy something and I go through the
25 exercise and I need to buy that something for each of the
26 four units, and I go through the exercise and it actually
27 costs us \$15 and I have contingency for that, I'm going to
28 true that up then and there, if I have got no better

1 information. That way, my forecast for future units is
2 also better.

3 MR. YAUCH: And the auditor was essentially warning of
4 this, that you were pulling it now, but you needed it at
5 that time because you were finalizing the project before
6 breaker open, so it wasn't -- you weren't concerned about
7 it?

8 MR. ROSE: I think, in this point of time, we were
9 focusing getting ready for unit 2 and making sure that
10 everything we knew was properly captured.

11 MR. YAUCH: Okay. So if we go to page 32, I'm going
12 to switch for a little bit. From a higher perspective, one
13 of the problems with a lot of the campus plan -- campus
14 projects was that they were done by the P&M organization
15 within OPG, and the auditor said that essentially this
16 organization wasn't prepared to do this kind of work. Is
17 that true? That, at the time you gave them these projects,
18 they didn't have the manpower; they didn't have the
19 expertise to handle this type of work and cost and the type
20 of scheduling needed?

21 MR. REINER: Certainly the capability within the
22 projects and modifications organization at the time was a
23 contributor to OPG's ability to manage the projects. We
24 had just come through the business transformation at that
25 time that resulted in reductions in staff in a number of
26 areas and freezes internally in filling vacancies, and that
27 did have an impact on the ability of the organization to
28 effectively managing those projects. It wasn't the only

1 contributor but, yes, it was a contributor.

2 MR. YAUCH: And the auditor highlights that. They say
3 your push to decrease staff, which I know was part of the
4 business transformation, was actually one of the problems,
5 that you were giving it more work, but giving it less
6 manpower.

7 MR. REINER: Yes. And, I mean, the auditor recognized
8 this. We also recognized that -- and that organization, in
9 fact, is now undergoing additional reviews and is being
10 augmented with additional project management capability to
11 align it with the volume of work, rather than aligning it
12 with a target that's disconnected from the work.

13 MR. YAUCH: But they started this work back in 2012 or
14 2013.

15 MR. REINER: That's correct.

16 MR. YAUCH: We're now five years later, and now we're
17 fixing it? Is that how I interpret that, that it was
18 allowed to run like this for five years, and now they're
19 getting more staff?

20 MR. REINER: No. There has been a transition over the
21 course of time, since the beginning of the campus plan
22 projects. So getting the organization sized to align with
23 the volume of work is one step that has been taken. That
24 continues to be done.

25 We talked earlier today about some of the process
26 changes that have been made. They've already been
27 implemented. We've made a number systems changes for
28 tracking cost and schedule and standardizing across OPG.

1 That has already been done. There's additional things
2 related to project management governance still being rolled
3 out. So it's a continuum, all aligned with an internal
4 initiative we're focusing on in OPG that we've called
5 project excellence, to improve our capability across the
6 company related to project management.

7 MR. YAUCH: Okay. Go to page 35, please. By May
8 2014, the D20 project had already been problematic, and
9 some of the other campus projects have also been
10 problematic. So the auditor said you need to re-baseline
11 the whole thing, but not only just the ones related to the
12 refurbishment project, you also had to rebase all work that
13 organization is doing.

14 I know you did some of the DRP stuff; you went and
15 recalculated the cost of D20 in your contingency. But did
16 you end up rebasing all the nuclear work that was under
17 that organization?

18 MR. ROSE: What we did is -- we had a gated process
19 that we put in place in refurbishment, and what we did is,
20 as each of the projects went through the next gate, we
21 reset their baseline. So the D20 project, at this time --
22 this is going back some time and was the subject of
23 discussion quite extensively at the last hearing.

24 We were in the process of negotiating with the current
25 contractor, the joint venture, and they put forward an
26 estimate. We also had estimates updated for our third
27 emergency power generator, a containment filtered venting
28 system, amongst a number of other projects, and we locked

1 in our estimate for the F&IP and safety improvement
2 opportunity projects at the end of 2014 and actually have
3 been measuring our performance against those ever since.

4 MR. YAUCH: If you can go to page 36, what was
5 happening in May of 2014 when you did decide to rebase some
6 of it is you could already see these projects were
7 essentially spiralling out of cost control. They were
8 blowing past any sort of estimate you had for them, and
9 that would have raised alarm bells at the company; correct?

10 MR. ROSE: I'll give you one characterization, and
11 I'll let Deitmar finish up with that. You know, I talked
12 about a gated process and that you can't lock in an
13 estimate until the engineering is sufficiently advanced
14 enough to be able to lock in that estimate. So some of the
15 early estimates that were in our systems were based on some
16 -- when I talk about the third emergency power generators,
17 as an example, was based on preliminary estimates done
18 prior to the completion of engineering.

19 Our focus was on getting enough planning and getting
20 enough engineering done so that we could put a reliable
21 estimate in place by the end of 2014 and monitor
22 performance to that. And earlier this morning, Mr. Reiner
23 talked about that, when we had that in place, we actually
24 had some projects delivered for lower costs than what those
25 estimates were.

26 MR. YAUCH: If I remember correctly, the lower cost
27 were in the hundred thousands, maybe a million or two,
28 whereas the overruns were in the hundreds of millions. So

1 the scale of one as compared to the other are sort of
2 apples and oranges; correct?

3 MR. REINER: I think if you look in aggregate -- so in
4 2014 -- and this dates back to 2014, I believe, this
5 particular report. In 2014, the budgets that went into the
6 release quality estimate for these projects was
7 established. That is still the budget we are tracking
8 those projects against today. And, in total, on all
9 projects, we sit now at about 2 percent variance, and I'm
10 expecting that will be about a 3 or 4 percent variance
11 against the budget, so that's --

12 MR. YAUCH: Against the RQE budget?

13 MR. REINER: Against the RQE budget, which, for these
14 projects, was set in 2014.

15 I just want to go back to an earlier comment. I think
16 the characterization of spiralling out of control is not a
17 good characterization. We've said this many times, but I
18 want to say it again. The issue we had is point estimates
19 were put into business cases before sufficient work was
20 done to actually understand what the cost would be. The
21 cost of the projects is directly reflective of the work
22 that's needed. The work that's needed meets the regulatory
23 requirements. It deals with the environmental assessment
24 issues that had to be cleared. It deals with the risks
25 encountered during subterranean work. So it is reflective
26 of the work.

27 The error that was made is the cost estimates -- point
28 estimate without ranges of uncertainty were introduced for

1 these projects prior to sufficient work being done to
2 actually know what a realistic cost range around these
3 projects is.

4 MR. YAUCH: The D2O project in particular, you
5 initially budgeted it at 200 million, and then you lowered
6 it down to 100 million, and then it went back up to 300
7 million; right? It's been sort of bouncing around both
8 ways through the life of it; right?

9 MR. REINER: The cost estimate for that project, yes.
10 And, again, a lot of that is history. There are very good
11 reasons associated with that. The initial cost -- and I'll
12 give you a couple of the big items, because it's important
13 to understand what some of the drivers are.

14 The initial design, the conceptual design for this
15 facility assumed that it could be attached to the original
16 tritium removal society. When that was presented to the
17 Canadian Nuclear Safety Commission, it was identified that
18 that would not meet the seismic requirements. So that
19 facility had to be detached, and essentially what was a
20 three-wall building needed to become a four-wall building
21 and built to a much more stringent set of standards than
22 what the initial contemplated in attaching to an existing
23 facility.

24 The second big item that was encountered was there was
25 a heavy water spill at Darlington a couple of years prior
26 to the start of construction, in the site where this
27 facility was built. We had to decontaminate all the soil
28 that came out of that facility, and we had to decontaminate

1 all the water that was extracted as part of doing the
2 dewatering for construction. Those were all costs not
3 initially anticipated. Those were costs that emerged as a
4 result of the requirements to construct this facility.

5 MR. YAUCH: If you can go to page 67 of my compendium,
6 please. According to the long-term energy plan, in order
7 to adhere to what -- you say:

8 "We fully developed engineering and planning of
9 the work so that 100 percent is complete prior to
10 start of construction."

11 But that didn't actually apply to all the work this
12 project -- there should be an asterisk there that campus
13 projects don't actually align with the long-term energy
14 plan the way in which they were done.

15 MR. REINER: You're right. For the campus projects,
16 the engineering was not completed prior to commencement of
17 construction. And so that learning -- plus we observed
18 similar things on previous refurbishment projects. For the
19 Darlington refurbishment, the design modifications were all
20 completed prior to start of construction.

21 MR. YAUCH: If you go back to page 38, this lists the
22 contingency per each one of the projects. At this point,
23 you say the estimate for the facilities infrastructure is a
24 Class 1 to 3. And, as we've gone over, Class 1 is the
25 highest and Class 3 is sort of in the middle.

26 And if you go to the next page, page 39, it lists the
27 difference of the initial full release and the superseding
28 full release, and the difference there is \$335 million.

1 But you're saying the initial full release wasn't actually
2 -- the class estimates that you called them, at the time,
3 they weren't real. So I think at that point, the D20 was
4 classed as a Class 2, but you said, in hindsight, that was
5 erroneous?

6 MR. ROSE: The heavy water facility was at \$110
7 million. The business case said it was class 2. That was
8 inappropriate. It wasn't Class 2, because the detailed
9 design had not yet been completed. There was a sense at
10 that time that we were embarking on the -- a new
11 contracting model of using engineering procurement
12 construction contracts. And there was an understanding
13 that the bid price contemplated a better classification of
14 estimate than it did.

15 But the reality of it -- and this is our learning --
16 that until you've done engineering and have a full
17 understanding of how it is that you're going to execute the
18 work, you can't get to a Class 2 estimate.

19 MR. YAUCH: So the Class 2 estimate, I don't want to
20 apportion blame, but is it OPG's fault or the contractor's
21 fault, or is it together neither one of you had an idea of
22 what it actually was, the project?

23 MR. REINER: You know, we're not going to absolve
24 ourselves of blame on this. I mean, OPG's got the
25 accountability, ultimately, of ensuring the work gets done
26 in a predictable fashion. So even when a contractor's
27 estimate doesn't reflect reality, it is -- you know, we do
28 have processes in place to validate estimates and to ensure

1 that that's an acceptable estimate, and if we see risks, we
2 have the ability to allot contingency for risks. So it is
3 a -- you know, I'd say it's a shared -- it's definitely a
4 shared accountability.

5 MR. YAUCH: So if you can go to page 44. So as I look
6 at the history of this project in particular, I think
7 you've essentially fired the first contractor, then went
8 with another one, and the new contractor, by August 2015,
9 which again would be three months before you did your RQE,
10 it was also struggling to figure out how much it would
11 cost, and you had a lot of issues with the way the new
12 contractor was doing it; correct?

13 MR. KEIZER: Sorry, I'd just ask a question, and that
14 is that -- I'm just curious. I mean, we've now removed the
15 D20 project from the case by virtue of the update, and I
16 understand that my friend may have some broader purpose as
17 it relates to the DRP project, but these questions have
18 focused primarily on the execution of the D20 storage
19 project, but I'm struggling, I guess, to see how that
20 relates to the broader issue that's currently before the
21 Board.

22 MS. LONG: Do you want to comment on that?

23 MR. YAUCH: I mean, I sort of figured the broader
24 issue is that OPG has struggled to do all the projects
25 pertaining to this DRP already, so I'm kind of curious why,
26 and the auditor has raised questions over three or four
27 years that OPG was struggling to manage this project and
28 they were unable to fix it, and so I was just curious what

1 went wrong and why they allowed it to go for so long.

2 But I'm happy to move on to another -- we can look at
3 the heating system, and the same problems are there. And
4 we can look at many other projects, and the problems are
5 still there. So either way, we're probably going to talk
6 about it.

7 MS. LONG: I think you can ask a few more questions on
8 this, and then I encourage you to move on to something
9 else.

10 MR. YAUCH: Well, actually, my final question was: Is
11 there an estimate for what it's finally going to cost and
12 when it's going to be done?

13 MR. REINER: Well, that --

14 MS. LONG: This being D2O storage?

15 MR. REINER: -- I think we --

16 MS. LONG: D2O storage?

17 MR. YAUCH: Mm-hmm.

18 MR. REINER: Yes, storage. So this is one we had
19 addressed at panel 1A. At this point, the estimate, as it
20 stands today, is 381 million. It has not been revised, but
21 we do know that that estimate will increase. We don't know
22 by how much. We're just in the midst of doing an
23 assessment on where -- what exactly is needed to complete
24 this project in terms of work, what that would take in
25 terms of time, and then get a comprehensive understanding
26 of what the cost impact might be. We do not yet have that
27 information, which is the contributor to having us remove
28 this from the rate case.

1 MR. YAUCH: Okay. If you could go to page 46, please.
2 So the auxiliary heating system, as I read, it was
3 initially supposed to cost 45 million. That was your
4 initial estimate. And then it spiralled up to 99 million.
5 And I'm going to ask: Were the same problems that you saw
6 on the D20 project happening here as well?

7 MR. REINER: On the auxiliary heating system -- and I
8 believe this one will be -- is a subject of discussion of
9 the nuclear panel, because it's not a refurbishment
10 project. But the initial estimate was based on replacing
11 the existing facility at the Darlington site. As that
12 project was being developed, discussions were underway with
13 the Canadian Nuclear Safety Commission, who do have a
14 regulatory requirement here for this facility, and it was
15 determined that the facility was significantly undersized
16 to meet the needs specified by the Nuclear Safety
17 Commission, and it essentially had to be doubled in
18 capacity, and that's what led to the primary cost change on
19 this project. It started as a facility that was half the
20 size of what actually needed to be constructed.

21 MR. YAUCH: Okay. If you can turn to page 53. It's
22 the last one of these I'll look at. The retube waste
23 processing building. The auditor said, I quote:

24 "It's facing some familiar issues to those
25 described above for D20 and HS."

26 So I guess my question for you -- and, I guess, how is
27 the Board going to believe that, when things go wrong,
28 you're able to fix them? Because the whole point of this

1 -- of your contingency for this project and how you move to
2 unit 2 and unit 3 and so on is that you're able to make --
3 learn from your mistakes, but it appears that, in all the
4 buildings -- projects you did before breaker open, you
5 weren't able to learn from them.

6 MR. REINER: So, you know, all of the projects here
7 that are funded by the refurbishment program are part of
8 the \$12.8 billion estimate, and we continued to maintain
9 that our high confidence estimate is inclusive of all of
10 this work. And, yes, you know, you highlighted some cost
11 pushes on certain projects, and we will see some of that as
12 we execute the Darlington refurbishment, which is why we
13 carry contingency. But we are still confident that we will
14 be able to keep this project within the \$12.8 billion and
15 within the high confidence estimate for the overall program
16 and within the 4.8 for the unit 2.

17 MR. ROSE: And I believe I'll just add on to this. I
18 mean, the paragraph itself says it is very preliminary
19 engineering and goes on to talk about the fact that it's
20 very preliminary engineering. This project engineering
21 wasn't completed until sometime in 2015, when we actually
22 locked in the cost estimate and the schedule. And that was
23 done in advance of the release quality estimate as well.

24 MR. YAUCH: It sort of raises the question that, if
25 you do engineering beforehand, that's good practice. You
26 don't do it beforehand, that's bad practice, and it's going
27 to lead to cost overruns and schedule delays. I mean, it's
28 as simple as that, really.

1 MR. REINER: That is the key lesson learned.

2 MR. YAUCH: But you're not lowering what you are
3 adding to rate base for any of these projects even though
4 you didn't do engineering for them when you do them.

5 MR. ROSE: So, for the RWPB, as an example, the
6 project is going on. There's preliminary work going on.
7 While the detailed engineering work is going on, there was
8 some site preparation going on, so we're putting pylons in
9 the ground to -- for where this facility was going to go,
10 but the -- what we called earlier the full release business
11 case, or when we locked in that execution phase estimate,
12 it was done almost a year after this report.

13 The lesson learned that we have put in place for unit
14 2 and -- is that all the engineering was done, and it was
15 the basis of the estimating that occurred to achieve the
16 release quality estimate, and from there, we did the
17 contingency analysis and risk assessments to put in an
18 appropriate contingency for the risks associated with that
19 work.

20 MR. YAUCH: And the way you've presented the
21 application to the Board is that it's ratepayers that pay
22 for that lesson learned; that OPG isn't actually taking a
23 hit for any of this.

24 MR. REINER: Well, I mean, we would -- I think, if any
25 of these costs take the unit to a cost above the \$4.8
26 billion, we would expect that the Board would have an
27 interest in understanding why, and we would be here
28 explaining exactly what happened.

1 MR. YAUCH: Okay. I think I'm at my time, so I'm
2 happy to relinquish my spot. Thank you very much.

3 MS. LONG: Thank you.

4 Mr. McLeod, are you next? I think so.

5 **CROSS-EXAMINATION BY MR. MCLEOD:**

6 MR. MCLEOD: I am, indeed. Thank you very much, Madam
7 Chair.

8 A couple things: The excellent cross-examination
9 that's gone on just before me here has been extremely
10 helpful to me. I'm actually going to be able to take out a
11 fair amount of my line of questioning, and another matter
12 which I thought I was going to be able to chase today, I'm
13 pushing off to the nuclear ops panel, so I have just a few
14 questions. Most of them are clarification, maybe, of a
15 slightly higher level than what we've been drilling down
16 into just now.

17 My first one deals with -- and I'll ask that the
18 nuclear chart be brought up, because it's a clarification.
19 So that's Staff IR number 48, at L 4.3, schedule 1,
20 attachment 18, page 2.

21 At the bottom there, the last paragraph says -- and I
22 went through all the charters and the guidelines. It's
23 quite incredible and just shows how important this all is.
24 But the thing that caught our attention is:

25 "This charger does not apply to the activities
26 associated with the 'Darlington new nuclear
27 project.'"

28 So when we saw that, it put up flags. What's that,

1 please?

2 MR. REINER: OPG does -- based on an initiative that
3 was previously undertaken by the Province several years ago
4 to look at the potential of constructing new nuclear
5 facilities, there was a process that was underway. It did
6 not lead to a decision to construct new nuclear facilities.

7 At the time, though, we had identified, as OPG, that
8 we do have a site available to construct a new plant; it's
9 next door to the Darlington site. We have a construction
10 licence for that site. There is no activity underway. But
11 given that this effort took place, it was captured in the
12 nuclear Charter to make it very, very clear that, if there
13 were construction of a new nuclear facility, it would not
14 be captured within the Charter that governs the operation
15 of the nuclear business in OPG.

16 MR. MCLEOD: A few years ago, if I can put my head on
17 from way back when, that was the Darlington B project, as I
18 think it was called at that time?

19 MR. REINER: Way back in the Ontario Hydro days, it
20 was Darlington B, but in the effort undertaken by the
21 Province -- and I don't recall off-hand what the timeline
22 was, but it would have been the 2008 to 2010 time period --
23 that was an undertaking that the Province did independent
24 of OPG as part of the LTEP efforts, I believe.

25 MR. MCLEOD: That's great. Thank you. So we won't
26 worry about that.

27 My next question focuses on -- and it came up with
28 Mr. Lyash and yourself, Mr. Reiner, and we talked about

1 this being a destiny project. Is this something -- going
2 through all the evidence and the testimony we're going
3 through here, I'm getting a sense -- and I could be wrong
4 -- and given all the efforts in controlling schedules and
5 in controlling contingencies, it's very clear. Would OPG
6 look at this as an opportunity in the future to generate
7 business -- so looking at it from the business side of
8 things here -- to sell this type of reconstruction DRP-type
9 service to other CANDU operators? And I guess they don't
10 have to be CANDU operators; they could be anybody in this
11 business.

12 MR. REINER: I can't comment in an informative way on
13 what those strategies might be. But, certainly, I think
14 there has been discussion about the reactor mock-up. For
15 example, what happens to that reactor mock-up when OPG is
16 finished with the refurbishment? Because there are others
17 that will be following behind us -- the Romanian CANDU
18 plant, for example. So there would be a potential
19 opportunity to utilize that facility and provide some
20 support and services to the Romanians to undertake a
21 refurbishment of their power plant. So that's certainly an
22 option that I expect would get assessed.

23 I would also speculate that in the nature of being a
24 destiny project. You know, what that means for us is we
25 need to get it right because there is not going to be a
26 second chance here. If we do get it right, it will be the
27 first one that's ever been done right, and therein are
28 likely other opportunities that OPG might be able to

1 provide to others and to benefit from. But that's outside
2 of the refurbishment project and would be something that,
3 from a corporate strategic perspective, we would certainly
4 consider.

5 MR. MCLEOD: Absolutely, thank you. And you answered
6 my mock-up question.

7 I understand it's slightly outside -- it's just all
8 the work and effort going through the DRP obviously has
9 some spin-off benefits down the road.

10 MR. REINER: Yes.

11 MR. MCLEOD: Great. Thank you. Bear with me for a
12 second.

13 This will be my last one, because everything was
14 pretty much covered off by others. If you're able -- and
15 it's along the same line we're going right now. If you are
16 able to keep within the estimates, and I think everybody --
17 you fellows and the panel 1 were being pretty clear about
18 staying on track in terms of costs and schedules. If this
19 is a success and you're able to do that, would you consider
20 this your own -- I'm trying to think of a set of words -- an
21 internal guarantee look at this, if you're -- what I'm
22 trying to get at is -- and I think you hit on it -- was
23 just that drive for success in this particular project is
24 so important that this is the guarantee, because I'm going
25 to come back to another slightly different question is --
26 and I'm not asking you to answer, but it's rolling in my
27 head right now is the Board, because of its governance
28 responsibility over this entire exercise, has to be on

1 board with all this too. So I'm just looking for the
2 strength of this whole decision-making from top to bottom.

3 So what would I be fair in using the words such as
4 internal guarantee that there is going to be success in
5 this, or am I stretching this a bit?

6 MR. REINER: You'd have to tell me more about what you
7 mean by "internal."

8 MR. MCLEOD: I guess what I'm trying to get at is
9 we're spending a lot of time looking at contingency. We're
10 looking at P90. We're looking at all the tests, all the
11 controls trying to keep this thing captured. We don't want
12 it spinning off. We looked at Walsong. We looked at the
13 other ones that have all gone offline. I guess what I'm
14 looking for is that internal business culture that says the
15 entire organization is driven, so focused on this,
16 recognizing that the impacts of ratepayers paying for this,
17 at the end of the day, understanding all that, but the
18 internal cultural drive is getting built in just going by
19 all the layers, the processes, the class, the work packages
20 -- I'm just seeing this all together. So that's what I'm
21 classifying as the internal guarantee.

22 MR. REINER: So, yes, the answer to that is yes. So
23 if you look at the highest level in OPG, what our strategic
24 imperatives are for the entire company, one of four is
25 project excellence. And project excellence has one big
26 piece underneath it; it's the successful execution of
27 Darlington refurbishment. So that cuts across the entire
28 company.

1 Ultimately, my team and I have the accountability for
2 managing the day-to-day delivery of this, but there are --
3 there is a lot of support provided by the entire
4 organization to bring this to fruition, and it sits at the
5 highest level in our company. And certainly not succeeding
6 would put us on a completely different track, and I think
7 Mr. Lyash described that when he was here earlier in the
8 week; it puts our company into a completely different track
9 than we planned for it to be on.

10 MR. MCLEOD: I think this is where I'm coming from.
11 From our members, if anything went wrong with the kinds of
12 things we're talking about here, like, there are serious
13 consequences to be paid, because they play in a global
14 market. We don't really do that here, and this is a
15 publicly-owned utility owned by the people. So there's two
16 -- like, there's a slightly different way.

17 But I think one of the common areas, one of the common
18 grounds is that cultural -- if it's ingrained inside the
19 corporation and it's driven from top to bottom, it's trying
20 to give us a bit of sense of security. We don't want to
21 pay any more for power, but we understand the reality of
22 the business world here, and we're looking at this, and
23 then talk about the strength in the business perspective is
24 hugely important to us.

25 MR. ROSE: If I give you perspective from somebody who
26 has been on this project since 2008, so almost ten years,
27 seeing it from a feasibility business case right through
28 where we are today, having different leaders prior to

1 Mr. Reiner and different CEOs, I've seen the focus right
2 from, you know, the early days of focusing on ensuring that
3 we do the planning sufficiently enough to have high
4 confidence as project managers, ultimately, which we are,
5 having high confidence as project managers to be able to
6 deliver this project to -- you know, for the benefit of the
7 ratepayers of Ontario for 30 years within the high
8 confidence estimate that we have.

9 So in order to get to a high cost -- an estimate that
10 we can stand behind for a period of time that we need to
11 stand behind, we had to invest time in planning. Everybody
12 who has come in have looked at the methodology that we've
13 done in planning and said that it's better than they have
14 seen. It's applying best industry practices, and by doing
15 so, our probability of success is higher than they have
16 likely ever seen.

17 Now, it's incumbent on us now to execute it well, to
18 achieve what we've set up to do, right, but I think the
19 knowledge that we've put in place and the approach that
20 we've taken is something that I think we can be proud of
21 from a project management perspective and ultimately is
22 transferable.

23 The project leadership initiative that Mr. Reiner
24 spoke of, I am the co-chair of that. So the techniques
25 that we've now deployed in refurbishment over the last
26 three or four years, we are deploying those techniques
27 across the company in a consistent, standard way so that
28 our performance on all projects, not just the

1 refurbishment, starts to improve. So I think that
2 commitment of the senior executives and down to my level of
3 seeing the desire to drive that and apply that across the
4 company is -- you know, I think bodes us well.

5 MR. REINER: We also talked, I think, a little bit in
6 the days that Mr. Lyash was here about -- so we also
7 recognize, you know, not only is this a destiny project for
8 OPG; it is an industry destiny project, which I think is
9 the point you're making, that, you know, if this can't be
10 -- we're the first out of the gate, and there are Bruce
11 Power refurbishments that are following ours, and if this
12 one, given everything that we have done here to plan and
13 execute this, if this one doesn't go well, those -- the
14 decisions not to proceed, if that were an outcome, are
15 going to have a huge impact, and that is also what has
16 driven that collaboration between Bruce Power and OPG that
17 we've signed the memorandum of understanding on.

18 There's also quite a significant collaborative effort
19 with even the vendor community that supports the nuclear
20 industry through OCI, the CANDU owners' group through
21 Canadian Nuclear Association. I think there's a lot of
22 emphasis and focus on this, just given the fact that I
23 think there's a recognition, if this doesn't go right, this
24 goes broadly, not just at OPG, but beyond OPG.

25 MR. MCLEOD: Thank you very much, panel. Those are my
26 questions, and that's...

27 MR. REINER: I would like to maybe just make one
28 correction in what I said about new build, and we can get

1 the facts on this. But I think it's a site preparation
2 licence that we have, not a construction licence.

3 MR. MCLEOD: Fair enough. Thank you.

4 MR. KEIZER: And I believe panel 3 is in a position to
5 address...

6 MS. LONG: To speak to that? Okay. Thank you,
7 Mr. McLeod.

8 Mr. Stephenson, do you want to start and take us to
9 our afternoon break around 3:30 or a convenient time for
10 you? I would like you to get started.

11 MR. STEPHENSON: Sure.

12 MS. LONG: Thanks.

13 **CROSS-EXAMINATION BY MR. STEPHENSON:**

14 MR. STEPHENSON: Thank you, Panel.

15 And good afternoon, panel. My name is Richard
16 Stephenson. I'm counsel for the Power Workers' Union. I
17 just want to spend a minute talking about the D2O project,
18 and just for the benefit of the reporter, among others, it
19 is D2O. The "O" stands for oxygen, not zero; correct?

20 MR. REINER: Water is -- in chemical terms is H2O.
21 Deuterium, which is heavy water -- heavy water which
22 contains deuterium is D2O, yes.

23 MR. STEPHENSON: Okay. Just a small point, and I
24 think this is clear, but I just want to make sure that I'm
25 right about this. The deferral of the D2O project that
26 appears in the second impact statement, that has no impact
27 at all on the unit 2 refurb in-service amount ask that
28 you're making in this application; right? That number, the

1 4.799 billion, was the same before and after; correct?

2 MR. SAAGI: That is correct.

3 MR. STEPHENSON: And the reason for that is that the
4 D20 project was never part of that in-service amount. It's
5 a separate in-service project. It was scheduled to go in-
6 service, in fact, prior to your unit 2 in-service; correct?

7 MR. SAAGI: Yes. The early in-service project.

8 MR. STEPHENSON: Right. And even though it's been
9 deferred, you actually still anticipate it's going to go
10 in-service before February 2020; correct?

11 MR. SAAGI: Correct.

12 MR. STEPHENSON: Okay. But the bottom line is it's
13 going to be dealt with separately when it goes into
14 service; correct?

15 MR. SAAGI: Correct.

16 MR. STEPHENSON: Okay. I just want to talk about
17 schedule a little bit, the schedule for your project. And
18 we saw earlier, with panel 1A, a graphic that showed the
19 delapping of the unit 2 project and the next unit, which I
20 think is Unit 3; right?

21 MR. ROSE: That is correct.

22 MR. STEPHENSON: Okay. And so, as I recollect the
23 graphic, you've got unit 2 going into service, at least the
24 schedule or forecast basis, in February of 2020.

25 MR. ROSE: That is correct. It's February 2020, based
26 on our high confidence schedule.

27 MR. STEPHENSON: Okay. And you've also got unit 3
28 going out of service in February 2020; correct?

1 MR. ROSE: Our sequence is that, once unit 2 goes into
2 service and is producing power and putting power on the
3 grid, we will then take unit 3 and commence the
4 refurbishment of that unit.

5 MR. STEPHENSON: Okay. And is that literally breaker
6 open then you're talking about?

7 MR. ROSE: That is correct.

8 MR. STEPHENSON: Okay. Here's my question. So
9 obviously there's some element of uncertainty as to
10 precisely when the unit 2 project is going to come to a
11 conclusion. Could be sooner; could be later. Does the
12 unit 3 start then just move correspondingly? Is that the
13 plan?

14 MR. ROSE: Yes. Our plan is to be ready to commence
15 unit 3 as early as September 2019. That coincides with our
16 working schedule. So that way if -- so depending on when
17 unit 2 finishes, we're ready to go on unit 3.

18 MR. STEPHENSON: Okay. And does that change at all
19 depending upon -- I think you address this a little bit --
20 the magnitude of the variance in terms of -- let's put it
21 this way. It's more -- if you run late on unit 2 but you
22 have got a green light on unit 3, does it matter how long
23 you run late before you start unit 3?

24 MR. ROSE: It does. At some point, the units reach
25 their end of life, and so we can't go for five years --

26 MR. STEPHENSON: Right.

27 MR. ROSE: -- because the unit would have reached its
28 end of life and would be sitting idle, and that's not good

1 for OPG or ratepayers.

2 MR. STEPHENSON: Okay. So, as a consequence of this,
3 subject to, you know, these extreme cases, there is no
4 impact on your production forecast then arising from the
5 precise end date on unit 2. Is that fair?

6 MR. ROSE: So the production forecast is obviously
7 more -- is with the nuclear panel, but our plan is that we
8 would start unit 3 when unit 2 comes out, so, in essence,
9 we have one unit in a refurbishment state right through the
10 test period.

11 MR. STEPHENSON: Right. And I appreciate that the
12 capacity on the unit 2 and unit 3 may not be identical and
13 so forth. But there is not a material impact on this issue
14 on the production forecast. There's other production
15 forecast uncertainties, but this isn't one of them.

16 MR. ROSE: Right.

17 MR. STEPHENSON: Okay.

18 MR. ROSE: That's our understanding, that we have one
19 unit in a refurbishment state through the whole period.
20 There may be more details that the other panel could speak
21 to.

22 MR. STEPHENSON: Okay.

23 MR. REINER: I just maybe add one point. There are
24 planned outages at Darlington that occur at a certain
25 frequency, and there's a requirement to take units down for
26 maintenance. If there were a delay, a significant delay,
27 we would have to look at does that -- and if there were a
28 significant delay in bringing unit 2 in-service and

1 deferring the start of unit 3, would that change the cycle
2 of planned outages. So you could think of a hypothetical
3 scenario. If it were a three-year delay, you would have to
4 do another planned outage on unit 3.

5 MR. STEPHENSON: Right.

6 MR. REINER: So there would just have to be an
7 assessment. You know, depending on forecasts and how that
8 unfolds, the outage plan would need to be looked at.

9 MR. STEPHENSON: Let's put it this way. I think
10 Mr. Lyash -- and, Mr. Reiner, you may have also referred to
11 this. OPG has plenty of incentives to get this project
12 done on a timely basis. And one super added incentive it
13 might have is that, to the extent it doesn't, you may have
14 screwing out the outage schedules on other units. That's
15 another incentive to get this thing done in a timely way;
16 correct?

17 MR. REINER: Yes, yes.

18 MR. STEPHENSON: I didn't use a technical term in
19 terms of the outage schedule, but I hope everyone
20 understood what I meant.

21 Mr. Reiner, I think this one is for you. When you
22 appeared on panel 1A and you were asked to give,
23 essentially, an update as to how things were going since
24 breaker open, you gave what I characterized in my mind at
25 least to be a fairly positive description as to how things
26 had gone to date. Is that a fair characterization?

27 MR. REINER: Yes. So just sort of playing forward
28 what happened since October 15th to now, defuelling went

1 extremely well; we finished it ahead of the working
2 schedule. We also were able to clear some significant
3 risks that we had in our risk register and in our
4 contingency for defuelling that didn't require an
5 allocation of contingency, so that becomes a general
6 contingency that's now available for the project.

7 Since the completion of defuelling, we have lost time.
8 We have given back some of those schedule gains, and we're
9 sitting at roughly on the working schedule.

10 MR. STEPHENSON: Okay. I want to understand those
11 comments in the following context. One of the documents we
12 have received by way of undertaking is undertaking J1.3. I
13 don't think it's necessary for you to turn this up. These
14 are the reports from the Refurb Construction Review Board.
15 I'm not going to ask you any specifics, but in that
16 document, as you would expect, they have identified some
17 issues of concern; correct?

18 MR. REINER: That's correct, yes.

19 MR. STEPHENSON: Okay. And for a layperson sitting
20 there reading it, some of these concerns -- they look
21 legitimate, and they have some seriousness about them.

22 How do you reconcile your overall sort of positive
23 review, so to speak, as to work to date with the concerns
24 raised in those documents?

25 MR. REINER: So the RCRB reports -- and the same holds
26 for the Burns and McDonnell report and other audit reports
27 -- they are intended to be self-critical. They are
28 intended to focus in on areas where there may be issues

1 emerging, or there is a potential for issues to have an
2 impact on the project. So that is the nature of those
3 reports. These actually become a management tool for us to
4 utilize to take corrective action to avoid an impact, and
5 that is what we have done since the RCRB has been on-site.
6 They have done three visits, and we log everything that's
7 identified. We take action based on their observations and
8 likewise for the Modus reports. So these are actually a
9 very useful tool for us to ensure that areas that we might
10 not have been sensitive to or where we might not have
11 embarked on the right corrective actions, we've got another
12 body of experts that's there to provide us some advice and
13 provide us input and guidance to help us with the
14 management of the project. So I see these as a helpful
15 tool, not as a third party critiquing our performance.
16 It's a management tool in helping us manage the project.

17 MR. STEPHENSON: Thank you.

18 On a different subject, I asked you on the previous
19 panel as well about the staffing challenge question, and
20 you gave us some information about that. I want to ask you
21 a slightly different question about it.

22 We're talking now about your refurbishment team in
23 terms of the staffing of that. What kind of people are we
24 talking about here? And what I mean by that is are we
25 talking about -- you've got, of course, management people,
26 and you've got Society people, and you've got PWU
27 represented folks. Are we talking about people in all of
28 those categories, or are we talking largely management

1 people?

2 MR. REINER: No. Folks in all of those categories. I
3 have, for example, a relatively large engineering
4 department, and the majority of the people in the
5 engineering department are working-level people.

6 MR. STEPHENSON: So Society related?

7 MR. REINER: They are Society represented employees.

8 In Mr. Rose's organization, there are cost and
9 schedule analysts; the majority of the people in Mr. Rose's
10 organization are Society people.

11 We have an operations and maintenance organization.
12 The majority of those folks are Power Worker represented
13 people. Now we obviously have management as well to manage
14 that, but it is a mix of folks.

15 MR. STEPHENSON: And when you are bringing on,
16 recruiting and hiring these people, are they coming into
17 your regular complement, or are these people on fixed-term
18 agreements? What's the arrangement? I appreciate for the
19 union people, there's obviously rules regarding that. But
20 I'm now talking more about management.

21 MR. REINER: We have combinations. Some come on as
22 regular employees, OPG employees, and so that goes with
23 unionized and management. In the case of unionized
24 employees, we also have the opportunity to bring in
25 temporary employees within the rules of what the collective
26 agreements allow to us do. We utilize that vehicle as
27 well.

28 And then we do also bring in what we call augmented

1 staff contractors. Those can be at a Society
2 representative level or at a management level. They can
3 come in under both. We did, as part of the -- as part of
4 setting up and planning the refurbishment, we did have to
5 ensure that all the labour agreements were in place with
6 the Society, with the Power Workers, and with the building
7 trades unions to allow for the flexibility we were looking
8 for in staffing. And there are agreements in place that
9 give us the ability to execute a resourcing plan that
10 doesn't require all of the employees to become OPG
11 employees.

12 MR. STEPHENSON: And I appreciate this is a challenge
13 in terms of getting your staffing correct on this project
14 is going to be an ongoing issue over time. But can you
15 assist us in giving us your sense about the magnitude of
16 the risk around this issue, both as it stands today,
17 because you've had challenges getting staffed up, and the
18 magnitude of the risk around this issue as this project
19 proceeds in terms of maintaining an adequate staff?

20 MR. REINER: There is -- there's definitely a risk,
21 and we carry that in the risk register. In fact, when we
22 roll up our risk register to the corporate level, there is
23 a risk that shows up that relates to having sufficient
24 resources and the capability required to execute this work.
25 And so, because of that, some of the steps that we take --
26 ensuring we have development plans in place for people to
27 progress them in the organization, so as we lose people in
28 the management ranks over the course of time, we've got

1 people ready to step up. We also make use of flexibility
2 that we have to move people around within the nuclear
3 organization. If we have a peak of work, for example, that
4 comes up that requires an engineering effort, I can access
5 the Chief Nuclear Engineers Organization and get support.

6 So strategies like that are implemented. But it is a
7 risk. That risk comes with the fact that it is a ten-year
8 project. The demographics in the organization, we've got a
9 lot of senior people that are going to retire over that
10 period of time, and we need to be able to fill those
11 retirements with competent and capable people. And then
12 you also -- on projects, there's also a tendency on
13 projects -- and you see this in industry. People don't
14 stay forever in one place, people that are project people.
15 They like the excitement of the project work, and, you
16 know, when they've done a unit of refurbishment, they will
17 probably want to move on and do something else, so it's
18 another factor that we need to incorporate.

19 And so we have a cross-refurbishment. We integrate
20 this very tightly with the nuclear business. We have a
21 succession planning process in place that looks at all of
22 the roles and ensuring we -- our target is to get two
23 people deep, if you will, in terms of capability that has
24 the potential to succeed, and when we look at below the
25 management level, the development plans for people and the
26 training for people is very important, and everybody has a
27 development plan in place that we execute.

28 And I would say there's another risk factor that does

1 get introduced in relation to the building trades, and it
2 ties to, you know, if -- in the economic boom years where
3 there is a lot of construction activity or if the oil --
4 you know, if the price of oil rises, there is going to be a
5 draw into Alberta, and you do see that at the trades level.
6 And so that's another area of risk that we have to manage,
7 and we are quite active in forums that sort of predict
8 forward what the draws on trades' resources are so that we
9 can factor that into our planning.

10 MR. STEPHENSON: I actually just have one last
11 question, and maybe I can do this before the break just so
12 I --

13 MS. LONG: Sure.

14 MR. STEPHENSON: And I'm not sure if this is for this
15 panel, or it may get deferred. It's about the nexus
16 between your refurbishment team, on the one hand, and the
17 operating staff on the units.

18 I read in the evidence that it's somewhat
19 counterintuitive that, even though unit 2 is going to be
20 offline for an extended period of time, the actual
21 complement required, operating complement required, doesn't
22 actually get materially affected at all.

23 MR. REINER: That's correct, yes.

24 MR. STEPHENSON: And are you the person to talk to
25 about this? I just want to -- it seems counterintuitive,
26 and I just want the explanation.

27 MR. KEIZER: Probably a question for panel 3.

28 MR. REINER: I mean, there is an element that ties to

1 -- I can provide you why, on a refurbishment unit, there is
2 a requirement for operation staff. So even though, you
3 know, we have removed fuel from the reactor and it is no
4 longer a nuclear reactor, what that does is it mitigates
5 the requirement to have authorized licensed operators
6 sitting in front of a control room panel. It does not
7 eliminate the requirement to have operation staff
8 available, because any equipment that gets operated in the
9 power plant -- and a significant amount of equipment even
10 in the refurbishment does need to get operated. There are
11 systems that we're not touching.

12 And then there are -- as we work through the scopes of
13 work, there are activities that are required in order to
14 safe-state equipment, to do testing and bring things back
15 in-service. That's all operations work. So there's quite
16 a significant impact on operations to support
17 refurbishment.

18 We also have -- it is a power plant that has equipment
19 that needs to be maintained, and the last thing that we
20 want to do in this -- if we took our eyes off the
21 maintenance that needs to be done to equipment that isn't
22 being taken apart or replaced in refurbishment, we'd
23 essentially run the risk that Bruce Power encountered,
24 where you're starting up a plant; equipment wasn't looked
25 after properly; and then it takes a very long time to
26 correct all of those things as components start to fail
27 when you return the plant in-service. So there is a full
28 maintenance program that gets executed on the refurbishment

1 unit while it is in the refurbishment state.

2 MR. STEPHENSON: Thank you. Those are my questions.

3 Thank you, Board, for that indulgence.

4 MS. LONG: Thank you, Mr. Stephenson.

5 MR. POCH: Madam Chair, just before you break, I know
6 I'm next up after Mr. Tolmie, and I just -- I was going to
7 slip out now, but if it's helpful to the Board, I can stay
8 around if you think you might want to fill the last few
9 minutes. I know you've had some late evenings. You
10 probably don't want to, but --

11 MS. LONG: I wasn't sure that you were going today,
12 Mr. Poch.

13 MR. POCH: No. I'm scheduled first up the next day.

14 MS. LONG: Oh, are you? Okay.

15 MR. POCH: But I'm available. That's all -- I was
16 just making that offer if it was --

17 MS. LONG: Okay. Okay.

18 MR. POCH: -- convenient, but I'm happy to leave,
19 frankly.

20 [Laughter.]

21 MS. LONG: I think that we will end today, actually,
22 with Mr. Tolmie. Okay. Thank you.

23 So, Mr. Tolmie, you're next up after our 15-minute
24 break. Thank you.

25 --- Recess taken at 3:39 p.m.

26 --- On resuming at 4:07 p.m.

27 MS. LONG: Mr. Tolmie?

28 MR. TOLMIE: Could we have the compendium on the

1 screen, perhaps, the one I sent by e-mail a couple days
2 ago? Okay.

3 MS. LONG: Mr. Tolmie, is this your compendium for
4 panel A2?

5 MR. TOLMIE: No, 1B. I distributed a copy of it two
6 days ago.

7 MS. LONG: It starts with the impact statement, 1.0,
8 purpose?

9 MR. TOLMIE: That's one of the items, yes. I'll just
10 go ahead anyway.

11 MS. LONG: I'd like to see it before you start,
12 please.

13 MR. TOLMIE: Yes.

14 MR. KEIZER: I have in front of me a document, Madam
15 Chair, that says: "Sustainability journal, compendium to
16 panel A2", and begins with the question of the day.

17 MS. LONG: That's what I have as well.

18 MR. KEIZER: I believe the panel has a copy of that
19 document. So even if we can't bring it up on the screen, I
20 think they have it. I think we have the exhibits that
21 Mr. Tolmie was --

22 MR. TOLMIE: I don't.

23 MR. KEIZER: I may have the e-mail.

24 MS. LONG: Okay. Mr. Tolmie, does it start "Question
25 of the day"? Is that it?

26 MR. TOLMIE: That's the one.

27 MS. LONG: I think we're all working from the same
28 document, so why don't we begin?

1 MR. RICHLER: Excuse me, Madam Chair. Did you want to
2 mark this as an exhibit?

3 MS. LONG: Yes.

4 MR. RICHLER: K3.3. And just to be clear, this is an
5 e-mail. The first line is "Question of the day."

6 MS. LONG: Correct. That's what we're all working
7 from.

8 **EXHIBIT NO. K3.3: E-MAIL BEGINNING "QUESTION OF THE**
9 **DAY"**

10 **CROSS-EXAMINATION BY MR. TOLMIE:**

11 MR. TOLMIE: The topic of the day has really been risk
12 management, and that's my topic, too. It's been explained
13 how, ordinarily, it was handled by having three different
14 types of contracts. You have fixed price contracts. You
15 have target priced. You have contracts that have a cost
16 plus. But there are, as Mr. Rose pointed out, a couple of
17 categories for which it's hard to make plans. You have
18 known unknowns, and you have unknown unknowns. And it
19 would appear that, basically, you're reliant on dealing
20 with those as they arise in the course of the project. You
21 can't deal with an unknown unknown if you don't even know
22 what it is.

23 So I have a set of questions that sort of peck at a
24 few of the potential situations that might give rise to
25 dealing with that, and what I'm looking for is just a
26 response to how OPG would manage unknown unknowns that come
27 up in the course of your business.

28 And the government has handed me a doozey right off

1 the bat in that they have decided to change the period of
2 amortization for projects like this. So the numbers that
3 apply to what we're discussing all week are presumably
4 going to be changed -- or maybe not. So my question is:
5 What's going to happen with the new procedures the
6 government has put in place for dealing with amortization
7 of the project?

8 MR. KEIZER: Madam Chair, if I may? I believe what
9 Mr. Tolmie is referring to -- correct me if I'm wrong,
10 Mr. Tolmie -- is the press release today in the press
11 conference by the Premier with respect to the global
12 adjustment charge. Is that what your the inquiry relates
13 to?

14 MR. TOLMIE: Yes. The news reports, of course, tell
15 us about how this is going to reflect what we pay for
16 power. But the way they're proposing to raise the money
17 for paying power is to simply stretch out the period of
18 repayment for expensive capital items. So that very
19 directly affects -- in fact, the news reports do
20 specifically explain that the refurbishment of Darlington
21 is what they have in mind as one of the principle means of
22 achieving that. So what does that do to your plans?

23 MR. KEIZER: It's my understanding, if I may, the
24 announcement today related to somehow dealing with the
25 payment for generation and stretching it out over time and
26 amortizing it in respect of generators that are paid
27 pursuant to contracts and otherwise through the global
28 adjustment. And although the details, I guess, are pretty

1 scant with respect to necessarily how that would apply,
2 with respect to this application, it's our understanding it
3 has no implication with respect to the regulatory aspects
4 of OPG, including this project that's before it, and that
5 it's a non-regulated aspect of OPG. But that's about as
6 far as we can go today.

7 But in terms of the implications for this project or
8 for the rate case, it's our understanding it has no
9 implication.

10 MR. TOLMIE: We'll go to the second question, then.
11 In the past, when there have been significant changes, OPG
12 has come back with an impact statement that tries to
13 explain how it will handle the impact of changes. Now, one
14 of the pending problems the government still has to deal
15 with is what it's going to do to meet its obligations for
16 greenhouse gas reductions. And one of the things that they
17 could conceivably do is shut down the gas- and oil-fired
18 generators. If they did that, how would OPG respond?

19 MR. KEIZER: Sorry, Madam Chair, again, I don't mean
20 to interject, but I think the issue about what the merit
21 order of generation would flow in respect of serving the
22 needs of Ontario would be determined by the IESO as part of
23 its own operations of dispatch and generation and the
24 direction of the power grid and that OPG would continue to
25 run, as it was required to do so, pursuant to whatever the
26 IESO's intentions were as related to the supply mix. But I
27 don't know if it's for this panel to answer that, or
28 whether that's for another panel, I think, as it relates

1 particularly to the Darlington refurbishment project.

2 MR. TOLMIE: The panel could perhaps respond to a more
3 general question. If you had some major -- something that
4 required a major change in plans, what elements of your
5 planning procedure would be employed to handle fundamental
6 changes of that nature?

7 MS. LONG: Can you be more specific, Mr. Tolmie?
8 Because that is a very broad question with respect to any
9 changes. Are you asking about a change in supply source?
10 Are you asking about a change -- I mean, I think you need
11 to be more specific for these witnesses to answer the
12 question.

13 MR. TOLMIE: I tried to be more specific with the
14 first two questions, and I got too specific apparently.

15 MS. LONG: You can ask the questions in relation to
16 what this panel can speak to, and that's the execution of
17 the Darlington refurbishment project. When I read your
18 question, I thought that's what you were going to be asking
19 about and whether or not that would have any impact on the
20 plan for the Darlington refurbishment. So perhaps you can
21 rephrase your question in that context, and the witnesses
22 might be able to answer.

23 MR. TOLMIE: I wasn't asking about the plans for what
24 you're going to do, but for how you're going to explain the
25 cost results -- repercussions of what you'll do plus what
26 the government says that the procedure should be. But this
27 is -- it was only announced today, so I'm not really
28 expecting you to give any great detail on it. But it may

1 be they do nothing.

2 MS. LONG: I think you backtracked there, Mr. Tolmie.
3 I was looking at your question here:

4 "If Cabinet should decide to quickly shut down
5 the gas/oil-fired generation stations, what
6 impact would that have on Darlington
7 refurbishment?"

8 I thought that was the question you were asking.

9 MR. TOLMIE: Yes.

10 MS. LONG: I think Mr. Keizer answered your first
11 question with respect to the announcements that were made
12 today, so we're moving on to the second question.

13 MR. TOLMIE: Okay. So do I infer from what you are
14 saying that DRP would continue without being affected by a
15 shutdown of that nature? That's a valid response. I'm not
16 saying it's good or bad. I'm just saying it's --

17 MR. REINER: Yes, that's correct, Mr. Tolmie. So if
18 gas- or oil-fired generation stations were shut down, we
19 don't anticipate that that would have an impact on our
20 plans. We would continue to execute the Darlington
21 refurbishment as we've presented it here.

22 MR. TOLMIE: My third question is really quite similar
23 in that one of the projections that the Ministry of Energy
24 has been outlining for their next LTEP anticipated quite a
25 large increase in the demand for power over the same period
26 that we're dealing with for the refurbishments.

27 Would there be any pressure for the DRP to accelerate
28 its program so the power would be available earlier, or

1 would you have some other way of dealing with that
2 situation, or would you simply leave it to another
3 department?

4 MR. REINER: I mean, certainly, an acceleration of the
5 refurbishment schedule in a scenario like that could be
6 beneficial, but one of the things that we're very cognizant
7 of is ensuring that we do not put at risk the performance
8 of the project through schedule pressures that get applied
9 that come from external factors, because that could result
10 in a significant problem in the execution of the
11 refurbishment.

12 Now, certainly, if we were in the midst of execution,
13 and so as we work through unit 2, if opportunities were to
14 arise that would allow us to do things differently that
15 could benefit schedule, I mean, we are incented to do that
16 regardless. And that would help a situation like this.
17 But certainly in terms of any sort of an external pressure
18 to reduce schedule is not something that we would push back
19 on that.

20 MR. TOLMIE: Can you give us any guidance at all on
21 what sort of compression of a schedule might be feasible?

22 MR. REINER: I would not be able to tell you that,
23 because, right now, this is our working schedule and our
24 high-confidence schedule, so without having at least
25 executed the first unit to see what opportunities might
26 arise and what risks might arise, it's too early to tell at
27 this stage what the potential opportunities might be.

28 MR. TOLMIE: Onward to the next question. I'll try

1 and be as quick as possible here.

2 You have procedures for dealing with contingencies,
3 and a lot of those procedures seem to aim at dealing with
4 the fact that engineering estimates have a fairly large
5 degree of uncertainty as a normal thing. Does the
6 contingency provision in the OPG plans cover things like
7 major changes in the market? For example, we've seen a lot
8 of development of new technology for energy, some of which
9 appear to be aiming at delivering electricity at a lower
10 price. And you have other competitive approaches like the
11 one I work on, where you use storage as a substitute for
12 generating more power. I'm just wondering how you would
13 deal with that kind of pressure where you've got a
14 vanishing market for the nuclear power.

15 MR. REINER: So that sort of a scenario would fall
16 into the category that we talked about, that we called
17 management reserve; right? Maybe it's sort of an opposite
18 of management reserve. But it would be -- it would be a
19 risk outside of the control of the project to deal with.
20 So it is not something that we have included contingency
21 for in the refurbishment project.

22 Should a scenario unfold that changes the demand
23 picture significantly, we would expect that the IESO, in
24 their analysis and in concert with the Province, would then
25 make some decision that could impact our plans, and we
26 would -- we would respond accordingly with options on how
27 we would deal with that circumstance. But that would be
28 dealt with outside of the execution of the project. It

1 isn't something that we build into our contingencies.

2 MR. TOLMIE: I think generally what I'm asking about
3 is: What are your internal provisions for dealing with all
4 of these unknown unknowns that come up? Do you have a
5 department that looks after that sort of thing, or do you
6 have specific elements of the overall plan that are
7 intended to cope with these unknown unknowns?

8 MR. REINER: I mean, the organization does have -- we
9 do have a chief risk officer in the organization, in OPG,
10 and that chief risk officer looks at all risks across the
11 company related to its operations and external risks that
12 could impact those operations. And so it would be through
13 that process that the company would respond to a situation
14 like that.

15 MR. TOLMIE: Okay. Thank you. I think I'm down to
16 one question now.

17 The object of the hearing here is to establish some
18 rates for the future. There's a schedule here from \$65 to
19 \$99 for future payment amounts. So, if something major
20 happens -- and it could be -- an example would be the CNRC
21 turning down Pickering -- it would have quite a major
22 impact on the general planning. What would the specific
23 impacts be on OPG if an event like that were to happen?
24 How would it affect the payment rate calculations?

25 MR. KEIZER: I think this question in particular is
26 best addressed by panel 3, which is the nuclear operations.
27 That deals with the extension of Pickering, and so they
28 would be able to answer that question.

1 MS. LONG: I think that's right. Mr. Tolmie, you'll
2 have to wait until that panel is up, and they will be
3 available to answer that question. But this is the
4 Darlington execution panel, so, really, they're not
5 prepared to answer those questions.

6 MR. TOLMIE: Okay. Thank you. That's all I had.

7 MS. LONG: Thank you, Mr. Tolmie.

8 Mr. Keizer, I note from the schedule that Ms. Binette
9 has given me -- we have a bit of time on Monday afternoon,
10 and I was wondering if we could have a presentation of the
11 settlement proposal at that time and deal with it then?

12 MR. KEIZER: Yes. We would be happy to do that. And
13 if all goes well, subject to my friends, if it's possible,
14 we may be able to do the direct for Pegasus as well, if
15 possible. But certainly we'll be prepared to deal with the
16 settlement on --

17 MS. LONG: Okay.

18 MR. KEIZER: -- Monday afternoon.

19 MS. LONG: That's great.

20 Is there anything else we need to deal with before we
21 adjourn until tomorrow?

22 MR. KEIZER: Oh, sorry, just one other matter, sorry:
23 Just to let people know that the Undertakings 2.2 and 3.1
24 have been filed.

25 MS. LONG: Excellent. Thank you very much.

26 Thank you, witness panel. We'll see everyone tomorrow
27 at 9:30.

28 --- Whereupon the hearing adjourned at 4:26 p.m.