Hydro One Networks Inc.

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Frank D'Andrea Vice President Regulatory Affairs & Chief Risk Officer

BY COURIER

November 2, 2017

Ms. Kirsten Walli Board Secretary Ontario Energy Board Suite 2700, 2300 Yonge Street P.O. Box 2319 Toronto, ON M4P 1E4

Dear Ms. Walli:

# EB-2017-0338 Hydro One Networks Inc. (Transmission) – Application for an Accounting Order Establishing a Deferral Account

Hydro One Networks Inc. ("Hydro One") hereby submits its evidence in support of an application for an accounting order establishing a deferral account to capture the financial impacts associated with a change to USGAAP accounting standards related to the accounting of pension and other post-employment benefits for Hydro One's transmission business, to be effective January 1, 2018.

Hydro One expects that the balance in this account, as well as the timing and manner of its disposition will be reviewed in future rate hearing. As such, there are no rate impacts at this time that arise from this Application.

This Application has also been filed through the Ontario Energy Board's Regualatory Electronic Submission System (RESS).

If further clarification or additional information is needed please feel free to contact us at Regulatory@HydroOne.com.

Sincerely,

ORIGINAL SIGNED BY FRANK D'ANDREA

Frank D'Andrea Encls.

Filed: 2017-11-02 EB-2017-0338 Request for Accounting Order Page 1 of 5

1	IN THE MATTER OF the Ontario Energy Board
2	Act, 1998, being Schedule B to the Energy
3	Competition Act, 1998, S.O. 1998, c.15;
4	
5	AND IN THE MATTER OF an Application by
6	Hydro One Networks Inc. to the Ontario Energy
7	Board for an Order or Orders pursuant to section 78
8	of the Ontario Energy Board Act, 1998 for
9	determining transmission rates.
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11	Title of Proceeding:An Application by Hydro One Networks Inc. for an
12	Accounting Order establishing a deferral account to
13	capture the financial impacts to its transmission
14	business associated with a change to accounting
15	standard ASU 2017-07, to be effective January 1,
16	2018
17	
18	Hydro One Networks Inc. ("Hydro One") is applying for an accounting order to a
19	establish a deferral account for its transmission business to capture the financial impacts
20	associated with a change to the Finanical Accounting Standards Board's accounting
21	standard related to the accounting of pensions and other post-employment benefits (ASU
22	2017-07), effective January 1, 2018. This standard applies to utilities, such as Hydro
23	One, under USGAAP. The deferral account would record the net periodic post-retirement
24	benefit cost, other than service costs, which would no longer be capitalized under the
25	standard and which are out of the base upon which Hydro One's rates were determined
26	by the OEB in EB-2016-0160.

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Hydro One expects that the balance in this account, as well as the timing and manner of its disposition will be reviewed as part of a future transmission rate hearing. As such, and Filed: 2017-11-02 EB-2017-0338 Request for Accounting Order Page 2 of 5

given that the scope of this application is limited, Hydro One proposes that this
Application proceed by way of a written hearing.

- The persons affected by this Application are the ratepayers of Hydro One's transmission business. It is impractical to set out their names and addresses because they are too
- 6 numerous.

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7 Applicant's Name: Hydro One Networks Inc. 8 Applicant's Address for Service: 7th Floor, South Tower 9 483 Bay Street 10 Toronto, Ontario 11 M5G 2P5 12 13 Contact information for this Application is as follows: 14 15 Eryn MacKinnon 16 Senior Regulatory Coordinator – Regulatory Affairs 17 Telephone: 416-345-4479 18 E-mail: Regulatory@HydroOne.com 19 20 DATED this 2<sup>nd</sup> day of November, 2017. 21 22 ORIGINAL SIGNED BY FRANK D'ANDREA 23 24 FRANK D'ANDREA 25 Vice President - Regulatory Affairs and Chief Risk Officer 26

Filed: 2017-11-02 EB-2017-0338 Request for Accounting Order Page 3 of 5

### **APPLICATION**

The Applicant is Hydro One Networks Inc. ("Hydro One"), a corporation incorporated pursuant to the Ontario *Business Corporations Act* with its head office in the City of Toronto, ON. The Applicant carries on the business, among other things, of owning and operating transmission and distribution facilities in Ontario. This application seeks the establishment of a deferral account for Hydro One's transmission business.

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#### 9 Background

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On May 31, 2016, Hydro One filed its transmission rate application for 2017 or 2018 rates (EB-2016-0160). The record for that proceeding closed on February 3, 2017 with the filing of Hydro One's reply argument.

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In March 2017, the Financial Accounting Standards Board ("FASB") issued an
 Accounting Standard's Update (ASU 2017-07) that affects the accounting for pensions
 and other post-employment benefits ("OPEBs") effective January 1, 2018.

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As part of ASU 2017-07, Topic 715 - Compensation - Retirement Benefits of the 19 USGAAP Accounting Standards Codification has been amended. The amendments allow 20 only the service cost component of the net periodic pension cost and net periodic post-21 retirement benefit cost to be eligible for capitalization when applicable. For rate-setting 22 purposes, Hydro One accounts for its pension costs on a cash basis and therefore this 23 amendment is not anticipated to affect the pension related amounts embedded in the 24 OEB-approved revenue requirements for 2017 and 2018. The changes to the accounting 25 for OPEB, which Hydro One accounts for on an accrual basis for rate-setting purposes, 26 will result in a re-classification of the net periodic post-retirement benefit cost other than 27 service cost to OM&A and will materially affect Hydro One's 2018 expenses. 28

Filed: 2017-11-02 EB-2017-0338 Request for Accounting Order Page 4 of 5

On September 28, 2017, the OEB issued its Decision and Order for the EB-2016-0160 proceeding. The forecast costs used by the OEB to determine Hydro One's 2017 and 2018 revenue requirements did not reflect the accounting standard changes issued by the FASB.

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#### 6 Summary of Request

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8 Hydro One proposes to establish a deferral account to record the net periodic post-9 retirement benefit cost other than service cost for its transmission business that would 10 have been classified as capital prior to the issuance of ASU 2017-07 in a deferral account, 11 effective January 1, 2018. A draft Accounting Order outling the details of the proposed 12 account has been provided as Appendix A.

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## 14 Eligilibility Criteria for Deferral Accounts

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Consistent with section 2.10 of Chapter 2 of the OEB's Filing Requirements for Electricity Transmission Applications ("the Filing Requirements"), an applicant seeking an accounting order to establish a new deferral account must meet the elgibility criteria of causation, materiality and prudence.

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In this instance, the forecasted expense is associated with an accounting change that was 21 issued after the close of the record in the EB-2016-0160 proceeding and is therefore 22 clearly outside of the base upon which Hydro One's 2018 revenue requirement was 23 derived. As the accounting change was externally driven by a standard setting body, the 24 FASB, it is beyond Hydro One's ability to control and can be deemed to have been 25 reasonably incurred by Hydro One. Therefore, the causation and prudence criteria have 26 been met. Hydro One understands that a final determination of prudence will be made at 27 the time of disposition of balances in the proposed account. 28

Filed: 2017-11-02 EB-2017-0338 Request for Accounting Order Page 5 of 5

As per section 2.1.1 of the Filing Requirements, the materiality threshold applicable to Hydro One's transmission business is \$3 million. Hydro One estimates that the impact of the accounting policy change to its transmission business will result in a \$11 million increase to OM&A above 2018 OEB-approved levels. The forecasted impact of this accounting policy change is well above the \$3M materiality threshold and poses a material impact on Hydro One's operations.

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## 8 Conclusion

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In summary, the proposed deferral account would address the material financial and operational impacts that will arise in 2018 as a result of an externally driven change to accounting standards related to pension and OPEB. Hydro One has demonstrated that the proposed deferral account meets the OEB's eligibility criteria and requests approval to establish the account to track the impact of ASU 2017-07, effective January 1, 2018.

## **APPENDIX A**

# **Proposed Accounting Entries**

Hydro One Networks Transmission proposes the establishment of a new "Other Post-Employment Benefit (OPEB) Cost Deferral Account" to record all elements of the net periodic benefit cost other than the service cost that would have been classified as capital prior to the issuance of ASU 2017-07, as noted in the Application.

The account will be established as Account 1508, Other Regulatory Assets – Sub-Account "OPEB Cost Deferral Account" effective January 1, 2018. Hydro One Networks Transmission will record interest on any balance in the sub-account using the interest rates set by the Board. Simple interest will be calculated on the opening monthly balance of the account until the balance is fully disposed.

The following outlines the proposed accounting entries for this account:

USofA #	Account Description
Dr: 1508	Other Regulatory Assets – Sub-Account "OPEB Cost Deferral Account"
Cr: 2055	Construction Work In Progress - Electric

To record the capitalized elements of the net periodic post-retirement benefit cost other than service cost.

USofA #	Account Description
Cr: 1508	Other Regulatory Assets – Sub-Account "OPEB Cost Deferral Account"
Cr: 6035	Other Interest Expense

To record interest improvement on the principal balance of the "OPEB Cost Deferral Account".