

ONTARIO ENERGY BOARD

FILE NO.:	EB-2017-0049	Hydro One Networks Inc.
VOLUME:	Volume 2	
DATE:	June 12, 2018	
BEFORE:	Ken Quesnelle	Presiding Member and Vice-Chair
	Lynne Anderson	Member
	Emad Elsayed	Member

EB-2017-0049

THE ONTARIO ENERGY BOARD

Hydro One Networks Inc.

Application for electricity distribution rates beginning January 1, 2018 until December 31, 2022

> Hearing held at 2300 Yonge Street, 25th Floor, Toronto, Ontario, on Tuesday, June 12, 2018, commencing at 9:35 a.m.

VOLUME 2

BEFORE:

KEN QUESNELLE

Presiding Member and Vice-Chair

LYNNE ANDERSON

EMAD ELSAYED

Member

Member

A P P E A R A N C E S

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MARTIN DAVIES KEITH RITCHIE	Board Staff
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JULIE GIRVAN	Consumers' Council of Canada (CCC)
BRADY YAUCH TOM LADANYI	Energy Probe Research Foundation
VICTORIA CHAI	Ontario Sustainable Energy Association (OSEA)
RICHARD STEPHENSON BODHAN DUMKA	Society of United Professionals
MICHAEL McLEOD	Quinte Manufacturers' Association (QMA)
JAY SHEPHERD MARK RUBENSTEIN	School Energy Coalition (SEC)
RICHARD STEPHENSON	Power Workers' Union (PWU)

A P P E A R A N C E S

BOHDAN DUMKA

Society of United Professionals (SUP)

MARK GARNER BEN SEGEL-BROWN Vulnerable Energy Consumers' Coalition (VECC)

ALSO PRESENT:

JODY McEACHERN STEVEN VETSIS Hydro One Networks Inc.

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1 Tuesday, June 12, 2018

2 --- On commencing at 9:35 a.m.

3 MR. QUESNELLE: Good morning, everyone. Please be 4 seated.

5 Mr. Vegh, I understand there is a few preliminary matters you would like to discuss. 6

7 HYDRO ONE NETWORKS INC. - PANEL 1, RESUMED 8 Chris Lopez,

9 Frank D'Andrea,

10 Henry André,

11 Steven Fenrick; Previously Affirmed

12 **PROCEDURAL MATTERS:**

13 MR. VEGH: Thank you, Mr. Chair. Just two. I am 14 going to be addressing the pension and other benefits deferral account issue that we discussed at the end of the 15 hearing yesterday, and as well, the witnesses will have a 16 17 couple of corrections to the transcripts from yesterday. 18

MR. QUESNELLE: Okay.

MR. VEGH: With respect to the first issue, at the 19 20 close of the proceedings yesterday, Mr. Chair, you referred to the treatment of these -- the post-employment benefits 21 variance account. And as by -- for way of context, as you 22 23 are aware, on June 7th Hydro One sent a letter to the Board 24 requesting that this issue be addressed in this case, and as you are also aware, this is an issue in both the 25 26 distribution case and the transmission proceedings, and at 27 the close of the proceedings yesterday you indicated that the Board's preference would be to address this in the 28

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1 transmission case and asked if that would place any 2 restrictions or constraints on the Board's ability to 3 address this issue in that case, and you have asked me to 4 consider that.

5 In our view I don't believe that it does -- that it would impose any restrictions. I think that mechanically 6 7 the way to do that would be for this Panel to indicate that 8 this issue is better addressed in the transmission case, 9 and Hydro One would then coordinate withdrawing the issue 10 from this case and ensuring that the issue is addressed in 11 the transmission case by including that request for relief 12 in the transmission case, that the decision apply to both 13 transmission and to distribution, and that then the 14 transmission panel would be as free to address whatever remedy it seeks to address, and just as this Panel has that 15 16 discretion.

MR. QUESNELLE: Why don't we do that by way of response to the letter of June 7th, and then we will capture what we just discussed yesterday and today in a letter back to Hydro One, and that will put that in motion then.

22 MR. VEGH: Thank you, Chair.

And the other matter, as I indicated, is a couple of corrections to the transcript. So the witnesses have reviewed the transcript. There are some questions that are more in the form of typos, and we will just advise of those in writing instead of walking through them. But there are some where the panel might have misspoken or wants to

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correct a piece of the evidence. So I will ask them to do
 that now, and starting with Mr. D'Andrea.

3 ERRATA:

4 MR. D'ANDREA: Good morning. I have got three 5 corrections I would like to point out. The first one is on 6 page 15, line 17 of the transcript.

7 MR. QUESNELLE: You get to enjoy the photo artwork for8 a moment longer.

9 MR. D'ANDREA: Page 15, line 17. It's in respect of 10 the figure of 63.5 million. The correct number should be 11 69.8 million, and I would refer to interrogatory 12 I25.Staff.123, and then on the bottom of the page 2 you can 13 add the numbers there to get to the 69.8, which is the 14 correct figure.

15 The next one is on page 157, line 5. The sentence 16 reads into that line "the amounts are not large and they 17 are not consistent". The statement should read "the 18 amounts are large and they are not consistent", so strike 19 out the word "not" in line 5.

And the third one is on page 158, line 11. I will read the statement. It says "through our distribution system plan we will demonstrate that these are large recurring expenditures". Strike out the "non" in line 11. Thank you.

25 MR. VEGH: Thank you. And Mr. Lopez, I believe you26 have a correction as well?

27 MR. LOPEZ: I do. Page 103, line 28, the saving is 28 24.9 million. And then the second correction is on the

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1 next page, 104. Line 3 should read, instead of

2 118 million, should be 114.4. And that ties to our annual

3 report that I was referring to yesterday.

4 MR. VEGH: Thank you. I believe that is all.
5 MR. QUESNELLE: Thank you, Mr. Vegh.

6 Ms. Girvan, I think you are up first this morning.

7 CROSS-EXAMINATION BY MS. GIRVAN:

8 MS. GIRVAN: Thank you. Good morning, panel. I'm 9 representing the Consumers Council of Canada. So I'm going 10 to be very brief this morning. I am just trying to get in 11 my own mind trying to understand the sort of time line with 12 respect to putting this application together and putting 13 your plans together. So you filed in March 2017, correct? 14 MR. D'ANDREA: That is correct.

MS. GIRVAN: And that was based on your distribution business plan. Correct?

17 MR. D'ANDREA: That is right.

MS. GIRVAN: And the timing of that was undertaken throughout 2015 and 2016?

20 MR. D'ANDREA: It would have been the December 201621 business plan.

MS. GIRVAN: Okay. So it was developed through 2016.
MR. D'ANDREA: Correct.

MS. GIRVAN: Okay. And then you had a subsequent business plan that was approved by your board in December of 2017?

27 MR. D'ANDREA: That is correct.

28 MS. GIRVAN: And subsequent to that you updated your

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1 evidence on December 21st which included Exhibit Q.

2 MR. D'ANDREA: That is correct.

MS. GIRVAN: Okay. So I am just unclear, is the
capital plan that you are seeking approval of now in this
proceeding, is it a function of the previous business plan?
MR. D'ANDREA: It would be based on December 2016
business plan.

8 MS. GIRVAN: Okay. And that is the one that was 9 prepared in 2016.

10 Can you explain to me what process you undertook in 11 preparing Exhibit Q. In effect what I am looking -- I am 12 looking for is how did you determine what specifically to 13 update and what not to update?

MR. D'ANDREA: So I am just referring to Exhibit Q. I am just going through it. So we updated for the cost of capital parameters, which we indicated in our original application that we would do. And then there was some discrete items that we wanted an update for, so changes in our pension costs and post-retirement costs. Those would flow through.

And then what we want to do is give some -- the updated evidence -- or updated -- the actuals, but really wanted to focus on the veg management program, which is the one significant change in terms of the capital program.

MS. GIRVAN: Did you consider updating to reflect the new business plan that was approved by your board on December 8th, 2017?

28 MR. D'ANDREA: Just a moment.

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1 I am advised by my colleague Chris that we did not 2 change the business plan for distribution in 2017. So it 3 was the same business plan, '16 and '17. 4 MS. GIRVAN: Oh, it is. Okay. Okay. 5 So you received a transmission decision on December б 8th, 2017. Is that correct? 7 MR. D'ANDREA: Correct. 8 MS. GIRVAN: Can you let me know, in the context of 9 that decision, does that impact at all your distribution 10 operations? 11 MR. D'ANDREA: First of all, I think the decision was September, it wasn't December. 12 13 MS. GIRVAN: Sorry, yeah. 14 MR. D'ANDREA: -- the draft rate order was in 15 December, is the latest. 16 MS. GIRVAN: December, yeah. 17 MR. D'ANDREA: And did it change our distribution 18 plan? 19 MS. GIRVAN: Yes. 20 MR. D'ANDREA: No, it did not. 21 MS. GIRVAN: But it -- sorry? 2.2 [Witness panel confers] 23 MR. D'ANDREA: Sorry, could you just -- I want to make 24 sure I got your question correctly. 25 I am looking to what extent -- you MS. GIRVAN: 26 received the decision from the Board in September of 2017 27 with respect to transmission. How does that potentially impact your distribution operations, that decision? 28

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- 1 [Witn
 - [Witness panel confers]

2 MR. D'ANDREA: It doesn't affect the operations.

MS. GIRVAN: Okay. It is my understanding, though,
that you also do a consolidated business plan, transmission
and distribution, right?

6 MR. LOPEZ: Yes, we do.

MS. GIRVAN: Because essentially you are the same8 company, right? It's one company.

9 MR. LOPEZ: Yes.

MS. GIRVAN: I guess what I don't fully understand is if you get a decision on transmission, why that wouldn't impact what you're planning to do for distribution.

MR. LOPEZ: In terms of operating the company, it didn't affect the application. But we did make a couple of specific changes to our application that we had made concessions or agreed to certain outcomes in the transmission decision, things like executive salaries, which we have adjusted for here in distribution.

So we've done that. We present a distribution -sorry, a depreciation study and we update for that.

21 So there are items that are very discrete and we can 22 update our plan for that. Our consolidated plan reflects 23 that. This distribution application reflects that also.

MS. GIRVAN: I am just trying to understand how you work. For example, if in transmission you had delays or there is some work that you didn't get done and you had more resources available, can you direct those resources to distribution? I mean, you're one company.

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1 MR. LOPEZ: I think that is possibly a better question 2 for the planning panel. They could tell you which 3 resources will switch between the business units. 4 MS. GIRVAN: Okay. For transmission, you have a plan 5 that is two years, a two-year cost of service? 6 MR. D'ANDREA: That is in effect for '17 and '18. 7 MS. GIRVAN: Okay. My next set of questions is 8 regarding the capital factor, and I am not very good with 9 numbers. So can you explain to me exactly how that is 10 going to be calculated? I am having trouble getting my 11 head around it. MR. D'ANDREA: Do you want to go to the actual 12 13 schedule? We can go back to -- it's Exhibit A, tab 3, 14 schedule 2, page 6. 15 MS. GIRVAN: Just from a practical perspective, can you explain to me how this is supposed to work? 16 17 MR. D'ANDREA: Without the details of the numbers? MS. GIRVAN: Yes. 18 19 MR. D'ANDREA: If you want to take the table 1, you 20 can look at the table in half, for example. And let's keep 21 the acquireds out of the discussion for a second. 2.2 MS. GIRVAN: Let's say you are preparing your 23 application for 2019. Can you explain to me how you are 24 going to arrive at that capital factor? 25 MR. D'ANDREA: What we do is -- so we are looking at 26 the top part of the chart. We form the distribution system 27 plan in this case, and it says what the specific requirements are for capital and supports our requirement 28

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for a revenue cap model, so five years' worth of forecasted
 costs.

Then what we do is we do simple math. We take the difference between the capital -- and I'll just call I broadly capital;, capital-related revenue requirement between 2018 and 2019, and there is a number there. That number in the particular chart I am looking at on line 12 is 42.6 million. So that is the additional capital we are asking for in that year.

10 That capital has a factor -- as a base of 2018 works 11 out to, in terms of line 13, 2.84 percent. So 2.84 percent 12 or 42.6 million additional capital in 2019 versus 2018.

13 Then what we say is because of the IRM formula in 14 terms inflation minus stretch, that capital would have naturally progressed by that factor. So you have to reduce 15 16 it so you don't double count. That is what line 14 is 17 about. So as I say, take that double count out and you get 18 to a net capital factor. It is really pure additional 19 capital less what is already captured by the IRM formula. 20 MS. GIRVAN: So it is an increase to the revenue

21 requirement, ultimately?

22 MR. D'ANDREA: Correct.

23 MS. GIRVAN: Based on that incremental capital that is24 not captured in the formula?

25 MR. D'ANDREA: Right.

26 MS. GIRVAN: Okay. Now...

27 MS. ANDERSON: Sorry, Ms. Girvan, before you go on, 28 you said to leave aside the acquireds for a second. What

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then happens with the acquireds? Do they roll into that? MR. D'ANDREA: Correct. So in 2021, the capital that is in the 2021, so the top part of the chart, the capital related to the acquireds is included in there, and then that forms the base for the next two years.

6 MS. GIRVAN: Can you explain that again, sorry, with 7 the acquireds?

8 MR. D'ANDREA: What we do is we set up 2018 9 essentially as a cost of service. We use the formula for 10 '19 and '20. Then in 2021, we layer on -- I will call it 11 layer on.

MS. GIRVAN: You layer on the revenue requirementassociated with the acquireds?

MR. D'ANDREA: Right. So there's a capital that's included in the top part, and there's the OM&A, which is more explicit there, 10.7 on line 10. So it is a layering on. And then the formula just continues for the next two years.

19 MS. GIRVAN: What is the 10.7?

20 MR. D'ANDREA: 10.7 is the incremental OM&A associated 21 with the acquired utilities. That is line 10.

22 MS. GIRVAN: You are adding that to the revenue 23 requirement of the company overall?

24 MR. D'ANDREA: Right, because the acquireds are coming 25 into our entire distribution business.

26 MR. ANDRE: If I could just clarify? So line 1, rate 27 base, so the number in 2021 that Mr. D'Andrea was referring 28 to capital, it is that rate base amount that is shown in

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2021 that includes the rate base associated with the
 acquireds.

3 So the rate base gets added to line 1 and then, as Mr. 4 D'Andrea said, the OM&A costs associated with the acquireds 5 get added as part of line 9.

6 MS. ANDERSON: If I recall, that is in around 7 9 million in capital, ish?

8 MR. ANDRE: That is why I wanted to clarify. What you 9 are adding in 2021 is the rate base that is associated with 10 the acquireds. I think it is in -- I don't have the exact 11 figure, but the rate base associated with them is in the 12 neighbourhood of 165 million, subject to check. I know 13 there is the rate base added. What you referring to is the 14 actual capital expenditures, which is different.

MS. GIRVAN: But would all elements of the revenue requirement associated with the acquireds be included in that?

MR. ANDRE: Certainly. Once you add the rate base, the subsequent rows 2 to 5 calculate the return on debt associated with that rate base, the cost of return on equity, depreciation, income taxes. So all of those lines would reflect the addition of the rate base.

MS. GIRVAN: What about something like other revenue? MR. ANDRE: Yes, that would be reflected -- this table doesn't show external revenues, but that would be reflected in the external revenues.

27 MS. GIRVAN: So that's the full -- all the elements of 28 the revenue requirements?

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MR. ANDRE: Correct.

2 MS. GIRVAN: Okay. So today we are in the middle of 3 June, and I am guessing you probably won't get a decision 4 in this case until sometime in the fall. A lot of complex 5 When do you plan on filing for 2019 rates? issues. 6 MR. D'ANDREA: It would all depend on the decision, 7 right? I guess if the decision comes out end of this year, it is capturing the foregone revenue for 2018. 8 Then 9 there's an effective date; we would look for the effective 10 date. And then 2019 would have to be updated for the 11 inflation factor, as well. 12 MS. GIRVAN: I think you discussed this yesterday. 13 What is the formula on revenue associated with 2018? 14 MR. D'ANDREA: It is just the delay in the effective 15 date. 16 MS. GIRVAN: What is that amount? 17 MR. ANDRE: I know we have an interrogatory response, Ms. Girvan, that asked for that calculation. 18 19 MS. GIRVAN: It is not so easy to find the 20 interrogatories. MR. ANDRE: I know. It has to do with... 21 It is easy when you're... 2.2 MR. D'ANDREA: 23 MR. FENRICK: We collected the rider and I don't have 24 that reference here. But certainly after the break, I can 25 come back with that reference that specifically has the 26 amount of the foregone revenue. 27 MS. GIRVAN: Has Hydro One considered at all not seeking recovery of that 2018 amount? Implementing rates 28

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1 in 2019 and leaving existing rates in place for '18? Have 2 you considered that?

3 [Witness panel confers]

MR. D'ANDREA: We have discussed it. In reality there is a -- we have capital needs to meet our distribution system plan, and that is really driving 2018. The other element is the load factor. The load factor is significant in 2018. So if you look at the rate increase, about half of that is related to load as well.

10 MS. GIRVAN: Load forecast, you mean?

11 MR. D'ANDREA: Well, the change in load forecast.

12 MS. GIRVAN: Change in load forecast; okay.

MR. ANDRE: If I could just -- so the load forecast in '18 is significantly dropped from what was forecast in '17, so the resetting of load is a big contributor to the additional revenue that we require in 2018 because the load as currently approved for 2017 is significantly higher than as it turns out --

MS. GIRVAN: Do you know to date how your load is tracking, your load forecast, your actual load?

21 MR. ANDRE: To date in '18?

22 MS. GIRVAN: Yes.

23 MR. ANDRE: We have that information on a sort of 24 month end --

25 MS. GIRVAN: Could you provide that, the most recent 26 information?

27 MR. ANDRE: So I am going to be, as you know, Ms.
28 Girvan, up here on panel 7 --

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MS. GIRVAN: Yup.

2	MR. ANDRE: to talk about load forecasting and cost
3	allocation and rate design. So I think that is probably
4	more appropriate to answer there, and I've taken your
5	question, and as Mr. Quesnelle has pointed out, since I am
6	aware that you are going to be seeking that information I
7	will have that for you
8	MS. GIRVAN: I guess it would be it might be nice
9	to have it ahead of time again, like
10	MR. QUESNELLE: Are you seeking an undertaking for
11	that
12	MS. GIRVAN: Yes, please.
13	MR. D'ANDREA: We will take the undertaking.
14	MR. SIDLOFSKY: That will be J2.1.
15	UNDERTAKING NO. J2.1: TO ADVISE HOW THE ACTUAL LOAD
16	FORECAST IS TRACKING TO DATE.
17	MS. GIRVAN: Just a clarification. With respect to
18	your Z factor, I know you are proposing \$1 million. Is
19	your current Z factor 2 million? I thought I saw that
20	some
21	MR. D'ANDREA: Yeah, I am not sure, to be honest with
22	you. I mean, we've taken the 1 million to be compliant
23	with the handbook. That is what we're suggesting. I don't
24	have a reference for the 2 million. If you do I can
25	address your question.
26	MS. GIRVAN: Okay. I thought I saw it somewhere, but
27	I'll probably never be able to find it again. Could you
28	undertake to find that, the current what is your current

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1 Z factor materiality threshold?

2 MR. D'ANDREA: For distribution?

3 MS. GIRVAN: Yeah.

4 MR. VEGH: I believe the Z factors are in the filing 5 requirements, and Hydro One has not developed a unique 6 Z factor.

MS. GIRVAN: Okay. Are you aware that Union Gas
currently has a materiality threshold of \$4 million?
MR. D'ANDREA: No.

10 MS. GIRVAN: No? And OPG of around \$10 million, I

11 think, I believe.

12 MR. D'ANDREA: I know OPG does, yeah.

13 MS. GIRVAN: All right. Thank you.

And just quick -- briefly, if you acquire utilities in the term plan over the next five years, how is that dealt with in rates, if at all? Is it --

MR. ANDRE: In the next five years, it wouldn't be dealt with as part of rates. The only time that the rates for those new acquired utilities would come into play would be at the end of whatever rebasing period the Board

21 approves for that particular application.

22 MS. GIRVAN: Okay.

23 MR. ANDRE: So it certainly within the next five years24 be a factor.

MS. GIRVAN: Okay. And so I guess what I am thinking about is what if you acquired utilities and you wanted to rebase those earlier? Could you do that?

28 MR. ANDRE: So now we are going into sort of MAADs

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1 policy --

MS. GIRVAN: Yeah.

2

3 MR. ANDRE: -- and I know that in the past we have a 4 rebase for a period of five years, and the update to the 5 policy actually allows a period of ten years before б rebasing. So a utility needs a certain amount of time to 7 be able to recover the cost associated with acquisition --8 MS. GIRVAN: So there wouldn't be any circumstances in 9 the context of this plan that you would bring new utilities 10 in under a Z factor or anything like that? 11 MR. ANDRE: Not that I am aware. 12 MS. GIRVAN: Okay. And could you just briefly -- we 13 asked -- I think we asked this in the technical conference, 14 but I just wanted an update. What is the status of the elimination of seasonal rates? 15 16 MR. ANDRE: So again, we have a number of IRs with that. Right now the Board initiated a proceeding, a new 17 proceeding, to look at the details of the elimination of 18 19 the seasonal class. They have created a proceeding number, 20 but we are still waiting on notice to communicate to 21 customers and interested parties about that proceeding. We are waiting on the board in terms of the next steps with 2.2 23 regard to that --MS. GIRVAN: So since the interrogatories and 24 25 everything else there haven't been any updates. 26 No, there haven't been any updates from MR. ANDRE: 27 what we gave in the interrogatory responses. MS. GIRVAN: All right. Thank you. Those are my 28

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1 questions.

2 MR. QUESNELLE: Thank you, Ms. Girvan.

3 Good morning, Mr. Brett.

4 CROSS-EXAMINATION BY MR. BRETT:

5 MR. BRETT: Mr. Chair, Panel.

Just a follow-up question to begin, panel. I quess to 6 7 you, Mr. Lopez, from Ms. Girvan's questions. Are the -- do 8 these numbers that you filed in this plan reflect the 9 decision of the Board in the transmission case, Hydro One 10 transmission case, with respect to taxes? You recall there 11 there was a major decision by the Board where it directed -- and I am going to paraphrase, and I won't do this as well 12 13 as my colleague Mr. Shepherd, but in any event.

14 The Board said to Hydro One, as I understand it, that some of the tax benefit that Hydro One transmission was 15 claiming from the privatization should be allocated to 16 17 ratepayers, and of course the context was the transmission case, but I believe, as I recall, the Board in the decision 18 19 sort of divided up the amount applicable to ratepayers into 20 a transmission ratepayer component and a distribution 21 ratepayer component.

Now, does this proposal that you have put in reflect the Board's decision on that tax issue in the transmission case or not?

25 MR. LOPEZ: One second.

26 [Witness panel confers]

27 MR. LOPEZ: No, it doesn't. It reflects the position 28 before that decision. That decision is currently in front

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1 of the OEB in a motion to review and vary, and that is 2 following its course now. The first hearing of that has 3 already occurred, and we are waiting on a decision. That 4 decision would influence the outcome here as well. There 5 is a separate motion to review and vary focused purely on б It is focused on transmission, but when they made the tax. 7 transmission decision they looked across both, so we would 8 expect it to be applied to both at that time.

9 MR. BRETT: Okay. So it is not in your current 10 application.

MR. LOPEZ: It hasn't been adjusted -- the application reflects the full recovery of taxes at this point.

MR. BRETT: Okay. In a sense that is a little odd, isn't it, in that the Board has already made its decision? It is under appeal, but why wouldn't you -- why wouldn't you have put in the Board's decision? Why wouldn't you have reflected the Board's decision, given they've already made a decision?

MR. LOPEZ: They also accepted the -- they accepted the motion to review and vary to look at it. So we thought it prudent to leave it consistent for the time being until that decision is reached.

MR. BRETT: Okay. Could you -- Mr. D'Andrea, could you -- would you accept subject to check that -- give me a second here -- would you accept subject to check, Mr. D'Andrea, that the handbook, the rate handbook on which you base your application, does not contain any reference to a revenue cap plan? It contains reference to a price cap, a

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1 system IR plan, or an annual IR plan, but it does not 2 contain any reference to a revenue cap plan except with 3 respect to transmission, where of course because of the uniform transmission rate in Ontario the Board has said 4 5 that a revenue cap plan could be utilized. 6 Would you accept that subject to check? 7 MR. D'ANDREA: Can I just check the handbook for a 8 moment? 9 I was looking for a particular reference. At the top of page 6, the first paragraph says: 10 11 "This handbook applies specifically to rate 12 applications..." 13 MR. BRETT: The top of page 6 of the 2016 handbook? 14 MR. D'ANDREA: Yes, the top of page 6. So there it is on the top of page 6, and then it says in the second: 15 16 "...which are intended to set rates for a 17 multiyear period custom IR for the first year of a multiyear period price cap IR or revenue cap 18 TR." 19 20 MR. BRETT: Where are you reading from? 21 MR. D'ANDREA: It is on the screen. It is the top of page 6 under section 4, the first paragraph. 2.2 23 MR. BRETT: I see that. Is it not the case that that 24 reference is in fact -- the revenue cap part of that sentence is in fact a reference to a transmission? 25 26 MR. D'ANDREA: There is no reference --MR. BRETT: This handbook covers both electricity 27 transmission and distribution. 28

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1 MR. D'ANDREA: I agree it covers transmission and 2 distribution. But the paragraph is broader saying these 3 are the options in terms of rates and options, and it is 4 broader. It is multiyear custom IR and talks about 5 differences between cap and revenue. There's nothing to do 6 with transmission there.

7 MR. BRETT: If you look at page 23 of that -- turn up 8 page 23 of the rate setting options, electricity 9 distributors. Would you agree with me that under those 10 paragraphs in 23 and 24, electricity distributors are 11 offered three option: a price cap, a custom IR, and an 12 annual IR index? There is no mention in those three 13 paragraphs of a revenue cap.

14 There is a mention under the title "electricity 15 transmitters" just below, that says:

16 "Electricity transmitters may choose either 17 custom IR or a revenue cap."

Now, I don't want to argue with you in this case at this point, but it seems to me they are making -- it seems to me that the three paragraphs that I read you, or that I referred you to under electricity distributors on page 23, are pretty clear that revenue cap is not an option for -is not an option for an application for a distributor.

MR. ANDRE: No, I would disagree with your statement. In fact, if you read the description -- so the first option that is available is specifically labelled a price cap IR. The words "price cap" are right in the description of the first option.

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1 The third option available is the annual IR index and 2 again, in the describing that, they say under this 3 methodology, rates are subject to the same annual 4 adjustment formula as those under a price cap. So both in 5 the first one and the third one, the reference to price cap 6 is included in the definition.

7 If you read the definition of a custom IR, there is no
8 reference in that description of custom IR to either price
9 cap or revenue cap.

My understanding is that custom IR is leaving it open in terms of how you do it, and the only requirement is that they say that under this methodology, you set rates considering a 5-year forecast of both costs and sales volumes.

So as long as it does that, I don't think the custom If IR is prescriptive as to whether you have to use a price cap or revenue cap approach.

MR. BRETT: You stated that a couple of times
yesterday, and you sound like a Thomistic philosopher. But
I am going to leave that at this point and move on.

I want to move on to a couple of questions on everybody's favourite topic, the capital factor. These are more of -- I would ask you to turn up the same table you were discussing with Ms. Girvan a moment ago. That is exhibit A, tab 3, schedule 2, page 6.

I won't go through all of these numbers because you went through some of them with Ms. Girvan. But I just have a couple of questions around the edge of this. The first

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of them is that your OMA budgets are escalated under your
 plan by the I minus X formula, am I correct? But it is
 just the I minus X. In other words, the capital factor is
 not applied to the escalation of the OMA budget.

MR. D'ANDREA: The OM&A goes up by I minus X, yes.
MR. BRETT: I minus X. And you talked about, at line
12, being the incremental revenue requirement which is
driven by capital-related factors. That 40 million,
41 million, 58.6 and 41.3.

10 So the capital factor, as you explained a moment ago, 11 is driven by essentially the increase in revenue 12 requirement that arises as a result of the increase in rate 13 base, correct?

14 MR. D'ANDREA: Correct.

15 MR. BRETT: It is capital driven.

16 MR. D'ANDREA: It is capital-driven.

MR. BRETT: The capital-driven part of it comes from the -- it is driven in essence ultimately by your capital expenditure increase over the period and the increase -the concomitant increase in rate base, right?

21 MR. D'ANDREA: It is capital-related, yes.

22 MR. BRETT: The percentages that you arrive at, you 23 explained how you got the 2.67 and 2.64, and so on, in line 24 13. And then you also explained that you had to reduce 25 that because the 1 minus X factor had already taken some --26 effectively raised revenue requirement from the capital 27 side, correct? That is the 0.79, .80, .81 reduction. 28 I am talking about it sort of in a practical manner

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1 here. I don't want to get into a great argument about the 2 metaphysics of this. But is that approximately right? 3 Let me maybe, just so we all understand, turn to page 4 7 for a moment, because this explains it better than I just 5 Look at that first paragraph on page 7. It talks did. about the 2.67 increase in total capital-related revenue б 7 requirement. That is the number from page 6, correct? 8 MR. D'ANDREA: If I could... 9 MR. BRETT: Sorry, just answer my question, please, 10 before you start. 11 MR. ANDRE: I was hoping to clarify something because 12 I see... 13 MR. BRETT: I'm going to ask the question... 14 MR. QUESNELLE: Mr. Brett, there is a clarification that may be of assistance. I think we can allow it. 15 16 MR. ANDRE: I want to clarify that the evidence you 17 are looking at -- I think you may be looking the preupdate. What is on the screen for the Board Panel and for 18 19 interveners is the updated information. 20 So some of the numbers you are quoting aren't exactly 21 the same, and I think that might by potentially creating some confusion. I think your principle is fine, but the 22 23 actual numbers quoted are different. MR. BRETT: 24 Thank you for that. I apologize. So in 25 other words, what you are saying is the 2.67 that I am

quoting you from exhibit A, tab 3, schedule 2, is a number 27 that has been updated to 2.84. It is confusing because you have several changes to your plan, and it is sort of a 28

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1 day's work just to keep up with the changes.

In any event, let me start with the 2.84 then. However, a 2.84 increase must be offset -- and this is the key concept I just want to make sure I've got right -- must be offset by the increase in revenue requirement that results from the application of the inflation and productivity factors, 1 minus X, of the RCI.

8 Here is the key point:

9 "This is done by determining the percentage of 10 the total capital-related revenue requirement in 11 line 8," and that is on page 6, "that is already 12 provided for by the inflation and productivity 13 factors."

So you do a little multiplication and division there to get the reduction of -- going back to my numbers of the -- to get the capital factor, you have to take away 0.79 percent from the 2.67 percent to give you 1.88 percent, correct?

19 MR. D'ANDREA: That is correct.

20 MR. BRETT: Now, the custom capital factor, you have 21 defined it in different places, but the definition I wanted to read you, because I think it is the most -- it is the 22 23 one that struck me as most useful, is actually at -- I 24 don't think you have to turn this up, but you can if you wish. It is your executive summary, A1, tab 1, schedule 1 25 26 at page 6. I am just going to read you a four-line quote 27 It defines a custom capital factor. from that. There it Just look at the part under C. Hang on. You're right 28 is.

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1 there. Definition of C:

2 "C is Hydro One's custom capital factor, 3 determined to recover the incremental revenue in each test year necessary to support Hydro One's 4 proposed distribution system plan, beyond the 5 amount of revenue recovered in rates." 6 7 When you say "recovered in rates" do you mean recovered in rates -- what would be recovered in rates 8 9 without the capital factor? Is that the idea? 10 MR. D'ANDREA: That is correct, because part of the 11 capital is recovered through the I minus X, and that is --MR. BRETT: So in a sense -- I mean, I realize there 12 is some distinctions, but in a sense the capital factor is 13 performing the same function in your plan as the ICM --14 15 ARM/ICM construct performs in a price cap plan, correct? 16 MR. D'ANDREA: The Well, ICM/ACM would be different 17 because they would be related to discrete capital projects. 18 This is based on the revenue cap model, which says I've got 19 multi-year large variable capital, and therefore it is 20 meant to be formula-based. So it is not distinctly ACM or 21 ICM.

22 MR. BRETT: It is interesting that you raise that, 23 because when you say it is formula-based, as you say -- let 24 me go back half a step. In the ICM, would you agree with 25 me that in an ICM construct, number one -- and if you look 26 particularly at the Alectra decision in this regard, which 27 -- have you examined the Alectra decision? Are you aware 28 of the Alectra decision?

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MR. D'ANDREA: Yes.

2 MR. BRETT: Okay. I am not going to ask you the 3 details of it, but the ICM construct, as you said, is based 4 on the consideration of individual products, correct, in 5 the sense that each project, each claimed ICM project -- or б put it a little better, each project for which the 7 applicant is claiming ICM financing has to be looked at 8 individually by the Board, and the Board has to determine 9 as they did in Alectra whether that particular project 10 qualifies in the sense that, number one, it is material, 11 and number two, it is important -- it is significant to the operation of the utility, and number three, it is discrete 12 and not part of an ongoing normal utility program. Are you 13 14 with me so far?

15 MR. D'ANDREA: So far.

16 MR. BRETT: All right. Now, that is the ICM. And as 17 you are aware, I think, you could take subject to check, 18 that in the Alectra -- recent Alectra rate case the Board 19 approved some of the ICM projects but did not approve 20 others. And if memory serves me, and my memory isn't 21 always exactly right, but it is pretty good, the Board had something like 58 million of ICM projects in front of it 22 23 and it approved approximately half. Is that about right, 24 ballpark?

25 MR. D'ANDREA: I can't quote those numbers, but26 subject to check.

27 MR. BRETT: All right. Now, you mentioned that in 28 this case the capital factor is formulaic, in the sense

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1 that it is -- if you agree to that, if the Board were to 2 approve that, then you would not be looking at -- then the 3 increase in the projects would be approved and you would 4 not be examining each individual project. Is that the 5 idea?

6 MR. D'ANDREA: We've got a five-year distribution 7 system plan supported with investments. This is the 8 purpose of the revenue cap model, is to review those 9 individual. And if you look the handbook, it specifically 10 says that the revenue cap index is supposed to be supported 11 with a forecast of costs and volumes. So this is what 12 we're doing.

In terms of your reference to the ICM model is, in a situation where there is a limited number of discrete projects, we've got a large and variable work program that covers five years, and that is why we have gone with a revenue cap model.

MR. BRETT: But essentially would you agree with me that you -- that in this circumstance you are not going to have the same level of examination of each individual project that you would have with an ICM model if the projects were being -- if ICM funding were being sought for the projects?

24 MR. D'ANDREA: The purview of the capital program is 25 the distribution system plan. There you can see the five 26 years' worth of forecasted costs in the individual 27 projects. So there is visibility to that. What you are 28 suggesting -- or I am not putting words in your mouth, but

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following an ICM model the Board would have to review the one or two or five or however many projects make up those and individually approve those. We're asking about a capital envelope that is based on a five-year projection of costs that's supported by distribution system plan that's been vetted through our consultants, AESI. That is how we support our capital program.

8 MR. BRETT: You are asking that they be approved for 9 five years -- over the five -- for the five-year period in 10 this proceeding, correct?

MR. D'ANDREA: That is the purpose of the application,yes.

13 I will move on a little bit. The -- just MR. BRETT: 14 one last thing on this topic we have been discussing. So 15 in the five-year distribution plan you don't break out the capital projects that you will fund from -- you propose to 16 17 have funded from, if I can call it notionally, your base 18 rates, the rates that you would obtain by applying the I 19 minus X and the projects that you would require funding 20 from the capital factor. You don't break those out into 21 two categories, I take it, right? You don't distinguish or 22 differentiate the two projects -- the type of projects --23 two baskets of projects.

24 MR. D'ANDREA: I can't say for sure, because it is 25 involved in the distribution system plan, but there again 26 you will have the visibility on the projects that we're 27 asking for. So are you -- so to clarify your question, are 28 you asking in terms of the rate base that is brought in in

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1 2018?

2 MR. BRETT: Well, in the -- I am talking with respect 3 to each year, but in two-18 I would ask the same question, 4 whether they would be -- in 2 -- I take it you have 5 identified the -- my question's applicable really to the б entire five-year period. It is a question of principle. 7 In other words, in the price-cap situation I think the --8 and in the Alectra situation I think the Board basically 9 said, among other things, that, you know, we would like you 10 to distinguish what projects you are asking -- you are 11 funding in your base rate in your I minus X and which projects you are going to seek funding for in your ICM. 12 13 But you don't do that in this case. You don't have two 14 baskets of projects.

15 [Witness panel confers]

16 MR. D'ANDREA: So just to clarify, you are talking 17 about the funding, what the distribution system plan does 18 is starts with 2018 on a cost-of-service basis, so this is 19 the rate base that is going in, and every year thereafter 20 it shows what the forecasted project costs are, and so you 21 have visibility to what those projects are on an individual basis from now in 20 -- to the end of the rate period, the 22 23 five years, and you have visibility there. So it is 24 totally transparent what we are asking for.

25 MR. BRETT: But to add to my question originally you 26 don't distinguish each year those projects that would be 27 financed effectively with recourse to the capital factor as 28 opposed to in the base rates, the I minus X amount.

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1 MR. D'ANDREA: But that's not the purpose of it. The 2 purpose of the distribution system plan is to show those 3 incremental costs every single year. The capital factor is 4 math based on those projected projects. The distribution 5 system plan supports the capital factor.

6 MR. BRETT: The capital factor is defined as an amount 7 of additional -- is defined, as I understand it, as a 8 factor that will, when applied to your capital-driven 9 determinants of the revenue requirement -- it's a factor 10 that when applied to that will raise sufficient additional 11 income for your to finance your program.

12 MR. D'ANDREA: To meet the DSP requirements, yes. 13 MR. BRETT: Moving on -- and this is my last question, or very close to it. Could you turn up 7 VECC 3, please? 14 15 I want to just read a passage from that and ask you about 16 it because there is -- would you scroll down a little bit? 17 I want to look at the last paragraph. I do this because we had a lot of discussion yesterday on this and 18 19 some of it, I believe, was contradictory. I would like to 20 just pursue this a bit. I want to look at -- read the last 21 paragraph:

Price cap IR and revenue cap IR are equally capable," and I emphasize equally capable, "of continuing the transition to a fully fixed residential rates, eliminating the seasonal class, and accommodating changes to the rate design of commercial and industrial electricity customers over the custom IR term."

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Hydro One listed these additional items -- this Hydro

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One listed refers to the question, which is effectively why is a revenue cap plan superior to a price cap plan with respect to these various considerations. This response is stepping back and saying, no, no, they are equally helpful, these other -- for all of these things. And if you go over to the next, there another -- okay. Let's just stop there for a minute.

8 What that leaves is as the main reason, I think, for 9 your preference for the revenue cap is that it makes it 10 easier for digest or display, I guess, the acquisition of -11 - the effects of the acquisition of the three LDCs.

Mr. Andre, you spoke at great length about this yesterday. I am not asking you to repeat that. But what I conclude from this is that that is the principle -- that seems to be the main reason. Do you agree with that, with what I have said based on the reply to the VECC interrogatory?

18 You are right, Mr. Brett. I think there MR. ANDRE: was quite a considerable amount of discussion about this 19 yesterday. As I indicated yesterday, the integration of 20 21 the acquired classes -- as Hydro One is proposing where we 22 creates six new classes -- does present a problem in terms 23 of a price cap being applied for the integration of the 24 acquired utilities, because you don't have rates in 2020 to 25 escalate via a price cap for 2021. I would agree with you 26 on that part.

27 And I would just clarify that, you know, yesterday I 28 talked about how this response talks about it being more

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easily and more transparent to integrate the acquireds, and
 I emphasized that it actually goes beyond that in terms of
 the issues there are applying a price cap to the
 integration of the acquireds.

5 With regard to the second paragraph, just to finish б off, I think we also discussed yesterday that reference to 7 equally capable, and I emphasized that the transition to 8 fully fixed rates I agreed revenue cap IR -- sorry, price 9 cap and revenue cap are both equally capable of dealing 10 with the transition to fully fixed residential rates. But 11 I did indicate to the extent that eliminating the seasonal 12 class or changes to commercial and industrial rates, to the 13 extent that those items will involve a shifting of cost 14 between classes making the existing rates that exist in the 15 prior year unsuitable for the coming year, so to the extent 16 there is cost allocation and rate design, the price cap 17 would also be problematic.

18 So I backed off on the words "equally capable." I 19 agreed that equally capable with respect to transitioning 20 to fully fixed residential rates, but I do think that price 21 cap could be a problem in the elimination of the seasonal 22 class, or integrating the decision from the commercial and 23 industrial rate design depending on what that comes up 24 with.

25 MR. BRETT: You basically changed your evidence on 26 that point.

27 MR. ANDRE: I clarified that -- I think I've given my 28 answer. Equally capable applies to the first item, not so

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much to other two items, depending on how they are
 implemented.

3 MR. BRETT: Just on the addition of the LDCs -- and 4 this is my last area really, a last question -- I want to 5 make sure I understood the evidence from yesterday. б For the years 2018, 2019, and 2020, the numbers from 7 the acquired LDCs, if I can put it that way a little 8 crudely, they are not integrated in any way into this plan 9 for those three years, correct? 10 MR. ANDRE: Yes, that is correct. 11 MR. BRETT: Okay. So then we look at 2021 and 2022 -and you just went over this with Ms. Girvan, so I will be 12

13 very brief -- but essentially what happens then, in part at 14 least, is that the rate base of those three utilities, the 15 OMA budgets and everything that derives from that are 16 essentially added in to the numbers that you now have in 17 your proposal. We are in that table 6 that we looked at a 18 while back.

19 Is that right? That is how that works?

20 MR. D'ANDREA: Right. They are added in '21 and then 21 in '22, the formula would apply.

22 MR. BRETT: Sorry. I take your point. I noticed -- I 23 ask you to take this subject to check, but if you need to 24 look it up, I have references.

Looking at those three utilities that you are going to bring in in 2021, the 2021 capex seems to be about \$10 million, and the 2021 OM&A seems to be about \$10 million. Is that about right? That is from page 23 of the business

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plan, of your business plan. It is also, I guess, in some
 other spots, but -- that is page...

MR. D'ANDREA: Could we ask for the references?
MR. BRETT: I am just looking for sort of a rough
order of magnitude there. I am sorry, it is actually 25,
page 25 of A31, attachment 1, which is your 2017-2022
distribution business plan. Those are aggregate numbers
for 2021 for the three of them together, 10.7 million for
OMA and 9.4 million for capital. Agreed?

10 MR. D'ANDREA: That is correct.

11 MR. BRETT: Then I think one of you mentioned that the rate base, the approximate rate base of 168 or something in 12 13 that order. The question I wanted to just raise with you 14 is when I look at those numbers and then I look at the 15 numbers of Hydro One rate base capital OM&A, what strikes 16 me immediately is those numbers are very, very, very small 17 compared to the Hydro One existing numbers. I mean they, 18 seem to be between one and two percent of the OMA budget or 19 the capital budget, and I assuming that would translate 20 roughly into the revenue requirement. So you are looking 21 at somewhere between a 1 and 2 percent variation -- not 22 just a rounding error, but not a large impact, correct,

23 just as a matter of fact?

24 [Witness panel confers]

25 MR. D'ANDREA: Mr. Brett, if we go back to the table 26 in terms of the acquired utilities, we're including the --27 MR. BRETT: This is the number 6 at page 6, or --28 MR. D'ANDREA: Do you want to go back --

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MR. BRETT: Sorry, this is the actual numbers I gave
 you --

3 MR. D'ANDREA: Oh, we can use the numbers we used 4 before, but let's talk about -- we can use the round 5 numbers if it is easier. We are talking about 10- or 6 \$11 million we are adding in OM&A --

7 MR. BRETT: Right.

8 MR. D'ANDREA: -- and then 168, let's call it, in 9 terms of capital, and so we --

10 MR. BRETT: Of rate base.

MR. D'ANDREA: Rate base, right? And let's say that translates into about 10 percent on your revenue requirement. So we're talking about 25 million or so in revenue that --

15 MR. BRETT: Revenue requirement?

MR. D'ANDREA: Revenue requirement. So we would view that as being material. So I would disagree with you that it is not material.

19 MR. BRETT: All right. So you are at something like 20 11 percent or something like that. All right. One last --21 MS. ANDERSON: Sorry, just before -- Mr. Brett, before you leave that, I guess -- I guess I would like to have --2.2 23 I think it would be helpful to have that number on the 24 That was a rough estimate of revenue requirement record. 25 compared to the overall total revenue requirement of the 26 consolidated utility. Do you have that number? 27 MR. ANDRE: Yes.

28 MS. ANDERSON: I think he was saying -- Mr. Brett was

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saying between 1 and 2 percent, and I just want to make
 sure we are clear.

3 MR. ANDRE: I think if it would be helpful to 4 summarize the revenue requirement that gets added as a 5 result of the integration of the acquireds, I believe -- so б what we could do is, it may already be an interrogatory 7 response, in which case we would just point you to that, 8 and if not, I think we could summarize that for you --9 MS. ANDERSON: Okay. 10 MR. ANDRE: -- in an undertaking. 11 MS. ANDERSON: Sure, and whether or not Mr. Brett's 12 estimate of between 1 and 2 percent was accurate at all. 13 MR. BRETT: Yeah, my estimate -- just the 1 and 14 2 percent, I was looking at the capital and the O&M. So I 15 didn't really get into the mechanics of rate base, but I 16 think an undertaking would be helpful. 17 MS. ANDERSON: Yeah, I guess I would find it helpful to know the revenue requirement of the three acquireds 18 19 compared to the total, something like that. 20 MR. ANDRE: In terms of the revenue requirement, their 21 addition to Hydro One, what that does to Hydro One's revenue requirement. No, I agree, Ms. Anderson --2.2 23 MS. ANDERSON: Thank you. MR. ANDRE: -- I think we should do that to be 24 25 helpful. 26 MR. SIDLOFSKY: That will be J2.2. 27 UNDERTAKING NO. J2.2: TO PROVIDE THE IMPACT OF THE 28 THREE ACQUIREDS ON REVENUE REQUIREMENT.

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1 MR. BRETT: One last question, thank you, Ms. 2 Anderson, this just to pick up on something from yesterday, 3 and I wasn't too clear. You were saying that in 2021 you 4 were going to make -- I thought I heard you say that that's 5 the year that you integrate these utilities, these three LDCs. But I thought I heard you say you were going to make б 7 a proposal to the Board to change the cost of capital, and my question is, are you talking about changing -- do you 8 9 mean there you are changing the ROE, the proposed ROE, from 10 what it has been for the last three -- what it will have 11 been for the years two-18, two-19, '20, or are you talking 12 about something else? 13 MR. D'ANDREA: That is what we are talking about. So we would update for the ROE and the load in 20 --14 15 The ROE. So the ROE in the first three MR. BRETT: years is a fixed amount or is it -- you are using the 16 17 Board's amount? 18 We are using the Board and whatever the MR. D'ANDREA: Board determines in 2021, we would use that number. 19 20 MR. BRETT: Okay. So it's not any kind of a grand 21 scheme to revise your approach to ROE. You are still taking the Board's annual ROE. 2.2 23 MR. D'ANDREA: That is correct. We are agnostic to 24 it. 25 MR. BRETT: And -- you are agnostic as to the ROE; all 26 right. Now then, Is there more to this proposal? I mean, 27 Are you essentially saying that you are going to -- leaving aside that -- you have the proposal that's -- you have the 28

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1 information that is required to advise the Board of how you have integrated the three LDCs. I understand that. 2 But 3 are you saying you are going to go beyond that and amend 4 your, what I will call your base capital numbers, your 5 capital budgets for Hydro One as a whole or your OM&A for б Hydro One as a whole, quite apart from the integration of 7 the three LDCs for 2021 and 2022? I mean, is this a 8 wholesale upgrading or retake on the entire proposal?

9 MR. D'ANDREA: Simple answer is no. If you refer to 10 Interrogatory 13.CCC.15, it describes the process that we 11 will go through, and we are not updating capital OM&A. 12 Those are based on the forecasts that we have today. So 13 the forecasts --

MR. BRETT: You are really just -- so what you are really doing is just making the changes that are necessary to accommodate the three LDCs.

MR. D'ANDREA: That is correct. So the three -- as we have talked about, we bring in the OM&A and the capital requirement and then we update for the cost of capital or the ROE and the load and we change the billing determinants at that time.

22 MR. BRETT: You are just changing what you're applying 23 the ROE to, effectively, to base...

24 MR. D'ANDREA: Right.

25 MR. BRETT: Thanks. Those are my questions.

26 MR. QUESNELLE: Thank you Mr. Brett. Mr. Sidlofsky?

27 CROSS-EXAMINATION BY MR. SIDLOFSKY:

28 MR. SIDLOFSKY: Thanks, Mr. Quesnelle.

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Good morning, panel. I am going to be asking about three areas this morning: Productivity improvements, density and service area, and capital plan inflation and assumptions. And if in any of those areas you think that another panel of witnesses might be better suited to answer those questions, feel free to send me over to that other panel.

8 We have filed or we have provided a Staff compendium, 9 and I would like to mark that as Exhibit K2.1.

EXHIBIT NO. K2.1: BOARD STAFF CROSS-EXAMINATION

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10

COMPENDIUM FOR HONI PANEL 1

MR. SIDLOFSKY: I took the liberty of putting hardcopies up on the dais this morning.

14 MR. QUESNELLE: Thank you.

Just one -- actually two comments on 15 MR. SIDLOFSKY: that. At the last page of the compendium there is a 16 17 spreadsheet. I will get to that in the third part of my questions, but you will see it is a little difficult to 18 19 read. For the purpose of cross-examination I have asked the Hydro One staff to make sure they use the Excel version 20 of that so it will be a little easier for everyone to read 21 2.2 on their screens.

The other thing is that I will tell you now that that spreadsheet was based on the original version of the Hydro One evidence. It doesn't reflect the December update, but for the -- so it doesn't reflect the Exhibit Q update, but for the purposes of our questions it is not actually the exact numbers that are at issue for us in the questions.

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1 So if you would like to update the table with more 2 current information, we can talk about that when I ask you 3 about it, but I think you will find that the questions 4 don't really require that.

5 So I would like to start with a bit of an introduction 6 in my first couple of questions, but if we could open up 7 page 4 of the compendium on the screen, please, page 4 of 8 the compendium, which is probably page 5 of the PDF 9 document. Thank you.

Going back to OEB Staff Interrogatory No. 123, which is Exhibit I, tab 25, schedule Staff.123, and I will note that we have provided a copy of that interrogatory response in the compendium as well at pages 1 to 3 for your reference.

15 That interrogatory refers to table 17. The detailed productivity savings forecast from your originally filed 16 17 evidence, that was Exhibit B1, tab 1, schedule 1, section 1.5, pages 1966 to 1967. In part A of that interrogatory 18 Staff requested detailed calculations used to derive the 19 20 projected productivity savings identified in table 17, and 21 your response to that interrogatory noted that the updated evidence filed on December 21st of 2017 had included an 2.2 23 update to your productivity savings forecast and that had been embedded into your business plan, and it provided a 24 more detailed view of the savings initiatives and the 25 26 associated assumptions used but no detailed calculations. 27 In part A, you were asked for -- you were asked for the detailed calculations and first of all, I am just 28

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wondering why those weren't provided as requested in the
 interrogatory.

MR. LOPEZ: We had interpreted the question to provide an outline or detailed outline of what makes up the productivity numbers. That is what we provided here, is the initial -- the groupings of productivity initiatives that form the basis of the numbers that we'd originally provided.

9 MR. SIDLOFSKY: I assume that is reflected in your 10 explanations in the middle column of that table?

MR. LOPEZ: Yes. We explain what the measure is and how it is derived.

MR. SIDLOFSKY: But do you have the underlying calculations?

MR. LOPEZ: We would have a system that sits below this that tracks it by month, and it would be -- there may be more than one initiative in each -- like move to mobile, for example, there may be five or six subsets of that and we would have detailed calculations around those specific areas.

MR. SIDLOFSKY: So those would be activities within 21 each of those initiatives then? So move to mobile is a 2.2 23 more general category of work and there are individual 24 projects within it? Is that the way it works? MR. LOPEZ: Well, there could be more than one 25 26 calculation. So move to mobile may affect more than one 27 work group, and the calculation for each work group would be different. You could end up in an extensive number of 28

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1 calculations to get to that number.

But sitting behind that, we have a governance process that oversees this, that we now report externally and which is then subject to review. So we report that all the way up to the board. Our internal audit function looks over it. So we set out the measures that we use, we report on those all the way from the initiative all the way through to the board.

9 So the board would see a summary much like you are 10 seeing here, maybe even a little more summarized than that. 11 But at the management level, we would see all the detail. 12 The supervisor, for example, would see the detail at their 13 level, so for their work group, exactly what their target 14 was, what they have achieved, and so on.

MR. SIDLOFSKY: So if I wanted to know what's involved in the move to mobile initiative, and I look at your table here and I see a description of labour hours per unit, historical baseline verses actual. And in 2018, I am seeing a \$10.3 million forecast for savings from that project?

21 MR. LOPEZ: Yes.

22 MR. SIDLOFSKY: I can't see here what initiatives go 23 into the move to mobile project -- excuse me, I should have 24 said that the other way around. What individual projects 25 go into the move to mobile initiative; maybe that is a 26 better way to describe it.

27 MR. LOPEZ: For the detailed outline of move to 28 mobile, so to understand exactly how they capture these

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1 savings, we worked out that at a high level, previously an
2 individual may have done something paper-based or would
3 have to go back to the office to report on something.
4 Today they don't have to do that. So we allocated a
5 baseline to that work for hours and then, to the extent
6 those hours reduced for that work crew, then we would
7 record those as a productivity savings.

8 That is one example of that. There would be more than 9 one of those. The panel that could explain that the best 10 and give you a subset of that, which we would have in 11 detail for history, but for future planning, as you would 12 appreciate, it's done at a very summary level. So it's not 13 done all the way down to each work group, to each 14 allocation.

15 So here we are showing the plan going forward. In the 16 past, all that detail is available. For the future, it's 17 more based on past history and applying it to changes in 18 activity. So it is not detailed, as you are suggesting. 19 MR. SIDLOFSKY: But you do have a set of calculations 20 that result in a \$10.3 million saving?

21 MR. LOPEZ: We do.

22 MR. SIDLOFSKY: And those calculations reflect the 23 individual components of that initiative?

24 MR. LOPEZ: It does.

MR. SIDLOFSKY: Could we have those calculations?
MR. LOPEZ: Yes, or whatever -- let me just clarify
there, or whatever is available per the planning process.
As I was suggesting before, the detail for the past is all

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based on actual, so it is very prescriptive. For the
 future in the plan, it is going to be much more summary
 level. So whatever is available in the plan at the
 calculation level we can make available.

5 MR. SIDLOFSKY: Understood, and I appreciate that.
6 MR. VEGH: Just so I'm clear, the undertaking is to
7 provide the detailed basis for the move to mobile
8 calculation?

9 MR. SIDLOFSKY: Well, no. I want the calculations for 10 each of the initiatives. Move to mobile was an example. I 11 think the panel understood that. Is that right, Mr. Lopez? 12 MR. LOPEZ: The volume could be quite a large 13 undertaking on that. For one -- or if we pick the two or 14 three larges ones and get most of the value, that could be done. For the smaller ones, again we could be looking at a 15 16 lot more information.

17 MR. QUESNELLE: Mr. Sidlofsky, perhaps -- I think what would be of assistance is gaining an understanding as to 18 19 how these are calculated and a narrative as to whether or 20 not this is comparable. What I am getting at is is the 21 methodology to ascertain what the savings have been and 22 what they are projected to be similar for all these 23 programs. And if not, then we will need more granularity would be informative. 24

But to the extent that a sample of the types of tracking on an initiative is replicated over and over again, I don't know that that, Mr. Sidlofsky, would be useful or of any additional benefit to have the entire data

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1 set.

2 MR. SIDLOFSKY: Thank you, sir. Perhaps, Mr. Lopez, 3 what we could do is if you could identify the three largest 4 initiatives. I think one would be procurement -- just 5 looking at this quickly -- procurement, telematics, and 6 move to mobile.

7 MR. LOPEZ: Agreed.

8 MR. SIDLOFSKY: Okay. On move to mobile -- actually, 9 with all of them, you've got -- they fall into different 10 categories, OM&A and capital as well. You will provide the 11 information for each of those broad categories of 12 expenditures, correct?

MR. LOPEZ: Agreed, for those three initiatives.MR. SIDLOFSKY: Yes.

MR. VEGH: The undertaking is to provide the detail behind these numbers for the three initiatives we've discussed, move to mobile, procurement, and telemetrics, as well as the methodology for determining these calculations.

19 MR. QUESNELLE: Yes, I believe that --

20 MR. SIDLOFSKY: I think, Mr. Quesnelle, you were also 21 mentioning the idea of -- or the question of whether those 2.2 -- that approach is representative of the other categories. 23 MR. OUESNELLE: A narrative as to whether or not what 24 we are seeing is the same approach used in other 25 initiatives. If we are not going to have a sampling of 26 each one and we're just going for the top three, how is 27 that replicated in the other initiatives as well, just a narrative description of that. 28

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MR. LOPEZ: Understood, thank you. We'll provide the
 undertaking.

3 UNDERTAKING NO. J2.3: TO PROVIDE THE DETAIL BEHIND THE NUMBERS FOR THE THREE INITIATIVES MOVE TO MOBILE, 4 5 PROCUREMENT, AND TELEMETRICS, AS WELL AS THE 6 METHODOLOGY FOR DETERMINING THESE CALCULATIONS; AND TO 7 PROVIDE A NARRATIVE AS TO WHETHER OR NOT WHAT WE ARE 8 SEEING IS THE SAME APPROACH USED IN OTHER INITIATIVES 9 MR. QUESNELLE: I must say, Mr. Sidlofsky, this is 10 quite a large undertaking. I am not talking about the 11 magnitude of it, but the type of information that I think 12 would have been better to form cross-examination on, as 13 opposed to receiving subsequent to our hearing.

14 So I think that if this was something that you felt 15 fell short of a full reply, it might have been better to 16 raise this earlier in the process.

MR. SIDLOFSKY: Thank you, sir. I am going to takethe panel to page 4 of the compendium, back to page 4.

19 The table at page 4 of the Staff compendium was 20 prepared by OEB Staff, and it compares the productivity 21 savings in the application as originally filed and in the 22 update as filed in the interrogatory.

Those numbers were taken from Hydro One's response to Board Staff Interrogatory 123. As I have mentioned, a copy of your response to that interrogatory is at pages 1 to 3 of the compendium. Have you had a chance to look at those numbers?

28

MR. LOPEZ: The numbers on page 4? Are you referring

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1 to the numbers on page 4 of your compendium?

2 MR. SIDLOFSKY: Yes.

3 MR. LOPEZ: I have not. I have put them in front of 4 me now.

5 MR. SIDLOFSKY: What they represent is a comparison of 6 your savings forecasts for OM&A, capital, corporate common, 7 and total categories, both as filed and updated. So there 8 are dollar-value changes and percentage changes.

9 Would you accept that those calculations are correct 10 subject to check?

11 MR. LOPEZ: I do.

MR. SIDLOFSKY: Now, in part B of Staff interrogatory 13 123, Hydro One was asked how it would track these savings. 14 And in your response you explained how productivity 15 initiatives are approved and criteria are used to determine 16 approval.

Hydro One then stated that productivity achievement is reported to the executive leadership team on a monthly basis and it is included as a metric on Hydro One's team scorecard for management staff, correct?

21 MR. LOPEZ: That is correct.

22 MR. SIDLOFSKY: At the bottom of page 4 of the 23 compendium, the productivity savings relative to total OM&A 24 and capital appear to be in the 5 to 7 percent range for 25 2018 to '22. Would you agree with that? 26 MR. LOPEZ: I need to provide one clarification. That

27 productivity savings that you referring to -- so let's just 28 take one -- yeah, let's take 2018 as an example. So in

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1 2018 we are showing productivity savings -- I will use your 2 numbers here -- 29.4 million. You will notice in 2019 the 3 number goes to 33. So there is an incremental saving year 4 over year of about \$4 million. So that's the incremental 5 change in productivity we are bringing to bear here. So б just showing a \$29 million savings on a total spend of 576 7 is not representative. The growth from last year's productivity would be about \$4 million, somewhere in that 8 9 order. The productivity savings we're showing here is 10 versus a base line to 2015 unit prices. A lot of hard work 11 and heavy lifting has already been done in the prior year 12 and each year we are expecting another 4 or so million 13 dollars of benefit. And that's what we can see as we move 14 across the page. So 29 becomes 33, 33 becomes 40, 40 15 becomes 42. So some years grow a little more than others depending on when the initiative matures or when it is put 16 17 into production.

18 MR. SIDLOFSKY: So the dollar values are cumulative19 savings then.

20 MR. LOPEZ: Correct.

21 MR. SIDLOFSKY: The dollar-value row represents22 cumulative savings.

23 MR. LOPEZ: Correct.

24 MR. SIDLOFSKY: Could you comment on whether an 25 overall percentage of this kind, just looking at the 26 percentages now, would an overall percentage of this kind 27 represent a target or just a fallout from the initiatives? 28 So just to put my question a little differently, did you

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1 target a certain percentage in productivity savings each 2 year or did you stack up all your initiatives, consider how 3 much productivity they would result in, and whatever the 4 percentage that flows out of that just happens to be that 5 percentage?

6 MR. LOPEZ: A combination of the two. There is no 7 specific target. We like to consider all opportunities, 8 and then depending on when they can be implemented, 9 depending on timing outages, what work we have in the plan 10 already, we would look at which ones could be advanced and 11 which ones would need to be deferred or placed in a 12 different year.

13 Overall, the goal is to try to offset inflation. That is the goal, to try to hold costs back. Beyond that is 14 fantastic upside. You will notice in our 2016 year we 15 didn't quite get to that number. In 2017 we had a large --16 17 or a faster rate of growth, I would say. That rate probably -- or that size of growth is not sustainable 18 19 forever, but we will find certain projects that lend itself 20 to productivity.

21 The other part I will point you to is the productivity 22 numbers that you see we report externally. So here we are 23 reporting specifically on distribution. The productivity 24 numbers we report externally include transmission, and they 25 are more lumpy. So it depends on what transmission 26 projects are in play, how many projects you are doing in 27 one year, and that really puts the productivity numbers up 28 and down.

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1 So our corporate numbers can go up and down by a large 2 number depending on our activity. Distribution I would 3 expect to stay fairly steady at the rates that you're 4 seeing here. OM&A, 4 million per year. If I looked at 5 that, that's just slightly under 1 percent on a total OM&A 6 spend.

7 The other part I would point to is the success of last 8 year was more on the OM&A side. There are things that we 9 could action immediately. Capital -- you are going to see 10 capital appear more over time. So you are going to see a 11 swing from OM&A savings towards capital savings.

Over the long term, the savings should represent in equal weightings between capital and OM&A based on our spend. And in distribution you can see they are roughly sequal. So I would expect them to equal out.

But if you looked at our externals, we did get a lot of productivity savings in OM&A last year that is not representative of how we spend. It is just representative of, it takes a while before those productivity initiatives get into capital projects. Once they're in there they will apply equally to capital and operating. Productivity doesn't discriminate between OM&A and capital.

23 MR. SIDLOFSKY: Did Hydro One consider any external 24 comparators or studies when you determined your 25 productivity savings targets, or was it strictly internally 26 derived, that forecast?

27 MR. LOPEZ: Within each group they may look at -- so 28 operations panel will speak more holistically to this. But

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I do know that each area of the business will look at certain benchmarks and say where are we potentially more expensive than a comparator, and we know there is an opportunity there. So we try to dig deeper in those areas, not by target-setting, but more productivity, to say, look, there is a gap there, so let's identify more initiatives that could close that gap in some way.

8 So at a corporate level we are not overlaying and 9 saying it has to be this number. We're really encouraging 10 -- the idea is to come forward based on what each business 11 unit sees that they can achieve.

12 MR. SIDLOFSKY: And in your response to part B of 13 Staff IR 123, you advised the productivity initiatives must 14 first be approved by your finance department, and you set out the criteria that department uses to review 15 productivity initiatives. I will just point you to the 16 17 four bulleted points on page 3. The criteria the finance -- sorry, are those four bulleted points the criteria that 18 19 finance applies to the reporting of the results of the 20 initiatives or are they the criteria for the approval of 21 initiatives?

So initiatives can start in the 2.2 MR. D'ANDREA: 23 business. What we are suggesting is before we will count 24 it as productivity, because we are reporting it externally and we are accountable, it does need to meet the four 25 26 criteria seen here. So that is when we say it is a --27 finance reviews it and approves it in that manner, it is approved to be reported on going forward. 28 There are other

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1 initiatives that are going on within the business that 2 don't form part of this productivity number. Because we 3 can't validate it, we can't objectively measure it, it 4 can't be audited. If those things can occur then we can't 5 hold those numbers out externally on our financial reports. So in that instance we call them tier 2. They're still б 7 savings, but it is just -- it is not an objective measure, 8 so we can't count them in this table. We refer to those as 9 tier 2 savings. We still track them. It is just not 10 reported on.

11 MR. SIDLOFSKY: Do you have a sense of what percentage of productivity initiatives might be rejected by finance? 12 13 MR. LOPEZ: I do not. What I can say is that my sense 14 is that it is -- if they are brought forward and they have validity to it and are objective they will find their way 15 16 through eventually. The faults usually where it doesn't go 17 through is just simply that the productivity measure or the productivity unit can't be measured. So in those cases, 18 19 there may be a small gain to the corporation or the rate 20 base, but because they cannot be independently verified -they will go ahead, but they will just not be reported here 21 22 as part of productivity.

23 MR. SIDLOFSKY: So when you show the numbers for your 24 forecasted productivity savings, those won't include the 25 tier 2 projects?

26 MR. LOPEZ: It does not.

27 MR. SIDLOFSKY: Okay. In part B of your response, in 28 your list of criteria applied to productivity reporting,

1 the third bulleted item is -- says: "In line with Hydro 2 One's definition of productivity", and then it goes on to 3 say, in brackets, "(hard savings and not cost avoidance)." 4 Can you give one or two examples of how you would

5 distinguish hard savings from cost avoidance?

б MR. LOPEZ: Yeah. So in regard to hard savings what 7 we were talking about is we a plan, so what we're seeing here is a distribution system plan, and they have costs 8 9 identified in there. So when a productivity project comes 10 up or initiative, we want to see exactly what part of the 11 distribution system plan will benefit from that, so which specific OMA area is going to reduce cost. Wood poles, for 12 example. Let's use to move to mobile. If the unit cost of 13 14 woods poles comes down, then we would reduce the budget for wood poles that year -- not the units; it would be the 15 16 budget, the dollars, still have to get the work done -- and 17 we would track that. So that's a hard saving.

18 If they came to us and said, oh, we found a risk and 19 we are now offsetting that risk, but they can't change 20 their budget, then we would not count it as a productivity 21 saving.

They still have the obligation to meet their budget, so have to find another way to -- and we have other methods to do that around reallocating resources to different initiatives that we need to. Not productivity initiatives, but that would be the difference between a hard saving and cost avoidance. And cost avoidance typically would fall into a tier 2 again, where they say, look, I did this, it

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1 was great, but I can't commit to a reduction in my costs.

2 Well, if you can't, then we cannot record it as a tier 3 1 productivity saving, and you have would not be rewarded 4 on that either in a tier 2 sense.

5 MR. SIDLOFSKY: Sorry, just to go back to what you 6 said initially, a reduction in pole costs represents a 7 productivity saving?

Yes, so the -- when we say a reduction in 8 MR. LOPEZ: 9 pole costs, I want to be really clear here. It is the 10 reduction in the unit price of the pole. So to put up one 11 pole, if it cost us \$100 and now we have taken certain 12 steps to reduce the cost of establishing a pole to \$95, 13 then that five-dollar difference would be a productivity 14 saving. You have done something different to yesterday, 15 but I am getting the same outcome. I am getting the pole 16 installed at a 5 percent lower cost.

MR. SIDLOFSKY: Is that why -- in the more detailed update that you gave in part A to that response, one of the productivity initiatives was described as telecom services contracts, and the measurement and expected benefit was described as lower cost per contract -- it's a third to a halfway down on the table -- in OM&A.

Does that mean that any negotiated reduction in a contract price would be considered a productivity improvement, or are there particular reasons why that renegotiation, the telecom services renegotiation, would qualify and others might not?

28 MR. LOPEZ: Yes. So just resulting in a lower price,

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1 if you also delivered a lower volume or a lower quality of 2 service, that wouldn't be productivity. So sitting behind 3 it, there would be other reasons why a lower price in some 4 cases would get in here and a lower price on others 5 wouldn't.

6 If I'm at a lower price, but the quality of the 7 service failed or something was changed, then that again 8 would not qualify as productivity.

9 MR. SIDLOFSKY: Okay. Just one other item from that 10 tabling table, engineering work team migration, and the 11 measurement and expected benefit in that case is described 12 as FTE reduction, a reduction in support staff that was 13 utilizing the legacy software. Would that reduction in 14 support staff be reflected as an absolute reduction in your overall FTE levels, or would support staff no longer 15 16 required in that area just be moved over to other 17 responsibilities in Hydro One?

18 MR. LOPEZ: It would have to be reflected in this case19 as a permanent reduction in that activity.

20 MR. SIDLOFSKY: That is the only way it makes into the 21 productivity calculation?

22 MR. LOPEZ: Yes, if what you do is you re-deploy it. 23 There could be a situation where another area could accept 24 the reduction, they had a vacancy and a the person moved 25 across to that vacancy. We would have hired from outside 26 anyway, so that one potentially would count.

But we've got to see an absolute reduction in headsfor that activity. That has to occur.

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1 MR. SIDLOFSKY: In your December update in Exhibit Q, 2 among other items you described a strategic change to your 3 vegetation management program and that was included as 4 attachment 2.

5 The executive summary of that report noted that your 6 current maintenance cycle exceeds eight years, but the 7 three-year cycle strategy proposed in this report will 8 generate similar investment outcomes in one-third the time. 9 I am wondering why that new approach to vegetation 10 management wouldn't show up as a productivity initiative in 11 this table.

12 MR. LOPEZ: Panel 5 would be best able to answer why. 13 What I understand -- at a high level, to provide some help 14 -- is that the first cycle through, we are not going to see a reduction in cost. We are doing it over eight years, we 15 16 weren't getting to everything in a timely manner. It is 17 now going down to three. But the first three-year cycle 18 -- the fist cycle through every area, we are going to get everything fixed, but it is going to cost the same price. 19 20 Future cycles will then be a lower price because we

21 will have reset to this new version. But there is an 22 amount of work that needs to be done to accommodate the new 23 three-year cycle.

24 MR. SIDLOFSKY: You may become more effective, but it 25 is not going to save you any money?

26 MR. LOPEZ: It is transition. I think the future --27 you know, once we are one cycle through, the future cost of 28 cycles will be a lot lower. That initial cycle to get

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through is going to cost more than what we see a future
 cycle would cost.

3 So we do see it as productivity, but it is just not4 showing up as dollars just yet.

5 MR. SIDLOFSKY: I am going to move to a different 6 area, the density and service area. Just a few questions 7 about your service territory, as Hydro One documents it.

8 I will take you to page 8 of the compendium, which 9 will be page 7 of the PDF version -- excuse me, page 9 of 10 the PDF version. Thank you.

11 That is attachment 1 from Anwaatin 1, which is exhibit 12 I6.Anwaatin.1. So that's attachment 1 to your response to 13 Anwaatin interrogatory 1, and specifically that is page 4 14 of that -- sorry, page 34 of that response. I understand 15 that is from a presentation that Mr. Hubert gave to First 16 Nations representatives. Is that right?

MR. D'ANDREA: None of the panel members recognizethat, but we'll take it as accepted.

19 MR. SIDLOFSKY: Looking at page 34 of that 20 presentation, we see Hydro One defining itself service area as 960 -- rounded to 960,000 square kilometres for its 21 rural area, and 677 square kilometres for urban areas. 2.2 We can see that on the charts. Do you agree with 23 24 those numbers? They are similar to numbers that I've seen 25 MR. ANDRE: 26 as part of the annual triple R reporting that the company

27 does to the OEB on an annual basis. So yes, they look 28 familiar.

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1 MR. SIDLOFSKY: The next page in the compendium was 2 taken by OEB Staff from the Ontario Ministry of Finance 3 website. You will see that the total area of Ontario is 4 listed as a million -- roughly a million and seventy-six 5 thousand square kilometres. But the land area is listed as 6 just under 918,000 square kilometres. Correct?

7

MR. ANDRE: Yes, I see that.

8 MR. SIDLOFSKY: I appreciate that Hydro One does have 9 some submarine cables and aerial cables that cross over 10 lakes. But it's not clear to me how you explain how Hydro 11 One defines its service area as greater than the land area 12 of the province of Ontario. Can you give some explanation 13 of that?

MR. ANDRE: I can tell you that the numbers that are reported for triple-R purposes and, as I say, are consistent with the table that you had on your page 8 are generated using our GIS graphical information -- or geographic information system, and that calculation would simply look at a total area.

They have a polygon -- it defines a polygon for our service area. So it would include any water bodies that are within that GIS polygon.

23 MR. SIDLOFSKY: I assume essentially what it does is 24 it carves out LDC service areas, the local distributors, 25 and whatever is left, you call your own. Is that right? 26 MR. ANDRE: Yes, I believe that's the number that 27 comes out of the GIS, yes.

28

MR. SIDLOFSKY: So that's going to include lakes,

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1 provincial parks, remote northern Ontario, all of that 2 area?

3 MR. ANDRE: I believe it excludes area served by Hydro 4 One remotes, but it would be treated the same as other 5 LDCs. But yes, it would include all those other things. 6 MR. SIDLOFSKY: If we look at page 7 of the 7 compendium, which is page 33 of Exhibit I6 Anwaatin 1, that 8 is a map of Ontario's -- excuse me, that's a map of Hydro 9 One's distribution territory. It appears from this that Hydro One shows all of Ontario as red, except for the 10 11 service areas, municipally-owned, and investor-owned 12 utilities.

So that's consistent with your comment a moment ago, isn't it, Mr. Andre?

MR. ANDRE: I agree that that is what it appears to show, yes.

17 MR. SIDLOFSKY: So I think we can agree that particularly in northern Ontario there are large areas of 18 19 land that aren't serviced by Hydro One or by any community 20 -- well, there is simply no communities there. Correct? MR. ANDRE: The communities aren't there. 21 Ιf communities were to arise in those areas then I think the 2.2 23 onus would be on Hydro One to serve them. But, yes, I agree there are large areas of northern Ontario in which 24 25 there aren't any customers or communities. 26 MR. SIDLOFSKY: So currently you are not serving large

27 areas of the province, northern Ontario at least.

28 MR. ANDRE: I don't have a specific familiarity with

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1 the extent of our distribution system. In generic terms I 2 would agree with you that there are large areas of northern 3 Ontario that don't have a lot of customers, but in terms of 4 the specifics of the scope and extent of our distribution 5 system I wouldn't have the details behind that.

6 MR. SIDLOFSKY: Any areas serviced by Hydro One 7 remotes aren't part of this application. That's a separate 8 entity.

9 MR. ANDRE: Yes, that is correct.

10 MR. SIDLOFSKY: There is also, I understand, a project 11 underway by a consortium of Fortis and the Watay First 12 Nations to build a transmission line into remote northern 13 Ontario. Correct?

MR. ANDRE: I am vaguely -- somewhat familiar --MR. SIDLOFSKY: I've included some material related to that on pages 10 to 12 of the compendium for your reference.

18 MR. ANDRE: Yeah, I'm -- as I say, I am somewhat 19 familiar with this project, yes.

20 MR. SIDLOFSKY: And that will eventually connect many 21 First Nations in the north that are currently reliant on 22 diesel for electricity.

23 MR. ANDRE: Yes, that is my understanding.

MR. SIDLOFSKY: And Hydro One won't be the distributor -- it won't be the distributor for those communities, correct?

27 MR. ANDRE: That is correct. I believe Watay, the 28 company Watay was the one that is taking on building this

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1 in this line.

MR. SIDLOFSKY: So given that, I am trying to get a 2 3 better sense of Hydro One's real distribution service area. 4 And the reason I am getting at that is because the issue of 5 density did come up during the technical conference, and it б came up in Dr. Lowry's evidence as well. So the issue --7 and correct me if I am wrong, but my understanding of the issue is that despite serving around 1.4 million customers 8 9 Hydro One's position is that its customer per square metre 10 density is much lower than most U.S. rural electric 11 cooperatives. I am not sure if that is a question for Mr. 12 Andre or Mr. Fenrick.

13 MR. FENRICK: Right. Based on the GIS work that PSC 14 undertook, that was the finding that on a square km per customer basis Hydro One was less dense than the average of 15 16 the rural electric cooperatives. Now, there are certainly 17 rural electrical cooperatives that are found to be less dense than Hydro One, and there's some that are more dense 18 19 than Hydro One, and on average you are absolutely correct 20 that Hydro One was found to be less dense than the average 21 rural electric cooperative.

22 MR. SIDLOFSKY: Hydro One was found to be less dense 23 than the average rural electric cooperative based on its 24 service area, much of which is completely empty.

25 MR. FENRICK: Based on the service territory as it was 26 defined from an external third-party source that we used --27 we used Platts data to get the GIS coordinates of the 28 service territories, and we used that consistent for the

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entire sample, and so we didn't modify that in any sort of
 way. We used that third-party vendor to define the service
 territories and use the data as it was presented to us.

4 MR. SIDLOFSKY: When you were looking at rural 5 cooperatives in the U.S. did you find many with characteristics like this where significant portions -- I б 7 couldn't tell you what it is. I would ask you if you had a 8 better sense of what it is. But significant portions of 9 the service area are completely unserviced. Did you find 10 many rural electric cooperatives that were similarly 11 situated?

12 MR. FENRICK: Given that there are a number of rural 13 electric cooperatives that were actually found to be less dense than Hydro One, they certainly would exhibit similar 14 characteristics. Now, I don't know, and I haven't examined 15 -- it would be pretty large to examine every rural electric 16 17 cooperate, because remember, we are talking about over 300 utilities in the sample here. Whether there is large 18 19 entire areas not being served or mostly not being served, 20 but on a density basis there is certainly comparators 21 within that data set.

22 MR. SIDLOFSKY: And I am not expecting you to go back 23 and do that.

24 MR. FENRICK: Thank you.

25 MR. SIDLOFSKY: You are welcome. But I will ask a 26 question in a different way. Do you have any way of more 27 accurately calculating the area of the province that is 28 actually served by Hydro One?

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1 MR. FENRICK: Maybe if I could refer you to Exhibit I, 2 tab 10, Staff 44, and I'll wait for that to come up. We go 3 to our response. So the issue came up with, we did look at 4 the kilometres of line variable, which is what PEG used in 5 their research. And, you know, I think that variable is 6 certainly -- should be considered as a variable. And we 7 did consider that variable as well.

8 So the issue arises in my experience with working with 9 the utilities is that data set that PEG is using, it is not 10 consistent. Some utilities are reporting primary km of 11 line. Others I believe are reporting primary plus secondary. And the differences can be quite large. 12 And if 13 you look at the annual change, I am just not comfortable 14 using the km of line variable that comes from the data set 15 that PEG has used.

16 If that was a consistent data source I would certainly 17 be open to using that to measure customer density. But given the inconsistency in that data source, I just didn't 18 19 -- I thought it would hurt the research integrity to 20 include that measure, even though that could be a perfectly appropriate measure if the data was consistent. And I 21 certainly did investigate it, and it is just -- it is not 22 23 appropriate given the primary plus secondary issue, as well 24 as PEG -- Dr. Lowry also mentioned in an IR it also is not 25 consistent as far as reporting overhead line and 26 underground line. And so given those two issues we went 27 with a different source. And this is the only -- the Platts service territory source is the only source that I 28

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know of that provides the GIS folks with an overlay of the
 service territories in North America.

3 MR. SIDLOFSKY: I appreciate your answer. But just to 4 be clear, I wasn't suggesting that you change your 5 methodology for the purpose of answering my question, б because I do understand that PSE and PEG have different 7 approaches to this issue. What I am asking, though, is 8 even based on the GPS approach that you used is there a 9 more accurate way of determining the actual service area of 10 Hydro One so that we are not dealing with huge swaths of 11 empty land -- unserviced land?

12 MR. QUESNELLE: Can I interject? I am not -- because 13 I am not clear, Mr. Sidlofsky. Is it on the record as to what the square kilometres that the Platts study landed on? 14 15 Is it the same as or different -- substantially different 16 than the rural service area that Hydro One is using that 17 Mr. Sidlofsky brought us to earlier, the 960,000-odd square 18 kilometres? Just, if they had an approach that wasn't just 19 lifting the number, what did that approach determine, and 20 is it different than the rural area that is claimed to be 21 serviced by Hydro One?

22 MR. FENRICK: There was an interrogatory that 23 addressed that issue. However, I am not exactly sure which 24 one. It was in that ballpark of the 900 to 1 million km 25 squared number. I would say in response I think you would 26 be hard-pressed to individually carve out Hydro One and not 27 make that same -- not take that same approach to the rest 28 individually carve out Hydro One and not make that same --

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not take that same approach to the rest of the sample. To the extent there are other distributors in the States that are serving areas that are mostly not being served, that maybe just have small pockets of customers or whatnot. There is no data set that could make a consistent variable to include in the model.

7

MR. SIDLOFSKY: Thank you for that.

8 Mr. Chair, I am aware of the time. I am over already. 9 I have one more area which relates to the inflation 10 assumptions underlying the capital plan.

Now, this may be the better panel to deal with it. If the panel tells me that it is better dealt with by the panel addressing the distribution system plan, I can wait for that, as well. Otherwise I would ask for the Board's indulgence for a few moments.

MR. QUESNELLE: Why don't you pose the question and then we will determine whether or not you're coming up after the break. We'll take the break either way, but let's determine that now as to whether this panel can address your questions or not.

21 MR. SIDLOFSKY: The line of questions here relate to 22 the capital cost inflation that Hydro One factored into the 23 capital expenditures and capital additions to rate base for 24 the custom IR plan.

I will take you to page 24 of the compendium. In the middle of that page, which is from -- it is page 3 of Exhibit A, tab 3, schedule 1. At the middle of the page, there is a section 5.1.1, titled "budgeting assumptions."

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And here Hydro One states that for 2018, Hydro One assumed
 a 2 percent annual inflation and cost escalators for
 construction, and OM&A expense growth of 2.5 percent and
 2.2 percent, respectively. Those assumptions are explained
 in further detail in section 2.1.2 of the DSP.

Now, this is about 2018, but it doesn't speak to the rest of the plan term, the four years from 2018 to 2022, correct?

9 MR. LOPEZ: I think I can answer this one. It is 10 consistent across the planning horizon, so we hold it 11 constant.

MR. SIDLOFSKY: Okay. Sorry, that is constant forboth capital and OM&A?

MR. LOPEZ: Yes, across all years in the planninghorizon.

MR. SIDLOFSKY: Okay. If I can take you to the next page, the last page of the compendium -- and as I mentioned, if I could have the Excel version of that spreadsheet put up, please. Thank you.

As I mentioned before, this spreadsheet was prepared by Board Staff. It doesn't reflect the December update, but as I said, that is not really the point of the spreadsheet for the purpose of these questions.

So the spreadsheet was prepared based on tables on pages 6 to 8 of Exhibit A32, and that pertains to the custom IR plan. It is also based on the table summarizing the customer and load forecasts at an aggregate level from E1, tab 2, schedule 1.

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Staff did this because we weren't able to find the capital cost inflation that was assumed and factored into the capex and capital additions beyond 2018. Staff wanted to see what the growth in capex or capital additions relative to the growth in demand would be, and primarily the growth in customers.

Given that, Staff brought together data from the various tables and calculated the growth rates. Where Staff have done those calculations, they are highlighted in the spreadsheet here. Have you had an opportunity to look at these numbers at all?

MR. ANDRE: Yes, I did see this spreadsheet and lookat the numbers when you sent them.

MR. SIDLOFSKY: The non-highlighted numbers are taken from your evidence. Can you confirm they are consistent with the values in your evidence?

17 MR. ANDRE: Yes, I can confirm that.

MR. SIDLOFSKY: Do you have any comments about the calculations shown in the highlighted rows, the Staff calculations?

MR. ANDRE: One thing that I did note is, for example, 21 on the screen it is on row 16 and it is true whenever Staff 2.2 23 calculated a percentage change. Our calculation of a percentage change looks at the increase in an amount over 24 25 the prior year, and then divides that increase by the prior 26 year's amount to come up with a percentage change. That is 27 how the numbers that Hydro One produced were calculated. I noticed that Board Staff appear to have calculated 28

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the percentage change using natural logarithms. I admit I am not a mathematician. I went online to see what the difference might be. It generates slightly different numbers when you calculate it on a natural logarithm basis. So that's what leads to some of the differences that you see.

But other than that, I was able to follow thecalculations.

9 MR. SIDLOFSKY: I am told it was based on a standard 10 logarithm approach. So you're right in the way you read 11 those calculations.

12 MR. ANDRE: Right. And a percentage increase. Ι 13 would just point out when Hydro One calculates the increase 14 in capital over related revenue requirement for example, which is the row 7 if we are looking on the screen, and we 15 say the increase in capital-related revenue requirement is 16 17 2.84 percent. That's simply the increase in capital 18 divided by the absolute amount in the prior year. That is 19 normally how I would calculate percent increase.

It ends up with a slightly different number if you usea natural logarithm.

22 MR. SIDLOFSKY: Okay. If I can point you to rows 20 23 -- excuse me, rows 16 and 13, row 16 shows annual 24 percentage change in the revenue requirement. I won't read 25 those across that row, but row 23 shows annual changes in 26 customer account, so percentage growth in customers. The 27 2019 growth rate would be 0.67, 0.67 in 2020, 5.07 in 2021, 28 and I assume that due to the integration of the acquired

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1 utilities' customers.

2 MR. ANDRE: That is correct.

MR. SIDLOFSKY: And then back to 0.65 percent in 2022. MR. QUESNELLE: Mr. Sidlofsky, is it possible to move the screen to the left-hand margin slightly. It is coming up on the large screen, but on our monitors I can't follow the row numbers here.

8 MR. SIDLOFSKY: Except for 2021, when the acquired 9 utilities are being integrated, the annual percentage 10 change in revenue requirement exceeds the growth in 11 customers, correct?

MR. ANDRE: Yes, that is what the numbers show. The change in the amount shown on line 16 would be the change in revenue requirement including the capital expenditures, right, so including the capital factor. And yes, those numbers are different than the percent change in customer account.

MR. SIDLOFSKY: In fact, if we look at row 29 of that table, the annual percentage change in revenue requirement as adjusted for changes in customer growth are shown, correct?

2.2 MR. ANDRE: That's correct. That was the other thing 23 that I did notice when I looked at this spreadsheet. In 24 row 29, you are translating the percent change in customer 25 account to a revenue requirement impact. Implicit in that 26 assumption is that the impact on revenue requirement for us 27 is completely driven by the change in the number of 28 customers.

1 That assumption isn't correct, Mr. Sidlofsky. We have 2 in our evidence -- in the rate design evidence, we actually 3 have it. It is Exhibit H1, if we could bring that up, H1, 4 tab 1, schedule 1, page 5.

5 This is the rate design exhibit and it shows how --6 what happens to revenue requirement in 2019. The table 7 that you are looking at there -- so column 1, that is our 8 2018 revenue requirement, 1551; it is the same number we 9 have seen in other tables. And then in column 2, what you 10 see there is the revenue that would be collected in 2019 if 11 you use the 2019 forecast and 2018 rates.

12 So you can see that the 2018 revenue requirement under 13 current rates collects \$1,499,000, million dollars, and the revenue at those same rates but with the '19 forecast 14 actually ends up collecting you only 1,498,000, so when you 15 16 are looking at the impact on revenue requirement you can't 17 just look at the change in number of customers. You have 18 to look at -- because fixed revenue represents roughly 50 19 percent of the -- fixed rates, rather, represent about 50 20 percent of the revenue. We have a significant amount of 21 revenue that comes from our general-service customers that 2.2 is driven by the change in peak kilowatts, and then we have 23 a significant component that is driven by the kilowatt-hour 24 consumption.

25 So when you look at the impact on revenue from the 26 2019 load forecast, it is actually -- it represents a 27 decrease in the revenue that we would be collecting at the 28 2019 forecast load.

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So your assumption, going back to your other spreadsheet that, you know, .67 is the additional revenue that is being generated by the increase in customer count, when you translate that to line 29 and translate that number and sort of make a one-for-one correlation that this increase in customer count translates to an increase in revenue requirement, that is not correct.

8 MR. SIDLOFSKY: Sorry, just if I could have a moment,9 sir.

10 So just moving on from there, in all cases, though, 11 the customer growth adjusted revenue requirements, revenue 12 requirement increases exceed 2 percent.

13 MR. ANDRE: Yes.

MR. SIDLOFSKY: And from your custom IR proposal OM&A
is being adjusted by the I minus X formula, correct?
MR. ANDRE: Yes, that is correct.

MR. SIDLOFSKY: And in your summary model in Exhibit A-3-1, inflation is assumed at 1.90 percent and your X factor inclusive of the stretch factor is .45 percent. So your assumed OM&A inflation is 1.45 percent, correct?

21 MR. ANDRE: Yes, that is correct.

22 MR. SIDLOFSKY: The revenue requirements, the sum of 23 OM&A expenses, and the capital-related revenue requirement, 24 that is depreciation, return on capital, associated taxes? 25 MR. ANDRE: Yes, that is correct.

26 MR. SIDLOFSKY: And from Table 1 of Exhibit A-3-2 it 27 looks like capital-related revenue requirement might be 28 about 60 percent of the total revenue requirement with OM&A

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1 about 40 percent, roughly?

2 MR. ANDRE: I haven't done the math, but I will take 3 your word for it.

4 MR. SIDLOFSKY: Okay. We will even let you check it 5 if you want. You can take it subject to check.

And from Table 1 of Exhibit A-3-2 we have capitalrelated revenue requirement for 2018 of \$915.1 million, with OM&A at 584.8 million. So the rough calculation is about a 60/40 split.

10 Capital-related revenue requirement increases over 11 time as capital expenditures increase more than -- more so 12 than OMA. Correct?

13 MR. D'ANDREA: That is correct.

MR. SIDLOFSKY: Okay. Now, if the revenue-requirement increase is above 2 percent and even above two-and-a-half percent year over year for most of the plan and your OM&A at about 40 percent of the revenue requirement is increasing at 1.45 percent, then my understanding is that your capital-relate revenue requirement must be growing at a higher rate. Is that right?

21 MR. D'ANDREA: On a year-to-year basis, yes, OM&A
22 contributes less than capital does.

23 MR. SIDLOFSKY: Okay. So would you agree with me that 24 the growth in the capital-related revenue requirement has 25 to be much higher to give the increases in the aggregate 26 revenue requirement, whether it is adjusted for the number 27 of customers or not?

28 MR. D'ANDREA: Yes.

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1 MR. SIDLOFSKY: Now, the increases in the capital-2 related revenue requirement or of the capex or capital 3 additions in each year over the plan will reflect both the 4 quantity of work as well as the inflation in capital 5 prices. Correct? That is both for assets like poles and 6 wires and for equipment and capital labour?

7 MR. D'ANDREA: Yes.

8 MR. SIDLOFSKY: Now, Staff haven't been able to 9 determine what portion of the cap ex and capital additions 10 are represented by changes in capital quantities or what is 11 due to inflation in the capital prices over time.

Do you have the capital price inflation for each year of your custom IR plan beyond the 2 percent documented for 2018?

MR. D'ANDREA: Mr. Sidlofsky, we believe that information is in the distribution system plan, and I would refer you to panel 5.

18 MR. SIDLOFSKY: Okay. That probably covers my next 19 question as well, which is whether the capital price 20 inflation is different than the GDP IPI FDD. Would that be 21 panel 5 as well?

22 MR. D'ANDREA: Yes.

23 MR. SIDLOFSKY: And, yeah, I think I will leave it at 24 that. Thank you. I will direct the rest of my questions 25 to panel 5. Thank you. And I apologize for the length of 26 time, Mr. Chair.

27 MR. QUESNELLE: Thank you, Mr. Sidlofsky.

28 Why don't we take a break. And given that I think

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1 Schools has about 90 minutes still booked, why don't we 2 break until five after 12:00, those who need to grab a 3 quick bite or snack or something, recognizing we'll 4 probably be going 'til about 1:30. So why don't we take a 5 little longer break now and then go right through and б everybody will have a later lunch. Thank you. 7 --- Recess taken at 11:42 a.m. 8 --- On resuming at 12:10 p.m. 9 MR. QUESNELLE: Thank you. Please be seated. I have 10 Mr. Rubenstein down, but is it Mr. Shepherd or Mr. Rubenstein? Mr. Rubenstein; thank you. 11 12 MR. RUBENSTEIN: Thank you very much, Mr. Chair. Ι 13 will be splitting my cross with Mr. Shepherd. There are 14 two compendiums that you should be provided with. 15 I think we have them both. MR. QUESNELLE: 16 MR. RUBENSTEIN: One says compendium of the School 17 Energy Coalition, Panel 1 general, if we can get that 18 marked. 19 That will be K2.2. MR. SIDLOFSKY: 20 EXHIBIT NO. K2.2: SEC CROSS-EXAMINATION COMPENDIUM 21 FOR HONI PANEL 1, ENTITLED "COMPENDIUM OF THE SCHOOL 22 ENERGY COALITION, PANEL 1 GENERAL" 23 MR. RUBENSTEIN: While we're at it, the second is the 24 compendium of the School Energy Coalition, Panel 1 PSC, if 25 woe can get that marked. 26 MR. SIDLOFSKY: K2.3. EXHIBIT NO. K2.3: SEC CROSS-EXAMINATION COMPENDIUM 27 FOR HONI PANEL 1, ENTITLED "COMPENDIUM OF THE SCHOOL 28

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1 ENERG

ENERGY COALITION, PANEL 1, PSC"

2 CROSS-EXAMINATION BY MR. RUBENSTEIN:

3 MR. RUBENSTEIN: Thank you very much. We will start 4 I want to follow up on one thing that was asked with K2.1. 5 yesterday -- and a bit this morning, actually. There was a б discussion with Mr. D'Andrea yesterday, and I think he 7 referenced the response to 4 Energy Probe 3, and this was a 8 chart showing the bill impacts of the foregone revenue 9 requirement if the January 21, 2018, effective date was 10 approved, what that would look like. I think there was 11 some agreement that it was high because you would be 12 recovering that over the one year, or at least that is what 13 the illustrated example was.

And what I took from the discussion that was had was essentially Hydro One -- that wasn't their proposal and they were -- I guess what I took from you, Mr. D'Andrea, and your response in those questioning is I guess we will see what happens about the best way to recover that. Do you are call those discussions?

20 MR. D'ANDREA: I do.

21 MR. RUBENSTEIN: Maybe I could just ask you a more 22 specific question. What is the -- if we assume, based on 23 where we are in the year until the time to get an argument 24 and decision and rate order, the effect date is -- sorry, 25 the implementation date for rates would be January 1, 2019. 26 What is the Hydro One proposal with respect to what to 27 do with foregone revenue?

28

MR. D'ANDREA: Mr. Rubenstein, we currently don't have

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a proposal on that. We were on the assumption that we
 would get January 1st. We are late in this stage of the
 process, so we would wait for the decision and assess what
 would be the appropriate approach to that forgone revenue.

5 MR. RUBENSTEIN: Well, I want to ask you to -- the 6 problem is that once we get to that point, we're done the 7 discovery process. I am just trying to understand what the 8 bill impacts would look like under different scenarios.

9 So maybe the best way to do this then is you can 10 consider your views on this issue and for the last panel 11 that deals with rate design and cost allocation, you could 12 think about this issue and I will ask the same question to 13 you.

14 MR. ANDRE: Sure. I can do that.

MR. RUBENSTEIN: Thank you. I want to begin by asking about the structure of the custom IR application and some of its features. I know there's been a lot of questions, and I am not going to retread on that ground.

How I understand the revenue cap index to work is you are building in -- you are rebasing the OM&A in 2018, and the OM&A will increase by the I minus X, correct?

22 MR. D'ANDREA: That is correct.

23 MR. RUBENSTEIN: What about the revenue offsets? Is 24 that escalating every year in a similar way?

25 MR. D'ANDREA: Sorry, could you clarify what you mean 26 by revenue offsets?

27 MR. RUBENSTEIN: You have external revenue that you 28 deduct from the revenue requirement. I know we have been

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1 showing, I think it's Q1, there is the table that everyone 2 has sort of been pointing to. I notice that other revenue 3 is not on that, so essentially, revenue you bring in from 4 specific service charges or other sources. I am trying to 5 understand how that fits in.

б MR. ANDRE: Other revenues, external revenues, are 7 specifically forecast. We forecast quantities for the specific services that generate other revenues and the 8 9 unregulated -- you know, joint use and other unregulated 10 services that provide revenues. Those are specifically 11 forecast for each year of the application and that is what 12 is included in other tables that show the total -- that 13 show the revenue requirement as well as had offsets to that 14 revenue requirement.

MR. RUBENSTEIN: Why would that approach be appropriate and not like you've done with OM&A, where you take the 2018 amount and then escalate it by an I minus X? MR. ANDRE: External revenues are revenues. They are not costs. Those are specific to the anticipated volumes for those items. So they are revenues, not costs.

21 MR. RUBENSTEIN: That would be -- your approach then 22 would be different than my understanding of how Toronto 23 Hydro did theirs, essentially since it was built into their 24 price cap at their adjustment, my recollection is they did 25 it -- essentially they had a -- whatever they base test 26 year was, and then it was I minus X, or maybe it was just I 27 for the following years.

28

MR. ANDRE: I am not familiar with the details of how

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Toronto Hydro did it. I can confirm for Hydro One, there
 is an explicit forecast of external revenues for each year
 of the application.

MR. RUBENSTEIN: Okay. Let me ask you -- there was some discussion about the adjustments that you're going to be making and I think brought -- you discuss CCC.15 and I have provided that on page 2 of our compendium, that response. And at the bottom of that, it lists those adjustments.

So my understanding of what those adjustments will be is that for the year 20 -- going into 2021, what you will do first is you will adjust the 2021 and 2022. When you are bringing in the acquireds, you will also update the load forecast for those two years. Do I understand that correctly?

MR. ANDRE: Yes, that is correct. The proposal is to update the load forecast for all of Hydro One's customer base for 2021 and 2022.

MR. RUBENSTEIN: Then there is a discussion about a adjusting the cost of capital parameters as well for those two years, and I understand that is limited to the return on equity portion of the cost of capital. Correct? MR. D'ANDREA: It is the ROE in 2021, and that stays

24 fixed for 2022.

25 MR. RUBENSTEIN: So we're not updating the -- your 26 long term debt?

27 MR. D'ANDREA: No.

28 MR. RUBENSTEIN: If I can ask you to turn to page 9 --

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1 well, we start, I guess, at page 8 of the compendium. This
2 the OEB rate handbook, and if we can turn to -- do you see
3 that, I guess, on your paper copy?

4 So this is the rate handbook, and if we turn to 5 page 9, you will see about in the third heading therein, it 6 says "Specific considerations for custom incentive rate 7 setting." Do you see that?

8 MR. D'ANDREA: I see that.

9 MR. RUBENSTEIN: If we can turn over, flip the page, 10 page 26 of the handbook under updates -- do you see that 11 further down? This is, I think, the last pullet point.

12 MR. D'ANDREA: I see that.

13 MR. RUBENSTEIN: It says:

14 "After the rates are set as part of a custom IR 15 application, the OEB expects that there are to be 16 no further rate applications for annual updates 17 within the five-year term unless there are exceptional circumstances, with the exception of 18 clearance and establishment of deferral and 19 20 variance accounts. For example, the OEB does not 21 expect to address annual rate applications for updates for cost of capital, working capital 2.2 23 allowance, or sales volume."

24 Do you see that?

25 MR. D'ANDREA: I see that.

26 MR. RUBENSTEIN: You are seeking an update of the cost 27 of capital and the sales volume for 2021 and 2022. Do I 28 have that correct?

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MR. D'ANDREA: In 2021, yes, a one-time update, not an
 annual update.

3 MR. RUBENSTEIN: Is there an exceptional circumstance
4 that warrants that?

5 MR. D'ANDREA: Our view is that the integration of the acquired utilities, we have not seen anyone -- no other б 7 utilities have integrated utilities in the middle of a 8 five-year rate setting mechanism, and we view that as the 9 exceptional circumstance. And so to be fair to our 10 customers, and going back to the IR that you referred to, 11 we treat it from a fairness perspective that we would 12 update the cost of capital and the load at that time.

MR. RUBENSTEIN: Can you help me understand what the -- bringing in the acquired utilities has anything to do with updating the cost of capital? What is that -- what's the linkage there?

MR. ANDRE: So Mr. Rubenstein, in response at Exhibit I, tab 7, schedule CME 1, we specifically dealt with the update to the cost of capital, the proposed update to the cost of capital. In part B of the response you can see there that we point out that some of these utilities haven't been rebased in quite a long time. Woodstock, their last time they were rebased was 2011.

And so this being -- 2021 being the first time that they are being rebased, we wanted to ensure that we are accurately capturing the cost associated with serving those utilities so that both the cost of serving those utilities plus the cost of serving all of the other Hydro One

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customers in order to ensure that when we go through the
 cost allocation step and assign the costs to the new
 acquired classes versus existing Hydro One classes that
 that is done as fairly as possible and accurately.

5 MR. RUBENSTEIN: Am I correct that for 2021 and 2022 6 in this application today you forecasted and you're seeking 7 approval of the OM&A for the acquired utilities in 2021, 8 the capital for the acquired utilities for '21 and '22, 9 today in this application? And those won't be adjusted at 10 a later date in this custom IR term?

11 MR. ANDRE: Yes, you are correct.

MR. RUBENSTEIN: So what does it -- what is the -what's specific about the cost of capital that you have to change that part?

15 So we are not updating the OM&A and the MR. D'ANDREA: capital factor. It gets to the point of fairly allocating 16 17 the common costs when the acquired utilities come in. So we are sticking with our five-year forecast in keeping with 18 19 the five-year custom IR, but the special circumstance or 20 the unique circumstance of integrating the acquired 21 utilities is why we are updating the cost of capital and 2.2 the load.

23 MR. RUBENSTEIN: I still don't understand what makes 24 the cost of capital -- you're forecasting today the 25 acquireds, what they are going to need for capital and OM&A 26 today in 2021 and 2022.

27 What is it that the cost of capital requires a change 28 in? You are not updating those aspects for 2021 and 2022

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1 at a later date.

2 Certainly one factor would be that the --MR. ANDRE: 3 our forecast of the OM&A and capital spend is -- reflects 4 what we know now. So we are looking out four years, three 5 years, to when that spend level will happen, whereas the б cost of capital on which -- the last time they were rebased 7 is going back to 2011. So it is going back ten years in 8 the case of Woodstock. So we are taking that opportunity 9 to ensure that the costs related to cost of capital that 10 are built into the cost allocation model and built into the 11 revenue requirements reflect as accurately as possible 12 their true cost of capital.

13 MR. RUBENSTEIN: But why don't you just use the costof-capital parameters today? I mean, you have -- I am 14 correct in the application you have set out a 2021 cost 15 16 allocation model where you are utilizing the cost-of-17 capital parameters that you are seeking for 2019 and you're 18 -- it comes out of that model with the costs that you're seeking approval for rates. Correct? I have that correct? 19 20 MR. ANDRE: Yes, the cost of capital that we are forecasting now is what we would be using in 2021 if we 21 didn't update it. 22

23 MR. RUBENSTEIN: So I am still unclear why that's not 24 appropriate. Why can't we just say, that's it, we have --25 we're doing all this in this application today with respect 26 to those costs. What is the exceptional circumstance --27 using the Board's own language in the handbook that 28 requires that one aspect to be updated in 20 -- or one of

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1 two aspects to be updated in 20 -- for 2021 and 2022?

2 MR. D'ANDREA: Mr. Rubenstein, we will again refer you 3 to the same interrogatory. I don't think there is anything 4 more that we can add to your question.

5 MR. RUBENSTEIN: Okay. Let me ask about the load 6 forecast part. Am I correct that you have a forecast in 7 this current application for what the customer account 8 increases will be for the acquireds in '21, '22, what the 9 demand and the energy increases will be for those acquired 10 utilities in '21 and '22, you have forecast for that now? 11 MR. ANDRE: Yes, that is correct. We do.

MR. RUBENSTEIN: And again, why would you require to update the load forecast in '21, 2022? We can't we just set the rates now?

15 MR. ANDRE: So the --

MR. RUBENSTEIN: Set the revenue requirement now -MR. ANDRE: Right.

MR. RUBENSTEIN: -- and the billing determinants now like you are doing for everything else for '18, '19, and 20 '20?

21 MR. ANDRE: So load forecast is, if you understand the 22 workings of the cost allocation model and in terms of what 23 drives the allocation of costs across the rate classes, 24 load forecast, the peak demands, the coincident/non-25 coincident peak demands are key factors. They are 26 essential to the allocation of costs. 27 So this, you know, given that this is -- we are

28 creating new classes, we are establishing initial rates for

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1 these new classes, we believe it's -- we want to get as 2 accurate information as possible on the allocation of costs 3 to those new classes and ensuring that we have a good 4 forecast that fairly reflects their contribution to the 5 load forecast, the contribution of these new classes to the 6 load forecast versus what other classes are contributing to 7 the load forecast, will ensure the most accurate allocation 8 of costs.

9 MR. RUBENSTEIN: I take it you have less confidence in 10 your load forecast abilities today than you do for, say, 11 capital or OM&A?

MR. ANDRE: Oh, no, that is not what I am saying. I am saying that three years from now in 2021 when we are looking at 2021 the forecast that we make for 2021 in 2020 will be more accurate. You will be one year out at that point in time. So it will be more accurate than the forecast we have now.

We have confidence in the forecast that we have now. But as I say, would it be more accurate if you have the opportunity to update it? Yes, it would.

21 MR. RUBENSTEIN: Yeah, but you are not seeking to 22 update the OM&A numbers or the capital numbers, and they 23 are based on a five-year forecast.

24 MR. ANDRE: As I indicated, the absolute quantum of 25 the revenue requirement I think as we talked this morning, 26 you know, it is probably 25-, 26 million in terms of the 27 overall revenue requirement, whereas the relative peak 28 demands of the classes are a key element of allocating the

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1 cost across the classes.

So if we are going to deliver on what the Board decision was, in the MAAD applications, to try to develop classes that -- or develop rates for the new acquired customers that accurately reflect their cost to serve, the best way to do that to accurately reflect their cost to serve is to have the best information available at the time that you establish those rates.

9 MR. RUBENSTEIN: All right. Now, there's a lot of 10 discussion about the merits of price cap versus revenue 11 cap, and I understand why you're utilizing the revenue cap. 12 I understand your position on that. And -- but I just want 13 to make -- ask you this question: For the first three 14 years of the plan, the 2018, 2019, 2020, that is not the 15 issue of why you are utilizing the revenue cap. It is really because of the '21 and '22 and how you actually 16 17 bring in those acquired utilities. That is what I took away from the discussion yesterday. That is the big issue. 18 19 MR. ANDRE: Yes, I would agree with that statement. 20 MR. RUBENSTEIN: So let me ask you about those first 21 If you had used the approved Toronto Hydro three years. approach to setting rates, where you would use their model 22 23 -- using your numbers, but essentially determining your 24 capital factor that would be utilized under their model, their -- using your numbers and using your growth rate, at 25 26 the end of the third year would Hydro One have collected 27 from customers as a whole any more or any less revenue compared to your model? 28

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1 MR. ANDRE: So the -- it would come down to the 2 calculation of the growth rate, so the growth rate as 3 calculated by Toronto Hydro was intended to reflect the 4 impact of the changing sales volumes on their revenue. So 5 if the growth rate, the average growth rate over those б first three years, '19 and '20 was calculated correctly, it 7 should arrive at the same point.

MR. RUBENSTEIN: 8 In my understanding, the difference 9 between the two approaches then, while the aggregate 10 amounts would be collected from ratepayers may not change, 11 the individual ratepayers may pay a different amount and 12 that is because -- you can correct me if I am wrong -- in 13 the Toronto Hydro price cap approach, every year each 14 component of the base rates or the fixed and variable are multiplied by the same -- what I will call an escalation 15 16 factor, the I minus X minus the capital -- the more 17 complicated formula, but the formula.

18 Whereas in your approach, you take the revenue requirement that is allocated in 2018 to each class. 19 You 20 multiply it by your escalator, but then you are dividing it 21 by the billing determinants and insofar as different classes have -- the billing determinants are escalating or 2.2 at different rates than each other, you will have different 23 customers their year over year rate increases will be -- as 24 25 a percentage, will be different, where in the Toronto Hydro 26 model, everybody is going up the same amount.

27 Understanding that the fixed variable residential28 shift complicates things, do I have that correct? That is

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1 the big difference?

2 MR. ANDRE: I think to a large extent, yes. The 3 increase, though, in revenue that would be collected from 4 each class would be reflective of the overall revenue 5 deficiency. So all classes would share in whatever revenue 6 deficiency exists.

But then you are correct that in calculating the rates
for that year, it would depend on the load forecast for
each individual class.

I would point out that in terms of the overall impact on loads, there is -- sorry, in terms of the impact of load on revenue requirement in 2019 and 2020, they are generally small and offsetting. I believe in '19, we have a slight revenue deficiency; the forecast load doesn't collect enough revenue. In 2020, we have a revenue sufficiency of roughly the same magnitude.

17 So I don't think in '19 and '20 that load would have a 18 material impact on rates.

MR. RUBENSTEIN: May I ask you to turn to page 7 of the compendium? Mr. Fenrick, this is from your report, correct?

22 MR. FENRICK: Correct.

23 MR. RUBENSTEIN: If we look at these numbers, this is 24 the sort of results of your total cost benchmarking 25 findings, this is how you derived the 0.45 stretch factor, 26 correct, the basis of it?

27 MR. FENRICK: Right. This formulated the basis of the28 stretch factor recommendation.

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1 MR. RUBENSTEIN: It shows either using the average of 2 2014 to 2016, an average of -- or an average of 2017 to 3 2020, they are in the plus-10 to plus-25 cohort, which 4 equals the 0.45?

5 MR. FENRICK: That's right.

6 MR. RUBENSTEIN: What the numbers show, as I 7 understand it, if we take a look going year by year, 8 compared to the benchmark, what the model would predict 9 their cost should be, in 2014 Hydro One was 29.3 above that 10 benchmark, correct?

MR. FENRICK: Right. Hydro One's total costs, their actual total costs in 2014 as measured by our models was 29.3 percent above the benchmark expectation, or the model expectation.

MR. RUBENSTEIN: Then we see it going down in 2015 to 23.2, and then in 2016 to 21.6. Do you see that? MR. FENRICK: Yes.

18 MR. RUBENSTEIN: Now, if we look at sort of the 19 forecast, we see that 2017 is at 21.3. Do you see that? 20 MR. FENRICK: I do.

21 MR. RUBENSTEIN: Then we see 2018, so the first year 22 of the plan, it is going now up by 0.1, and then it's at 23 21.4, and in 2019 it's at 22 percent. Then in 2020 it's at 24 22.4. In '21, it's at 22.4 again, and then at 2022, it's 25 expected to be using at 22.7 percent. Do I have that 26 correct?

27 MR. FENRICK: Yes, those are the numbers.

28 MR. RUBENSTEIN: My question is for Hydro One. As I

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take it then, throughout the term of the plan, your
 benchmarking performance is going to get worse. Why should

3 ratepayers accept that? I would like Hydro One to -- this4 is a question for Hydro One.

5 MR. D'ANDREA: Mr. Rubenstein, this is the first time 6 I have seen these numbers, so I can't comment on their 7 derivation.

8 I will say that we are committed to productivity 9 savings, and we've baked in our productivity savings in our 10 application. We are committed to that and we applied the 11 stretch factor on top of that. That is all I can add right 12 now.

MR. RUBENSTEIN: You would agree with me -MR. FENRICK: Could I add to that, given it's my
study?

16 I would say in this context for Hydro One, any utility 17 that is coming forth with a C factor, which is basically they're saying they have capital needs above and beyond 18 19 what the I minus X formula might dictate, given that, that 20 they're putting forth a C factor, it would likely be 21 expected that their benchmarking performance would worsen because of their C factor that is being requested. Their 2.2 23 costs are going up higher than the I minus X would imply, 24 which is why the benchmarking would be getting worse. 25 MR. RUBENSTEIN: Mr. Fenrick, between 2015 and 2017, 26 my understanding is the abbreviated custom IR plan that the 27 Board approved was a straight cost of service that had significant capital. There was no formula, so there was no 28

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1 need for the C factor. We see the costs -- we see the 2 performance getting better. Do you see that? Do I have 3 that correct for 2015, '16, and '17?

4 MR. FENRICK: That is correct.

MR. RUBENSTEIN: Then my question to you -- my 5 understanding is your -- there is no more Hydro One against 6 7 the benchmark. It is not getting any better anymore. As 8 they're seeking a C factor, we can only expect it's going 9 to increase. Do I understand your response, Mr. Fenrick? 10 MR. FENRICK: My response is from a data perspective. 11 Looking at what they have proposed in the application, it's the numbers that flow out of that is what I am evaluating. 12 13 What we can expect out of Hydro One, that is beyond my 14 expertise.

MR. RUBENSTEIN: That is my question was for Hydro One's witnesses. Why can't customers expect, at the very least, you will keep your performance compared to the benchmark flat? How is it continuous improvement if you are getting worse every year?

20 MR. D'ANDREA: Again, Mr. Rubenstein, I can't comment because of the numbers. You can take Mr. Fenrick's word on 21 how those numbers are derived. In this application, we are 2.2 23 committed to savings that we're guaranteeing in the 24 millions. So that's how we are driving our efficiencies. 25 MR. RUBENSTEIN: Let me ask you about the test year 26 I understand you are seeking the test year OM&A. OM&A. Ι 27 think there was a discussion before that and the basis for the OM&A for the future years will be the I minus X 28

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1 formula, correct?

2 MR. LOPEZ: That is correct.

MR. RUBENSTEIN: My understanding is the test year proposals in OM&A are 576.7 million. Do I have that correct? I am on page 20 of my compendium. You can see that. This is the most updated. I recognize there was an update to this yesterday that changed the categories, but the totals were the same. Do I understand that correctly? MR. D'ANDREA: Yes.

MR. RUBENSTEIN: And the history of the numbers, as I understand it, is in June 2017, the forecast, I believe, was \$584.8 million. Do I have that correct? We can see that on page 17.

And then there was a reduction to 579.6 on page 18 as part of the Q update to deal with the removal of the transformation costs to mirror what the Hydro One TX decision was, and then there was an OPEB re-evaluation? Do I have that correct?

19 MR. D'ANDREA: Correct.

20 MR. RUBENSTEIN: And then additionally there was a --21 I think it was discussed yesterday there was a further 22 \$2.9 million reduction to reflect due to the Fair Hydro 23 Plan the changes in bad debt?

24 MR. LOPEZ: Correct.

25 MR. RUBENSTEIN: Now, with respect to your 2017 OM&A 26 costs, if we go back -- am I correct that -- and I am on 27 page 19 for this. This is from the June update. My 28 understanding is your forecast in June 2017 was

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1 \$572.8 million?

2 MR. LOPEZ: That is correct.

3 MR. RUBENSTEIN: That was your forecast? And if we go 4 now -- flip back to page 20, you ended the year at

5 \$558.7 million, correct?

6 MR. LOPEZ: That is correct.

7 MR. RUBENSTEIN: So you were able to beat your 8 forecast. Correct?

9 MR. LOPEZ: The June forecast, correct.

MR. RUBENSTEIN: And can ratepayers expect something like that in 2018?

12 MR. LOPEZ: The difference from June to the end of the 13 year was an improvement in productivity that will carry 14 forward, but there was also a number of initiatives that we had slowed down for the balance of the year. But given the 15 strategic change -- we're already talking about vegetation 16 17 management being moved to a different cycle. So for the back half of last year the spend on that program was slowed 18 19 down in anticipation of that new initiative being rolled 20 out late last year into this year. So that had reduced --21 that was not included in the June forecast, so it resulted 2.2 in a reduction that is not repeatable in the back half of 23 the year.

PCB replacement is another. Grid modernization is something we're moving towards. These were outlined, I believe, in Exhibit Q. But the panel 5 again would be able to take you through exactly what they changed and why in the back half of the year.

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1 The other part that I would say is that our 2 productivity was definitely back-end-loaded. Our 3 expectations of productivity in the first half were high, 4 but we weren't meeting them. So the acceleration of 5 productivity happened all in the back half of the year. So 6 that's why it dropped off fairly quickly versus our 7 expectations with those two main factors.

8 MR. RUBENSTEIN: If we can turn to page 21 of the 9 compendium. This is an edited transcript from your Hydro 10 One's limited earning call for Q1; do I have that right? 11 That's what I'm looking at?

12 MR. LOPEZ: Yes.

13 MR. SHEPHERD: If we can turn to page 25 of the 14 compendium. This is -- you can just -- you can see on 15 24...

MR. LOPEZ: Excuse me. We have got an updated version of what you've sent out. Sorry, which page was it again? MR. RUBENSTEIN: Well, if you -- on page 25. Just for reference, on page 24 this is Paul Dobson, the Hydro One CFO, just talking.

21 MR. LOPEZ: Yes.

22 MR. RUBENSTEIN: And I will read you the first 23 paragraph here on page 25:

24 "OM&A costs were down slightly quarter over
25 quarter. However, distribution OM&A includes
26 one-time costs related to the restoration effort
27 during the storms in Baltimore, Boston, and Nova
28 Scotia which were fully recoverable with the

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offsets recorded in revenue. Net of these costs
 distribution OM&A was down 4.1 percent,

3 reflecting lower corporate support costs."4 Do you see that?

5 MR. LOPEZ: I do.

6 MR. RUBENSTEIN: And so just to be clear, when we are 7 talking about quarter over quarter we are talking Q1 2018 8 over Q1 2017?

9 MR. LOPEZ: Correct.

10 MR. RUBENSTEIN: And am I correct for the purposes of 11 your financial statements the transformation costs would be 12 included in your distribution costs, so for regulatory 13 purposes you've taken them out, but for financial purposes 14 they would be allocated to the distribution costs?

MR. LOPEZ: Transformation costs? Can you explain?
MR. RUBENSTEIN: Well, my understanding is you removed
certain transformation costs from your request for 2018
OM&A. This is the language from the Board's decision in
the TX case, the CEO and CFO costs over a certain amount?
MR. LOPEZ: Correct.

21 MR. RUBENSTEIN: But I am correct for the purposes of 22 your financials those are still in, because those are real. 23 You're still paying the salaries.

24 MR. LOPEZ: I think the question you are getting to is 25 we have reduced -- we have taken the costs associated with 26 senior management, which really is Mayo, and the CEO, the 27 CFO, chief legal officer, so on. Those costs would 28 continue to be allocated into the segments but not included

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1 in the application.

2 MR. RUBENSTEIN: All right. So I am a bit confused. 3 If you expect -- and I am looking at from the distribution 4 side -- 2018 over 2017 a 2.1 increase in OM&A cost, and we 5 can see that number -- I am looking at that number from б page 20. We see it is a 2.1 percent year over year between 7 actuals and forecast. Do you see that? 8 MR. LOPEZ: Give me one second. I just want to orient 9 myself. So please repeat that. 10 MR. RUBENSTEIN: So it's a -- you were forecasting for 11 a 2018 year-over-year increase --12 MR. LOPEZ: Yes. 13 MR. RUBENSTEIN: -- of 2.1 percent in OM&A, correct? 14 MR. LOPEZ: Correct. MR. RUBENSTEIN: But already in the first quarter you 15 are 4.1 percent less in distribution OM&A, and included in 16 17 that amount is costs that you are not even seeking recovery. So in fact the real cost reduction would be 18 19 higher. Can you help square that? 20 MR. LOPEZ: Yes, so the difference in Q1 is entirely 21 timing. Our forecast for the year has not changed. So it 2.2 is timing. A good example would be that we had planned to 23 spend the majority of the regulatory filing costs in Q1. They have not occurred. The substantive cost of that will 24 25 now be in Q2. That is one example. 26 But the annual forecast for distribution is exactly on 27 The way that we would need to offset the costs plan. associated with Mayo or the CEO and others not being 28

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recovered, I would need to look into that deeper. But it
 is a small fraction. It is one quarter of the number you
 see here. But the large determinant is purely timing.

4 MR. RUBENSTEIN: So then today with the best 5 information that Hydro One has, you are going to be at 6 576.7 at the end of the year.

7 MR. LOPEZ: Yes, and panel 5 could explain more of the 8 difference between the 558 and the 576 in terms of work 9 that was slowed down in the back half of the year and why 10 that is not repeatable in 2018.

11 The other part that I point out on this is you can see 12 2017 was a little bit of an aberration for the points I 13 just raised. If I look back from 2015, approved 543, til 14 today, the increase is basically in line with the actual number 572, is basically in line with inflation. So what 15 we are really seeing here is that as costs increase we are 16 17 fairly successful in offsetting the inflation component of That's what we're seeing as I look across there. 18 that. So 19 I am looking at specifically 2015 was 572, the actual, and 20 the amount we are asking for in 2018 is 576.

21 So across one, two, three, four years, there is 22 effectively no increase in cost.

23 MR. RUBENSTEIN: So that is why I brought you to what 24 the comments were in the transcript, because it seems even 25 being an abberation at 558.7 you are tracking already below 26 that.

27 MR. LOPEZ: Just timing, Mr. Rubenstein. I have28 answered that question.

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1 MR. RUBENSTEIN: All right. Let me ask you about 2 productivity. There has been some discussion, and I don't 3 want to take too much -- spend too much time on this. But 4 we had asked you at page 36 to go back to the last custom 5 IR proceeding and to essentially fill out a table that б shows what you did versus what you had proposed to the 7 Board in that proceeding, because you in that proceeding --8 and I'll take you to that in a minute -- had -- sort of had 9 another very detailed table of all the productivity savings 10 that you are going to achieve. That is on page 35, and I 11 apologize, there is some sort of printing snafu, so it's on 12 page 35 on the screen but not -- and so this was what you 13 provided showing the productivity savings you were going in 14 the last case. And that is the reference in that IR. Do 15 you see that?

16 MR. LOPEZ: I see the table.

MR. RUBENSTEIN: Going back to page 36, this is your response. Essentially the response is it's a new system, out with the old and in with the new. We have a better system now tracking, but we can't track those old productivity initiatives. Is that a fair understanding of what your response to SEC 33 is?

23 MR. LOPEZ: Can give me one second, please? I want to 24 familiarize myself with the question and the background.

Earlier today, I think I answered a similar question where we talked about -- I think it was yesterday, as well -- about the governance around productivity. And the governance really only came into practice, in the level we

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spoke about this morning and yesterday, in late 2016, early
 2017.

3 Before that, the tracking, the performance, the 4 measurement was difficult and perhaps not complete. So 5 providing a look book beyond that period is challenging. б What I am very confident in is the numbers in 2014 --7 sorry, in 2016 and 2017 -- so confident in fact we can now put it on our annual report, subject to scrutiny for all 8 9 stakeholders. That was definitely not the case the last 10 time we did the rate case.

But I am very confident now going forward because we are going into this rate case with that governance in place.

14 MR. RUBENSTEIN: If we go to page 38, and this is your 15 response to Staff 123 that we talked about where you have 16 -- it looks to me essentially this application's version of 17 that previous table. When we're back here in 2022 for the 18 next five years, are we going to have the same problem 19 where you can't track, don't know, new systems in place? 20 Are we going to be in the same situation we are now, where 21 you can't verify?

22 MR. LOPEZ: We will not be for the same answer I gave 23 a minute ago, which is we now have governance in place. We 24 have a system that goes from the project level all the way 25 through to the board and through to external reporting. 26 Again, that was not in place at the time of the last 27 hearing. It is now. It is in place before we start this 28 proceeding. So we are very confident we'll be able to

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track against these measures and give clear and transparent
 progress.

3 MR. RUBENSTEIN: If I could ask you to now turn to 4 page 41? This is your response to JT1.18, and this is your 5 2018 corporate scorecard. Do you see that? Do you 6 recognize that?

7 MR. LOPEZ: I do.

8 MR. RUBENSTEIN: I want to ask you about the 9 productivity column. Here you have performance levels 10 103.1, 114.5 and 140, do you see that, for the threshold 11 budget and maximum?

12 MR. LOPEZ: I do.

MR. RUBENSTEIN: I assume that's on a corporate-widebasis. That's not a distribution number.

15 MR. LOPEZ: It is corporate-wide.

MR. RUBENSTEIN: Can you help me relate the numbers on -- on page 38, you have totals for 2018. I think this is the 69.8 that was corrected this morning. What does that relate to? If we had the distribution component of those numbers, what would that number relate to? Is that the threshold number, the budgeted number or the maximum number?

23 MR. LOPEZ: Sorry, can you just repeat that? You're 24 looking at two numbers, and I just got a little bit -- I 25 wasn't able to follow along.

26 MR. RUBENSTEIN: That's fine. I am try to relate the 27 productivity forecast you provided in Staff 123, that is 28 69.8 million for distribution for 2018. I have that number

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1 correct?

2 MR. LOPEZ: Yes.

3 MR. RUBENSTEIN: I am trying to understand how that 4 relates. I understand these numbers are on a corporate-5 wide basis. But I assume underlies that there is a 6 breakout into the various components, correct?

7 MR. LOPEZ: Correct.

8 MR. RUBENSTEIN: So what does the 69.8 -- how does 9 that relate to it? Is that the distribution portion of the 10 threshold amount, the budgeted amount, the maximum amount, 11 or some other number?

MR. LOPEZ: It is in between the budget and maximum.So it would be a stretch.

MR. RUBENSTEIN: Are you able to provide the distribution version of the 103.1, the 114.5, and the 140 by way of undertaking?

MR. LOPEZ: We would back calculate that, because it's not set out for the distribution business that way. It is set out corporately. So it would be a back calculation.

20 MR. RUBENSTEIN: There is no actual number --

21 MR. LOPEZ: There is no scorecard for productivity in 22 distribution. It is a corporate score card.

23 MR. RUBENSTEIN: All right. Then when you were 24 deriving the productivity benefits at Staff 123, and for 25 things that are in both -- things that are transmission and 26 distribution components of it, are you using the way that 27 -- how you separate it out into those two distribution 28 amounts the same way you are allocating other sets of costs

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1 throughout the application?

2 MR. LOPEZ: I don't get the question. 3 MR. RUBENSTEIN: I want to understand. If we go to 4 Staff 123, there's a bunch of different initiatives. Т 5 assume many of these initiatives are not specific to б distribution. They will have an impact on transmission, 7 correct? 8 MR. LOPEZ: Some might, yes. 9 MR. RUBENSTEIN: When you split those two 10 distribution, or transmission, or corporate, or 11 unregulated, or whatever category you have, did you do that 12 the same way you've split out many other costs using the 13 corporate cost allocation model? 14 MR. LOPEZ: The only time we do that sits under the 15 last part, CCC, corporate common costs. They're the only 16 ones that are using that allocation. The rest of them 17 would have specific drivers to distribution and 18 distribution teams. 19 MR. RUBENSTEIN: Okay. It's more of a bottom up --20 MR. LOPEZ: Yes, absolutely. 21 MR. RUBENSTEIN: I want to ask you about the planning 2.2 process. There was some discussion yesterday and I just 23 want to walk through that with you and make sure I 24 understand how this application came together. 25 We can start at page 42 of the compendium. In my 26 understanding, this is the October 11, 2016, submission to 27 the board of directors, which set out your recommendations about -- at the time about how the application -- what your 28

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1 distribution application should look like. Is that

2 Correct?

3 MR. D'ANDREA: Yes.

4 MR. RUBENSTEIN: On page 43 and page 44, you are 5 summarizing for the board of directors -- you can see this 6 fully on page 44 -- what you got from your customer 7 engagement. Do I have that correct?

8 MR. D'ANDREA: That is correct.

9 MR. RUBENSTEIN: I see the big points were keeping 10 costs as low as possible as customers' top priority. 11 Maintaining reliable electricity service is consistently a 12 second priority to cost. Large customers are more 13 concerned with reliability of service they currently 14 receive than residential and small business customers. However, although this group of customers is more inclined 15 to value better reliability, they are not willing to 16 17 entertain the corresponding rate impact. We have all large 18 customer segments prioritize a renewal program that focused 19 on replacing equipment that affects reliability. And 20 lastly, willingness to accept rate increase to maintain and 21 improve service level is limited.

I have that correct? Those are the key messages that you took from the customer consultation?

24 MR. D'ANDREA: That is correct.

25 MR. RUBENSTEIN: In that proposal, you at the time 26 recommended the plan A over the plan B.

27 MR. D'ANDREA: That is correct.

28 MR. RUBENSTEIN: I understand the plan A, at the time

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1 at least -- if you take it subject to check, I believe it 2 was about a 7.3 percent rate increase in 2018. I don't 3 think I excerpted that.

4 Ultimately, the board disagreed with you and 5 essentially sent you back to do better, I guess.

MR. D'ANDREA: That is correct.

7 If we turn to page 47, you come back MR. RUBENSTEIN: 8 in November 2016 and you provide them with this new 9 modified plan B, correct? You had plan A and plan B to show them and now you actually had modified Plan B and Plan 10 You actually added two. Do I have that correct? 11 C. 12

MR. D'ANDREA: Correct.

6

MR. RUBENSTEIN: And if we turn to page 50, the Plan 13 14 B, as I understand it at the time, was proposing a 2018 15 rate increase of 6.2 percent, average annual increase of 3.5 percent. The reliability would have SAIDI improves by 16 17 3 percent and SAIFI by 2 percent by 2020. That was the Plan B, correct? 18

MR. D'ANDREA: That is correct. 19

20 MR. RUBENSTEIN: But the board -- your board chose the 21 Plan B modified, correct?

2.2 MR. D'ANDREA: That is right.

23 MR. RUBENSTEIN: And if we can turn to page 54, this 24 is from your application. This is on line 6. It says: 25 "As a result, an adjusted investment portfolio 26 with a forecast 2018 rate impact of 5.4 percent 27 Plan B modified was developed that would maintain overall forecast system reliability at current 28

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levels while continuing to offer discrete power
 quality and reliability improvements for certain
 segments of the network."

4 Do you see that?

5 MR. D'ANDREA: I do.

6 MR. RUBENSTEIN: So do I take it from this that 7 ultimately what the board of directors said to you was, we 8 want a rate impact that would allow us to keep overall 9 system reliability at current levels while continuing to 10 offer the discrete power quality and reliability 11 improvements for certain segments?

12 MR. D'ANDREA: That is how we posed it to the board. 13 So again, going back to our customer feedback, we were very limited towards getting rate increases, so we had to 14 15 That is why we went back. And then we looked balance it. 16 at the operating metrics and said, well, we can keep the 17 operating metrics sufficiently so that we can maintain the 18 system. Not a lot of improvements in the system, but at 19 least maintain the system for that period.

20 MR. RUBENSTEIN: And that was the balance that the 21 board wanted in improving the application, the message you 22 got from them, and then ultimately this application is, 23 keep reliability constant, there are areas where we need to 24 make improvements, and we will do that, and then the 25 impacts that flow from that will flow from that. 26 MR. D'ANDREA: Right. That is what we refer to as

27 striking the balance.

28 MR. RUBENSTEIN: All right. Thank you very much.

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And just to be clear in you have determined the rate impacts are zero is essentially the tables on page 54 and 55. Correct? And spreadsheets that Ms. Grice asked for to do the back math on that. Correct?

MR. D'ANDREA: I'm sorry, I couldn't hear you.
MR. RUBENSTEIN: Sorry, the way you got the zero
percent reliability impact is the tables on page 54 and 55,
that's table 4 and table 5.

9 MR. D'ANDREA: Correct. That is where we looked at 10 the reliability statistics.

MR. RUBENSTEIN: All right. We can turn back to page 12 15 of the compendium. So this is a version of the 13 electricity distribution scorecard that you have set out 14 targets through the plan. Do I have that correct?

15 MR. D'ANDREA: That is correct.

MR. RUBENSTEIN: All right. And if we can go to the system reliability section here. Do you see it says "average number of hours that power to a customer is interrupted"? Do you see that line?

20 MR. D'ANDREA: I see it.

21 MR. RUBENSTEIN: So that is SAIDI, correct?

22 MR. D'ANDREA: Yes, that is my understanding.

23 MR. RUBENSTEIN: And if I look through that and I look 24 at any of the years that we are talking about here, then I 25 look the 2022 forecast, I am obviously seeing not a zero 26 percent reliability impact, I am seeing significant 27 reduction.

28 MR. D'ANDREA: Sorry, could we see the other part of

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the chart at the end? I think there is a piece missing.
 So we see SAIDI going down to 5.8 by 2022.

3 MR. RUBENSTEIN: Regardless of what base year, what
4 averages historically, that is a reduction. Correct?
5 MR. D'ANDREA: Correct.

6 MR. RUBENSTEIN: So going back to what your board of 7 directors said, which was essentially keep the system, keep 8 reliability at zero, what is the rate impact that flow from 9 this, at least based on what I see on your scorecard you 10 are not actually forecasting. You are forecasting some --11 it is a positive thing, don't get me wrong -- reliability 12 increases. Can you help me square those two things?

13 MR. LOPEZ: Yeah, I will have a go at it. I think the 14 big benefit that is coming here is the impact of our new 15 vegetation management program. So the main driver of 16 SAIDI, given our network and its being out in the rural areas, is impacts by trees. So by changing that program, 17 which I already said doesn't have a lot of cost to it in 18 19 this cycle -- it will in the future -- we do start to see 20 some improvements in SAIDI.

21 So we see an effectiveness uptick from that program. 22 Panel 5 will be able to give you a discrete and full view 23 of what that program does and why. That is my 24 understanding of what is driving that metric to improve. 25 MR. RUBENSTEIN: If the message you got from your 26 board of directors was our customers care about rate 27 impacts. It is definitely number one. Number two, and some distance is reliability. Keep reliability flat. 28 But

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based on what you are doing you are actually making
 significant improvements in reliability.

3 MR. LOPEZ: As I said, this is a great story for 4 ratepayers, because they are not paying any more for it. 5 The actual cost of the program is down, and we're minimizing as much as we can. But this is one of those б 7 benefits that we are just doing things more intelligently. 8 We couldn't reduce the cost in this cycle. It will get 9 reduced in future cycles. But as a by-product of that they 10 get the benefit of the improvement in reliability today.

11 MR. RUBENSTEIN: So why aren't then in certain other 12 areas did -- this information was going to the Board today 13 -- make adjustments to your capital plan to lower the cost, 14 because we're getting the -- we have now -- it seems to me Hydro One has now found a way to improve reliability in one 15 16 In the risk/reward OM&A capital all offsetting each area. 17 other and what are the different interrelationships between 18 these two things, why wouldn't we expect a change then in 19 your capital forecast?

20 MR. LOPEZ: Yeah, I think panel 5 can go into more 21 detail there, because I think this was a discrete 22 initiative that didn't impact others. And so taking out 23 other capital projects and looking to say, can I take this 24 one and improve -- or impact SAIDI by .1 or .2, I think 25 they are best able to speak to why that is not in the best 26 interest of ratepayers.

27 MR. RUBENSTEIN: All right. And just one last thing 28 as we are looking through this, the same thing happens with

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1 the average number of times the power to a customer is 2 interrupted. This is a SAIFI measure, correct?

3 MR. D'ANDREA: That is correct.

4 MR. SHEPHERD: And just, it is the same thing. We are 5 seeing a reduction in 2022 in SAIFI.

6 MR. D'ANDREA: That is correct.

7 MR. RUBENSTEIN: And is the response the ration --

8 MR. D'ANDREA: I would direct you again to panel 5 to 9 answer that question.

MR. LOPEZ: I think, Mr. Rubenstein, what he's seeing is some of the productivity initiatives that we put in play and some of the improvements we're making at Hydro One are starting to come out. They may not have been there in 2016 when we looked at this plan initially, but we are starting to see some of these benefits. Panel 5 will be able to articulate that far better than we can.

MR. RUBENSTEIN: Just a couple of small things. There was a discussion yesterday with Ms. Grice about the AESI. They had done some work for you. Do you recall your discussion? I think she's asking --

21 MR. D'ANDREA: Correct. We took an undertaking on 22 that.

23 MR. RUBENSTEIN: But I just wanted to ask about what 24 you actually asked AESI at a general level. And am I 25 correct AESI -- there was a discussion at the technical 26 conference about that -- was tasked with essentially 27 reviewing your application to determine if it met the 28 filing requirements of Chapter 5?

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MR. D'ANDREA: My understanding is they specifically
 reviewed the distribution system plan.

3 MR. RUBENSTEIN: So the distribution system plan 4 evidence to determine if it met the Chapter 5 filing 5 requirements.

6 MR. D'ANDREA: Correct.

7 MR. RUBENSTEIN: Is that what they were tasked with,8 essentially?

9 MR. D'ANDREA: That is my understanding.

MR. RUBENSTEIN: So they weren't tasked with doing an independent assessment of your asset management plan or your planning processes, correct?

13 MR. D'ANDREA: Not that I am aware of, no.

14 MR. RUBENSTEIN: All right. The last thing I 15 personally want to ask you about -- Mr. Shepherd will ask 16 you something -- is I want to ask you to turn to page 56. 17 And I know this wasn't for you, but I want to ask for an 18 undertaking before we get to another panel that I --19 something that I -- only came to my radar as I was 20 reviewing for a future panel. And this is from the report 21 of the Clear Path Utilities Solutions Hydro and Forestry 22 assessment. Do you see that. It is on page 56?

23 MR. D'ANDREA: Yes, I see it.

24 MR. RUBENSTEIN: And if we flip over to page 56, oddly 25 also titled 56, but then last page of -- this is an excerpt 26 from it. And it talks about on page -- on the second 27 paragraph it talks about three recent assessments: Boston 28 Consulting Group, CNUC study, and the Ontario Energy Board.

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1 Do you see that?

2

MR. D'ANDREA: I see it.

3 MR. RUBENSTEIN: Now, I'm aware of the OEB, I believe 4 it is referring to the Board's past decision. I am aware 5 of the CNUC study. But I can find no reference anywhere in 6 the material to work that was conducted by the Boston 7 Consulting Group.

8 Is there a report that they published, or what exactly 9 were they tasked with doing? Was it specific to vegetation 10 management, or did you have theme come in to look at the 11 whole operation?

MR. D'ANDREA: My understanding is they came in tolook at the entire operations.

MR. RUBENSTEIN: Was there a final report provided?
What work? There is no reference of it anywhere in the evidence.

17 MR. D'ANDREA: I would have to check that.

18 MR. RUBENSTEIN: Could you file that? Would you 19 undertake to provide that report?

20 MR. D'ANDREA: If there is a report and it is subject 21 to confidentiality, then we will provide it in the proper 22 form.

23 MR. RUBENSTEIN: I would ask you to do that, and I 24 would ask you to do that before panel 5. Can you do that? 25 MR. D'ANDREA: Yes.

26 MR. SIDLOFSKY: J2.4.

27 UNDERTAKING NO. J2.4: TO PROVIDE IN ADVANCE OF THE 28 APPEARANCE OF PANEL 5 MATERIAL CREATED BY BOSTON

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1 CONSULTING GROUP

2 MR. RUBENSTEIN: Thank you, those are my questions.3 Mr. Shepherd will have questions.

4 MR. QUESNELLE: Thank you, Mr. Rubenstein. Mr.5 Shepherd?

6 CROSS-EXAMINATION BY MR. SHEPHERD:

7 MR. SHEPHERD: Thank you, Mr. Chairman. I have the 8 last 30 minutes, and as my grandfather used to say, it's a 9 fat 30 minutes.

After long negotiations with Rubenstein, we agreed he would not ask any questions of Mr. Fenrick and I would not ask any questions of any of the other witnesses. So he is obviously in breach of that agreement, for which you are all witnesses.

But my point is that my questions are only for Mr. Fenrick. I am not really looking for answers from the Hydro One witnesses. I am only asking questions about the expert reports.

MR. QUESNELLE: We will leave the rest of that foryour internal cost allocation negotiations.

21 MR. SHEPHERD: Oh, no, the consequences will not be 22 cost worthy.

23 Mr. Fenrick, we have talked before. We have a 24 compendium on this and you have seen this, I think. If you 25 can turn to page 2 of our compendium, it is Exhibit K2.3. 26 This is a response to an interrogatory that we gave.

We with were asking about the interactions betweenHydro One personnel and you when you were doing your report

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in the context of how -- during the process of doing your report. You will agree that there was lots of interaction between you and Hydro One during the development of your two reports that you've filed in this proceeding, right?

5 MR. FENRICK: There was certainly interaction between 6 my and the company. I don't know how you characterize 7 lots, but there was certainly interaction back and forth. 8 MR. SHEPHERD: The company has said in this response 9 -- you didn't write this response, right?

10 MR. FENRICK: That is correct.

MR. SHEPHERD: So although it was a question on your report, it is not -- it was actually responded to by Mr. D'Andrea. Did the company have an influence over what you --

15 MR. VEGH: Sorry, just to be clear, the question is in response to question C, and the request is to have 16 17 information provided by Hydro One. It is all information provided by Hydro One, so it's a question for Hydro One. I 18 19 think that provides more accurate context to the answer. 20 MR. SHEPHERD: The company has refused to answer this. 21 But it is true that they did provide you with -- they did have some influence over what you did, right? They were 2.2 23 your client.

24 MR. FENRICK: They certainly had influence over the 25 scope of what I did. They had no influence and no direct 26 control over any research results, or anything pertaining 27 to that scope that that they laid out.

28 MR. SHEPHERD: They did provide you with instructions

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from time to time on how to carry out your report, right? MR. FENRICK: As far as certainly timelines and scope and what they wanted -- what type of research they wanted me to conduct. They laid that out certainly. They didn't have any influence over how to carry on the research, or carry out the research. That was certainly in my domain to decide upon.

8 MR. SHEPHERD: I am going to come back to some of the 9 specifics of this, but I guess -- the reason I am asking 10 this is because this interrogatory response is a refusal to 11 provide the information we requested.

You will recall that during the technical conference, we also asked you for a number of pieces of information relating to your work. We also had refusals on those, right, several of them. And you'll find that at pages 6 through 10 of our materials. You recall that discussion? MR. FENRICK: I do.

MR. SHEPHERD: For example, we asked for draft reports and were told no, and we asked for e-mails that you got from the company providing substantive input and we were told no, and all of the various inputs the company gave you.

I am now asking you to provide those things again. MR. VEGH: Mr. Chair, I have to object to this line of questioning. As Mr. Shepherd points out, this was addressed in the technical conference and Mr. Shepherd said the grounds for this is that his client was going to take the position that Mr. Fenrick is not qualified as an expert

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1 in this proceeding.

Now, this issue was before the panel yesterday and the panel determined that Mr. Fenrick was qualified as an expert in this proceeding. There were no objections by any of the parties. So the Board has made this determination of the qualification of Mr. Fenrick.

7 Mr. Shepherd has had this application, including Mr. 8 Fenrick's evidence, for over a year now. If they wanted to 9 bring a motion to strike the evidence, they could have done 10 that.

11 So this issue is legally irrelevant. I do wonder why 12 this is being addressed now. And since there is no legal 13 consequence of this and the Board has already determined 14 that Mr. Fenrick is qualified to give evidence, one can't 15 help but think that the point of this cross-examination is 16 just frankly to throw some mud.

Mr. Shepherd had the opportunity to address this issue when it was really relevant. The Board has made a determination. Hydro One has not objected to providing any answers to any questions on the merits in the last two days. We sat by and even if anything was tenuously connected to the merits, there were no objections.

23 So what I would asked, Mr. Chair, is you direct Mr. 24 Shepherd to ask questions about the merits of the report, 25 the merits of the application, and not re-argue or 26 relitigate the issue of Mr. Fenrick's qualifications to 27 provide evidence in this proceeding.

28 MR. QUESNELLE: Mr. Shepherd?

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1 MR. SHEPHERD: Mr. Chair, we didn't challenge Mr. 2 Fenrick's expertise. We believe he is an expert in this 3 area. But independence goes to both -- this is a question 4 of independence, and independence goes to both whether you 5 qualify as an expert in the first place and the weight that 6 the Board Panel gives to the evidence if you are qualified.

7 In fact, it is very common, as the Board will well 8 know, for challenges to experts to be -- to conclude that 9 we will let the expert in, but the issues related to their 10 independence will go to weight.

11 That is why I didn't even show up yesterday because 12 there was no reason. The Board doesn't need another 13 procedural fight. The Board didn't need a notion after the 14 technical conference on this stuff.

The Board needs to get this show on the road as it were, and frankly, a bunch of procedural wrangling wouldn't have helped anybody.

So I am going to ask about some specific things later in which I believe the conclusions of Mr. Fenrick were directly driven by Hydro One. In the meantime, I am asking him to give the instructions, the influence that came from Hydro One in the process of him doing his report. I am asking him to file that information.

There will be e-mails. There will be markups of his documents and things like that, and that will tell us how Hydro One influenced his results, and that goes to his independence. It is not appropriate for Mr. Vegh to say, sorry, too late. If there is a question about his

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independence, he can still be an expert, but you will give
 his views less weight if you feel that he was overly
 influenced by Hydro One.

4 Thank you, Mr. Shepherd. Mr. Vegh, I MR. QUESNELLE: 5 will make the observation that in the response provided to б the IR, your client does suggest to Schools, if SEC wishes 7 to test the objectivity and the independence of the Power 8 System Engineering and the conclusions that were reached, 9 this could occur through questions asked of Power System 10 Engineering witnesses and the test of whether or not Power 11 System Engineering's independence and objectivity was at any time impaired by the process which Power Systems 12 13 Engineering used to prepare its reports.

How is what Mr. Shepherd is attempting to do now outside of that?

16 MR. VEGH: Again, Mr. Shepherd made clear at the 17 beginning at the technical conference that he said Mr. 18 Fenrick is not qualified as an expert because he is not 19 independent. I am just saying these issues could have been 20 addressed on their merits at the time of the determination 21 of Mr. Fenrick's qualifications, and I would say what is fair game is to look the merits of his opinions, the merits 22 23 of his conclusions, which by the way PEG has also found to 24 be reasonable, and drill them as hard as you can.

But to turn this into a sideshow where it is just attacking Mr. Fenrick and trying to colour his evidence is, I think, totally inappropriate.

28

MR. QUESNELLE: Well, Mr. Shepherd's response is the

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separation of the qualification as an expert versus the independence, and he sees that the independence challenge can happen even though your witness has been accepted as an expert by the Board. What is your response to that directly?

6 MR. VEGH: Well, independence is a component of 7 expertise, and that is what Mr. Shepherd indicated in the 8 technical conference as well when he perhaps wasn't as 9 guarded about parsing out these arguments. Again, he said 10 Mr. Fenrick is not qualified as an expert because he is not 11 independent.

12

MR. QUESNELLE: Mr. Shepherd?

MR. SHEPHERD: Independence is not binary. And we reflected on whether we should challenge Mr. Fenrick on the basis that he was not independent at all, and I think my personal conclusion was that would be unfair to him, because he is independent. He is just not as independent as some other people might be.

MR. QUESNELLE: Why don't we carry on with the line of questions, Mr. Vegh, and we will see where we go as far as challenges as to what has to be produced.

22 MR. SHEPHERD: So I take it that providing the direct 23 input that was given to you by Hydro One on the contents --24 the substance of your report -- I don't care about 25 timelines and all that sort of stuff. I am talking about, 26 maybe you should include this, maybe you shouldn't include 27 that, that sort of thing. I am asking you to provide all 28 of that. Will you do that?

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1 MR. VEGH: We object for the same reason, that this is 2 irrelevant. And I just make one more point, Mr. Chair, not 3 to reargue the point about independence. But the reason 4 this is a concern is that, you know, quite frankly, the 5 Board is continually saying that what it is concerned about б in setting rates is outcomes, results. And the other 7 points about the legalistic wrangling and playing games around trying to produce more and more evidence and raise 8 9 gratuitous issues is not at all consistent with what the 10 Board is saying that it is trying to do in rates cases.

11 So again, if we are going to focus on results, go at 12 it. If we are going to be focusing on -- gratuitously 13 focusing on just communications between the witness and the 14 party, Hydro One objects to that.

15 MR. QUESNELLE: Understood. Mr. Vegh, we do in our attempts to get to more of an outcomes-based approach, we 16 17 are still relying on evidence. Obviously, this is why we 18 are here. And the Board relies on fact-based evidence and opinion-based evidence. And I think Mr. Shepherd is 19 20 rightfully pointing out to something that would go to 21 weight, and we have done that in the past, is looked at the nature of the engagement. I think it's pretty typical to 22 23 have the engagement letter with experts on record. I think what Mr. Shepherd is looking for is a step beyond that, was 24 25 there anything that influenced Mr. Fenrick's conclusions, 26 and I think that is something that I think the Panel will 27 hold off on ruling on that particular element, Mr. Shepherd, but if you carry on with your questions and on 28

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the ruling of whether or not we require that production we
 will hold and provide that ruling later.

3 MR. SHEPHERD: Thank you. I don't need a decision on
4 that right away.

I wonder if you could turn to page 12 of our
materials, Mr. Fenrick. This is your proposal to Hydro One
on the TFP RFP, and this is an excerpt from that. Right?
MR. FENRICK: Yes.

9 MR. SHEPHERD: All right. So I would like you to go 10 to the second-last paragraph, and there is a sentence that 11 begins:

12 "PSE will create a far more comprehensive TFP 13 calculation by including other 'outputs' " --14 outputs in quotes -- "such as regulatory, service 15 quality, and environmental to provide the OEB 16 with a comprehensive outlook at Hydro One's TFP." 17 You see that?

18 MR. FENRICK: I do.

19 MR. SHEPHERD: Why was outputs put in quotes? 20 MR. FENRICK: It doesn't match the traditional 21 definition of outputs that has been put forth before this 2.2 Board. In third-generation IR and fourth-generation IR 23 where it was number of customers, kilowatt-hours, maximum 24 peak demand, those types of outputs in a traditional TFP 25 type study, so that is why I put it in quotes is there are 26 other performance aspects of a distribution utility such as 27 some of these listed here that the utility is also performing and doing and can be seen as outputs, outputs 28

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1 that serve the public good or customers.

2 MR. SHEPHERD: So this is outputs in a broader sense, 3 which is why you put it in quotes.

4 MR. FENRICK: Yeah, that is fair.

5 MR. SHEPHERD: All right. And so you suggested 6 regulatory, service quality, and environmental. Did you 7 include any of those in your final report?

8 MR. FENRICK: Yes, the service quality. And by that I 9 meant reliability, that those -- we had two indexes, the 10 SAIFI and the CAIDI was --

11 MR. SHEPHERD: Sorry, can I just stop you, because I 12 didn't -- service quality to me means do you answer the 13 phone on time and things like that. It is a common 14 definition throughout North America. You're saying that 15 you meant service quality as reliability?

16 MR. FENRICK: Yeah, absolutely. The quality that the 17 company is providing to customers. That is the service. 18 Ultimately delivering electrons to customers, that is the 19 service, and to the extent they can do that with fewer 20 outages or duration of outages, that is an improvement in 21 service. So that's how I was using it. Perhaps we have a different definition of service quality, but that is how I 22 23 was using that term --

24 MR. SHEPHERD: You have been in this industry a long 25 time. I am surprised that if you meant reliability you 26 wouldn't just say reliability.

27 MR. VEGH: Mr. Chair, I hate to keep interjecting,
28 but, you know, Mr. Shepherd has been criticizing or raising

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concerns about Mr. Fenrick's ability to give this evidence,
 yet Mr. Shepherd is now giving evidence on what service
 quality commonly means throughout North America. I think
 that is a quotation from him.

5 MR. SHEPHERD: I think it is fair for Mr. Shepherd to б put his observations to the witness and ask for a comment. 7 MR. SHEPHERD: It is also, Mr. Chairman, the way that 8 the Board uses the term "service quality." But I guess why 9 didn't you use reliability if you really meant reliability? 10 MR. FENRICK: Mr. Shepherd, in my head reliability and 11 service quality -- yes, there is a customer-service component, you're answering the phones, but -- and I 12 13 apologize. I am an economist. In my head service quality, reliability also encompasses that. And so I certainly 14 meant to include that. That was -- I mean, I have written 15 papers on the importance of reliability. You know, you 16 17 have costs and cost performance. And the next big one is reliability. I certainly would not have left out 18 19 intentionally mentioning reliability, and I certainly meant 20 it to be encompassing in that word or those two words. So, you know, if I have a different definition --21 That is fine. So you did include 2.2 MR. SHEPHERD: 23 reliability in your final report. Right? 24 MR. FENRICK: Yes. MR. SHEPHERD: And the other thing you included was 25 26 safety. That wasn't on your list. Whose idea was that? 27 MR. FENRICK: That was my idea. MR. SHEPHERD: Why isn't it in here? I didn't see it 28

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anywhere in any of the materials that you provided to Hydro
 One. I didn't see you suggesting safety.

3 MR. FENRICK: In this sentence, I was just giving 4 It was a much more comprehensive look at what examples. 5 type of data can we actually get to include these additional outputs to provide the board and stakeholders б 7 with a more comprehensive TFP trend. And so I have the word "such as". To me that is not mutually exclusive to 8 9 all other potential outputs. So we looked at the data 10 available, and for instance, regulatory, we looked at that, 11 and it is really hard to construct a variable on regulatory 12 outputs. We, you know, we couldn't figure out how to 13 construct that variable. Environmental is the same way. 14 But the two metrics that do lend themselves to creating an empirical-based objective study was the 15 16 reliability of the SAIFI and CAIDI and then the safety. 17 Those components did allow themselves, given that there is 18 actual data and tracking and data going back in time to 19 actually insert those into the TFP study.

And I would say in our report we say it is more comprehensive than the traditional TFP analysis that has been done. In fairness to the past work that was to calibrate X factors and those types of things. So it was perfectly appropriate for that type of research. Here we are trying to make it more comprehensive, but we never made a claim it was fully comprehensive.

27 We have taken a step forward with this research where 28 we have now incorporated reliability and safety, but it is

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by no means fully comprehensive of the performance trend of
 a distributor.

3 MR. SHEPHERD: I wonder if you could turn to page 13 4 of our materials -- and Mr. Rubenstein and I think alike of 5 course, so you've talked about this already.

6 But it is true, isn't it, that Dr. Lowry has also done 7 these calculations you have in table 3.3, and his 8 calculations are very similar. His productivity or his 9 benchmark conclusions are slightly worse than yours, but 10 only slightly and they have the same trend, right?

MR. FENRICK: Yes, that is correct. Dr. Lowry, in the 2014 to 2016 time period, came up with a plus 24.8 percent and we came up with 24.7 percent. So I would characterize that as extremely close and consistent results.

15 MR. SHEPHERD: I was referring to table 3.3.

MR. FENRICK: For the projected? Sorry. Same story.
What are they -- they are at 23.0 percent. We are at 22.0
percent, so very close.

MR. SHEPHERD: We can take it that the conclusions related to forecast benchmark results are pretty robust. You have slightly different ways of doing it, you and Dr. Lowry, and you came to roughly the same conclusions.

23 MR. FENRICK: Yes, that is fair.

MR. SHEPHERD: It is true, isn't it, that when you do a benchmark using the econometric methodology that is used in Ontario, you have a predicted cost and you have an actual cost or, in this case, a forecast cost, right? MR. FENRICK: Right.

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MR. SHEPHERD: Those costs are in turn disaggregated
 into operating costs, OM&A costs, and capital components on
 both sides, right?

4 MR. FENRICK: The sum of those two formulates the 5 total cost. They are not ever disaggregated within the 6 study. The study itself is a total cost study, but they 7 are comprised of the OM&A and the capital.

8 MR. SHEPHERD: Well, I have seen the tables that PEG 9 uses, and I think you have the same thing. They have a 10 list of cost components that have operating type costs and 11 have capital type costs, right?

MR. FENRICK: Could you take me to those tables? MR. SHEPHERD: You designed part of this model, didn't you?

MR. FENRICK: Yes. Could you show me where those are because I am not familiar with the table you are referring to, if you could take me to it.

18 MR. SHEPHERD: You are not familiar with the output19 tables for the benchmarking model?

20 MR. FENRICK: Not ones that disaggregate the OM&A and 21 the capital.

22 MR. SHEPHERD: Okay. Can you tell me whether this 23 increase in the -- this deterioration in benchmarking 24 results over the next 5 years or so, whether that is driven 25 more by operating costs or more by capital costs? Is that 26 something you can determine?

27 MR. FENRICK: Not directly through the benchmarking 28 because we only did a total cost benchmarking study. I

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1 could get at it indirectly and make a very educated guess 2 based on the PFPs, which is the productivity -- there is a 3 total factor productivity. I believe in interrogatories, 4 we were asked to separate out the OM&A partial factor 5 productivity and the capital partial factor productivity б for the company. In those, we could surmise what was 7 driving it. I believe it is on the capital side of things. 8 MR. SHEPHERD: All right. If you go to page 14 then,

9 this is the -- it is actually an undertaking, a technical 10 conference undertaking in which you split out the partial 11 factor productivities and it includes the forecast at the 12 bottom, right? Do you see that?

MR. FENRICK: Mr. Shepherd, this might help on the prior questioning. This is for the TPF analysis. Before, I believed you were referring to the total cost econometric benchmarking when I said there was no breakout.

So if this is what you were referring to, which iswhat our confusion was -- no? Okay.

MR. SHEPHERD: But you would typically assume that if you have this sort of results in the PFP, that that would also translate into the benchmarking results from the same period, right? That is the decline in benchmarking performance is likely driven by capital, not by operating, because operating looks like it is going to be doing well, right?

26 MR. FENRICK: In the projected time period?
27 MR. SHEPHERD: Yes.

28 MR. FENRICK: Yes, that's true.

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MR. SHEPHERD: The benchmarking is a comparison to
 2 peers, right?

3 MR. FENRICK: Ultimately, yes, it is a comparison 4 using the full data set of distribution peers and 5 constructing a model to formulate a prediction, or a model 6 expectation of what total costs would be.

7 MR. SHEPHERD: Can you tell me whether your 8 conclusions on page 13 relating to future benchmark total 9 costs and how they relate to predicted costs -- can you 10 tell me whether the operating costs forecast by Hydro One 11 are better than peers or worse than peers, and similarly 12 the capital costs? Is that something that is possible to 13 get out of the data?

MR. FENRICK: Are you asking for what a separate benchmarking result would be for OM&A and capital?

MR. SHEPHERD: That's a little more complicated. I am asking, from the data you have, could you identify how is Hydro One trending relative to its peers on the operating cost side and how is it trending -- according to its forecast on the capital side. Is that something you can do with the data you have?

22 MR. FENRICK: Through the econometric model? 23 MR. SHEPHERD: Through the data you have. 24 MR. FENRICK: It would be a separate analysis 25 comparing -- you could some sort of PFP trend of the 26 industry and then compare Hydro One's PFPs on the OM&A and 27 capital side. That would be a separate study, if you will, 28 but the data would be there.

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1 Through the benchmarking procedures, no, it is a total 2 cost model and the variables were all calibrated with how 3 they influenced total cost and not OM&A or capital 4 separately.

5 MR. SHEPHERD: Okay. If you can turn to page 15 of our materials, this is what you have said here is -- this 6 7 is your report, right? And you've said, under the heading 8 2.14, that the TFP results that you have for Hydro One 9 shouldn't be used as the basis for productivity parameters 10 in an incentive regulation plan. And the reason is because 11 the productivity factor should be external to the utility, 12 right?

13 MR. FENRICK: Correct.

MR. SHEPHERD: You can, however, compare the TFP results for Hydro One to the TFP results for the whole industry to see how they do, right? In fact, we have the tables on pages 16 and 28. We have the charts, right? And this is what you got, right? These are the past and future TFP for the industry and for Hydro One, right? Pages 16 and 28.

21 MR. FENRICK: One second, please.

MR. SHEPHERD: These are your calculations, right?These are your charts?

24 MR. FENRICK: These are, yes. On page 8 of 25 our TFP report -- I don't have the reference 26 offhand, but we state: "PSA provides a word of 27 caution about the incongruities between the Hydro 28 One unadjusted TFP results and the updated

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Ontario industry results."

2 We did not endeavour to make the calculations 3 consistent in any way. We did the Hydro One TFP analysis 4 in the best manner that we saw fit. And that was from a 5 directive from the Board. And then subsequent as the б projects moved along Hydro One requested an update on the 7 Ontario TFP. And there we used the fourth-generation IR 8 methodology consistent all the way through 2012 and '13 we 9 made a couple of adjustments as far as the capital 10 expenditures, we used the data that was available there, 11 and the EUCPI was discontinued, and so we made an 12 adjustment with an index only for 2015. Otherwise we tried 13 to endeavour to make as consistent as possible the fourth-14 generation IR update. So it was never meant to be compared 15 to the Hydro One finding.

MR. SHEPHERD: Ah. All right. So this Board can't reach a conclusion, for example, that the industry until 2011 was still relatively productive relative to its history, but then started to decline, whereas Hydro One started to decline -- its productivity started to decline in 2005. It can't reach that conclusion?

22 MR. FENRICK: Certainly looking at the indexes can 23 reach those conclusions based on those indexes alone. You 24 can look at the Ontario industry index and see if that 25 statement is true based on that index. You can look at the 26 Hydro One index and see if that statement is true or not 27 based on that index.

28

MR. SHEPHERD: But you can't compare the two.

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MR. FENRICK: They are not meant to be directly
 comparable, no.

3 MR. SHEPHERD: And the Hydro One TFP index that we've 4 given you here, the one that is your final conclusion here 5 at page 28, that has adjustments for reliability and 6 safety. Right?

7 MR. FENRICK: Yes.

8 MR. SHEPHERD: And the one that we have here for the 9 Ontario industry doesn't have those adjustments, does it? 10 MR. FENRICK: Which one for the industry? Is that 11 on --

12 MR. SHEPHERD: Page 16.

MR. FENRICK: -- page 16? That is correct. The adjustments were not made. It is purely traditional outputs driven as far as number of customers, kilowatt-hour sales, and peak demand.

MR. SHEPHERD: And would it be reasonable to conclude -- and I know you haven't done the detailed work, so I am not asking for your expert opinion on this. I am asking sort of at a more general level would it be reasonable to conclude that if you adjusted the Ontario industry TFP for safety and for reliability that it would similarly flatten out in the last few years? Is that likely true?

24 MR. FENRICK: I would hate to speculate. I haven't 25 investigated what reliability trends and how that would 26 influence. I have no knowledge on the safety trends of 27 other distributors in the province, so I would hate to 28 speculate what would happen there.

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1 MR. SHEPHERD: All right. I want to go to 2 reliability. You have included reliability as one of your 3 outputs. By the way, how many -- how often have you seen 4 reliability as an output in a productivity study in North 5 America -- a TFP study?

6 MR. FENRICK: To my knowledge this is the first 7 research making the TFP trends more comprehensive, as far 8 as performance. This is the first study of its kind.

9 MR. SHEPHERD: And similarly, no TFP study in North 10 America has used safety as an output, has it?

11 MR. FENRICK: Again, the same answer. Incorporating 12 this is, if you will, cutting edge as far as incorporating 13 and creating that extra service quality dimension to the 14 total factor productivity.

MR. SHEPHERD: Mr. Chairman, I have about another 20 minutes. So I know I am over my time, and I know everybody is hungry. But on the other hand, I think I have some good stuff to do, so...

MR. QUESNELLE: Well, I think the intention of our extended break earlier was to give some comfort to people that may have to go, so 20 minutes or -- perhaps -- anyone need a break, or can we go ahead for 20 minutes, and -- we are fine? Not seeing any --

24 MR. SHEPHERD: Thank you.

25 MR. QUESNELLE: -- please continue. 20 minutes?
26 We're fine with the witnesses? Thank you.

27 MR. SHEPHERD: So I want you to turn to page 18 of our 28 materials, Mr. Fenrick. And you have agreed in this

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1 interrogatory response that you have put a weight of

2 38.5 percent on reliability in your study. Right?

3 MR. FENRICK: Yes.

MR. SHEPHERD: Okay. And what that means is that you are assuming that the cost inputs -- of the cost inputs 38.5 percent of them are driving reliability outputs. Right? That is what the question says, and you confirmed it.

9 MR. FENRICK: I don't think that is exactly right. I 10 think -- the 38.5 percent is -- the value of reliability is 11 essentially 38.5 percent of the cost value. And this gets 12 into abstract concepts, but if you look at the Lawrence 13 Berkeley lab study -- I think you have it later in your 14 compendium -- looking at those costs of how customers value reliability and looking at the reliability performance of 15 16 Hydro One, I believe in 2008, those -- that value of 17 service came out to 38.5 percent of the total costs of Hydro One. And so that is how we came about to that 18 19 weight.

20 MR. SHEPHERD: So it is basically saying of -- and 21 this is what the question asked, and this is why I am being 22 very specific. The question asked, is it true that 38.5 23 percent of the inputs of the adjusted TFP model are assumed 24 to be used to deliver reliability outputs, and you said 25 yes. So are you saying something different today or is 26 that still correct?

27 MR. FENRICK: Now that I reread that, I think I did 28 miss -- I think that is wrong. It actually is what I said

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1 before as far as relating to the value of service of 2 reliability relative to the total costs of the company. 3 And so, yeah, if I could redact (sic) that, confirmed, and 4 make a more -- a better answer, if you will. It's not 5 actually the inputs of the TFP model. It is, that weight б is constructed based on the relative value of service of 7 reliability to the total costs of the company. And that 8 would have been a much -- a better answer, if you will.

9 MR. SHEPHERD: Would it be fair to say then that from 10 a customer's point of view 38.5 percent of their 11 distribution bill is -- they are paying that for 12 reliability, in an econometric sense? I'm not saying in 13 a --

14 MR. FENRICK: No. I think -- I think -- I don't think 15 that would be the correct way to look at it. The proper way to look at it would be they are getting -- they value, 16 17 if you will -- 38.5 percent of their value of the service 18 comes from improving reliability versus getting a lower 19 bill. So that finding essentially says, yes, customers 20 would probably value a lower bill more than improved 21 reliability up to a certain point, and that that weight is 22 38.5 percent relative to the total costs of the company. 23 MR. SHEPHERD: Well, that is interesting, because on 24 page 22 and 23 of our materials, we have an excerpt from 25 your report in which you show us how you calculated the 26 weight for reliability. And basically, if I can cut to the 27 chase, Tables 13 and 14 say the value of reliability to the customers is \$500 million, and therefore that ends up being 28

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38.5 percent of distribution costs. So you're saying - MR. FENRICK: Where do I say that?

3 MR. SHEPHERD: 128 million plus 370 -- or 71 million 4 is 500 million, and then you see in Table 15 that is what 5 gets you your reliability weights, right?

6 MR. FENRICK: Right, dividing -- taking that 7 128 million and divide it by the total cost gets you the 8 9.9 percent, and the 370 million divided by total cost gets 9 you the 28.6 percent.

MR. SHEPHERD: So by implication you are saying for the customers the reliability is worth \$500 million a year. Right?

MR. FENRICK: What I am saying based on the Lawrence Berkeley paper that we referenced, that data says that this is the value that customers would place on the reliability of -- yes.

MR. SHEPHERD: The reason why I was very specific on that is because you have also broken it down by classes. Small C&I is about 475 million of that. The reason why I thought that was sort of weird was because small C&I customers don't spend \$475 million on distribution every year.

23 So you're saying that the value of reliability to them 24 is worth more than their distribution bill. Is that right? 25 MR. FENRICK: Those are the findings from the U.S. 26 Department of Energy, the Lawrence Berkeley National 27 Laboratory. Those would be the findings they found that 28 electricity is an extremely important commodity to C&I

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customers, and even small C&I customers. The value of it
 is enormous within our economy.

3 MR. SHEPHERD: So then this Board should be able to 4 conclude that if Hydro One was able to get to perfect 5 reliability for those small C&I customers, they'd pay 6 another \$475 million a year for that result, right? 7 MR. FENRICK: If they were able to get to perfect

8 reliability?

9 MR. SHEPHERD: Perfect reliability.

MR. FENRICK: Yes, I believe that would be -- the conclusion would be that based on the study cited, if Hydro One could get to perfect reliability, that's what the small C&I would be willing to pay to get that. That's what flows out of there.

MR. SHEPHERD: You are familiar with the difference between customer cost studies and willingness to pay studies?

18 MR. FENRICK: Vaguely, yes. I am not an expert in19 that area.

20 MR. SHEPHERD: The Lawrence Berkeley study wasn't a 21 willingness to pay study, was it? It was actually a cost 22 study, a cost impact study.

23 MR. FENRICK: I don't know that offhand.

24 MR. SHEPHERD: But you used it.

25 MR. FENRICK: I used it, yes. It was also used by PEG 26 in a separate proceeding independent of -- we thought -- I 27 should also mention, Mr. Shepherd, this was meant to 28 provide more information to the board and stakeholders. It

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1 was not meant to be a definitive conclusion, or certainly 2 not used for X factor calibration. We even say that in our 3 report. On your page 23:

Given these and other certainties demonstrating
the value of service (VOS), POC views these
weights as a first approximation proposal. We
are certainly open to suggestions on how to best
formulate the weights when making these
reliability adjustments."

We feel getting these adjustments and creating a more comprehensive performance trend is important for stakeholders and the board to see. We never presented this as this is the exact only way to do this. We are certainly open to improving this methodology.

MR. SHEPHERD: In fact, even though reliability had a 38.5 percent weight, if you take a look at page 26 -- this is also from your report -- it didn't really have much -any significant impact on your TFP, did it?

MR. FENRICK: For the Hydro One TFP, no. Including the reliability really did not have -- didn't move the needle. The whole 2002 to 2015 period, it is stayed the same. It was only in the later period -- the 2002 to 2010 that made things slightly improve for the company, and then the 2010 through 2015 slightly worse.

25 But overall, it had no real impact on the TFP trend by 26 including the reliability.

27 MR. SHEPHERD: If you go back to page 25, this is 28 safety. What you did with safety is basically said -- by

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1 the way, it has a 6.8 weight, right? A 6.8 percent weight?
2 Do I have that right, safety?

3 MR. FENRICK: One second. I can check.

MR. SHEPHERD: I don't think I included that because I didn't want to include your whole report, but I think it was 6.8 percent. Will you accept that, subject to check, because we have limited time?

8 MR. FENRICK: I know -- I believe those weights
9 actually changed throughout time.

10 MR. SHEPHERD: They did.

MR. FENRICK: I know it is not one number. Here they are, on page 30 of our report. It was 6.1 percent in 2015 was the final safety weight.

MR. SHEPHERD: However, safety had a big impact on your productivity, right? You see that on page 25. It is not much different in the first two -- in the first segment, 2002 to 2010. But then in 2010 to 2015, Hydro One has had a lot of success in improving their safety record, right?

20 MR. FENRICK: Right, yes, according to the three-year 21 rolling average we used, there was a downward trend in 22 safety.

23 MR. SHEPHERD: The result is that flipped your TFP24 result from negative to positive, right?

25 MR. FENRICK: For the 2010 through 2015 period, no, it 26 went from minus 1.4 percent to minus 1.0 percent.

27 MR. SHEPHERD: I'm sorry. For 2010 to 2015, it

28 flipped it from negative 0.4 to plus .6, right?

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MR. FENRICK: Yes, that is true.

2 MR. SHEPHERD: In fact, if you see on page 27, the 3 result of that -- it also overwhelms the reliability impact 4 because it was basically zero, and it gives your final TFP, 5 which you have in your figure 6 on page 28, your final TFP which is 0.5 in the 2010 to 2015 period, which is what you 6 7 were looking for, right? You are looking for their 8 improving. That was the whole point of your study, right? 9 MR. FENRICK: The whole point of my study was to find 10 the truth and to look at the data and -- look at the data 11 and do the best analysis we could possibly do, and provide truth to the board and stakeholders. It was not to come up 12 13 with any specific result by any stretch of the imagination. 14 MR. SHEPHERD: I am sorry, I didn't mean to imply that 15 you were going after a particular answer. My point was that the reason why Hydro One had to go out and do a study 16 17 like this on their productivity was because they had been criticized for not improving enough, and they came to you 18 19 and said will you check and see whether we are improving 20 our productivity. Isn't that right? I thought that is 21 what it was.

22 MR. FENRICK: I don't want to speak for the company, 23 their rationale for why they engaged PSE in the study. But 24 in the March 12, 2015, decision of the Ontario Energy Board 25 -- and this is on page one of the report -- it says: 26 "The OEB sees value in Hydro One measuring its 27 own total factor productivity over time to be 28 able to demonstrate improvement in productivity

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to its customers and the OEB. The OEB leaves it to Hydro One to determine its preferred total factor productivity study method. However, the period of the study should include years at least going back to 2002, and the results of the study must be files as part of Hydro One's next rates application."

8 So I would certainly say that was likely the 9 motivation for engaging and hiring, and looking at their 10 own total factor productivity.

MR. SHEPHERD: Indeed, that is offer the case, right? When you do linear productivity studies for a individual company, the point is to see whether you are improving or not, right, typically?

MR. FENRICK: Possibly. The point can be just how is this trend changing. It might not be improvement. It might be are we getting worse and why, and trying to accommodate and address that.

MR. SHEPHERD: in fact, you will see on page 27 that 19 20 even without your adjustments for safety and reliability, 21 Hydro One was still improving. They had a negative 2.1 TFP 22 from 2002 to 2010 on your study. And it is improved to 23 negative 0.4, even on the conventional method, right? 24 MR. FENRICK: The numbers are less negative. 25 MR. SHEPHERD: The only thing that adding safety did 26 was it flipped it from negative to positive in that final 27 year, that final period?

28 MR. FENRICK: I would say what safety did is it made

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1 the index more comprehensive and of more value to decision-2 makers and people evaluating the trend. Whether it went 3 negative or positive was of no consequence to me.

4 MR. SHEPHERD: I just have one small area to deal 5 with, and that is on page 31 of our materials.

6 You made an error in your study. It is your TFP 7 study, I think, yes, your productivity study for Ontario in 8 that you missed the IFRS change. Right? It is discussed 9 in Dr. Lowry's response to your interrogatory 61, and he 10 shows the calculation in your interrogatory 24. Do you see 11 those?

MR. FENRICK: I certainly would not characterize it as an error. PEG has done additional research in response to our report and quantified the OM&A adjustment to IFRS. If we could turn to PEG's response -- let me get the -- we can turn to PEG's response, Exhibit L1, tab 8, HONI 25.

MR. SHEPHERD: I don't have that in here, but goahead.

19 MR. FENRICK: While she is pulling that up, the point 20 is PEG only adjusted for the OM&A impacts of IFRS, and they 21 did not look at the capital impacts. And so -- and I think 2.2 looking at their research they are absolutely correct that 23 the move to IFRS increased -- was a one-time increase on 24 OM&A, and so they made that correction in their report. 25 What they left out was capital would also -- would 26 decline. You know, if things are being -- if the 27 accounting procedures are being changed and OM&A increases because of those accounting procedures changing, capital is 28

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1 also -- is going down. And they made no adjustment for the 2 TFP impact on the capital declining. And so it was a one-3 sided adjustment when they made that. 25. And so we asked 4 PEG, would this -- what about the capitalization? Did you 5 leave that out?

6 MR. SHEPHERD: And they agreed that it would lower the 7 industry TFP trend, yes?

8 MR. FENRICK: Right. Essentially, if you look at part 9 B(ii), with lower capitalization of costs, move capital 10 costs in the opposite direction of the OM&A, I have an IFRS 11 adjustment suggested by PEG, and they agreed it would. So, you know, the truth is somewhere in between the experts in 12 13 this case with this IFRS. They have done additional 14 research, but they have left out a piece. And so the truth 15 is somewhere between our number of negative .9 percent and their number of negative .25 percent, which is a fairly 16 17 narrow difference. We are both saying X factor of 0.0 18 percent. They have done the IFRS adjustment on OM&A, but 19 they have left out a capital piece which would bump up 20 their number closer to ours. And our number would likely go down a little bit if this was all -- if we had time and 21 22 we could sit in a room and figure this out, we would likely come somewhere in the middle of negative .9 percent and 23 24 negative .25 percent.

25 MR. SHEPHERD: Well, in fact the capital impact is so 26 small they didn't bother to include it, right? And the 27 reason it is so small is because it trickles out over 40 28 years of the life of assets as opposed to OM&A, which is an

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1 immediate hit. Isn't that true?

2 MR. FENRICK: I don't think that is actually true. 3 The capital, say it is \$100 million of OM&A going up, that 4 is going to be \$100 million of capital spending going down. 5 And that is going to be -- in that year that is going to 6 show up in the TFP calculation. So it is not going to flow 7 over 40 years. It is going to be a much shorter time 8 period than --

9 MR. SHEPHERD: They're going to match. They're going 10 to offset each other.

11 MR. FENRICK: I don't think they will offset each other. I think the truth is somewhere in the middle. 12 And 13 we haven't done that analysis and PEG hasn't done it either, because, frankly, there is no way of knowing 14 15 exactly what the IFRS adjustment is. And when we did our 16 research, that is why I certainly would not characterize it 17 as an error. We didn't have that data, and we hadn't done that research, but the truth is somewhere in between what 18 19 the experts are saying.

20 MR. SHEPHERD: If you take a look at page 33 of our 21 materials, you had an OM&A productivity for Ontario for 22 2011 to 2015 of minus 3.58, of which 2.13 of that, about 60 23 percent -- no, 55 percent of it -- 60 percent of it was 24 that error. Right? You --

MR. FENRICK: Are you looking at TFP or OM&A?
MR. SHEPHERD: I am looking at OM&A productivity. You
had 3.58. By the time all the adjustments were made, PEG
had 0.55, with your methodology, just correcting for the

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errors, right, of which the biggest error by a long way was
 IFRS.

3 MR. FENRICK: Mr. Shepherd, that is not an error. 4 That is IFRS and PEG making -- looking at data and doing 5 research and estimating what they think that impact is on a б total factor productivity basis, which is what we presented 7 in our report. We didn't look at the IFRS issue. In fact, 8 in the fourth-generation IR the IFRS was also -- there was 9 no adjustment made. And we were simply following through 10 on the fourth-generation IR methodology. If we had 11 introduced some IFRS adjustment and done those types of 12 things then we would not be following the methodology of 13 fourth-generation IR. So it is certainly not an error. It 14 is subsequent research that PEG has done, and they have --15 focus only on the OM&A, and they have ignored the capital 16 impact which would move to offset that on the total factor 17 productivity.

18 MR. SHEPHERD: And at the time of fourth-generation 19 IR, isn't it true that only one utility had gone to IFRS? 20 That's Toronto. And they were excluded from the study. 21 Isn't that true? And that is the reason why it is not in 22 there. But now everybody is gone.

The point is it had no significant impact in fourthgeneration IR and it has a significant impact today. Isn't that right?

26 MR. FENRICK: Well, I would say it as an unknown 27 impact today. We don't actually know what the IFRS 28 adjustment should be to TFP. And it's -- frankly, it's

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1 probably handled in some sort of generic proceeding to go 2 through what that adjustment should be -- at the end of the 3 day the fourth-generation IR X factor was 0.0 percent. Our 4 findings are 0.0 percent, and PEG's findings are 0.0 5 percent for the X factor. What the actual IFRS adjustment б -- and it is fairly -- it is very complicated to figure out 7 what the OM&A impact is and the capital and how that all 8 flows through. That is certainly better served in a 9 generic proceeding than this for one distributor. 10 Thank you. Those are all my questions. MR. SHEPHERD: 11 Thank you for your indulgence. 12 MR. QUESNELLE: Thank you, Mr. Shepherd. 13 The Panel has some questions. Ms. Anderson? 14 QUESTIONS BY THE BOARD: 15 MS. ANDERSON: My first --MR. QUESNELLE: Sorry. I thought you were saying 16 17 something, Mr. Sidlofsky. No? Okay. Okay. 18 MS. ANDERSON: My first question, can you refer to the 19 -- yesterday's transcript, page 18, top of page 18. Do you 20 have it there? Do you have it there, Mr. D'Andrea, I 21 think, because the question is probably for you. There we 22 go. 23 So the reference is that Hydro One will keep Norfolk rates frozen for an additional six years. Can you explain 24 25 what you mean by an additional six years? 26 MR. D'ANDREA: Sorry, that is a typo. It should read 27 that we've kept it frozen for six years, not an additional -- so it's one year additional. 28

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MS. ANDERSON: The Board approved five years of
 deferred rebasing. Are you seek an additional year
 specifically of deferred rebasing in this application then?
 Is that part of your relief sought?

5 MR. D'ANDREA: No. What we've done is we integrated 6 all the utilities in the same year. If you follow the 7 Board's, you would have brought in Norfolk in year 5, 8 adjusted the rates. And then in your sixth year, you would 9 have done Halderman and Woodstock.

10 So in our application, we originally said let's all do 11 this is one year for simplification purposes rather than disrupting rates. What we've been open about this is 12 13 because we did the extra year, there are additional savings 14 that we achieved because of the extra year that goes beyond 15 the Board-approved five years. So we are willing to put 16 that amount into a deferral account and give it back to 17 ratepayers.

MS. ANDERSON: So it's an additional year of deferred rebasing that you are basically proposing in this proceeding, is that correct?

21 MR. D'ANDREA: Yes.

MS. ANDERSON: Thank you. The next question -- I just want to be absolutely clear about the productivity improvement for capital, just so -- I think I understand it. There are a number of initiatives that I've seen in the DSP, but the actual stretch factor of 0.45, does it apply to anything for capital, or is it the initiatives that are part of your DSP?

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1 MR. LOPEZ: That is a good question. In the actual 2 capital spend envelope that we are applying for, it has the 3 capital productivity that we have listed in the -- we can 4 bring it up, if you like. But it has the productivity in 5 each year that if it wasn't there, our capital ask would 6 have been higher. So that's baked in.

7 Then you get to the revenue requirement, and the 8 revenue requirement, it applies to the whole revenue. So 9 revenue is made up of OM&A that is recovered and an amount 10 that applies to the rate base plus new capital.

11 That revenue requirement is being stretched by a 12 further .45 of one percent. So Hydro One, as does any other utility, has to find a way to make that up. And the 13 14 way we will do that is by stretching ourselves even further in the OM&A. That's why I think the OEB has set a test 15 16 year for OM&A in the first year and that is held flat, plus productivity. To the extent we can get more productivity, 17 18 we can use that to offset that gap in revenue.

MS. ANDERSON: When Ms. Girvan was asking about the capital factor, I understand there is something that gets subtracted out in determining the capital factor when that be IPI minus X.

Doesn't that essentially add back the .5 percent?
MR. LOPEZ: No, it is reducing the revenue
requirement. When you reduce that 0.88, it is actually
reducing the revenue that the corporation gets.
MS. ANDERSON: Correct, by inflation minus X. If you

28 are subtracting I minus X, doesn't that mean you --

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1 MR. LOPEZ: Only on the growth piece. That is only --2 The capital factor is only for that additional capital. So 3 rate base is \$7 million. That's the largest single line 4 item. So that additional rate base, every year you are 5 only spending \$500 million on capital, 5 to 700.

6 MS. ANDERSON: But then for the capital factor for 7 that incremental capital piece ...

MR. LOPEZ: That is being adjusted.

9 MS. ANDERSON: Then there is no .5 percent in that 10 one. That's basically the initiatives you have in your 11 DSP, is that correct?

MR. LOPEZ: No, because what's happening here is your capital factor is being reduced by productivity. We would have asked for your increase in capital-related revenue requirements on the screen, line 13. So we would have said you would have asked for 3.84 as the capital factor, but now you are reducing that capital factor by 0.88. We are asking for 1.96; that's actually being reduced.

MS. ANDERSON: It is being reduced by inflation
20 less --

21 MR. LOPEZ: Productivity.

22 MS. ANDERSON: -- 0.45.

23 MR. LOPEZ: Yes.

8

MS. ANDERSON: Because the factor is already reduced by 0.5, by subtracting it out, aren't you adding it back? I just want to make sure I understand this. I could see if you were subtracting out the inflation part, but you are reducing it by less than inflation.

MR. LOPEZ: Yes. But again, I think it is only on
 that growth piece.

3 MS. ANDERSON: Understood.

4 MR. LOPEZ: Okay, yes. Then I would say yes. It was 5 taken out before, and we're adding it back now.

MS. ANDERSON: Mr. Fenrick, can you provide us yourview of the purpose of a stretch factor?

8 MR. FENRICK: There's a couple of theoretical bases 9 for a stretch factor. The first would be a utilities that 10 is moving from cost service to incentive regulation. If 11 you have increased incentives to contain costs, there 12 should be an expectation, if you will, that the utility 13 should exceed the historical productivity of the industry.

14 It is also been known as, you know, a consumer dividend in those types of things. To me, I think that was 15 the best use, or my view of it is to create incentives to 16 17 perform well relative to peers and create that -- in a way, 18 mimic that competitive marketplace where if you are doing 19 well versus your peers and you are doing well on the total 20 cost benchmarking, your costs are allowed to escalate 21 faster than relative to peers that are doing poorly.

In this case, a 0.45 percent, our finding is Hydro One is in that group 4, costs are above what we would expect. So it is a fairly large stretch factor of 0.45 percent that kind of mimics, if you will, that competitive market.

26 MS. ANDERSON: Thank you. Those are my questions.

27 MR. QUESNELLE: Thank you.

28 DR. ELSAYED: I just have a small question. Mr.

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Fenrick, how long did it take from the time you were
 engaged by Hydro One until you completed your final report,
 roughly?

4 MR. FENRICK: You said roughly, right?

5 DR. ELSAYED: Yes.

6 MR. FENRICK: I believe it was at some point later in 7 2015 when we were engaged. Let me find the dates of our 8 benchmarking report. I believe that was the -- then it was 9 May of 2017 is when we actually finalized the report.

10 DR. ELSAYED: You were engaged in 2015?

MR. FENRICK: I believe it was towards the end of 2015, if my memory serves me.

MR. QUESNELLE: I just have one question actually. Mr. Lopez, you had a conversation this morning talking about productivity -- I think it was with Mr. Sidlovsky -referring to the productivity and Hydro One's view of productivity, and focusing the incentive programs on the cost savings as opposed to cost avoidance.

19 Can you elaborate a bit further on that? What I am 20 looking for is -- in the business of hydro distribution, I 21 think you recognize that it is very capital intensive so 22 the cost avoidance not including that, where does cost 23 avoidance come in if not in the incentives to save the 24 consumer money?

Where are we with the -- where in the whole planning spectrum does that occur to, as referred to earlier, sweat the assets to avoid the cost of replacement, to provide the same service with less cost to begin with as opposed to

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1 just a cheaper way to deliver the same cost items.

2 MR. LOPEZ: I understand the question. When we are 3 using cost avoidance, we are really tying that to a 4 committed plan and a budget. So from time to time, you 5 will get a part of the business that comes in and says I've 6 got a great idea and this is the benefit to the consumer, 7 but there was no cost to begin with. There was no cost 8 associated with that activity.

9 So they've found something that they believe they are 10 making a saving on, but we don't have any tangible hard 11 benefit that we can capture. In that case, we would still 12 be pursuing it if it is reducing our risk in the long term, 13 if it's a stitch in time saves nine kind of understanding.

15 specifically, we can't say that the cost of service has 16 reduced by \$100,000 next year. We don't record it as a 17 tier 1 productivity saving.

But because we can't measure that benefit

MR. QUESNELLE: Where is the opportunity -- how do you incent the thinking that would avoid the cost in the first place, rather than bake it into a budget and then see what I can do about removing it from the budget? How do you incent the thinking that would avoid the cost ever being -surfacing in a budget to begin with?

24 MR. LOPEZ: So that would be the -- at the system plan 25 level, so in five years when we say, here is the envelope 26 of funds that we have to produce the best outcome for 27 consumers, that would be at that level. We make decisions 28 amongst, this project is more valuable than that project.

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1 What I am speaking to is, once the budget is -- we 2 said, here is the plan and we are moving forward, then we 3 really do stick to that plan. We do make some changes 4 along the way if new information comes to light, but 5 productivity is only measured by a lower cost -- in our 6 mind a lower cost to consumers or, for the same price, a 7 better service, so better reliability, for example.

8 So we do have that black and white when we are 9 incenting for productivity. When we are talking about the 10 overall system plan over years, that is when we would 11 consider the broader spectrum to say, what is -- is a 12 dollar spent today better than \$10 five years from now.

MR. QUESNELLE: So there is a reference plan notion that would suggest, okay, to provide the service that we are expected to provide is a million dollars. No one is incented to build that system for \$800,000.

MR. LOPEZ: So it is hard to say the whole system,but --

19 MR. QUESNELLE: Just --

20 MR. LOPEZ: -- yeah, whenever a part of the system 21 comes up to look at it we are absolutely incented to look at the best solution for that decision or for that ask. 2.2 23 How that comes into play -- and this is how it actually 24 comes into play -- is that we are incented to reach our 25 scorecards on reliability and so on. So we are trying to 26 spend the most efficient -- in the most efficient manner to 27 get the best outcomes. So that is where it is incented, is that if I can spend a dollar that can improve reliability 28

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1 by .1 or I have another choice to spend that dollar and it 2 improves it by .5, that is how we look at it. So it is at 3 that level.

MR. QUESNELLE: And once you have decided the best way to approach that, until you go through that cycle again there is no incentive to rethink the planned budget. It is all about -- you are incented to spend the budget or find a cost savings against that budget and work that out from a business plan perspective.

10 MR. LOPEZ: Find a cost savings. Absolutely. Then 11 number two is -- we look at capital and operating the same way. So if we can get that capital outcome for a lower 12 13 cost, so say in the long-term plan we are going to build a 14 transmission line for \$100,000, and we could come up with a 15 way to build that same transmission line for 80,000, we would capture that. We would show that we did a better 16 17 outcome.

MR. QUESNELLE: Okay. Thank you. That is all I have.
DR. ELSAYED: Can I clarify part of your answer, Mr.
Lopez, to Mr. Quesnelle's question? You talk about an
envelope.

22 MR. LOPEZ: Yes.

23 DR. ELSAYED: I just want to understand the process,24 your planning process.

25 MR. LOPEZ: Yes.

26 DR. ELSAYED: Do you establish the envelope and then 27 see which projects you could fit under that envelope or do 28 you start from the bottom up and determine what are the key

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1 projects that need to be performed based on the risk -- the 2 risk level that you want to take, or you do both?

3 MR. LOPEZ: So -- both. Panel 5 will give you a much 4 better answer than I can, but I do oversee some of the 5 planning -- and from a financial perspective, so I do know 6 the processes. They know what each project will do to 7 reliability.

8 Now, not any one project kills reliability and not any 9 one project fixes it. So they have a risk factor 10 associated with it. And then we look at what is the impact 11 through customer preferences and needs, we look at what is 12 the impact to bills, is reliability really important to 13 that segment of our customer base, and we start to make 14 some choices there. It does end up becoming a redlining 15 process, because if you don't want the -- you know, we can provide, I think it was said earlier today, 100 percent 16 17 reliability, but the cost would be very, very high. So it is always that balance, and we have a red line there that 18 19 just says that next project, we can't do it because we 20 don't -- the impact to the bills is too high. So we are 21 doing a bottom-up. We have all that data, and then we look at it on a portfolio basis and say, okay, it has got to cut 22 23 off here, and that is an acceptable level of risk on a 24 total system basis.

As we go through the year we do get more efficient in capital, and it creates an amount that we can have another look at that risk profile and say is there another project that comes in, and if we have overruns due to storms, the

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1 first effort is always to try and absorb that in our 2 envelope. If we have two or three exceptional storms, then 3 that is when we would have to look -- we wouldn't be able 4 to absorb that completely. But we're all -- that is when 5 that envelope thinking comes in, is there are always things б that are unplanned, and we will then reprioritize which 7 projects gets done, and their impacts on reliability and 8 cost.

9 DR. ELSAYED: And the envelope gets approved -- or --10 by your board, I guess, based on --

11 MR. LOPEZ: When we do a long-term plan, once the OEB has approved our plan, if you looked at our last two years 12 13 for distribution, if you looked at the last three years, 14 the first year was a previous management team, and there 15 was a -- they went through the capital ceiling. This 16 current management team has not gone through that ceiling, 17 and we have done everything required to ensure we do not go over those numbers. And that is what I am talking about 18 19 there.

20 Sending this next set is coming through in this 21 process, and the board did have their input to say, you know, we would like, you know, how we consider customer 22 needs and preferences, we would like to ensure that we are 23 24 managing our impact on the bill as best we can. So that is 25 where their input would come into it. And that is what you 26 have got here in front of you today. Once the OEB approves 27 this plan we will hit those -- we will ensure we deliver or exceed the reliability numbers and we will not exceed the 28

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1 capital.

2	DR. ELSAYED: Thank you.
3	MR. QUESNELLE: Mr. Vegh, any redirect?
4	MR. VEGH: I have no re-examination. Thank you.
5	MR. QUESNELLE: Thank you.
б	Thank you very much. That concludes this panel. And
7	I apologize for not managing the timing better. Hindsight
8	is always 20/20, and we could have split this up and had an
9	actual lunch, given where we are today.
10	And thank you to this panel. You are excused.
11	So we will be starting with the next panel on Thursday
12	morning, and from the schedule I guess we will be going to
13	panel 3, anticipating that for Friday, and I believe that -
14	- and just looking at the pure hours we will probably be
15	mid-day Friday to start with Panel 3, just so that people
16	are on notice for that, okay? And so we are adjourned
17	until Thursday morning. Thank you.
18	Whereupon the hearing adjourned at 2:29 p.m.
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