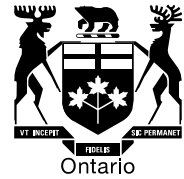


**Ontario Energy  
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**Commission de l'énergie  
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**BY EMAIL**

August 14, 2018

Mr. Graig Pettit  
Vice President & General Manager  
Erie Thames Powerlines Corporation  
143 Bell Street, P.O. Box 157  
Ingersoll ON N5C 3K5  
[gpettit@eriethamespower.com](mailto:gpettit@eriethamespower.com)

Dear Mr. Pettit:

**Re: Erie Thames Powerlines Corporation (Erie Thames Powerlines)  
2018 Cost of Service Electricity Distribution Rate Application  
Ontario Energy Board File Number: EB-2017-0038**

Please find attached the OEB staff interrogatories in the above proceeding.

Yours truly,

*Original Signed By*

Fiona O'Connell  
Project Advisor, Major Applications  
Encl.

**Erie Thames Powerlines Corporation**  
**2018 Cost of Service Electricity Distribution Rate Application – EB-2017-0038**  
**OEB Staff Interrogatories**  
**August 14, 2018**

**General interrogatories**

**1-Staff-1**

Ref: Letters of Comment

**Preamble:**

OEB staff notes that ETPL has not received any letters of comment to date regarding this proceeding. However, sections 2.1.6 of the Filing Requirements<sup>1</sup> state that distributors will be expected to file with the OEB their response to the matters raised within any letters of comment sent to the OEB related to the distributor's application.

**Questions:**

- a) Going forward, please ensure that responses to any matters raised in subsequent comments or letter are filed in this proceeding. All responses must be filed before the argument (submission) phase of this proceeding.
- ***ETPL notes that it has not received any letter of comment to this point and if it had would have filed its response as required.***

**1-Staff-2**

Ref: All Exhibits and Models, for example: Chapter 2 Appendices, Appendix 2-BA  
Chapter 2 Appendices, Appendix 2-AA

**Preamble:**

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<sup>1</sup> Filing Requirements For Electricity Distribution Rate Applications - 2017 Edition for 2018 Rate Applications - Chapter 2 Cost of Service July 20, 2017

OEB staff notes that evidence contained in the exhibits and models contain forecasted 2017 data, instead of actual 2017 data.

**Questions:**

- a) With respect to all models and exhibits, please update the 2017 forecasted balances with actual 2017 balances, for example Appendix 2-BA, Appendix 2-AA
- ***ETPL will provide its actual 2017 balances and provide a variance between what was filed in the application and actual results.***
  - ***ETPL will also update its rate base for actual 2017 balances and in turn revise its RRWF.***
  - ***Unfortunately given the tight timelines the number of IR's issued and the fact that four Interveners were included in the process ETPL will not be in a position to update all exhibits and models and effectively file a fourth application as part of this process.***
  - ***ETPL will focus on the areas that variances will materially impact final rates and any areas of variance that are significant and need to be explained.***

**1-Staff-3**

Ref: Updated RRWF

**Preamble:**

OEB staff notes that an updated RRWF is required upon completion of all interrogatories.

**Questions:**

- a) Upon completing all interrogatories from OEB staff and intervenors, please provide an updated RRWF in working Microsoft Excel format with any corrections or adjustments that the Applicant wishes to make to the amounts in the populated version of the RRWF filed in the initial applications. Entries for changes and adjustments should be included in the middle column on sheet 3 Data\_Input\_Sheet. Sheets 10 (Load Forecast), 11 (Cost Allocation), 12 (Residential Rate Design) and 13 (Rate Design) should be updated, as necessary. Please include documentation of the corrections and adjustments,

such as a reference to an interrogatory response or an explanatory note. Such notes should be documented on Sheet 14 Tracking Sheet, and may also be included on other sheets in the RRWF to assist understanding of changes.

- ***As requested ETPL will update the RRWF and utilize the tracking sheet to document the updates.***

#### **1-Staff-4**

Ref: Updated Bill Impacts  
Exhibit 8, Tab 2, Schedule 1  
Exhibit 8, Tab 4, Table 8-17  
Exhibit 8, Tab 13, Schedule 1, Table 8-26  
Tariff Schedule and Bill Impact Model  
Proposed Tariff Sheet  
RTSR Workform  
Exhibit 2, Tab 4, Schedule 1, page 3

#### **Preamble:**

OEB staff notes that updated bill impacts are required upon completion of all interrogatories.

OEB staff also notes some discrepancies between Table 8-26 and the underlying bill impacts presented in Exhibit 8 (pages 98-108 of 138 pages.)

The smart metering entity charge was set at \$0.57 by the OEB, effective January 1, 2018 to December 31, 2022.<sup>2</sup> OEB staff observes that ETPL has included a smart metering entity charge of \$0.79, instead of \$0.57, in Exhibit 8, Tab 2, and Schedule 1, its proposed tariff sheet, and tariff schedule and bill impact model.

Uniform Transmission Rates (UTRs) were updated effective January 1, 2018.<sup>3</sup> OEB staff notes that the RTSR Workform, Tab 5. UTRs and Sub-Transmission, cells J22, J24, and J26 do not reflect updated UTRs.

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<sup>2</sup> Decision and Order, EB-2017-0290, March 1, 2018

<sup>3</sup> Decision and Order, EB-2017-0359, February 1, 2018

OEB staff also notes that the RTSRs in Table 8-17: ETPL 2018 Proposed RTSR Network and Connection, include network and connection rates for Sentinel Lighting that do not reconcile to the RTSR Workform.

OEB staff observes that the cost of power calculation included in the working capital allowance also needs to be updated. Please see 2-Staff-10.

**Questions:**

- a) Upon completing all interrogatories from OEB staff and intervenors, please provide an updated Tariff Schedule and Bill Impact model for all classes, updated to reflect any changes throughout the interrogatory process, at the typical consumption / demand levels (e.g. 750 kWh for residential, 2,000 kWh for GS<50, etc.).
- ***ETPL will provide an updated Tariff sheet and bill impact model.***
- b) When updating ETPL's bill impacts, please ensure that the table summarizing the bill impacts reconcile to the underlying tariff schedule and bill impact model.
- ***ETPL will ensure that the tariff sheet and bill impact model reconcile.***
- c) Please update the smart metering entity charge of \$0.79 in ETPL's proposed tariff sheet and tariff schedule and bill impact model to \$0.57.
- ***ETPL will change the SME charge.***
- d) Please update the proposed RTSRs to reflect calculations from the RTSR Workform, including updating the UTRs in the RTSR Workform. Once the RTSRs are updated, please also update the cost of power calculation included in the working capital allowance, proposed tariff sheet and tariff schedule and bill impact model.
- ***ETPL will update the RTSR workform and UTRs are requested and update the working capital allowance as requested.***

## 1-Staff-5

Ref: RRWF March 1, 2018, Tab 13  
Proposed Tariff Sheet  
Tariff Schedule and Bill Impact Model  
ETPL's 2017 rate proceeding<sup>4</sup>  
Exhibit 8, Table 8-12: 2018 Proposed LV Rates  
Exhibit 8, Table 8-7: ETPL Proposed Distribution Rates  
Exhibit 8, Table 8-6: ETPL Proposed Variable Charge by Rate Class  
Exhibit 8, Table 8-7: ETPL Proposed Distribution Rates  
Exhibit 8, Table 8-8: 2018 Test Year Distribution Revenue Reconciliation  
Exhibit 8, Table 3-3: Customer / Connection Forecast for 2012-2018

### Preamble:

OEB staff notes that at the above noted references, the distribution volumetric rate and LV service rate for the Sentinel Lighting rate class were based on kWh, instead of kW. In particular, cell F34 of the Tab 13 of the RRWF is selected as kWh for the Sentinel Light rate class, instead of kW. In addition, Table 8-7 and Table 8-12 shows that the distribution volumetric rate and LV service rate, respectively, for this rate class is based on kWh, instead of kW.

The tariff sheet for ETPL's 2017 rate proceeding reflects a distribution volumetric rate and LV service rate based on kW, and not kWh. ETPL has not specifically proposed in its evidence to change this billing determinant to kWh instead of kW.

OEB staff also notes that some of the distribution volumetric rates in the RRWF, Tab 13, do not reconcile to Table 8-6, Table 8-7, and Table 8-8.

OEB staff also notes that in the RRWF, Tab 13, cell AA31 (General Service > 1,000 to 4,999 kW) and cell AA32 (Large Use) do not have a formula in these cells, instead these cells include hard-coded numbers.

OEB staff observes that Table 3-3 for the GS > 50 kW rate class shows a customer count of 155, whereas the RRWF Tab 13 cell H30 shows a customer count of 153. Table 3-3 for the General Service > 1,000 to 4,999 kW rate class shows a customer count of 4, whereas the RRWF Tab 13 cell H31 shows a customer count of 6.

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<sup>4</sup> EB-2016-0068

**Questions:**

- a) Please state whether ETPL is proposing to change the billing determinants for the Sentinel Light rate class from kW to kWh and provide an explanation. If so, please also update the RTSR rates using a billing determinant of kWh instead of kW.
- ***ETPL is proposing to change billing determinants for its Sentinel Lighting rate class from kW to kWh.***
  - ***ETPL will update its RTSR rates using kWh instead of kW.***
- b) If ETPL is not proposing to change the billing determinants for Sentinel Light from kW to kWh, please update all evidence using a billing determinant of kW for this rate class, including the following:
- ***NA***
    - i. Please change cell F34 of the Tab 13 of the RRWF to select kW for the Sentinel Light rate class, instead of kWh
    - ii. Please update Table 8-7 and Table 8-12 that shows that the distribution volumetric rate and LV service rate, respectively, for the Sentinel Rate class to be based on kWh, instead of kW.
    - iii. Please update the DVA rate riders, as also noted interrogatory 9-Staff-68.
- c) Please update the distribution volumetric rates in the RRWF, Tab 13, as well as Table 8-6, Table 8-7, and Table 8-8, so that they reconcile.
- ***NA***
- d) Please update the RRWF, Tab 13, cell AA31 (General Service > 1,000 to 4,999 kW) and cell AA32 (Large Use) to include a formula in these cells, instead these cells including hard-coded numbers.
- ***ETPL will not update these cells as these are current fixed charges and above the Max fixed rates as determined through Cost***

***Allocation. ETPL has chosen to keep fixed charges the same for these customer classes as it is permitted to do.***

e) Please update the customer counts in Table 3-3 and the RRWF Tab 13 for the GS > 50 kW rate class and the General Service > 1,000 to 4,999 kW rate class so that they reconcile.

- ***ETPL has ensured the correct customer counts are included in the updated RRWF included in its response to Interrogatories.***

f) Please also update the proposed tariff sheet and tariff sheet and bill impact model for these changes.

- ***ETPL has updated the proposed tariff sheet and bill impacts with respect to these changes.***

## **Final Issues List Issue**

### **1) Rate Base**

Is the rate base element of the revenue requirement reasonable, and has it been appropriately determined in accordance with OEB policies and practices?

## **2-Staff-6**

Ref: February 26, 2018 OEB Staff Summary of Community Meeting, page 4

### **Preamble:**

Page 4 of the OEB Staff Summary of Community Meeting outlined concerns of customers. Customers stated that the OEB should deny the requested rate increase and require ETPL to find efficiencies. Other customers inquired about the outcomes if the requested rate increase is not approved. ETPL responded that over time an increase in frequency and duration of outages would occur, as well as a decline in customer service.

### **Questions:**



a) Please describe how ETPL plans to address customers' concerns in terms of finding additional efficiencies.

- *ETPL understands the customers' concerns from the OEB's community meeting; however, given that only 4 individual customers attended the event coupled with the fact that the individual that voiced the concerns also went into great detail to describe how poor reliability was in another LDC's territory (with better residential rates) and that in comparison ETPL's reliability and service is excellent and level of service should be maintained. Therefore, ETPL feels that this customer's statement is contradictory and should have little bearing on this case.*
- *Also it is important to note that the customers' information and analysis provided comments in regards to standalone residential rates and did not provide for a full analysis of all customer class's.*
- *As noted by SEC question #1 as part of this round of Interrogatories when a full analysis of rates across all customer classes is conducted ranks in the middle of LDC comparators and all LDC's in general.*
- *That said given ETPL's ranking amongst our peers and the exceptional performance acknowledgement by the customers at the community meeting is a good indicator of current performance and that the plans and spending ETPL has completed over the years have been effective at minimizing rate increases and maximizing reliability.*
- *Notwithstanding, ETPL is always looking to find efficiencies and is working diligently to provide value to its customer.*
- *ETPL has also done a good job with working with neighboring LDC's to find efficiencies. ETPL's efforts in working closely with our strategic partners have led to business case review in support of merger opportunities which has led to merger applications that will inevitably help drive further efficiencies in an effort to control rate increases while providing a high level of service our customers expect.*
- *Furthermore ETPL agreed to be part of the OEB's Pilot for a Proportionate review of Cost of Service rates to allow for further efficiencies. ETPL's hope is that through these efforts the outcome will drive a more streamlined approach for LDC's future rebasing.*

b) Please provide additional information that supports ETPL's assertion that if the requested rate increase is not approved, over time an increase in frequency and duration of outages would occur, as well as a decline in customer service.

- ***ETPL views this as a natural outcome of failing to invest properly in its distribution system. ETPL would note this, is in part, the rationale included in the OEB's DSP, Filing Requirements For Electricity Distribution Rate Applications – 2018 Edition for 2019 Rate Applications – Chapter 5, section 5.1.1 and 5.1.2, which specifies the rationale for investing in capital infrastructure especially in respect of system renewal.***
- ***All assets have a useful life and as assets age (see pole distribution) where reduced spending may result in an older pole population more susceptible to failure. The same would be true for transformers and other assets.***
- ***ETPL would note that historically, when underinvestment occurs, reliability has suffered and maintenance has increased. This was the case in the Town of Clinton when ETPL took over from Clinton Power as well as Port Stanley back in 2000 when ETPL merged the new entity was forced to invest in those communities in order to get the system to a state that did not pose outage issues and significant risk of failure.***

## **2-Staff-7**

Ref: Exhibit 2, Table 2-1: Rate Base Continuity Schedule

### **Preamble:**

Using the numbers in Table 2-1, the requested increase regarding 2018 test year rate base is:

- 27.7% or \$8.7 million from 2012 OEB approved, or 4.6% a year.
- 31.7% or \$9.7 million from 2012 actual, or 5.3% a year.

### **Questions:**

a) Please explain whether ETPL agrees that the above noted increases in rate base from 2012 to 2018 test year may be understated, after taking into account the decrease in the working capital allowance (WCA) from 13% in 2012 to 7.5% in 2018 test year.

- ***ETPL does not agree with the characterization that the increase in rate base is understated. The numbers are what the numbers are and the question imports a characterization of the numbers without incorporation of the context.***
- ***In the prior COS application, ETPL had indicated that capital spending, as recommended, was going to exceed requested as ETPL was balancing ratepayer impact with prudent long-term asset investment.***
- ***ETPL acknowledges that WCA went from 13% to 7.5%.***
- ***Cost of Power also increased by approximately \$30,000,000 during that same time frame. If Cost of Power remained at 2012 levels the change in WCA from 13% to 7.5% would be completely offset.***
- ***If one considers the change in Net Fixed Assets the spending over the 2012 to 2018 period was consistent with 2012 forecast.***
- ***Controllable expenses increased by 14% or approximately 2.38% per year during which included approximately 2% annual customer growth over that same period. ETPL would note that customer growth beyond forecast necessitates additional non-discretionary capital spending that would not have been included in the 2012 forecast. Further, the 2018 forecast of controllable expenses includes additional activities such as cyber-security which represent approximately 2% of the current forecast spending.***
- ***Finally, ETPL cautions comparing individual numbers that were agreed to in settlement without a complete contextual analysis.***

b) After changing the WCA in 2012 to 7.5% on a pro-forma basis, please confirm that the requested increase regarding 2018 test year rate base is:

- 37.0% or \$10.9 million from 2012 OEB approved, or 6.2% a year.
- 44.6% or \$12.4 million from 2012 actual, or 7.4% a year.
- ***ETPL agrees the calculation as described creates that mathematical results but for the reasons above, denies the calculation as requested is either***

***meaningful or has any probative value in analyzing the requested revenue requirement.***

- ***As detailed in the question above ETPL notes that while Board staff's calculations are correct if the calculation was also done using 2012's cost of power values then the incremental increases in rate base suggested here would be entirely offset.***

## **2-Staff-8**

Ref: Exhibit 2, Table 2-1, Table 2-4  
 Chapter 2 Appendices, Appendix 2-BA  
 Exhibit 2, section 2.2.6 and section 2.5.2

### **Preamble:**

OEB staff has performed a comparison of the average NBV as per Appendix 2-BA to Table 2-1 and Table 2-4 in Exhibit 2, and noted a discrepancy of \$358,002.

### **Calculation of Average**

#### **NBV**

Opening as per App 2-BA	34,699,836
Closing as per App 2-BA	36,100,006
Average NBV	<u>35,399,921</u>
Average NBV as per Table 2-1 and Table 2-4	<u>35,041,919</u>
Discrepancy	<u><u>358,002</u></u>

OEB staff notes that there are other consistencies in the application. For instance in the overview section of the revised application, the 2018 test year OM&A is shown as \$6,468,593<sup>5</sup> while in the OM&A section, it is shown as \$6,456,768.<sup>6</sup>

OEB staff has compared ETPL's description of gross asset additions in section 2.2.6 "Variance Analysis on Gross Asset Additions" to section 2.5.2 "Analysis of Capital Expenditures". There appears to be discrepancies between these sections. However,

<sup>5</sup> Exhibit 1, Tab 5, Schedule 1, Page 7

<sup>6</sup> Exhibit 4, Tab 1, Schedule 4, Page 1

some discrepancies may be explained by items such as the treatment of capital contributions.

Additional discrepancies in evidence are noted at other interrogatories below.

**Questions:**

- a) Please review the evidence and reconcile all discrepancies, including the above noted discrepancies, and update evidence where required.
- ***As part of the interrogatory process ETPL is reviewing its continuity schedules and once all discrepancies are correct ETPL will recalculate its average Net Book Values, update rate base, and file a revised RRWF and bill impacts.***

**2-Staff-9**

Ref: 2012 Cost of Service Decision,<sup>7</sup> Settlement Agreement, page 8

**Preamble:**

ETPL outlined a number of areas with respect to rate base and operating costs which it planned to achieve upon receiving its 2012 cost of serve decision. OEB staff is unclear if ETPL achieved what it set out to accomplish. In particular, page 8 of the Settlement Agreement stated the following:

The revenue requirement and rate adjustments arising from this Settlement Agreement will allow ETPL to make the necessary investments to serve customers, maintain the integrity of the distribution system, to maintain and improve the quality of its service and to meet all compliance requirements during 2012.

**Questions:**

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<sup>7</sup> EB-2012-0121

- a) Please outline how ETPL achieved what it set out to accomplish in its 2012 cost service proceeding with respect to rate base and operating costs. In particular, please explain how ETPL made the necessary investments required to serve its customers, maintain the integrity of the distribution system, maintain and improve the quality of its service, and meet all compliance requirements, as articulated in its 2012 cost of service settlement agreement.
- ***ETPL worked hard since its last rebasing to manage its infrastructure and address areas of its system with the greatest impact to reliability. ETPL has been diligent in converting its system to 27.6 kV to reduce losses and make its system more efficient for its customers. Lastly ETPL has successfully deployed scada and smart switches that have enabled us to quickly determine outage causes and respond in a more effective and timely manner and allowed us to restore power more quickly.***
- b) Please describe any items that were not achieved with respect to rate base and operating costs and quantify the impact on the 2018 test year revenue requirement.
- ***No specific items were not achieved with respect to rate base operating costs and therefore there is no impact on the 2018 test year revenue requirement.***

## 2-Staff-10

Ref: Exhibit 2, Tab 4, Schedule 1, page 3  
Exhibit 2, Table 2-33  
Exhibit 8, Table 8-12  
RTSR Workform

### Preamble:

In its evidence, ETPL indicated that it calculated its cost of power (CoP) as follows.

ETPL has calculated the cost of power for the 2017 Bridge Year and 2018 Test Year based upon the results of the load forecast provided in Exhibit 3. The commodity prices utilized in these calculations were published on October 19<sup>th</sup>, 2016 in the Board's Regulated Price Plan Report – November 1<sup>st</sup>, 2016 to

October 31<sup>st</sup>, 2017. Should the Board publish a revised RPP Report prior to reaching a decision in this application ETPL will update the electricity prices in the forecast. However, ETPL does not intend to utilize the commodity prices as provided as part of the Ontario Fair Hydro Plan since these rates and measures are only temporary in nature and the costs calculated here will underpin ETPL's rates for the foreseeable future.

Page 16 & 17 of the 2019 Filing Requirements<sup>8</sup> outline required inputs when calculating the CoP to be included in the working capital allowance.

**Questions:**

- a) Please complete Appendix 2-Z to calculate CoP in accordance with the 2019 Filing Requirements and update evidence where required.
- ***ETPL has not completed the requested spreadsheet. ETPL filed a 2018 COS application not 2019. At the request of Board staff ETPL agreed to participate in a Pilot for the New Adjudicative Approach to Rate Making, had ETPL not been part of this process it is reasonable to assume that its COS process would have been completed (or substantively completed) prior to this new requirement being implemented on July 18<sup>th</sup> 2018.***
- b) If ETPL does not intend to utilize the commodity prices as provided as part of the Fair Hydro Plan, please indicate why the OEB should approve ETPL's rates on a different basis as compared to other distributors regarding this issue.
- ***Notwithstanding the above, ETPL has recalculated commodity prices based upon FHP pricing but notes that only 3 or four LDC's have filed a COS application since the inception of the FHP and ETPL notes that it is concerned that the large swing in commodity costs that could occur if the FHP is rescinded would result in an WCA that is significantly lower than it otherwise should be.***
- ***ETPL notes that it appears at the outset that the FHP will survive with the new government and as such ETPL is comforted that the COP calculation used under the FHP may be sufficient for ETPL's WCA calculations.***
- c) Please also update the CoP calculation to reflect the following:

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<sup>8</sup> Filing Requirements For Electricity Distribution Rate Applications - 2018 Edition for 2019 Rate Applications - Chapter 2 Cost of Service July 12, 2018.

- i. A change of the smart metering entity charge to \$0.57 from \$0.79
  - ii. Revised RTSRs to reflect updated UTRs
  - iii. Revised Rural and Remote Rate Protection (RRRP) charge to \$0.0003 from \$0.0021
  - iv. A revision of the low voltage (LV) charges included in Exhibit 2, Table 2-33 CoP of \$1,355,908 that reconciles with the LV charges included in Exhibit 8, Table 8-12 of \$1,401,830.
- ***ETPL has made all of the above changes to COP calculations and filed them with its responses.***

## **Final Issues List Sub-Issue**

This rate base issue includes:

- a) Has ETPL adequately addressed any discrepancies that could affect opening rate base?

## **2-Staff-11**

Ref: ETPL's response to OEB staff question #18 and 24, Appendix 2-BA for 2016

### **Preamble:**

OEB staff had asked ETPL to explain the reconcile the difference between ETPL's net PP&E per its 2016 audited financial statement and the net PP&E as of December 31, 2016. In response, ETPL provided the description and amounts of elements that are in its audited numbers but are not in rate base (e.g. Account 2055 – WIP). ETPL has since filed an updated schedule 2-BA. ETPL has indicated that it has reconciled the balances to audited statements.



OEB staff notes that there is an unexplained difference of \$188,064 between Appendix 2-BA for 2016 and the audited financial statements net PP&E as of the same date (rate base is higher than net adjusted PP&E per ETPL's 2016 audited statements).

**Questions:**

a) Please explain the difference.

- ***ETPL has updated its continuity statements and included these updates in all aspects of the application and rate base.***

b) Please confirm that the socialized renewable energy generation related amounts are not included in the rate base.

- ***ETPL has not included the socialized renewable energy generation amounts in rate base.***

**2-Staff-12**

Ref: Appendices 2-BA and Appendix 2-EC filed March 1, 2018

**Questions:**

1. Appendices 2-BA:

- a) 2012 ending net PP&E does not equal opening 2013 PP&E for both, CGAAP and Revised CGAAP schedules. N.B. Note 1 at the bottom of Appendix 2-EC states: For an applicant that made the capitalization and depreciation expense accounting policy changes on January 1, 2013, under both former CGAAP and revised CGAAP should be the same.
- b) The 2013 Revised CGAAP ending PP&E does not equal opening 2014 MIFRS. Please explain the differences.
- c) Some of the cells (Closing balance under Cost) on 2013 CGAAP schedule are hard-coded, resulting in an incorrect number for Net PP&E for CGAAP 2013.

- d) It appears that IFRS changeover related adjustments were made as of the transition date of January 1, 2014. These entries are to be made as of the changeover date of January 1, 2015 (please refer to APH Article 510).

Please provide the corrected schedules.

- ***ETPL has included updated continuity statements that tie to the financials and reconcile the issues addressed in the interrogatories.***

2. Appendix 2-EC:

- a) Appendix 2-EC has not been prepared according to instructions for the schedule. It is using Gross PP&E and not net P&E.
- b) Values for net additions and net depreciation shown on Appendix 2-EC do not match Appendices 2-BA.

Please provide the corrected schedule ensuring that they match the underlying Appendices 2-BA.

- ***ETPL has corrected Appendix 2-EC utilizing its corrected continuity and Net PP&E and included the corrected amortization expense in the revised RRWF.***

**2-Staff-13**

**Ref: Appendices 2-C and 2-BA**

**Preamble:**

MIFRS Depreciation expense per Appendices 2-C do not match Appendix 2-BA for all years from 2014 to 2018. For each of these years, the Appendices 2-C show a higher number for depreciation expense than the corresponding amount per Appendices 2-BA.

**Questions:**

- a) Please provide an explanation, and correct the schedules as applicable.
- ***ETPL is updating its continuity statements and will provide updated NBV and amortization figures in its RRWF.***

## **Final Issues List Sub-Issue**

- d) Is ETPL's accounting treatment of customer contributions correct?

## **2-Staff-14**

Ref: ETPL's response to OEB staff question #27

### **Preamble:**

ETPL has stated:

Under CGAAP, ETPL recorded customer contributions as an offset to the cost of capital assets and amortized accordingly. Under MIFRS, ETPL cannot capitalize these customer contributions as part of its net capital assets, but instead will classify the contributions as a deferred revenue liability and amortize the costs to revenue over the life of the asset to which the contribution relates.

OEB staff notes that the treatment of customer contributions under MIFRS is not correctly described by ETPL. The assets acquired or construction are to be capitalized as per section 430 of the APH, and equal amount is recorded under Account 2440, and is used as an offset on the PP&E schedules for the purpose of rate base calculation.

### **Questions:**

- a) Please confirm that ETPL has accounted for customer contributions in accordance with the APH section 430.
- ***ETPL has updated its continuity statements in which treatment of customer contribution complies with APH section 430.***

- b) Please confirm that ETPL has followed the APH section 510 for transitional amounts that were in ETPL's Account 1995 prior to 2015.
- ***ETPL has updated its continuity statements in which treatment of customer contribution complies with APH section 510.***
- c) Please confirm that ETPL's rate base has been calculated in accordance with the APH sections 430 and 510 as it relates to customer contributions and other transitional items related to PP&E.
- ***ETPL has updated its continuity statements and in turn calculated updated rate base for the treatment of customer contribution complies with APH section 430 & 510.***

## **Final Issues List Issue**

### **2) Distribution System Plan (DSP) and Capital Expenditures**

Are ETPL's proposed capital expenditures appropriate and have the trade-offs with the proposed level of Operating Costs been given adequate consideration?

## **2-Staff-15**

Ref: Exhibit 4, Tab 2, Schedule 1, Page 1

### **Preamble:**

At the above noted reference, ETPL stated the following with respect to its budgeting process:

Each department manager or supervisor then develops capital and operating plans keeping these strategic issues or objectives in mind.

### **Questions:**

- a) Please describe in more detail how the trade-offs made between ETPL's proposed level of capital expenditures with the proposed level of operating costs

have been given adequate consideration, in particular regarding both budgeted costs and ad-hoc costs.

- Through ETPL's optimization process we run multiple scenarios from our project library to which we analyse the output of optimized and deferred projects (capex & opex).
  - ***ETPL focuses on maximizing the greatest proportion of strategic objectives achieved while minimizing our risks.***
  - ***As ad-hoc costs get incurred throughout the budget year we look to cut optimized projects that were budgeted for that pose the least amount of risks to the organization.***
  - ***In some cases where the risk of deferral are too high we go back to the board of directors for increased budget spending approval if material thresholds are being exceeded.***
- b) Please identify any initiatives considered and/or undertaken by ETPL, including any analysis conducted, to optimize plans and activities from a cost perspective, including balancing cost levels of OM&A versus capital.
- ***ETPL leverages a sophisticated software toolset we call the Optimizer that it acquired the rights to from TXU Energy's affiliate ONCOR Solutions.***
  - ***The Optimization process is an extensive review and analysis of projects within ETPL's 5 – 10 year plans***
  - ***ETPL's process for budgeting leverages information from yearly inspections of asset condition, outage statistics (worst performing feeders), system constraints and customer demand drive inputs into the project scoring tables.***
  - ***The Optimization of tool analyzes a portfolio of projects selected for consideration for a given budget year***

- ***The results of each scenario run through the optimization tool is reviewed to provide the best balance between OM&A and capital spend for the year.***

## **2-Staff-16**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.97

### **Preamble:**

At the above noted reference, ETPL stated the following:

#### **System Renewal**

On a high level, system renewal type projects are driven by the prescribed spending level determined through the asset management plan. These expenditures look to replace aging infrastructure prior to a decline in system reliability, power quality and safety and prior to an increase in operating and maintenance costs that are associated with end of life assets. On a more granular level, specific capital projects are identified by ETPL engineering and operations staff and evaluated using an optimization process that is used to select, prioritize and pace the mix of projects.

### **Questions:**

- a) Please describe the inputs that are considered as part of the optimization process used to select, prioritize and pace the mix of projects.
  - ***The inputs that are considered as part of the optimization process are as follows and each strategic objective has been assigned a weighting. Further detail regarding each input can be found in DSP Section 5.3.1a) pg. 45.***
  - ***Financial (11%)***
  - ***Service Quality (13%) - 6.5% for each SAIDI and SAIFI***
  - ***Company Image (8%)***
  - ***Legal (8%)***
  - ***Regulatory (18%)***
  - ***Public Safety (13%)***
  - ***Employee Safety (13%)***

- ***Environmental (16%)***

- i. How are OM&A cost considerations incorporated into the optimization process?
  - ***OM&A Costs are integrated within the Financial strategic objective noted above. The optimization process requires ETPL to estimate potential cost savings and when they will be realized within a 10 year horizon. A Financial score is then assigned to each project based on the upfront costs of the project and any downstream savings or costs. ETPL also evaluates OM&A projects within the process including vegetation management, thermograph scans, pole inspections, padmount maintenance, and load break switch maintenance.***
- b) What detailed calculations are completed by this tool? Please provide concrete examples.
- ***ETPL has created a project database within the tool which includes 2-3 years of possible capital projects; each project is scored based on the strategic objectives and assigned a budgetary cost. The tool then applies the weighted importance of each objective and chooses a group of projects that achieve the greatest strategic value within a defined overall spending level.***

## **2-Staff-17**

Ref: February 26, 2018 OEB Staff Summary of Community Meeting, page 4

### **Preamble:**

Page 4 of the OEB Staff Summary of Community Meeting outlined a concern of customers regarding the cost of new connections. ETPL explained that many customers do not pay the full cost of a new connection. The amount collected depends on the nature of the connection and the type of customer.

### **Questions:**

a) Please provide more information regarding ETPL's treatment of customer connections, in particular how much is excluded from, and included in, capital additions incorporated into the 2018 test year rate base.

- ***New Residential customers receive the supply and installation of overhead distribution transformation capacity and the supply and installation of up to 30 metres overhead secondary conductor or an equivalent credit.***
- ***New Commercial customers receive a credit depending on the type of service they are connecting (i.e. single phase or three phase) the credit is intended to cover the costs of the transformation required.***

## 2-Staff-18

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, page 57

### Preamble:

At the above noted reference, ETPL stated the following:

Maple Leaf Foods who employs approximately 400 people in the town of Thamesford has recently announced that it will be closing its facility and moving a portion of the production to a facility in Mitchell. The timing and affect this will have on ETPL is currently unknown. In addition GM (CAMI) Automotive in Ingersoll has recently announced that it will be moving production of the Terrain to Mexico resulting in a loss of 600 jobs. Again the degree to which this will affect ETPL is unknown at this time; the DSP has been prepared without any specific adjustments based on a material change in economic growth or decline.

### Questions:

a) Please provide a status update on the Maple Leaf Foods and GM Automotive closures.

- ***Maple Leaf Foods is still operating in Thamesford and as such there has been no impact or material change in economic growth or decline. In fact new subdivisions in Thamesford and Ingersoll have***



***begun development as general growth in the area is impacting the economy to a greater degree than the changes at Maple Leaf Foods and GM Ingersoll.***

- ***The GM Ingersoll movement has similarly not presented an economic change to the area. The Equinox line that remained in Ingersoll has continued its excellent performance and staff reductions appear to have been handled through attrition after a work interruption at the plant.***

b) What effect did the forecast closures have upon ETPL planned capital expenditures?

i. Do these planned expenditures remain appropriate in light of the latest information regarding the closures?

- ***Given that both noted changes have had no change to local growth and the projected job loss has not materialized ETPL notes that the planned expenditures remain appropriate for the growth that ETPL and the area are seeing.***

## **Final Issues List Sub-Issue**

4) Is the extent of ETPL's contribution to and need for Hydro One related projects tentatively scheduled beyond 2019 in Norwich, Mitchell and Beachville adequately justified?

## **2-Staff-19**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.23

### **Preamble:**

At the above noted reference, ETPL stated the following:

ETPL actively engages our upstream distributor Hydro One Networks Inc. (HONI) to discuss local issues and reliability concerns. No capital investments are expected prior to 2019 however there are a few upcoming projects tentatively scheduled

beyond 2019 in Norwich, Mitchell and Beachville. The financial contribution required for these projects are currently unknown as the project scopes have yet to be determined. Each of these projects addresses local reliability or capacity issues and ETPL will have only partial control over the scope, timing, costs etc.

**Questions:**

***In addition to the answers provided below it should be noted that in seeking approval of its DSP, Erie Thames is only seeking cost consequences as it relates to the test year and as detailed in the application through rate base and associated calculations. The spending in subsequent years will not be reflected in rates until ETPL comes back to The Board for its next rebasing.***

- a) If exact financial contribution numbers aren't presently available, please provide budgetary estimates for ETPL's anticipated contribution requirements for the upcoming projects scheduled beyond 2019.
- i. Please define the classification for these financial contributions (i.e., capital investment or other category).
  - ***ETPL does not expect to be responsible for large contributions as a result of on-going efforts with Hydro One to improve reliability in certain areas. The extent of ETPL's contribution would be minimal and may include minor capital investments to connect with Hydro One projects (i.e. 1-2 poles to accommodate connection between the two utilities)***
- b) If these projects materialize over the forecast period, how will ETPL fund the proposed contributions?
- i. In what circumstances would ETPL file an Advanced / Incremental Capital Module with the OEB to cover the costs?
  - ***As noted above ETPL does not expect these contributions to be material in nature and will be funded within existing system renewal/system access forecasts as required.***
- c) Are the local reliability and capacity issues being addressed by these projects discussed in the current DSP?
- i. If yes, please provide specific references to this information.
  - ***The specific areas mentioned have had historical reliability events as a result of loss of supply which prompted Hydro One and Erie***

***Thames to engage in discussions to improve the situations. This type of interaction between distributors is a common occurrence due to the nature of our distributions systems.***

- ii. If no, please provide additional information on the reliability and capacity issues that are driving the need for these projects.
- d) Has ETPL considered alternative solutions for each need or is the only reasonable solution to have HONI implement these projects?
  - i. If yes, please describe the alternative solutions considered.
  - ii. If no, why not?
    - ***ETPL always considers all alternatives and if a project is identified within in our own system it will be analyzed through our Optimization process and completed if chosen.***
- e) Why does ETPL only have partial control over the scope for projects to which it must contribute?
  - i. Do ETPL's ratepayers face cost risks if the scope and magnitude of capital investment decisions is delegated to HONI?
  - ii. What remedies does ETPL have to ensure that ETPL's ratepayers are not required to fund contributions that provide poor value to ETPL's ratepayers?
    - ***As noted above, ETPL does not expect to be responsible for large contributions as a result of on-going efforts with Hydro One to improve reliability in certain areas. The extent of ETPL's contribution would be minimal and may include minor capital investments to connect with Hydro One projects (i.e. 1-2 poles to accommodate connection between the two utilities)***

#### **Final Issues List Sub-Issue**

- 4) Has ETPL provided adequate support for its conclusion that a number of capital investments will result in increased efficiency?

#### **2-Staff-20**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.19

**Preamble:**

At the above noted reference, ETPL stated the following:

Source of Cost Savings:

ETPL expects that a number of capital investments over the forecast period will result in increased efficiency operating and maintaining the distribution system.

**Questions:**

- a) Are ETPL's expectations based upon an economic analysis or business cases?
  - i. If yes, please provide the economic analysis and/or business case.
  - ii. If no, please describe the basis of ETPL's expectations.
    - ***No, Erie Thames expectations are primarily based on reasonable assumptions which are consistent with good utility practice and industry standards. As an example, when completing a voltage conversion project from 4.16kV to 28kV there will be efficiencies created that will be evident in Erie Thames loss factors, it will also lead to removal of all municipal substations removing an asset that is expensive to maintain and replace.***
- b) Does ETPL plan to measure the increases in efficiency?
  - i. If yes, please explain how ETPL will measure the efficiency results.
  - ii. If no, please explain why not.
    - ***ETPL does not currently have any metrics that explicitly measure sources of cost savings since these efficiencies are difficult to isolate and quantify. Over the long term ETPL uses the OEB defined efficiency assessment and other benchmarking tools to ensure continuing improvement.***

## Final Issues List Sub-Issue

- 4) Has ETPL adequately explained and justified the reasons for and the impact of the two-year lag for Asset Condition Assessment (ACA) and Asset Management Plan (AMP) information, which is current as of January 2015 on the DSP?

### 2-Staff-21

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.21

#### Preamble:

At the above noted reference, ETPL stated the following:

The information used within this report is current as of January 1<sup>st</sup>, 2017; with that being said the ACA & AMP were developed with asset information accurate as of January 1<sup>st</sup>, 2015.

#### Questions:

- a) Please explain the reason for the 2-year lag in asset information utilized in the ACA and AMP.
- ***It was determined that the effort required to update the ACA & AMP would not result in enough value or a material change to the outcome.***
- b) How does this lag impact the planned capital spend?
- ***The lag in the ACA & AMP will have very little impact on the planned capital spend. The ACA & AMP (2015) were completed to establish a recommended spending level based primarily on asset age.***
  - ***The condition of the asset base as a whole does not materially change from year to year, and therefore ETPL does not intend to update the ACA & AMP on a yearly basis; ETPL plans to update these documents on a 5-year basis.***
  - ***In addition, the ACA & AMP simply makes a recommendation to the high level investment required to maintain the asset base. ETPL then uses this recommendation along with other factors (historical***

***spending, reliability trends, financial constraints, bill impacts etc.) to determine a prudent spending level which may or may not match the recommended level.***

- c) In light of ETPL's continuing efforts to improve the ACA and AMP processes, within the current DSP have capital spending plans incorporated flexibility to allow for optimal deployment of capital to maximize lifecycle economics of the ETPL assets?
- i. If yes, please provide a description of how optimal capital deployment is accomplished and incorporated into capital spending plans.
- ***As previously discussed ETPL leverages a sophisticated software toolset we call the Optimizer which allow for the optimal deployment of capital to maximize lifecycle economics.***
  - ***ETPL's process for budgeting leverages information from yearly inspections of asset condition, outage statistics (worst performing feeders), system constraints and customer demand drive inputs into the project scoring tables.***
  - ***Therefore projects that seek to replace assets which have not yet reached the end of their economic and useful life would not score highly and be chosen through the process unless another driver was present.***
- ii. If no, why not?

## **Final Issues List Sub-Issue**

- 4) As ETPL is having to manually lower the recommended renewal spending levels, is this an indication that the ACA and AMP may not be properly timed or misapplied?

## **2-Staff-22**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.127-128

**Preamble:**

At the above noted reference, ETPL stated the following:

System Renewal spending will increase by approximately 19% when compared to average historical spending levels. The 2011 and 2015 ACA & AMP plans prepared by Metsco Energy Solutions and Erie Thames respectively both recommended a higher level of expenditure on fixed distribution assets. In order to balance an increase to historical values and maintaining appropriate asset renewal levels ETPL plans to spend an average of approximately \$2,000,000 yearly. This level of renewal spending is much lower than the AMP recommends however ETPL is confident that monitoring of reliability statistics and testing/inspections procedures will ensure no adverse effects will occur.

**Questions:**

- a) If the ACA and AMP are recommending levels of expenditure that ETPL considers too high, is this an indication that the recommendations that are derived from the ACA and AMP processes are generating inappropriate results?
  - i. If no, please reconcile why ETPL is confident that no adverse effects will occur.
- ***The ACA & AMP is currently providing a very simplistic analysis of ETPL's asset base; it is primarily driven by age data and industry accepted useful life estimates for all major assets. The methodology used to determine the recommended spending level was conservative by design and does not take into account the complicated nature of the decisions required to balance asset renewal, customer preferences, municipal requirements, reliability metrics and the other factors. For example, Figure 33 of the ACA/AMP indicates that if the recommended spending level was invested into end of life assets ETPL's overall asset base would drastically improve over time. This however does not take into account that customer engagement indicates that the vast majority of customers are satisfied with our level of reliability and therefore***

***spending at this level would not correspond to customer expectations.***

- ***ETPL is confident that adverse effects will not occur because we actively monitor reliability metrics, historical spending levels and complete yearly inspection/testing to ensure our capital investment levels are producing desired results. In addition, our distribution system is relatively small and simple which allows us to more easily understand the overall condition and performance of the system.***

ii. If yes, please list the issues with the ACA and AMP processes that are leading to the differences in results.

b) What steps is ETPL taking to resolve this issue?

- ***ETPL does not intend to make changes to this approach at this time. We feel that the ACA & AMP are one tool of many required to make informed decisions about our asset investment levels. We understand the methodology that was taken in the ACA & AMP and are able to take the recommendations and combine them with other important inputs to create a prudent distribution system plan.***

## **Final Issues List Sub-Issue**

4) Has ETPL provided sufficient information as to the means which it uses to assess data accuracy?

## **2-Staff-23**



Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.21

**Preamble:**

The following table shows Asset Data Accuracy.

Table 3: Asset Data Accuracy

ASSET TYPE	2011	2015
	DATA ACCURACY (%)	
Poles	83%	94%
Pole Mounted Transformers	0%	44%
Pad Mounted Transformers	0%	72%
Underground Medium Voltage Cable	0%	0% **

**Questions:**

a) How is data accuracy assessed? Please provide concrete examples.

- ***The percentages shown in Table 3 above indicate the accuracy of age data for each asset. As an example, ETPL knows with certainty the age of 94% of our poles.***

b) Is data accuracy different than data completeness?

i. If yes, please explain how ETPL assesses both of these parameters?

- ***No, we would consider data accuracy as discussed in our ACA & AMP to be the equivalent to data completeness.***

c) What factors are assessed in compiling asset data for each asset type listed in Table 3 above?

***The percentages shown in Table 3 above indicate the accuracy of age data for each asset.***

## Final Issues List Sub-Issue

- 4) Has ETPL provided an adequate explanation for the worsening scorecard trend for the measure “Average Number of Hours that Power to a Customer is interrupted?”

## 2-Staff-24

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.31 & 37

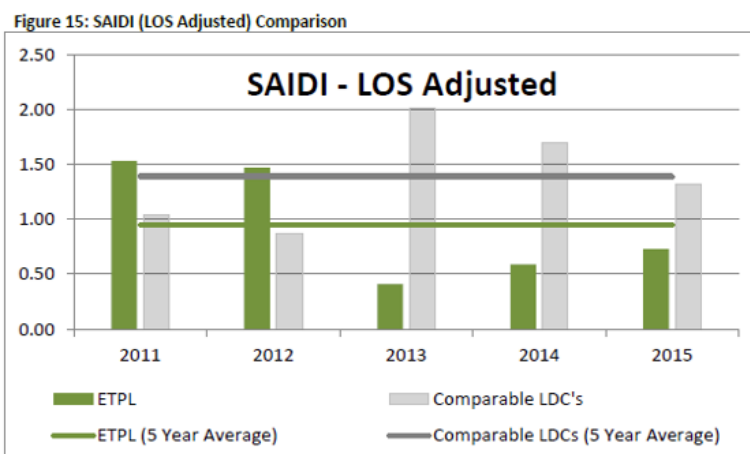
## Preamble:

Figure 5: 2016 OEB Scorecard

Scorecard - Erie Thames Powerlines Corporation										8/17/2017	
Performance Outcomes	Performance Categories	Measures	2012	2013	2014	2015	2016	Trend	Target		
									Industry	Distributor	
Customer Focus  Services are provided in a manner that responds to identified customer preferences.	Service Quality	New Residential/Small Business Services Connected on Time	98.80%	98.80%	99.40%	98.40%	95.69%	⬆️	90.00%		
		Scheduled Appointments Met On Time	100.00%	100.00%	100.00%	100.00%	100.00%	↔️	90.00%		
		Telephone Calls Answered On Time	94.60%	95.80%	95.50%	98.40%	98.49%	⬆️	65.00%		
	Customer Satisfaction	First Contact Resolution			99.7%	99.85	99.54				
		Billing Accuracy			99.85%	99.46%	95.56%	⬆️	98.00%		
Operational Effectiveness  Continuous improvement in productivity and cost performance is achieved; and distributors deliver on system reliability and quality objectives.	Safety	Customer Satisfaction Survey Results			100 %	89%	89				
		Level of Public Awareness				83.40%	83.40%				
		Level of Compliance with Ontario Regulation 2204 <sup>1</sup>	C	NI	C	C	C	↔️		C	
		Serious Electrical Incident Index	0	0	0	0	0	↔️		0	
		Rate per 10, 100, 1000 km of line	0.000	0.200	0.000	0.000	0.000	↔️		0.000	
	System Reliability	Average Number of Hours that Power to a Customer is Interrupted <sup>2</sup>	1.47	0.41	0.39	0.73	1.46	⬆️		0.98	
		Average Number of Times that Power to a Customer is Interrupted <sup>2</sup>	0.31	0.20	0.30	0.48	0.24	⬆️		0.41	
		Distribution System Plan Implementation Progress			In Progress	94%	104				
	Cost Control	Efficiency Assessment	4	3	3	3	3				
		Total Cost per Customer <sup>3</sup>	\$564	\$610	\$831	\$656	\$676				
Public Policy Responsiveness Distributors deliver on obligations mandated by government (e.g., in legislation and in regulatory requirements imposed further to Ministerial directives to the Board).	Conservation & Demand Management	Total Cost per Km of Line <sup>3</sup>	\$30,891	\$32,792	\$33,707	\$24,342	\$36,650				
		Net Cumulative Energy Savings <sup>4</sup>				13.75%	31.35%			27.63 GWh	
	Connection of Renewable Generation	Renewable Generation Connection Impact Assessments Completed On Time	100.00%			100.00%	100.00%	⬆️			
		New Micro-embedded Generation Facilities Connected On Time		100.00%	82.86%	100.00%	100.00%	⬆️	90.00%		
Financial Performance  Financial viability is maintained, and savings from operational effectiveness are sustainable.	Financial Ratios	Liquidity: Current Ratio (Current Assets/Current Liabilities)	0.78	0.75	0.58	0.35	0.88				
		Leverage: Total Debt (includes short-term and long-term debt) to Equity Ratio	1.23	1.19	1.05	1.56	1.55				
		Profitability: Regulatory Return on Equity	9.12%	9.12%	9.12%	9.12%	9.12%				
		Deemed (included in rates) Achieved	8.43%	11.80%	10.63%	9.36%	5.33%				
<div><div><div>1. Compliance with Ontario Regulation 220/4 assessed: Compliant (C); Needs Improvement (NI); or Non-Compliant (NC).</div><div>2. The trends arrow direction is based on the comparison of the current fiscal year rolling average to the fiscal year 2018 to 2014 average (distributor specific) target on the right. An upward arrow indicates decreasing reliability while downward indicates improving reliability.</div><div>3. A benchmarking analysis determines the total cost figures from the distributor's reported information.</div><div>4. The CO2M measure is based on the new 2015-2020 Conservation First Framework.</div></div><div><div>Legend:</div><div>Lower 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1. Compliance with Ontario Regulation 2204 assessed: Compliant (C), Needs Improvement (NI), or Non-Compliant (NC).  
2. The trend arrow direction is based on the comparison of the current 5-year rolling average to the fixed 5-year (2010 to 2014) average distributor-specific target on the right. An upward arrow indicates decreasing reliability while downward indicates improving reliability.  
3. A benchmarking analysis determines the total cost figures from the distributor's reported information.  
4. The CDM measure is based on the new 2015/2010 Conservation First Framework.

Legend: up down flat  
Current year  
 target met target not met



### Questions:

- a) Please explain the reason for the worsening trend observed under the “Average Number of Hours that Power to a Customer is interrupted” measure listed under the System Reliability performance category.
  - ***The primary reason for the increased SAIDI figure in 2016 was due to a large outage which was the result of a tree falling on our main feeder to the Town of Tavistock during an ice storm. ETPL’s 2017 scorecard included with these responses indicates an improved SAIDI metric as compared to 2016 with a positive trend.***
- b) Relative to the 2011 and 2012 SAIDI scores, did ETPL take specific actions that resulted in the lower SAIDI scores between 2013 and 2015, was the reduction based on external factors, or was the reduction based on a combination of these? Please describe in detail.
  - ***The high SAIDI level in 2012 was the result of a lighting strike to one of our municipal substations which resulted in a large number of customers being out for an extended period of time. This was seen as an anomaly event and not indicative of our overall reliability performance; it can be noted that our SAIFI metrics shown that the frequency of outages throughout these years are minimal.***
- c) Please explain any parallels between actions taken by ETPL in 2013 aimed at improving SAIDI, and actions proposed by ETPL in this DSP to achieve a similar goal of lowering SAIDI measures.

- ***No specific actions were taken in 2013 to reduce the SAIDI metrics and again in 2017 no specific measures are proposed. The large outage event in 2016 was a result of a number of privately owned trees falling into our lines. ETPL has worked with this particular customer to complete additional tree trimming and removals.***

d) In the above scorecard, please explain what “104” signifies under the “Distribution System Plan Implementation Progress” measure under the Asset Management performance category.

- ***ETPL has measured itself on an annual basis with respect to the actual spending level versus its plan. In 2016 Erie Thames spent approximately 104% of the dollars planned to be invested in its distribution system.***

#### **Final Issues List Sub-Issue**

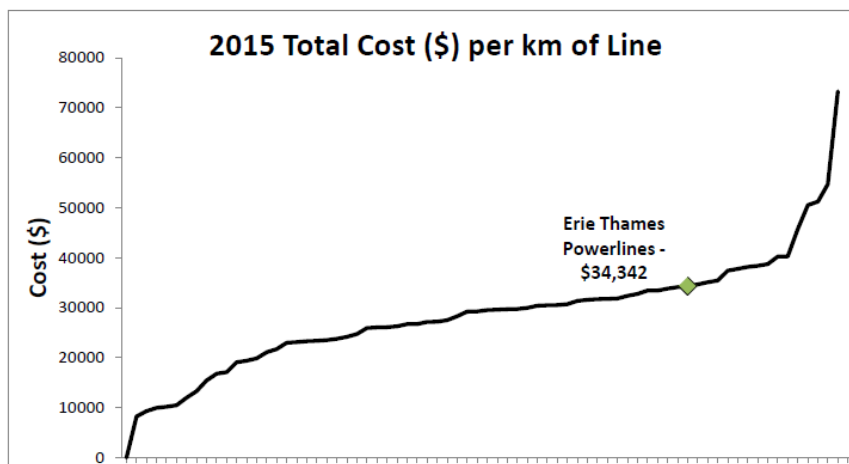
g) Has ETPL provided an adequate explanation as to why its per km costs is in the highest quartile of LDC per km costs?

#### **2-Staff-25**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.33

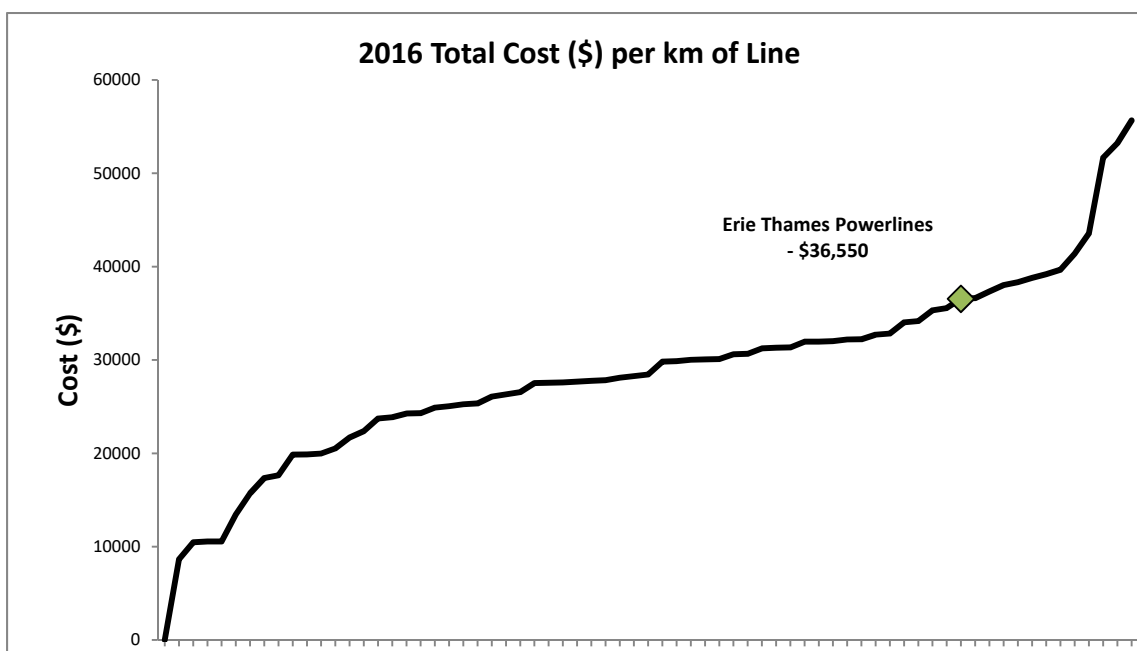
#### **Preamble:**

Figure 8: Total Cost (\$) Per km of Line



**Questions:**

- a) Please explain why ETPL's per km costs are in the highest quartile of LDC per km costs, as demonstrated by its position on the distribution curve in Figure 8.
- It is extremely difficult to determine why ETPL's costs are in the highest quartile of LDC's with regards to cost per km, since there are so many variables that can affect this benchmarking metric. It should be noted that the discrepancy between the first and last quartile is not immense as can be seen from the relatively flat portion in the middle of Figure 8.***
- b) Please provide updated figures with 2016 and 2017 results.
- The 2017 results have yet to be posted to the OEB website; please find the 2016 comparison below.***



## Final Issues List Sub-Issue

- 4) Has ETPL adequately justified the appropriateness of its approach to investment decisions?

## 2-Staff-26

**Ref:** Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.47

## Preamble:

At the above noted reference, ETPL stated the following:

Financial (11%)

Value – The financial category aims to quantify any financial impacts as a result of the project completion. Consideration is given to the project cost, revenue and cost savings in the form of reduced maintenance, or operating costs.

Risk – the risk assigned under this category is based on the loss of revenue and/or cost avoidance as a result of not completing the particular project. The

financial consequences are linked to the probability of an event occurring on a scale ranging from four (4) events a year to one (1) event every ten (10) years.

**Questions:**

a) Is financial risk assessed from the perspective of ETPL, ratepayers or both?  
Please describe in detail.

- ***The financial risk is assessed with consideration for both ETPL and the ratepayer. This scoring category primarily evaluates the upfront costs of completing the project versus the cost savings created by reduced maintenance or operating costs. If the financial risk of a project is high it indicates that the costs of completing the project are outweighed by downstream OM&A costs and therefore completion of the project would benefit both ETPL and the ratepayer.***

b) For assets with long service lives (e.g. >50 years), why is it appropriate to provide a probability floor of one (1) event every ten (10) years?

i. Why doesn't this probability floor overstate the financial risk (i.e. by artificially increasing the minimum probability of failure)?

- ***Within ETPL's optimization tool, projects are scored based on Value, Consequence and Probability for each strategic objective (Public Safety, Employee Safety, SAIDI, SAIFI, environment etc.) The investment optimizer provides a scale of 0-5 for each input; as an example the SAIFI Value input options are shown below:***

**SAIFI Value**

**0 - None**

**1 - < 0.5% overall reduction in SAIFI**

**2 - < 0.1% overall reduction in SAIFI**

**3 - < 0.5% overall reduction in SAIFI**

**4 - < 1.0% overall reduction in SAIFI**

**5 - > 1.0% overall reduction in SAIFI**

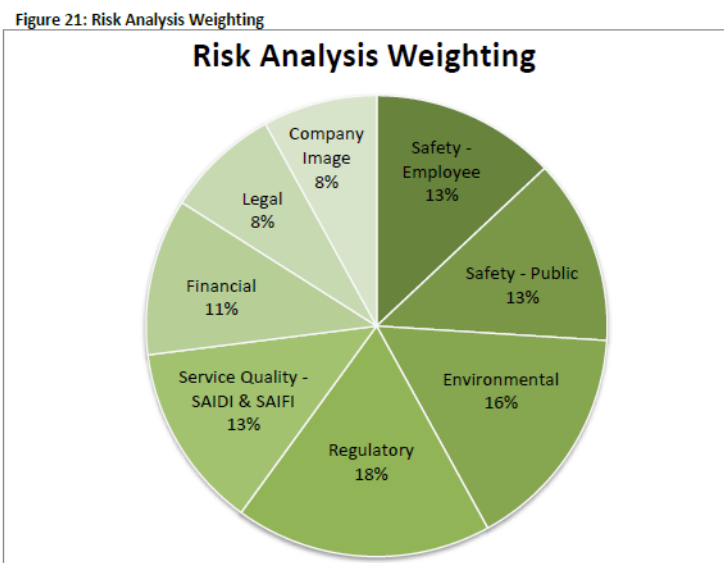
- ***The descriptions representing the values in the optimizer are not always technically representative of the value, consequence or probability and the scale of 0-5 should be used when trying to best reflect the impact of a project. (i.e. it is nearly impossible to***

**determine the % reduction in SAIFI for a specific pole line reconstruction so the scale of 0-5 is used to compare projects; if one project will provide more value to SAIFI metrics as compared to another it may be scored a 3 versus a 2 etc.)**

## 2-Staff-27

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.50

### Preamble:



### Questions:

- a) How were the eight (8) risk analysis categories selected?
  - ***ETPL originally purchased the Optimizer tool from ONCOR Utility Solutions which was an affiliate of TXU Energy (Texas Electrical Utility). The strategic objectives were determined through consultation with TXU Energy leveraging their experience as large North American utility and provider to other utilities. These strategic objectives are approved by ETPL's board of directors on a yearly basis to ensure they still meet the needs of the utility.***
- b) How were the numerical weights assigned to each risk category determined?



- i. Does ETPL periodically revisit the numerical weights?
- ***ETPL includes the numerical weights during our yearly CAPEX presentation to the board of directors to ensure the weighting still meets the needs of our utility.***
- ii. Why is the weighting provided to Company Image plus Legal more than the weighting provided to the individual weightings for Safety – Employee, Safety – Public, and Service Quality, and the same as the individual weighting for Environmental?
- ***There are various strategic objectives that in combination can drive a project to be chosen through the optimization process. It should be noted that safety is weighted at a combined 26% which is the largest strategic objective within the optimization process. The subsets of Public and Employee safety are simply used to evaluate risks separately however it is very rare for a project to score high in public safety and not score high in employee safety.***
- iii. How does EPTL avoid “double counting” risk when a risk event would potentially impact multiple factors such as Company Image, Legal, Financial, and Environmental?
- ***If the risk scores assigned to a project (a combination of consequence & probability) will impact multiple strategic objectives it is acceptable for this to occur. If multiple strategic objectives are impacted the overall risk of not completing the project will be greater and will drive the project to be chosen in the Optimizer tool.***
- c) How does ETPL ensure that the assigned numerical weights are not biased towards supporting unduly pre-emptive asset replacements?
- ***ETPL’s process for assigning scores to each project involves multiple (3-4) managers from the engineering and operations departments and therefore is not reliant on the basis of a single individual. Typically a project that contains end of life assets has elevated scores in SAIDI, SAIFI, Customer Safety, and Employee Safety along with potential increases in Legal and Environmental***

**scores. For a project to be optimized without end of life assets it would require a tremendously high score in another strategic objective; therefore the process inherently favours replacement of end of life assets.**

- d) Does ETPL interpret Risk as being the product of consequence and probability?
- i. If yes, for each risk category identified in Figure 21 above please provide examples of how risks are calculated for individual projects.
    - **Yes, ETPL interprets risk as being the product of Consequence and Probability. As discussed above in Staff-26b) each project is given a score for both consequence and probability on a scale of 0-5 and as noted the risk is determined by the product of the two scores. This is consistent for all of the strategic objectives analyzed within the Optimizer tool.**
  - ii. If no, please provide ETPL's interpretation of Risk and how it is dealt with in the optimizer.
- e) Which of the eight (8) categories reflects the values and weightings that are most important to ratepayers?
- **The vast majority of feedback that ETPL receives through customer engagement activities indicates that cost and reliability are the two most important factors. Therefore, SAIDI, SAIFI and Financial strategic objectives most reflect customer values. With that being said, it is a reasonable assumption that all customers, employees & employers expect the distribution to be operated safely.**
- f) Please describe what interest ratepayers would have in parameters such as the financial success and reputation of ETPL, especially if those parameters are being used to evaluate and prioritize capital expenditures for which ratepayers will ultimately need to pay?
- **The strategic objective representing financial success of ETPL is "Finance" and it provides analysis as to whether a capital expenditure makes sense to complete from a financial perspective; it**

***evaluates whether the costs savings (OM&A) warrant the upfront investment. This allows ETPL to make sound financial decisions when evaluating capital expenditures which ultimately benefits the customer.***

- ***The strategic objective representing the reputation of ETPL is “Company Image” and has a direct correlation with customer satisfaction. It is included in our optimization process to ensure customer complaints, concerns etc. are captured.***

## **2-Staff-28**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.116

### **Preamble:**

At the above noted reference, ETPL stated the following:

Risk and probability for both the distribution assets (i.e. poles, transformers etc.) along with the supply substation are built into the scoring for each project and are selected and prioritized through the investment optimizer discussed above.

### **Questions:**

- a) Risk is typically considered to be the product of the probability and the consequence of an event (as per Figure 53 on DSP page 115 included in interrogatory 2-Staff-32 below). What do the terms “risk” and “probability” mean as used in the above statement?

- ***The statement above was written incorrectly and should state that “Risk, the product of consequence and probability for both the distribution assets.....”***

- b) Why is consequence not included in the scoring evaluation?

- ***As noted above the statement above was written incorrectly and all risk based scoring is a product of consequence and probability.***

## 2-Staff-29

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.83

### Preamble:

Table 16: Substation Health Index

	STATION CHARACTERISTICS				TRANSFORMER HEALTH INDEX SCORES & WEIGHTING												
DISTRIBUTION STATION	STATION RATING	# OF FEEDERS	# OF CUSTOMERS	REDUNDANCY	AGE		LOADING %			VISUAL INSPECTION		OIL ANALYSIS		HEALTH INDEX	PRIORITY		
Clinton MS1	5MVA	4	1494	N	44	2	66%	4		Excellent	5	Poor	2	54	1		
Port Stanley MS1	5MVA	3	917	N	36	2	21%	5		Good	4	Fair	3	64	2		
Beachville MS1	3MVA	2	402	N	39	2	40%	5		Excellent	5	Fair	3	66	3		
Aylmer MS2 - TX1	3MVA	4	992	Y	48	2	15%	5		Excellent	5	Fair	3	66	MONITOR		
Mitchell MS2	3MVA	2	236	N	47	2	9%	5		Fair	3	Good	4	70	4		
Ingersoll MS1	5MVA	3	767	Y	30	3	23%	5		Good	4	Fair	3	70	MONITOR		
Ingersoll MS3	5MVA	3	436	Y	48	2	21%	5		Excellent	5	Good	4	74	MONITOR		
Aylmer MS1	5MVA	2	613	N	41	2	46%	5		Excellent	5	Good	4	74	MONITOR		
Aylmer MS2 - TX2	3MVA	4	992	Y	23	3	30%	5		Excellent	5	Good	4	80	MONITOR		
Tavistock MS1	5MVA	3	693	N	10	5	38%	5		Excellent	5	Good	4	92	MONITOR		
Clinton MS2	OUT OF SERVICE & DECOMMISSIONED																

### Questions:

- a) Please explain what the middle and rightmost sub-columns under the “Age”, “Loading %”, “Visual Inspection” and “Oil Analysis” columns correspond to.
- i. How are these numbers determined?

- The numbers in the middle column represent the assigned score for that transformer and the rightmost column represents the weighting factor for that specific characteristic. The following is taken from the 2011 ACA/AMP developed by METSCO to determine these values:***

#### ***(a) Age Related Scoring***

***Since the service age provides a reasonably good measure of the remaining life of transformers, it is employed as an assessment parameter, with the following scores:***

<b><i>Power Transformer Age</i></b>	<b><i>Assigned Score</i></b>
<b><i>0 to 10 years</i></b>	<b><i>5</i></b>
<b><i>10 to 20 years</i></b>	<b><i>4</i></b>
<b><i>20 to 30 years</i></b>	<b><i>3</i></b>
<b><i>30 to 50 years</i></b>	<b><i>2</i></b>
<b><i>50 years or older</i></b>	<b><i>1</i></b>

***(b) Condition Assessment Based on Loading Level***

***The rate of insulation degradation is directly related to the operating temperature and operating temperature is directly related to loading levels. Peak loading level of the transformers expressed in % of nameplate rating can therefore be employed as an indicator of transformer health:***

<b><i>Component Condition</i></b>	<b><i>Assigned Score</i></b>
<b><i>Peak load less than 50% of its rating</i></b>	<b><i>5</i></b>
<b><i>Peak load of 50% to 75% of its rating</i></b>	<b><i>4</i></b>
<b><i>Peak load of 75% to 100% of its rating</i></b>	<b><i>3</i></b>
<b><i>Circuit loading of 100% to 125% of its rating</i></b>	<b><i>2</i></b>
<b><i>Circuit loading of greater than 125% of its rating</i></b>	<b><i>1</i></b>

***(c) Visual Inspections***

***Visual inspections can provide a good indication of the physical condition of transformers, which can be ranked as indicated below:***

<b><i>Visual Inspections</i></b>	<b><i>Assigned Score</i></b>
<b><i>No rust on tank/radiator, no damage to bushings, no sign of oil leaks, forced air cooling fully functional</i></b>	<b><i>5</i></b>

<b><i>Only one of the following defects: Minor rust, or minor cracks in bushings or minor oil leak</i></b>	<b>4</b>
<b><i>Two or more of the above indicated defects present but do not impact safe operation</i></b>	<b>3</b>
<b><i>Tank/radiator badly rusted or major damage to bushing or major oil leak</i></b>	<b>2</b>
<b><i>Two or more of the above indicated defects or the cooling fans do not work</i></b>	<b>1</b>

***(d) Condition Rating Based on Evaluation of the oil tests:***

***Various insulation tests can be interpreted by an expert to rank the overall condition of transformer insulation system:***

<b><i>Test Results</i></b>	<b><i>Assigned Score</i></b>
<b><i>Test results indicate excellent insulation condition, no indication of moisture, arcing, overheating or degradation of paper</i></b>	<b>5</b>
<b><i>Tests indicate normal aging, no concerns about insulation health</i></b>	<b>4</b>
<b><i>Tests indicate slightly above average but stable moisture content or presence of arcing overheating related gases</i></b>	<b>3</b>
<b><i>Some of the tests indicates significant concerns about insulation condition</i></b>	<b>2</b>
<b><i>Two or more of the tests indicate rapidly deteriorating insulation condition</i></b>	<b>1</b>

b) Please describe how the Health Index values are calculated.

- The Health Index is calculated as the sum of the weighted scores for each evaluation.***

- ***Health Index = (Age Score x 6) + (Loading Score x 4) + (Visual Score x 2) + (Oil Analysis Score x 8)***
- c) Other than the Clinton MS1 transformer, please explain why transformers with “Good” to “Excellent” Visual Inspections and “Fair” to “Good” Oil Analysis results are prioritized for replacement over the next 5 to 10 years.
- ***The note regarding a timeframe of “5-10 years” is based simply on the expected useful life of a substation transformer determined by age alone and mentions that ETPL will look to “retire” or “invest” within that timeframe. If these transformers continue to return good/fair visual inspections and oil analysis beyond their useful life estimates then ETPL will not invest capital into their replacement. The 5-10 year timeframe will be used within the optimization process to help guide conversion initiatives knowing that these particular units will be near their typical useful life based on age.***
- d) Has ETPL decided to prioritize four distribution station transformers for replacement even if the station transformers are performing adequately?
- i. If yes, explain why.
  - ii. If no, please explain in detail the technical basis for the four proposed transformer replacements.
- ***No, ETPL has not scheduled four distribution stations for replacement; it has simply placed a priority ranking on the four units known to be of the most concern. ETPL will not replace a distribution substation unless it is deemed completely necessary due to deteriorating health index and risk of failure. Our long term intention is to continue conversion initiatives and eventually remove all substations from service prior to substantial replacement costs are required. The priority ranking at this point in time is used within the optimization process to guide conversion initiatives.***
- iii. Please explain in detail the expected results of deferring the four proposed transformer replacements.

- ***ETPL will continue to monitor the health index of each substation transformer through its planned inspection and maintenance program and does not expect any adverse outcomes as a result of not replacing the substations.***

## 2-Staff-30

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.95

Table 19: Forecast Capital Expenditures

OEB INVESTMENT CATEGORY	2018	2019	2020	2021	2022
System Renewal	\$879,500	\$920,100	\$812,700	\$816,300	\$819,900
System Access	\$2,142,450	\$2,002,230	\$1,907,040	\$2,168,882	\$1,879,454
System Service	\$73,000	\$74,875	\$76,750	\$55,900	\$51,975
General Plant	\$148,000	\$234,875	\$451,750	\$223,400	\$529,475
<b>TOTAL</b>	<b>\$3,242,950</b>	<b>\$3,232,080</b>	<b>\$3,248,240</b>	<b>\$3,264,482</b>	<b>\$3,280,804</b>

Ref: Exhibit 2, Tab 5, Schedule 1 – Capital Expenditures, p.2

TABLE 2-43: FORECASTED EXPENDITURE SUMMARY, APPENDIX 2-AB

CATEGORY	Forecast Period (planned)				
	2018	2019	2020	2021	2022
	\$ '000				
<b>System Access</b>	879,500	920,100	812,700	816,300	759,900
<b>System Renewal</b>	2,142,450	2,002,230	1,907,040	2,168,882	1,939,454
<b>System Service</b>	73,000	74,875	76,750	55,900	55,000
<b>General Plant</b>	148,000	234,875	451,750	223,400	526,450
<b>TOTAL EXPENDITURE</b>	3,242,950	3,232,080	3,248,240	3,264,482	3,280,804
<b>System O&amp;M</b>	\$ 116,389	\$ 117,553	\$ 118,728	\$ 119,915	\$ 121,115

Ref: Exhibit 2, Tab 5, Schedule 1 – Capital Expenditures, p.7



10 Table 2-52: Forecast Capital Expenditures

CATEGORY	FORECAST CAPITAL EXPENDITURES						AVERAGE (2018-2022)
	2017	2018 (TEST)	2019	2020	2021	2022	
	PLAN	PLAN	PLAN	PLAN	PLAN	PLAN	
System Access	\$733,628	\$819,500	\$860,100	\$752,700	\$756,300	\$759,900	\$789,700
System Renewal	\$1,733,992	\$2,202,450	\$2,062,230	\$1,967,040	\$2,228,882	\$1,939,454	\$2,080,011
System Service	\$433,343	\$90,000	\$90,000	\$55,000	\$55,000	\$55,000	\$69,000
General Plant	\$648,950	\$131,000	\$219,750	\$473,500	\$224,300	\$526,450	\$315,000
TOTAL	\$3,549,913	\$3,242,950	\$3,232,080	\$3,248,240	\$3,264,482	\$3,280,804	\$3,253,711

**Questions:**

- a) Please confirm if the System Renewal and System Access investment categories should be swapped in Table 19.
  - **Confirmed; the System Renewal and System Access investment categories should be switched.**
- b) In Table 19 and Table 2-43 above, the totals for year 2022 are the same but the subtotals of each investment category are different between the two tables. Please reconcile and explain these discrepancies.
  - **ETPL inadvertently filed incorrect information 2-AB has been updated as per VECC IR #14.**
- c) Please reconcile the apparent discrepancies between the capital expenditures shown in Table 19, Table 2-43, and Table 2-52 above.
  - **ETPL inadvertently filed incorrect information 2-AB has been updated as per VECC IR #14.**

**2-Staff-31**

Ref: Exhibit 2, Tab 5, Schedule 1 – Capital Expenditures, p.2

**TABLE 2-42: HISTORICAL CAPITAL EXPENDITURE SUMMARY, APPENDIX 2-AB**

CATEGORY	Historical Period (previous plan <sup>1</sup> & actual)														
	2013			2014			2015			2016			2017		
	Plan	Actual	Var	Plan	Actual	Var	Plan	Actual	Var	Plan	Actual	Var	Plan	Actual <sup>2</sup>	Var
	\$ '000		%	\$ '000		%	\$ '000		%	\$ '000		%	\$ '000		%
System Access	560,000	758,310	35.4%	405,000	1,420,455	250.7%	680,220	1,316,968	93.6%	806,021	1,060,304	31.5%	793,628	\$ 1,092,827	37.7%
System Renewal	1,986,000	789,397	-60.3%	2,198,000	2,298,252	4.6%	1,995,440	1,830,486	-8.3%	1,978,591	1,515,632	-23.4%	1,673,992	1,327,158	-20.7%
System Service	275,775	42,215	-84.7%	225,000	3,856	-98.3%	530,000	64,232	-87.9%	253,430	188,030	-25.8%	448,318	17,991	-96.0%
General Plant	470,000	572,239	21.8%	425,000	332,164	-21.8%	468,250	763,110	63.0%	558,900	486,054	-13.0%	633,975	166,690	-73.7%
<b>TOTAL EXPENDITURE</b>	<b>3,291,775</b>	<b>2,162,161</b>	<b>-34.3%</b>	<b>3,253,000</b>	<b>4,054,727</b>	<b>24.6%</b>	<b>3,673,910</b>	<b>3,974,796</b>	<b>8.2%</b>	<b>3,596,942</b>	<b>3,250,020</b>	<b>-9.6%</b>	<b>3,549,913</b>	<b>2,604,666</b>	<b>-26.6%</b>

Ref: Exhibit 2, Tab 5, Schedule 1 – Capital Expenditures, p.6

**Table 1: 2016 Budget vs. Actuals**

CATEGORY	HISTORICAL		
	2016		
	BUDGET	ACTUAL	VARIANCE FROM BUDGET
System Access	\$806,021	\$982,907	\$176,886 (22%)
System Renewal	\$1,978,591	\$1,404,998	-\$573,593 (-29%)
System Service	\$253,430	\$188,030	- \$65,400 (26%)
General Plant	\$558,900	\$674,084	\$115,184 (21%)
<b>TOTAL</b>	<b>\$3,596,942</b>	<b>\$3,250,020</b>	<b>-10%</b>

Ref: Exhibit 2, Tab 5, Schedule 1 – Capital Expenditures, p.6

**Table 2: 2017 Budget vs. Actuals**

CATEGORY	HISTORICAL (BRIDGE YEAR)		
	2017		
	BUDGET	ACTUAL	VARIANCE FROM BUDGET
System Access	\$793,628	In progress	T.B.D
System Renewal	\$1,673,992	In progress	T.B.D
System Service	\$448,318	In progress	T.B.D
General Plant	\$633,975	In progress	T.B.D
<b>TOTAL</b>	<b>\$3,199,913</b>	<b>In progress</b>	<b>T.B.D</b>

**Preamble:**

ETPL stated the following:

System Access spending was again over budget however much closer than previous years as a result of a more realistic budget. Still, both Residential and C&I services exceeded expectations and accounted for the majority of the variance. System Renewal spending was less than planned as a result of a mid-year reduction in the targeted CAPEX spending level. This coincided with a few developer/municipally driven projects that did not move forward, along with a pole line rebuild that is affected by Hydro One plans in the area and allowed ETPL to obtain a desired spending level of approximately \$3.2mil. System Service spending was slightly below budget as a result of decreased spending on System Automation. General Plant spending was higher than budget due to small increases in each of fleet, tools, and leasehold improvement expenditures.

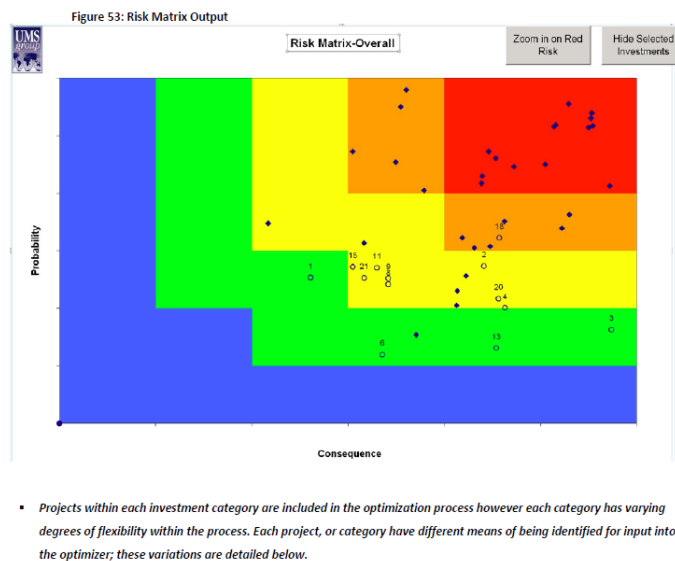
**Questions:**

- a) Please reconcile the apparent discrepancies between the 2016 actuals shown in Table 2-42 and Table 1 above.
  - i. Please provide an updated explanation of variances (if applicable).
- ***ETPL inadvertently filed incorrect information 2-AB has been updated as per VECC IR #14.***
- b) Based on the 2017 actuals provided in Table 2-42, please provide an updated *Table 2: 2017 Budget vs. Actuals* and a written explanation of variances.
- ***ETPL inadvertently filed incorrect information 2-AB has been updated as per VECC IR #14.***

## 2-Staff-32

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.115

### Preamble:



### Questions:

- a) In addition to ETPL's Risk optimizer analysis, does ETPL assemble business cases and/or perform economic analyses for projects and programs in its capital portfolio?
  - i. If yes, please provide examples.
  - ii. If no, how does ETPL determine that its proposed projects are economically justified?
- **No; Erie Thames does not typically assemble formal business plans for all projects. The vast majority of ETPL Capex projects are typically pole line reconstruction or underground rehab type projects and are completed based on good utility practice with limited alternatives. In certain cases an informal analysis is completed; for example, if we are replacing a rear-yard pole line we complete an examination as to whether it makes sense to relocate the pole line to the street or convert it to underground and determine whether the increased costs justify the benefits.**

- ***In situations where the projects are more “non-standard”, larger in scale both financially and operationally and have multiple alternatives a formal business case may be developed. An example of this is the decision to install a second feeder to the Town of Aylmer; the business case can be found in Appendix I of the Distribution System Plan.***

## **Final Issues List Sub-Issue**

- 4) Has ETPL provided appropriate justification for its proposed pole replacement program?

## **2-Staff-33**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.22

### **Preamble:**

At the above noted reference, ETPL stated the following:

Since 2011 ETPL has implemented a formal pole testing program that it intends to repeat on a consistent cycle moving forward. For the past three years (2014-2016) we have tested 1/3 of our system per year ensuring that our entire system has recently been tested. This has allowed us to fill the majority of holes in pole related data and condition assessments. Moving forward we plan to repeat inspections on a nine (9) year cycle revisiting poles with a remaining strength less than 80% on a three year cycle

### **Questions:**

- a) How does ETPL assess pole strength?
  - ***ETPL currently utilizes a third party inspection company, Ontario Pole Inspection Services, who specialize in pole testing across North America. The testing completed for Erie Thames is “sound and selective bore” where the contractor completes a sounding of the pole listening for inconsistencies and signs of decays. If determined necessary they will complete multiple small bore holes into the***

***center of the pole to determine the extent of any decay. Once all visual, sounding and boring inspections have been completed the pole data is compiled into a software program to provide a strength rating.***

- ***There are a number of other technologies emerging in the field of wood pole testing and ETPL will continue to monitor alternatives as they arise.***

b) Why was 80% chosen as the strength threshold?

- ***This rating was chosen in consultation with our third party pole inspectors. Once the pole strength was determined to be less than 80% we felt it necessary to re-visit that pole more often to ensure we are able to track the condition more closely.***

## **2-Staff-34**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.116

### **Preamble:**

At the above noted reference, ETPL stated the following:

#### **System Renewal**

System renewal projects are identified through a number of programs, tools and intuitive knowledge of the distribution system by ETPL engineering and operations staff. Pole inspection and testing cycles are used to identify distribution poles in need of replacement and are typically replaced on a one-for-one basis; these replacements are considered mandatory and are budgeted based on historical replacement levels.

### **Questions:**

a) What is the basis for identifying that a pole replacement is mandatory?

- ***The pole testing program sorts poles into three categories: Replace Immediately (Poor,  $\leq 50\%$  remaining strength), Replace 2-3 Years (Fair,  $\leq 70\%$  remaining strength) and Good ( $> 70\%$  remaining strength).***
- ***Once we have received the results of our yearly pole testing Erie Thames also evaluates the consequence of each pole failure and prioritizes our replacements as required. For example, a three phase primary deadend structure with multiple feeders that receives a "Fair" rating may be prioritized ahead of a secondary service pole with a "Poor" rating due to the possible consequences.***

b) What pole characteristics or parameters are evaluated when identifying poles for replacement?

- ***Visual inspections as per the DSC (Distribution System Code) by ETPL staff look for:***
  - ***Bent, cracked or broken poles***
  - ***Excessive surface wear and scaling***
  - ***Loose, cracked or broken cross arms and brackets***
  - ***Woodpecker or inspect damage, bird nests***
  - ***Loose or unattached guy wires or stubs***
  - ***Guy strain insulators pulled apart or broken***
  - ***Guy guards out of position or missing***
  - ***Grading changes or washouts***
  - ***Indications of burning***
  - ***Loose or missing hardware***
  - ***Insulators unattached from pins***
  - ***Conductors unattached from insulators***
  - ***Insulators flashed over or contaminated***
  - ***Tie wires unravelled***
  - ***Ground wire broken or removed***
  - ***Ground wire guards removed or broken***

***Pole Inspections by Third Party Contractor look for:***

- ***Ground Line Circumference***

- **Roof Condition**
- **Body Condition**
- **Hollow Heart Shell thickness**
- **Void Diameter**
- **Damage Depth**
- **Damage Width**
- **Damage Height from Ground Line**
- **Incipient Decay**
- **Minor Shell Rot External**
- **Upper Roof Rot**
  
- ***These inspection characteristics are then used to determine a “% remaining strength”***
  
- ***The results of visual inspections and third party inspections are then prioritized by ETPL staff based on consequence of failure (i.e. primary vs. secondary pole etc.)***

c) Has ETPL validated its assessment methodology by letting poles run to fail?

- i. If no, how can ETPL be sure that its evaluation methodology is reasonably predictive of future performance, and that ratepayers are fully benefitting from the entire expected service lives of the assets?

- ***ETPL has not validated its assessment methodology by allowing poles to fail.***
  
- ***Erie Thames actively participates in industry conferences, training and networks with other utilities, manufacturers, consultants etc. and has based its assessment methodology on good utility practice.***

d) If all pole replacements are mandatory based on condition (i.e. probability of failure), how does consequence of failure influence the decision to replace poles?



- ***As noted above in Staff-34a) once we have received the results of our yearly pole testing Erie Thames evaluates the consequence of each pole failure and prioritizes our replacements as required. The recommendations given to us from our pole inspectors (Replace Immediately, Replace, & Good) are simply recommendations and Erie Thames does not necessarily determine that all pole replacements are mandatory.***
- e) Has ETPL assessed whether the proposed pacing of its pole replacement program could be slowed during the forecast period without negatively impacting system reliability?
- i. If no, why not?
  - ii. If yes, by how much can the pole replacement program be reduced during the forecast period without negatively impacting system reliability?
- ***ETPL has considered whether its pole replacement program can be slowed and has determined that it would not be comfortable with the risks associated with this reduction. On a yearly basis ETPL does not replace all poles identified for replacement within the pole inspection program and has focused only on “replace immediate” poles with a high consequence of failure; reducing this program further would result in risk that ETPL is not willing to accept.***
  - ***In addition ETPL has reduced its system renewal spending from the recommendation derived within the ACA & AMP and is comfortable with this decision because of the inspection and maintenance programs that we have in place to effectively identify assets prior to failure.***
- f) What is the rate of reduction in reliability as pacing is slowed, and how did ETPL determine this rate?
- ***ETPL has not determined a correlation between the rate of reduction in reliability and the pacing of our pole replacement program; both reliability and the pole replacement program have a great deal of variables and isolating and quantifying how they interact would be extremely difficult.***

## Final Issues List Sub-Issue

j) Has ETPL provided an appropriate estimation of the value of lost useful life of assets in its voltage conversion programs as these projects are primarily completed in conjunction with system renewal type projects?

### 2-Staff-35

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.133

#### Preamble:

At the above noted reference, ETPL stated the following:

#### **Voltage Conversion Initiatives**

A large driver of ETPL capital projects is the conversion of existing 4kV and 8kV systems to the preferred 28kV. Voltage conversion projects are primarily completed in conjunction with system renewal type projects targeted to areas with end of life assets and increased risk associated to them. Voltage conversion provides a number of benefits related to O&M costs moving forward, including the reduction of ETPL owned and operated substations and the reduction of line losses.

#### Questions:

- a) Has ETPL estimated the value of lost useful life of assets that are replaced prior to end of life under these voltage conversion programs?
  - i. If yes, please provide estimates for representative voltage conversion projects.
  - ii. If no, how does ETPL calculate the net economic impacts to ratepayers? Please provide examples.
- ***No, ETPL has not explicitly calculated the net economic impacts to ratepayers. All system renewal projects including voltage conversions are analyzed within our optimization toolset and each year a portfolio of project is chosen that most effectively achieves our strategic objectives. The renewal of end of life assets is typically the largest driver of capital investment and any projects that are***

***completed with assets that have not reached their useful life would have other drivers present.***

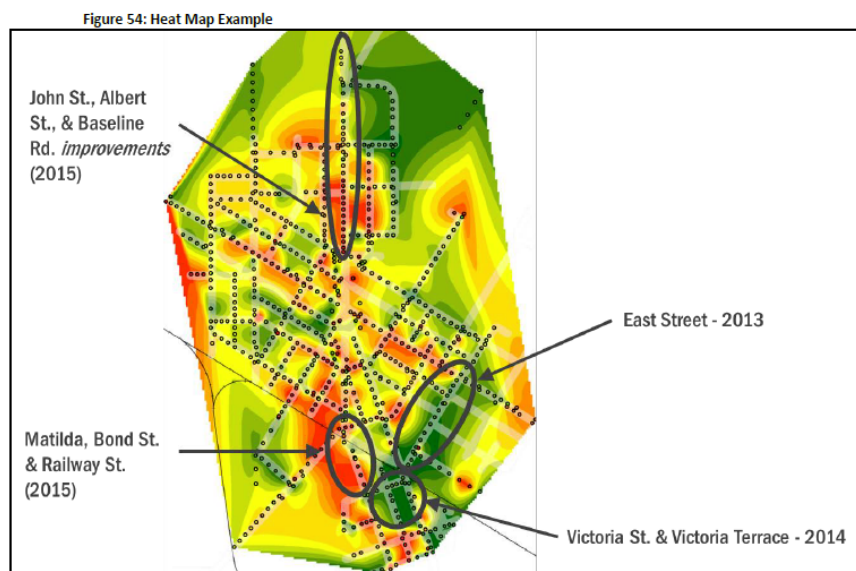
## Final Issues List Sub-Issue

k) Has ETPL provided sufficient evidence as to the meaning of and appropriate use of heat maps, which are used by ETPL to prioritize capital expenditures?

## 2-Staff-36

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.117

### Preamble:



### Questions:

a) Please explain how the Heat Map displayed in Figure 54 was quantitatively developed.

- ***The heat map displayed is a projection of pole age.***

b) Please describe the timing in the above map (i.e. the East Street – 2013 and the Victoria St. & Victoria Terrace – 2014 projects appear to be in areas that aren't of

any concern, please confirm if this implies that they were already completed prior to the development of this Heat Map).

- ***The map was created prior to the completion of Matilda, Bond & Railways St. and after the East St. & Victoria St. projects. It was displayed in this fashion to highlight how areas of the distribution system can be displayed in a “heat map” to help identify areas that may require capital investment.***

c) How does ETPL use heat maps to prioritize capital expenditures?

- ***Heat maps are primarily used to identify possible areas of concern within the distribution system. This allows us to determine project areas and then begin the optimization process for each project; the optimization process is what determines priority of capital expenditures.***

#### **Final Issues List Sub-Issue**

l) Given that ETPL's historic investment levels have resulted in acceptable reliability performance, does ETPL need to provide further support for the proposal to gradually increase capital investment levels? In third party assessments of the investment process, was the acceptable level of reliability given adequate consideration? If not should the assessment methodology used be adjusted to account for it?

#### **2-Staff-37**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.44

#### **Preamble:**

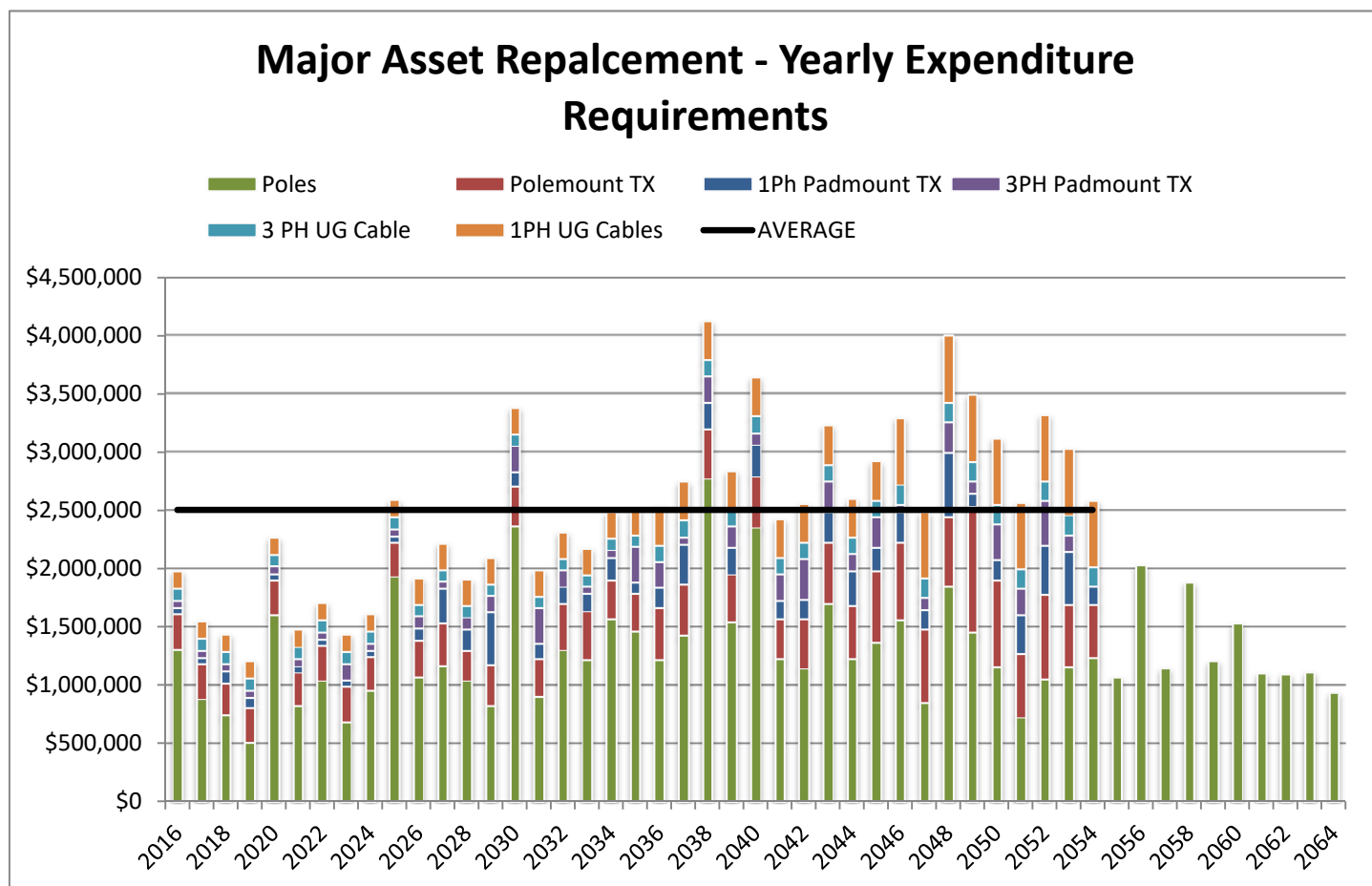
At the above noted reference, ETPL stated the following:

The engagement of a third party to formalize the process revealed that ETPL had been potentially underinvesting in asset replacement although this had not resulted in sub-standard performance (reliability) of the distribution system. As noted in the 2012 Cost of Service Rate Application (EB-2012-0121), ETPL considered the potential rate impact to customers and opted to gradually increase the investment in asset replacement over a number of years. This decision was supported by the OEB and intervenors through the proceeding and no change was required with the proposed level of spending on capital for 2013 (OEB Decision and Order November 29, 2012).

**Questions:**

- a) Please describe the ETPL management decision process that led to the 2012 decision to override third party advice and accept the risk of lower reliability.
- i. Please confirm if a similar management decision process is being applied in the current filing.
- ***The decision in this rate filing was similar to the decision in 2012; it was determined by ETPL management that although the ACA & AMP recommended a higher level of investment into system renewal we were comfortable finding a middle ground to ensure customer rate impact did not see a drastic increase.***
- b) Please describe why acceptable reliability performance was achieved given that ETPL was apparently underinvesting in asset replacement.
- i. What level of reliability performance is being targeted in the current filing?
- ***It is expected that trends of decreased reliability would not necessarily be evident over a year or even five year period and the adverse effects of underinvesting in the distribution system may take longer to become apparent.***
  - ***If Erie Thames was to underinvest in the distribution system for an extended period of time (10-15 years) it would expect that reliability would begin to trend downward. With that being said it is extremely difficult to determine exactly when and how the assets would begin to perform badly.***

- *It can be seen in the ACA/AMP on pg. 38, Figure 32 shown below that spending of approximately \$2,000,000 on system renewal is actually still above the expected end of life assets in the majority of years; this also explains why decreased reliability has yet to become evident. With that being said, starting in year 2025 that spending level does not keep up with*



*major assets reaching their end of life.*

- *The goal of the DSP and capital investments is to maintain or slightly improve reliability over time and ensure the pace of investments minimizes customer bill impacts over the long term.*
- ii. How can ETPL be sure that the proposed capital investment levels in the current filing are required to achieve the targeted reliability levels?
- *ETPL will continue to monitor asset data, along with reliability metrics, customer feedback, regulatory requirements etc. and use our expertise and experience to ensure we are balancing all inputs and prudently investing in the distribution system.*

- c) Is ETPL of the view that the third party engaged to formalize the investment process applied asset condition assessment parameters that overstated the urgency of asset replacements?
- i. How is the third-party methodology used in this assessment being adjusted to reflect that ETPL's historical asset investment levels had been providing acceptable performance?

- ***ETPL's response to Staff-37b) above addresses the above noted question.***

### **Final Issues List Sub-Issue**

m) Is the proposed increase in system renewal capital spending for the 2018 to 2022 period prudent in light of the lower average spending in this category over the previous 5 year period?

### **2-Staff-38**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.87

### **Preamble:**

At the above noted reference, ETPL stated the following:

ETPL has spent an average of \$1,694,990 on system renewal projects from 2012 to 2016, with a forecast average of \$2,080,011 from 2018 to 2022. During this time, safety has not been compromised (as noted by zero Serious Incidents) and reliability has not degraded (both SAIDI and SAIFI have improved since 2012).

### **Questions:**

- a) Given that ETPL's historical system renewal spending was adequate to maintain safety and system reliability, please explain why ETPL is proposing to increase forecast system renewal expenditures above the expected rate of inflation?

- ***ETPL's response to Staff-37b) above addresses the above noted question. It can be seen in the ACA/AMP on pg. 38, Figure 32 shown below that spending of approximately \$2,000,000 on system renewal is actually still above the expected end of life assets in the majority of years; this also explains why decreased reliability and safety has yet to become evident. With that being said, starting in year 2025 that spending level does not keep up with major assets reaching their end of life.***
- ***In order to prevent a large step-change in capital investment requirements Erie Thames as moderately increased capital spending to become more aligned with ACA & AMP recommendations however does not expect for this to lead to decreased reliability or safety concerns in the next 5 years.***

#### **Final Issues List Sub-Issue**

n) Do the capital additions to rate base since the last rebasing of 2012 inform the assessment of the planned capital for 2018 to 2022?

#### **2-Staff-39**

Ref: Exhibit 2, Tab 6, Schedule 1, Attachment 3 – Distribution System Plan, p.52

#### **Preamble:**

At the above noted reference, ETPL stated the following:

##### **Finance**

The ETPL Board of Directors, in consultation with Senior Management, provide input regarding the overall envelop of spending that is considered appropriate, given the potential impact to customers' rates, shareholder return, and the present and future financial health of the company. This "top down" approach ensures that the resulting investment plan is reasonable and sustainable.

#### **Questions:**



- a) Please describe in detail how input from ETPL Board of Directors and Senior Management altered the overall spending envelope for the 2018-2022 period.
- b) Does the current condition of assets suggest a higher level of investment than what is being proposed/what customers can afford?
- ***The current condition of assets paired with the knowledge that ETPL expects a large influx of end of life assets 5-10 years from now indicates that a higher level of investment could be justified. With that being said, ETPL is confident that its proposed forecast spending levels will not affect safety or reliability in the near term and provide a balance with customer expectations.***
- c) Is the overall spending envelop informed by historical capital additions?
- i. If yes, why should historical capital addition levels be considered an appropriate baseline for the planned capital for 2018-2022?

## 2-Staff-40

Ref: Exhibit 2, Tab 2, Schedule 1, page 14  
Exhibit 2, Table 2-42, Table 2-43, Table 2-44

### Preamble:

The average of ETPL's actual annual capital expenditures from 2012 to 2017 is about 15%, or approximately \$437,000, greater than the 2012 OEB-approved amount of \$2,840,000.<sup>9</sup>

### Questions:

- a) In its annual capital planning and implementation for the years 2012 to 2018 did the applicant take into account the cumulative impact its capital expenditures would have on rates in 2018?

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<sup>9</sup> EB-2012-0121 2012 Cost of Service Settlement Agreement, page 4

- ***ETPL always considers the impact of its spending on rates and notes that when inflationary costs are factored in ETPL's spending is not materially different than 2012 approved inflated over time.***
- ***ETPL also notes that its 2012 amount was a settled upon value and not explicitly board approved.***

b) What changes ensued from these considerations?

- ***ETPL focused on maintaining its level of capital spending at a relatively static level to ensure that spending didn't accelerate in excess of inflation given that ETPL made a conscious decision to spend more than 2012 amounts settled upon in COS. ETPL noted in its settlement that it would spend in excess of what was approved.***

## **2-Staff-41**

Ref: Exhibit 2, Table 2-3  
Chapter 2 Appendices, Appendix 2-BA

### **Preamble:**

The applicant's capital expenditures for the 2018 test year total \$3,242,950. The average actual capital expenditures from 2012 to 2017 are approximately \$3,277,000. The OEB approved amount of capital expenditures for 2012 was \$2,840,000.

The applicant's depreciation for the 2018 test year is \$1,842,780. The average actual depreciation expense from 2012 to 2017 is approximately \$1,670,000. The OEB approved amount of depreciation for 2012 was \$2,030,082.

### **Questions:**

- a) Please explain why ETPL believes its average actual historical capital spending from 2012 to 2017 of approximately \$3,277,000 has been adequate to meet the needs of its customers, in particular maintaining service reliability and service quality standards.
- ***ETPL is confident that its capital spending has achieved its strategic objectives. ETPL utilizes an optimized spending approach that looks to fix the areas of greatest risk. This process is one that improves***

***the system slowly over time ensuring appropriate pacing of spend. ETPL has demonstrated improvement in its outage data (with the exception of some anomalies) and improved its system losses through its conversion program. ETPL has also better leveraged its fleet so that replacement of vehicles has been delayed to allow for further reinvestment in the distribution system.***

- b) Please explain why ETPL's average actual historical capital spending from 2012 to 2017 of approximately \$3,277,000 is relatively the same as the 2018 test year capital expenditures of \$3,242,950, however, the average actual depreciation expense from 2012 to 2017 is approximately \$1,670,000, compared to depreciation for the 2018 test year of \$1,842,780.
- ***ETPL consciously worked to keep its capital spending at a relatively consistent level recognizing the need in the system needs to be tempered against spending in excess of what customer and rates can bear. ETPL has updated its 2-BA and the resulting depreciation expense is more in line with historic and as such this issue should be remedied.***

### 3 Operating Costs

#### Final Issues List Issue

Are ETPL's operating costs appropriate?

#### 4-Staff-42

Ref: Exhibit 4, Table 4-3: Summary of OM&A Expenses – 2012 Board-Approved to 2018 Test Year

#### Preamble:

OEB staff has generated the following table from using data in Table 4-3.

		Total	per year
2018 test before Overhead Change Impact to OM&A, to 2012 OEB approved		14.1%	2.3%
2018 test after Overhead Change Impact to OM&A, to 2012 OEB approved		8.6%	1.4%
2018 test before Overhead Change Impact to OM&A, to 2012 OEB actual		33.0%	5.5%
2018 test after Overhead Change Impact to OM&A, to 2012 OEB actual		26.7%	4.4%

### Questions:

- a) Please identify what improvements in services and outcomes ETPL's customers will experience in 2018 and during the subsequent IRM term as a result of increasing the provision for OM&A in 2018, annually at higher rate than rate of inflation which is approximately 1.2%.<sup>10</sup>
- ***Please see response to the next question with respect to 2012 actual results. ETPL's actual 2012 results when normalized for the removal of one time cost offsets are in line with 2012 Board approved and 2013 actual amounts. Therefore the proper comparator is annual increases of 2.3% before overhead charges. Given the change to IFRS accounting, increased regulatory burden and constant change within the electricity industry the increases are reasonable above the IRM inflation rate of 1.2%.***

### Final Issues List Sub-Issue

This issue includes:

- a) Does the differential between ETPL's 2012 OEB approved level of OM&A of \$5,660,594 and actual OM&A costs of \$4,855,139, or \$805,455, or 17 percent, raise concerns about the accuracy of ETPL's current forecast?

### 4-Staff-43

<sup>10</sup> 2018 EDR Webpage November 23, 2017 Reference – "...the OEB has calculated the value of the inflation factor for incentive rate setting under the Price Cap IR and Annual Index plans, for rate changes effective in 2018, to be 1.2%."

Ref: Exhibit 4, Tab 1, Schedule 4, Page 6  
ETPL\_2018 Load Forecast\_20180301  
Exhibit 4, Table 4-4  
Exhibit 4, Tab 1, Schedule 4, Pages 2-6

**Preamble:**

At the above reference, Table 4-3 “Summary of OM&A Expenses – 2012 Board – Approved to 2018 Test Year” shows:

- That the 2012 OEB approved level of OM&A was \$5,660,594, while the actual OM&A costs were \$4,855,139, a difference of \$805,455, or 16.6% percent lower than the anticipated level
- A 2018 test year requested OM&A of \$6,456,768, which is \$796,174, or 14.1% higher than the 2012 OEB approved level of OM&A, and \$1,601,629 or 33.0% higher than 2012 actual

The Load Forecast model, Summary tab, shows a decrease in 2018 test year kWh and kW, versus 2012 actual.

Table 4-4 shows a high level description of the changes between 2012 OEB-approved OM&A and 2018 test year OM&A. ETPL has provided more detail at Exhibit 4, Tab 1, Schedule 4, Pages 2-6.

**TABLE 4-4: 2018 TEST YEAR OM&A EXPENDITURES**

Item	Last Rebasing Year (2012 Board Approved)	Core Value Reference
<b>2012 Board-Approved OM&amp;A</b>	\$ 5,660,594	
Increase in Operating Portion of Salaries, Wages and Benefits	\$ 108,326	All
Affiliate Changes	-\$ 429,932	All
Community Relations - Website, Social Media, Literacy Videos	\$ 22,643	CC, MR
Customer Service - My Account Upgrades	\$ 25,366	CC, MR
Impact of IFRS Capitalized Labour on OM&A	\$ 307,347	All
CIS Upgrades to Meet Regulatory Requirements (Fair Hydro Plan etc.)	\$ 375,503	CC
Smart Meter Maintenance, Re-Verification and Write-Off	\$ 71,724	OE
Additional Engineering Software Licensing to Support OMS and SCADA	\$ 44,814	SF, OE, MR
Inflation on Non-Labour Items	\$ 519,791	All
Cost Savings changes	-\$ 224,042	All
Other Immaterial Items	-\$ 25,365	All
<b>2018 Test Year OM&amp;A</b>	<b>\$ 6,456,768</b>	

**Questions:**

- a) Please state and explain whether ETPL agrees that the underspending of ETPL's 2012 OEB approved level of OM&A of \$5,660,594, versus actual 2012 OM&A costs of \$4,855,139, a difference of \$805,455, or 17% percent lower, raises concerns about the accuracy of ETPL's current 2018 test year forecast. If ETPL does not agree, please explain.
- ***ETPL understands with the concerns raised by the difference between ETPL's approved and actual 2012 OM&A costs however ETPL notes that in 2012 ETPL had two large projects that were one-time events that generated revenue that was accounted for as cost offsets in its 2012 actual results.***
  - ***ETPL provided services to WCHE with respect to a dedicated distribution line to Sifto Salt (WCHE's biggest customer) and work completed with WCHE and HONI to prepare for and build a new Transformer Station in the town of Goderich. These two projects created revenue for ETPL of approximately \$630,000 which was booked as an offset to operating costs.***
  - ***Secondly ETPL sent four lineman and vehicles to assist in restoration efforts after the devastation of Hurricane Sandy in New Jersey. The revenue derived from this event was also booked as cost offsets in the amount of \$136,000.***
  - ***With these two one-time anomalies removed, the Applicant submits that its actual operating costs in 2012 was \$5,622,140 for 2012, which is directly in line with 2012 Board-approved amount. The Applicant respectfully submits that the 2013 actual operating costs of \$5,600,729 reinforce the fact that 2012 was an anomaly and therefore should not be the focus of cost comparators for the purposes of this Application.***
- b) Please explain why an increase in OM&A in the 2018 test year versus 2012 is reasonable, considering the load forecast in both kWh and kW is expected to decline from 2012 to the 2018 test year.
- ***ETPL does not believe that kWh and kW is a reasonable indicator of if costs should increase or decline.***
  - ***ETPL recognizes that both demand and usage has decreased since 2012 and believes the biggest driver of this change is due to ETPL's conservation efforts through the years. The reduction in kWh is approximately 7%, kW approximately 11% however ETPL's customer base has increased by 14% in the same timeframe. ETPL submits that it needs to maintain its infrastructure to meet the needs of its customers and as such***

***believes that the increase in customer count drives changes in costs greater than demand and throughput does.***

c) With respect to Table 4-4:

- a. Please explain why ETPL is anticipating “Cost Savings changes” of a decrease of \$224,042, but an increase of “CIS Upgrades to Meet Regulatory Requirements (Fair Hydro Plan etc.)” of \$375,503, when regulatory costs are included in both of these amounts. In particular, please explain why ETPL has described a decrease in regulatory costs in the former amount, and an increase in regulatory costs in the latter amount.
  - ***The increase in regulatory costs for the fair hydro plan are CIS based costs and are required to meet the new demands of billing ETPL’s customers under the FHP framework. The cost savings are general cost savings but the increases are specific to the billing process and increases since 2012.***
- b. Regarding the “Inflation on Non-Labour Items” increase of \$519,791, please show how this number is derived, further to the description provided on Exhibit 4, Tab 1, Schedule 4, Page 6. OEB staff also notes that the inflation factors shown in Table 4-6 do not tie to the inflation factors shown in Table 4-1 – please reconcile. The inflation factors also do not reconcile to the factors published on the OEB’s website.<sup>11</sup>
  - ***This number was derived by starting with third party AP items that were expensed and using inflation at approximately 1.5% annually compounded until 2018. Table 4-6 was not updated in the revisions completed over the past year. Table 4-1 is the inflation rates utilized. ETPL utilized inflation rates based upon economic figures and not those generated for IRM purposes.***
- c. Please refer to interrogatory 4-Staff-50, which requires a greater explanation of the \$429,932 decrease in OM&A relating to “Affiliate Changes”, from 2012 OEB approved to 2018 test year OM&A.

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<sup>11</sup> For example: ETPL has used an inflation factor of 1.8%, whereas a rate of 1.2% for 2018 is published on the OEB’s 2018 EDR Webpage November 23, 2017. Reference – “...the OEB has calculated the value of the inflation factor for incentive rate setting under the Price Cap IR and Annual Index plans, for rate changes effective in 2018, to be 1.2%.”

- d. Please refer to interrogatory 4-Staff-46 which asks why Total Compensation has increased by \$747,982 from 2012 OEB approved to 2018, whereas in the above table the "Increase in Operating Portion of Salaries, Wages and Benefits" shows an increase of \$108,326. Please explain whether or not if the difference is generally due to changes in amounts capitalized (i.e. the above noted change of "Impact of IFRS Capitalized Labour on OM&A" of \$307,347.)

- ***Yes the difference is due to IFRS changes.***

#### **Final Issues List Sub-Issue**

- c) Is ETPL's inclusion of \$140,000 in operating costs for cyber and privacy risk mitigation appropriate and is the classification of these costs as regulatory in nature appropriate?

#### **4-Staff-44**

Ref: Exhibit 4, Tab 1, Schedule 2, Page 1  
Exhibit 4, Tab 7, Schedule 1, Page 1  
EB-2016-0032, Notice of Proposal to Amend a Code, December 20, 2017, page 13  
Exhibit 4, Table 4-10: OM&A Programs Table  
Exhibit 4, Table 2-30 Regulatory Costs  
Chapter 2 Appendices, Appendix 2-M

#### **Preamble:**

At the first reference, ETPL stated the following:

It is important to note that ETPL has included \$140,000 in operating costs for Cyber and Privacy Risk Mitigation that are outside of the normal spend in the Test year.

At the second reference, when discussing regulatory costs, ETPL stated the following:

The costs include consultant fees, legal fees and intervenor cost awards. ETPL requests approval of these costs to be recovered over a five year period until



ETPL's next scheduled Cost of Service Application. Therefore, in the 2018 Test Year, ETPL has included \$285,561 representing \$92,140 of ongoing cost, one-fifth of the total Cost of Service Application costs (\$63,421) and Cyber Security and Risk Costs of \$130,000.

At the third above noted reference, the following is stated:

...The OEB believes that transmitters and distributors should have already incorporated cyber security into their business and asset planning, consistent with their risk portfolio...

Exhibit 4, Table 2-30 and Appendix 2-M show that EPTL expects the cyber security costs to be on-going in nature, rather than one-time costs.

**Questions:**

- a) Please state whether or not ETPL anticipates that this level of spending on cyber and privacy risk mitigation would continue in subsequent years or, if not, what a typical annual level of spending would be expected to be.
- ***ETPL anticipates this cost to be annual in nature.***
- b) Please explain why ETPL is seeking incremental costs for cyber security and privacy risk mitigation in OM&A when as noted above, distributors should have already incorporated cyber security into their business and asset planning.
- ***ETPL would note that the reference is to an OEB publication dated December 20, 2017 which is approximately 3 months following the submission of the Application.***
- ***ETPL has engaged in certain cyber security activities as part of the operation of its business, especially in regard to the smart meter system and the smart grid. Cybersecurity is an evolving area and the OEB indicated it was going to develop a policy and reporting requirements that provide a measurable assurance that LDCs are taking appropriate action (June 2017). ETPL would note that at that time, it was envisioned that there would be additional reporting and therefore, presumably, tracking and follow up required.***
- ***ETPL would note that the Ontario Cyber Security Framework identified ongoing processes stated***

*“The risk of security breaches and exposure to cyber-attacks within the electrical energy sector has grown substantially with the implementation of Smart Grids, Smart Metering and Self-Generation. Increased use of automation, different communication networks, and the use of wireless networks, data flows, hand-held electronic devices and the internet of things (IoT) have created attack vectors that have not been considered in the past. As well, the growing demand for real-time data exchange between entities within the province, to support business units has resulted in increased cyber security risks to Ontario’s energy sector.”*

- ***ERTH did have a representative on the Cyber Security Working Group. As there is a move towards a standardized framework which will evolve with time, ETPL views the proposed cyber security framework as a request for additional measures for the cyber security and risk and not simply status quo. Also, the increased adoption of services requiring real-time interaction will require additional resources. ETPL views this request as supporting additional, as yet not completely defined tasks beyond the current level of resourcing.***
- c) Please state why cyber security costs are classified as regulatory costs rather than IT costs.
- ***ETPL classified cyber security costs as regulatory costs because of the new regulatory requirements that dictate the breadth and depth of cyber security required for LDC’s.***
- d) Please describe why the OEB should approve such a high amount of regulatory costs of \$285,561 compared to the costs approved by the OEB for other distributors of a similar size.
- ***If Cyber security costs are removed and booked as IT (as is likely the case in other distributors of a similar size) ETPL’s regulatory costs are likely within the same range as LDC’s of equal size since these costs are primarily for OEB and ESA fees which are dictated to LDC’s by those agencies. The cost for the rate application are forecast and subject to updating prior to the end of the process.***

- e) Please provide a breakdown of the requested Cyber Security and Risk Costs of \$130,000.
- ***ETPL budgeted approximately \$40,000 for a portion of an incremental IT staff at EARTH Corp., approximately \$50,000 for security as a service annually to a third party for monthly operations and compliance manager, asset management, incident and investigation response, and Security information event monitoring 24/7. \$50,000 for End User Cyber Security Training, Policy and risk assessment maintenance, Data privacy reporting and monitoring and third party auditing of how ETPL is performing with respect to Cyber and Privacy.***

#### **Final Issues List Sub-Issue**

- d) Are the merger savings stated as arising from ETPL's previous mergers with West Perth and Clinton Power accurately quantified and reflected in the current application?

#### **4-Staff-45**

Ref: Exhibit 4, Tab 1, Schedule 3, Page 1  
Exhibit 4, Tab 1, Schedule 2, Page 2  
Exhibit 4, Table 4-2  
2012 Cost of Service Decision,<sup>12</sup> Settlement Agreement, page 20

#### **Preamble:**

At the first reference above, ETPL stated the following:

In 2012 ETPL filed a merged COS application EB-2012-0121 that was approved and leveraged efficiencies well in advance of the allowed timelines for driving efficiencies on MAAD's applications at the time. In general, approved MAADs were allowed to

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<sup>12</sup> EB-2012-0121

retain these efficiencies for a period up to 5 years and ETPL harmonized and passed the efficiencies on to its customer base two years after the merger was approved. These approved costs were \$5,660,594 a 2.25% reduction from 2012 actual costs. If 2010 costs were inflated until 2012, as if no merger had been completed, the reduction in OM&A costs billed to the customer is effectively a 6% reduction.

At the second reference above, Table 4-1 states that 2012 actual OM&A costs were \$4,855,139.

At the third reference above, the following reflects Table 4-2.

**TABLE 4-2: 2012 BOARD-APPROVED OM&A FIGURES**

Description	ETPL 2008 BA Escalated	CPC 2010 BA Escalated	WPPI 2010 BA Escalated	Total Escalated 2% /Year	Total ETPL 2012 Approved	Difference/ Savings
	A	B	C	D=A+B+C	E	F=E-D
Operations	\$ 225,813	\$ 31,358	\$ 40,913	\$ 298,085	\$ 282,215	-\$ 15,871
Maintenance	\$ 579,587	\$ 80,486	\$ 105,011	\$ 765,084	\$ 724,349	-\$ 40,734
SubTotal	\$ 805,400	\$ 111,844	\$ 145,924	\$ 1,063,169	\$ 1,006,564	-\$ 56,605
Billing and Collecting	\$ 1,065,729	\$ 147,996	\$ 193,091	\$ 1,406,816	\$ 1,331,914	-\$ 74,902
Community Relations	\$ 17,074	\$ 2,371	\$ 3,094	\$ 22,539	\$ 21,339	-\$ 1,200
Administrative and General	\$ 2,641,111	\$ 366,766	\$ 478,523	\$ 3,486,400	\$ 3,300,777	-\$ 185,622
SubTotal	\$ 3,723,914	\$ 517,133	\$ 674,707	\$ 4,915,754	\$ 4,654,030	-\$ 261,724
Total	\$ 4,529,314	\$ 628,977	\$ 820,632	\$ 5,978,923	\$ 5,660,594	-\$ 318,329

At the fourth reference above, the 2012 Cost of Service Decision, Settlement Agreement, page 20, stated the following:

...the Parties accept the revised OM&A of \$5,660,594 as appropriate for the test year. The amount is reflective of a 2% annual compound increase in costs since 2008 Board Approved (ETPL) and 2008 Actual for (CPC and WPPI) and an adjustment for the savings from the amalgamation of CPC, WPPI and ETPL. The Parties agreed to an adjustment for savings attributable to the amalgamation of \$100,000...

**Questions:**

- a) Table 4-2 above shows the estimated amount of savings from the merger. Please provide a detailed explanation of the efficiencies which were passed on to ETPL's customer base two years after the merger was approved, further to the \$100,000 of savings, as noted above. Please include an explanation as to what

the efficiencies were and the contribution of each efficiency realized to the overall amount. Please also discuss whether or not there were any further efficiencies realized in subsequent years and if so, what they were. If not, please state why not. Please explain how these amounts were incorporated into this application.

- ***The estimated savings are simply based upon what costs would have been from a status quo perspective with costs inflated by 1.5% annually from each LDC's last approval.***
  - ***ETPL believes that the costs of the three LDC's standalone would have been \$5,978,923 and the merged entity settled in its COS application in 2012 for recovery of \$5,660,594 a projected savings of \$318,329 for the customer.***
  - ***Some of the areas that the new entity was able to save the rate payer money were reduction in management costs for 3 LDC's vs. ETPL's level at the time that was able to run a larger organization with the same staff. The closure of a service centre and reduced overheads to maintain an extra centre.***
  - ***What was agreed to in settlement and what was actually saved for the customer are not comparable figures***
- b) It is stated in the first reference that "These approved costs were \$5,660,594 a 2.25% reduction from 2012 actual costs." and at the second reference, 2012 actual OM&A costs were stated as \$4,855,139. Please reconcile these two numbers.
- ***As detailed earlier there were a few one-time projects that helped offset costs in 2012 actual and when these are factored out ETPL's 2012 actual is not materially different than 2012 approved levels.***

#### **Final Issues List Sub-Issue**

- e) Are ETPL's stated FTE levels and compensation costs appropriate and/or comparable to those of other utilities given that some employees who work for ETPL are located in its affiliated companies?

#### **4-Staff-46**

Ref: Exhibit 4, Table 4-14: FTE & Employee Costs, Board Appendix 2-K  
Chapter 2 Appendices, Appendix 2-K  
Exhibit 4, Tab 1, Schedule 4, Page 2 & 3  
Exhibit 4, Tab 4, Schedule 4, Page 1 - 3  
Exhibit 4, Tab 4, Schedule 6, Page 3  
Exhibit 4, Table 4-19

**Preamble:**

ETPL has proposed a one FTE decline for 2018 (44 FTEs), compared to 2012 OEB-approved (45 FTEs). However, as per Table 4-14, the following increases in compensation over this time period have occurred:

- Total Salary and Wages (including overtime and incentive pay) has increased by \$552,054, or 17.1% (2.8% per year)
- Total Benefits has increased by \$195,927, or 26.6% (4.4% per year)
- Total Compensation has increased by \$747,982, or 18.8% (3.1% per year)

OEB staff notes that the inflation rate is 1.2%.<sup>13</sup>

As per Exhibit 4, Tab 1, Schedule 4, Page 2, ETPL stated that it while its workload has increased due to increased demand by its customers for services and new provincial policy initiatives, it has been able to decrease the number of FTEs by one since 2012 OEB approved. ETPL stated that it has been able to implement changes at minimal cost, without adversely impacting customer service.

As per Exhibit 4, Tab 1, Schedule 4, Page 3, ETPL stated the following:

The majority of the change in benefit costs over this period is a result of increased OMERS contribution costs. Total OMERS contributions costs have increased \$123,237 or 41.5% from the 2012 Actual amount of \$296,960 to the 2018 Tear Year amount of \$420,197.

The breakdown of the total increase of \$123,237 in OMERS expense is shown in Table 4-19.

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<sup>13</sup> 2018 EDR Webpage November 23, 2017 Reference – "...the OEB has calculated the value of the inflation factor for incentive rate setting under the Price Cap IR and Annual Index plans, for rate changes effective in 2018, to be 1.2%."

**TABLE 4-19: OMERS PENSION EXPENSE**

Line No.	Last Rebasing Year (2012 Board Approved)	YPME A	YPME Below	YPME Above	OMERS Expense D	Increase E
			B	C		
1	2012	\$ 50,100	8.3%	12.8%	\$ 296,960	\$ -
2	2013	\$ 51,100	9.0%	14.6%	\$ 352,386	\$ 55,426
3	2014	\$ 52,500	9.0%	14.6%	\$ 365,973	\$ 13,587
4	2015	\$ 52,500	9.0%	14.6%	\$ 402,757	\$ 36,784
5	2016	\$ 52,500	9.0%	14.6%	\$ 403,880	\$ 1,123
6	2017 Bridge Year	\$ 52,500	9.0%	14.6%	\$ 411,958	\$ 8,078
7	2018 Test Year	\$ 52,500	9.0%	14.6%	\$ 420,197	\$ 8,239

As per Exhibit 4, Tab 4, Schedule 6, Page 3, ETPL stated the following:

The increases in OMERS premiums from 2012 through 2013 are the result of increased contribution rates as well as wage increases, which leveled after 2013.

As per Exhibit 4, Tab 4, Schedule 4, Page 1 – 3, ETPL provided a general description of the changes in FTE by department from 2012 OEB-approved to 2018 test year.

**Questions:**

- a) Please provide specific information on why the proposed cost increases are necessary for ETPL to achieve the objectives that ETPL has targeted in the capital and operating expenditure sections of its application, and the alternative methods for achieving these objectives that were considered and rejected in favour of the proposed compensation increases.
- ***ETPL has applied its contracted rate increases with the union and when these increases are compounded on each other the increase over time is more substantial.***
  - ***ETPL also completed its management pay review in 2014 which caused a reset to management salaries to be more in line with other LDC's of like size.***
  - ***ETPL also points out that these figures are averages and over the past few years there have been overlap in both union and management roles as preparations for impending retirements occurred.***

- ***Alternative methods were considered such as outsourcing however in order to achieve this staff would need to be terminated thereby increasing costs that would outweigh any potential savings.***
- b) Please explain why ETPL is of the view that it should be able to recover increased total compensation costs of \$747,982, when comparing 2018 test year to 2012 OEB-approved, or approximately 3.1% per year:
- i. when inflation is approximately 1.2%
- ***Board staff continually reference 1.2% inflation while ETPL and other LDC's are not experiencing the same cost changes. Most of ETPL's third party products cost are increasing well above that inflation rate and over time this effect has compounded. ETPL understands that the Board utilizes 1.2% in its IRM process but does not feel that that comparison is relevant in a COS application that spans 6 years.***
- ii. Reconciling to the description of changes to FTEs provided in Exhibit 4, Tab 4, Schedule 4, Pages 1 – 3:
- the number of management 2018 FTEs (14) has increased by two FTEs since 2012 OEB-approved (12)
  - the number of non-management 2018 FTEs (30) has decreased by three FTEs since 2012 OEB-approved (33)
  - the number of total 2018 FTEs (44) versus has decreased by one FTE since 2012 OEB-approved (45)
  - ***ETPL has added two FTE's in management to deal with CDM and engineering.***
  - ***ETPL is showing actual and expected. If the merger with Goderich is not approved ETPL will be forced to backfill at least two of these positions immediately to maintain appropriate staffing levels on a standalone basis.***
- c) As total compensation costs have increased \$747,982, when comparing 2018 test year to 2012 OEB-approved, why is ETPL of the view that it has been able to implement changes at minimal cost, as well as not adversely impacting customer service?



- ***ETPL is a small LDC and given the drastic changes faced by LDC's ETPL believes we have met all of the challenges facing us and have worked diligently to minimize cost increases while ensuring that all of the requirements imposed upon LDC's are met.***
- ***ETPL would point out that increases have been negotiated down with its union and that management staff are seeing similar increases.***
- ***ETPL has managed to reduce its labour costs significantly in 2017 as well which it has passed along to the customer in this application.***
- ***ETPL recognized the issues it was faced with and made adjustments that are sustainable.***
- ***It was the last few years coming into rebasing that ETPL was referencing that it has implemented changes while not adversely impacting customers.***

d) As reflected in Table 4-19, ETPL noted that the increases in OMERS premiums from 2012 through 2013 are the result of increased contribution rates as well as wage increases, which leveled after 2013. Please explain why there were significant wage increases when comparing 2012 to 2013 and quantify the impact on the increase in overall OMERS premiums of \$123,237.

- ***ETPL notes a 3% increase in 2013 from 2012 actuals ETPL with an incremental staff hired in 2013 vs. 2012. Given the additional staff added a 3% increase is a reasonable rate of change. ETPL did not hire the incremental staff until 2013 due to the fact that its 2012 COS application was not approved until 2013.***
- ***ETPL does not see the correlation between the change of costs in 2013 vs. 2012 driving the OMERS premium impact given ETPL added incremental staff.***

f) Please discuss further how ETPL has been able to decrease FTE positions by one between 2012 and 2018, while meeting the significant increase in workload. Please discuss the extent to which overtime, contracting out, or other measures of this kind were used.

- ***ETPL does not pay management overtime has been able to avoid contracting out (for the time being) and managed to maintain service for the time being. ETPL recognizes that this approach is not sustainable and as mentioned previously if the Goderich merger is not approved ETPL will***

***need to add some staff or enter into contracts to ensure customer service levels and meeting its regulatory and other obligations are maintained.***

#### **4-Staff-47**

Ref: Exhibit 4, Tab 4, Schedule 1, Page 6 & 7  
Exhibit 4, Tab 4, Schedule 3, Page 1  
Exhibit 4, Tab 5  
Chapter 2 Appendices, Appendix 2-N  
ETPL\_Response\_FTE and Intercompany analysis\_20171222.XLSX  
Exhibit 4, Tab 5, Page 7 of 9

#### **Preamble:**

At the first reference above, the following is stated:

Erie Thames Power currently employs no executive staff; its executive functions and oversight are provided by its parent corporation ERTN Corporation on an allocated basis.

At the second reference above, Table 4-14 "FTE & Employee Costs," which is OEB Appendix 2-K is provided. This includes a line "Management (including executive)."

Regarding ETPL's management and non-union staff, ETPL stated the following at the first reference above:

Typically, the management and non-union job rate by pay band is increased annually at a percentage that is lesser than, or equal to, the most recent union collective agreement rate increase. Based on the annual performance evaluations, a subset of higher performers typically receive the job rate increase plus 0.5%, while a subset of lower performers typically receive the job rate increase less 0.5%. Pay progression may also be withheld as needed to reflect performance that is below acceptable levels...

...ETPL does not pay its Management and non-union staff bonuses.

#### **Questions:**

a) Please confirm that the positions included in executive staff are as follows. If this is not the case, please explain.

- President and Chief Executive Officer (CEO)
- Executive Assistant (EA)/ Corporate Secretary/ Communications Manager
- Chief Financial Officer (CFO) and Controller

• ***Confirmed***

b) Please explain ETPL's compensation strategy regarding ETPL's executive staff, including how ETPL's executive staff are included in Appendix 2-K. Please quantify and explain if these staff members are included in Management (including executive) lines in Appendix 2-K as follows:

- i. FTEs (line 14)
- ii. Total Salary and Wages including overtime and incentive pay (line 18)
- iii. Total Benefits (Current + Accrued) (line 22)
- iv. Total Compensation (Salary, Wages, & Benefits) (line 26)

• ***Executive staff are not included in this information they are billed by ERTH through intercompany transactions.***

c) Please describe whether the executive staff receive the same salary progression as management and non-union staff, as described in the preamble. If this is not the case, please explain.

• ***Executive staff receive similar progressions to ETPL's other staff.***

d) In the spreadsheet, ETPL\_Response\_FTE and Intercompany analysis\_20171222, tab "ERTH Costs explanations", ETPL has provided more detail regarding the "Management Fee" of \$484,575 included as part of the \$992,000 allocated to ETPL from ERTH Corp.

- i. Please provide a breakdown of the \$484,575 (the sum of \$406,132 labour and \$78,443 non-labour) in more detail, including the amount allocated to ETPL for executive staff and oversight and the impact of this allocation on the 2018 test year revenue requirement. The amount should be broken down between salaries and benefits.

- ***Labour consists of Benefits \$75,134, Wages \$330,998 for a total labour expense (Executive and oversight) expense of \$406,132***
- ***Non-Labour includes items such as telephone, office supplies, publications, mileage, meals and entertainment, professional dues etc.***
- ***There is little to no impact on ETPL's revenue requirement given the fact that EARTH Costs allocated to ETPL are only 3.3% higher for 2018 than they were for 2012 actual levels (0.6% increase annually). Also ETPL paid for a portion of the EARTH CEO prior to 2017 as well as its own President. In the 2018 proposal ETPL no longer pays for its President and instead pays its share of the EARTH CEO who also holds responsibility for ETPL's President position.***

ii. Please provide more detail regarding the following percentages of salaries allocated to ETPL, as well as state and explain the allocation of overhead which ETPL stated are "allocated based on a % of staff salaries", plus state and explain the allocation of non-labour costs:

- i. 60% President and CEO
- ii. 40% EA/ Corporate Secretary/ Communications Manager
- iii. 33% CFO and Controller, including a more enhanced description of how this 33% is allocated based on actual time spent, as EPTL indicated in the above noted spreadsheet

- ***During the year, staff track in detail how and where they spend their time, on specific matters or general matters. At the end of the year, this detail is reviewed to determine the percentage of time spent on ETPL matters, non-reg matters and general matters. General matters typically benefit all companies. Time spent on ETPL matters plus an allocation of general matters is then calculated. For budgeted years amounts are based on historical information as well as anticipated events in the coming year.***
- ***Overhead (non-labour) costs are charged to ETPL based on the same ratio as total labour costs.***

e) At the last noted reference above, ETPL stated that recovery of certain costs are based on actual ETPL reported staff time. Please state whether ETPL has considered the allocation of costs such as the costs of the executive functions and

oversight to be based on maintaining time sheets, and the appropriateness of this mechanism.

- ***ETPL does not have any executive staff and as such doesn't allocate executive costs to its affiliates.***

f) Please describe why maintaining time sheets may be appropriate, as not all business can be isolated by the time being purely for one company or the other, such as reviewing matters of insurance, post-retirement benefits, and proposed labour settlements.

- ***Maintaining timesheets is appropriate as it's an efficient way of tracking specific and direct matters so they can be allocated/billed appropriately. Indirect items or items that cover multiple businesses can also be tracked so an appropriate allocation method can be utilized to allocate those costs.***

#### **4-Staff-48**

Ref: Exhibit 4, Tab 1, Schedule 4, Page 2  
Exhibit 4, Tab 4, Schedule 2, Page 1

#### **Preamble:**

At the above reference, ETPL states that it is facing an aging workforce.

ETPL also indicated that it has introduced succession planning for linemen by hiring apprentices, but was silent on other job positions.

#### **Questions:**

- a) Please discuss any succession planning ETPL has conducted to address its aging workforce, as well as the associated impact on the 2018 test year revenue requirement.

- ***ETPL has conducted succession planning over the time from 2012 to 2018. In 2013 and 2014 ETPL added additional unionized staff to prepare for retirements by hiring apprentices in advance in order to get them to journeyman status prior to the retirements occurring.***
- ***Given that the retirements have occurred and ETPL is waiting to add unionized staff until after the merger is complete there is no impact on the 2018 test year revenue requirement for this planning.***

#### **Final Issues List Sub-Issue**

- f) Are the accounting changes which have shifted costs away from O&M and into Administration appropriate?

#### **4-Staff-49**

Ref: Exhibit 4, Tab 3, Schedule 2, Page 1 & 2  
Exhibit 4, Table 4-11 (the table breakdown of Operating Costs – 2012 OEB-Approved versus 2018 Test)

#### **Preamble:**

At the above reference, ETPL stated the following:

ETPL's Administration OM&A has increased from 2012 BA to 2018 Test Year by \$1,105,000. Increases to General Building, Admin and HR Expense and Salaries and Wages of \$1,300,000 is a result of labour increases do to COLA and staffing level changes detailed below and increases to benefit costs of approximately 4% per annum due to increases in OMERS and other benefits. These increases only account for \$750,000 of the increase, the remaining increase is related to accounting changes that saw ETPL begin to move burden recovered figures over to operations and maintenance beginning in 2013, and this change resulted in approximately \$243,000 in credits being allocated to O&M in the test year. The rationale for this change was to be able to track actual costs for benefit expenses and other wage related costs within the GL in order to offset the direct burden credits flowing through the P&L as a result of the capitalization of labour. ETPL recognizes that this approach have shifted costs heavily towards administration and away from O&M and is in the process of determining how it will proceed going forward. Lastly when ETPL

changed its capitalization policy and incremental \$307,000 in costs historical capitalized have been expensed as administration costs.

The offset decrease in Administration OM&A expenses is \$224,000 in outside audit and legal counsel is due to the fact that one time and COS costs for 2012 were embedded in Audit and Legal while in 2018 these costs have been included in Regulatory affairs as detailed below in 4.7 of this exhibit. The changes in these two line items are almost equal and offsetting and include \$140,000 of incremental costs to meet the requirements of the new Privacy and Cyber Security rules.

OEB staff has generated an analysis in Table D below, which reconciles the changes in OM&A from 2012 OEB-approved to the 2018 test year that are reflected in the evidence.

<b>OEB Staff Analysis - Table D - Some Changes in OM&amp;A - 2012 BA to 2018 Test</b>			
<b>2012 OEB approved to 2018 test - Changes in Admin expense</b>			
Changes in Admin expense as described in Exhibit 4, Tab 3, Schedule 2, Page 1			
	Labour increases - salary and benefits		750,000
	Accounting change - O&M to Admin - burden		243,000
	Accounting change - capitalization policy change		307,000
	Sub-total		1,300,000
Change in Admin expense as per Exhibit 4, Table 4-1			1,240,661
Unexplained difference			59,339
<b>2012 OEB approved to 2018 test - Changes in Maintenance expense</b>			
Changes in Maintenance expense as described in Exhibit 4, Tab 3, Schedule 2, Page 1 & 2			
	Accounting change - O&M to Admin - burden	-	243,000
	Smart Metering Increase		70,000
	Sub-total	-	173,000
Change in Maintenance expense as per Exhibit 4, Table 4-1			- 399,769
Unexplained difference			226,769
<b>2012 OEB approved to 2018 test - Changes in Operations expense</b>			
Changes in Operations expense - no items described in Exhibit 4, Tab 3, Schedule 2, Page 1 & 2			
			-
Change in Operations expense as per Exhibit 4, Table 4-1			- 71,162
Unexplained difference			71,162

OEB staff notes that the \$243,000 accounting change also decreases operations expense, but has grouped it with the decrease in maintenance expense in Table D.

OEB staff also notes that some of the numbers reflected in Table 4-1 do not tie to the balances in Table 4-3, in particular community relations expense, administrative expense, and Total OM&A.

**Questions:**

- a) Please further discuss why the accounting changes referenced above were made including whether it was externally mandated or internally determined.
- ***The accounting changes above were internally determined and should not have occurred Burden recovered amounts should have only been applied to General and Admin expenses not Operations and Maintenance as those costs are actual.***
- b) Please elaborate on the statement above that ETPL is in the process of determining how it will go forward with respect to these changes. Please provide any updates, including an explanation of these updates.
- ***ETPL will no longer apply burden recovery credits to O&M as it had for a few historical years.***
- c) As per OEB staff's analysis above, Table D, please explain the unexplained differences and quantify the impact on the 2018 test year revenue requirement, and also considering the above noted discrepancies between Table 4-1 and Table 4-3.
- ***The figures used were illustrative to show that the swing in O&M costs was not because of increased costs but because of reallocation of burden recoveries completed in error.***

**Final Issues List Sub-Issue**

- g) Are affiliate transactions forecast by ETPL appropriate and, if so, why?

**4-Staff-50**



Ref: Exhibit 4, Table 4-4: 2018 Test Year OM&A Expenditures  
Exhibit 4, Table 4-8: Cost Driver Table

**Preamble:**

Table 4-4 reconciles the difference between 2012 OEB Approved OM&A and 2018 test year OM&A. One of these changes is a \$429,932 decrease in OM&A relating to affiliate changes.

Table 4-8 also shows the different cost drivers that reconcile the 2012 OEB Approved OM&A to the 2018 test year OM&A. In Table 4-8 there are different components relating to affiliate costs and revenues. OEB staff has reproduced part of this table as follows:

OEB Staff Analysis - Table A				
Exhibit 4, Table 4-8 Versus Table 4-4				
Components Relating to Affiliate Revenues and Costs				
2012 Affiliate Revenue Cost Offset				(\$272,487)
2012 Increase in recovery from Affiliate One Time				(\$53,578)
2018 Increase In Affiliate Costs				\$66,634
2015 Decrease In Affiliate Costs				(\$15,825)
2016 Decrease In Affiliate Costs				(\$86,822)
2017 Decrease In Affiliate Costs				(\$60,445)
2015 Correction for Revenue from Affiliate				(\$114,496)
				(\$537,019)
Table 4-4: decrease in OM&A relating to affiliate changes				(\$429,932)
Unreconciled Difference				(\$107,087)

**Questions:**

- a) Please provide a more detailed explanation of each of the components totalling a credit balance of \$537,019 in OEB staff's analysis – Table A above, including why each component was done and how it was derived.
- ***ETPL provided detailed information on all of its affiliate transactions and elsewhere in these responses. The detail here should tie and as such ETPL will focus its efforts on specific affiliate questions answered elsewhere.***

- b) Please reconcile the difference of \$107,087 between the credit balance of \$537,019 above in OEB staff's analysis – Table A to the decrease in OM&A of \$429,932 in Table 4-4, specifically relating to affiliate costs and revenues. Please explain.
- ***Table 4-4 should tie with Table A. the figure in 4-4 should be revised.***
- c) Please quantify the impact of Table A on the 2018 test year revenue requirement, with a description of each change, including the impacts of the following:
- i. any affiliate costs that are included in both 2018 test year OM&A and also included as a reduction to 2018 test year other revenue – Appendix 2-H
  - ii. Any affiliate revenues that are neither included as reduction to 2018 test year OM&A and also not included as an addition to 2018 test year other revenue – Appendix 2-H
- ***ETPL will focus its effort elsewhere with respect to affiliate questions. ETPL confirms that all affiliate revenues and expenses are included in OM&A and are not materially different than 2012 approved and actual.***

#### 4-Staff-51

Ref: Chapter 2 Appendices, Appendix 2-N Corporate Cost Allocation  
Chapter 2 Appendices, Appendix 2-H Other Operating Revenue  
ETPL\_Response\_FTE and Intercompany analysis\_20171222.XLSX  
Exhibit 4, Table 4-10, OM&A Programs Table

#### Preamble:

OEB staff has generated Table B and Table C below, based on 2018 test year information recorded in Appendix 2-N, Shared Services and Corporate Cost Allocation. However, OEB staff is unable to reconcile the numbers below to amounts recorded in 2018 test year OM&A and 2018 test year other revenue – Appendix 2-H.

OEB Staff Analysis - Table B					
Appendix 2-N 2018 test year					
Shared Services					
<b>Costs charged to ETPL by ERTD Hldgs:</b>					
ERTD Hldgs	Erie Thames Powerlines	IT Work	Fully Allocated Costs		217,850
ERTD Hldgs	Erie Thames Powerlines	Billing Services	Fully Allocated Costs		240,459
ERTD Hldgs	Erie Thames Powerlines	MSP	Market Value		72,900
ERTD Hldgs	Erie Thames Powerlines	AMV	Market Value		3,507
					534,716
<b>Revenues earned by ETPL from ERTD Hldgs:</b>					
Erie Thames Powerlines	ERTD Corp	Eng/Ops/ Services	Fully Allocated Costs	\$	150,979
Erie Thames Powerlines	ERTD Hldgs	Billing Services	Fully Allocated Costs	\$	456,295
				\$	607,273
Difference between ETPL costs and ETPL revenues					(\$72,557)

OEB Staff Analysis - Table C					
Appendix 2-N 2018 test year					
Corporate Cost Allocation					
<b>Costs charged to ETPL by ERTD Hldgs:</b>					
Name of Company		Service Offered	Pricing Methodology	Corporate Costs %	Amount Allocated \$
From	To				
ERTD Corp	Erie Thames Powerlines	Rent	Market Value	22.48%	222,995
ERTD Corp	Erie Thames Powerlines	Board Corporate Governance	Fully Allocated	2.08%	20,600
ERTD Corp	Erie Thames Powerlines	IT Infrastructure	Fully Allocated	5.86%	58,140
ERTD Corp	Erie Thames Powerlines	Legal	Fully Allocated	7.96%	79,000
ERTD Corp	Erie Thames Powerlines	Business Development	Fully Allocated	0.00%	-
ERTD Corp	Erie Thames Powerlines	Shared Costs	Fully Allocated	8.51%	84,460
ERTD Corp	Erie Thames Powerlines	Human resources	Fully Allocated	4.26%	42,230
ERTD Corp	Erie Thames Powerlines	Management Fees	Fully Allocated	48.85%	484,575
					992,000

**Questions:**

- a) As in the spreadsheet "ETPL\_Response\_FTE and Intercompany analysis\_20171222", tab "ERTD Holdings Costs" and tab "ERTD Costs explanations" there are no descriptions provided for the components of \$607,237 (sum of \$150,979 and \$456,295) earned by ETPL as affiliate revenue. Please provide a description and breakdown of these costs.
- The tabs referred to here are costing tabs the figures referenced are services provided by ETPL staff to its affiliates and are revenues or costs offsets.**
  - These are not costs as you have inferred here.**

- ***ETPL provides engineering services to ERTH Corp to fulfill ERTH's contract with Goderich Hydro for the provision of engineering services to the LDC.***
  - ***ETPL provides billing services to ERTH Holdings for the provision of billing services to third party customers that ERTH Holdings holds contracts with for the provision of billing services.***
- b) Please state whether or not ETPL agrees that the \$607,273 noted affiliate revenue above could instead be presented as an affiliate expense. In particular, please describe why billing services are included as both an affiliate expense above (\$240,459) and an affiliate revenue (\$456,295).
- ***ETPL disagrees these are not expenses. ETPL receives a benefit of employing more billing and call centre staff than can be borne by the customer base. If ERTH and ERTH Holdings lose these contracts staff levels would need to be reduced to an appropriate level.***
  - ***Billing services provided from ERTH Holdings are for the Northstar system that ERTH Holdings holds the rights and contract for. Billing services provided to ERTH Holdings is for Labour for ETPL staff to bill ERTH Holdings customers.***
- c) Please reconcile the \$534,716 expense amount and the \$607,273 amount recorded in OEB staff's Table B above to amounts recorded in the 2018 test year OM&A and also 2018 test year other revenue – Appendix 2-H. Please also indicate which Uniform System of Account numbers (USoA) are used to record these items.
- ***ETPL does not book any of its revenues from affiliates to revenue accounts they are booked as cost offsets in accounts 5330 for billing.***
- d) Regarding the numbers in OEB staff's Table B, please also outline:
- i. Any affiliate costs that are included in both 2018 test year OM&A and also included as a reduction to 2018 test year other revenue – Appendix 2-H
    - ***No costs or revenues are included in both.***
  - ii. Any affiliate revenues that are neither included as reduction to 2018 test year OM&A and also not included as an addition to 2018 test year other revenue – Appendix 2-H
    - ***Costs or revenues are included once and are all included in OM&A.***

- e) Regarding the numbers in OEB staff's Table B, as in the spreadsheet "ETPL\_Response\_FTE and Intercompany analysis\_20171222", tab "ERTH Holdings Costs", please provide more detail regarding the following:
- i. The allocation of \$97,234 included in the \$217,850 of IT Work charged to ETPL – why this amount is based on both actual number of users for management and time sheets for support staff, and whether this type of allocation is appropriate
    - ***IT support services is charged on both a fixed and variable method much like distribution charges the fixed is based upon the number of desktop users and the variable is actual time spent for IT work on behalf of ETPL.***
  - ii. The charge of \$1.02 per customer per month for the Billing Services of \$240,459 that is charged to ETPL, as well as how the amounts of \$456,295 of Billing Services that is earned by ETPL is derived (e.g. is a rate of \$1.02 also used).
    - ***ETPL bills ERTH Holdings actual time spent per timesheets for billing staff to bill ERTH customers. The \$1.02 is a flat system cost that ERTH Holdings charges all of its customers.***
  - iii. The charge of \$290 per wholesale point per month for the Meter Service Provider of \$72,900 that is charged to ETPL.
    - ***There doesn't appear to be a question here.***
    - ***ETPL is charged MSP fees in the exact same manner as all other ERTH customers.***
    - ***There are no other third party MSP providers in the area that ETPL is aware of.***
- f) Please reconcile the \$992,000 expense amount recorded in OEB staff's Table C above to amounts recorded in the 2018 test year OM&A and also 2018 test year other revenue – Appendix 2-H. Please also indicate which USoA numbers are used to record these items.
- ***It isn't clear what is requested here.***
- g) Regarding the numbers in OEB staff's Table C, please also outline:
- i. Any affiliate costs that are included in both 2018 test year OM&A and also included as a reduction to 2018 test year other revenue – Appendix 2-H

- ii. Any affiliate revenues that are neither included as reduction to 2018 test year OM&A and also not included as an addition to 2018 test year other revenue – Appendix 2-H
- **No amount is included in both sides.**
  - iii. Interrogatory 4-Staff-47 explored the Management Fees of \$484,575 included in the \$992,000 of costs allocated to ETPL. In the spreadsheet, ETPL\_Response\_FTE and Intercompany analysis\_20171222, tab “ERTH Costs explanations”, ETPL has provided more detail regarding the following items included as part of the \$992,000 allocated to ETPL from ERTH Corp.
    - a. Regarding the rent of \$222,995 allocated to ETPL, please confirm that this amount is not double counted in the rent amount of \$254,905 included in Table 4-10, OM&A Programs Table. Please also confirm that no other affiliate expenses or affiliate revenues are double counted in Table 4-10.
- **This amount is not double counted.**
  - b. Please provide more detail regarding the \$84,460 of third party costs; specifically why costs allocated to ETPL are based on FTE head count is appropriate.
- **ERTH does not earn a profit and must cover its costs therefore ERTH's third party costs are for building maintenance and cleaning etc. incurred by ERTH are allocated to its affiliates and headcount is appropriate as staff reside in various buildings all owned by ERTH.**
  - c. Please provide more detail regarding the \$58,140 of IT costs, specifically why costs allocated to ETPL are based on the number of computer users.
- **ERTH does not earn a profit and must cover its costs therefore ERTH's IT expense is shared by all affiliates and the number of computer users at each affiliate was the simplest way for those costs to be allocated and ensure that each affiliate pays a fair portion of ERTH's IT expense.**

#### 4-Staff-52

Ref: Chapter 2 Appendices, Appendix 2-N Corporate Cost Allocation  
Chapter 2 Appendices, Appendix 2-H Other Operating Revenue  
ETPL\_Response\_FTE and Intercompany analysis\_20171222.XLSX

#### Preamble:

It is not clear what type of revenues or expenses are recorded in the 2018 test year revenue requirement for Appendix 2-H, other revenue, as well as Appendix 2-N corporate cost allocation.

**Questions:**

- a) Please confirm that Appendix 2-H includes any revenue and expense from affiliate transactions, shared services, or corporate cost allocations. For each affiliate transaction, please indicate the USoA accounts used to record the revenue, and the associated costs to provide the service (please also refer to Appendix 2-N).
- ***Appendix 2-H does not include any revenue or expense from affiliate transactions.***
- b) Please confirm that accounts related to affiliate revenue and affiliate expense are reflected in Appendix 2-H and Appendix 2-N, including the following USoA accounts. Please provide a breakdown of amounts recorded in these USoA accounts and how they are incorporated into the 2018 test year revenue requirement. If different USoA accounts are used to record affiliate revenue and affiliate expense, and are also incorporated into the 2018 test year revenue requirement, please also list them below and how these items reconcile to Appendix 2-H and Appendix 2-N, including the amounts recorded:
  - i. Revenue from affiliate transactions should be recorded in Account 4375, Revenues from Non Rate-Regulated Utility Operations, as well as Account 4325, Revenues from Merchandise.
- ***No costs for affiliate transactions are recorded here***
- ii. Expenses from affiliate transactions should be recorded in Account 4380, Expenses of Non Rate-Regulated Utility Operations, as well as Account 4330, Costs and Expenses of Merchandising.
- ***No costs for affiliate transactions are recorded here.***
- c) Please confirm that any revenue related to microFIT charges has been recorded as a revenue off-set in Account 4235 – Miscellaneous Service Revenue and is not included as part of the base distribution revenue requirement. If this is not the case, please provide an explanation.

- **Confirmed.**

d) Please confirm that ETPL has identified all shared services<sup>14</sup> among the affiliated entities, including the extent to which an applicant is a “virtual” utility.

- ***ETPL has identified all of the shared services.***

e) Please confirm and demonstrate that ETPL’s approach to corporate cost allocation and shared services results in no more costs being allocated to the distributor than if it was operating as a stand-alone entity.

- ***ETPL confirms that ETPL incurs no more costs though corporate costs and shared services in fact ETPL would argue that if ETPL was a stand-alone entity it would incur more costs as all of the functions provided would still be necessary except that ETPL would need to incur 100% of their costs as opposed to sharing those functions with affiliates.***

#### **4-Staff-53**

Ref: Exhibit 4, Tab 5

February 26, 2018 OEB Staff Summary of Community Meeting, page 3 & 4

#### **Preamble:**

OEB staff seeks further detail as to whether ETPL is following the intent of the OEB’s Affiliate Relationships Code (ARC) and is ensuring that there are no cross-subsidies. OEB staff is also unclear about whether ETPL is following Article 340, Allocation of Costs and Transfer Pricing, of the OEB’s Accounting Procedures Handbook (APH).

Page 3 of the OEB Staff Summary of Community Meeting outlined a concern of customers regarding the potential for cross-subsidization between ETPL and other companies in the ERT group of companies. ETPL responded that it has to report to the OEB on a stand-alone basis, and its financial statements are available on the OEB website.

#### **Questions:**

a) Please confirm that ETPL has ensured that its transfer pricing and allocation of cost methods do not result in cross-subsidization between regulated and non-

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<sup>14</sup> Shared Services are ‘shared corporate services’ as defined in the ARC.



regulated lines of business, products or services. If cross-subsidization occurs, ETPL must describe this issue in more detail and provide an explanation as to why ETPL has not rectified this issue.

- **Confirmed**

b) Please confirm that ETPL has ensured compliance with the ARC and Article 340 of the APH and provide explanations for any deviations if applicable.

- **Confirmed. ETPL has acknowledged, similar to many other electricity distributors, that it has shareholder debt (not all of which are affiliates) at a rate of 7.25%. At the time of the original formation of ETPL, this was a market based rate. ETPL uses the OEB deemed rate for all related party debt.**

c) Please explain in more detail how ETPL ensures that there are no cross-subsidies between the regulated distributor and its non-regulated affiliates. Please provide more detail as to how the pricing of services is established such that there is no cross subsidization. If there is a mark-up on services, please provide more detail, in particular how the mark-up complies with the ARC.

- **ETPL approaches each potential affiliate transaction to determine the proper approach.**
- **For example, where billing services are provided by its affiliate to ETPL, the agreement is based upon prices established by the affiliate in the open market providing services to other distributors and municipalities. To ensure that ETPL obtains the best price for the services from the affiliate, ETPL has a most favoured nation clause to obtain the best price the affiliate offers for a service. Whereas for debt, ETPL uses the Board approved deemed rate to recover from customers. Where services to or from an affiliate are based upon an hourly rate, the rate includes the fully burdened rate.**

d) Please describe how ETPL plans to satisfy customers' concerns that there is the potential for cross-subsidization between ETPL and other companies in the EARTH group of companies.

- ***It is unclear what is meant by the question. See 4-Staff-53(c) and (e).***
- e) How does ETPL's reporting to the OEB on a stand-alone basis satisfy customers' above noted concerns?
- ***Stand-alone reporting is assumed to mean the annual assurance by ETPL. This provides assurance to the customers that the executive has complied with its obligations. Further, at each cost of service hearing, an independent regulator (and 4 intervenors + Board Staff) has reviewed the costs and determined they are reasonable***

#### **4-Staff-54**

Ref: Exhibit 4, Tab 5

#### **Preamble:**

OEB staff seeks further detail as to whether ETPL has undertaken a transfer pricing study to determine the appropriate allocation of costs as between ETPL and its affiliates.

#### **Questions:**

- a) Please describe whether ETPL has undertaken a transfer pricing study to determine the appropriate allocation of costs as between ETPL and its affiliates.
- ***ETPL has not used external consultants to prepare a transfer pricing study, however, the determination of the corporate cost allocation between affiliates is based on several factors including number of employees, square footage, number of software/computer users, risk, level of effort, level of usage of service and based on time entry. The calculation of these allocations is based on fully allocated costs and are reviewed each year and adjusted as changes in circumstance require. These allocations are subject to review by the external auditors.***

b) Please describe whether ETPL has any transfer pricing issues.

- ***ETPL is charged shared services from its affiliates, but also charges its affiliates for billing/engineering and operations and other services at fully allocated cost.***

c) If such a study has been undertaken, please provide a copy.

- ***An external study has not been undertaken***

d) Please describe in more detail the provision of shared services to affiliates including billing services to both ETPL and its affiliates.

- ***Details of Corporate allocations from EARTH Corporation are outlined in Tab "EARTH Costs explanations" in the spreadsheet "ETPL\_Response\_FTE and Intercompany analysis\_20171222". EARTH Holdings Inc. provides billing services as outlined in Tab "EARTH Holdings Costs" in the spreadsheet "ETPL\_Response\_FTE and Intercompany analysis\_20171222".***

e) If a transfer study is mandated by the OEB, would ETPL be in agreement to record in Account 1574, any savings from undertaking a transfer pricing study, similar to what was required in Greater Sudbury Hydro Inc.'s 2009 cost of service decision?<sup>15</sup>

- ***ETPL would comply with any orders from the OEB; however, ETPL would request that the cost of any transfer study be recoverable in rates. Further should undertaking the study result in any savings or additional costs both of these would be dispositioned. ETPL respectfully submits that the cost of a transfer study could be prohibitive compared to any savings that might arise. For example the EARTH allocations of shared costs to ETPL have only increased \$60,000 from 2012 to 2018 representing a 3% increase over 6 years.***

#### 4-Staff-55

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<sup>15</sup> EB-2008-0230

Ref: Exhibit 4, Tab 5  
ETPL\_Response\_FTE and Intercompany analysis\_20171222.XLSX

**Preamble:**

OEB staff seeks further detail as regarding ETPL's transfer pricing policies between ETPL and its affiliates.

**Questions:**

- a) Other than items noted in the spreadsheet, ETPL\_Response\_FTE and Intercompany analysis\_20171222, tab "ERTH Costs explanations" and tab "ERTH Holdings Costs", please state and explain:
  - ***There are no other items billed between ETPL and its affiliates or parent so there is nothing required here.***
    - a. Whether there are any fees are charged to ETPL by affiliates, or charged by ETPL to affiliates, where the fee is at or below the fees charged for similar services to arms-length customers, and is therefore at or below a market based rate.
    - b. The services charged to ETPL by affiliates, or charged by ETPL to affiliates, that are fee based, providing the fees charged, including these fee charged to arms-length customers.
- b) Please state and explain the services charged to ETPL by affiliates, or charged by ETPL to affiliates, that are free. Please provide a financial analysis supporting the reasonableness of providing free services. For example:
  - ***ETPL and or its affiliate or parent do not provide free services to one another.***
    - i. Please explain if ETPL or its affiliates occupy space owned by the other company for which no rent is paid, but rather may be compensated through services provided at no charge.
    - ii. The financial analysis should include:

- an estimate of the costs of the free services charged to ETPL by affiliates, or charged by ETPL to affiliates, based on market rates for the free services provided; and
- an estimate, substantiated with market rates, of the fair market value for renting space that would at a minimum meet the needs of ETPL or its affiliates.

#### **Final Issues List Sub-Issue**

- h) Are ETPL's purchases of non-affiliate services resulting in appropriate costs and are the divisions of service acquisitions between affiliates and non-affiliates appropriate?

#### **4-Staff-56**

Ref: Exhibit 4, Tab 6, Page 1  
Exhibit 4, Table 4-29

#### **Preamble:**

At the above reference, ETPL's purchases of non-affiliate services is discussed and ETPL stated that:

ETPL purchases equipment, material and services in a cost effective manner with full consideration to price as well as product quality, timeliness, reliability, engineering compliance and service. In order to meet these expectations ETPL participates in the Southwest Buying group, a group of utilities in Southwestern Ontario that have joined together to jointly purchase in order to obtain better pricing from suppliers. ETPL also internally utilizes a robust supply chain management program that ensures that all appropriate approvals meet ETPL's Board of Directors approved policies.

#### **Questions:**

- a) Please discuss the process ETPL uses to ensure that it purchases equipment in a cost-effective manner as discussed above, including the role of the methods of selection shown in Table 4-29, tender, quote and sole source, what the

differences between the three methods are and how a determination as to which one would be used is made.

- ***Sole Source is only utilized for fuel for ETPL vehicles and is sole source as it is the only cardlock station in Ingersoll where the bulk of ETPL vehicles reside.***
- ***ETPL tenders for large vehicles and construction projects and as part of the southwest buying group.***
- ***For the remainder of its purchases ETPL obtains quotes from multiple vendors and chooses the successful quote based upon price primarily.***
- ***ETPL determines which approach, tender or quote, on a case by case basis.***

b) Please state the role of the Southwest Buying group in this process and provide an example of how it helped to obtain better pricing from suppliers.

- ***The Southwest Buying group is simply a partnership to pool total purchases of inventory and stock. When the group gets pricing from suppliers on a larger quantity of a product than would be submitted individually the whole group benefits from a reduced price from suppliers.***

c) Please discuss how it is determined which services will be undertaken within the ERTH group and which will be acquired through non-affiliates.

- ***ETPL treats the ERTH group the same as non-affiliates with respect to services that are tendered or quoted. The exception are billing services (which ETPL gets favoured nation pricing and is not changed on a regular basis); Executive costs and building rent.***

d) For any material transactions that are not in compliance with ETPL's procurement policy, or that were undertaken pursuant to exceptions contemplated within the policy, please provide an explanation as to why this was the case, as well as the following information for these transactions:

- ***ETPL has no material transactions that are not in compliance with the procurement policy.***

- i. Summary of the nature and cost of the product or service that is the subject of the transaction

- ii. A description of the specific methodology used for selecting the vendor, including a summary of the tendering process/cost approach, etc.

#### **Final Issues List Sub-Issue**

- j) Did the underspending in operating costs for the period 2012, 2013 and 2014 from that approved by the Board in 2012 result in any deferred costs that are proposed to be recovered in 2018 onward?

#### **4-Staff-57**

Ref: Exhibit 4, Table 4-3

#### **Preamble:**

Exhibit 4, Table 4-3 demonstrates that ETPL underspent its operating costs for the period 2012, 2013 and 2014 from that approved by the OEB in 2012.

#### **Questions:**

- a) Please explain whether ETPL's underspending of its operating costs for the period 2012, 2013 and 2014 from that approved by the OEB in 2012 resulted in any deferred costs that are proposed to be recovered in 2018 onward.
- ***ETPL worked diligently to ensure its approved operating costs and actual were in line with one another. ETPL managed to cover its incremental expensed overheads through cost containment and as a result no costs were deferred that are proposed to be recovered in 2018 onward.***

#### **Final Issues List Issue**

4) Cost of Long-Term Debt

#### **Final Issues List Sub-Issue**

- a) Is ETPL's use of the OEB's deemed long term debt rate of 4.16 percent appropriate for the 2017 and 2018 promissory notes due to EARTH Corporation, an affiliate of ETPL, which have rates of 2.5 percent?

- **The rate on the promissory notes with EARTH Corporation is 7.25%.**

#### **5-Staff-58**

Ref: Exhibit 1, Tab 11, Schedule 1, Attachments 10 and 11 – 2015 and 2016 Audited Financial Statements  
Exhibit 5, Tab 2, page 3 and Appendix 2-OB  
Exhibit 5, Tab 4, Schedule 1, Attachment 9

#### **Preamble:**

On page 3 of Exhibit 5/Tab 2 ETPL provides a copy of Appendix 2-OB showing its debt instruments by year from 2012 to the forecasted 2018 test year. In 2015, ETPL documents a Promissory Note due to its parent corporation, EARTH Corporation, for an amount of \$10,000,000 at a rate of 2.50%.

Note 14 (a) of ETPL's 2015 Audited Financial Statements states the following:

##### **Demand note**

The Corporation has a demand promissory note payable to EARTH Corporation for \$10,000,000 (2014 - nil) which bears interest at 7.25%. This note is unsecured. There are no fixed repayment terms associated with the principal outstanding and no principal amounts are anticipated to be paid over the next thirteen months.

This information is repeated in Note 15 (a) of the 2016 Audited Financial Statements. Attachment 9 of Exhibit 5/4/1 is a copy of the Promissory Note between ETPL and EARTH Corporation. No interest rate is explicitly identified in the Promissory Note.

Instead, the note states:

Interest on the outstanding Principal amount will not exceed seven and one-quarter percent (7.25%) per annum (the "Interest Rate"). Interest at the Interest Rate shall be payable in quarterly instalments, provided that the Holder may elect to waive payment of interest in its sole discretion.



**Questions:**

- a) What is the interest rate payable on the 2015 Promissory Note due to ERTH Corporation, and how was the rate determined?
- ***The interest rate payable on the note due to ERTH Corporation is 7.25% and was determined to be the same as the notes payable by ERTH and all of its subsidiaries to its shareholders.***
- b) What is the basis for capping the interest rate at 7.25%? In particular, given that the notes were executed at the end of 2015, when the Board's deemed long-term debt rate for 2016 issued on [October 15, 2015](#) was 4.54%, why was a rate significantly above a market-based rate chosen as the cap?
- ***ERTH chose the rate to be consistent with that of all of its other affiliate debt and recognized that recovery in rates from the rate payer would always be requested at deemed rates.***
- c) How frequently is the rate determined, updated or renegotiated? Which party – the ERTH Corporation or ETPL – can initiate the process to update or renegotiate the rate, and under what conditions?
- ***The rate chosen was to be consistent with all of the other affiliate debt and no changes are anticipated, however, ETPL has the right to change the terms of the note with six months' notice to the holder. Recovery in rates is requested at deemed rates.***
- d) Table 5-3 on page 3 of Exhibit 5/Tab 2 documents that this \$10,000,000 Promissory Note was executed on December 31, 2015 with a fixed rate of 2.30%, but documents the interest paid at \$250,000. Please explain why a full years' interest was due on an affiliated loan in existence for at most one day in the year.
- ***The interest rate on the note is 7.25% and the annual interest is \$750,000 but for the 2015 calendar year no interest was charged to ETPL in 2015 as the note was not signed until year end. Therefore for 2015 the interest column should be zero. Recovery in rates is requested at deemed rates.***

e) Please reconcile Table 5-3 and Appendix 2-OB with Note 14 (a) of the 2015 Audited Financial Statements and Note 15 (a) of the 2016 Audited Financial Statements, and with the terms for the Interest Rate as documented in the copy of the Promissory Note provided in Exhibit 5/4/1/Attachment 9.

- **Table 5-3 has the incorrect interest rate – it should be 7.25% not 2.5%**
- **Appendix 2-OB has the incorrect interest rate – it should be 7.25% not 2.5%**
- **The 2015 and 2016 financial statement notes agree to the Promissory Note provided in Exhibit 5/4/1/Attachment 9**

#### **5-Staff-59**

Ref: Exhibit 1, Tab 11, Schedule 1, Attachments 10 and 11 – 2015 and 2016 Audited Financial Statements  
Exhibit 5, Tab 2, page 3 and Appendix 2-OB  
Exhibit 5, Tab 4, Schedule 1, Attachments 8 and 9

#### **Preamble:**

On page 3 of Exhibit 5/Tab 2 ETPL provides a copy of Appendix 2-OB showing its debt instruments by year from 2012 to the forecasted 2018 test year. ETPL documents a Promissory Note due to the Municipality of West Perth, for an amount of \$2,083,391 at a rate of 7.25% for all years.

Note 14 (c) of ETPL's 2015 Audited Financial Statements states the following:

#### **(c) Shareholder demand notes**

The Corporation has a demand promissory note payable to the Municipality of West Perth for \$900,000 (2014 - \$900,000) which bears interest at 7%. Interest is payable in monthly instalments of \$5,250. This note is unsecured. During the year, the terms were renegotiated such that there are no fixed repayment terms associated with the principal outstanding and no principal amounts are anticipated to be paid over the next thirteen months.

The Corporation has a second demand promissory note payable to the Municipality of West Perth for \$1,183,391 (2014 - \$1,183,391) which bears interest at 7.25%. There are no fixed terms of repayment. This note is

unsecured. During the year, the terms were renegotiated such that there are no fixed repayment terms associated with the principal outstanding and no principal amounts are anticipated to be paid over the next thirteen months.

This information is repeated in Note 15 (c) of the 2016 Audited Financial Statements.

Attachment 8 of Exhibit 5/4/1 is a copy of two Promissory Notes due to the Municipality of West Perth. The first note, labelled WP No. 1, is for a principal amount of \$1,183,391, and is dated December 31, 2015. The note states:

Interest on the outstanding Principal amount will be subject to the approval of the Ontario Energy Board but in any event will not exceed seven and one-quarter percent (7.25%) per annum (the "Interest Rate").

The second note, labelled WP No. 2, is for a principal amount of \$900,000, and is also dated December 31, 2015. The note states:

Interest on the outstanding Principal amount will not exceed seven and one-quarter percent (7.25%) per annum (the "Interest Rate").

**Questions:**

- a) What is (are) the interest rate(s) payable on each of WP No. 1 and WP No. 2, and how was (were) the rate(s) determined?
  - ***The rate of interest on these notes is 7.25% effective December 31, 2015. The rates were chosen to be consistent with the other shareholder notes. Recovery in rates is requested at deemed rates.***
- b) What is the basis for capping the interest rate at 7.25%? In particular, given that the notes were executed at the end of 2015, when the Board's deemed long-term debt rate for 2016, issued on [October 15, 2015](#), was 4.54%, why was a rate significantly above a market-based rate chosen as the cap?
  - ***The rates were chosen to be consistent with the other shareholder notes. Recovery in rates is requested at deemed rates. Recovery in rates is requested at deemed rates.***

c) How frequently are the rates determined, updated or renegotiated? Which party – the Municipality of West Perth or ETPL – can initiate the process to update or renegotiate the rate, and under what conditions?

- **Under WP No. 1 note, ETPL may buy out the promissory note on demand.**
- **Under WP No. 2. ETPL may buy out the promissory note with six months' notice to the holder.**

d) Please reconcile the evidence in Exhibit 5 and Appendix 2-OB, the copies of the Promissory Notes with the Municipality of West Perth, with Note 14 (c) of EPTL's 2015 Audited Financial Statements and Note 15 (c) of the 2015 Audited Financial Statements.

- **Table 5-3 – for 2012 to 2015 the WP promissory note of \$2,083,391 consists of a \$1,083,391 note bearing interest at 7.25% (annual interest of \$78,545.85) and a \$900,000 note bearing interest at 7% (annual interest of \$63,000). The total annual interest for 2012 to 2015 should be \$141,545.85. From 2016 to 2018 the WP promissory note of \$2,083,391 consists of the 2 negotiated notes of \$1,183,381 and \$900,000 which both bear interest at 7.25% (annual interest of \$151,045.85).**
- **Appendix 2-OB has the incorrect interest rate – it should be 7.25% not 2.5% - for 2012 to 2015 the WP promissory note of \$2,083,391 consists of a \$1,083,391 note bearing interest at 7.25% (annual interest of \$78,545.85) and a \$900,000 note bearing interest at 7% (annual interest of \$63,000). The total annual interest for 2012 to 2015 should be \$141,545.85. From 2016 to 2018 the WP promissory note of \$2,083,391 consists of the 2 negotiated notes of \$1,183,381 and \$900,000 which both bear interest at 7.25% (annual interest of \$151,045.85).**
- **The 2015 and 2016 financial statement notes agree to the Promissory Note provided in Exhibit 5/4/1/Attachment 9**
- **The 2015 and 2016 financial statement notes agree to the Promissory Note provided in Exhibit 5/4/1/Attachment 9**

Ref: Exhibit 5, Tab 2, pages 1-2 – Weighted Average Cost of Long-term Debt

**Preamble:**

On pages 1-2 of this exhibit, ETPL states:

Notwithstanding the actual weighted average debt rate shown in the Table 5-3 for 2017 of 7.25%, ETPL is requesting a return on long term debt for the 2018 Test Year of 3.72% consistent with the Board's policies.

The OEB's current policy on treatment of long-term debt is stated on pages 53-54 of the [Report of the Board on the Cost of Capital for Ontario's Rate-Regulated Utilities \(EB-2009-0084\)](#), issued December 11, 2009:

Third-party debt with a fixed rate will normally be afforded the actual or forecasted rate, which is presumed to be a "market rate". However, the Board recognizes a deemed long-term debt rate continues to be required and this rate will be determined and published by the Board. **The deemed long-term debt rate will act as a proxy or ceiling for what would be considered to be a market-based rate by the Board in certain circumstances.** These circumstances include:

- For affiliate debt (i.e., debt held by an affiliated party as defined by the Ontario Business Corporations Act, 1990) with a fixed rate, the deemed long-term debt rate at the time of issuance will be used as a ceiling on the rate allowed for that debt.
- For debt that has a variable rate, the deemed long-term debt rate will be a ceiling on the rate allowed for that debt. This applies whether the debt holder is an affiliate or a third-party.
- The deemed long-term debt rate will be used where an electricity distribution utility has no actual debt.
- For debt that is callable on demand (within the test year period), the deemed long-term debt rate will be a ceiling on the rate allowed for that debt. Debt that is callable, but not within the period to the end of the test year, will have its debt cost considered as if it is not callable; that is the debt cost will be treated in accordance with other guidelines pertaining to actual, affiliated or variable-rate debt.

- A Board panel will determine the debt treatment, including the rate allowed based on the record before it and considering the Board's policy (these Guidelines) and practice. The onus will be on the utility to establish the need for and prudence of its actual and forecasted debt, including the cost of such debt. *[Emphasis in Original]*

The deemed long-term debt thus acts as a ceiling on the rate allowed for each debt instrument individually that falls under any of the circumstances identified above.

As documented in Table 5-3 and Appendix 2-OB, ETPL states that the actual rate on each of the 2015 and forecasted 2017 and 2018 promissory notes due to ERT Corporation is 2.5%, which is lower than the OEB's currently issue deemed long-term debt rate. In such circumstances, the applicable rate would be the actual rate of 2.50% since it is lower than the deemed long-term debt rate.

#### Questions:

- a) Why is ETPL referencing the 2017 weighted average cost of debt for the 2018 fiscal test year?
  - ***ETPL originally completed its application in the summer of 2017 and filed it in September of 2017 at that time the 2018 debt rate was not available and the 2017 debt rate was used as a proxy. ETPL updated its application in early 2018 to include the 2018 WACC and simply missed this reference in its application.***
- b) Please explain why ETPL believes that the deemed long-term debt rate should apply to all of its debt, all of which is with affiliated parties, even where the established rate is below the deemed long-term debt rate.
  - ***ETPL's debt with affiliated parties is all at 7.25%. The 2.50% noted above was a typo in the application and should be revised to 7.25%.***
  - ***Therefore all of the debt is above the deemed long term debt rate.***

#### 5-Staff-61

Ref: Exhibit 5, Tab 4, Schedule 1, Attachments 1 to 9  
Letter from Aird Berlis, counsel for ETPL, July 31, 2018

**Preamble:**

On page 2 of the letter of July 31, 2018 regarding intervenors submissions for additional issues, counsel for ETPL states:

In respect of Issue 4, the long-term debt, VECC again seeks to expand the issue beyond that provided in the scoping decision. ETPL would note that there is a single incorrect reference in the Application to a debt rate of 2.5%. All the long-term debt that is held with ETPL's affiliates is priced at 7.25%. ...

Copies of all of the promissory notes between ETPL and affiliated parties are contained in Attachments 1 to 9 inclusive of Exhibit 5/Tab 4/Schedule 1, as updated on March 1, 2018. Most of the notes do not identify the interest rate to be paid, while others cap the rate at 7.25% without specifying the rate.

**Questions:**

- a) Can ETPL advise as to the parts of its evidence, with specific reference to the copies of the Promissory Notes filed in Exhibit 5/Tab 4/Schedule 1/Attachments 1 to 9, the statement: "All the long-term debt that is held with ETPL's affiliates is priced at 7.25%." is based?
- ***While the Promissory Note does not explicitly state the interest rate to be used the Shareholder Agreement does detail that the rate be set at 7.25%.***

**5-Staff-62**

Ref: Exhibit 5, Tab 2, Page 1-2 – Long Term Debt Rate

**Preamble:**

On pages 1-2 of this exhibit (updated February 27, 2018) ETPL states:

Notwithstanding the actual weighted average debt rate shown in the Table 5-3 for 2017 of 7.25%, ETPL is requesting a return on long term debt for the 2018 Test Year of 4.14% consistent with the Board's policies.

This rate is based upon the Board's letter titled *Cost of Capital Parameter Updates for 2017* [sic] *Cost of Service and Customer Rate-setting Applications* Dated November 23rd, 2017 for the cost of capital parameters.

The deemed long-term debt rate for 2018 rates documented in the November 23, 2017 [letter](#) is actually 4.16%.

**Questions:**

- a) Please provide further explanation of the long-term debt rate that ETPL proposes to use for calculating 2018 rebased rates, and the basis for its proposal.
- ***ETPL is proposing to use the deemed long term debt rate for 2018 of 4.16%.***

**5-Staff-63**

Ref: Exhibit 5 – Cost of Capital  
Revenue Requirement Work Form  
OEB Letter of November 23, 2017 for Updated Cost of Capital Parameters for 2018

**Preamble:**

The OEB issued updated cost of capital parameters applicable for rate applications to rebase rates effective in the 2018 calendar year by way of a [letter](#) issued November 23, 2018. ETPL updated Exhibit 5 for the 2018 cost of capital parameters in its revised evidence filed on February 27, 2018.

**Questions:**

- a) Please update ETPL's cost of capital exhibits, the RRWF, and applicable appendices to reflect the 2018 cost of capital parameters and responses to applicable interrogatories by OEB staff and other parties.



- ***ETPL has revised its RRWF as part of its response and will leverage the deemed rate of 4.16%.***

#### **Final Issues List Sub-Issue**

- b) Has ETPL calculated interest expense appropriately for promissory notes shown as issued on the last days of 2015, 2017 and 2018 respectively?

#### **5-Staff-64**

Ref: Exhibit 5, Tab 2, Page 3, Table 5-3 and Appendix 2-OB  
Exhibit 5, Tab 4, Schedule 1, Attachment 9

#### **Questions:**

- a) In Table 5-3 and Appendix 2-OB, for 2017, EPTL shows a (forecasted) Promissory Note between EPTL and EARTH Corporation, with a principal of \$1,650,000, a start date of December 31, 2017, and a rate of 2.50%.
- i. What is the status of this new note? Is it executed? If it is not executed, please update Table 5-3 and Appendix 2-OB, and the calculation of the weighted average cost of long-term debt, as necessary.
  - ii. Since the new note is only in place for one day (December 31) of the 2017 calendar year, why is a full year's interest (\$41,250) shown as applying to the loan in 2017?
- ***Given that ETPL has requested to recover deemed interest costs of part of this application and ETPL's promissory notes to its shareholders are already in excess of the interest expense calculated in its cost of capital calculations the timing and other comments here have little or no bearing on the resulting deemed cost of capital.***
- b) In Table 5-3 and Appendix 2-OB, for 2018, EPTL shows another (forecasted) Promissory Note between EPTL and EARTH Corporation, with a principal of \$1,750,000, a forecasted start date of December 31, 2018, and a rate of 2.50%. The new note would be in place for one day during the 2018 fiscal test year. Why is a full year's interest of \$43,750 shown as applying to this loan in 2018?

- *See response to question above.*

## 5-Staff-65

Ref: Exhibit 5, Tab 2, Page 3, Table 5-3 and Appendix 2-OB  
Exhibit 5, Tab 4, Schedule 1, Attachments 1-8

### Preamble:

In Table 5-3 and Appendix 2-OB, all of the Promissory Notes due to municipalities (i.e., excluding recent and forecasted notes due to ERTH Corporation) are all shown with start dates of April 2, 2004.

Copies of the Promissory Notes due to the Municipality of West Perth are provided in Exhibit 5/4/1/Attachment 8, and both notes are dated December 31, 2015. Note WP No. 1 states that it replaces a prior note issued to West Perth Power Inc., a predecessor to ETPL, dated January 1, 2002. Note WP No. 2 states that it replaces a prior note issued to Clinton Power Corporation, a predecessor to ETPL, dated January 16, 2010.

Attachments 1 through 7 contain copies of the Promissory Notes to Municipal shareholders of ETPL through ERTH Corporation as follows:

Exhibit 5/4/1 Attachment	Label	Municipality	Principal	Date
1	5-A	Central Elgin	\$806,436	September 1, 2000
2	5-B	East Zorra Tavistock	\$569,073	August 1, 2000
3	5-C	South West Oxford	\$192,062	September 1, 2000
4	5-D	Town of Aylmer	\$1,694,863	September 1, 2000
5	5-E	Town of Ingersoll	\$3,402,080	September 1, 2000
6	5-F	Township of Norwich	\$763,755	September 1, 2000
7	5-G	Township of Zorra	\$610,255	September 1, 2000

### Questions:

- Please reconcile the start date of April 2, 2004 shown in Table 5-3 and Appendix 2-OB against the dates shown for all promissory notes provided in Exhibit 5/4/1/Attachments 1 through 8.

- **The dates in Table 5-3 should be the same as the promissory notes**
- b) The Promissory Notes provided in Exhibit 5/4/1/Attachments 1 through 7 do not explicitly identify the interest rate for each note. Instead, each note contains the following definition in Schedule “A” – Definitions to each Promissory Note:
- “Interest Rate” means the interest rate payable as provided in this Promissory Note on the principal amount hereof that the board of directors of the Corporation shall, from time to time, determine and of which the board of directors of the Corporation shall notify the Holder in writing.
- i. What is the interest rate on each Promissory Note provided in Attachments 1 through 7, and how was each determined?
- ***The interest rate for each note is 7.25% and was determined by the deemed OEB interest rate approved at the time of the inception.***
- ii. When was the last time each rate was determined or updated?
- ***The promissory notes have not been updated as the notes have no specific expiry date and the shareholders have chosen not to change them.***
- iii. When or under what conditions would the board of directors of ETPL (the “Corporation” as defined in each Promissory Note) determine that the interest rate should be updated?
- ***If ETPL was not able to fund the excess interest costs through its net income (effectively a deemed dividend) the board of directors would determine that the interest rate should be updated.***
- iv. Please provide any existing documents necessary to support the responses to i., ii. and iii.
- ***No changes so no documentation is required.***
- c) In Exhibit 5/Tab 2/page 1, ETPL states:

ETPL's long term debt is comprised of a number of notes from related parties. ETPL has a long term note payable with each of the 8 municipal shareholders of EARTH Corp., ETPL's parent company. This debt was put into place upon the incorporation of the former Erie Thames Power Corp. on September 20, 2000, based on the Transfer Bylaw. The terms of this debt are:

- Interest will be paid at 7.25%;
- Promissory notes have no expiry and
- No set repayment terms

A copy these notes are included in Attachments 5-A to 5-H.

As noted in b) above, each Promissory Note above does not explicitly state the interest rate. On what ETPL's evidentiary basis for stating that the interest rate for each Promissory Note due a the municipal shareholder of EARTH Corporation is set at 7.25%?

- ***While the Promissory Note does not explicitly state the interest rate to be used the Shareholder Agreement does detail that the rate be set at 7.25%.***

## **Final Issues List Issue**

### **7) Cost Allocation**

## **Final Issues List Sub-Issue**

- a) Are ETPL's proposed revenue-to-cost ratios appropriate, particularly given the shifts in the revenue-to-cost ratios produced in the cost allocation model from the previously approved ratios in 2012 to the status quo ratios, which are used to derive the proposed ratios in this application?

## **7-Staff-66**

Ref: Cost Allocation Model (Updated March 1, 2018), Sheets I6.1 and O1

## **Preamble:**

On sheet I6.1 – Revenue, Cell B16 (Revenue Sufficiency/Deficiency – RRWF/Sheet 8/Cell F51) is a broken link to another file. This also causes a broken reference in Cell C78 on Sheet O1 (Revenue to cost/RR).

On Sheet O1, a warning message appears in Cell C64 that “Rate Base input does not equal output”.

**Questions:**

- a) Please examine and correct these errors, and refile the corrected cost allocation model in working Microsoft Excel format.
- ***ETPL will update its CAModel as required and ensure that there are no errors once it is completed as per IR responses.***
- b) As necessary, please update the cost allocation model for any corrections to the revenue requirement, load forecast or RRWF parameters as updated in response to interrogatories from OEB staff and other parties.
- ***ETPL will update its CAModel as required and ensure that there are no errors once it is completed as per IR responses.***

**Final Issues List Sub-Issue**

- b) Is ETPL’s proposal for a final standby rate appropriate?

**7-Staff-67**

Ref: Exhibit 7, Tab 1, Pages 1 & 2, Section 7.1.2.3 – Standby Rates (updated February 27, 2018)  
Proposed Tariff Schedule  
Tariff Schedule and Bill Impact Model

**Preamble:**

In section 7.1.2.3, ETPL has requested approval for a Standby Rate for each of the following two customer classes:

- General Service 1000-4999 kW
- Large Use (> 5000 kW monthly peak demand)

ETPL has requested that the Standby Rate be equal to the volumetric rate approved for the Customer Class of any customer for which the Standby Rate would apply in any month. ETPL also requests that the rate be approved on a final basis.

#### Questions:

- a) The Excel files provided with the Proposed Tariff Schedule (ETPL\_2018 Proposed Tariff Sheet\_20180301.xlsx) and the Tariff Schedule and Bill Impacts Model (ETPL\_2018\_Tariff\_Schedule\_and\_Bill\_Impact\_Model\_20180301.xlsm). However, ETPL has not provided any Standby Rate class, tariff or definition on the proposed tariff schedules. Please provide revised Excel models and spreadsheets fully documenting ETPL's proposal.
- ***ETPL will update its tariff sheet to demonstrate how standby charges will appear.***
- b) Is the definition of a Standby Rate, and documentation on its application and other conditions documented in ETPL's current Conditions of Service? If not, what changes is ETPL proposing to its Conditions of Service to document the conditions for customers who may be subject to the Standby Rate?
- ***The definition of a standby rate is not documented in ETPL's current conditions of service. ETPL proposes to update its conditions of service to include the explanation of Gross Load Billing and its application as it relates to ETPL's tariff sheet.***
- c) ETPL states, in the exhibit:

ETPL similarly believes this treatment is appropriate as it allows for further promotion of generation in the scope of the Green Energy initiatives, without causing a rate disincentive to the customer, and ensuring that remaining customers do not pick up the cost incurred for Gross Load Billing through Deferral and Variance accounts.

Does ETPL consider that its proposal for each of the GS 1000-4999 kW and Large Use customer classes is compensatory (i.e., the proposed

Standby Rate would recover the utility's costs for the assets and operating expenses to serve the customer, and that costs are not shifted and borne by other customers? Please explain your response.

- ***ETPL does believe that its proposal would recover costs to serve the customer from the specific customers and thereby not shift the cost through to variance accounting account 1584 and 1586 which would be borne by all customers and impossible to apply to the customer who is causing the costs to occur. The standby charge allows the costs to be recovered from the customer who created the expense.***
- d) What communication has ETPL made with any customers to which the Standby Rate would be applicable?
- ***ETPL has been working closely with its customers to which standby charges would apply as they have been adding behind the meter generation to which Gross Load billing would apply. The customers are aware of the charge and that it will be part of their bill going forward.***

## **Final Issues List Issue**

### **9) Deferral and Variance Accounts**

## **Final Issues List Sub-Issue**

- a) Are ETPL's proposals for the disposition of Group One accounts appropriate, including the allocation of the Global Adjustment between Regulated Price Plan (RPP) and non-RPP customers and general consistency in the continuity schedules?

## **9-Staff-68**

Ref: Proposed Tariff Sheet  
Tariff Schedule and Bill Impact Model  
2018 DVA Continuity Schedule March 1, 2018, Tab 5 Allocation of Balances and  
Tab 6 Rate Rider Calculations

## **Preamble:**

OEB staff notes that at the above noted references, the following DVA rate riders shown on Tab 6 Rate Rider Calculations for the Sentinel Lighting rate class were based on kWh, instead of kW:

- Group 1 DVA rate rider
- Group 2 DVA rate rider

For the Large Use rate class, # of Customers was used to calculate the Account 1580 CBR Class B rate rider, instead of kWh.

For the Large User rate class, no rate rider has been calculated for the Account 1589 RSVA Power Global Adjustment rate rider.

For the Unmetered Scattered Load rate class, kW has been used instead of kWh for the Account 1568 LRAMVA rate rider. For the Sentinel Lighting rate class, kW has been shown to calculate the Account 1568 LRAMVA rate rider, however, the number of Sentinel Light kW is not populated in the model.

For the Group 1 DVA rate rider, a total of \$446,237 is allocated amongst the different rate classes in Tab 6, however, the total of the Group 1 DVAs (excluding Account 1589) in Tab 5 is \$440,279. OEB staff notes that the difference may be related to the Account 1595 allocations to various customers, in particular because the sum of columns Z and AA in Tab 5 add up to more than 100%.

OEB staff notes that in Tab 4, Billing Determinants, no amounts have been recorded in column J and column K to reflect the metered kWh for metered wholesale market participants (WMP) and the metered kW for metered WMP.

**Questions:**

- a) Please confirm whether ETPL requests that the following DVA rate riders shown on Tab 6 Rate Rider Calculations for the Sentinel Lighting rate class be reflected as kWh, instead of kW. If this is not the case, please update the evidence:
  - Group 1 DVA rate rider
  - Group 2 DVA rate rider

***The Applicant confirms that the rate riders for both Group 1 DVA and Group 2 DVA are correct and should be reflected as kWh.***



- b) Please confirm whether ETPL requests that for the Large Use rate class, # of Customers is to be used to calculate the Account 1580 CBR Class B rate rider, instead of kWh. If this is not the case, please update the evidence.

***The Applicant's customer in the Large Use rate class is a Class A customer and it thus not included in CBR Class B rate rider as this rate does not apply to them.***

- c) For the Large User rate class, please confirm that there should be \$0 amount allocated for the Account 1589 RSVA Power Global Adjustment rate rider. If this is not the case, please update the evidence.

***The Applicant's Large User rate class consists of 1 customer which is a Class A customer and gets billed actual GA the GA rate rider is not applicable.***

- d) Please confirm whether ETPL requests that for the Unmetered Scattered Load rate class, kW is used instead of kWh for the Account 1568 LRAMVA rate rider. If this is not the case, please update the evidence.

***The Unmetered Scattered Load rate class should be based upon kWh for the Account LRAMVA rate rider. The model has been updated to reflect this change.***

- e) Please confirm whether ETPL requests that for the Sentinel Lighting rate class, kW is to be used to calculate the Account 1568 LRAMVA rate rider, however, the number of Sentinel Light kW is not populated in the model. Please populate the model. If this is not the case, please update the evidence.

***The DVA Continuity Schedule has been updated to use kWh for to calculate the Account 1568 LRAMVA rate rider for the Sentinel Lighting rate class.***

- f) Please reconcile the difference noted above for the Group 1 DVA rate rider, specifically a total of \$446,237 is allocated amongst the different rate classes in Tab 6, however, the total of the Group 1 DVAs (excluding Account 1589) in Tab 5 is \$440,279. Please confirm that the difference is related to the Account 1595 allocations to various customers, in particular because the sum of columns Z and

AA in Tab 5 add up to more than 100%. If the final difference is material, please make a manual adjustment to the rate riders.

***Tab 5 –Allocation of Balances has been updated for has been updated to make column Z and AA to add up to 100%. There is a small immaterial difference that remains after this correction.***

- g) In Tab 4, Billing Determinants, please update column J and column K to reflect the metered kWh for metered WMP and the metered kW for metered WMP. If updating these columns causes a material impact on the proposed DVA rate riders, please update the DVA rate riders.

***The Applicant does not have any WMP customers***

## **9-Staff-69**

Ref: Exhibit 9, Tab 2, Schedule 1, Attachment 1, 9-A DVA Continuity Schedule – GA Analysis Workform  
ETPL's response to OEB staff question #33

### **Questions:**

- a) Please complete the attached updated version of the GA Analysis Workform.

- ***Completed and submitted with responses***

- b) The consumption data for both 2015 and 2016 in the GA Analysis Workform filed on March 1, 2018 does not match Erie Thames' RRR 2.1.5.4 reported data. Please ensure that the updated version of the consumption data on the updated GA Analysis Workform is consistent with the applicant's RRR reporting.

- ***Upon completion of the GA Analysis workform for this application, ETPL realized that the data filed in RRR 2.1.5.4 was reported on actual billed data for each year not the actual consumed data for each year. The consumption data in the workform is the proper yearly metered data that should have been filed in RRR 2.1.5.4.***

c) Erie Thames' in response to OEB staff's question filed March 1, 2018 indicated that it has left columns G and H blank as column F shows actual kWh consumed by non-RPP Class B customers for each month. Please revise the GA Analysis Workform and present it in accordance with the filing requirements for columns F, G and H.

- ***When the Applicant was completing this COS application the GA Analysis Workform was a new filing requirement. The Applicant is still working on compiling the data required for columns G and H on a monthly basis.***

d) The 2015 GA Analysis Workform shows the initial difference between the expected GA variance accumulation and GA recorded for the year of a debit of \$338,548 (expected GA is a lower debit amount). The reconciling items under Note 6 show additional debits of \$185,828. This would have an impact of increasing the discrepancy between the expected GA variance for the year and actual GA variance accumulation in the year. Using the GA Analysis Workform provided with these interrogatories, please recalculate the unresolved difference as per the filing guidelines and refile the amended schedule.

- ***The Applicant has recalculated the unresolved differences in the 2015 GA Analysis Workform and has submitted an updated GA Analysis Workform.***

e) The 2016 GA Analysis Workform shows the initial difference between the expected GA variance accumulation and GA recorded for the year of a debit of \$445,685 (expected GA is a credit amount). With the additional debits for reconciling items under Note 6, the unexplained difference will be larger. Please provide a corrected schedule, recalculating the unresolved difference as per the filing guidelines.

- ***The Applicant has recalculated the unresolved differences in the 2016 GA Analysis Workform and has submitted an updated GA Analysis Workform.***

## 9-Staff-70

### Questions:

GA Methodology Description

Questions on Accounts 1588 & 1589<sup>16</sup>

- a) In booking expense journal entries for Charge Type (CT) 1142 and CT 148 from the IESO invoice, please confirm which of the following approaches is used:
- CT 1142 is booked into Account 1588. CT 148 is pro-rated based on RPP/non-RPP consumption and then booked into Account 1588 and 1589 respectively.
  - CT 148 is booked into Account 1589. The portion of CT 1142 equaling RPP minus HOEP for RPP consumption is booked into Account 1588. The portion of CT 1142 equaling GA RPP is credited into Account 1589.
  - If another approach is used, please explain in detail.

***The Applicant uses approach i.***

b) Questions on CT 1142

- Please describe how the initial RPP related GA is determined for settlement forms submitted by day 4 after the month-end (resulting in CT 1142 on the IESO invoice).
- The Applicant uses the consumption from the previous months actual billing: RPP dollars billed minus the actual cost of power minus the GA that is not billed to the customers***
    - Please describe the process for truing up CT 1142 to actual RPP kWh, including which data is used for each TOU/Tier 1&2 prices, as well as the timing of the true up.
  - The Applicant reconciles the GA rate monthly. The difference is submitted in the next month's submission.***
    - Has CT 1142 been trued up with the IESO for all of 2015 and 2016?

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<sup>16</sup>In all references in the questions relating to amounts booked to accounts 1588 and 1589, amounts are not booked directly to accounts USoA 1588 and 1589 relating to power purchase transactions, but are rather booked to the cost of power USoA 4705 Power Purchased, and 4707, Charges – Global Adjustment, respectively. However, accounts 1588 and 1589 are impacted the same way as account 4705 and 4707 are for cost of power transactions.

- ***CT 1142 was not on 2015 and 2016 IESO invoice. CT 1142 first appeared on IESO invoices in June of 2017***
  - iv. Which months from 2015 and 2016 were trued up in the following calendar year? ***N/A***
  - v. Have all of the 2015 and 2016 related true-up amounts been reflected in the applicant's DVA Continuity Schedule in this proceeding? ***N/A***
  - vi. Please quantify the amount reflected in the DVA Continuity Schedule, and the columns where it is included. ***N/A***
- c) Questions on CT 148
  - i. Please describe the process for the initial recording of CT 148 in the accounts (i.e. 1588 and 1589).
- ***Upon posting of the IESO invoice all of CT 148 is recorded in Account 4705 (1588).***
  - ii. Please describe the process for true up of the GA related cost to ensure that the amounts reflected in Account 1588 are related to RPP GA costs and amounts in 1589 are related to only non-RPP GA costs.
- ***Actual billing data for Non-RPP and RPP customers is used to divide the original amount of CT 148. The \$ amount calculated for NON-RPP GA costs is moved to Account 1589***
  - iii. What data is used to determine the non-RPP kWh volume that is multiplied with the actual GA per kWh rate (based on CT 148) for recording as expense in Account 1589 for initial recording of the GA expense?
- ***Actual billing data***
  - iv. Does the utility true up the initial recording of CT 148 in Accounts 1588 and 1589 based on estimated proportions to actuals based on actual consumption proportions for RPP and non-RPP?

- ***Yes, true up is performed when actual billing data is available for the time period the GA cost relates to. At year end ETPL does the true up after all prior year billing is completed and this true up is included in the prior year financial statements and the prior year OEB filings.***

v. Please indicate which months from 2015 and 2016 were trued up in the following calendar year for CT 148 proportions between RPP and non-RPP.

- ***All months in the calendar year were trued up due to the correction in the proportioning between RPP and Non-RPP. The error occurred due to the Class A consumption data being included in the Non-RPP consumption, therefore there was an over proportioning of GA to the Non-RPP class.***

vi. Are all true-ups for 2015 and 2016 consumption reflected in the DVA Continuity Schedule under that calendar year?

- **YES**

vii. Please quantify the amount reflected in the DVA Continuity Schedule, and the columns where it is included.

- **2015 true up is \$823,910 and was put in the Continuity Schedule as an adjustment in 2015 in Cell AV**
- **2016 true up is \$1,299,176 and was put in Continuity Schedule as an adjustment in 2016 in Column BF**

d) Questions on Principal Adjustments - Accounts 1588 and 1589

i. Please provide a breakdown of the amounts shown under principal adjustments in the DVA Continuity Schedule filed in the current proceeding, including the reversals (if any) and the new true up amounts regarding 2015 and 2016 true ups.

- ***2015 –adjustment is -\$823,910 (cell AV32 Continuity schedule). This adjustment is between GA 1589 and COP 1588 and came about as a correction of proportioning the GA between RPP and Non-RPP. It was found that the Class A consumption data was being included in the Non-RPP consumption data and thus there was too much GA cost being applied to the Non-RPP GA.***

- **2016- adjustment is \$ -1,299,176 (cell BF32 Continuity schedule).**  
***This adjustment was made for the same reason as the 2015 adjustment and explained above.***
- ii. Do the amount calculated in part a. above reconcile to the applicant's principal adjustments shown in the DVA Continuity Schedule for the current proceeding? If not, please provide an explanation.
- **YES**
- iii. Do the amounts shown as principal adjustments in 2016 include reversals of the amounts shown as principal adjustments in 2015? If not, please explain and make the necessary corrections and refile the corrected and schedule.
- ***No reversals were done as these adjustments were only between 1588 and 1589 and thus were shown in the proper year in the Continuity schedule. The Applicant went back and made the adjustments in the GL in the proper year.***
- iv. Please confirm that the principal adjustments shown on the DVA Continuity Schedule are reflected in the GL transactions. As an example, the unbilled to actual true-up for 1589 would already be reflected in the applicant's GL in the normal course of business. However, if a principal adjustment related to proportions between 1588 and 1589 was made, applicant must ensure that the GL reflects the movement between the two accounts.
- ***Yes, the principal adjustments are reflected in the Applicant's GL transactions.***

## 9-Staff-71

Ref: DVA Continuity Schedule

### Questions:

- a) Account 1595 (2014) – OEB approved dispositions shown do not match the approved dispositions in 2014. Also, interest disposition has not been shown. Please provide a corrected DVA Continuity schedule.

- ***ETPL had included the PILS disposition (EB-2013-0225) which was approved in January of 2014 with the 2014 IRM disposition. The breakdown of the 2014 1595 balance approved for disposition is as follows:***

2014 DVA Principal	<b><i>-\$3,329,113</i></b>
2014 DVA Interest	<b><i>-\$67,000</i></b>
2014 GA DVA	<b><i>\$821,612</i></b>
2014 GA DVA Interest	<b><i>\$67,198</i></b>
2013 PILS	<b><i>-\$365,146</i></b>
<b>Total</b>	<b><i>-\$2,872,450</i></b>

- ***ETPL has updated the DVA Continuity Schedule to show the interest disposition and provided the updated spreadsheet with these responses.***
- b) Account 1595 (2015) - Both, principal and interest disposition are shown as one amount under principal dispositions. Please provide a corrected DVA Continuity schedule, separating principal from interest dispositions in the respective columns.
- ***ETPL has updated the DVA Continuity Schedule to show the interest disposition and provided the updated spreadsheet with these responses.***
- c) Account 1595 (2016) - OEB approved dispositions shown do not match the approved dispositions in 2016. Also, interest disposition has not been shown. Please provide a corrected DVA Continuity schedule.
- ***ETPL has updated the DVA Continuity Schedule to show the interest disposition and provided the updated spreadsheet with these responses.***
- d) Please complete the attached 1595 Workform.
- ***ETPL volunteered to participate in the OEB's pilot of a new proportionate review approach for rebasing for its 2018 rate application. ETPL submitted its 2018 COS application in September of 2017 with responses to initial OEB questions in November 2017 and February 2018. The 1595 Workform was first released by the OEB in July of 2018 to be completed for 2019 rate applications. Erie Thames has not included the completed 1595 workform with these responses as it feels if this application was dealt with under "normal" rebasing procedures the 1595 workform the OEB would not have requested the 1595 workform to be completed.***



## Final Issues List Sub-Issue

- c) Is ETPL's request for a new variance account related to Other Post-employment Benefits (OPEBs) appropriate given that the OEB has previously established an account for such variances?

### 9-Staff-72

Ref: Exhibit 9, Tab 1, Schedule 1, Page 2

#### Preamble:

At the above noted first reference, ETPL stated the following:

ETPL is requesting a new account -1522, OPEB Forecast Accrual versus Actual Cash Payment Differential variance account in this COS application.

#### Questions:

- a) Please confirm that ETPL does not need to request the above new account as the OEB has previously established a generic account for such variances.<sup>17</sup>
- ***No ETPL does not need the new account 1522.***

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<sup>17</sup> Report of the Ontario Energy Board: Regulatory Treatment of Pension and Other Post-employment Benefits (OPEBs) Costs, EB-2015-0040, dated September 14, 2017