Toronto Hydro-Electric System Limited EB-2018-0165 Interrogatory Responses **7-STAFF-144** FILED: January 21, 2019 Page 1 of 4

1		R	ESPONSES TO OEB STAFF INTERROGATORIES
2			
3	INTER	ROGATORY 1	44:
4	Refere	ence(s):	Exhibit 7, Tab 1, Schedule 1, p. 3
5			Exhibit 3, Tab 1, Schedule 2, p. 3
6			Cost Allocation Model, Sheet I5.2
7			
8	Toron	to Hydro state	25:
9	"At 13	5 customers	per kilometre, Toronto Hydro's density factor is well above the 60
10	custor	ners per kilon	netre ratio. The OEB's model acknowledges that the customer related
11	propo	rtion of jointly	y determined costs is lower for denser systems. Given that Toronto
12	Hydro	's density fact	or is much higher than the top grouping; the utility believes it is
13	appro	priate to use a	a custom-related proportion, which is aligned with the realities of
14	Toron	to Hydro's sys	tem. For the current application, Toronto Hydro uses a density factor
15	of 23	percent, as ap	proved by the OEB in the EB-2014-0116 decision" (Exhibit 7 / Tab 1 /
16	Sched	ule 1 / p. 3).	
17			
18	a)	Please expla	in the source of the 135 customers per km figure (Exhibit 7 / Tab 1 /
19		Schedule 1 /	p. 3). Specifically, please advise whether this is a historical number,
20		and, if so, pl	ease provide the vintage of the number.
21			
22	b)	Toronto Hyd	ro refers to the multi-unit dwellings as a significant driver of demand
23		over the tes	t period (Exhibit 3 / Tab 1 / Schedule 2 / p. 3). Please advise whether
24		the 135 cust	omer per km estimate will remain the same during the 2020-2024
25		period (Exhi	bit 7 / Tab 1 / Schedule 1 / p. 3). If not, please provide a revised
26		estimate of	the value.

1	c)	Please explain why Toronto Hydro believe that the 23% density factor approved in							
2		the	2015-2019 Cu	stom IR proceeding continues to be	appropriate (E	xhibit 7 / Tab			
3		1/	1 / Schedule 1 / p. 3). Please provide rationale supporting Toronto Hydro's						
4		pro	posal to not u	odate the density factor for growth i	in multi-unit (i.e	e. high-			
5		der	nsity) dwellings	s (as experienced in the recent past a	and forecasted	to continue			
6		ove	er the 2020-202	24 period).					
7									
8	d)	Ple	ase provide ad	ditional details supporting the weigh	nting factors fo	r billing and			
9		col	ections (Cost A	Allocation Model / Sheet I5.2), which	n are based on o	estimates			
10		dev	veloped by Tor	onto Hydro's billing specialists (Exhil	bit 7 / Tab 1 / S	chedule 1 / p.			
11									
12									
13	RESPO	ONSE	:						
14	a) Ple	ease	note the Custo	omer per kilometre value of 135 in E	xhibit 7, Tab 1,	Schedule 1 at			
15	ра	ge 3	was provided	in error; the correct figure is 140 as	per E1 workshe	et of the Cost			
16	All	locat	ion Model. Cu	stomer per kilometre data is calcula	ted in the OEB	's Cost			
17	All	locat	ion model (E1	Categorization worksheet) where th	e density is the	e number of			
18	cu	stom	ners divided by	the kilometres of lines information.					
19									
20				Table 1: Density of Utility					
			Density	Number of Customers	km of Lines				
			140	784,331	5,604				
21									
22		The kilometre of lines is described as "kM's of Roads in Service Area that have							
23		distribution lines" in the OEB's Cost Allocation model worksheet "I5.1 Misc Data".							
24	Cu	Customer information is current and kilometres of roads data is a recent estimate							
25	fro	from the City of Toronto.							

1	b)	The 140 customers per kilometre estimate is used as an indicator of density value in
2		the Cost Allocation model, and is a point in time estimate. This value is well over the
3		60 customers per kilometre which is the threshold for a high density in the Cost
4		Allocation Model. The value itself is used only to assign the appropriate
5		demand/customer allocation ratio for allocation of assets, and any further increase in
6		the customer per kilometre estimate will not impact the assignment.
7		
8	c)	As noted in Exhibit 7, Tab 1, Schedule 1 at page 3, the 23 percent density factor is
9		based on detailed cost study results for the old Toronto Hydro prior to amalgamation
10		with the other legacy utilities. In the absence of an updated detailed cost study for
11		the current Toronto Hydro service territory, Toronto Hydro feels it is the most
12		representative estimate for the density factor, and better than the default value
13		provided in the model for high density utilities, to be used in the OEB's generic Cost
14		Allocation model.
15		
16	d)	The weighting factors used in Sheet I5.2 of the Cost Allocation Model for Billing and
17		Collections are calculated based on metrics which are broadly representative of the
18		amount of work required by Billing and Collections to service Toronto Hydro's
19		different customer classes. Examples of these include late payments and billing
20		adjustments. Each metric is broken out between customer classes and is assigned a
21		weighting based on the varying complexity of the work between those customer
22		classes and the level of expertise required. Then, the results are weighted against the
23		residential customer class baseline.
24		
25		In the interrogatory review process it was discovered that the wrong cells were
26		transposed from the source information to the Cost Allocation model filed. The

- 1 impacts to the revenue to cost ratio of the corrections are minor, remain within the
- 2 OEB's ranges, and have a minor impact on the proposed rates for some rate classes.
- 3
- 4 Please see Table 2 below for the corrected weighting factors.
- 5

## 6 Table 2: Revised Weighting Factors for Billing and Collection

Residential	GS <50	GS - 50 to 999	GS - 1000 to 4999	Large Use >5MW	Street Light	Unmetered Scattered Load	Competitive Sector Multi- Unit Residential
1.0	2.7	5.0	5.9	6.7	0.7	2.6	1.0

1	R	ESPONSES TO OEB STAFF INTERROGATORIES
2		
3	INTERROGATORY 1	45:
4	Reference(s):	Exhibit 7, Tab 1, Schedule 1, p. 5
5		
6	Preamble:	

- 7 The following table highlights the 2015 OEB-approved and 2020 proposed revenue-to-
- 8 cost ratios.
- 9

# 10 Revenue-to-Cost Ratios (%)

Rate Class	2015 OEB	202	20	OEB's Guideline
	Approved	Model	Proposed	Ranges
Residential	94.3	103.2	103.2	85-115
Competitive Sector Multi-	100.0	101.4	100.0	
Unit Residential				
General Service < 50 kW	91.5	89.6	89.8	80-120
General Service 50-999 kW	119.0	105.3	105.3	80-120
General Service 1000-4999	101.9	94.9	95.0	80-120
kW				
Large Use	95.3	84.6	85.0	85-115
Street Lighting	82.7	108.9	108.9	80-120
Unmetered Scattered Load	90.5	94.6	94.7	80-120

11

a) Please explain the significant changes in the revenue-to-cost ratios for the

13 following rate classes (between 2015 OEB-approved and 2020 proposed):

- 14 i) Residential
- 15 ii) GS 50-999 kW

- 1 iii) GS 1000-4999 kW
- 2 iv) Large User
- 3 v) Street Lighting
- 4
- b) Toronto Hydro is proposing to adjust the revenue-to-cost ratio for the Large Use
  class from 84.6% to 85.0% (between the model output and proposed), which is the
  minimum of the guideline range (Exhibit 7 / Tab 1 / Schedule 1 / p. 5). Please
  explain why Toronto Hydro is not proposing to increase the revenue-to-cost ratio
  for the Large Use class higher than the minimum of the guideline range in order to
  bring the class revenue-to-cost ratio closer to unity.
- 12

#### 13 **RESPONSE:**

a) The Residential rate class change is primarily due to the reduced consumption per
 customer and the number of customers from 2015. Pleased see Toronto Hydro's
 response to interrogatory 7-CCC-45.

17

18 Changes in the Street Lighting rate class are primarily the result of the OEB's updated

- 19 Cost Allocation Model treatment of number of devices per secondary lines. The 2015
- 20 Cost Allocation Model pre-dated the updated model which reflected the new
- treatment for Street lighting devices and connections.
- 22

<sup>23</sup> One factor for the decreasing revenue to cost ratio for the GS 50 – 999 kW, GS 1000 –

- 4999, and Large Use in the 2020 are their lower billed kVA in the 2020 forecast when
- compared to the 2015 forecasted billed kVA in the 2015 CIR. Table 1 illustrates the
- 26 2015 and 2020 forecasted kVA.

CIR	GS - 50 to 999	GS - 1000 to 4999	Large Use >5MV
2015	26,395,826	10,671,871	5,305,030
2020	24,899,249	10,392,864	4,789,334
% Difference	-6%	-3%	-10%

### Table 1: 2015 vs 2020 Forecasted Billed KVA

2

1

3 Another contributing factor is increased demand on Toronto Hydro's distribution

4 system by these classes during the peak periods.

- 5
- <sup>6</sup> Table 2 illustrates the approximate 2020 Revenue to Cost ("R/C") ratios if the 2015

7 billed kVA and 2015 demand data were used in the 2020 CAS model.

8

## 9 Table 2: 2020 Revenue to Cost Ratios with 2015 Billed kVA and 2015 Demand Data.

	GS - 50 to 999	GS - 1000 to 4999	Large Use >5MV
2015 R/C	119%	102%	95%
2020 R/C with 2015 billed kVA and 2015 demand data	113%	98%	95%

10

- b) Toronto Hydro's understanding of OEB policy is that Revenue/Cost Ratios should be
- 12 within the ranges. Unless explicitly directed (such as the case of the CSMUR class)
- 13 Toronto Hydro does not make any further adjustments to calculated results, so long
- as Revenue/Cost ratios are within the ranges.

1	RESPONSES TO CONSUMERS COUNCIL OF CANADA INTERROGATORIES
2	
3	INTERROGATORY 45:
4	Reference(s): Exhibit 7, Tab 1, Schedule 1, p. 5
5	
6	Please explain why there is a significant increase in the Residential revenue/cost ratio
7	from 94.3% to 103.2%.
8	
9	
10	RESPONSE:
11	The increase in the Residential revenue/cost ratio is attributable to two factors in the
12	OEB's cost allocation model: (i) Demand Related Costs; and (ii) Customer Related Costs.
13	The residential class's share of both of these categories of costs was lower in 2020 model
14	for the reasons described below. The impact of the changes to the Demand Related Costs
15	was greater than the impact of the changes to the Customer Related Costs.
16	• Demand Related Costs: In the 2020 cost allocation model, Toronto Hydro used
17	2016 load data, compared to 2012 loads which were used in the 2015 cost
18	allocation model. In 2016, the coincident and non-coincident demand factors for
19	the residential rate class, relative to the other rate classes, were lower than in
20	2012, reflecting a shift in residential consumption patterns relative to other rate
21	classes. For more information, please see the Demand Allocators in Worksheet E2
22	of the OEB's cost allocation model which is filed at Exhibit 7, Tab 1, Schedule 3.
23	Customer Related Costs: The proportion of residential class customers decreased
24	from 72.0 percent in 2015 to 69.8 percent in 2020. This percentage drives various
25	customer cost allocators (i.e. Primary Feeders; Line Transformer; Secondary
26	Feeder; Meter Capital; Meter Reading, and Billing).

1		RESPONSES TO ENERGY PROBE RESEARCH FOUNDATION					
2			INTERROGATORIES				
3							
4	INTER	ROGATORY	60:				
5	Refer	ence(s):	Exhibit 6, Tab 1, Schedule 6, p. 11, p. 12				
6			Exhibit 7, Tab 1, Schedule 3, p. 5, R/C Ratios				
7							
8	a)	Please exp	lain why the revenues collected and the resulting R/C ratios are				
9		appropriat	e for each of the residential and CSMUR Classes for 2020-2024.				
10							
11	b)	Please pro	vide revised cost allocations that produce R/C ratios of ~100% for				
12		Residentia	l and CSMUR and as necessary, adjust the other classes particularly GS				
13		and Large	Use to compensate.				
14							
15	c)	Specifically	adjust the fixed charges for each class to maintain an RC/Ratio of ~1.0				
16							
17							
18	RESPO	ONSE:					
19	a) Th	e proposed	2020 R/C ratios for both the Residential and CSMUR rate classes meet				
20	th	e OEB's thre	shold guidelines. The R/C ratios provided in the Revenue Requirement				
21	W	ork forms ("	RRWF") for 2021 to 2024 (Exhibit 6, Tab 1, Schedules 3 to 6) are not				
22	m	eaningful be	cause, unlike the 2020 RRWF, these work forms do not represent				
23	re	venues or co	osts on a cost of service basis. This is due to the fact rates in 2021 to				
24	20	24 are base	d on the proposed Custom Price Cap Index rate framework described in				
25	Ex	hibit 1B, Tal	o 4, Schedule 1.				

- b) The table below shows the revised R/C ratios for 2020 by adjusting the fixed rate for
- 2 the Residential and CSMUR class to achieve 100 percent and adjusting only the GS and
- 3 Large Use to compensate.
- 4

5

### Table 1: Revised Revenue to Cost Ratio with Residential and CSMUR at 100%

	Revenue (\$ Millions)	Cost (\$ Millions)	Adjusted R/C Ratio	Pre-filed R/C Ratio
Residential	324.7	324.7	100.0%	103.2%
GS <50 kW	124.2	131.6	94.4%	89.8%
GS - 50 to 999 kW	221.2	210.2	105.3%	105.3%
GS - 1000 to 4999 kW	72.2	74.2	97.2%	95.0%
Large Use >5MW	37.1	40.4	91.7%	85.0%
Street Light	24.6	22.6	108.9%	108.9%
USL	4.3	4.6	95.1%	95.1%
CSMUR	36.3	36.3	100.0%	100.0%
Total	844.5	844.5	100.0%	100.0%

6

7 c) Please see response to part (b) above.

1		RESPONS	SES TO VULNERABLE ENERGY CONSUMERS COALITION
2			INTERROGATORIES
3			
4	INTER	ROGATORY	53:
5	Refer	ence(s):	Exhibit 7, Tab 1, Schedule 1, p. 2
6			Exhibit 7, Tab 1, Schedule 2
7			
8	Prean	nble:	
9	The A	pplications	tates that the hourly profiles developed based on 2016 load data were
10	weath	ner normali	zed to 2020 heating and cooling degree days.
11			
12	a)	Please ex	plain how the "Weather Correction Factor" for each rate class was
13		establishe	ed. In doing so, please indicate whether the same value is used for each
14		rate class	and whether the same value is used for each month of the year.
15			
16	b)	With resp	ect to Schedule 2, is the scaling ratio used in the last column equal to the
17		2020 fore	cast energy for the customer class divided by the sum of the hourly
18		weatherd	orrected class demands?
19			
20			
21	RESPO	ONSE:	
22	a) W	eather corr	ection factors are derived by class and by month. This is done by
23	со	mparing th	e historical 2016 class load data with the weather normalized <sup>1</sup> historical

<sup>&</sup>lt;sup>1</sup> Toronto Hydro weather normalizes to a ten-year historical average of heating degree-days, cooling degree-days, and dew point.

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- 1 2016 class load data, to determine the relation between the two as a percentage. As
- 2 such, different values are used for each class, and for each month.
- 3
- 4 b) Yes.

1	<b>RESPONSES TO VULNERABLE ENERGY CONSUMERS COALITION</b>								
2	INTERROGATORIES								
3									
4	INTERROGATORY 54:								
5	Refer	nce(s): Exhibit 7, Tab 1, Schedule 1, pp. 3-4							
6		Cost Allocation Model, Tab 19							
7									
8	a)	It is noted that the Cost Allocation model (Tab I9) directly assigns costs in USoA							
9		accounts 1830, 1835, 1840 and 1845 to the Street Lighting and USL classes. Pleas	e						
10		confirm that these are the assets referenced on pages 3-4 that are used solely by							
11		either Street Lighting or USL.							
12									
13	b)	It is noted that the Cost Allocation model directly assigns cost in USOA accounts							
14		1840 and 1845 to the GS 50-999, GS 1,000-4,999 and LU classes. Please explain							
15		the service arrangements to the customers in these classes that give rise to assets	5						
16		being used sole by one customer class such that they are eligible for direct							
17		assignment.							
18									
19									
20	RESPO	NSE:							
21	a) Co	firmed. The assets referenced on pages 3-4 of Exhibit 7, Tab 1, Schedule 1 are							
22	us	d solely by either, or both, Street Lighting and USL.							
23									
24	b) Th	re is no specific arrangement with the customers. Toronto Hydro determined							
25	dı	ing the initial cost allocation exercise that these assets are only serving specific							
26	ra	e classes, and thus that they would be directly allocated to the specific classes.							

1	RESPONSES TO VULNERABLE ENERGY CONSUMERS COALITION							
2	INTERROGATORIES							
3								
4	INTERROGATORY 55:							
5	Reference(s): Exhibit 7, Tab 1, Schedule 1, pp. 3-4							
6	Cost Allocation Model, Tab I7.1 – Meter Capital							
7								
8	a) Do all of THESL's Residential, GS<50, GS 50-999, GS 1,000-4,999, LU and CSMUR							
9	customers only have one delivery point and one meter per customer?							
10								
11								
12	RESPONSE:							
13	a) A small number of customers have more than one delivery and/or meter points. Mos							
14	of these customers are in the GS>50 kW and Large User classes.							

1	RESPONSES TO VULNERABLE ENERGY CONSUMERS COALITION							
2	INTERROGATORIES							
3								
4	INTERF	INTERROGATORY 56:						
5	Refere	nce(s):	Exhibit 7, Tab 1, Schedule 1, p. 5					
6								
7	a)	What wou	Id be the LU class revenue to cost ratio if a	all of the revenues shortfall				
8		arising fro	m setting the CSMUR ratio at 100% was re	covered from the LU class?				
9								
10								
11	RESPONSE:							
12	a) The	e LU class re	evenue to cost ratio would be 85.9 percen	t if the revenue shortfall				
13	aris	sing from s	etting the CSMUR ratio at 100 percent was	s recovered only from the LU				
14	clas	SS.						