

**STATE OF MAINE PUBLIC UTILITIES COMMISSION**

**DOCKET NO. 2013-00168**



**CENTRAL MAINE POWER COMPANY  
REQUEST FOR NEW ALTERNATIVE RATE PLAN  
("ARP 2014")**

**PRODUCTIVITY OFFSET FACTOR**

**May 1, 2013**

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1 **CENTRAL MAINE POWER COMPANY**

2 **PREFILED DIRECT TESTIMONY OF**

3 **MARK N. LOWRY**

4 **Docket No. 2013-\_\_\_\_\_**

5 **May 1, 2013**

6 **ARP 2013 PRODUCTIVITY OFFSET FACTOR**

7 **1. INTRODUCTION AND SUMMARY**

8 Central Maine Power Company (the “Company” or “CMP”) is proposing a new  
9 alternative rate plan (“ARP”) for its power distribution services in this proceeding. The  
10 attrition relief mechanisms (“ARMs”) in the Company’s previous ARPs were based on  
11 input price and productivity research. Faced with slow volume growth in a period of  
12 mounting investment needs, the Company is proposing that the ARP this time feature  
13 revenue decoupling and an alternative approach to ARM design. The proposed “hybrid”  
14 approach is well established and uses index research only to provide compensation for its  
15 operation and maintenance (“O&M”) expenses. Compensation for capital cost would  
16 have a stairstep trajectory. This testimony discusses the design of ARMs for revenue  
17 decoupling plans and presents results of indexing research to design the O&M component  
18 of the hybrid ARM.

19 **1.1 Qualifications of Witness**

20 This report was prepared by Dr. Mark Newton Lowry of Pacific Economics  
21 Group (“PEG”) Research LLC, an economic consulting firm that is prominent in the field  
22 of ARP design. Research on revenue decoupling and the input price and productivity

1 trends of utilities are company specialties. The team that he leads has over 60 person-  
2 years of experience in the areas of ARM design and statistical research on utility cost.

3 Dr. Lowry is the President of PEG Research. In that capacity he has for many  
4 years supervised statistical research on input price and productivity trends of gas and  
5 electric utilities. He has testified on industry productivity trends on more than twenty  
6 five occasions, including three previous occasions in Maine. He has also testified several  
7 times on revenue decoupling. The revenue escalation provisions of revenue decoupling  
8 plans are an area of special expertise.

9 Other venues for his testimony have included Alberta, British Columbia,  
10 California, Colorado, Delaware, the District of Columbia, Georgia, Hawaii, Illinois,  
11 Kentucky, Maryland, Massachusetts, New Jersey, Oklahoma, Ontario, Oregon, New  
12 York, Quebec, Vermont, and Washington. His practice is international in scope and has  
13 also included projects in Australia, Europe, Japan, and Latin America. Work for diverse  
14 clients that have included several regulatory commissions has given Dr. Lowry a  
15 reputation for objectivity and dedication to regulatory science.

16 Before joining PEG Dr. Lowry worked for many years at Christensen Associates  
17 in Madison, first as a senior economist and later as a Vice President. The key members  
18 of his team have joined him at PEG. Dr. Lowry's career has also included work as an  
19 academic economist. He has served as an Assistant Professor of Mineral Economics at  
20 the Pennsylvania State University and as a visiting professor at the Ecole des Hautes  
21 Etudes Commerciales in Montreal. His academic research and teaching stressed the use  
22 of mathematical theory and statistical methods in industry analysis. He has been a  
23 referee for several scholarly journals and has an extensive record of professional  
24 publications and public appearances. He holds a doctorate degree in Applied Economics  
25 from the University of Wisconsin-Madison. Exhibit MNL-1 contains a curriculum vita  
26 with additional details of Dr. Lowry's professional and educational background.

27

## **1.2 ARM Design**

28 Most multiyear rate plans ("MRPs") feature an ARM to provide a means for  
29 escalating allowed revenue between rate cases. An approach to ARM design has been  
30 developed in North America that relies extensively on input price and productivity

1 research. CMP was an early innovator in this approach to ARM design, which is now  
2 used in several other jurisdictions around the world. However, most MRPs in the  
3 English-speaking world are based on alternative approaches to ARM design that provide  
4 more flexibility with respect to capital expenditure (“capex”) funding. These include  
5 “stairstep” trajectories based on cost forecasts and “hybrid” ARMs which involve a mix  
6 of cost forecasting and index research. The hybrid approach to ARM design that is  
7 popular in North America uses indexes to address O&M expenses and stairsteps to  
8 address capital cost. The rigorous index research that has been used to design CMP’s  
9 previous ARMs is readily adaptable to the design of an O&M escalator.

### 10 **1.3 Empirical Findings**

11 In our empirical research for CMP O&M input price and productivity indexes  
12 were calculated for a sample of Northeast power distributors for which good data are  
13 available. The average growth trends of the indexes for the Northeast peer group were  
14 compared to those of analogous indexes for the U.S. economy. Established methods and  
15 publicly available data from respected sources were used in index development.

16 The 2002-2011 sample period and the group of sampled utilities were carefully  
17 chosen. The end date of the sample period is the latest for which the data used to  
18 construct the utility indexes are as yet available. The year 2002 is a good start date  
19 because it provides a ten year period in which the effects of industry restructuring on  
20 O&M expenses were quite limited. The number of customers served is used to measure  
21 output, and this reduces the sensitivity of results to the particular sample period chosen.  
22 The Northeast region was defined as all states (plus the District of Columbia) that are  
23 located east of the Ohio/Pennsylvania state line and entirely north of the Potomac River.

24 The O&M productivity of the sampled Northeast power distributors was found to  
25 average 1.48% growth per annum. Output averaged 0.56% annual growth while inputs  
26 averaged a 0.93% annual decline. During the same period, the federal government’s  
27 multifactor productivity index for the U.S. private business sector averaged 1.08% annual  
28 growth. The productivity differential is thus 0.40%.

29 Comparisons between input price trends are also required in the X factor  
30 calculation. The trend in the O&M input price index for the sampled power distributors

1 was about 3.69% growth per annum. The corresponding trend in an input price index for  
2 the U.S. economy was estimated to be about 3.31%. The resultant input price differential  
3 of about -0.38% suggests that the O&M input price growth facing Northeast distributors  
4 was similar to and a little more rapid than those facing the typical firm in our economy.

5 The stretch factor term of an X factor is designed to facilitate the sharing of the  
6 benefits of performance improvements during the plan without weakening performance  
7 incentives. The need for sharing depends on special considerations. These include the  
8 company's operating efficiency at the start of the plan and whether the proposed ARP is  
9 expected to generate stronger performance incentives than those under which the sampled  
10 distributors operated. The new ARP should generate comparatively strong performance  
11 incentives due to its five year term. On the other hand, the average regulatory lag of the  
12 sampled power distributors was also around five years. A final consideration is that  
13 CMP's O&M productivity growth may be stimulated if the Company's proposed capex  
14 program is implemented. These considerations suggest that the stretch factor for CMP  
15 should be around 0.20%.

16 To summarize, the research suggests that a just and reasonable X factor for an  
17 O&M budget escalator for CMP would be 0.22%. This is the sum of a 0.40%  
18 productivity differential, a -0.38% input price differential, and a 0.20% stretch factor.  
19 Slightly different X factors would be obtained using alternative ways of designing the  
20 O&M component of the Company's proposed ARM.

1 **2. ARM DESIGN**

2 Multiyear rate plans are the most common approach to utility regulation around  
3 the world today. In such plans, a moratorium is typically placed on general rate cases for  
4 several years. An ARM usually adjusts allowed rates or revenues automatically for  
5 changing business conditions between rate cases. These mechanisms are designed before  
6 the start of the plan and are external in the sense that they are insensitive to the costs of  
7 the utility during the plan period.

8 The ARM is one of the most important components of an MRP. Such  
9 mechanisms can substitute for rate cases as a means to adjust utility rates for trends in  
10 input prices, operating scale, and other external business conditions that affect utility  
11 earnings. As such, they make it possible to extend the period between rate cases and  
12 strengthen utility performance incentives. The mechanism can be designed so that the  
13 expected benefits of improved performance are shared equitably between utilities and  
14 their customers.

15 ARMs can escalate rates or allowed revenue. Price caps have been widely used in  
16 the regulation of industries, such as telecommunications, where it is vitally important to  
17 promote marketing flexibility while protecting core customers from cross-subsidization.  
18 Price caps make utility earnings sensitive to system use and thereby incent utilities to  
19 encourage greater use.

20 Under revenue caps the focus of escalator design is the growth in the allowed  
21 revenue needed to afford compensation for growing cost. Allowed revenue is sometimes  
22 called the revenue requirement (“RR”) or the “budget”. The allowed revenue yielded by  
23 a revenue cap escalator in a given year must be converted into rates, and this conversion  
24 depends on billing determinants.

25 Revenue caps are often paired with a revenue decoupling mechanism that  
26 removes disincentives to promote efficient energy use. However, revenue caps have  
27 intuitive appeal with or without decoupling since revenue cap escalators deal with the  
28 drivers of *cost* growth, whereas price cap escalators must consider the more complicated  
29 issue of the *difference* between cost and billing determinant growth. As a consequence,



1 revenue caps are sometimes used even in the absence of decoupling. Current examples  
2 of companies that operate under revenue caps without decoupling include Green  
3 Mountain Power in Vermont and two gas utilities in Alberta.

## 4 **2.1 Basic Approaches to ARM Design**

5 There are several well-established approaches to ARM design. All can be used to  
6 escalate rate or revenue caps. We discuss each in turn.

### 7 **2.1.1 North American Indexing**

8 Research on the input price and productivity trends of utilities has been used for  
9 more than twenty years to design ARMs. A common formula produced by such research  
10 is

$$11 \quad \textit{growth Rates} = \textit{Inflation} - X$$

12 where X, the “X Factor”, reflects the long run trend in the productivity of a group of  
13 utilities. This approach produces automatic adjustments for changing inflation conditions  
14 without weakening a utility’s performance incentives. This indexing approach also has  
15 the benefit of holding the utility to an external productivity growth standard. A  
16 disadvantage of the approach is that an X factor based on the long term industry  
17 productivity trend may provide insufficient revenue growth in periods when a capex  
18 surge is necessary.

19 This approach to ARM design originated in the United States where detailed,  
20 standardized data on costs of a large number of utilities have been available for many  
21 years from state and federal agencies. First applied in the railroad industry, index-based  
22 ARMs have subsequently been used to regulate telecom, gas, electric, and oil pipeline  
23 utilities. Maine was one of the first jurisdictions to use this approach in energy utility  
24 regulation. A price cap approach made sense when CMP was vertically integrated to  
25 afford the Company more flexibility in marketing to the price-sensitive industrial sector.  
26 The methodology is now used in several additional countries.

27 ARMs that are based chiefly on indexing research are now used more widely to  
28 regulate utilities in Canada than in the United States. For example, some seventy power  
29 distributors in Ontario currently operate under MRPs with ARMs designed with the aid

1 of indexing research. To enable the approach to accommodate the varied capex  
2 requirements of distributors, the Ontario Energy Board approved an Incremental Capital  
3 Module under which utilities may be granted supplemental funding for capex if the utility  
4 can show a need. Accelerated programs of system modernization such as that in which  
5 Toronto Hydro is currently engaged are the most common occasion for supplemental  
6 funding.

### 7 **2.1.2 Stairstep ARMs**

8 Under a “stairstep” ARM, rates or revenue are escalated each year by a  
9 predetermined amount which may vary year-by-year during the plan period (*e.g.* 4% in  
10 2014, 5% in 2015, 3% in 2016, etc.). The stairsteps are usually based on cost forecasts.  
11 The stairstep approach can therefore accommodate a wide variety of capital spending  
12 plans. There is typically no adjustment to rates during the plan term if capex is higher or  
13 lower than the forecasts. However, rates are trued up to the test year rate base in the next  
14 rate case.

15 Since the escalation is unaffected by the utility’s cost during the plan, this  
16 approach to ARM design can generate strong performance incentives. One downside of  
17 stairsteps is their inability to adapt to changing inflation conditions. Another is the  
18 difficulty of appraising multiyear forecasts.

19 Stairsteps have been the most common approach to ARM design in California and  
20 New York for some time. The gas distribution operations of CMP’s sister utilities, New  
21 York State Electric and Gas (“NYSEG”) and Rochester Gas and Electric (“RG&E”),  
22 operate under revenue *per customer* caps with stairstep trajectories. Stairstep ARMs are  
23 also currently used by electric utilities in Colorado and Georgia.

### 24 **2.1.3 Hybrid ARMs in North America**

25 “Hybrid” approaches are also available that use a mix of index research and cost  
26 forecasts. A popular hybrid approach in North America is to index utility compensation  
27 for O&M expenses while using stairsteps for capital cost compensation. Indexing for  
28 O&M expenses provides protection from hyperinflationary episodes and limits the scope  
29 of forecasting evidence. The complicated issue of capital price and quantity trends is  
30 sidestepped. Quality data on O&M input price trends of utilities are readily available in

1 the United States. The idea of indexing a utility’s O&M compensation has such appeal  
2 that it is sometimes used outside the context of a comprehensive multiyear rate plan.

3 As for staircase treatment of capital costs in hybrid revenue caps, these typically  
4 are based on cost forecasts. This approach therefore accommodates diverse capital cost  
5 trajectories. Capital cost is calculated using familiar utility accounting.

6 A forecast of the trend in the older capital stock depends chiefly on mechanistic  
7 depreciation and is relatively straightforward. The more controversial issue is the level of  
8 plant *additions* during the ARP term. This draws on skills that the regulatory community  
9 develops in forward test year rate cases. The annual capex budget is sometimes fixed at  
10 the level established for the test year of the rate case. It may then be escalated by a  
11 commercially available power distribution construction cost index. Capital cost stairsteps  
12 also facilitate adjustments for the trend in the allowed rate of return on capital since the  
13 impact of such a change on capital cost as traditionally measured in cost of service  
14 regulation is well understood. When a utility expects an unusual capital cost trajectory it  
15 can be argued then that a hybrid ARM combines the best of both worlds, using indexing  
16 where it works best and stairsteps where they work best.

17 This approach to ARM design was pioneered in California. The frequency of rate  
18 cases has been restricted by regulators there since the 1980’s and this has encouraged a  
19 great deal of ARM design experimentation. The hybrid approach has been found to be  
20 adaptable to the diverse cost trajectories of California’s gas and electric utilities and has  
21 been used from time to time before and after industry restructuring. The hybrid approach  
22 is currently used in the ARPs of Southern California Edison and the three Hawaiian  
23 Electric utilities.

#### 24 **2.1.4 Hybrid ARMs in Britain and Australia**

25 A different hybrid approach to ARM design is popular in Britain, Australia, and  
26 several other countries around the world. Forecasts of growth in cost, billing  
27 determinants, and a macroeconomic inflation measure such as Britain’s retail price index  
28 (“RPI”) are made for each year of the MRP. An annual escalation formula of general  
29 form

$$30 \quad \text{growth Rates (or Revenue)} = \text{growth RPI} - X$$

1 is then chosen which is expected to generate the same net present value as forecasted  
2 cost. It is noteworthy that this general formula is used for both rate and revenue caps.

### 3 **2.1.5 Popularity of the Alternative Approaches**

4 Table MNL-7 in Exhibit MNL-2 provides precedents for the four major  
5 approaches to the design of MRPs in the English-speaking world. The survey was  
6 limited to MRPs that have a duration of at least three years. It can be seen that we have  
7 identified 44 examples of American-style index-based ARMs, 47 examples of stairstep  
8 ARMs, 18 examples of American-style hybrid ARMs and 46 examples of British-style  
9 hybrid ARMs. While the North American indexing approach is clearly popular, it is  
10 noteworthy that the development of the great majority of ARMs in approved MRPs was  
11 not heavily reliant on input price and productivity studies. Table MNL-7 identifies,  
12 additionally, several regulatory systems that are not MRPs which have featured indexed  
13 O&M budgets, including a plan for Consumers Gas (now Enbridge Gas Distribution) in  
14 Toronto.

## 15 **2.2 Basic Indexing Concepts**

16 The logic of economic indexes provides the rationale for using price and  
17 productivity research to design the O&M component of a hybrid ARM. To understand  
18 the logic it is helpful to first have a high level understanding of input price and  
19 productivity indexes.

### 20 **2.2.1 Input Price and Quantity Indexes**

21 The growth trend in a company's cost can be shown to be the sum of the growth  
22 in an appropriately designed input price index ("*Input Prices*") and input quantity index  
23 ("*Inputs*").

$$24 \quad \textit{trend Cost} = \textit{trend Input Prices} + \textit{trend Inputs}. \quad [1]$$

25 These indexes summarize trends in the input prices and quantities that make up the cost.  
26 Both indexes use the cost share of each input group that is itemized in index design as  
27 weights. A cost-weighted input price index measures the impact of input price inflation  
28 on the cost of a bundle of inputs. A cost-weighted input quantity index measures the

1 impact of input quantity growth on cost. Capital, labor, and miscellaneous materials and  
2 services are the major classes of base rate inputs used by power distributors such as CMP.

3 The calculation of input quantity indexes is complicated by the fact that firms  
4 typically use numerous inputs in service provision. This complication is contained when  
5 summary input price indexes are readily available for a group of inputs such as labor.

6 Rearranging the terms of [1] we obtain

$$7 \quad \text{growth Inputs} = \text{growth Cost} - \text{growth Input Prices.} \quad [2]$$

8 This is the approach to input quantity trend calculation that is most widely used in utility  
9 productivity research. We can, for example, calculate the growth in the quantity of labor  
10 by taking the difference between salary and wage expenses and a salary and wage price  
11 index.

## 12 **2.2.2 Productivity Indexes**

### 13 Basic Idea

14 A productivity index is the ratio of an output quantity index (“*Outputs*”) to an  
15 input quantity index.

$$16 \quad \text{Productivity} = \frac{\text{Outputs}}{\text{Inputs}}. \quad [3]$$

17 It is used to measure the efficiency with which firms convert production inputs into the  
18 goods and services that they offer. Some productivity indexes are designed to measure  
19 productivity *trends*. The growth trend of such a productivity index is the *difference*  
20 between the trends in the output and input quantity indexes.

$$21 \quad \text{trend Productivity} = \text{trend Outputs} - \text{trend Inputs.} \quad [4]$$

22 Productivity grows when the output index rises more rapidly (or falls less rapidly)  
23 than the input index. Productivity can be volatile but tends to grow over time. The  
24 volatility is due to fluctuations in output and the uneven timing of certain expenditures.  
25 Volatility tends to be greater for individual companies than for an aggregation of  
26 companies such as a regional industry.

27 The scope of a productivity index depends on the array of inputs that are  
28 considered in the input quantity index. Some indexes measure productivity in the use of  
29 a single input class such as labor. A *multifactor* productivity (“*MFP*”) index measures

1 productivity in the use of multiple inputs. A *total factor* productivity (“*TFP*”) index  
2 measures productivity in the use of *all* inputs. Indexes used in ARM design are typically  
3 MFP indexes because multiple input categories are considered but some inputs (*e.g.*  
4 purchased power) are excluded.

### 5 Output Indexes

6 The output (quantity) index of a firm or industry summarizes trends in the  
7 amounts of goods and services produced. Growth in each output dimension that is  
8 itemized is measured by a subindex. In designing an output index, choices concerning  
9 subindexes and weights should depend on the manner in which the index is to be used.  
10 One possible objective is to measure the impact of output growth on *revenue*. In that  
11 event the subindexes should measure trends in *billing determinants* and the weight for  
12 each itemized determinant should be its share of revenue.<sup>1</sup> In this report we denote by  
13  $Outputs^R$  an output index that is revenue-based in the sense that it is designed to measure  
14 the impact of output on revenue. A productivity index that is calculated using  $Outputs^R$   
15 will be labeled  $Productivity^R$ .

$$16 \quad trend\ Productivity^R = trend\ Outputs^R - trend\ Inputs. \quad [5a]$$

17 Another possible objective of output research is to measure the impact of output  
18 growth on company *cost*. In that event it can be shown that the subindexes should  
19 measure the dimensions of the “workload” that drive cost. If there is more than one  
20 pertinent scale variable, the weights for each variable should reflect the relative cost  
21 impacts of these drivers. The sensitivity of cost to the change in a business condition  
22 variable is commonly measured by its cost “elasticity”. Elasticities can be estimated  
23 econometrically using data on the operations of a group of utilities. A multi-category  
24 output index with elasticity weights is unnecessary if econometric research reveals that  
25 there is one dominant cost driver. A productivity index that is calculated using a cost-  
26 based output index will be labeled  $Productivity^C$ .

$$27 \quad trend\ Productivity^C = trend\ Outputs^C - trend\ Inputs. \quad [5b]$$

28 This may fairly be described as a “cost efficiency index”.

### 29 Sources of Productivity Growth

---

<sup>1</sup> This approach to output quantity indexation is due to the French economist Francois Divisia.

1 Research by economists has found the sources of productivity growth to be  
2 diverse. One important source is technological change. New technologies permit an  
3 industry to produce given output quantities with fewer inputs.

4 Economies of scale are another important source of productivity growth. These  
5 economies are available in the longer run if cost has a tendency to grow less rapidly than  
6 output. A company's potential to achieve incremental scale economies depends on the  
7 pace of its workload growth. Incremental scale economies (and thus productivity  
8 growth) will typically be reduced the slower is output growth.

9 A third important source of productivity growth is change in X inefficiency. X  
10 inefficiency is the degree to which a company fails to operate at the maximum efficiency  
11 that technology allows. Productivity growth will increase (decrease) to the extent that X  
12 inefficiency diminishes (increases). The potential of a company for productivity growth  
13 from this source is greater the lower is its current efficiency level.

14 Another driver of productivity growth is changes in the miscellaneous business  
15 conditions, other than input price inflation and output growth, which affect cost. A good  
16 example for an electric power distributor is the share of distribution lines that are  
17 undergrounded. An increase in the percentage of lines that are undergrounded will tend  
18 to lower O&M expenses and accelerate O&M productivity growth.

19 When productivity is calculated using a revenue-based output index it is easy to  
20 show that the trend in  $Productivity^R$  can be decomposed into the trend in the cost  
21 efficiency index and the difference between the trends in revenue-weighted and cost-  
22 based output indexes.

$$\begin{aligned} & trend\ Productivity^R \\ & = trend\ Productivity^C + (trend\ Outputs^R - trend\ Outputs^C) \end{aligned} \quad [6]$$

25 This difference, which we will call the "output differential", addresses the different ways  
26 that output growth affects revenue and cost. The output differential can be an important  
27 driver of  $Productivity^R$  growth. For example, if  $Outputs^C$  is growing more rapidly than  
28  $Outputs^R$ , any failure of the utility to boost  $Outputs^R$  by, for example, redesigning its rates  
29 can materially slow the growth in  $Productivity^R$ .

## 2.3 Use of Index Research in Regulation

### 2.3.1 Price Cap Indexes

Early work to use indexing in ARM design focused chiefly on *price* cap indexes (“PCIs”). We begin our explanation of the supportive index logic by considering the growth in the prices charged by an industry that earns, in the long run, a competitive rate of return.<sup>2</sup> In such an industry, the long-run trend in revenue equals the long-run trend in cost.

$$\text{trend Revenue} = \text{trend Cost}. \quad [7]$$

The trend in the revenue of any firm or industry can be shown to be the sum of the trends in revenue-weighted indexes of its output prices (“*Output Prices*”) and billing determinants.

$$\text{trend Revenue} = \text{trend Outputs}^R + \text{trend Output Prices}. \quad [8]$$

Recollecting from [2] that the trend in cost is the sum of the growth in cost-weighted input price and quantity indexes, it follows that the trend in output prices that permits revenue to track cost is the difference between the trends in an input price index and a multifactor productivity index of  $MFP^R$  form.

$$\begin{aligned} \text{trend Output Prices}^R &= \text{trend Input Prices} - (\text{trend Outputs}^R - \text{trend Inputs}) \\ &= \text{trend Input Prices} - \text{trend MFP}^R. \end{aligned} \quad [9]$$

The result in [9] provides a conceptual framework for the design of PCIs of general form

$$\text{trend Rates} = \text{trend Inflation} - X. \quad [10a]$$

Here X, the “X factor”, is calibrated to reflect a base  $MFP^R$  growth target (“ $\overline{MFP^R}$ ”). A “stretch factor”, established in advance of plan operation, is sometimes added to the formula which slows PCI growth in a manner that shares with customers the financial benefits of performance improvements that are expected during the MRP.<sup>3</sup>

$$X = \overline{MFP^R} + \text{Stretch} \quad [10b]$$

---

<sup>2</sup> The assumption of a competitive rate of return applies to unregulated, competitively structured markets. It is also applicable to utility industries and even to individual utilities.

<sup>3</sup> Mention here of the stretch factor option is not meant to imply that a positive stretch factor is warranted in all cases.



1 Since the X factor often includes *Stretch* it is sometimes said that the index research has  
2 the goal of “calibrating” X.

3 Recall now from [6] that the trend in  $MFP^R$  can be decomposed into the trends in  
4 a cost efficiency index and an output differential. We can therefore logically decompose  
5 the X factor of a price cap plan into a cost efficiency growth target (“ $\overline{MFP^C}$ ”), a stretch  
6 factor, and an output differential target.

$$7 \quad X = \overline{MFP^C} + \overline{Output\ Differential} + \overline{Stretch}. \quad [10c]$$

8 For energy distributors like CMP, the difference between the trends in *revenue-*  
9 *and cost-based* output indexes is usually similar to the trends in the average use of energy  
10 of residential and commercial (“R&C”) customers because the volumes delivered to these  
11 customers are the chief drivers of *revenue* whereas the number of R&C customers is the  
12 chief driver of *cost*. This means that the X factor for the price cap index of an energy  
13 distributor is sensitive to the trend in average use. X factors for utilities experiencing  
14 declining average use are typically much lower than those for utilities experiencing brisk  
15 growth. The decomposition in [10c] can be useful when it is difficult to find utilities for  
16 productivity calculations which have experienced the average use trend that the subject  
17 utility is expected to experience during the MRP.

### 18 **2.3.2 Revenue Cap Indexes**

#### 19 General Formulas

20 Mathematical theory can be used to design revenue cap escalators that are based  
21 on rigorous input price and productivity research. Such escalators can be called revenue  
22 cap indexes (“RCIs”). Several approaches to the design of RCIs are consistent with  
23 index logic.

24 One approach is grounded in the following basic result of cost research:  
25  $growth\ Cost = growth\ Input\ Prices - growth\ Productivity^C + growth\ Outputs^C.$  [11a]

26 Cost growth is the difference between input price and cost efficiency growth plus the  
27 growth in operating scale, where growth in scale is measured by a cost-based output  
28 index. This result provides the basis for a revenue cap escalator of general form

$$29 \quad growth\ Revenue = growth\ Input\ Prices - X + growth\ Outputs^C \quad [11b]$$

30 where

$$1 \quad X = \overline{MFP^C} + Stretch . \quad [11c]$$

2 Cost escalation formulas like [11a] have also been used by the Essential Services  
3 Commission in the populous state of Victoria, Australia to establish multiyear O&M  
4 budgets for gas and electric distributors.

5 In gas and electric power distribution we have noted that the number of customers  
6 served is an especially important output variable driving cost in the short and medium  
7 term. To the extent that this is true,  $Outputs^C$  can be reasonably approximated by growth  
8 in the number of customers served and there is no need for the complication of a  
9 multidimensional output index with cost elasticity weights. Relation [11a] can be  
10 restated as

$$11 \quad \begin{aligned} & growth \text{ Cost} \\ 12 \quad & = growth \text{ Input Prices} - (growth \text{ Customers} - growth \text{ Inputs}) + growth \text{ Customers} \\ 13 \quad & = growth \text{ Input Prices} - growth \text{ MFP}^N + growth \text{ Customers} \end{aligned} \quad [12a]$$

14 where  $MFP^N$  is an MFP index that uses the number of customers to measure output.

$$15 \quad \begin{aligned} & \text{Rearranging the terms of [12a] we obtain} \\ 16 \quad & growth \text{ Cost} - growth \text{ Customers} \\ 17 \quad & = growth \text{ (Cost/Customer)} = growth \text{ Input Prices} - growth \text{ MFP}^N. \end{aligned} \quad [12b]$$

18 This provides the basis for the following revenue per customer (“RPC”) index formula.

$$19 \quad growth \text{ Revenue/Customer} = growth \text{ Input Prices} - X \quad [12c]$$

20 where

$$21 \quad X = \overline{MFP^N} + Stretch .$$

22 This general formula for the design of a revenue cap escalator is currently used in  
23 the MRPs of Gazifere, ATCO Gas, and AltaGas in Canada. The Regie de l’Energie in  
24 Quebec recently directed Gaz Metro to develop an MRP featuring revenue per customer  
25 indexes. Revenue per customer indexes were previously used by Southern California Gas  
26 and Enbridge Gas Distribution (“EGD”), the largest gas distributors in the US and  
27 Canada, respectively.

### 28 **2.3.3 Choosing a Productivity Peer Group**

29 Research on the productivity of other utilities can be used in several ways to  
30 calculate base productivity targets. Using the productivity trend of the entire industry to

1 calibrate X is tantamount to simulating the outcome of competitive markets. A  
2 competitive market paradigm has broad appeal.

3 On the other hand, individual firms in competitive markets routinely experience  
4 windfall gains and losses. Our discussion in Section 2.2.2 of the sources of productivity  
5 growth implies that differences in the external business conditions that drive productivity  
6 growth can cause different utilities to have different productivity trends. For example,  
7 power distributors that are experiencing slow growth in the number of electric customers  
8 served are less likely to realize economies of scale than distributors that are experiencing  
9 rapid growth. There is thus considerable interest in methods for customizing base  
10 productivity targets to reflect local business conditions.

11 The most common approach to date has been to calibrate the X factor for a utility  
12 using the productivity trends of *similarly situated* (a/k/a “peer”) utilities. The utilities are  
13 usually but not always chosen from the surrounding region. A variety of regional  
14 definitions are sometimes available. In choosing among these, we are guided by the  
15 following principles. First, the region should be broad enough that the productivity trend  
16 of its industry is substantially insensitive to the actions of each subject utility. This may  
17 be called the externality criterion. It is desirable, secondly, for the region to be broad  
18 enough that the productivity trend is not dominated by the actions of a handful of utilities.  
19 This may be called the size criterion. A third criterion is that the region should be one in  
20 which external business conditions that influence cost growth are similar to those of  
21 utilities that may be subject to the indexing plan. This may be called the “no windfalls”  
22 criterion.

23 Similarity in input prices is also important in reducing expected windfalls. For  
24 this reason, PEG Research personnel have frequently used regional rather than national  
25 data samples in ARM design where this doesn’t violate the size and externality criteria.  
26 Within a broad region, we search for a group of companies that experiences conditions  
27 for MFP growth that are similar to those of the subject utility on balance. The relevant  
28 conditions for an energy distributor include the pace of electric customer growth, growth  
29 in the number of gas customers served, and changes in the extent of undergrounding.

1 **2.3.4 Inflation Measure Issues**

2 Index logic suggests that the inflation measure of an ARM should in some fashion  
3 track the input price inflation of utilities. For incentive reasons, it is preferable that the  
4 inflation measure track the input price inflation of utilities generally rather than the prices  
5 actually paid by the subject utility.

6 Several issues in the choice of an inflation treatment must still be addressed. One  
7 is whether the inflation measure should be *expressly* designed to track utility industry  
8 input price inflation. There are several precedents for the use of utility-specific inflation  
9 measures in MRP rate escalation mechanisms. Such a measure was used in one of the  
10 world’s first large scale MRPs, which applied to U.S. railroads. Such measures have also  
11 been used in MRPs for Canadian railroads and for energy utilities in Alberta, California,  
12 and Ontario.

13 Notwithstanding such precedents, the majority of rate indexing plans approved  
14 worldwide do not feature industry-specific input price indexes. They instead feature  
15 measures of economy-wide price inflation. Gross domestic product price indexes  
16 (“GDPPI’s”) are most widely used for this purpose in North America. In the United  
17 States, the GDPPI is computed on a quarterly basis by the Bureau of Economic Analysis  
18 (“BEA”) of the U.S. Department of Commerce. It is the federal government’s featured  
19 measure of inflation in the prices of the economy’s final goods and services. Final goods  
20 and services consist chiefly of consumer products. The GDPPI thus grows at a rate that  
21 is similar to that of the consumer price index (“CPI”). However, the GDPPI tracks  
22 inflation in a broader range of products that includes government services and capital  
23 equipment. The broader coverage makes the GDPPI less volatile. The Maine PUC has  
24 used the GDPPI in PBR plans for CMP.

25 Macroeconomic inflation measures have some advantages over industry-specific  
26 measures in rate adjustment indexes. One is that they are available, at little or no cost,  
27 from government agencies. There is then no need to go through the chore of annually  
28 recalculating complex indexes. The sizable task of designing an industry-specific price  
29 index is also sidestepped. The design of a capital price for such an index can be  
30 especially controversial. Customers are more familiar with macroeconomic price indexes  
31 (especially CPIs).

1           When a macroeconomic inflation measure is used the ARM must be calibrated in  
 2 a special way if it is to reflect industry cost trends. Suppose, for example, that the  
 3 inflation measure is a GDPPI. In that event we can restate the revenue per customer  
 4 index in [12c], for example, as

$$5 \quad \text{growth Revenue/Customer} = \text{growth GDPPI} - \\ 6 \quad \quad \quad [\text{trend MFP} + (\text{trend GDPPI} - \text{trend Input Prices}) + \text{Stretch Factor}] \quad [13]$$

7 It follows that an ARM with GDPPI as the inflation measure can still conform to index  
 8 logic provided that the X factor effectively corrects for any tendency of GDPPI growth to  
 9 differ from industry input price growth.

10           Consider now that the GDPPI is a measure of *output* price inflation. Due to the  
 11 broadly competitive structure of the U.S. economy, the long run trend in the GDPPI is  
 12 then the difference between the trends in input prices and MFP indexes for the economy.

$$13 \quad \text{trend GDPPI} = \text{trend Input Prices}^{\text{Economy}} - \text{trend MFP}^{\text{Economy}}. \quad [14]$$

14 Provided that the input price trends of the industry and the economy are fairly similar, the  
 15 growth trend of the GDPPI can thus be expected to be slower than that of the industry-  
 16 specific input price index by the trend in the economy's MFP growth. In a period of  
 17 rapid MFP growth this difference can be substantial. When the GDPPI is the inflation  
 18 measure, the ARM therefore already tracks the input price and MFP trends of the  
 19 economy. X factor calibration is warranted only to the extent that the input price and  
 20 productivity trends of the utility industry differ from those of the economy.

21           Relations [13] and [14] can be combined to produce the following formula for a  
 22 revenue per customer escalator.

$$23 \quad \text{growth Revenue/Customer} = \text{growth GDPPI} - \\ 24 \quad \quad \quad \left[ \begin{array}{l} (\text{trend MFP}^{\text{Industry}} - \text{trend MFP}^{\text{Economy}}) \\ + (\text{trend Input Prices}^{\text{Economy}} - \text{trend Input Prices}^{\text{Industry}}) + \text{Stretch} \end{array} \right] \quad [15]$$

25           This formula suggests that when the GDPPI is employed as the inflation measure,  
 26 the revenue per customer index can be calibrated to track industry cost trends when the X  
 27 factor has two calibration terms: a productivity differential and an input price differential.  
 28 The productivity differential is the difference between the MFP trends of the industry and  
 29 the economy. X will be larger, slowing revenue growth, to the extent that the industry

1 MFP trend exceeds the economy-wide MFP trend that is embodied in the GDPPI. The  
2 input price differential is the difference between the input price trends of the economy  
3 and the industry. X will be larger (smaller) to the extent that the input price trend of the  
4 economy is more (less) rapid than that of the industry.

5 The input price trends of a utility industry and the economy can differ for several  
6 reasons. One possibility is that prices in the industry grow at different rates than prices  
7 for the same inputs in the economy as a whole. For example, labor prices may grow  
8 more rapidly to the extent that utility workers have health care benefits that are better  
9 than the norm. Another possibility is that the prices of certain inputs grow at a different  
10 rate in some regions than they do on average throughout the economy. It is also possible  
11 that the industry has a different mix of inputs than the economy.

## 12 2.4 Revenue Decoupling

13 Revenue decoupling is an approach to utility rate regulation that decouples a  
14 utility's revenue (and thus its earnings) from its delivery volumes and other dimensions  
15 of system use. The most common approach to decoupling is the decoupling true up plan.  
16 In such a plan, a revenue decoupling mechanism ("RDM") typically ensures that the  
17 revenue ultimately received by the utility equals allowed revenue [a/k/a the revenue  
18 "requirement" ("RR")] regardless of system use. Assuming for simplicity that  
19 decoupling occurs instantaneously, decoupling is typically achieved using an adjustment  
20 to "preliminary" revenue such as the following.

$$21 \text{Revenue}^{Final} = \text{Revenue}^{Preliminary} + (RR - \text{Revenue}^{Preliminary}). \quad [16]$$

22 The allowed revenue in a decoupling true up plan is usually subject to escalation  
23 using some kind of ARM. This usually takes the form of an allowed revenue cap. The  
24 revenue cap escalator can have an index, stairstep or hybrid design. In California, for  
25 example, the great majority of revenue decoupling plans over the years have used either  
26 stairstep or hybrid revenue caps.

27 It is also possible to combine decoupling with a price cap index. Equation [8]  
28 implies that

$$29 \text{growth Rates} = \text{growth Revenue} - \text{growth Billing Determinants}. \quad [17]$$

1 Given a forecast of the trend in billing determinants (“*trend Billing Determinants*”)  
 2 during the years of the MRP we can, for example, calculate the rate growth that is  
 3 commensurate with allowed revenue growth as

$$4 \quad \text{growth Rates} = \text{growth RR} - \text{trend Billing Determinants}. \quad [18]$$

5 When a price cap is combined with revenue decoupling, a revenue requirement  
 6 escalated by the ARM can still be used in the RDM formula [16]. Having established a  
 7 price cap one can, alternatively, back out the revenue requirement by rearranging the  
 8 terms of [18].

$$9 \quad \text{Growth RR} = \text{growth Rates} + \text{trend Billing Determinants}. \quad [19]$$

10 There is then no revenue cap associated with the decoupling mechanism.

## 11 **2.5 Application to O&M Expenses**

12 We conclude this section by discussing the task of developing an O&M escalator  
 13 for a hybrid ARM. Equation [12a] suggests the following general formula for escalating  
 14 the O&M budget of an energy distributor:

$$15 \quad \text{growth RR}_{OM} = \text{growth Input Prices}_{OM} - \text{trend Productivity}_{OM} + \text{trend Customers}. \quad [20a]$$

16 Growth in the allowed revenue for O&M should therefore depend on the input price and  
 17 cost efficiency trends of O&M inputs. In the calculation of *Productivity<sub>OM</sub>* the number of  
 18 customers would be used to measure output in [20a]. The ideal inflation measure would  
 19 track the growth in the prices of O&M inputs.

20 The O&M analogue to formula [12c] is

$$21 \quad \text{growth RR}_{OM}/\text{Customer} = \text{growth Input Prices}_{OM} - X \quad [20b]$$

$$22 \quad X = \overline{\text{Productivity}_{OM}} + \text{Stretch}$$

23 This general formula is currently used to escalate the O&M expenses of Vermont Gas  
 24 Systems.

25 Given a fixed forecast of the multiyear trend in customer growth (denoted “*trend*  
 26 *Customers*”) we can, alternatively, roll the customer forecast into the X factor. Formula  
 27 [20a] becomes

$$28 \quad \text{growth RR}_{OM} = \text{growth Input Prices}_{OM} - X$$

$$29 \quad X = (\overline{\text{Productivity}_{OM}} + \text{Stretch} - \text{trend Customers}) \quad [20c]$$

1 This simplifies the formula but the forecasted trend in customers may be inaccurate.

2 If a price escalator rather than a budget escalator is desired, one can subtract the  
3 forecasted growth in billing determinants (“***trend Billing Determinants***”) from [20c].

4 We obtain

$$5 \quad \text{growth Rates}_{OM} = \text{growth Input Prices}_{OM} - X \quad [21]$$

$$6 \quad X = [ \overline{\text{Productivity}_{OM}} + \text{Stretch}$$

$$7 \quad \quad \quad + (\text{trend Billing Determinants} - \text{trend Customers})].$$

8 The integration of a macroeconomic inflation measure such as the GDPPI follows  
9 the same principles that we outline in Section 2.3.4 above. The X factor must now  
10 contain a productivity differential ( $\overline{\text{Productivity}_{OM}} - \text{trend MFP}^{US}$ ) and an input price  
11 differential ( $\text{trend Input Prices}^{US} - \text{trend Input Prices}_{OM}$ ). The determination of the input  
12 price differential is more simple in the absence of a capital price.



### 3. EMPIRICAL WORK FOR CMP

This section presents an overview of our index research to help CMP develop an O&M escalator for its new ARP. The discussion is largely non-technical. Additional details of the work are provided in Exhibit MNL-2.

#### 3.1 Data

The primary source of the cost data used in this study was the Federal Energy Regulatory Commission (“FERC”) Form 1. Major investor-owned electric utilities in the United States are required by law to file this form annually. Data reported on the Form 1 must conform to the FERC’s Uniform System of Accounts. Details of these accounts can be found in Title 18 of the Code of Federal Regulations.

FERC Form 1 data are processed by the Energy Information Administration (“EIA”) of the U.S. Department of Energy. Selected Form 1 data were for many years published by the EIA.<sup>4</sup> More recently, the data have been available electronically in raw form from the FERC and in more processed forms from commercial vendors. FERC Form 1 data used in this study were obtained from one of the most respected vendors, SNL Financial.

Data were eligible for inclusion in the sample from all major investor-owned utilities in the Northeastern states that filed the Form 1 electronically in 2001 and that, together with any important predecessor companies, have reported the necessary data continuously since that year. A few companies were excluded from the sample due to data problems. For example, two companies were excluded because of sizable transfers of assets between the transmission and distribution functions of their business during the sample period. Data from 30 companies in the selected region met these additional standards and were used in our indexing work. The data for these companies are the best available for rigorous work on input price and productivity trends which can support the

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<sup>4</sup> This publication series had several titles over the years. A recent title is *Financial Statistics of Major U.S. Investor-Owned Electric Utilities*.

1 development of an O&M escalator for CMP. The included companies are listed in Table  
2 MNL-1.

3 A noteworthy idiosyncrasy of the FERC Form 1 is that it requests data on retail  
4 power *sales* volumes but not data on the volumes of *unbundled distribution* services that  
5 might be provided under retail competition. This complicates the accurate calculation of  
6 trends in these volumes and the corresponding customer numbers. To rectify this  
7 shortcoming we obtained our output data from Form EIA-861, the *Annual Electric Power*  
8 *Industry Report*. These data were also gathered by SNL Financial.

9 Other sources of data were also accessed in the research. These were used  
10 primarily to measure input price trends. The supplemental data sources were Global  
11 Insight and the Bureau of Labor Statistics (“BLS”) of the US Department of Commerce.  
12 The specific data drawn from these sources mentioned are discussed further below.

## 13 **3.2 Index Details**

### 14 **3.2.1 Scope**

15 The indexes calculated in this study measured the O&M input price and  
16 productivity trends of utilities as power distributors. The major tasks in a distribution  
17 operation are the local delivery of power and the reduction in its voltage from the level at  
18 which power is received from the transmission network to the level at which it is  
19 consumed by end users.<sup>5</sup> Distributors also typically provide an array of customer  
20 services such as metering, meter reading, billing, collection, sales, and information  
21 services.

22 The costs considered for inclusion in this study comprised O&M expenses other  
23 than those for energy. Distributor cost was defined to include sensible shares of a  
24 utility’s administrative and general (“A&G”) expenses. Most of the sampled utilities had  
25 sizable transmission operations during the sample period but limited or no generation  
26 operations. Our approach allocates a share of A&G expenses to transmission.  
27

---

<sup>5</sup> The term “distribution” in the Uniform System of Accounts corresponds most closely to local delivery service as here discussed.

**Table MNL-1**

**Companies in the Northeast Productivity Growth Peer Group**

**New England**

Bangor Hydro-Electric	Maine Public Service
Central Maine Power	Massachusetts Electric
Central Vermont Public Service	Narragansett Electric
Connecticut Light and Power	NSTAR Electric
Fitchburg Gas and Electric	United Illuminating
Green Mountain Power	Western Massachusetts Electric

**New York**

Central Hudson Gas & Electric	Niagara Mohawk Power
Consolidated Edison	Orange & Rockland
New York State Electric & Gas	Rochester Gas and Electric

**Mid-Atlantic**

Atlantic City Electric	PECO Energy
Baltimore Gas and Electric	Pennsylvania Electric
Delmarva Power & Light	Pennsylvania Power
Duquesne Light	Potomac Electric Power
Jersey Central Power and Light	Public Service Electric and Gas
Metropolitan Edison	West Penn Power

1 A&G expenses are O&M expenses that are not readily assigned directly to  
2 particular operating functions under the Uniform System of Accounts. They include  
3 expenses for pensions and other benefits, injuries and damages; property insurance,  
4 regulatory proceedings, stockholder relations, and general advertising of the utility; the  
5 salaries and wages of A&G employees; and the expenses for office supplies, rental  
6 services, outside services, and maintenance activities that are needed for general  
7 administration. We assigned each utility a share of A&G expenses equal to the share of  
8 included O&M expenses in the company's total included non-energy O&M expenses other  
9 than A&G.

10 Expenses for customer service and information and uncollectible bills were  
11 excluded from the calculations. Both kinds of expenses grew unusually rapidly during  
12 the sample period, the former due to demand-side management programs and the latter  
13 due to the deteriorating employment situation. We believe that the exclusion of these  
14 expenses produces a more relevant long-term trend for CMP.

### 15 **3.2.2 The Sample**

16 The sample for the indexing work was carefully chosen to mitigate controversy  
17 and provide input price and productivity trends that are relevant for the design of CMP's  
18 escalator. The sample period was 2002-2011. The 2011 end date is the latest year for  
19 which all data that we use in the calculation of the indexes are as yet available. The 2002  
20 start date for the study makes possible a ten year average growth rate and is nonetheless  
21 recent enough to avoid the great bulk of the impact that industry restructuring had on the  
22 O&M expenses of Northeast utilities.

23 The Northeast region was defined as all states east of the Ohio-Pennsylvania state  
24 line and entirely north of the Potomac River. In this region, power distribution systems  
25 are old by US standards and extensive forestation is an operating challenge. Companies  
26 face trends in input prices, output, and other business conditions affecting cost growth  
27 that are broadly similar to those that CMP anticipates in the next few years. For example,  
28 customer growth was quite sluggish in the proposed peer group during the sample period.  
29 The region is also large enough so that the results for the sample aggregate are not very

1 sensitive to results for a few companies, such as the three Iberdrola companies (CMP,  
2 NYSEG, and RG&E).

### 3 **3.2.3 Index Construction**

4 The growth (rate) of each productivity index employed in this study is the  
5 difference between the growth rates of indexes of output and input quantity trends. The  
6 total number of customers served was, as previously noted, used as the output measure.  
7 The growth of each input quantity index is a weighted average of the growth in quantity  
8 subindexes for labor and materials and services. The growth of each input price index is  
9 a weighted average of the growth in price subindexes for these same input groups.

## 10 **3.3 Index Results**

### 11 **3.3.1 Productivity**

12 Table MNL-2 and Figure MNL-1 report key results of our O&M productivity  
13 research for the Northeast peer group. Findings are presented for the O&M productivity  
14 indexes and the component output and input quantity indexes. It can be seen that over  
15 the full sample period the annual average growth rate in the O&M productivity of  
16 Northeast power distributors was about 1.48%.<sup>6</sup> Output quantity growth averaging  
17 0.56% annually outpaced input quantity growth that averaged a 0.93% decline.

18 We assumed in our research that CMP will use the GDPPI as the inflation  
19 measure in their RPC indexes. A productivity differential must therefore be computed  
20 for X factor calibration. Table MNL-2 therefore also reports the trends in the multi-  
21 factor productivity (“MFP”) index for the U.S. private business sector. This index is  
22 calculated by the BLS. It can be seen that its 1.08% average annual growth rate was  
23 similar to the trend in the O&M productivity index of the Northeast power distributors.  
24 A productivity differential based on the difference between the growth trends of these  
25 indexes is 0.40%.

26  
27

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<sup>6</sup> All growth trends noted in this report were computed logarithmically.

Table MNL-2

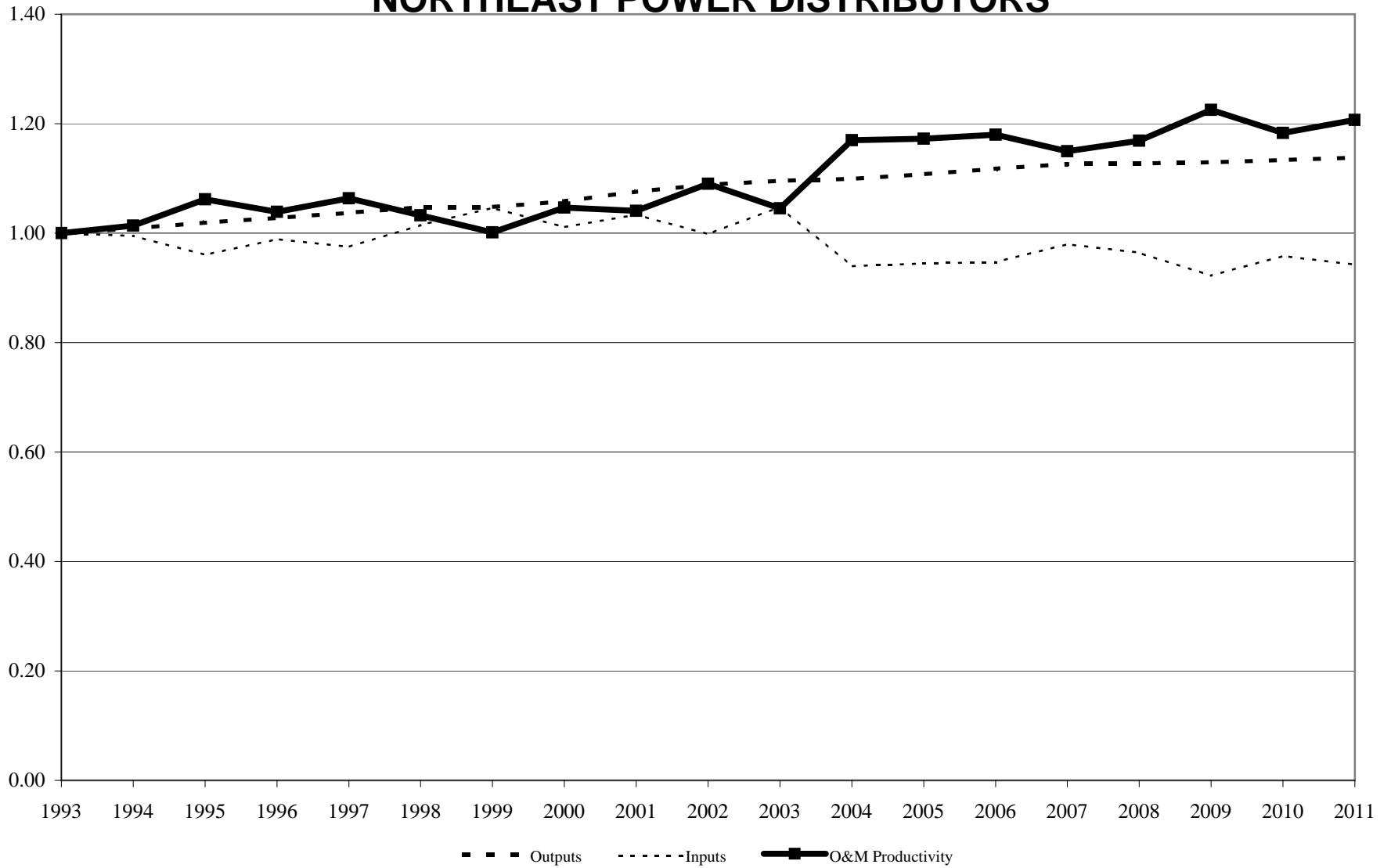
## Calculating the Productivity Differential

	Productivity Indexes						Productivity Differential		
	Northeast Power Distributors			U.S. Private Business Sector			MFP Index <sup>1</sup>		
	Output Quantity		O&M Input Quantity		O&M Productivity		Index	Growth Rate	
	Index	Growth Rate	Index	Growth Rate	Index	Growth Rate			
					[ A ]		[ B ]	[ A ] - [ B ]	
1993	1.000	NA	1.000	NA	1.000	NA	1.000		
1994	1.008	0.85%	0.995	-0.52%	1.014	1.37%	1.007	0.73%	0.006
1995	1.019	1.08%	0.960	-3.56%	1.062	4.64%	1.004	-0.29%	0.049
1996	1.028	0.82%	0.989	3.00%	1.039	-2.18%	1.022	1.70%	-0.039
1997	1.037	0.89%	0.975	-1.47%	1.064	2.36%	1.030	0.80%	0.016
1998	1.048	1.02%	1.014	3.99%	1.033	-2.97%	1.045	1.44%	-0.044
1999	1.047	-0.01%	1.046	3.07%	1.001	-3.08%	1.064	1.82%	-0.049
2000	1.058	0.99%	1.011	-3.42%	1.047	4.41%	1.083	1.72%	0.027
2001	1.076	1.71%	1.034	2.27%	1.041	-0.56%	1.091	0.79%	-0.014
2002	1.088	1.12%	0.998	-3.52%	1.090	4.63%	1.117	2.34%	0.023
2003	1.095	0.66%	1.048	4.85%	1.045	-4.19%	1.147	2.66%	-0.068
2004	1.099	0.35%	0.940	-10.91%	1.170	11.26%	1.175	2.39%	0.089
2005	1.108	0.76%	0.945	0.56%	1.172	0.21%	1.187	1.02%	-0.008
2006	1.117	0.88%	0.947	0.24%	1.180	0.63%	1.192	0.45%	0.002
2007	1.126	0.80%	0.980	3.38%	1.150	-2.58%	1.196	0.35%	-0.029
2008	1.127	0.06%	0.964	-1.59%	1.169	1.66%	1.182	-1.23%	0.029
2009	1.130	0.22%	0.922	-4.48%	1.225	4.70%	1.173	-0.76%	0.055
2010	1.134	0.35%	0.958	3.87%	1.183	-3.52%	1.213	3.35%	-0.069
2011	1.138	0.35%	0.942	-1.68%	1.207	2.02%	1.216	0.29%	0.017
<b>Average Annual Growth Rate</b>									
<b>1994-2011</b>		<b>0.72%</b>		<b>-0.33%</b>		<b>1.05%</b>		<b>1.09%</b>	<b>-0.04%</b>
<b>2002-2011</b>		<b>0.56%</b>		<b>-0.93%</b>		<b>1.48%</b>		<b>1.08%</b>	<b>0.40%</b>

<sup>1</sup>Source: U.S. Bureau of Labor Statistics

Figure MNL-1

# O&M PRODUCTIVITY TREND OF NORTHEAST POWER DISTRIBUTORS



1 Table MNL-3 reports analogous O&M productivity results for CMP over the  
2 same 2002-2011 period. It can be seen that the Company's O&M productivity growth  
3 averaged 1.25%, a trend similar to but a little slower than that of the Northeast peer  
4 group. Customer growth averaging 0.96% annually was modestly more brisk than that of  
5 the peer group and well above the trend that CMP expects in the next few years. Input  
6 quantities averaged a 0.30% decline.

### 7 **3.3.2 Input Prices**

8 Table MNL-4 and Figure MNL-2 report key findings of the input price research.  
9 From 2002 to 2011 the O&M input prices facing Northeast distributors were found to  
10 average about 3.69% average annual growth. During the same period we estimate that  
11 input prices in the U.S. economy grew at a 3.31% average annual rate. This is similar to  
12 but modestly less than the trend in the input prices facing Northeast power distributors.  
13 The input price differential resulting from this analysis is about -0.38%.

## 14 **3.4 Stretch Factor**

15 The stretch factor term of an X factor should reflect the expectation of improved  
16 performance under the ARP. This depends on the company's operating efficiency at the  
17 start of the plan and on how the performance incentives generated by the ARP compare  
18 to those in force for sampled utilities during the index sample period.

19 Concerning CMP's O&M efficiency, years of operation under ARPs have  
20 provided an incentive for cost containment. CMP's O&M productivity growth has not  
21 been exceptionally rapid, however. This may be due in part to the Company's aging  
22 distribution plant. The accelerated program of system modernization may by the same  
23 token stimulate its O&M productivity growth. However, the Company is not currently  
24 anticipating a new merger to create opportunities for O&M savings.

25 As for the incentives for improved performance, the five year term of the  
26 proposed ARP should ensure a continuation of fairly strong performance incentives for  
27 CMP. However, rate cases were infrequent for Northeast power distributors during the  
28 sample period due to the prevalence of MRPs due to restructuring agreements and  
29



**Table MNL-3**  
**CMP Productivity Results**

	Output Quantity		O&M Input Quantity					O&M Productivity		
	Index	Growth Rate	Labor		Materials & Services		Summary Input O&M Quantity		Index	Growth Rate
			Index	Growth Rate	Index	Growth Rate	Index	Growth Rate [B]		
1993	1.000		1.000	NA	1.000	NA	1.000	NA	1.000	NA
1994	1.011	1.06%	0.940	-6.15%	1.095	9.08%	1.031	3.05%	0.980	-1.98%
1995	1.022	1.15%	0.880	-6.60%	1.120	2.29%	1.021	-1.00%	1.002	2.15%
1996	1.034	1.14%	0.805	-9.00%	1.018	-9.60%	0.929	-9.38%	1.113	10.52%
1997	1.045	1.07%	0.856	6.26%	1.142	11.54%	1.023	9.58%	1.022	-8.52%
1998	1.056	1.00%	0.897	4.57%	1.103	-3.55%	1.018	-0.48%	1.037	1.47%
1999	1.069	1.28%	0.852	-5.07%	1.222	10.27%	1.066	4.59%	1.003	-3.31%
2000	1.084	1.37%	0.947	10.52%	1.379	12.12%	1.196	11.56%	0.906	-10.20%
2001	1.099	1.35%	0.878	-7.57%	1.247	-10.09%	1.091	-9.21%	1.007	10.56%
2002	1.115	1.51%	0.897	2.18%	1.251	0.33%	1.102	1.00%	1.012	0.51%
2003	1.131	1.39%	0.863	-3.87%	1.262	0.86%	1.093	-0.85%	1.035	2.24%
2004	1.148	1.47%	0.875	1.40%	1.150	-9.27%	1.034	-5.47%	1.110	6.94%
2005	1.165	1.45%	0.843	-3.74%	1.134	-1.44%	1.011	-2.27%	1.152	3.72%
2006	1.180	1.35%	0.847	0.49%	1.249	9.68%	1.080	6.54%	1.093	-5.19%
2007	1.197	1.39%	0.848	0.14%	1.242	-0.53%	1.076	-0.31%	1.112	1.70%
2008	1.198	0.10%	0.885	4.20%	1.243	0.05%	1.092	1.44%	1.097	-1.34%
2009	1.200	0.19%	0.862	-2.64%	1.464	16.36%	1.212	10.45%	0.990	-10.26%
2010	1.206	0.43%	0.799	-7.54%	1.230	-17.42%	1.050	-14.41%	1.149	14.85%
2011	1.209	0.29%	0.660	-19.18%	1.338	8.45%	1.059	0.91%	1.142	-0.62%
<b>Average Annual Growth Rate</b>										
<b>1994-2011</b>		<b>1.05%</b>		<b>-2.31%</b>		<b>1.62%</b>		<b>0.32%</b>		<b>0.74%</b>
<b>2002-2011</b>		<b>0.96%</b>		<b>-2.86%</b>		<b>0.71%</b>		<b>-0.30%</b>		<b>1.25%</b>

Table MNL-4

## Calculating the Input Price Differential

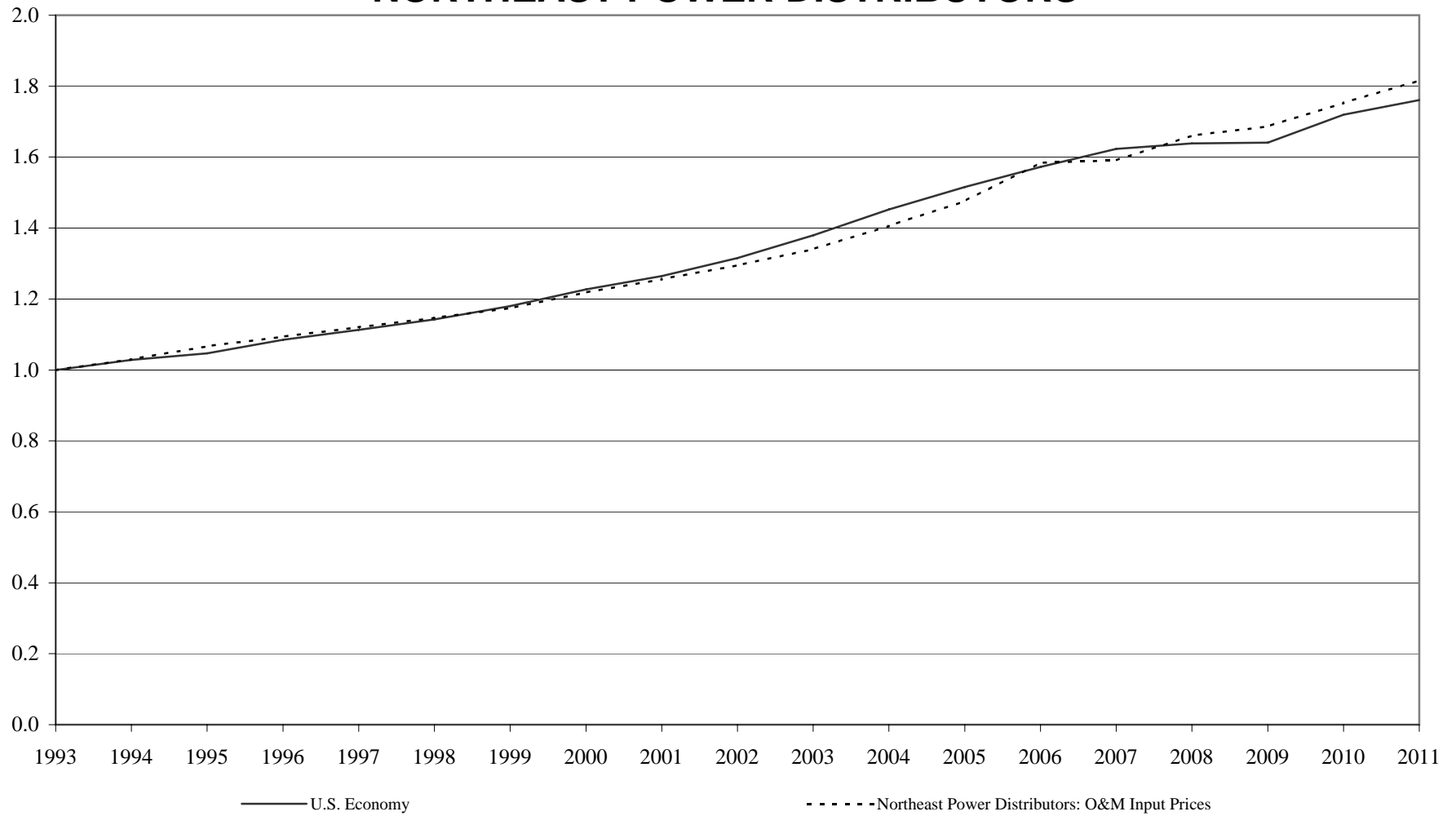
	Input Price Indexes						Input Price Differential		
	United States			Northeast Power Distributor					
	GDP-PI <sup>1</sup>		MFP <sup>2</sup>		Implied IPI		O&M Input Prices		
	Index	Growth Rate [A] (%)	Index	Growth Rate [B] (%)	Index	Growth Rate [C=A+B] (%)	Index	Growth Rate [D] (%)	Growth Rate [E=C-D] (%)
1993	1.000		1.000		1.00		1.00		
1994	1.021	2.08	1.007	0.73	1.03	2.82	1.03	2.95	-0.14
1995	1.042	2.06	1.004	-0.29	1.05	1.77	1.07	3.51	-1.74
1996	1.062	1.88	1.022	1.70	1.09	3.58	1.09	2.48	1.11
1997	1.081	1.76	1.030	0.80	1.11	2.56	1.12	2.40	0.16
1998	1.093	1.12	1.045	1.44	1.14	2.56	1.15	2.39	0.17
1999	1.109	1.46	1.064	1.82	1.18	3.29	1.17	2.35	0.94
2000	1.133	2.15	1.083	1.72	1.23	3.86	1.22	3.64	0.22
2001	1.159	2.24	1.091	0.79	1.26	3.03	1.26	3.03	-0.01
2002	1.178	1.60	1.117	2.34	1.32	3.93	1.30	3.10	0.84
2003	1.202	2.08	1.147	2.66	1.38	4.75	1.34	3.45	1.30
2004	1.236	2.78	1.175	2.39	1.45	5.16	1.41	4.79	0.38
2005	1.277	3.27	1.187	1.02	1.52	4.29	1.48	4.83	-0.54
2006	1.319	3.19	1.192	0.45	1.57	3.64	1.58	7.09	-3.46
2007	1.357	2.86	1.196	0.35	1.62	3.21	1.59	0.40	2.81
2008	1.387	2.17	1.182	-1.23	1.64	0.94	1.66	4.33	-3.39
2009	1.399	0.89	1.173	-0.76	1.64	0.13	1.69	1.52	-1.39
2010	1.418	1.33	1.213	3.35	1.72	4.68	1.75	3.87	0.81
2011	1.448	2.11	1.216	0.29	1.76	2.40	1.82	3.52	-1.12
<b>Average Annual Growth Rate</b>									
		<b>2.06%</b>		<b>1.09%</b>		<b>3.14%</b>		<b>3.31%</b>	<b>-0.17%</b>
		<b>2.23%</b>		<b>1.08%</b>		<b>3.31%</b>		<b>3.69%</b>	<b>-0.38%</b>

<sup>1</sup> Gross Domestic Product Price Index calculated by the BEA.

<sup>2</sup> Multifactor productivity for the U.S. private business sector calculated by the BLS.

Figure MNL-2

# INPUT PRICE INDEX TRENDS FOR U.S. ECONOMY & NORTHEAST POWER DISTRIBUTORS



1 mergers. The sampled utilities experienced an average regulatory lag of about five years  
 2 during the ten year sample period. The productivity trend of the sampled utilities should  
 3 therefore reflect the impact of fairly strong performance incentives already. Weighing all  
 4 of these considerations, we propose a stretch factor of 0.20%.

### 5 **3.5 Indicated X Factor**

6 The X factor that is indicated by our research depends on other aspects of the  
 7 ARM. Assuming the use of GDPPI as the inflation measure, our research suggests that  
 8 the X factor for an O&M *budget* escalator for CMP is 0.22%. This is the sum of a  
 9 0.40% productivity differential, a -0.38% input price differential, and a stretch factor of  
 10 0.20%. The full formula for the budget escalator is

$$11 \quad \text{Growth } RR^{OM} = \text{growth GDPPI} - 0.22\% + \text{growth Customers}^{CMP}. \quad [22a]$$

12 This can be expressed equivalently as a *revenue per customer* escalator.

$$13 \quad \text{Growth } RR^{OM}/\text{Customer} = \text{growth GDPPI} - 0.22\%. \quad [22b]$$

14 The *growth Customers*<sup>CMP</sup> term in [22a] can be replaced by a forecast of the trend  
 15 in CMP's customer growth during the ARP ("*trend Customers*<sup>CMP</sup>"). For example, the  
 16 Company forecasts average annual retail customer growth of 0.37% during the 2014-  
 17 2017 period. We can roll this into the X factor, obtaining the following alternative  
 18 formula for the budget escalator:

$$19 \quad \text{growth } RR^{OM} = \text{growth GDPPI} + X \quad [23a]$$

20 where

$$21 \quad X = \text{Productivity Differential} + \text{Input Price Differential} - \text{trend Customers}^{CMP} \quad [23b]$$

$$22 \quad = 0.40\% - 0.38\% + 0.20\% - 0.37\%$$

$$23 \quad = -0.15\%.$$

24 Suppose now that the Company wishes to convert the budget escalation formula  
 25 into a *price* escalation formula. This would have the general form

$$26 \quad \text{growth Rates}^{OM} = \text{GDPPI} - X. \quad [24a]$$

27 In such an index, the formula for a stable X during the ARP period must be expanded to  
 28 subtract the forecasted trend in billing determinants (*trend Billing Determinants*<sup>CMP</sup>).

29 X then effectively includes a forecast of CMP's output differential.

$$30 \quad X = \text{Productivity Differential} + \text{Input Price Differential} \quad [24b]$$

1  $+ (\textit{trend Billing Determinants}^{CMP} - \textit{trend Customers}^{CMP})$ .

2 Assuming a 0.37% customer growth trend and a forecast of 0.10% average annual  
3 growth in billing determinants, X becomes  $0.40\% - 0.38\% + (0.10\% - 0.37\%) = -0.25\%$ .

4 Details of our billing determinant forecast are provided in Section A.3 of Exhibit MNL-2.

1 **EXHIBIT MNL-1**

2 **RESUME OF**  
3 **MARK NEWTON LOWRY**

4  
5 April 2013

6  
7  
8 **Home Address:** 1511 Sumac Drive **Business Address:** 22 E. Mifflin St., Suite 302  
9 Madison, WI 53705 Madison, WI 53703  
10 (608) 233-4822 (608) 257-1522 Ext. 23

11  
12 **Date of Birth:** August 7, 1952

13  
14 **Education:** High School: Hawken School, Gates Mills, Ohio, 1970  
15 BA: Ibero-American Studies, University of Wisconsin-Madison, May 1977  
16 Ph.D.: Agricultural and Resource Economics, University of Wisconsin-Madison,  
17 May 1984

18  
19 **Relevant Work Experience, Primary Positions:**

20  
21 **Present Position** President, Pacific Economics Group Research LLC, Madison, WI

22  
23 Chief executive of the research unit of the Pacific Economics Group consortium. Leads  
24 internationally recognized practice in alternative regulation ("Altreg") and utility statistical  
25 research. Other research specialties include: codes of competitive conduct, markets for oil and  
26 gas, and commodity storage. Duties include senior management, supervision of research, and  
27 expert witness testimony.

28  
29 **October 1998-February 2009** Partner, Pacific Economics Group LLC, Madison, WI

30  
31 Managed PEG's Madison office. Specific duties include project management and research,  
32 written reports, public presentations, expert witness testimony, personnel management, and  
33 marketing.

34  
35 **January 1993-October 1998** Vice President

36 **January 1989-December 1992** Senior Economist, Christensen Associates, Madison, WI

37  
38 Directed the company's Regulatory Strategy group. Participated in all Christensen Associates  
39 testimony on energy utility PBR and statistical benchmarking during these years.

40  
41 **Aug. 1984-Dec. 1988** Assistant Professor, Department of Mineral Economics, The  
42 Pennsylvania State University, University Park, PA

43  
44 Responsibilities included research and graduate and undergraduate teaching and advising.  
45 Courses taught: Min Ec 387 (Introduction to Mineral Economics); 390 (Mineral Market  
46 Modeling); 484 (Political Economy of Energy and the Environment) and 506 (Applied

1 Econometrics). Teaching and research specialty: analysis of markets for energy products and  
2 metals.

3  
4 August 1983-July 1984 Instructor, Department of Mineral Economics, The  
5 Pennsylvania State University, University Park, PA

6  
7 Taught courses in Mineral Economics (noted above) while completing Ph.D. thesis.

8  
9 April 1982-August 1983 Research Assistant, Department of Agricultural and  
10 Resource Economics, University of Wisconsin-Madison

11 Dissertation research under Dr. Peter Helmberger on the role of speculative storage in markets  
12 for field crops. Work included the development of an econometric rational expectations model  
13 of the U.S. soybean market.

14  
15 March 1981-March 1982 Natural Gas Industry Analyst, Madison Consulting Group,  
16 Madison, Wisconsin

17  
18 Research under Dr. Charles Cicchetti in two areas:

- 19  
20 – Impact of the Natural Gas Policy Act on the production and average wellhead price of  
21 natural gas in the United States.  
22 – Research supporting litigation testimony in an antitrust suit involving natural gas  
23 producers and pipelines in the San Juan Basin of New Mexico.  
24  
25

26 **Relevant Work Experience, Visiting Positions:**

27  
28 May-August 1985 Professeur Visiteur, Centre for International Business  
29 Studies, Ecole des Hautes Etudes Commerciales, Montreal,  
30 Quebec.  
31

32 Research on the behavior of inventories in non-competitive metal markets.  
33  
34

35 **Major Consulting Projects:**

- 36  
37 1. Research on Gas Market Competition for a Western Electric Utility. 1981.  
38 2. Research on the Natural Gas Policy Act for a Northeast Trade Association. 1981  
39 3. Interruptible Service Research for an Industry Research Institute. 1989.  
40 4. Research on Load Relief from Interruptible Services for a Northeast Electric Utility. 1989.  
41 5. Design of Time-of-Use Rates for a Midwest Electric Utility. 1989.  
42 6. PBR Consultation for a Southeast Gas Transmission Company. 1989.  
43 7. Gas Transmission Productivity Research for a U.S. Trade Association. 1990.  
44 8. Productivity Research for a Northeast Gas and Electric Utility. 1990-91.  
45 9. Comprehensive Performance Indexes for a Northeast Gas and Electric Utility. 1990-1991.  
46 10. PBR Consultation for a Southeast Electric Utility. 1991.  
47 11. Research on Electric Revenue Adjustment Mechanisms for a Northeast Electric Utility. 1991.  
48 12. Productivity Research for a Western Gas Distributor. 1991.  
49 13. Cost Performance Indexes for a Northeast U.S. Gas and Electric Utility. 1991.  
50 14. Gas Transmission Rate Design for a Western U.S. Electric Utility. 1991.  
51 15. Gas Supply Cost Indexing for a Western U.S. Gas Distributor. 1992.

- 1 16. Gas Transmission Strategy for a Western Electric Utility. 1992.
- 2 17. Design and Negotiation of Comprehensive Benchmark Incentive Plans for a Northeast Gas and
- 3 Electric Utility. 1992.
- 4 18. Gas Supply Cost Benchmarking and Testimony for a Northeast U.S. Gas Distributor, 1992.
- 5 19. Bundled Power Service Productivity Research for a Western Electric Utility. 1993-96.
- 6 20. Development of PBR Options for a Western Electric Utility. 1993.
- 7 21. Review of the Regional Gas Transmission Market for a Western Electric Utility. 1993.
- 8 22. Productivity and PBR Research and Testimony for a Northeast Electric Utility. 1993.
- 9 23. Productivity and PBR Research and Testimony for a Northeast Electric Utility. 1994.
- 10 24. Productivity Research for a Western Gas Distributor. 1994.
- 11 25. White Paper on Price Cap Regulation for a U.S. Trade Association. 1994.
- 12 26. Bundled Power Service Benchmarking for a Western Electric Utility. 1994.
- 13 27. White Paper on PBR for a U.S. Trade Association. 1995.
- 14 28. Productivity Research and PBR Plan Design for a Northeast Gas and Electric Company. 1995.
- 15 29. Regulatory Strategy for a Restructuring Canadian Electric Utility. 1995.
- 16 30. PBR Consultation for a Japanese Electric Utility. 1995.
- 17 31. Regulatory Strategy for a Restructuring Northeast Electric Utility. 1995.
- 18 32. Productivity Research and Plan Design Testimony for a Western Gas Distributor. 1995.
- 19 33. Productivity Testimony for a Northeast Gas Distributor. 1995.
- 20 34. Speech on PBR for a Western Electric Utility. 1995.
- 21 35. Development of a PBR Plan for a Midwest Gas Distributor. 1996.
- 22 36. Stranded Cost Recovery and Power Distribution PBR for a Northeast Electric Utility. 1996.
- 23 37. Benchmarking and Productivity Research and Testimony for a Northeast Gas Distributor.
- 24 1996.
- 25 38. Consultation on Gas Production, Transmission, and Distribution PBR for a Latin American
- 26 Regulator. 1996.
- 27 39. Power Distribution Benchmarking for a Northeast Electric Utility. 1996.
- 28 40. Testimony on PBR for a Northeast Power Distributor. 1996.
- 29 41. Bundled Power Service Benchmarking for a Northeast Electric Utility. 1996.
- 30 42. Design of Gas Distributor Service Territories for a Latin American Regulator. 1996.
- 31 43. Bundled Power Service Benchmarking for a Northeast Electric Utility. 1996.
- 32 44. Service Quality PBR for a Canadian Gas Distributor. 1996.
- 33 45. Productivity and PBR Research and Testimony for a Canadian Gas Distributor. 1997.
- 34 46. Bundled Power Service Benchmarking for a Northeast Electric Utility. 1997.
- 35 47. Design of a Price Cap Plan for a South American Regulator. 1997.
- 36 48. White Paper on Utility Brand Name Policy for a U.S. Trade Association. 1997.
- 37 49. Bundled Power Service Benchmarking and Testimony for a Western Electric Utility. 1997.
- 38 50. Review of a Power Purchase Contract Dispute for a Midwest City. 1997.
- 39 51. Research on Benchmarking and Stranded Cost Recovery for a U.S. Trade Association. 1997.
- 40 52. Research and Testimony on Productivity Trends for a Northeast Gas Distributor. 1997.
- 41 53. PBR Plan Design, Benchmarking, and Testimony for a Southeast Gas Distributor. 1997.
- 42 54. White Paper on Power Distribution PBR for a U.S. Trade Association. 1997-99.
- 43 55. White Paper and Public Appearances on PBR Options for Australian Power Distributors.
- 44 1997-98.
- 45 56. Gas and Power Distribution PBR Research and Testimony for a Western Energy Utility. 1997-
- 46 98.
- 47 57. Research on the Cost Structure of Power Distribution for a U.S. Trade Association. 1998.
- 48 58. Research on Cross-Subsidization for a U.S. Trade Association. 1998.
- 49 59. Testimony on Brand Names for a U.S. Trade Association. 1998.
- 50 60. Research and Testimony on Economies of Scale in Power Supply for a Western Electric
- 51 Utility. 1998.



- 1 61. PBR Plan Design and Testimony for a Western Electric Utility. 1998-99.
- 2 62. PBR and Bundled Power Service Testimony and Testimony for Two Southeast U.S. Electric
- 3 Utilities. 1998-99.
- 4 63. Statistical Benchmarking for an Australian Power Distributor. 1998-9.
- 5 64. Testimony on Functional Separation of Power Generation and Delivery for a U.S. Trade
- 6 Association. 1998.
- 7 65. Design of a Stranded Benefit Passthrough Mechanism for a Restructuring Electric Utility.
- 8 1998.
- 9 66. Consultation on PBR and Code of Conduct Issues for a Western Electric Utility. 1999.
- 10 67. PBR and Bundled Power Service Benchmarking Research and Testimony for a Southwest
- 11 Electric Utility. 1999.
- 12 68. Power Transmission and Distribution Cost Benchmarking for a Western Electric Utility.
- 13 1999.
- 14 69. Cost Benchmarking for Three Australian Power Distributors. 1999.
- 15 70. Bundled Power Service Benchmarking for a Northeast Electric Utility. 1999.
- 16 71. Benchmarking Research for an Australian Power Distributor. 2000.
- 17 72. Critique of a Commission-Sponsored Benchmarking Study for Three Australian Power
- 18 Distributors. 2000.
- 19 73. Statistical Benchmarking for an Australian Power Transco. 2000.
- 20 74. PBR and Benchmarking Testimony for a Southwest Electric Utility. 2000.
- 21 75. PBR Workshop (for Regulators) for a Northeast Gas and Electric Utility. 2000.
- 22 76. Research on Economies of Scale and Scope for an Australian Electric Utility. 2000.
- 23 77. Research and Testimony on Economies of Scale in Power Delivery, Metering, and Billing for a
- 24 Consortium of Northeast Electric Utilities. 2000.
- 25 78. Research and Testimony on Service Quality PBR for a Consortium of Northeast Energy
- 26 Utilities. 2000.
- 27 79. Power and Natural Gas Procurement PBR for a Western Electric Utility. 2000.
- 28 80. PBR Plan Design for a Canadian Natural Gas Distributor. 2000.
- 29 81. TFP and Benchmarking Research for a Western Gas and Electric Utility. 2000.
- 30 82. E-Forum on PBR for Power Procurement for a U.S. Trade Association. 2001.
- 31 83. PBR Presentation to Florida's Energy 2000 Commission for a U.S. Trade Association. 2001.
- 32 84. Research on Power Market Competition for an Australian Electric Utility. 2001.
- 33 85. TFP and Other PBR Research and Testimony for a Northeast Power Distributor. 2000.
- 34 86. PBR and Productivity for a Canadian Electric Utility. 2002
- 35 87. Statistical Benchmarking for an Australian Power Transco. 2002.
- 36 88. PBR and Bundled Power Service Benchmarking Research and Testimony for a Midwest
- 37 Energy Utility. 2002.
- 38 89. Consultation on the Future of Power Transmission and Distribution Regulation for a Western
- 39 Electric Utility. 2002.
- 40 90. Benchmarking and Productivity Research and Testimony for Two Western U.S. Energy
- 41 Distributors. 2002.
- 42 91. Workshop on PBR (for Regulators) for a Canadian Trade Association. 2003.
- 43 92. PBR, Productivity, and Benchmarking Research for a Mid-Atlantic Gas and Electric Utility.
- 44 2003.
- 45 93. Workshop on PBR (for Regulators) for a Southeast Electric Utility. 2003.
- 46 94. Strategic Advice for a Midwest Power Transmission Company. 2003.
- 47 95. PBR Research for a Canadian Gas Distributor. 2003.
- 48 96. Benchmarking Research and Testimony for a Canadian Gas Distributor. 2003-2004.
- 49 97. Consultation on Benchmarking and Productivity Issues for Two British Power Distributors.
- 50 2003.

- 1 98. Power Distribution Productivity and Benchmarking Research for a South American
- 2 Regulator. 2003-2004.
- 3 99. Statistical Benchmarking of Power Transmission for a Japanese Research Institute. 2003-4.
- 4 100. Consultation on PBR for a Western Gas Distributor. 2003-4.
- 5 101. Research and Advice on PBR for Gas Distribution for a Western Gas Distributor. 2004.
- 6 102. PBR, Benchmarking and Productivity Research and Testimony for Two Western Energy
- 7 Distributors. 2004.
- 8 103. Advice on Productivity for Two British Power Distributors. 2004.
- 9 104. Workshop on Service Quality Regulation for a Canadian Trade Association. 2004.
- 10 105. Strategic Advice for a Canadian Trade Association. 2004.
- 11 106. White Paper on Unbundled Storage and Local Gas Markets for a Midwestern Gas Distributor.
- 12 2004.
- 13 107. Statistical Benchmarking Research for a British Power Distributor. 2004.
- 14 108. Statistical Benchmarking Research for Three British Power Distributors. 2004.
- 15 109. Benchmarking Testimony for Three Ontario Power Distributors. 2004.
- 16 110. Indexation of O&M Expenses for an Australian Power Distributor. 2004.
- 17 111. Statistical Benchmarking of O&M Expenses for a Canadian Gas Distributor. 2004.
- 18 112. Benchmarking Testimony for a Canadian Power Distributor. 2005.
- 19 113. Statistical Benchmarking for a Canadian Power Distributor. 2005.
- 20 114. White Paper on Power Distribution Benchmarking for a Canadian Trade Association. 2005.
- 21 115. Statistical Benchmarking for a Southeast Bundled Power Utility. 2005.
- 22 116. Statistical Benchmarking of a Nuclear Power Plant and Testimony. 2005.
- 23 117. White Paper on Utility Rate Trends for a U.S. Trade Association. 2005.
- 24 118. TFP Research for a Northeast U.S. Power Distributor, 2005.
- 25 119. Seminars on PBR and Statistical Benchmarking for a Northeast Electric Utility, 2005.
- 26 120. Statistical Benchmarking and Testimony for a Northeast U.S. Power Distributor, 2005.
- 27 121. Testimony Transmission PBR for a Canadian Electric Utility, 2005.
- 28 122. TFP and Benchmarking Research and Testimony for Two California Energy Utilities. 2006.
- 29 123. White Paper on Power Transmission PBR for a Canadian Electric Utility. 2006.
- 30 124. Testimony on Statistical Benchmarking for a Canadian Electric Utility. 2006.
- 31 125. White Paper on PBR for Major Plant Additions for a U.S. Trade Association. 2006.
- 32 126. PBR Plan Design for a Canadian Regulatory Commission. 2006.
- 33 127. White Paper on Regulatory Benchmarking for a Canadian Trade Association. 2007.
- 34 128. Productivity Research and Testimony for a Northeastern Power Distributor. 2007.
- 35 129. Revenue Decoupling Research and Presentation for a Northeast Power Distributor. 2007.
- 36 130. Gas Utility Productivity Research and PBR Plan Design for a Canadian Regulator. 2007.
- 37 131. Productivity Research and PBR Plan Design for a Western Bundled Power Service Utility.
- 38 2007.
- 39 132. Statistical Benchmarking for a Canadian Energy Regulator. 2007.
- 40 133. Research and Testimony in Support of a Revenue Adjustment Mechanism for a Northeastern
- 41 Power Utility. 2008.
- 42 134. Consultation on Alternative Regulation for a Midwestern Electric Utility. 2008.
- 43 135. Research and Draft Testimony in Support of a Revenue Decoupling Mechanism for a Large
- 44 Midwestern Gas Utility. 2008.
- 45 136. White Paper: Use of Statistical Benchmarking in Regulation. 2005-2009.
- 46 137. Statistical Cost Benchmarking of Canadian Power Distributors. 2007-2009.
- 47 138. Research and Testimony on Revenue Decoupling for 3 US Electric Utilities. 2008-2009.
- 48 139. Benchmarking Research and Testimony for a Midwestern Electric Utility. 2009.
- 49 140. Consultation and Testimony on Revenue Decoupling for a New England DSM Advisory
- 50 Council. 2009.

- 1 141. Research and Testimony on Forward Test Years and the cost performance of a Vertically  
2 Integrated Western Electric Utility. 2009.
- 3 142. White Paper for a National Trade Association on the Importance of Forward Test Years for  
4 U.S. Electric Utilities. 2009-2010.
- 5 143. Research and Testimony on Altreg for Western Gas and Electric Utilities Operating under  
6 Decoupling. 2009-2010.
- 7 144. Research and Report on PBR Designed to Incent Long Term Performance Gains. 2009-2010.
- 8 145. Research and Report on Revenue Decoupling for Ontario Gas and Electric Utilities. 2009-  
9 2010.
- 10 146. Research and Testimony on the Performance of a Western Electric Utility. 2009-2010.
- 11 147. Research on Decoupling for a Western Gas Distributor. 2009-2010.
- 12 148. Research on AltReg Precedents for a Midwestern Electric Utility. 2010.
- 13 149. Research on Revenue Decoupling for a Northwestern Gas & Electric Utility. 2010.
- 14 150. Benchmarking Research and Report on the Performance of a Midwestern Electric Utility.  
15 2010.
- 16 151. Research and Testimony on Forward Test Years and the cost performance of a large Western  
17 Gas Distributor. 2010-2011.
- 18 152. Research and Testimony in Support of Revenue Decoupling for a Midwestern Power  
19 Distributor. 2010-2011.
- 20 153. Benchmarking Research and Report on the Generation Maintenance Performance of a  
21 Midwestern Electric Utility. 2010-2011.
- 22 154. Research and Testimony on the Design of an Incentivized Formula Rate for a Canadian Gas  
23 Distributor. 2010-2011.
- 24 155. White Paper for a National Trade Association on Remedies for Regulatory Lag. 2010-2011.
- 25 156. Benchmarking Research and Report on the Performance of a Midwestern Electric Utility.  
26 2011.
- 27 157. Assistance with an Alternative Regulation Settlement Conference for a Northeastern Power  
28 Distributor. 2011.
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- 37 Agribusiness
- 38 American Journal of Agricultural Economics
- 39 Energy Journal
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## EXHIBIT MNL-2

2           This exhibit contains additional details of our price and productivity research for  
3 CMP. Section A.1 addresses our calculation of input quantity indexes. Section A.2  
4 address our calculations of input price indexes. Section A.3 addresses our billing  
5 determinant forecast.

6

### A.1 Input Quantity Indexes

7           The growth rate of a summary input quantity index is determined by a formula.  
8 The formula involves subindexes measuring growth in the amounts of various kinds of  
9 inputs used. Major decisions in the design of such indexes include their form and the  
10 choice of input categories and quantity subindexes.

#### 11 **A.1.1 Index Form**

12           The input quantity index used in this study is of chain-weighted Tornqvist form.<sup>7</sup>  
13 The growth rate of the index is a weighted average of the growth rates of the quantity  
14 subindexes. Each growth rate is calculated as the natural logarithm of the ratio of the  
15 quantities in successive years. Data on the average shares of each input in the applicable  
16 distributor O&M cost of sampled utilities during these two years are the weights.

#### 17 **A.1.2 Input Quantity Subindexes and Costs**

18           Applicable cost was divided into two input categories: labor services and  
19 materials and services. The cost of labor was defined for this purpose as the sum of  
20 salaries and wages and a sensible share of expenses for pensions and other employee  
21 benefits. The cost of material and service (“M&S”) inputs was defined as O&M  
22 expenses net of these labor costs. The latter input category comprises a diverse set of  
23 inputs that includes materials, outsourced services, and leased equipment and real estate.

24           The quantity subindex for labor was the ratio of salary and wage expenses to a  
25 labor price index for the Northeast U.S. The growth rate of the labor quantity index is

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<sup>7</sup> For seminal discussions of this index form see Tornqvist (1936) and Theil (1965).



1 then the difference between cost and labor price growth, in conformance with equation  
2 [2]. The growth rate of the labor price index in this application was calculated as the  
3 growth rate of the national employment cost index (“ECI”) for the salaries and wages of  
4 the utility sector of the U.S. economy plus the difference between the growth rates of  
5 multi-sector ECIs for workers in the Northeast and in the nation as a whole.<sup>8</sup> The  
6 quantity subindex for other O&M inputs was the ratio of the expenses for these inputs to  
7 an M&S price index. The price subindex for materials and services was calculated from  
8 detailed electric utility material and service (“M&S”) price indexes prepared by Global  
9 Insight.

## 10 **A.2 Input Price Indexes**

11 The growth rate of a summary input price index is defined by a formula that  
12 involves subindexes measuring growth in the prices of various kinds of inputs. Major  
13 decisions in the design of such indexes include their form and the choice of input  
14 categories and price subindexes.

### 15 **A.2.1 Index Form**

16 The summary input price index used in this study is of chain-linked Tornqvist form.  
17 The growth rate of the index is a weighted average of the growth rates of input price  
18 subindexes. Data on the average shares of each input in the applicable O&M expenses of  
19 distributors during the two years are the weights.

### 20 **A.2.2 Input Price Subindexes and Costs**

21 As in the input quantity index construction, the applicable cost was divided for  
22 purposes of input price trend calculations into two input categories: labor and M&S  
23 inputs. The growth rate of the labor price index in this application was calculated as the  
24 growth rate of the national employment cost index (“ECI”) for the total compensation of  
25 workers in the utility sector of the U.S. economy plus the difference between the growth  
26 rates of multi-sector ECIs for workers in the Northeast and in the nation as a whole. The

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<sup>8</sup> Utilities no longer report on their FERC Form 1 the number of workers that they employ.

1 price subindex for M&S was the same as that used to calculate the M&S input quantity.  
2 Table MNL-5 and Figure MNL-3 present additional information on the power  
3 distribution input price trends of sampled utilities. It can be seen that the 4.06% labor  
4 price trend was considerably more rapid than the 3.41% M&S price trend. Since the  
5 trend in the summary price index is a weighted average of the trends in the two  
6 subindexes, it naturally falls in between the subindex trends.

### 7 **A.3 Billing Determinant Forecast**

8 The average growth in a company's rates was shown in Section 2 to equal the  
9 difference between its revenue and a revenue-weighted billing determinant index. This  
10 result is useful in the conversion of CMP's O&M budget escalation formula into a rate  
11 escalation formula.

12 Table MNL-6 details our work to forecast growth in CMP's billing determinant  
13 index during the ARP years. The index that we have constructed features four categories  
14 of billing determinants: residential delivery volumes, other usage charges, the number of  
15 residential accounts, and the number of other accounts.

16 The revenue shares for these billing determinant categories were drawn from the  
17 stipulation in Docket No's 2007-15 and 2008-111.

18 <u>Billing Determinant</u>	<u>Revenue Share</u>
19 Residential Volumes	55.5%
20 Other Usage Charges	22.3%
21 Residential Accounts	16.3%
22 Other Accounts	6.0%

23 The average annual growth rates in residential volumes and other retail volumes are  
24 calculated based on the forecasts in the testimony of CMP witnesses Hastings and Purtell.  
25 The customer growth forecasts were obtained from the Company.

26 Inspecting the results in Table MNL-6, it can be seen that the growth of all for  
27 kinds of billing determinants is forecasted to be close to zero during the ARP years. The  
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Table MNL-5

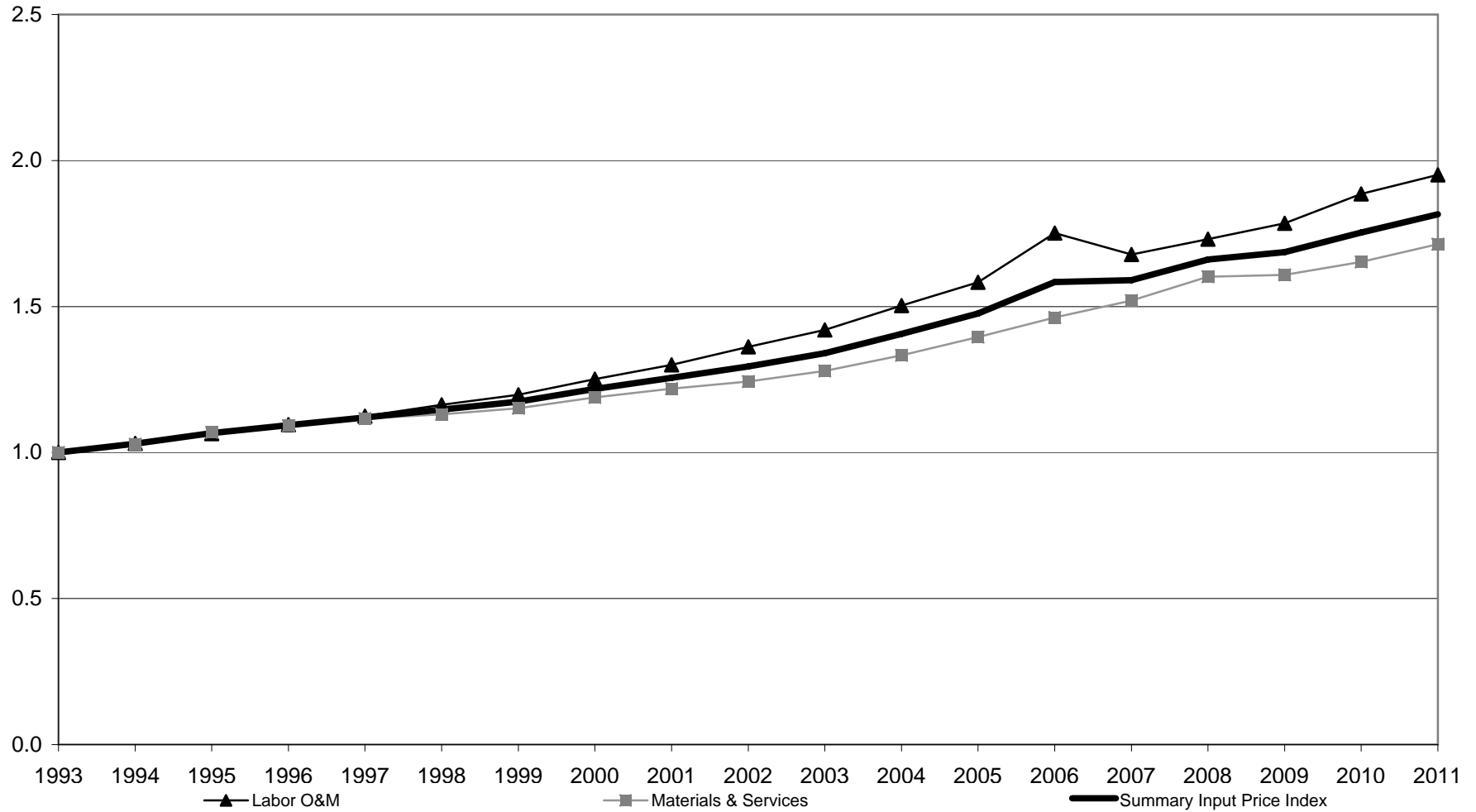
## Input Price Trends of Northeast Power Distributors

	Input Price Subindexes				Summary Input Price Index	
	Labor O&M		Materials & Services		Index	Growth Rate
	Index <sup>1</sup>	Growth Rate	Index <sup>2</sup>	Growth Rate		
1993	1.000		1.000		1.000	
1994	1.031	3.1%	1.028	2.8%	1.030	2.95%
1995	1.064	3.1%	1.070	3.9%	1.067	3.51%
1996	1.095	2.8%	1.092	2.1%	1.094	2.48%
1997	1.124	2.6%	1.116	2.2%	1.120	2.40%
1998	1.164	3.5%	1.131	1.3%	1.147	2.39%
1999	1.198	2.9%	1.152	1.9%	1.174	2.35%
2000	1.251	4.3%	1.189	3.2%	1.218	3.64%
2001	1.300	3.8%	1.219	2.5%	1.256	3.03%
2002	1.362	4.7%	1.243	2.0%	1.295	3.10%
2003	1.420	4.2%	1.280	2.9%	1.340	3.45%
2004	1.504	5.7%	1.333	4.0%	1.406	4.79%
2005	1.583	5.1%	1.396	4.6%	1.476	4.83%
2006	1.752	10.2%	1.463	4.7%	1.584	7.09%
2007	1.678	-4.3%	1.521	3.9%	1.591	0.40%
2008	1.730	3.1%	1.602	5.2%	1.661	4.33%
2009	1.785	3.1%	1.608	0.4%	1.686	1.52%
2010	1.886	5.5%	1.653	2.7%	1.753	3.87%
2011	1.951	3.4%	1.714	3.6%	1.816	3.52%
<b>Average Annual Growth Rate</b>						
		<b>3.71%</b>		<b>2.99%</b>		<b>3.31%</b>
		<b>4.06%</b>		<b>3.41%</b>		<b>3.69%</b>

<sup>1</sup> Labor index is calculated residually for each company as the ratio of labor O&M expenses to the O&M labor quantity index.

<sup>2</sup> M&S price index constructed from detailed price indexes for power distribution utility materials and services prepared by Global II Power Planner information service.

Figure MNL-3  
**O&M INPUT PRICE TRENDS OF  
SAMPLED NORTHEAST POWER DISTRIBUTORS**



**Table MNL-6**  
**Billing Determinant Forecasts for CMP**

	<u>Volumes (MWh after Energy Efficiency Adjustment)</u>				<u>Accounts</u>				<u>Billing Determinant Index</u>	
	<u>Residential</u>		<u>Non-Residential</u>		<u>Residential</u>		<u>Non-Residential</u>			
	MWh	Growth Rates	MWh	Growth Rates	Number	Growth Rates	Number	Growth Rates	Growth Rates	
<b>Revenue Share</b>	<b>55.5%</b>		<b>22.3%</b>		<b>16.3%</b>		<b>6.0%</b>		<b>100.0%</b>	
2013	3,557,705		5,383,138		546,959		63,091		100.00	
2014	3,573,929	0.45%	5,377,468	-0.11%	548,733	0.32%	63,303	0.34%	100.30	0.30%
2015	3,570,838	-0.09%	5,376,552	-0.02%	550,698	0.36%	63,515	0.33%	100.33	0.03%
2016	3,568,728	-0.06%	5,370,949	-0.10%	552,877	0.39%	63,727	0.33%	100.36	0.03%
2017	3,567,569	-0.03%	5,366,150	-0.09%	555,256	0.43%	63,939	0.33%	100.41	0.05%
2018	3,567,562	0.00%	5,359,660	-0.12%	557,835	0.46%	64,150	0.33%	100.48	0.07%
2019	3,569,503	0.05%	5,352,817	-0.13%	560,582	0.49%	64,363	0.33%	100.58	0.10%
<b>Average Annual Growth Rate</b>										
<b>2014-2018</b>	<b>0.06%</b>		<b>-0.09%</b>		<b>0.39%</b>		<b>0.33%</b>		<b>0.10%</b>	

Sources:

The forecast for non-residential accounts was provided by Michael Purtell.

All other data are drawn from CMP's Forecasts as discussed in the Direct Testimony of John Hastings and Michael Purtell.

Shares of CMP's base rate forecast were drawn from the 2007 ARP testimony of Dr. Lowry.

1 0.06% average annual growth in the residential volume compares to 0.39% forecasted  
2 growth in the number of residential accounts. Thus, average use by residential customers  
3 is forecasted to decline by about 0.33% annually. The average annual growth in billing  
4 determinants is forecasted to be only 0.10%.

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#### **A.4 ARM Design Precedents**

Table MNL-7

## Multiyear Rate Plan Precedents <sup>1,2</sup>

### American-style Indexation (44 total precedents, including 15 current plans)

Jurisdiction	Company Name	Plan Term	Services Covered
CA	California Pacific Electric	2013-2015	Electric
CA	PacifiCorp	2011-2013	Electric
CA	PacifiCorp	2007-2009, extended to 2010	Electric
CA	PacifiCorp	1994-1996, extended to 1999	Electric
CA	Pacific Gas & Electric	2004-2006	Gas & Electric
CA	San Diego Gas & Electric	2005-2007	Gas & Electric
CA	San Diego Gas and Electric	1999-2002	Gas & Electric
CA	Sierra Pacific Power	2009-2011, extended to 2012	Electric
CA	Southern California Edison	1997-2001	Electric
CA	Southern California Gas	2004-2007	Gas
CA	Southern California Gas	1998-2002	Gas
MA	Bay State Gas	2006-2009	Gas
MA	Berkshire Gas	2002-2012	Gas
MA	Boston Gas (II)	2004-2010	Gas
MA	Boston Gas (I)	1997-2001	Gas
MA	Blackstone Gas	2004-2009	Gas
MA	National Grid	2000-2009	Electric
MA	Nstar	2006-2012	Electric
ME	Central Maine Power (III)	2009-2013	Electric
ME	Bangor Gas	2000-2009, extended to 2012	Gas
ME	Bangor Hydro Electric (I)	1998-2000	Electric
ME	Central Maine Power (II)	2001-2007	Electric
ME	Central Maine Power (I)	1995-1999	Electric
OR	PacifiCorp	1998-2001	Electric
VT	Green Mountain Power	2010-2013	Electric
VT	Central Vermont Public Service	2011-2013	Electric
Alberta	Altgas Utilities	2013-2017	Gas
Alberta	ATCO Electric	2013-2017	Electric
Alberta	ATCO Gas	2013-2017	Gas
Alberta	Enmax	2007-2013	Electric
Alberta	EPCOR	2013-2017	Electric
Alberta	EPCOR	2002-2005, Terminated in 2003	Electric
Alberta	FortisAlberta	2013-2017	Electric
Ontario	All Ontario distributors	2009-2013	Electric
Ontario	All Ontario distributors	2000-2003	Electric
Ontario	All Ontario Distributors	2006-2011	Electric
Ontario	Union Gas	2001-2003	Gas
Ontario	Enbridge Gas Distribution	2008-2012	Gas
Ontario	Union Gas	2008-2012	Gas
Quebec	Gazifere	2011-2015	Gas
New Zealand	All	2010-2015	Electric
New Zealand	All	2004-2009	Electric
Australia - Northern Territories	Power & Water Corporation	2009-2014	Electric
Australia - Northern Territories	Power & Water Corporation	2004-2009	Electric

### Stairsteps (47 total precedents, including 17 current plans)

Jurisdiction	Company Name	Plan Term	Services Covered
CA	Pacific Gas & Electric	2011-2013	Gas & Electric
CA	Pacific Gas & Electric	2007-2010	Gas & Electric
CA	San Diego Gas & Electric	2008-2011	Gas & Electric
CA	Southern California Edison	2009-2011	Electric
CA	Southern California Gas	2008-2011	Gas
CA	Southwest Gas	2009-2013	Gas
CO	Public Service Company of Colorado	2012-2014	Electric
CT	United Illuminating	2006-2008	Electric
GA	Georgia Power	2011-2013	Electric
ME	Bangor Hydro Electric (II)	2002-2007	Electric
NH	Public Service Company of New Hampshire	2010-2015	Electric (generation regulated separately)
NH	Unitil Energy Systems	2011-2016	Electric

Table MNL-7 continued

Jurisdiction	Company Name	Plan Term	Services Covered
NY	Brooklyn Union Gas	1991-1994	Gas
NY	Brooklyn Union Gas	1994-1997	Gas
NY	Central Hudson Gas & Electric	2010-2013	Gas & Electric
NY	Central Hudson Gas & Electric	2006 - 2009	Electric & Gas
NY	Consolidated Edison	2010-2013	Electric
NY	Consolidated Edison	2005-2008	Electric
NY	Consolidated Edison	1992-1995	Electric
NY	Consolidated Edison	2010-2013	Gas
NY	Consolidated Edison	2007-2010	Gas
NY	Consolidated Edison	1994-1997	Gas
NY	Corning Natural Gas	2012-2015	Gas
NY	Keyspan Energy Delivery - Long Island	2010-2012	Gas
NY	Keyspan Energy Delivery - New York	2010-2012	Gas
NY	Long Island Lighting Company	1992-1994	Electric
NY	Long Island Lighting Company	1993-1996	Gas
NY	New York State Electric & Gas	2010-2013	Gas & Electric
NY	New York State Electric & Gas	1995-1998, Years 2 and 3 not implemented due to restructuring	Electric
NY	New York State Electric & Gas	1993-1995	Electric & Gas
NY	Niagara Mohawk	1990-1992	Electric
NY	Niagara Mohawk	1990-1992	Gas
NY	Orange & Rockland Utilities	2012-2015	Electric
NY	Orange & Rockland Utilities	2008-2011	Electric
NY	Orange & Rockland Utilities	1991-1993	Electric
NY	Orange & Rockland Utilities	2009-2012	Gas
NY	Orange & Rockland Utilities	2006-2009	Gas
NY	Orange & Rockland Utilities	2003-2006	Gas
NY	Rochester Gas & Electric	2010-2013	Gas & Electric
NY	Rochester Gas & Electric	1993-1996	Electric & Gas
OH	Cincinnati Gas & Electric	2009-2011	Electric Generation
VT	Green Mountain Power	2007-2010	Electric
Alberta	Northwestern Utilities	1999-2002, Terminated in 2000	Electric
British Columbia	BC Hydro	2012-2014	Electric
Northwest Territories	Northland Utilities	2011-2013	Electric
Northwest Territories	Northland Utilities (Yellowknife)	2011-2013	Electric
Prince Edward Island	Maritime Electric	2013-2016	Electric

**American-Style Hybrids (18 total precedents, including 4 current plans)**

Jurisdiction	Company Name	Plan Term	Services Covered
CA	Pacific Gas & Electric	1993-1995	Gas & Electric
CA	Pacific Gas & Electric	1990-1992	Gas & Electric
CA	Pacific Gas & Electric	1987-1989	Gas & Electric
CA	Pacific Gas & Electric	1984-1986	Gas & Electric
CA	PacifiCorp	1984-1987	Electric
CA	San Diego Gas & Electric	1994-1999	Gas & Electric
CA	San Diego Gas & Electric	1989-1993	Electric
CA	San Diego Gas & Electric	1986-1988	Gas & Electric
CA	Sierra Pacific Power	1990-1992	Electric
CA	Southern California Edison	2012-2014	Electric
CA	Southern California Edison	2006-2008	Electric
CA	Southern California Edison	2004-2006	Electric
CA	Southern California Edison	1986-1991	Electric
CA	Southern California Gas	1990-1993	Gas
CA	Southern California Gas	1985-1989	Gas
HI	Hawaiian Electric Company	2012-open	Electric
HI	Hawaiian Electric Light Company	2013-open	Electric
HI	Maui Electric	2013-open	Electric



Table MNL-7 continued

British-Style Hybrids (46 total precedents, including 13 current)

Jurisdiction	Company Name	Plan Term	Services Covered
Australia - Australian Capital Territory and New South Wales	Transgrid	2009-2014	Electric
Australia-South Australia	Envestra	2011-2016	Gas
Australia	Snowy Mountains	1999-2004	Electric
Australia - New South Wales	Country Energy Gas	2006-2010	Gas
Australia - New South Wales	Jemena Gas Networks	2010-2015	Gas
Australia - New South Wales	AGL Gas Networks	1999-2004	Gas
Australia-New South Wales	All	2009-2014	Electric
Australia-New South Wales	All	2005-2009	Electric
Australia - New South Wales	All	1999-2003	Electric
Australia - New South Wales	All	2004-2009	Electric
Australia - New South Wales	All	1999-2004	Electric
Australia - Northern Territory	All	2000-2003	Electric
Australia-Queensland	All	2011-2016	Gas
Australia-Queensland	All	2010-2015	Electric
Australia - Queensland	Powerlink	2007-2011	Electric
Australia - Queensland	Powerlink	2002-2007	Electric
Australia - South Australia	ElectraNet	2008-2012	Electric
Australia - South Australia	ElectraNet	2003-2008	Electric
Australia - Tasmania	Transend	2009-2014	Electric
Australia - Tasmania	Transend Networks	2004-2009	Electric
Australia - Victoria	All	2013-2017	Gas
Australia-Victoria	All	2009-2012	Gas
Australia-Victoria	All	2003-2007	Gas
Australia-Victoria	All	2011-2015	Electric
Australia-Victoria	All	2006-2010	Electric
Australia-Victoria	All	2001-2005	Electric
Australia - Victoria	SPI PowerNet	2003-2008	Electric
New Zealand	All	2013-2017	Gas
New Zealand	All	2013-2017	Gas
UK - England, Wales & Scotland	All	2008-2013	Gas
UK - England, Wales & Scotland	All	2002-2007, extended to 2008	Gas
UK - England, Wales & Scotland	All	2007-2012	Gas
UK - England, Wales & Scotland	All	2002-2007	Gas
UK - England, Wales & Scotland	All	1998-2002	Gas
UK - England, Wales & Scotland	All	1994-1997	Gas
UK - England, Wales & Scotland	All	1992-1994	Gas
UK - England & Wales	All	1995-2000	Electric
UK - England, Wales & Scotland	All	2010-2015	Electric
UK - England, Wales & Scotland	All	2005-2010	Electric
UK - England, Wales & Scotland	All	2000-2005	Electric
UK - England & Wales	National Grid	2001-2006, extended to 2007	Electric
UK - England & Wales	National Grid	1997-2001	Electric
UK - England and Wales	National Grid	1993-1997	Electric
UK - England, Wales & Scotland	All	2007-2012	Electric
UK - Scotland	All	2000-2005, extended to 2007	Electric
UK - Scotland	All	1995- 2000	Electric

Other Multi-year Rate Plans with O&M indexation

Jurisdiction	Company Name	Plan Term	Services Covered
British Columbia	Terasen Gas	2004-2007, extended to 2009	Gas
British Columbia	BC Gas	1998-2000, extended to 2001	Gas
British Columbia	Fortis BC	2006-2009, extended to 2011	Electric
Ontario	Consumers Gas	2000-2002	Gas
VT	Vermont Gas Systems	2012-2015	Gas
VT	Vermont Gas Systems	2007-2012	Gas

1 Shading indicates that the plan is currently effective.

2 To qualify as a multi-year rate plan, the plan must be at least 3 years in length. This led to the exclusion of at least 3 indexing plans, 5 American-style hybrids, and 4 currently operative stairsteps as well as numerous stairsteps approved in Canada.

1 **EXHIBIT MNL-3**

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