Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 1 of 24

## IMPACT OF THE PROPOSED TRANSACTION

2 3

4

1

## **1.0 INTRODUCTION**

This exhibit provides HOI's impact assessment of the proposed transaction and also provides a discussion of the impact of the transaction on PDI's and Hydro One's future operations in relation to the OEB's statutory objectives. It elaborates on how the transaction promotes economic efficiency and cost-effectiveness in the distribution sector and also discusses other related matters pertaining to this transaction.

10

#### 11

12

## 2.0 IMPACT OF THE PROPOSED TRANSACTION

- The Handbook to Electricity Distributor and Transmitter Consolidations (the 13 "Handbook"), Schedule 2 Filing Requirements requires applicants to provide evidence to 14 demonstrate the impact of the proposed transaction with respect to the OEB's first two 15 statutory objectives. The Handbook recognizes that there are other instruments and tools 16 that will ensure that the OEB's remaining statutory objectives, relating to conservation 17 and demand management, implementation of smart grid and the use and generation of 18 electricity from renewable resources, will not be adversely impacted by a consolidation. 19 Therefore, the Board has determined that there is no need or merit in further review of 20 these statutory objectives as part of a consolidation transaction<sup>1</sup>. 21
- 22
- 23 24

# 2.1 Objective 1 – Protect Consumers with Respect to Price and Adequacy, Reliability and Quality of Electricity Service

This Application demonstrates that the ongoing cost structures following the closing of the transaction will result in expected ongoing operations, maintenance and

<sup>&</sup>lt;sup>1</sup> Handbook, Page 6

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 2 of 24

administrative ("OM&A") savings of approximately \$7.8 million per year and reductions 1 in capital expenditures of approximately \$1.3 million per year (based on the level of 2 savings achieved by Year 10). These efficiencies represent an ongoing OM&A reduction 3 of approximately 65% of PDI's Year 10 status quo forecast. This will result in downward 4 pressure on PDI's cost structures relative to the status quo and will be realized while 5 maintaining adequacy, reliability and quality of electricity service. These savings are 6 expected to continue beyond the 10-year deferred rebasing period. Table 1 illustrates the 7 projected cost savings from this transaction. How these savings will be attained is further 8 discussed in Section 2.2. 9

10

Table 1 savings, illustrated below, are based on a comparison of PDI's operations as a stand-alone distribution company relative to the costs of operating PDI's service territory once it is integrated within Hydro One. Year 1 in the table represents a 12 month period post-closing of the transaction. This period is assumed to most closely align with calendar year 2020.

16

17

Table 1: Projected Cost Savings - \$M
---------------------------------------

		-		0		0				
	Year	Year	Year	Year	Year	Year	Year	Year	Year	Year
	1	2	3	4	5	6	7	8	9	10
OM&A	OM&A									
Status Quo Forecast	9.7	9.9	10.1	10.3	10.6	10.8	11.1	11.4	11.7	12.0
Hydro One Forecast	8.7	4.5	4.3	3.8	3.9	3.9	4.0	4.1	4.2	4.2
Projected Savings	1.0	5.4	5.8	6.5	6.7	6.9	7.1	7.3	7.5	7.8
Capital										
Status Quo Forecast	6.2	6.4	6.0	6.2	6.4	6.5	6.7	6.9	7.0	7.2
Hydro One Forecast	6.0	7.5	5.4	5.1	5.7	7.1	5.4	5.6	5.7	5.9
Projected Savings	0.2	(1.1)	0.6	1.1	0.7	(0.6)	1.3	1.3	1.3	1.3

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 3 of 24

Hydro One's 2017 OM&A cost to serve customers in its high density residential rate class (UR) is \$179/customer<sup>2</sup>, compared to PDI's cost of \$241/customer<sup>3</sup>. Hydro One's urban rate class covers areas containing 3,000 or more customers with a density of at least 60 customers per circuit kilometre. As such, it is reasonable to believe that if this transaction proceeds, Hydro One will be able to serve PDI's service area, which has approximately 37,000 customers and a density of 65 customers per km of line, at a cost that is comparable to Hydro One's UR rate class.

8

### 9 **Price of Electricity Service**

10

Hydro One's application provides substantial rate benefits to former customers of PDI 11 12 during the deferred rebasing period. Firstly, rate base in the PDI territory has increased since PDI's rates were last reset. There has been \$22.7 million in capital expenditures 13 incurred between 2014 and 2017, and additional capital expenditures are forecast to 14 continue throughout the deferred rebasing period. Hydro One's proposal absorbs this 16-15 year (2014-2029) in-service capital increase thereby shielding PDI ratepayers from 16 substantive rate increases they would have otherwise experienced under the status quo 17 (absent this transaction). Secondly, Hydro One is foregoing any IRM rate increases in 18 years one through five as permitted under the OEB's consolidation policy, resulting in the 19 benefit of lower rates throughout the deferred rebasing period. 20

21

The acquired PDI customers will have rates adjusted during the deferred rebasing period as discussed below.

<sup>&</sup>lt;sup>2</sup> EB-2016-0081, 2017 Draft Rate Order Filed November 18, 2016.

<sup>&</sup>lt;sup>3</sup> Average value for all PDI customers as shown in the 2017 OEB Yearbook. For the PDI residential class (which comprises ~ 90% of their customers), the cost to serve is estimated to be \$187/customer, calculated by dividing the forecast OM&A cost for the residential class, (taken from PDI's cost allocation model supporting the 2013 rates rebasing [EB-2012-0160], filed on August 14, 2013) by the forecast residential customer total in that application. I.e. \$5,938,842 / 31,758 = \$187 per residential customer.

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 4 of 24

1 2

## Rate-setting in Years 1-5 of the Deferred Rebasing Period

PDI's current Base Distribution Delivery Rates<sup>4</sup> will be reduced by 1%, for residential,
 general service and large use customers of PDI, and frozen for a period of five years from
 closing of this transaction<sup>5</sup>.

6

Table 2 shows the customer bill impact of this reduction applied to the average 7 consumption levels for residential, general service and large use rate classes. 8 The impacts on total bill as well as distribution rates are provided. The rate reductions vary 9 slightly from the 1% reduction as a result of rounding from using two decimal places for 10 fixed charges and four decimal places for volumetric charges, as prescribed by the Board, 11 12 and also due to the fact that the 1% rate reduction does not apply to other existing rate riders or LV rates which are also included in the table below under distribution delivery 13 rates. 14

- 15
- 16

Table 2: Bill I	mpacts for PDI	<b>Customers</b> <sup>o</sup>
-----------------	----------------	-------------------------------

Rate Class <sup>7</sup>	Change in Distribution Delivery	Change in Total Bill	
Kate Class	Rates	(%)	
Residential	(0.98%)	(0.22%)	
General Service less than 50 kW	(1.00%)	(0.20%)	
General Service 50 to 4,999 kW	(0.91%)	(0.04%)	
Large Use	(0.83%)	(0.02%)	

<sup>&</sup>lt;sup>4</sup> As defined in Exhibit A, Tab 1, Schedule 1, page 4, footnote 3.

<sup>&</sup>lt;sup>5</sup> A negative rate rider that will result in a 1% reduction to PDI's Base Distribution Delivery Rates, as approved by the OEB at the time of closing, will be implemented over that term.

<sup>&</sup>lt;sup>6</sup> Based on EB-2017-0266 OEB-Approved Rates

<sup>&</sup>lt;sup>7</sup> The proposed 1% rate reduction only applies to Residential, General Service and Large Use rate classes.

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 5 of 24

Detailed calculations of customer bill impacts and the determination of the rate riders can 1 be found in Attachment 7 and Attachment 8. For the purpose of this application, Hydro 2 One proposes the residential variable rider, to effect the 1% reduction between years one 3 to five of the deferral period, be rounded to five decimal places. This is an exception to 4 the OEB's general rule, of four decimal places. The five decimal places will facilitate 5 Hydro One providing a rider to benefit PDI customers. The other riders will continue to 6 be rounded to four decimal places, per OEB policy<sup>8</sup>. The proposed rate schedules, which 7 include the requested rate rider for the area currently served by PDI, effective after 8 closing, are filed as Attachment 9. 9

10

The cost of providing this rate rider (approximately \$135,500 per year<sup>9</sup>) will be recovered from synergies that are generated from consolidating PDI's operations into Hydro One.

13 This negative rate rider will be discontinued at the end of Year 5 of the deferral period.

14

PDI's residential distribution rates will continue to be adjusted to move to a fully fixed distribution charge, per OEB Policy "*A New Distribution Rate Design for Residential Customers*" (EB-2012-0410). In EB-2015-0097, the OEB approved a four-year transition period for PDI to move to fixed rates, beginning in 2016 and is expected to culminate in fully fixed residential rates by the end of 2019.

20

All other PDI tariffs will remain as approved in PDI's last rate order<sup>10</sup>; with the exception of Specific Service Charges ("SSCs") which Hydro One is seeking approval to amend to align with the SSCs as approved, or will be approved<sup>11</sup>, by the OEB for Hydro One

<sup>&</sup>lt;sup>8</sup> Hydro One asked the Board to approve a variable rate rider to five decimal places in EB-2017-0049 Exhibit H1 Tab 1 Schedule 1

<sup>&</sup>lt;sup>9</sup> Based on the Residential, General Service and Large Use rate class revenues from the OEB 2017 Yearbook for PDI (totaling (\$13,555k) multiplied by 1%

<sup>&</sup>lt;sup>10</sup> EB-2017-0266

<sup>&</sup>lt;sup>11</sup> Hydro One has proposed updates to its SSCs in its 2018-2022 distribution rate filing [EB-2017-0049], currently before the OEB.

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 6 of 24

- Distribution, upon integration of 1937680's assets into Hydro One.
- 2

Specific Service Charges

3 4

Amending PDI's rate schedules to reflect Hydro One's SSCs is the most reasonable and cost-effective solution. This approach simplifies and reduces the cost of billing system modifications and/or manual workarounds to accommodate different charges, reduces call centre staff training and provides for a consistent customer experience. As noted in Section 3.0 of Exhibit A, Tab 1, Schedule 1, the Hydro One SSCs would apply after transfer of the distribution assets from 1937680 to Hydro One.

11

```
Rate Riders
```

13

12

Table 3 below is a (i) summary of PDI's current Rate Riders, and (ii) 1937680's and
Hydro One's request for those applicable rate riders.

16

1	7
-	'

Current PDI Rider Description	Proposed Rider Description or Amendments in Proposed 2020 Rate Schedules
Smart Metering Entity Charge <sup>12</sup> – effective	Will remain in effect until December 31,
until December 31, 2022	2022
Rate Rider for Disposition of Global	This Rider expires in April, 2019. It will be
Adjustment Account (2018) - effective until	deleted if the transaction closes after this
April 30, 2019	date.
Applicable only for Non-RPP Customers	
Rate Rider for Disposition of	This Rider expires in April, 2019. It will be

## Table 3: Proposed updates to PDI's Rate Riders

<sup>&</sup>lt;sup>12</sup> The Smart Metering Entity Charge is a component of the "Distribution Charge" on a customer's bill, established by the OEB through a separate order. Decision and Order, EB-2017-0290, March 1, 2018

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 7 of 24

Deferral/Variance Accounts (2018) -	deleted if the transaction closes after this
effective until April 30, 2019	date.
Rate Rider for Disposition of Capacity	This Rider expires in April, 2019. It will be
Based Recovery Account (2018) - effective	deleted if the transaction closes after this
until April 30, 2019	date.
Applicable only for Class B Customers	
Rate Rider for Disposition of	This Rider expires in April, 2019. It will be
Deferral/Variance Accounts (2018) -	deleted if the transaction closes after this
effective until April 30, 2019	date.
Applicable only for Non-Wholesale Market	
Participants	

- 1
- 2

## Rate-setting in Years 6-10 of the Deferred Rebasing Period

3

Beginning in year six through to year ten, rates for the former customers of PDI will be set using the Price Cap adjustment mechanism, as outlined in the Board's Report: "*Rate Making Associated with Distributor Consolidation*" issued March 26, 2015 ("Amended Report"). At the commencement of year six, Hydro One will apply the OEB's Price Cap Index formula utilizing the former PDI's efficiency cohort factor (0.45%). This will be anchored to then current PDI Base Distribution Delivery Rates, and applied annually.

- 10
- 11

Rate-setting Post the Deferred Rebasing Period (Future Cost Structures)

12

The OEB, in Hydro One's EB-2016-0276 decision, indicated that it wants information on future cost structures that will underpin rate-setting for acquired customers in the postdeferral period. As a result, Hydro One is filing evidence on potential rate setting mechanisms in years 11 and beyond (see **Exhibit A, Tab 4, Schedule 1**).

17

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 8 of 24

1 2 Earnings Sharing Mechanism ("ESM")

Since Hydro One is requesting a 10-year deferred rebasing period, Hydro One will also be implementing an ESM, in accordance with the Amended Report. As outlined in the Handbook, the ESM as set out in the Amended Report may not achieve the intended objectives for all types of consolidation proposals. Hydro One is therefore proposing an ESM that protects PDI customer interests during the extended deferred rebasing period. Further details on Hydro One's proposed ESM are found in **Exhibit A, Tab 3, Schedule 1**.

- 10
- 11

### Hydro One Legacy Customers

12

The proposed transaction also protects Hydro One's existing legacy customers. On March 31, 2017, Hydro One filed a five-year Custom Incentive Regulation (EB-2017-0049) application for rates effective from 2018 through to 2022, which is currently awaiting a Board decision/approval. That application did not include any costs associated with serving the customers of PDI. Costs to serve PDI customers will not be included in any Hydro One revenue requirement application until the deferred rebasing period has expired.

20

## 21 Adequacy, Reliability and Quality of Electricity Service

22

If the relief requested in this Application is granted by the OEB, PDI's regulated distribution assets will be transferred to, and owned by 1937680. The subsequent transfer of the distribution system from 1937680 to Hydro One Networks Inc. is expected to occur up to 18 months thereafter. Once integration is complete, the assets will be integrated with, and form part of Hydro One's existing distribution system. This change in control is expected to maintain or improve adequacy, reliability and quality of service.

Updated: 2019-1-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 9 of 24

Hydro One endeavors to maintain or improve reliability and quality of electricity service for all of its customers. Hydro One currently has existing assets serving many customers in close proximity to the current PDI service territory (please see map filed as **Attachment 10**), making Hydro One a natural consolidator for PDI. As part of the proposed consolidation, Hydro One will retain local knowledge from existing PDI staff. This local knowledge, in coordination with Hydro One's regional operations and staff, will allow Hydro One to maintain or improve reliability.

8

<sup>9</sup> The existing reliability metrics for PDI and Hydro One's local metrics are provided in <sup>10</sup> Table 4 below. Hydro One has used distribution stations (Lily Lake D.S., Springville <sup>11</sup> D.S., Burnham D.S., Bensfort Bridge D.S.)<sup>13</sup> in the vicinity of PDI to compare with <sup>12</sup> PDI's metrics provided in the OEB Yearbook.

13

14

	-		1	v	r		r	
	2014	2014	2015	2015	2016	2016	2017	2017
	Hydro One	PDI <sup>14</sup>	Hydro One	PDI	Hydro One	PDI	Hydro One	PDI
Duration (SAIDI)	5.35	0.90	5.78	3.59	2.09	2.01	3.72	2.22
Frequency (SAIFI)	2.01	0.83	1.49	2.81	0.89	2.34	1.18	2.53

**Table 4: Reliability Metrics\*** 

15 \*Excluding LOS<sup>15</sup>

16

Based on recent reliability statistics, Hydro One customers in the vicinity of the City of Peterborough experienced a level of service in terms of duration and frequency of interruptions similar to the level experienced by PDI customers. In terms of duration of outages, PDI performed better in all years. In terms of frequency of outages. Hydro One

<sup>&</sup>lt;sup>13</sup> The location of the four Hydro One distribution stations are identified on the Hydro One's Distribution Service Area Map provided in Attachment 11.

<sup>&</sup>lt;sup>14</sup> Data-source is the OEB Yearbook

<sup>&</sup>lt;sup>15</sup> Loss of Supply ("LOS") interruptions attributable to assets that are not part of the Hydro One Distribution System or the PDI Distribution System

Updated: 2019-11-29 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 10 of 24

performed better than PDI in all years except 2014. Hydro One anticipates that PDI's
service territory reliability may in fact improve with the combination of pre-existing
Hydro One and former PDI resources optimized for the broader Peterborough area.

L

4

In the long term, PDI customers are expected to benefit from operational efficiencies 5 expected by having the PDI assets integrated into Hydro One's larger distribution system. 6 Scale efficiencies are expected in the areas of operating and maintaining the distribution 7 system, planning capital replacement and the overhead and management functions. The 8 foregoing is discussed further in Section 2.2. Hydro One is committed to ensuring that 9 quality and reliability of the former PDI customers' electricity service will not be 10 adversely impacted as a result of this transaction. As the Board indicated in the EB-11 12 2016-0276 Board Decision, Hydro One will be required to report on reliability and quality of service metrics, thus if there is a risk of harm to Hydro One's customers, the 13 OEB's reporting requirements will make this apparent and the OEB will ensure it will be 14 addressed. 15

16

### 17 Other Items

18

There are no net metering customers in the current PDI service area. Therefore, the net metering thresholds as a result of this consolidation will remain unchanged.

21

1937680 has agreed to establish an Advisory Committee to provide a forum for communication between 1937680 and the community. Under the terms of the Agreement, the City may appoint two representatives to the Advisory Committee, and 1937680 will appoint one senior Hydro One employee and one local Hydro One employee.

27 AmalCo will retain the current PDI Operating and Administration centre on Ashburnham

28 Drive. 1937680 has agreed to enter into a five-year lease agreement with PUSI to lease

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 11 of 24

this centre. Conditional on the completion of the sale, Hydro One intends to commence
 construction, during the lease period, of a permanent operations and administration
 building within the City of Peterborough.

- 4
- 5 6

# 2.2 Objective 2 – Promote Economic Efficiency and Cost Effectiveness and Facilitate the Maintenance of a Financially Viable Electricity Industry

Hydro One submits that this transaction will promote economic efficiency and cost
 effectiveness which will result in lower ongoing cost structures.

9

Economic efficiency is attained through sector consolidation, which ultimately eliminates redundant activities. Cost effectiveness reduces OM&A and capital expenditures and is achieved by leveraging Hydro One's economies of scale. These together result in sustained operational efficiencies, both quantitative and qualitative.

14

With the integration of PDI's operations with Hydro One's existing operations, Hydro One expects sustained operational efficiencies to be realized in distribution operations, administration, information technology and customer service.

- 18
- 19

Staff Integration

20

As Hydro One already has an operating organization in place that provides many of the 21 same functions as PDI, certain duplicative functions will no longer be required. Direct 22 staff, such as line and forestry employees, work directly on the distribution assets. PDI's 23 direct staff will be integrated into Hydro One's local operations and will become part of 24 the area's pool of resources working within the larger Hydro One service area, which 25 encompasses PDI's current service territory. Hydro One will expand its current Central 26 region to include the PDI service territory. Hydro One will expand its local complement 27 of direct positions by only 13 staff to serve the expanded Central region, compared to the 28

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 12 of 24

17 direct positions currently required by PDI to operate only the existing PDI service
territory. The remaining 4 PDI direct staff will be absorbed into vacancies within Hydro
One. Therefore, the result is a net reduction of 4 local trades and technical positions to
serve the same territory.

5

Staff not working directly on the distribution assets are considered support staff such as 6 back-office, customer service, finance, etc. In addition to its own support staff, PDI 7 receives support services from affiliate PUSI and its complement of personnel. The 22 8 PDI operations support personnel will be absorbed into vacancies within Hydro One. In 9 addition, up to 23 PUSI support staff are expected to move to positions within Hydro One 10 once integration is complete. Although certain functions and positions will be 11 12 rationalized as part of the integration process (leading to efficiency gains), Hydro One, due to its size and current staff retirement profile, is able to offer continued employment 13 to existing PDI and PUSI staff who will be transferred to Hydro One. PDI and PUSI 14 personnel currently in direct and support roles will have the opportunity to transition to 15 existing positions within the Hydro One organization. This will allow Hydro One to 16 leverage the industry knowledge of existing PDI and PUSI staff to meet customer needs. 17 As Hydro One will now be planning the electricity requirements for the entire 18 Peterborough area, it will be able to more efficiently manage both the operating and 19 capital costs associated with serving customers across the area. 20

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 13 of 24

1 2

#### Distribution Operations

Local area operating and capital savings will result in a more efficient distribution system due to the elimination of an artificial electrical boundary and thereby realizing benefits from contiguity.

6

Hydro One's existing service territory is situated immediately adjacent to the territory
served by PDI. The geographic advantage of contiguity allows for economies of scale to
be realized at the field and operational levels through the eventual integration of PDI's
and Hydro One's local systems.

11

12 The elimination of the artificial electrical boundary between these contiguous distributors will result in operational efficiencies in various areas. Hydro One will be able to 13 rationalize local space needs through the elimination or repurposing of duplicate facilities 14 such as service and operating centres; more efficiently schedule operating and 15 maintenance work and dispatch crews over a larger service area; and, more efficiently 16 utilize work equipment (e.g., trucks and other tools), leading to lower capital replacement 17 needs over time. The elimination of the service area boundary allows for more rational 18 and efficient planning and development of the distribution system. All of the above 19 provide the potential to result in operating and capital savings, both immediate and over 20 time, which will provide long-term benefits to ratepayers relative to the status quo. 21

22

This geography situation is common throughout the Province and is shown in the attached map (see **Attachment 11**) depicting the current fragmented pattern of the local distribution system, with small- and medium-sized LDCs contiguous to or surrounded by Hydro One. Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 14 of 24

Hydro One's Asset Risk Assessment ("ARA") process will also assist in achieving 1 ongoing distribution operational efficiencies. Hydro One's ARA process determines the 2 state of Hydro One's distribution system, identifies current asset needs, and creates a line 3 of sight to future needs, which enables an in-depth view of asset risk, and improved 4 The ARA incorporates field asset assessment including visual decision-making. 5 inspections and evaluation. This process allows Hydro One to assess the state of its 6 assets, assess the risks that those assets pose, and to develop appropriate plans in order to 7 ensure reliability and service quality are met. This assessment will allow Hydro One to 8 consider the state of the PDI distribution system, identify current asset needs, and create a 9 line of sight to future asset needs. 10

11

A 1	•	• ,	, •
Adm	ıni	istr	ation

13

12

Sustained administrative efficiencies will result due to (a) the elimination of redundant activities and (b) efficiencies resulting from economies of scale.

16

The following activities performed by PDI, or obtained by PDI through a service agreement from PUSI, provide examples of what will be consolidated into Hydro One's portfolio of activities.

Financial: financial accounting, planning, forecasting, management reporting,
 procurement, treasury, tax, and audit functions.

Regulatory and legal: rate-setting applications, OEB initiatives, compliance, RRR
 reporting, and other regulatory reporting (e.g., CDM program administration
 costs, IESO Market Rules).

Executive and governance: duplicative functions performed by PDI senior
 management would be eliminated, and PDI's Board of Directors would no longer
 be required.

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 15 of 24

 Human Resources: Hydro One will have savings in recruitment, training, and staff development costs, as trained and experienced PDI staff will be available to Hydro One to replace expected retirements and other attrition. As well, there will be a reduction in external consultants and contractor engagement between the two companies.

Benefits are also expected to accrue to various agencies within the Ontario energy 7 industry. For example, the costs to regulate and administer the sector may be reduced as 8 this and further acquisitions are completed. The IESO, the OEB, and Ministry of Energy, 9 Northern Development and Mines can achieve potential savings through reduced 10 regulatory burden and industry oversight. Further, enhanced regional planning 11 efficiencies may also be achieved by having fewer distribution companies planning for 12 larger areas. For instance, capital can be deployed more efficiently than with the current 13 fragmented approach. 14

15

1

2

3

4

5

6

16

## Information Technology

17

A larger customer base resulting from the creation of a larger regional distributor leads to costs for processing systems, such as billing, customer care, human resources and financial, being spread over a larger group of customers. Consolidation of these functions is expected to result in efficiency benefits as duplicate systems are eliminated, leading to lower capital, operating and maintenance costs over time.

23

The integration of Hydro One and PDI will allow for efficiency gains to be realized through eliminating duplication in transaction-processing functions. For example, Hydro One currently processes financial, human resource, information technology, and work management transactions for its existing customers and staff. PDI processes very similar Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 16 of 24

transactions for its own service area. This means that if the transaction proceeds, Hydro
One has the opportunity to eliminate these sources of duplication.

- 3
- Customer Service
- 4 5

Hydro One is undergoing a historic customer service transformation. From front line service repairs to operational planning to Board of Directors meetings, Hydro One is today more sharply focused on what's best for the customer. The following describes some of the initiatives and ongoing customer services that Hydro One provides its customers, and which would be offered to the customers of PDI.

11

12

### Call Centre

Responding to requests for more convenient hours that fit customer schedules, Hydro 13 One has Contact Centres open on Saturdays from 9:00 a.m. to 3:00 p.m. and extended 14 weekday hours from 7:30 a.m. to 8:00 p.m. - making Hydro One the first electricity 15 service provider in Ontario to do so. For power outages and other emergencies, Hydro 16 One provides 24 hour assistance. The Hydro One Call Centre is open 4<sup>1</sup>/<sub>2</sub> hours per day 17 longer, on Monday to Friday, than PDI's call centre and is supported by an award-18 winning 24/7 Interactive Voice Response ("IVR") system in addition to customer service 19 staff. This IVR provides customers the ability to self-serve, for example to report power 20 outages or execute common account needs such as obtaining their account balance. This 21 allows the customer to quickly and accurately get responses to many of their inquiries 22 and allows call centre agents to focus on the more complex questions. Hydro One also 23 insourced its Contact Centre representatives back from a third-party provider, allowing 24 Hydro One employees to better serve customers, by providing a more seamless 25 experience. This transition has also delivered improved service quality. By coming back 26 into the organization, the customer representatives will play a large part in advancing 27 Hydro One's renewed service culture, assuring customers they are now connecting 28

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 17 of 24

directly with Hydro One service leaders and decision makers who will be better equipped
 to serve them.

3

4

## Increased Community Service and Presence:

Hydro One continues to increase its presence in local communities through drop-in 5 sessions, its mobile Electricity Discovery Centre and by opening regional customer 6 service desks at the Sudbury Field Business Centre and piloting customer service offices 7 at the London and Markham Contact Centres. Hydro One also has a traveling customer 8 service team that visited over 20 cities and towns, and made over 50 visits to Indigenous 9 communities throughout the year, meeting customers face-to-face to help answer 10 questions about their bills, provide information about smart meters and help them learn 11 12 more about conserving energy and reducing their usage.

13

14

#### <u>Outages</u>

When an outage occurs, Hydro One customers can use other channels, such as online access via smart-phone or other battery-charged laptops and devices for information about outage details, including estimated restoration time. Customers have the option to sign up for e-mail or text outage notifications. PDI customers currently do not have these outage notifications, but upon integration, these channels will be become available to PDI customers as well.

- 21
- 22

### Initiatives to Help Customers Manage their Bills

Hydro One helps customers reduce their monthly bills through electricity conservation programs. Hydro One is committed to delivering industry leading Conservation and Demand Management ("CDM") initiatives that help customers save on their electricity usage and bills. PDI customers would benefit from provincial programs that are not currently included in PDI's CDM Plan such as the Process and System Upgrade Program, Energy Manager, and Social Benchmarking as well as other Hydro One leading edge Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 18 of 24

offerings including the Green Button and Air Source Heat Pump programs. Hydro One 1 also eliminated security deposits for residential customers and significantly reduced 2 deposit requirements for business customers and expanded relief measures to help 3 customers who accumulated balances on their accounts over the winter. Customers can 4 sign up for digital notices that include notifications that their eBill is ready, how much 5 electricity they are consuming mid-month, and payment receipt alerts. All of these alerts 6 provide Hydro One customers with the information they need to effectively manage their 7 energy consumption and their finances. Additionally, Hydro One provides a range of 8 support to Indigenous customers through the First Nations Delivery Credit, First Nations 9 Conservation program and Hydro One's Get Local program. 10

11

12

#### <u>New Services</u>

Hydro One has redesigned the *HydroOne.com* website and *myAccount* self-service portal 13 to make them more intuitive, providing an array of information and tools, such as *Predict* 14 My Bill. The format of Hydro One's electricity bills were also completely redesigned 15 following extensive research and substantial direct feedback from thousands of 16 customers. The new, easy to understand electricity statements began in December 2017. 17 The new version of the bill also translates well digitally as an e-bill on both web and 18 mobile applications. The new bill changes have seen improvements to our customers 19 understanding of their bills. 20

21

#### 22

# <u>Service Guarantees</u>

Hydro One was the first electric utility in Ontario to offer Service Guarantees. These guarantees provide tangible evidence that Hydro One is prepared to stand behind the service provided to its customers. If Hydro One fails to meet commitments (e.g., misses an appointment, takes longer than 5 business days to connect a new service once all

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 19 of 24

1	connection requirements are met, does not return a phone call within one business day) <sup>16</sup> ,
2	the residential customer's account is proactively credited \$75.
3	
4	Incremental Transaction and Integration Costs
5	
6	Both parties to the transaction will have incurred some incremental costs associated with
7	the transaction.
8	
9	Hydro One's incremental transaction costs are estimated to be approximately \$0.2
10	million. These include legal, and tax costs relating to completion of the transaction, and
11	costs associated with the necessary regulatory approvals.
12	
13	Integration costs include incremental up-front costs to transfer the customers into Hydro
14	One's customer and outage management. These costs are estimated to be approximately
15	\$9 million. Hydro One is not expecting to incur any ongoing integration costs.
16	
17	All of the above incremental costs will be financed through productivity gains associated
18	with the transaction, will not be included in Hydro One's revenue requirement, and thus
19	will not be funded by ratepayers.
20	
21	Financial Viability/Premium/Financing
22	
23	As contemplated in the Agreement, 1937680 has agreed to purchase the business and
24	distribution assets of PDI. The purchase price of \$105.0 million for the net assets of the

\_\_\_\_\_

<sup>&</sup>lt;sup>16</sup> The terms and conditions for these Service Guarantees can be found at: https://www.hydroone.com/about/corporate-information/our-service-guarantees

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 20 of 24

business represents the commercial value established through negotiations with an arms length third party.<sup>17</sup>

3

The premium paid over the asset's book value will not have a material impact on Hydro One Inc.'s financial viability. This transaction price accounts for less than 2% of Hydro One Distribution's net fixed assets. In addition, the premium paid will not be included in Hydro One's revenue requirement and thus will not be funded by ratepayers. Copies of PDI's, Hydro One Distribution's and Hydro One Inc.'s Financial Statements for 2016 and 2017 are provided in **Attachments 12 to 17**.

10

HOI will initially finance the proposed transaction through cash or its short-term commercial paper program, which is operational and fully backed by a syndicated bank line of credit maturing June 2022. Long-term financing will be through its Medium-Term Note program, which is fully operational and valid until April 2020, and planned to be renewed thereafter.

16

### 17

3.0

- 18
- 19

Regulatory Assets and Rate Riders

**OTHER RELATED MATTERS** 

20

PDI's deferral and variance accounts will be held separately from Hydro One Network's deferral and variance accounts. The Report of the Board on Electricity Distributors' Deferral and Variance Account Review Report ("EDDVAR") provides that under the Price Cap IR, the distributor's Group 1 audited account balances will be reviewed and disposed if the pre-set disposition threshold is met. In the letter Update to EDDVAR Report, released July 2009, dated July 25, 2014, distributors may seek to dispose Group 1

<sup>&</sup>lt;sup>17</sup> As contemplated in the asset purchase agreement, the final purchase price is subject to closing adjustments.

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 21 of 24

balances that do not exceed the threshold. Hydro One will comply with this policy during
the deferred rebasing period and will propose disposition of the former PDI Group 1
balances once they meet the threshold established by the Board, consistent with this
policy.

5

PDI is requesting a rate rider to reduce the residential, general service and Large User
rate classes' Base Distribution Delivery Rates that are in effect at the time this transaction
closes, by 1% for years one through five of the deferral period. All other PDI rate riders
will continue as per their existing rate schedules until expiry.

10

The PDI regulatory assets currently approved by the OEB will continue to be tracked in their respective accounts, and disposition will be sought at a future date.

13

Also, Hydro One requests approval to establish and use a regulatory account to track costs associated with the proposed ESM, which is proposed to be active in the deferral period years six through ten as part of this Application. If approval is granted, Hydro One will submit a Draft Accounting Order for the Board's approval either as a condition of this Application's approval, or as a subsequent filing. More detail on Hydro One's proposed ESM is at **Exhibit A, Tab 3, Schedule 1**.

20

# 21

## Incremental Capital Module

22

To encourage consolidation, the Handbook has now explicitly extended the availability of an ICM, for any prudent discrete capital projects, for consolidating distributors that are on either Price Cap Incentive Regulation ("PCIR") or Annual IR Index. Currently, PDI rates are set in accordance with PCIR. Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 22 of 24

Hydro One understands, from the Handbook, that an ICM will be made available for the former PDI service territory should the need arise. Hydro One currently has no plan to apply for ICM relief during the deferred rebasing period, however if circumstances prevail where Hydro One does require an ICM, the details pertaining to the ICM will be provided in that future application.

6

7

US GAAP

8

PDI's financial statements are currently prepared in accordance with International 9 Financial Reporting Standards ("IFRS"). Hydro One Distribution received OEB 10 approval to utilize US Generally Accepted Accounting Principles ("US GAAP") as its 11 approved framework for rate setting, regulatory accounting and regulatory reporting in 12 the Decision with Reasons in EB-2011-0399 (issued on March 23, 2012). In addition, in 13 the Hydro One Norfolk MAAD (EB-2013-0187/196/198) Decision and Order, the Board 14 decided that using US GAAP methodology in accounting for Norfolk Power Distribution 15 Inc. (the acquired utility) will be more efficient than continuing to use Modified IFRS. 16 Since that Decision, the OEB has also approved the use of US GAAP for Haldimand 17 County Hydro Inc. (EB-2014-0244) and Woodstock Hydro Services Inc. (EB-2014-0213) 18 in their MAAD applications. 19

20

Hydro One requests similar approval to utilize US GAAP for accounting purposes in 21 relation to the ongoing business of the former PDI. Approval to use US GAAP for PDI 22 will simplify any future rate integration, will avoid incremental costs or productivity 23 losses by simplifying processes and avoiding the need for workarounds, and will 24 facilitate Hydro One Inc.'s consolidated reporting for securities filing purposes (including 25 future U.S. Securities and Exchange Commission), thus avoiding incremental costs 26 and/or reduced productivity. By using one uniform standard of reporting, Hydro One 27 seeks to achieve integration and scale efficiencies. Given the relative small size of the 28

Filed: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 23 of 24

PDI operations (when compared to Hydro One), Hydro One believes it would be
 inefficient and costly to maintain two different accounting regimes for divisions within
 Hydro One.

4

## 5

6

Compliance Matters

Pending approval of this transaction and after notification to the Board that integration is completed, PDI's distribution system and Rate Order (which at the time will be held by 1937680) will be transferred to Hydro One, and Hydro One's distribution licence will be amended to include the PDI service territory. The customers, assets, systems, processes and operations of PDI will be fully integrated into Hydro One's business activities.

12

Hydro One confirms that it is materially in compliance with its regulatory requirements,
subject to any approved regulatory exemptions. The list of specific code requirements
from which Hydro One has been exempted can be found in Schedule 3 of Hydro One's
Electricity Distribution Licence.

17

To the best of PDI's knowledge, it is in compliance with all relevant licence and code requirements per its Electricity Distribution Licence. It is expected that following the approval and completion of the transaction and after integration of PDI's distribution business activities into those of Hydro One, Hydro One will continue to be materially compliant with all applicable Legislation, Regulations, Market Rules, other Licence Conditions and Codes.

24

Hydro One's compliance policy will continue to require that confirmed instances of noncompliance be disclosed and mitigated as necessary including applications for exemptions from such requirements, if necessary. Any potential instances of nonFiled: 2019-10-12 EB-2018-0242 Exhibit A Tab 2 Schedule 1 Page 24 of 24

compliance associated with PDI's distribution business activities will be addressed during
 the integration process.

3

During the period after closing of the transaction and prior to full integration, service level agreements in compliance with the OEB's *Affiliate Relationships Code for Electricity Distributors and Transmitters* will be drafted between 1937680 and Hydro One affiliates.

8

### 9 SUMMARY

10

For the reasons addressed in the preceding sections, both qualitative and quantitative 11 savings and efficiencies are expected to result from this transaction. Overall, the analysis 12 shows the ongoing synergies will accrue as a result of this transaction, benefiting 13 ratepayers of both utilities. These attributes allow PDI, 1937680 and Hydro One to 14 conclude that the transaction will not cause harm to ratepayers, and indeed will provide 15 benefits to all ratepayers in the long term. Moreover, this Application embodies the 16 current regulatory policies and principles of the Board in pursuing the objectives 17 established by section 1 of the Act. 18