

Enbridge Gas Inc.

Integrated Resource Planning Proposal

PROCEDURAL ORDER NO. 1

May 21, 2020

Enbridge Gas Inc. (Enbridge Gas) originally submitted an Integrated Resource Planning (IRP) proposal to the OEB as part of its Leave to Construct Application for 10.2 km of pipeline expansion within the City of Hamilton (“Dawn-Parkway Expansion” proceeding, EB-2019-0159), filed on November 1, 2019. As part of this Application, Enbridge Gas requested that the OEB determine that its IRP Proposal, in relation to the Dawn-Parkway Expansion project, and for application to future Enbridge Gas projects, is reasonable and appropriate.

In [Procedural Order No. 1](#) in the Dawn-Parkway Expansion proceeding, issued January 30, 2020, the OEB determined that Enbridge Gas’ IRP Proposal would be heard separately from the Leave to Construct application.

The OEB subsequently issued a [Notice of Hearing](#) on April 28, 2020, that initiated a review of Enbridge Gas’ IRP proposal as a separate proceeding (EB-2020-0091), and invited intervention requests or letters of comment from parties who wish to participate in this proceeding.

This Procedural Order sets out direction on intervenor status and cost eligibility and provides a draft Issues List for comment.

Intervention Requests and Cost Eligibility

No letters of comment were received. The following parties applied for intervenor status:

- Anwaatin Inc. (Anwaatin)
- Association of Power Producers of Ontario (APPRO)
- Building Owners and Managers Association, Greater Toronto (BOMA)
- Canadian Manufacturers & Exporters (CME)

- The City of Hamilton
- Consumers Council of Canada (CCC)
- Energy Probe
- Environmental Defence
- Federation of Rental-housing Providers of Ontario (FRPO)
- Green Energy Coalition (GEC)
- Independent Electricity System Operator (IESO)
- Industrial Gas Users Association (IGUA)
- London Property Management Association (LPMA)
- Low-Income Energy Network (LIEN)
- Ontario Greenhouse Vegetable Growers (OGVG)
- Ontario Sustainable Energy Association (OSEA)
- Pollution Probe
- School Energy Coalition (SEC)
- The Corporation of the City of Kitchener – Utilities Division (City of Kitchener)
- TransCanada Pipelines Limited (TCPL)
- Vulnerable Energy Consumers Coalition (VECC)

Anwaatin, APPRO, BOMA, CCC, CME, Energy Probe, Environmental Defence, FRPO, GEC, IGUA, LIEN, LPMA, OGVG, OSEA, Pollution Probe, SEC and VECC also applied for cost eligibility.

In a letter dated May 21, 2020, Enbridge Gas indicated that it had no specific objection to any of the applications for intervention status.

Most parties applying for intervenor status indicated their interest as representatives of segments of Enbridge Gas customers (or, in the case of TransCanada Pipelines Limited, as an individual customer) and the potential impact of the IRP proposal on natural gas supply or rates. Many of these parties provided additional detail regarding specific aspects of the IRP proposal in which they were interested. The Independent Electricity System Operator noted an interest in the linkages between electricity and natural gas planning processes and energy efficiency programs. The intervention requests of the City of Hamilton and the City of Kitchener are discussed below.

The OEB recognizes that Enbridge Gas' IRP proposal has potentially wide-reaching impacts regarding Enbridge Gas' natural gas system, and as such, has the potential to impact all Enbridge Gas customers. Therefore, the OEB is interested in ensuring a wide range of perspectives are represented in this proceeding. All parties listed above are approved as intervenors. The list of parties in this proceeding is attached as Schedule B to this Procedural Order.

The OEB notes that the City of Hamilton's stated interest is in ensuring that the IRP proposal will adequately protect the interests of Hamilton, as the City of Hamilton has expressed an interest in other applications submitted by Enbridge Gas within the geographic boundaries of Hamilton. The OEB approves the City of Hamilton's intervention request but notes that this IRP proceeding is not intended to assess the merits of specific projects, including the proposed pipeline expansion that is under review in the Dawn-Parkway Expansion proceeding, which is currently adjourned. As noted in the [Procedural Order No. 7 and Decision on Adjournment](#) of that proceeding, unanswered interrogatories that have more general relevance to IRP may be asked in this IRP proceeding if they are within the scope of the final approved IRP issues list.

The OEB also notes that the City of Kitchener did not state its interest in this proceeding in its intervention request. The OEB reminds parties that intervention requests should include a description of the interest of the intervenor in the proceeding and the grounds for the intervention, to enable the OEB in assessing whether parties have a "substantial interest" within the meaning of Rule 22.02 of the OEB's [Rules of Practice and Procedure](#). In this particular instance, because the City of Kitchener is an embedded gas distributor within Enbridge Gas' service territory, the OEB is satisfied that the City of Kitchener has a substantial interest.

Anwaatin, APPRO, BOMA, CCC, CME, Energy Probe, Environmental Defence, FRPO, GEC, IGUA, LIEN, LPMA, OGVG, OSEA, Pollution Probe, SEC and VECC are eligible to apply for an award of costs under the OEB's [Practice Direction on Cost Awards](#).

Cost eligible intervenors should be aware that the OEB will not generally allow the recovery of costs for the attendance of more than one representative of any party, unless a compelling reason is provided when cost claims are filed. Parties should avoid duplication and should coordinate their participation on common issues. In making its decision on cost awards, the OEB will consider whether intervenors made reasonable efforts to avoid duplication and to ensure that their participation in the hearing was focused on material issues.

Eligibility to apply for recovery of intervenor costs is not a guarantee of recovery of any costs claimed. Cost awards are made by way of OEB order at the end of a hearing.

Draft Issues List and Next Steps in this Proceeding

OEB staff has prepared a draft Issues List (Draft Issues List) which is attached to this Procedural Order. The OEB will use a two-stage process to seek input. Enbridge Gas and approved intervenors are invited to file written submissions on the Draft Issues List.

Following these submissions, all parties (including Enbridge Gas and OEB staff) will have an opportunity to provide additional comments regarding the submissions of other parties. After considering these comments, the OEB will render a decision on the Issues List to define the scope of this proceeding, and provide further guidance regarding the filing of any expert evidence. OEB staff is currently in the process of procuring expert evidence to review the experience of natural gas integrated resource planning in other jurisdictions such as New York State and its relevance to Ontario, and potentially other IRP-related topics as well.

It is necessary to make provision for the following matters related to this proceeding. Further procedural orders may be issued by the OEB.

THE ONTARIO ENERGY BOARD ORDERS THAT:

1. Enbridge Gas and approved intervenors may file with the OEB by June 4, 2020 written submissions on the Draft Issues List attached as Schedule A to this Procedural Order.
2. Enbridge Gas and approved intervenors may file with the OEB by June 11, 2020 any additional comments on the Draft Issues List, in reply to the submissions of other parties.

All materials filed with the OEB must quote the file number, **EB-2020-0091**, be made in a searchable/unrestricted PDF format and sent electronically through the OEB's web portal at <https://pes.ontarioenergyboard.ca/eservice>. Filings must clearly state the sender's name, postal address and telephone number, fax number and email address. Parties must use the document naming conventions and document submission standards outlined in the RESS Document Guideline found at <https://www.oeb.ca/industry>. If the web portal is not available parties may email their documents to BoardSec@oeb.ca.

NOTE: The OEB is temporarily waiving the paper copy filing requirement until further notice. All communications should be directed to the attention of the Board Secretary at BoardSec@oeb.ca , and be received no later than 4:45 p.m. on the required date.

With respect to distribution lists for all electronic correspondence and materials related to this proceeding, parties must include the Case Manager, Michael Parkes at Michael.Parkes@oeb.ca and OEB Counsel, Michael Millar at Michael.Millar@oeb.ca.

DATED at Toronto, **May 21, 2020**

ONTARIO ENERGY BOARD

Original signed by

Christine E. Long
Registrar and Board Secretary

Schedule A

Enbridge Gas Inc.

EB-2020-0091

Draft Issues List

Integrated Resource Planning Proposal

Dated: May 21, 2020

Draft Issues List
Enbridge Gas' Integrated Resource Planning (IRP) Proposal

General Questions

1. Taken as a whole, does Enbridge Gas' IRP proposal adequately respond to previous OEB direction and guidance on IRP (e.g., DSM Framework Mid-Term Review, GTA pipeline decision, etc.)?
2. Does Enbridge Gas' IRP proposal require formal approval by the OEB? If so, what form should this approval take?
3. Does Enbridge Gas' IRP proposal necessitate consequential changes to any other OEB policies, codes, or guidelines? If so, which policies, codes or guidelines might be affected, and how should these consequential changes be considered within the scope of this proceeding?
4. Is Enbridge Gas's IRP proposal consistent with industry best practice in Ontario and other jurisdictions?

Specific Components of Enbridge Gas' IRP Proposal

5. Is Enbridge Gas' proposed definition of IRP, and its goal for what IRP should accomplish ("reviewing and implementing alternatives that reduce natural gas in-franchise peak period demand growth to defer or avoid future transmission and distribution system facility expansion/reinforcement projects") appropriate?
6. Are Enbridge Gas' proposed screening criteria to assess which types of facility projects require consideration of Integrated Resource Planning Alternatives (IRPAs) appropriate?
7. What activities/projects (IRPAs) should Enbridge Gas be eligible to include within an IRP?
8. Is Enbridge Gas' proposed two-stage screening process for comparing IRPAs with other facility and non-facility alternatives, and determining whether to proceed with an IRPA, appropriate?
9. Is Enbridge Gas' proposed methodology for seeking OEB approval and proceeding with an IRP/IRPA appropriate?
10. Is Enbridge Gas' proposal to treat the costs associated with an approved IRP in a "similar manner to the capital costs that they enable the utility and ratepayers to avoid" appropriate?

11. Is Enbridge Gas' proposal that ratepayers would need to bear the risks of IRPAs not effectively reducing forecasted demand growth appropriate?
12. Is Enbridge Gas' proposal for monitoring and reporting on IRPAs through an annual IRP report appropriate?
13. Are there other components that should be included within Enbridge Gas' IRP proposal, but are not? If so, what are they?

Schedule B

Enbridge Gas Inc.

EB-2020-0091

Applicant and List of Intervenors

Dated: May 21, 2020

**Enbridge Gas Inc. – Integrated Resource Planning Proposal
EB-2020-0091**

APPLICANT & LIST OF INTERVENORS

May 21, 2020

APPLICANT

Rep. and Address for Service

Enbridge Gas Inc.

Stephanie Allman

Regulatory Coordinator
Enbridge Gas Inc.
500 Consumers Rd.
Toronto, ON M2J 1P8

Tel: 416-753-7805

Fax: 416-495-6072

egiregulatoryproceedings@enbridge.com

Tania Persad

Senior Legal Counsel
Enbridge Gas Distribution Inc.
500 Consumers Road
Willowdale ON M2J 1P8
Tel: 416-495-5891
Fax: 416-495-5994
tania.persad@enbridge.com

Adam Stiers

Technical Manager, Regulatory Applications
Enbridge Gas Inc.
50 Keil Drive North
P.O. Box 2001
Chatham ON N7M 5M1
Tel: 519-436-4558
Fax: 519-436-4641
egiregulatoryproceedings@enbridge.com

**Enbridge Gas Inc. – Integrated Resource Planning Proposal
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APPLICANT & LIST OF INTERVENORS

May 21, 2020

APPLICANT COUNSEL

David Stevens
Aird & Berlis LLP
BCE Place
181 Bay Street, Suite 1800
P. O. Box 754
Toronto ON M5J 2T9
Tel: 416-863-1500
Fax: 416-863-1515
dstevens@airdberlis.com

INTERVENORS

Rep. and Address for Service

Anwaatin Inc.

Elisabeth DeMarco
Counsel
DeMarco Allan LLP
Bay Adelaide Centre
333 Bay Street, Suite 625
Toronto ON M5H 2R2
Tel: 647-991-1190
Fax: 888-734-9459
Lisa@demarcoallan.com

Jonathan McGillivray
DeMarco Allan LLP
Bay Adelaide Centre
333 Bay Street, Suite 625
Toronto ON M5H 2R2
Tel: 647-208-2677
Fax: 888-734-9459
jonathan@demarcoallan.com

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APPLICANT & LIST OF INTERVENORS

May 21, 2020

Anwaatin Inc.

Don Richardson

Managing Partner
Shared Value Solutions Ltd.
62 Baker Street
Guelph ON N1H 4G1
Tel: 226-706-8888 Ext: 101
Fax: 226-314-1200
don.richardson@sharedvaluesolutions.com

Larry Sault

Chief Executive Officer
Anwaatin Inc.
c/o Mississaugas of the New Credit First
3034 Mississauga Road, RR #6
Hagersville ON N0A 1H0
Tel: 416-675-3226 Ext: 311
Fax: 226-314-1200
larry@anwaatin.com

**Association of Power
Producers of Ontario**

David Butters

President & CEO
Association of Power Producers of Ontario
67 Yonge Street
Suite 1040
Toronto ON M8E 1J8
Tel: 416-322-6549
Fax: 416-481-5785
david.butters@appro.org

**Enbridge Gas Inc. – Integrated Resource Planning Proposal
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APPLICANT & LIST OF INTERVENORS

May 21, 2020

**Association of Power
Producers of Ontario**

Flora Ho

Associate
Borden Ladner Gervais LLP
Bay Adelaide Centre, East Tower
22 Adelaide Street West
Toronto ON M5H 4E3
Tel: 416-367-6581
Fax: 416-367-6749
fho@blg.com

John Vellone

Partner
Borden Ladner Gervais LLP
Bay Adelaide Centre, East Tower
22 Adelaide Street West
Toronto ON M5H 4E3
Tel: 416-367-6730
Fax: 416-367-6749
jvellone@blg.com

**Building Owners and
Managers Association
Greater Toronto**

Thomas Brett

Partner
Fogler, Rubinoff LLP
77 King Street West
Suite 3000
PO Box 95, TD Centre North Tower
Toronto ON M5K 1G8
Tel: 416-941-8861
tbrett@foglers.com

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APPLICANT & LIST OF INTERVENORS

May 21, 2020

**Building Owners and
Managers Association
Greater Toronto**

Marion Fraser

President
Fraser & Company
65 Harbour Square
Suite 1005
Toronto ON M5J 2L4
Tel: 416-941-9729
marion.fraser@rogers.com

Albert Engel

Counsel
Fogler, Rubinoff LLP
77 King Street West
Suite 3000
P.O. Box 95, TD Centre
Toronto ON M5K 1G8
Tel: 416-864-7602
Fax: 416-941-8852
aengel@foglers.com

**Canadian Manufacturers &
Exporters**

Alex Greco

Director, Manufacturing Policy
Canadian Manufacturers & Exporters
1400 – 67 Yonge Street
Toronto ON M5E 1J8
Tel: 647-455-2197
Fax: 905-672-1764
alex.greco@cme-mec.ca

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APPLICANT & LIST OF INTERVENORS

May 21, 2020

**Canadian Manufacturers &
Exporters**

Scott Pollock
Borden Ladner Gervais LLP
100 Queen Street
Suite 1300
Ottawa ON K1P 1J9
Tel: 613-787-3541
Fax: 613-230-8842
spollock@blg.com

Emma Blanchard
Borden Ladner Gervais LLP
100 Queen Street
Suite 1300
Ottawa ON K1P 1J9
Tel: 613-369-4755
Fax: 613-230-8842
eblanchard@blg.com

City of Hamilton

Alvin Chan
Manager
City of Hamilton
71 Main Street West, 6th Floor
Hamilton ON L8P 4Y5
Tel: 905-546-2424 Ext: 2978
alvin.chan@hamilton.ca

**Consumers Council of
Canada**

Julie Girvan
Consultant
Consumers Council of Canada
J. E. Girvan Enterprises
62 Hillsdale Ave. East
Toronto ON M4S 1T5
Tel: 416-322-7936
Fax: 416-322-9703
jgirvan@uniserve.com

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APPLICANT & LIST OF INTERVENORS

May 21, 2020

**Energy Probe Research
Foundation**

Tom Ladanyi

TL Energy Regulatory Consultants Inc.
41 Divadale Drive
Toronto ON M4G 2N7
Tel: 416-423-3685
tom.ladanyi@rogers.com

Roger Higgin

SPA Inc.
15 Malabar Place
Toronto ON M3B 1A4
Tel: 416-391-0738
spainc@rogers.com

**Environmental Defence
Canada Inc.**

Jack Gibbons

Ontario Clean Air Alliance
160 John Street, Suite 300
Toronto ON M5V 2E5
Tel: 416-260-2080 Ext: 2
jack@cleanairalliance.org

Kent Elson

Counsel
Elson Advocacy
1062 College Street
Lower Suite
Toronto ON M6H 1A9
Tel: 416-906-7305
Fax: 416-763-5435
kent@elsonadvocacy.ca

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May 21, 2020

**Federation of Rental-housing
Providers of Ontario**

Dwayne Quinn

Principal
DR Quinn & Associates Ltd.
130 Muscovy Drive
Elmira ON N3B 3B7
Tel: 519-500-1022
drquinn@rogers.com

Peter Thompson, Q.C.

petercpthompson@outlook.com

Green Energy Coalition

David Poch

Counsel
Green Energy Coalition
1649 Old Brooke Road
R.R. #2
Maberly ON K0H 2B0
Tel: 613-264-0055
Fax: 613-264-2878
dpoch@eelaw.ca

Kai Millyard

Director
Green Energy Coalition
72 Regal Road
Toronto ON M6H 2K1
Tel: 416-651-7141
kai@millyard.ca

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APPLICANT & LIST OF INTERVENORS

May 21, 2020

Green Energy Coalition

Chris Neme

Co-Founder and Principal
Energy Futures Group
P.O. Box 587
Hinesburg VT 05461
Tel: 802-482-5001 Ext: 1
Fax: 802-329-2143
cneme@energyfuturesgroup.com

**Independent Electricity
System Operator**

Miriam Heinz

Advisor, Regulatory Affairs
Independent Electricity System Operator
1600-120 Adelaide St. W.
Toronto ON M5H 1T1
Tel: 416-969-6045
Fax: 416-969-6383
regulatoryaffairs@ieso.ca

**Industrial Gas Users
Association**

Ian Mondrow

Gowling WLG (Canada) LLP
Suite 1600, 1 First Canadian Place
100 King Street West
Toronto ON M5X 1G5
Tel: 416-369-4670
Fax: 416-862-7661
ian.mondrow@gowlingwlg.com

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May 21, 2020

**Industrial Gas Users
Association**

Shahrzad Rahbar
President
Industrial Gas Users Association
260 Centrum Boulevard
Suite 202
Orleans ON K1E 3P4
Tel: 613-236-8021
srahbar@igua.ca

**London Property
Management Association**

Randy Aiken
Aiken & Associates
578 McNaughton Ave. W.
Chatham ON N7L 4J6
Tel: 519-351-8624
randy.aiken@sympatico.ca

Low-Income Energy Network

Matt Gardner
Counsel
Willms & Shier Environmental Lawyers LLP
1 Toronto Street, Suite 900
Toronto ON M5C 2V6
Tel: 416-862-4825
Fax: 416-863-1938
mgardner@willmsshier.com

Judy Simon
Consultant
Judy Simon + Associates
89 Queens Quay West
Unit 81119
Toronto ON M5J 2V3
Tel: 416-876-1372
judysimon@jsimon.net

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APPLICANT & LIST OF INTERVENORS

May 21, 2020

Low-Income Energy Network **Madiha Vallani**
Willms & Shier Environmental Lawyers LLP
1 Toronto Street
Suite 900
Toronto ON M5C 2V6
Tel: 416-862-4835
Fax: 416-863-1938
mvallani@willmsshier.com

**Ontario Greenhouse
Vegetable Growers** **Michael Buonaguro**

Counsel
The Energy Boutique
24 Humber Trail
Toronto ON M6S 4C1
Tel: 416-767-1666
Fax: 416-767-1666
mrbrb@mrbrb-law.com

Fereshteh Arab
Energy and Environment Analyst
Ontario Greenhouse Vegetable Growers
32 Seneca Rd.
Leamington ON N8H 5H7
Tel: 519-326-2604
Fax: 519-326-7842
f.arab@ontariogreenhouse.com

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May 21, 2020

**Ontario Sustainable Energy
Association**

Joanna Vince

Willms & Shier Environmental Lawyers LLP
1 Toronto Street
Suite 900
Toronto ON M5C 2V6
Tel: 416-862-4830
Fax: 416-863-1938
jvince@willmsshier.com

Raeya Jackiw

Willms & Shier Environmental Lawyers LLP
1 Toronto Street, Suite 900
Toronto ON M5C 2V6
Tel: 416-862-4843
Fax: 416-863-1938
rjackiw@willmsshier.com

Pollution Probe

Michael Brophy

Consultant
Pollution Probe
28 Macnaughton Road
Toronto ON M4G 3H4
Tel: 647-330-1217
michael.brophy@rogers.com

School Energy Coalition

Wayne McNally

SEC Coordinator
Ontario Education Services Corporation
c/o Ontario Public School Boards Associa
439 University Avenue, 18th Floor
Toronto ON M5G 1Y8
Tel: 416-340-2540
Fax: 416-340-7571
wayne.mcnally@oesc-cseo.org

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School Energy Coalition

Jay Shepherd

Counsel
Shepherd Rubenstein Professional Corporation
2200 Yonge Street, Suite 1302
Toronto ON M4S 2C6
Tel: 416-804-2767
Fax: 416-483-3305
jay@shepherdrubenstein.com

Mark Rubenstein

Counsel
Shepherd Rubenstein Professional Corporation
2200 Yonge Street, Suite 1302
Toronto ON M4S 2C6
Tel: 647-483-0113
Fax: 416-483-3305
mark@shepherdrubenstein.com

**The Corporation of the City
of Kitchener - Utilities
Division**

Jaya Chatterjee

Regulatory Analyst
The Corporation of the City of Kitchener - Utilities
Division
131 Goodrich Drive
Kitchener ON N2C 2E8
Tel: 519-741-2600 Ext: 4629
jaya.chatterjee@kitchener.ca

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**The Corporation of the City
of Kitchener - Utilities
Division**

Les Jones

Manager, Gas Supply & Engineering
The Corporation of the City of Kitchener - Utilities
Division
131 Goodrich Drive
Kitchener ON N2C 2E8
Tel: 519-741-2600 Ext: 4826
Fax: 519-741-2633
les.jones@kitchener.ca

**TransCanada Pipelines
Limited**

Namrita Sohi

Legal Counsel
TransCanada Pipelines Limited
450 - 1st Street SW
Calgary AB T2P 5H1
Tel: 403-920-7835
Fax: 403-920-2308
namrita_sohi@tcenergy.com

**TransCanada Pipelines
Limited**

Matthew Wharton

Senior Regulatory Analyst
TransCanada Pipelines Limited
450 – 1st Street SW
Calgary AB T2P 5H1
Tel: 403-920-5812
Fax: 403-920-2451
matthew_wharton@tcenergy.com

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**Vulnerable Energy
Consumers Coalition**

John Lawford

Counsel, Regulatory and Public Policy
Public Interest Advocacy Centre
2-285 McLeod Street
Ottawa ON K2P 1A1
Tel: 613-562-4002 Ext: 25
jlawford@piac.ca

Shelley Grice

Project Manager
Association of Major Power Consumers in Ontario
46 Scarborough Road
Toronto ON M4E 3M5
Tel: 647-880-9942
shelley.grice@rogers.com