

1 **INTERROGATORY RESPONSE - BOMA-1**

2 **1-BOMA-1**

3 EXHIBIT REFERENCE:

4 **Updated Exhibit 1/Tab 1/Schedule 4/pp. 3-4; Exhibit 1/Tab 1/Schedule 5/pp. 19**

5

6 SUBJECT AREA: Bill Impacts

7

8 Question(s):

9

10 a) Please identify the source of the figures set out in original and updated Tables 1 and 2.

11

12 b) Please provide a table in the form of Table 15 which provides historical rate and bill
13 impacts for the years 2016 through 2020.

14

15 **RESPONSE:**

16

17 a) The source of the figures set out in the original and UPDATED Tables 1 and 2 can be
18 found in UPDATED Exhibit 8-12-1: Bill Impact Information. The supporting calculations
19 can be found in Attachment 8-12-1(A): 2021-2025 Bill Impacts Model, as submitted on
20 February 10, 2020, and in UPDATED Attachment 8-12-1(A): Bill Impacts Model, as
21 submitted on May 5, 2020.

22

23 b) Please see Table A below for bill impacts for 2016-2020. Hydro Ottawa has included the
24 8% Provincial Rebate, Ontario's Fair Hydro Plan, Ontario Electricity Rebate, and Debt
25 Retirement Charge, where applicable. Regulated Price Plan ("RPP") rates were used
26 with an effective date of January 1 for each year. For Non-RPP customers, a weighted
27 average RPP rate was used for the years 2015-2017. For Non-RPP customers for the
28 years 2018-2020, the electricity rate presented in the OEB Bill Impacts model was used.
29 Therefore, the total bill will not reflect any changes to the electricity rate.

1

Table A – 2016-2020 Distribution and Total Bill Impacts

Rate Class		Approved					
		2015	2016	2017	2018	2019	2020
Residential (750 kWh)	Distribution Charge	\$27.22	\$27.76	\$27.94	\$28.39	\$28.34	\$28.64
	Change in Distribution Charge		\$0.54	\$0.19	\$0.44	-\$0.05	\$0.30
	% Distribution Increase		1.97%	0.68%	1.57%	-0.16%	1.06%
	% Increase of Total Bill		13.05%	-4.06%	-18.16%	-0.66%	4.50%
General Service <50 kW (2,000 kWh)	Distribution Charge	\$58.72	\$61.04	\$63.29	\$66.20	\$68.27	\$71.32
	Change in Distribution Charge		\$2.32	\$2.25	\$2.91	\$2.07	\$3.05
	% Distribution Increase		3.95%	3.69%	4.60%	3.13%	4.47%
	% Increase of Total Bill		18.21%	-3.52%	-17.48%	-4.79%	6.23%
General Service 50 kW - 1,499 kW (250 kW)	Distribution Charge	\$1,153.10	\$1,191.12	\$1,284.35	\$1,346.28	\$1,392.00	\$1,461.93
	Change in Distribution Charge		\$38.03	\$93.23	\$61.93	\$45.73	\$69.93
	% Distribution Increase		3.30%	7.83%	4.82%	3.40%	5.02%
	% Increase of Total Bill		11.41%	0.72%	-1.05%	-3.84%	-0.41%
General Service 1,500 kW - 4,999 kW (2,500 kW)	Distribution Charge	\$12,915.68	\$13,050.53	\$14,024.93	\$14,652.43	\$15,095.93	\$15,941.18
	Change in Distribution Charge		\$134.85	\$974.40	\$627.50	\$443.50	\$845.25
	% Distribution Increase		1.04%	7.47%	4.47%	3.03%	5.60%
	% Increase of Total Bill		10.98%	0.75%	-0.95%	-3.83%	-0.24%
Large Use (7,500 kW)	Distribution Charge	\$40,078.07	\$40,403.32	\$43,258.07	\$45,013.82	\$46,311.32	\$48,420.32
	Change in Distribution Charge		\$325.25	\$2,854.75	\$1,755.75	\$1,297.50	\$2,109.00
	% Distribution Increase		0.81%	7.07%	4.06%	2.88%	4.55%
	% Increase of Total Bill		11.19%	0.28%	-0.77%	-3.94%	-0.23%
Sentinel Lighting (0.4 kW)	Distribution Charge	\$6.63	\$7.54	\$7.95	\$8.78	\$9.14	\$9.53
	Change in Distribution Charge		\$0.91	\$0.41	\$0.83	\$0.36	\$0.39
	% Distribution Increase		13.67%	5.48%	10.40%	4.11%	4.22%
	% Increase of Total Bill		21.33%	-3.00%	-9.93%	-1.73%	-2.62%
Street Lighting (1 kW)	Distribution Charge	\$4.57	\$5.80	\$6.46	\$6.83	\$7.10	\$7.76
	Change in Distribution Charge		\$1.23	\$0.66	\$0.36	\$0.27	\$0.67
	% Distribution Increase		26.94%	11.38%	5.65%	3.95%	9.40%
	% Increase of Total Bill		9.99%	5.25%	-14.00%	-3.72%	34.56%
Unmetered Scattered Load (470 kWh)	Distribution Charge	\$14.72	\$14.49	\$15.22	\$15.88	\$16.28	\$17.08
	Change in Distribution Charge		-\$0.23	\$0.73	\$0.65	\$0.41	\$0.79
	% Distribution Increase		-1.60%	5.07%	4.29%	2.55%	4.88%
	% Increase of Total Bill		17.29%	-3.28%	-17.44%	-4.74%	6.11%

2

1 **INTERROGATORY RESPONSE - BOMA-2**

2 **1-BOMA-2**

3 EXHIBIT REFERENCE:

4 **Updated Exhibit 1/Tab 1/Schedule 4/pp. 5**

5

6 SUBJECT AREA: CDM

7

8 Preamble:

9

10 Hydro Ottawa states that in light of the modifications to the Conservation First Framework, its
11 Application is proposing to rate-base certain conservation and demand management activities
12 for all classes of customers, with a focus on commercial customers.

13

14 Question(s):

15

16 a) Is the proposal to rate-base certain conservation and demand management for all
17 classes of customers, with a focus on commercial customers consistent with the OEB's
18 policy document for electricity distributor CDM (the CDM Requirement Guidelines
19 (EB-2014-0278))?
20 _____

21 **RESPONSE:**

22

23 a) Yes, the activities Hydro Ottawa has outlined in Exhibit 4-1-6: Conservation and Demand
24 Management will support, and are consistent with, activities outlined in the Conservation
25 and Demand Management Guidelines for Electricity Distributors.¹

26 ¹ Ontario Energy Board, *Conservation and Demand Management Guidelines for Electricity Distributors*,
27 EB-2014-0278 (December 19, 2014).

1 **INTERROGATORY RESPONSE - BOMA-3**

2 **1-BOMA-3**

3 EXHIBIT REFERENCE:

4 **UPDATED Exhibit 8-1-1: Fixed/Variable Proportion**

5

6 SUBJECT AREA: Rate Design

7

8 Preamble:

9

10 *Hydro Ottawa is seeking approval to cease providing the transformer ownership credit effective*
11 *November 1, 2025, as proposed in UPDATED Exhibit 8-1-1: Fixed/Variable Proportion.*

12

13 Question(s):

14

15 a) Please summarize the rationale for the proposal to cease providing the transformer
16 ownership credit effective November 1, 2025.

17 _____

18 **RESPONSE:**

19

20 a) Please see the response to interrogatory OEB-162 for the rationale for the proposal to
21 end the Transformer Ownership Credit.

1 **INTERROGATORY RESPONSE - BOMA-4**

2 **1-BOMA-4**

3 EXHIBIT REFERENCE:

4 **Exhibit 1/Tab 3/Schedule 4/Attachment A/pp. 1**

5

6 SUBJECT AREA: Cost of Capital

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8 Preamble:

9

10 Hydro Ottawa Limited (the "Utility") is a wholly-owned subsidiary of Hydro Ottawa Holdings Inc.
11 ("Holdings") (see organization chart at p3 of the reference), which is a wholly-owned subsidiary
12 of the City of Ottawa. Holdings raises the debt required to support both the Utility and Holdings'
13 two unregulated subsidiaries, Energy Ottawa Inc. and Envari Holdings Inc. Holdings then
14 passes through to the Utility that portion of the debt that it has raised for the Utility and receives
15 a series of promissory notes from the Utility in return (Exhibit 5, Tab 1, Schedule 1). Holdings'
16 debt is public debt which is rated by both DBRS and Standard & Poor. Recent reports from
17 each of DBRS and Standard & Poor are filed as part of this application. Holdings has stated
18 that it wishes to expand the unregulated parts of its business in the next few years.

19

20 Question(s):

21

22 a) In its September 25, 2019 ratings report, DBRS stated the following:

23

24 "On August 26, 2019, DBRS Limited (DBRS) changed the trends on the above-noted
25 ratings of Hydro Ottawa Holding Inc. (Hydro Ottawa or the Company) to Negative from
26 Stable; the ratings were also confirmed at "A." The confirmations reflect the continued
27 strength of the Company's regulated electricity distribution operations. The Negative
28 trends reflect Hydro Ottawa's growing non-regulated electricity generation business
29 (25.7% of 2018 EBIT) which DBRS considers higher risk than the regulated business. As
30 EBIT from investments in the nonregulated segment has significantly exceeded the

1 previously stated 20% threshold, DBRS introduced the Rating Companies in the
2 Independent Power Producer Industry methodology in its assessment of Hydro Ottawa.

3

4 Hydro Ottawa's business risk profile continues to benefit from its stable regulated
5 electricity distribution business in the City of Ottawa (the City; 100% owner of Hydro
6 Ottawa). However, this is partly offset by the Company's growing portfolio of
7 non-regulated electricity generation assets. Earnings from the non-regulated business
8 increased significantly in 2018 with of a full year's contribution from the 29-megawatt
9 (MW) facility at Chaudière Falls (the Chaudière Falls Expansion; completed in August
10 2017). While non-regulated earnings are expected to decrease for 2019 during the
11 Chaudière Hydro North and Hull Energy Refurbishments (the Refurbishments; total of 39
12 MW), DBRS estimates that following the Refurbishments, non-regulated operations will,
13 on average, contribute around 30% to 35% of total annual EBIT. DBRS considers this to
14 be a material and permanent shift in the business mix of the Company going forward,
15 hence the introduction of the additional methodology. While Hydro Ottawa's generation
16 assets are largely supported by long-term contracts with the Independent Electricity
17 System Operator (IESO; rated A (high) with a Stable trend by DBRS), this business
18 segment does involve higher volume and operational risk when compared with the
19 incumbent regulated business and could potentially result in more volatile earnings and
20 cash flows. DBRS will likely downgrade the ratings of Hydro Ottawa by one notch to A
21 (low) and change the trends back to Stable from Negative following the completion of the
22 Refurbishments in mid-2020 as non-regulated operations will then represent a significant
23 portion of the Company's operations.

24

25 Hydro Ottawa's financial risk profile weakened in the last 12 months ending June 30,
26 2019 (LTM 2019), because of the large capex program for maintaining distribution
27 infrastructure, connecting new customers and the Refurbishments. DBRS notes the
28 Company issued around \$290.5 million of project-level debt in July 2019 to finance the
29 Refurbishments. This project-level debt will become non-recourse to Hydro Ottawa once
30 it reaches the recourse release dates (expected by year-end 2020) after the completion
31 of each refurbishment. DBRS then expects the Company's key credit metrics to

1 strengthen. However, should the Company's key credit metrics deteriorate to a level no
2 longer commensurate with the current rating category, considering the mix of the
3 regulated and non-regulated businesses, further negative rating actions may occur".

4

5 In the event that DBRS were to lower the Holdings' rating by one notch to A (low), please
6 estimate the increase in the interest rate(s) that Holdings would need to pay on its bond
7 and debenture issues going forward.

8

9 b) Please confirm that under the pass-through mechanism, referred to in the preamble, the
10 Utility's interest rate on its promissory notes to Holdings would increase by the same
11 amount.

12

13 c) Please indicate whether the refurbishments referred to in the excerpt from the ratings
14 report have been completed and that non-regulated operations will, on average,
15 contribute about thirty to thirty-five percent of total annual EBIT.

16

17 d) Please advise what steps the Utility intends to take in conjunction with Holdings and the
18 City of Ottawa, or otherwise, to ensure that its ratepayers do not have to pay an
19 additional interest charge on the Utility's debt, brought about by the continued increase
20 in the non-regulated portion of Holdings' business, given the fact that Holdings raises
21 debt for its overall business on an undifferentiated basis.

22

23 **RESPONSE:**

24

25 a) Please see the response to interrogatory VECC-92 part (b).

26

27 b) Hydro Ottawa continues to use the same approach and receives its financing on a "pass
28 through" basis. This is so that in the event its parent company, Hydro Ottawa Holding
29 Inc. (the "Holding Company"), issues external debt that is to be passed onto Hydro
30 Ottawa, it would be passed on with the same rate, terms, and conditions achieved.

1 c) One of the generation plant refurbishments has been completed as contemplated in the
2 DBRS report. Due to delays as a result of flooding and the COVID-19 pandemic, the
3 larger project will not be completed in 2020 as originally planned. As such, the 30-35%
4 EBIT contribution from unregulated operations will not occur in 2020.

5

6 d) As shown in UPDATED Exhibit 5-1-1: Cost of Capital and Capital Structure, Hydro
7 Ottawa's forecast weighted long-term debt continues to be low and very favourable
8 compared to its peers. Please see the response to interrogatory VECC-92 part (a) for a
9 peer comparison.

10

11 Hydro Ottawa will continue to minimize its borrowing costs for rate-payers as has been
12 realized historically. The five-year forecast reflects only two smaller long-term tranches,
13 which will also assist in minimizing additional future borrowing costs for electricity
14 customers. It is also important to note that the growth in the unregulated business has
15 been largely financed at the project level and not through the Holding Company.

1 **INTERROGATORY RESPONSE - BOMA-5**

2 **2-BOMA-1**

3 EXHIBIT REFERENCE:

4 **Updated Exhibit 2/Tab 1/Schedule 1/Attachment A/pp. 10**

5

6 SUBJECT AREA: Facilities Renewal Program

7

8 Preamble:

9

10 Hydro Ottawa states that the Facilities Renewal Program was prudently managed throughout
11 each phase and had an active governance, reporting and cost control structure. Potentially
12 higher-than-anticipated costs were identified in advance and decisions made on a timely basis
13 regarding appropriate trade-offs and changes.

14

15 Question(s):

16

17 a) Please describe all trade-offs and changes that were made to bring the January 20,
18 2016 estimate of \$124.7M back down to \$96.3M that are in addition to reducing the size
19 of the Administrative Office Building, reducing office workplace standards (Workplace 2.0
20 modified) and retaining the Bank Street facility for fleet and training?

21

22 b) Please describe "Workplace 2.0 modified".

23

24 **RESPONSE:**

25

26 a) Please see Table A below for a list of trade-offs and changes that were made to bring
27 the January 20, 2016 estimate of \$124.7M back down to \$96.5M.

1 **Table A – List of Changes between Estimate of \$124.7M and \$96.5M (\$'000,000s)**

Re-Engineering of Building Designs, Sites and Interiors	
Reduce EC-2 inside parking and operational access ramp	\$3.6
Re-engineer sites and building developments	\$3.1
Revise office workplace standards (i.e. Workplace 2.0 Modified)	\$7.4
Sub-total	\$14.1
Program Retention	
Retain current functionality at Bank Street	\$9.5
Other Adjustments	
Reduction of professional fees and capital contingencies	\$4.6
TOTAL REDUCTIONS	\$28.2

2

3 b) “Workplace 2.0 modified” standards are the *Federal Government Workplace 2.0 Fit up*
 4 *Standards*, as modified for Hydro Ottawa’s specific requirements. For example, position
 5 titles and space assignments used in “Workplace 2.0” are for typical public service
 6 positions and levels (e.g. Assistant Deputy Minister, EX minus 2 level) for which there is
 7 no direct equivalent in the utility’s organizational structure. Hydro Ottawa therefore used
 8 Workplace 2.0 as a reference guideline and established space allotments consistent with
 9 its positions and structure.