Hydro One Networks Inc. 7th Floor, South Tower 483 Bay Street Toronto, Ontario M5G 2P5

Tel: (416) 345-5393 Fax: (416) 345-6833

Joanne.Richardson@HydroOne.com



Joanne Richardson

www.HydroOne.com

Director – Major Projects and Partnerships Regulatory Affairs

BY EMAIL AND RESS

June 11, 2020

Ms. Christine E. Long Board Secretary Ontario Energy Board Suite 2700, 2300 Yonge Street P.O. Box 2319 Toronto, ON M4P 1E4

Dear Ms. Long:

EB-2018-0242: Hydro One Networks Inc. MAAD s.86 Application for Peterborough Distribution Inc. – Draft Rate Order Reply Submission

In accordance with the Ontario Energy Board's (OEB) Decision and Order, dated April 30, 2020, regarding Hydro One's approval to amalgamate Peterborough Distribution Inc. and Peterborough Utilities Services Inc. and to transfer the electricity distribution system to Hydro One Networks Inc., Hydro One is filing a Reply Submission to comments received from OEB Staff and the School Energy Coalition ("SEC") in respect of Hydro One's Draft Rate Order and Draft Accounting Order Submission.

Please see the attached files.

An electronic copy of this has been filed through the Ontario Energy Board's Regulatory Electronic Submission System (RESS).

Sincerely,

Joanne Richardson

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IN THE MATTER OF the *Ontario Energy Board Act*, 1998, S.O. 1998, c. 15, (Schedule B);

AND IN THE MATTER OF an application to amalgamate Peterborough Distribution Inc. and Peterborough Utilities Services Inc. and sell the amalgamated electricity distribution system to Hydro One Networks Inc.

HYDRO ONE NETWORKS INC.

DRAFT RATE ORDER and DRAFT ACCOUNTING ORDER REPLY SUBMISSION

OEB File No. EB-2018-0242

June 11, 2020

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1 INTRODUCTION

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- This is Hydro One Networks Inc.'s ("Hydro One") reply submission to those received
- 4 from OEB Staff and the School Energy Coalition ("SEC") in respect of Hydro One's
- 5 Draft Rate Order and Draft Accounting Order Submission. These submissions are
- organized to address the following topics raised by OEB Staff and SEC:
 - i. Implementation of the 1% reduction to base distribution delivery rates;
 - ii. Draft Accounting Order USGAAP; and
- 9 iii. Year 11 Upper Goal Post.

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2 PROPOSED TARIFF AND IMPLEMENTATION OF 1% RATE REDUCTION

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No substantive concerns were raised by OEB staff or SEC with regards to the proposed Tariff of Rates and Charges included in the Draft Rate Order. As requested in SEC's submission, Hydro One confirms that it intends to implement the 1% rate reduction as of the date of closing of the transaction which is planned to be August 1, 2020.

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OEB staff had no concerns with the proposed Tariff of Rates and Charges included in the Draft Rate Order, however in summarizing the content of the proposed Tariff they indicated that Hydro One had "updated specific service charges to align with those approved by the OEB for Hydro One (EB-2017-0049)". This is not correct. As noted in the Draft Rate Order, Hydro One has updated the existing PDI specific service charges in accordance with the OEB Rate Order issued on March 14, 2019 (EB-2017-0183), which eliminated or revised certain customer service charges (e.g. Install/Remove load control device). The existing PDI approved specific service charges will continue to be used until the date of integration into Hydro One's billing system at which time Hydro One will

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start applying its approved specific service charges¹. This change will be requested as 1 part of a future application to the Board. 2

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3 DRAFT ACCOUNTING ORDER USGAAP

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OEB Staff submitted on page 3 of their submission of the DRO that the description of the account provided by Hydro One does not align with OEB Staff's understanding of how it is intended to operate based on the Decision. OEB Staff requested Hydro One to confirm that at the end of the deferred rebasing period, the balance in the account will reflect the cumulative difference between the closing net PPE calculated using PDI's existing accounting policies and the closing net PPE calculated using Hydro One's policies. OEB Staff suggested revised accounting names and descriptors be used in the Draft Accounting Order. SEC wrote that their understanding was that Hydro One should record each year the difference in depreciation and capitalization and therefore the difference in closing rate base for PPE, between the depreciation rates and capitalization policies used by PDI prior to the transaction (which should be the same as those at the time of the Decision), and the depreciation rates and capitalization policies used by Hydro One after the transaction. SEC illustrated this by commenting if "the IFRS-based rate of depreciation for a particular asset was 20% per year, and the USGAAP-based rate of depreciation for the same asset is 10% per year, the difference of 10% of the cost of the asset is recorded in the account each year, because it represents higher rate base that the PDI accounting policies would have caused."

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Hydro One has clarified the mechanics of the account in the revised draft accounting order.

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OEB Staff also commented on Hydro One's interpretation of the OEB's Accounting Procedure Handbook - Frequently Asked Questions July 2012 where Hydro One 28

¹ Exhibit I, Tab 1, Schedule 33

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- suggested no interest or carrying charges or a rate of return was permitted in this account.
- 2 OEB Staff informed Hydro One that this guidance was superseded by a subsequent letter
- in 2013, whereby the OEB stated that upon disposition a rate of return component shall
- be applied to the balance of Account 1576.

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- 6 Hydro One has referenced the appropriate guidance with respect to carrying charges on
- Account 1576 in the revised draft accounting order.

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4 YEAR 11 UPPER GOAL POST

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Hydro One in its DRO sought clarification on certain parameters that would be used to calculate the Year 11 status quo forecast. Hydro One stated that it would update the following parameters in setting Year 11 rates with then-current information: cost of capital, corporate tax and low voltage charges. OEB Staff acknowledged that it is reasonable for Hydro One to update its Year 11 status quo forecast as proposed, as in the absence of the transaction customers of PDI would have had their distribution rates calculated using these updated parameters. OEB Staff also noted that cost of capital and tax rates are outside Hydro One's direct control and that Low Voltage charges are outside the control of PDI. Therefore, OEB Staff supported allowing the parameter updates as proposed by Hydro One and provided expectation that any calculations would be provided in Hydro One's rate application to rebase the PDI rate zone. SEC also agreed with Hydro One's proposal but with two exceptions. First they said that the tax rates to be applied should be those applicable to a utility like PDI, not those applicable to Hydro One (e.g. the rates should reflect the size and nature of PDI). Second, SEC had concerns over Hydro One's reference to "any other tax changes that impact utility customers", saying that that definition was to nebulous to be included in the DRO.

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Hydro One agrees that in its application to set Year 11 rates for PDI customers, that it will provide all calculations used to determine the upper goal post calculation to determine the upper goal post revenue requirement. On SEC's second point, Hydro

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- One's clarifies that its proposal is to update the Year 11 upper goal post tax calculation to
- 2 incorporate any new tax law, regulations or administrative practice changes that were
- 3 implemented during the 10-year deferral period, by any government body. These are
- 4 changes that would have been applicable to PDI in absence of the transaction.

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Hydro One Networks Inc. Distribution Draft Accounting Order

Accounting Entries

Accounting Changes under US GAAP Deferral Account

Hydro One proposes the establishment of a new "Accounting Policy Changes" Deferral Account to record the impact of any applicable accounting changes to depreciation expense and capitalization policies on property, plant, and equipment ("PPE") resulting from Peterborough Distribution Inc.'s ("PDI") transition from modified International Financial Reporting Standards ("MIFRS") to US GAAP for financial and regulatory accounting purposes. The deferral account will track impacts (both debits and credits) of the transition to US GAAP with respect to how costs are capitalized and depreciated. At the end of the deferred rebasing period, the balance in the account shall reflect the cumulative difference between the closing net PPE balance calculated using PDI's existing accounting policies and the closing net PPE calculated using Hydro One's policies. The deferral account balance will be reviewed at the next rebasing rate application to determine the appropriate approach for disposition.

The account will be established as Account 1576¹, Accounting Policy Changes effective the date of transaction close. As per the Board issued "Accounting Policy Changes for Accounts 1575 and 1576", a rate of return component will be applied to the balance in Account 1576 upon its disposition in rates and will require the use of separate rate riders for the disposition of the balance in Account 1576. No additional carrying charges shall accrue in this account prior to disposition.

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¹ Note that Account 1576, Accounting Changes under CGAAP was opened to record changes to depreciation expense and capitalization policies as required by the Board in 2013. The nature of this account is similar to the Accounting Changes under US GAAP deferral account being proposed; therefore, Hydro One requests to apply for this USofA account updated for the accounting policy that is being used.

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The following outlines the proposed accounting entries for this deferral account.

2 USofA # Account Description

3 DR/CR: 1576 Accounting Policy Changes

4 CR/DR: 4305/4310 Regulatory Debit/Regulatory Credit

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- To record the annual difference between the net PPE balances calculated using PDI's
- accounting policies and the net PPE balances calculated using Hydro One's accounting
- 8 policies.