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November 30, 2020

BY RESS & COURIER

Board Secretary
Ontario Energy Board
2300 Yonge Street, 26th Floor, P.O. Box 2319
TORONTO, ON M4P 1E4

Re:

Festival Hydro Inc. – ED-2002-0513

2022 Cost of Service ("COS") Application Deferral Request

Festival's last COS application (EB-2014-0073) was filed for rates effective January 1, 2015, however the Decision and Order and Final rate order were not received until May 28, 2015 and June 4, 2015 respectively and as such the Decision and Order indicated:

"Festival confirmed its request for a rate year alignment to January 1 in its draft rate order. Festival noted that although the effective date of the Decision and Order for 2015 rates is May 1, 2015, it is Festival's understanding that its rate year is now aligned with the fiscal year and that its next IRM application will be filed for rates effective January 1, 2016.

The interveners concurred with Festival's understanding. OEB staff noted that while the settlement agreement did not explicitly address this issue it was not identified as an unsettled issue.

OEB Findings

The OEB approves Festival's request to align its rate year to January 1."

On April 29, 2020, Festival received approval to defer their next scheduled rebasing from January 1, 2021 to January 1, 2022.

Festival is requesting to further defer the setting of its rates on a COS basis until January 1, 2023 and continue on the Price Cap IR stream for rates effective January 1, 2022. This request is based on several financial and non-financial factors as documented below. Festival views the deferral as appropriate for ratepayers, Festival, and will make better use of Board resources.

Corporate Governance

Festival follows corporate governance best practices as per OEB Report EB-2014-0255. Festival's Board of Directors is skills based with a range of experience including utility management, utility regulation, corporate governance, and human resources. Of Festival's 8-member Board, 3 members are independent. The Board consists of several committees including Finance & Audit, Human Resources, and Risk.

Scorecard Results

Since the last rebasing, Festival has had consistently strong scorecard results. The table below includes the deemed ROE since Festival's last rebasing compared to the actual ROE.

Note that the 2015 reported achieved ROE over earnings was explained in the RRR filing 2.1.5.6 for that year indicating that it was the result of the regulated disposition of the ICM variance account #1508 for the transformer station as part of the 2015 COS application as well as the approval by the OEB of an additional ICM rate rider for the 7-month period ending December 31, 2015. The ROE in 2015 without these regulated adjustments would've been within the 300 basis points of Festival's deemed ROE.

| | Deemed ROE | Achieved ROE |
|------|------------|--------------|
| 2015 | 9.3% | 14.24% |
| 2016 | 9.3% | 7.37% |
| 2017 | 9.3% | 8.43% |
| 2018 | 9.3% | 8.3% |
| 2019 | 9.3% | 9.1% |

The reliability stats included in Festival's scorecard are within the regulated thresholds and are included in the table below for reference. Festival's SAIDI and SAIFI stats are below the industry averages (our customers experience on average fewer hours of interrupted power and fewer occurrences where power is interrupted). Note that these figures are adjusted for loss of supply and major events.

| | Festival SAIDI | Industry Avg. SAIDI | Festival SAIFI | Industry Avg. SAIFI |
|----------|----------------|------------------------|----------------|------------------------|
| 2015 | 1.02 | 2.77 | 1.21 | 1.57 |
| 2016 | 1.32 | 2.79 | 0.93 | 1.48 |
| 2017 | 1.69 | 2.85 | 1.92 | 1.44 |
| 2018 | 0.92 | 2.59 | 0.73 | 1.48 |
| 2019 | 1.79 | 2.64 | 1.78 | 1.52 |
| 5 Yr Avg | 1.35 | 2.73 | 1.31 | 1.50 |

Festival has achieved a category 3 efficiency assessment via the PEG benchmarking analysis effective for 2021 rates. As explained in the last rebasing application, Festival's previous investment in capital infrastructure has been the main driver of this efficiency ranking and as predicted in that rate application based on future costing projection, Festival has shifted into the third efficiency ranking. Of note, a significant capital component is related to the construction of the Transformer Station which was justified on an overall benefit to customers through reduced transmission payments which is not incorporated into the efficiency rating.

Prior to the PEG report, Festival achieved the higher efficiency ratings as the previous rating was based on OM&A costs only, which have historically been maintained reasonably by Festival. In fact, the recently released 2019 utility yearbook shows that Festival continues to maintain lower OM&A costs per customer in comparison to many other utilities (Festival would be in the second quartile when comparing OM&A cost per customer as per the 2019 yearbook).

In Festival's 2015 COS application, Festival indicated that based on budgets and projections, the total cost performance results under PEG were expected to decrease each year, gradually moving Festival to an improved category ranking. The PEG statistics for Festival are included in the table below and show how Festival is achieving this reduction as planned:

| | Cost Performance Results |
|------|--------------------------|
| 2013 | 19.6% |
| 2014 | 16.6% |
| 2015 | 14.0% |
| 2016 | 13.4% |
| 2017 | 8.8% |
| 2018 | 10.8% |
| 2019 | 5.9% |

COVID-19

Festival notes that the COVID-19 pandemic is ongoing, making it more difficult than normal to plan activities. Festival has been managing throughout the last several months to ensure the continued safe and reliable distribution service and work environment. Recent announcements would imply that a more normal situation will return later on in 2021 making the preparation of a rebasing application more manageable.

Existing Rates

Festival's existing rates, if increased by the Price Cap IR formula for 2022, are sufficient to maintain the safe, reliable and high-quality service our customers expect. Festival submits that incurring the expense required to file a COS application would not be prudent given all of the elements highlighted above, as well as Festival's ability to maintain service with a Price Cap increase in 2022.

Due to the reasons noted above, Festival requests a deferral of its next scheduled COS to January 1, 2023.

Should the board have any questions regarding this request, please contact me at the number noted below or by email at sknapman@festivalhydro.com

Yours truly,

Festival Hydro Inc.

S. Knapman

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