

EB-2008-0106

IN THE MATTER OF a proceeding initiated by the Ontario Energy Board to determine methodologies for commodity pricing, load balancing and cost allocation for natural gas distributors.

PROCEDURAL ORDER NO. 2

On May 29th 2008, the Ontario Energy Board commenced a proceeding on its own motion to determine the methodology to be used by natural gas distributors for (i) gas commodity pricing, (ii) load balancing and (iii) cost allocation between the supply and delivery functions in relation to regulated gas supply. The Board has assigned file number EB-2008-0106 to this proceeding. The list of parties to this proceeding is attached as Appendix A to this Procedural Order.

On July 8, 2008, the Board issued Procedural Order No. 1 establishing the process by which the Board would determine the issues to be considered in this proceeding. The Board issued a Decision and Order on August 8, 2008 to which was appended the issues list for this proceeding. For convenience, the issues list is reproduced as Appendix B to this Procedural Order.

Procedural Order No. 1 indicated that, once the issues list has been determined by the Board, the Board would direct Enbridge Gas Distribution Inc., Union Gas Limited and Natural Resource Gas Limited (each a "Utility" and collectively the "Utilities") to file evidence. During the hearing held on July 31, 2008 to consider submissions on the issues list, the Utilities spoke to the matter of the amount of time that they might require for purposes of preparing their evidence. The Board has taken those submissions into account in determining the schedule for this proceeding, which is set out in Appendix C to this Procedural Order.

Parties will note that the schedule does not make provision for a settlement conference. Given the nature of the issues under consideration in this proceeding, the Board does not believe that settlement of the issues by the parties is appropriate. Should the evidence filed by the parties lead the Board to consider that settlement may be appropriate in relation to certain specific matters, the Board may revisit its approach.

To facilitate the management of filings in this proceeding, the Board has created the exhibit numbering system set out in Appendix D to this Procedural Order, and expects parties to use that numbering system for all filings.

The Board considers it necessary to make provision for the following procedural matters. Further procedural orders may be issued from time to time.

THE BOARD ORDERS THAT:

- 1. Each Utility shall file evidence in relation to each of the issues on the issues list attached as Appendix A to this Procedural Order with the Board, and deliver a copy of the evidence to all parties, on or before **Friday November 14, 2008**.
- 2. A technical conference on the evidence filed by the Utilities will be held on **Thursday, November 27, 2008 and Friday, November 28, 2008,** commencing at 9:30 a.m. in the Board's Hearing Room on the 25th floor at 2300 Yonge Street.
- 3. A party or Board staff who wishes information and material from a Utility that is in addition to the evidence filed by that Utility with the Board, and that is relevant to the proceeding, shall file written interrogatories with the Board and deliver a copy to the Utility to which the interrogatories are directed and to all other parties on or before Friday December 5, 2008.
- 4. Each Utility shall file with the Board complete responses to the interrogatories directed to it and shall deliver them to all other parties on or before **Friday December 30, 2008.**
- 5. Any party (other than a Utility) or Board staff that wishes to submit evidence shall file it with the Board and deliver it to all parties on or before **Wednesday January 21, 2009**.

- 6. Any parties or Board staff who wishes information and material that is in addition to the evidence filed by another party (other than a Utility) and that is relevant to the proceeding, shall file written interrogatories with the Board and deliver a copy to the party to whom the interrogatory is directed and to all other parties on or before **Friday February 6, 2009**.
- 7. Each party and Board staff shall file with the Board complete responses to the interrogatories directed to it and shall deliver them to all other parties on or before **Friday February 20, 2009.**
- 8. The oral hearing will commence on **Monday April 6, 2009** at the offices of the Board on the 25th floor at 2300 Yonge Street, Toronto.

All filings to the Board noted in this Procedural Order must be in the form of 2 hard copies and must be received by the Board by **4:45 p.m.** on the stated date.

An electronic copy of the filing must also be provided. If you already have a user ID, the electronic copy of your filing should be submitted through the Board's web portal at www.errr.@oeb.gov.on.ca. If you do not have a user ID, please visit the "e-Filing Services" page on the Board's website at www.oeb.gov.on.ca and fill out a user ID password request. For instructions on how to submit and naming conventions, please refer to the RESS Document Guidelines also found on the "e-Filing Services" webpage. If the Board's web portal is not available, the electronic copy of your filing may be submitted by e-mail at Boardsec@oeb.gov.on.ca. Those who do not have internet access are required to submit the electronic copy of their filing on a CD or diskette in PDF format.

ISSUED at Toronto, August 8, 2008 **ONTARIO ENERGY BOARD**

Original signed by

Kirsten Walli Board Secretary

Appendix A

EB-2008-0106

METHODOLOGIES FOR COMMODITY PRICING, LOAD BALANCING AND COST ALLOCATION FOR NATURAL GAS DISTRIBUTORS

List of Intervenors

ORGANIZATION NAME CONTACT INFORMATION

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(EGDI)

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AND Ms. Shari Lynn Spratt

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(Added July 23, 2008)

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3. Natural Resource Gas Limited (NRG)

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(Late Intervention June 25, 2008)

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Appendix B

EB-2008-0106

METHODOLOGIES FOR COMMODITY PRICING, LOAD BALANCING AND COST ALLOCATION FOR NATURAL GAS DISTRIBUTORS

Issues List

- A. REVIEW OF QUARTERLY RATE ADJUSTMENT MECHANISM ("QRAM") FOR NATURAL GAS DISTRIBUTORS
- 1. Trigger mechanism for changing the reference price or clearing the purchased gas variance account ("PGVA")

Issues:

- 1.1 Should there be a trigger mechanism to prompt a change in the reference price or to clear the PGVA?
- 1.2 If a trigger mechanism is desirable, what methodology or methodologies should be used by natural gas distributors for setting the trigger to prompt a change in the reference price or to clear the PGVA?
- 2. Price adjustment frequency and forecast periods

Issues:

- 2.1 Is a price adjustment based on a 12-month price forecast appropriate for the regulated gas supply option?
- 2.2 If not, what alternative forecast period or periods should be used by natural gas distributors?

- 2.3 Is a quarterly price adjustment appropriate for the regulated gas supply option?
- 2.4 If not, what alternative frequency or frequencies should be used by natural gas distributors?

3. Methodology for the calculation of the reference price

Issues:

- 3.1 Should a single Ontario-wide reference price be used as the basis for the gas supply commodity charge?
- 3.2 If a single Ontario-wide reference price is implemented, how and by whom should it be determined?
- 3.3 If not, what supply inputs, pricing point data and method or methods should be used to determine the reference price?
- 3.4 What role, if any, should the Board take in relation to the determination of the inputs and/or data to be used in calculating the reference price?

4. Deferral and variance accounts and disposition methodology

Issues:

- 4.1 What should be the deferral/variance accounts to capture variances in commodity, transportation and load balancing and inventory revaluations?
- 4.2 What methodology or methodologies should be used by natural gas distributors to determine the deferral/variance account balances to be disposed of?

- 4.3 What methodology or methodologies should be used by natural gas distributors to dispose of the deferral/variance account balances? How frequently should the accounts be cleared?
- 4.4 Should there be a final adjustment to re-allocate the PGVA? What methodology or methodologies should be used for that purpose by natural gas distributors?
- 4.5 What are the implications of the different methodologies considered in light of seasonal consumption patterns?

5. Effect of a change in the reference price on the revenue requirement

Issues:

- 5.1. What methodology or methodologies should be used by natural gas distributors for recovering the carrying cost of gas in inventory and related costs?
- 5.2. Should the revenue requirement (other than gas costs) change as a result of a change in the reference price?

If so:

- i. what component(s) of the revenue requirement should be adjusted?
- ii. what methodology or methodologies should be used by natural gas distributors for the purpose of allocating the change in the revenue requirement to the various customer rate classes?

6. Implications/costs of standardizing pricing mechanisms across all natural gas distributors

Issue:

6.1. Should there be standardized pricing mechanisms for all natural gas distributors? What are the costs, benefits and implications for ratepayers,

gas marketers and natural gas distributors of standardizing the pricing mechanisms across all natural gas distributors?

7. Filing requirements

Issue:

7.1 Should there be standard filing requirements for QRAM applications? If so, what should the filing requirements be?

B. REVIEW OF LOAD BALANCING OBLIGATIONS FOR NATURAL GAS DISTRIBUTORS

Issues:

- 8.1 Should there be standardized load balancing mechanisms for Union and Enbridge? What are the costs and benefits to ratepayers, gas marketers and natural gas distributors of the current load balancing mechanisms used by each of Union and Enbridge? What are the costs, benefits and implications to ratepayers, gas marketers and natural gas distributors of standardizing the load balancing mechanisms for Union and Enbridge?
- 8.2 What mechanism(s) for load balancing should be used by natural gas distributors?
- 8.3 What are the implications of different balancing mechanism(s) in relation to the issue of drafting?
- 8.4 Should the MDV/DCQ reestablishment process be standardized, including in relation to the weather normalization of MDV/DCO volumes?

C. COST ALLOCATION

Issues:

9.1 What activities and underlying costs should be incorporated into the regulated gas supply and direct purchase options?

- 9.2 What asset-related costs should be allocated to load balancing and delivery and how should the costs of these services be allocated between system/regulated supply and direct purchase customers?
- 9.3 Under what circumstances should natural gas distributors be permitted to change cost allocation principles, percentages, or amounts as between distribution, load balancing, and commodity?

D. BILLING TERMINOLOGY

Issue:

10.1 Should natural gas distributors be required to use standard billing terminology? If so, what should the standard billing terminology be?

E. IMPLEMENTATION ISSUES

Issues:

- 11.1 What are the costs of implementing changes to methodologies currently used by natural gas distributors?
- 11.2 Who should bear those costs?
- 11.3 How and when should any such changes be implemented?

Appendix C

EB-2008-0106

METHODOLOGIES FOR COMMODITY PRICING, LOAD BALANCING AND COST ALLOCATION FOR NATURAL GAS DISTRIBUTORS

Case Timetable

	Event	Date
1	Issue Procedural Order No. 1	Jul 9
2	Written submissions – Issues Day	Jul 24
3	Issues Day	Jul 31
4	Procedural Order No. 2	Aug 8
5	Utility Evidence Filed	Nov. 14
6	Technical Conference	Nov 27- 28
7	Interrogatories to Utilities	Dec 5
8	Interrogatory Responses - Utilities	Dec. 30
9	Intervenor Evidence Filed	Jan 21
10	Interrogatories to Intervenors	Feb. 6
11	Intervenor IR Responses	Feb 20
12	Oral Hearing	April 6 – April 21

Appendix D

EB-2008-0106

METHODOLOGIES FOR COMMODITY PRICING, LOAD BALANCING AND COST ALLOCATION FOR NATURAL GAS DISTRIBUTORS

Exhibit Numbering System

Party	Assigned number for filing purposes
Enbridge	1
Union Gas	2
NRG	3
BOMA	4
CME	5
Kitchener	6
CCC	7
Direct Energy	8
ECNG	9
FRPO	10
IGUA	11
LIEN	12
LPMA	13
OESC	14
SEC	15
SemCanada	16
Shell Canada	17
Summitt Energy	18
Superior Energy	19
TransAlta	20
TransCanada Energy	21
TransCanada PipeLines	22
VECC	23
Board Staff	24

Filing Reference	Exhibit Number	Filing Party
Issues Day Submissions (written) IDS	IDS1 IDS2 IDS3 IDS4 IDS5 IDS6 IDS7 IDS8 IDS9 IDS10 IDS11 IDS12 IDS13 IDS14 IDS15 IDS16 IDS16 IDS17 IDS18 IDS19 IDS20 IDS20 IDS21 IDS22 IDS23 IDS24	Enbridge Union Gas NRG BOMA CME Kitchener CCC Direct Energy ECNG FRPO IGUA LIEN LPMA OESC SEC SemCanada Shell Canada Summitt Energy Superior Energy TransAlta TransCanada Energy TransCanada PipeLines VECC Board Staff
Evidence E	E1 E2 E3 E4 E5 E6 E7 E8 E9 E10 E11 E12 E13 E14 E15 E16 E17 E18 E19 E20 E21 E22 E23 E24	Enbridge Union Gas NRG BOMA CME Kitchener CCC Direct Energy ECNG FRPO IGUA LIEN LPMA OESC SEC SemCanada Shell Canada Summitt Energy Superior Energy TransCanada Energy TransCanada PipeLines VECC Board Staff

Interrogatories IR	IR1	Enbridge
•	IR2	Union Gas
	IR3	NRG
	IR4	BOMA
	IR5	CME
	IR6	Kitchener
	IR7	CCC
	IR8	Direct Energy
	IR9	ECNG
	IR10	FRPO
	IR11	IGUA
	IR12	LIEN
	IR13	LPMA
	IR14	OESC
	IR15	SEC
	IR16	SemCanada
	IR17	Shell Canada
	IR18	Summitt Energy
	IR19	Superior Energy
	IR20	TransAlta
	IR21	TransCanada Energy
	IR22	TransCanada PipeLines
	IR23	VECC
	IR24	Board Staff
Technical Conference	TCU1.1	Technical Conference - Day
Undertakings TCU		1 (first undertaking)